

TO: Dave Sullivan, Chair

Members of the Planning Commission

FROM: Paul DiGiuseppe, Planning & Development Review Department, 974-2865

DATE: May 11, 2010

RE: Central West Austin Combined Neighborhood Plan

Case Nos. NP-2010-0027, C14-2010-0051 and C14-2010-0052

#### **Description of Backup Information**

Attached you will find back-up information for the Central West Austin Combined Neighborhood Plan (CWACNPA). This information includes:

- The Central West Austin Combined Neighborhood Plan
- List of public meetings conducted during the CWACNPA planning process
- Neighborhood Housing and Community Development Department's Affordability Impact Statement
- Future Land Use Map
- Back-up for Case # C14-2010-0051, the Windsor Road Neighborhood Plan Combining District Rezonings
- Back-up for Case # C14-2010-0052, the West Austin Neighborhood Group Neighborhood Plan Combining District Rezonings

#### **CWACNPA Planning Process**

The Central West Austin Combined Neighborhood Plan was initiated by Council resolution (#20061214-014) in December 2006. The Kickoff workshop was held on June 21, 2007. Since that workshop, Planning and Development Review Department (PDRD) staff worked with community members to conduct approximately 50 public meetings. These meetings addressed planning issue areas such as: Community Life (including crime and school issues), parks and the environment, transportation, and land use and zoning along major corridors in the planning area. Notes from all meetings were posted on the CWACNPA's website, and the information gathered from these meetings became the foundation for the recommendations in the CWACNPA plan. Throughout the land use and zoning workshops, PDRD staff worked with stakeholders to formulate the zoning

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recommendations for specific sites in the CWACNPA. At the March 4, 2010, Final Open House, staff presented the final draft of the neighborhood plan, a draft Future Land Use Map (FLUM), and the zoning recommendations that had been formulated as part of the nearly three year planning process in the CWACNPA. Below is a timeline of important dates in the planning process:

- June 21, 2007: Kick-off Meeting
- July 2007 to March 2008: Topic Meetings (e.g., transportation, parks, community life issues, etc.)
- April 2008: Mid-Process Open House
   Presentation of draft plan chapters
- May 2008 to January 2010: Land Use and Zoning Workshops
- March 4, 2010: Final Open House
  - o Presentation of final draft plan, FLUM, and zoning recommendations

#### Plan Summary

#### Community Life

The Community Life Chapter focuses on creating more social interactions, improving schools, and addressing crime and safety issues. While the planning area has a high quality of life, improvements are desired. Regarding social interactions, there are recommendations for promoting activities such as block parties and street gatherings, improving the quality of retail and civic uses, as well as working with the Austin State School to enhance public activities at the school such as a public trail. School can be enhanced by physical upgrades, improving mentoring opportunities, and coordination to address school overcrowding. While crime is not as severe as other parts of the city, plan recommendations address Crime Prevention Through Environmental Design, the Neighborhood Watch and other APD crime prevention programs, and more coordination with the Austin Police Department.

#### Parks, Open Space & Environment

This chapter focuses on preserving, connecting, and enhancing the parks within the planning area. While there are a dozen city parks, many are older and in need of improvements. Some of the parks would better serve the public by having improved access to them as well as within them. Some of the parks could be enhanced by adding new programs such as promoting art and recreational activities. The neighborhood also has some important environmental features. While the neighborhood has a high tree canopy coverage (over 50%), tree loss has occurred due to age, disease, and development. The plan has recommendations to increase and diversify this urban forest. There are also recommendations to reduce flooding, protect the waterways from pollution and erosion, and to utilize open space and natural resources to better define the neighborhood and connect the natural and built environments.

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#### Transportation

This chapter addresses mobility improvements for people and vehicles. Recommendations include having streets that support neighborhood character by making improvements that support the existing land uses and balances the needs of pedestrians, bicyclists, and motorized vehicles. Another key component is improving access to destinations for all modes of travel. There are also recommendations to support enhancements to MoPac as long as neighborhood character and livability are maintained and improved. Many residents in Pemberton Heights raised concerns about bike lanes recommendations in their neighborhood. Thus, staff will present this concern to Planning Commission.

#### Land Use

This chapter focuses on maintaining and improving land uses to support the existing residential areas. One series of recommendations focuses on protecting the existing single-family residences. Another theme is preserving and enhancing existing multifamily and neighborhood commercial areas. This chapter also includes design guidelines for single-family, multi-family, and commercial development. Other recommendations include promoting a mixed use neighborhood along W. 38<sup>th</sup> Street and North Lamar Boulevard. The chapter also addresses the intent to retail the Austin State School and also identifies future growth desires should the school be sold. Finally, the chapter recommends that stakeholders continue working together toward the future of the Brackenridge Tract. Many stakeholders are concerned that the draft chapter does not have more assertive language regarding the Brackenridge Tract so staff will present those concerns to Planning Commission. Regarding the draft Future Land Use Map, there are also some parcels where consensus was not reached so staff will be presenting two recommendations.

#### **Survey Results**

The Planning & Development Review Department made available a survey to planning area residents and property owners at the end of the planning process. The survey intends to assess stakeholders' satisfaction with the plan and their agreement with its recommendations. Below are the results of responses to the question, "Rate your level of support for the CWACNPA Neighborhood Plan" (out of 66 total responses):

Response	Response Count	Response Percentage
Fully Supportive	11	16.70%
Generally Supportive	36	54.50%
Generally		
Unsupportive	9	13.60%
No Support	6	9.10%
Unfamiliar with Plan	4	6.10%

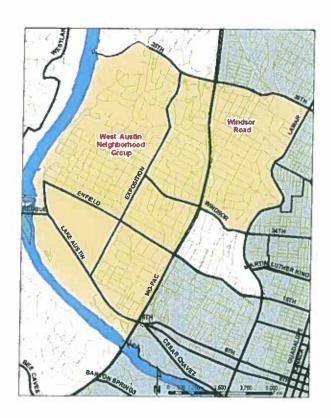
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Below are the results of responses to the question, "Rate your level of support for the neighborhood planning process" (out of 64 total responses):

Response	Response Count	Response Percentage
Very Satisfied	5	7.80%
Satisfied	16	25.00%
Neutral	18	28.10%
Very Dissatisfied	12	18.80%
Did Not Participate	13	20.30%

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# THE CENTRAL WEST AUSTIN NEIGHBORHOOD PLAN



An Amendment to the Austin Tomorrow Plan

May 2010



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By adopting the plan, the City Council demonstrates the City's commitment to the implementation of the plan. However, every action item listed in this plan will require separate and specific implementation. Adoption of the plan does not begin the implementation of any item. Approval of the plan does not legally obligate the City to implement any particular action item. The implementation will require specific actions by the neighborhood, the City and by other agencies. The Neighborhood Plan will be supported and implemented by

- · City Boards, Commissions and Staff
- · City Departmental Budgets
- · Capital Improvement Projects
- · Other Agencies and Organizations
- · Direct Neighborhood Action

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# **Acknowledgements**

The following provided meeting space during the planning process:

The Austin State School

Bryker Woods Elementary School
Lions Municipal Golf Course

The Lower Colorado River Authority
Seton Hospital
The Sanctuary

## The following helped the process by allowing posters and handouts at their establishments:

34th Street Café Blockbuster

Bryker Woods Elementary

Burger King Capitol Subs Casis Elementary

Commett Cleaners
Daily Juice
Deep Eddy Pool
Hillbert's Burgers
Howson Library
Jack Brown Cleaners
Kerbey Lane Café

Lions Municipal Golf Course

Lucky's Convenient Store

Magnolia Café Mangia Pizza Motzarts

O Henry Middle School PAK Mail Centers of America

Pickett Fences

Randalls at 35th Street Randalls at Casis

Starbucks

Tarry Town Phamacy
Thundercloud Subs
United States Post Office
West Austin Youth Association

#### The following residents devoted significant time and effort during the planning process:

Chris Alguire Mary Arnold Jerry Balaka Derek Barcinski Jeff Barger Joyce Basciano Steve Beuerlein Michele Bensenberg S. D. Breeding Michael Cannatti Michael Curry Elizabeth Cash Alice Glasco August Harris Adrienne Inglis Gwen Jewiss Patricia & Bill Jobe Roya Johnson

Sara Madera Tomas Pantin

Neil and Susan Pascoe

Peter Rieck Jimmy Robertson Ross Robinson

Kenneth and Linda Roesle

Anita Sadun
Molly Scarbrough
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Bruce St. John
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Blake Tollet
Betty Trent
Vivian Wilson

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# City Staff & Other Acknowledgements

Lead City Staff for this plan were:

Paul DiGiuseppe, Principal Planner
Michael Hockmuller, Organization Development Administration Consultant
Gregory Claxton, Neighborhood Planner
Victoria Craig, Neighborhood Planner
Adrienne Domas, Senior Planner
Carol Haywood, Division Manager of Comprehensive Planning

#### Other staff who lent assistance and support to the planning process included:

<u> </u>		ing process included.	
Greg Guernsey, Director	PDRD	Matt Hollon	WP
Garner Stoll, Assistant Director	PDRD	Kathy Shay	WP
Mark Walters, Principal Planner	PDRD	Erin Wood	WP
Paul Frank, Principal Planner	PDRD	Michele McAfee	AE
Grant Fischer, GIS Analyst	PDRD	Alice Nance	PARD
Surbhi Bakshi, GIS Analyst	PDRD	Jenna Neal	PARD
Ryan Robinson, City Demographer	PDRD	Butch Smith	PARD
Clark Patterson, Senior Planner	PDRD	Ricardo Soliz	PARD
Kathleen Fox, Senior Planner	PDRD	Nadia Barrera	PW
Melissa Laursen, Principal Planner	PDRD	Annick Beaudet	PW ]
Margaret Valenti, Planner	PDRD	Lora Teed	PW
Laura Patlove, Planner	PDRD	Gordon Derr	TD
Jacob Browning, Planner	PDRD	Alan Hughes	TD
Greg Dutton, Planner	PDRD	Randy Alexis	AWU
Dee Dee Quinnelly, Senior Planner	PDRD	Tom Ellison	AWU
Susan Villarreal, Historic Preservation	PDRD	David Juarez	AWU
Michael Embessi	PDRD	Teresa Lutes	AWU
Bert Ward	PDRD	Sgt. Dustin Lee	APD
Jean Drew	WP	Rebecca Giello	NHCD
Jose Guerrero	WP	Meng Qi	NHCD
Jessica Kingpetcharat-Bittner	WP	Paul Tomasovic	CCD
	1		

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Joey Crumley	AISD
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Roberto Gonzalez, Jr	Capital Metro
Meredith Highsmith	Capital Metro
Annette Polk	Capital Metro
Jessica Wilson	KAB
Mark Herber	TxDot
John Keliy	TxDot
Patrick Wentworth	Austin Tree Specialists

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#### Acronyms Used in the Plan

AE- Austin Energy

AISD- Austin Independent School District

APD- Austin Police Department

Cap Metro-CCD-Capital Metropolitan Transportation Authority Code Compliance Department, City of Austin

COA- City of Austin

KAB- Keep Austin Beautiful

NPCT- Neighborhood Plan Contact Team

PARD- Parks and Recreation Department, City of Austin

PDRD- Planning and Development Review Department (fka Neighborhood Plan-

ning & Zoning), City of Austin

PW- Public Works, City of Austin

TD- Transportation Department, City of Austin

WAYA- West Austin Youth Association
TxDot- Texas Department of Transportation

WP- Watershed Protection Department (formerly Watershed Protection &

Development Review), City of Austin

#### **Implementation Acronyms**

J: Joint effort is needed for taking action. The NPCT is always a partner.

N: The NPCT takes the lead on implementation.

P: A recommendation that illustrates intent that is policy-oriented. Many of these are in the Land Use Chapter and should be used by the COA and NPCT to determine the appropriateness of proposed amendments to this plan as well as rezoning applications.

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Plan Summary

#### **PLAN SUMMARY**

# INTRODUCTION

This Plan Summary gives readers background information on neighborhood planning in the City of Austin and the Central West Austin neighborhoods. Main principles and priorities of this plan are listed in this chapter. Additional information on neighborhood planning in the city can be found in this chapter or at <a href="http://www.ci.austin.tx.us/planning/neighborhood/default.htm">http://www.ci.austin.tx.us/planning/neighborhood/default.htm</a>.

#### CHAPTER STRUCTURE

Each chapter in this plan addresses a major issue area: Land Use; Parks, Open Space and the Environment; Transportation and Community Life. Each chapter includes goals, objectives and recommendations that support the Vision Statement (page 9). The objectives are written in bold. Recommendations, which offer specific means for how the objective can be achieved, are beneath each objective. Under each recommendation is a symbol which show's who should help to implement the recommendation.

Some recommendations, such as some of those in the Land Use chapter, will be implemented upon adoption of the plan. Other recommendations, such as those in the Community Life chapter, will be implemented by community members. The Neighborhood Plan Contact Teams will be the main organization responsible for coordinating with applicable City of Austin agencies, other gov-

ernment agencies, etc. to prioritize and implement the recommendations included in this plan (see the Taking Action chapter for more information). Finally, each chapter includes several callout boxes. These boxes focus on a specific chapter topic and often include background information.

## **GUIDING PRINCIPLES**

This plan focuses on a few key principles that should guide growth in the neighborhood. These are universal principles found in other planning documents including Envision Central Texas and the Austin Tomorrow Plan. The principles are: preservation of neighborhood character, connectivity, and environmental conservation. These are themes that were identified by stakeholders throughout the planning process.

# CITY POLICIES AND PRIORITIES

The City of Austin's Neighborhood Planning program follows from decades of citizen initiatives to plan development in the City. These initiatives intended to establish planning that guides the form, location and characteristics of development in order to preserve the quality of life and character of existing neighborhoods.

In 1979, the City Council adopted a comprehensive plan, the Austin Tomorrow Plan (ATP), whose goals and objectives were based on public input (Austin Tomorrow Plan, p. 3-5). A policy Plan Summary

objective in the ATP states: "Develop and implement specific, detailed plans tailored to the needs of each neighborhood." In 1995-96, Austin's Citizens' Planning Committee issued reports recommending neighborhood planning to identify community needs and guide future development in specific areas of the city. ("From Chaos to Common Ground", Citizens' Planning Committee Report, p. 12). In 1996, Austin's City Council created the Neighborhood Planning program to broadly achieve citizen goals outlined in the aforementioned reports and initiatives.

In addition to the ATP and neighborhood plans, City Council established priorities addressing the vitality of families, children and their neighborhoods; public safety; and a sustainable community. The Central West Austin Plan addresses these priorities as well as the principles stated in the ATP and will contribute to making the Central West Austin neighborhood a more livable place.

MAJOR ISSUES IN CENTRAL WEST AUSTIN

The major issues addressed in this plan were articulated by stake-holders throughout the planning process through the survey, various workshops, meetings, and communication via personal communication, e-mail, and telephone calls. A significant issue is the potential redevelopment of the 345-acre Brackenridge Tract as the University of Texas at Austin has taken preliminary steps toward development of the Tract.

Another matter is the potential redeve opment of the ±100-acre Austin State School. While the State of Texas has not indicated the intent to redevelop the property, concern was raised when a two-acre portion was sold to a private party in 2007. Also, preserving the neighborhood character and lifestyle due to population growth pressures have led to the removal of trees and older singlefamily homes and replaced with large. modern housing which sometimes develop into duplexes and other more intensive uses. As this is a centrallylocated urban neighborhood, traffic is an issue on many of the streets.

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#### VISION STATEMENT

A neighborhood plan vision statement reflects the shared interests of neighborhood stakeholders. The following vision statement was developed from comments collected from stakeholders during the planning process.

Central West Austin is a mature, stable and diverse community that includes a collection of four predominantly single family neighborhoods supporting and supported by small-scale businesses. with tree-lined streets and local schools, history, and amenities, all of which are worthy of protection. The Central West Austin Neighborhood Plan shall preserve the existing character and integrity of single-family neighborhoods to reflect the historical nature and residential character of the neighborhood. The plan will address the needs of a diverse pedestrian, bicycle and kid friendly community by providing walkable streets, safe parks and attractive open spaces, and will promote a sustainable neighborhood with compatibly scaled and located neighborhood-serving commercial and civic areas, so as to maintain the neighborhood's quality of life, avoid increasing traffic, preserve the mature tree canopy, protect creeks and the lakes, and prevent flooding.

This vision will be achieved by accomplishing the following goals:

#### Land Use

Preserve and protect the historic character and integrity of Central West Austin's predominantly single-family neighborhoods, with their neighborhood-serving commercial centers, civic areas, safe parks, and attractive open spaces, so as to maintain the neighborhood's quality of life, avoid increasing traffic, preserve the mature tree canopy, protect creeks and the lakes, and prevent flooding.

Development of property as office, commercial, retail, multi-family, or civic uses should be in accordance with the Future Land Use Map, as informed by the Plan text, and should be appropriately oriented, scaled and buffered to protect the existing singlefamily homes from any intrusion and adverse effects from higher intensity uses. The future use of the Brackenridge Tract and the Austin State Supported Living Center property should take into account the impact of such use on the surrounding neighborhood. and if developed should be compatible with the existing single-family homes in the neighborhood. Buffering to protect the existing single-family homes in the neighborhood is also desired.

#### **Transportation**

Support the livability, vitality, and safety of the Central West Austin neighborhood by providing streets that enhance its neighborhood character, encourage walking, bicycling, and transit use, and better serve its schools, library, parks and other key destinations.

Key Themes:
Do not widen streets;
Enforce speed limits;
Protect against cut-through traffic;

Plan Summary

Control on-street parking; and Maintain acceptable traffic service levels

#### **Parks**

Preserve, connect and enhance existing parks and recreational areas and facilities in the Central West Austin Planning Area, as well as open space on large properties (e.g., Austin State School and the Brackenridge Tract). Create opportunities for additional public open space such as trails, pocket parks, and landscaped traffic islands, as well as C.1.4: Increase the variety, quality & accesparks and recreational areas and facilities on large properties.

#### **Environment**

Central West Austin will encourage a healthy urban ecosystem that uses trees and appropriate vegetation to make the neighborhood pleasant and unique, improve environmental conditions, and connect its social and natural heritages.

#### Community Life

Central West Austin will foster and improve life for all ages through community interaction.

## PRIORITY ACTION ITEMS

At the Final Open House, stakeholders were asked to rank the plan recommendations in order of their importance to the neighborhood. Stakeholders anticipate that the completion of these projects would noticeably improve the quality of life of area residents and enhance the resources that exist within the

neighborhoods. These priority items were often stated as desired outcomes during the planning process. They can serve as a starting point for the Neighborhood Plan Contact Team to determine the recommendations on which to focus their initial implementation ef-They are listed below in the order they were ranked from the Final Open House.

#### **Action Items**

- sibility of neighborhood retail & public services.
  - Maintain Tarrytown Post Office as a full-service post office
  - Extend hours for Howson Public Li-
  - Increase the number & length of supervised programming for children & the elderly at Howson Library & other West Austin facilities (such as WAYA)
  - Support the continued presence of museum activities at the present site of Laguna Gloria Art Museum
  - Coordinate efforts of groups providing support to neighborhood parks (Tarrytown Park, Enfield Park, Mayfield Park, Reed Park, etc.).
- T.1.9: Recreate Lake Austin Boulevard as a gateway to Central West Austin destinations. It should become a real boulevard that provides equitable access between pedestrians, cyclists, transit users, & motorists & promotes recreation & socializing, but without expanding vehicle lanes. Below is a sample commuter boulevard. Should the University redevelop the Brackenridge Tract, recreating Lake Austin Boulevard becomes of greater importance.

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L..2.3: Revitalize the Tarrytown Shopping
Center by attracting preferably locally-owned neighborhood-serving &
pedestrian-oriented businesses such
as cafés, restaurants, & a bakery.
Height should remain appropriately
scaled to the adjacent residential
structures.

LU Objective 1: Preserve the existing single family neighborhoods of Central West Austin.

#### **Brackenridge Tract Callout Box**

- L.2.7: The residential scale & character along W. 35th Street should be preserved, & in particular its existing building by building, horizontal collection of small neighborhood-serving businesses, stores, & apartments. Harmony with the abutting single-family houses on the south side of this block, facing 34th Street, should be maintained.
- L.2.4: The small-scale multifamily, commercial, & civic uses surrounding Tarrytown Shopping Center should remain. Howson Library & the Fire Station are particularly important to Central West Austin.
- T.3.2: Support city-wide mass transit service that will decrease congestion on Loop 1 & Lamar Boulevard, thus reducing traffic on Central West Austin's streets & improving the transportation system for all of Austin & the region.
- T.1.4: Vehicle safety should be enhanced such that it not only reduces accidents but makes the neighborhoods feel safer.
- L.2.8: The neighborhood office blocks between 34th & 35th Streets & Jefferson Street & Mills Avenue should remain small-scale neighborhood office & residential uses that are harmonious

with the Bryker Woods Elementary School & the existing single family neighborhood. Retaining the converted single-family homes is desirable. Returning these structures to single-family residential use would also be welcome by the neighborhood. The Planning Process

# CENTRAL WEST AUSTIN NEIGHBORHOOD PLAN

# **Draft Process Chapter**

#### INTRODUCTION

City Council established the Central West Austin Combined Neighborhood Planning Area on December 14. 2006 (Resolution no. 20061214-014). Council designated these neighborhoods as a planning area for several reasons. First, the neighborhoods are part of the urban core, the central area of the City. which the City Council has previously designated as a priority planning area. Second, the City used several factors to choose these neighborhoods to plan. These include the amount of vacant and developable land and development pressures. This planning area includes the large Brackenridge Tract and the Austin State School properties, both of which could undergo extensive redevelopment. Tarrytown and Deep Eddy were not originally identified as a planning area and were outside of the urban core but were designated largely because of the redevelopment potential of these large tracts. The City also considered whether area stakeholders, particularly neighborhood associations, were interested in participating in the neighborhood planning process. Stakeholders in this planning area were enthusiastic about a neighborhood plan. After the resolution was passed, planning staff began making contact with neighborhood associations and institutions to get a better understanding of the issues facing the planning area. These early contacts formed the core of the Coordination Team, an open-invitation group of stakeholders who served as a sounding board for meeting logistics. Six months later, staff held the Central West Austin Kick-Off meeting. The process that followed, spanning nearly three years, involved three neighborhood-wide mail-outs, fifty public meetings, and developed an inter-

# A NEW APPROACH TO NEIGHBORHOOD PLANNING

est list of more than 800 stakeholders.

Planning staff, working with the Human Resources Department, developed a new approach to neighborhood planning, focusing on improving stakeholder participation and making decisions using a consensus model. For the first time, a trained facilitator from the City's Organizational Development Administration was used to help develop the process for this neighborhood plan. assisted with the preparation of meetings, and facilitated the meetings. The goal of the new process is to create stronger neighborhood plans by increasing the participation of stakeholders and the transparency and ownership of decisions. Central West Austin is the first plan to be developed under this new approach.

# **OUTREACH**

The Planning Process

Participation begins by communicating to the numerous and diverse stakeholders in Central West Austin the what, when, why, and how of the neighborhood planning process. Throughout the process, planning staff worked with the Coordination Team to continually search for alternative ways to reach out to stakeholders. The goal was to get as diverse a group of stakeholders and as many stakeholders as possible.

The broadest element in the plan's outreach strategy is an area-wide mail-out. Three of these notifications were sent to every property owner and utility account in the neighborhood. The first notification was sent to announce the Kick-Off Meeting and first workshop; the second was sent to announce the Process Review Open House (the second announcement also included meeting dates for residential review/code enforcement and the first land use meeting); the third was sent to announce the final open house.

The first notification also announced the neighborhood survey, which ings and distributed notices to their inwas launched on May 21, 2007; responses were accepted until July 14. 2007. The survey covered land use, neighborhood character, parks, and transportation issues. Three hundred responses were received. For more details on the survey, see below.

An interest list was another means by which meetings were noticed. People could sign up for the list by going to the Central West Austin website or by attending a meeting.

In advance of each meeting, planning staff sent a meeting notice and a reminder notice to the interest list, ei-

ther by mail or email. Staff also distrib uted flyers and posters to high-traffic places in the neighborhood: grocery stores, coffee shops, restaurants, Deep Eddy pool, and the like. Notices were also provided to the schools in the planning area which were then given to students to take to their parents. As meetings shifted to land use and focused on specific corridors within the neighborhood, staff also posted yard signs in the areas being discussed, using donated placards and stakeholders' yards. Extensive outreach was also provided via the media. Most meetings were listed in the calendar section of the Austin Chronicle, the Austin American Statesmen, and local blogs. The City's Public Information Office helped advertise many meetings with the creation and distribution of press releases that were sent to the media outlets. Certain meetings, such as the one pertaining to the Brackenridge Tract, received coverage from television, radio, and newspaper. Neighborhood associations and individual stakeholders also posted meetterest lists.

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#### **EDUCATION**

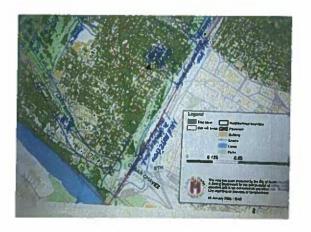
Meetings that dealt with the plan's major topics—land use, transportation, parks, trees, creeks and watersheds, and community life—were structured to include an education component. A subject-matter expert, usually city staff from another department, was invited to explain to stakeholders what their department did that was relevant

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The Planning Process

to the plan. This was typically followed by a question-and-answer session and then a mapping session, where neighborhood problems related to the subject were mapped during group work. This is how many of the plan recommendations were formed.

For example, the Trees meeting (January 30, 2008) began with presentations by Laura Patlove (Planning and Development Review Department), Patrick Wentworth (arborist with Austin Tree Specialists), Michele McAfee (Austin Energy), and Michael Embesi (Planning and Development Review Department). Following a question and answer session, the group divided in two (east and west of MoPac) and identified parts of their two areas where trees should be planted and where prominent trees should be preserved. (The figure below shows a section of one of the map.) This also formed the basis for the recommendations related to trees. The education component for land use meetings was handled differently as it had one meeting fully devoted to education.



# CONSENSUS

Land use decisions were made by meeting participants using a consensus model, which emphasizes deliberation and promotes collective ownership of each decision. Central West Austin's facilitator worked to involve all meeting attendees in the decision. During meetings, he used a three-question process for assessing where the group was at:

Has everyone been heard?
Can everyone live with it?
Can everyone actively support the decision?

Initially, staff worked toward unanimity; after the first corridor, this was abandoned in favor of "rough consensus," determined by the Coordination Team to be about 90% agreement. If consensus could not be reached, staff would move forward two options to Planning Commission and City Council.

# SURVEY

The neighborhood survey was developed in May 2007 with the help of the Coordination Team. It was released when the Kick-Off Meeting was announced and was available online or hardcopy on request. The first neighborhood-wide mail-out included its web address.

After some preliminary questions about the respondent's connection to the neighborhood, the survey asked what respondents liked about their neighborhood, what could be improved, and what transportation problems the neighborhood as a whole experienced. It then delved into specific complaints, such as flooding locations and roads that need sidewalks added or repaired.

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The most frequent responses to select questions are given in the figure below. Other responses—particularly those relating to sidewalks and flooding—were used as a starting point for the relevant mapping sessions.

Central West Austin	
Selected survey results	
What aspects of your neighborhood do you like the most	7
Moture trees	73
Neighborhood character	58
Gulet neighborhood	43
Design and scale of residences	39
Close to work	38
How can your neighborhood be improved?	
Improved safe pedestrian access	\$19
Reduce out-through traffic on residential streets	489
Better enforcement of development standards	449
Improved compatibility of new development	379
More diverse retail opportunities	329
What are the most important issues facing your neighborh	ood?
Preserving the character of the neighborhood	671
New development out of sople	519
[Other]	289
Improvements to existing parts	259
Development or redevelopment of state-owned land	249
What are the most important localized transportation issue	15
offecting your neighborhood?	
Lock of sidewalks	449
Cut-through truffic	429
[Other]	349
Rush hour traffic	339
Expansion of MoPac	299
What characteristics of your neighborhood	
would you like to see in 10 years?	
A pedestrian and bike-triendly neighborhood with	
ree-lined streets and sidewalls	58%
Netl-maintained local paris, trait,	_
and other public spaces	57%
	55%
reservation of existing residential neighborhoods	
	53%

# MEETINGS

The heart of the neighborhood planning process is its public meetings. Central West Austin followed an intense schedule; at its peak during land use, the neighborhood met every two weeks. Over the entire span of the process, the planning process involved five kinds of meetings, in this basic order:

Introductory meetings: Introduction to the process and gathering broad input on neighborhood vision and goals.

Topic meetings: non-land use meetings such as Transportation and Trees; topic meetings usually began with an education component, and ended with a group mapping exercise.

Process Review Open House: Staff presented four draft chapters to stakeholders (Transportation; Parks, Open Space, and Environment; Community Life; and the Neighborhood in Context) to review and discuss.

Land use and zoning meetings: These are discussed in more detail below. Final Open House: This provided stakeholders final opportunities for input and review of the draft plan.

In addition to these, two smaller committees met intermittently: the Coordination Team and a Transportation subcommittee, formed after the Process Review Open House showed that the Transportation chapter needed more discussion and refinement. Both committees were open to any stakeholder interested in attending, but provided notice only to those asking to be involved and not to the full interest list.

The land use and zoning meetings, which accounted for half of all of Central West Austin's meetings, were structured differently from the topic meetings. The working land use meetings focused on specific areas within the neighborhood: Exposition Boulevard, Windsor Road, Enfield Road, Deep Eddy along Lake Austin Boulevard, the Brackenridge Tract, the Austin State School, and the broad commercial and office node at West 35th Street (east of MoPac), West 38th St, West 34th Street,

The Plannina Process and Lamar Boulevard.

The meetings for the first area discussed—Exposition Boulevard from Casis Elementary School to Windsor Road, and Windsor Road from Exposition to MoPac—were conducted by breaking into four groups (randomly assigned); each group was tasked with deliberating and creating a land use recommendation. The results of each group were assembled by staff; differences were brought to a later meeting for the all stakeholders to jointly select a land use recommendation. The two-step process, combined with the goal of unanimous agreement, was found to be unworkable-what had been scheduled to



paired meetings. In the first meeting, stakeholders were randomly assigned to four groups and discussed two questions. First, what do you like about the area? Second, what other uses could help the area better serve the neighborhood in the future? From the answers to these two questions, as well as taking into account the current use of land and zoning. staff assembled land use options and presented them at the second meeting. Stakeholders in attendance chose, based on the rough consensus model discussed above, which land use option should be

recommended by the plan. Even with a streamlined approach, there were 25 land use meetings.



Zoning meetings focused on those areas where the land use recommendations called for a change and to fix discrepancies such as where the actual use did not match the zoning. Based on the overall desire to preserve the neighborhood and having relatively few zoning and land use discrepancies, only a handful of properties were discussed.

## OTHER DEPARTMENTS

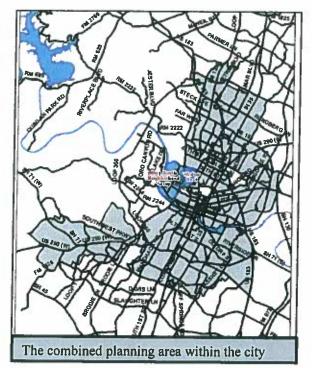
This process benefited from the help of other City departments and other institutions. This help came in multiple Subsequent areas were handled in forms. First, these organizations provided subject matter experts who presented at workshops, distributed information about their programs as well as relevant information about the planning area, and answered stakeholders' questions. The subject matter expert also reviewed drafts of the plan and provided feedback that makes recommendations more understandable and increases the likelihood of a recommendation being implemented. They also helped by being available to answer staff's questions.

# C4-10

# CENTRAL WEST AUSTIN NEIGHBORHOOD PLAN

# Draft Neighborhood In Context Chapter

This chapter addresses some of the historic, demographic, and physical qualities of the neighborhoods within the West Austin Neighborhood Group and Windsor Road planning areas. These characteristics identify how the neighborhood came to be what it is and help guide the neighborhood into the future.





# Neighborhood History

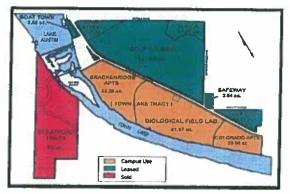
The history of Central West Austin is interwoven with the history of Austin and Central Texas. The people of Central West Austin's history left an expansive story, written not just into the homes of the neighborhood's current residents, but also into places that have become beloved by many in Austin. Their history shapes the neighborhood's current and future development. This chapter will first discuss the history of two of the largest properties then focus on the specific neighborhoods.

# Brackenridge Tract and Lions Municipal Golf Course

Colonel George Brackenridge served as a member of the University Of Texas Board Of Regents from 1886 to

46

1911 and from 1917 to 1919. He donated 503 acres—known as the Brackenridge Tract—to the University in 1910 to be used for educational purposes. The Colonel intended for this land to become home to the main campus of the University, but that vision was never fulfilled. Instead, some of the property was sold while the rest has been for commerce, married student housing, the Biological Field Laboratory, the West Austin Youth Association, and the beloved Lions Mu-



nicipal Golf Course (MUNY).

MUNY was built in 1928 by the Lions Club of Austin. It has been a public golf course since 1934, when the City assumed the lease maintained by the University. Golfing legends Ben Crenshaw, Byron Nelson and Tom Kite have played at MUNY. The 16th hole is referred to as "Hogan's Hole," as an homage to legendary golfer Ben Hogan's comment about this par-4 hole's blind tee shot. MUNY continues, as it has for decades, to be the most-played public course in Austin-in 2007, over 60,000 rounds were played. It was also the first racially integrated golf course in Central Texas.

In 2006, the Board of Regents created the Brackenridge Tract Task Force to reconsider the Tract's long-term uses.

the University is considering developing the entire Tract, including MUNY. This is not the first time the University has expressed an interest in developing the Tract. In 1973, the "Save MUNY" campaign was formed to prevent selling the golf course. That effort prompted the University and City to sign a lease that preserved MUNY. Again in 1987, efforts to develop the Tract spurred opposition and resulted in the current lease for MUNY and WAYA and the Brackenridge Tract Development Agreement, which covers the rest of the Tract. Both the leases and development agreement expire in 2019. In response to the University's current interest, a new group of activists has re-formed "Save MUNY" in 2007 to encourage the University not to develop the golf course. In 2008, the University hired a consultant to conduct a master planning process to identify "redevelopment plans of the tract that would lead to optimal uses for the land and assist the Board in meeting its fiduciary and legal obligations in the spirit of Colonel Brackenridge's wishes for the use of his gift to the university." In June 2009, a concept plan was released showing two possible options for development. Both show the preservation of WAYA. In December 2009, the Board of Regents determined that the field lab would remain.

See the Land Use Chapter for recommendations relating to the Brackenridge Tract.

# The Austin State Supported Living Center

In 1915, the Texas legislature passed House Bill 73 to create the first State facility specifically for citizens

with mental retardation. Two years later, the 95-acre State Colony for the Feebleminded opened. It was renamed the Austin State School in 1925. The initial capacity of the school was 65 residents, primarily female, but at its peak it housed more



than 2,000 residents, and included everything from a working dairy to a hospital.

By 1974, the Austin State School reduced its population to 1,400 residents. Today, the school serves 436 residents who live on campus. Staff provides expanded training, educational, medical, recreational, psychological and social services.

The school is a substantial, though quiet, presence in the neighborhood. For some, the school's campus provides visual greenspace as they drive or walk by. For the families of residents, though, the school was a reason to move to this area, so that they could be near their family members.

Today, family members and neighbors are concerned that the State will sell the school's campus to a private developer. This concern was partially formed because the State sold approximately two acres of the school along Exposition Boulevard in 2007. At this time, the State has not publicly stated any intent to sell the remaining land. Most stakeholders, including the School itself, would like to keep the School at its current location. Should the State decide to sell a portion or all of the property. stakeholders and the City hope that the State will work with them to ensure consistency with the neighborhood plan.

C4-10-23

The Land Use Chapter includes recommendations related to the State School.

## The Neighborhoods

#### **Bryker Woods**

A significant point in the creation of Central West Austin was 1916 with the completion of the State Street Bridge which was the first bridge to cross Shoal Creek and connect west Austin to Downtown. However, some of the land was subdivided prior to the construction of the bridge. The Bryker Woods neighborhood began with the William Thiele subdivision platted in 1886. Thiele consisted of fourteen lots that formed a block between 34th and 35th Streets and Kerbey Lane and Mills Avenue. In 1913, Camp Mabry Heights was platted near today's Loop 1; the Ed Seiders Subdivision followed immediately to the west of the Thiele subdivision and near to Seiders Springs and Shoal Creek. Early streets such as Pershing and Funston were named after American generals, while Jefferson, Harrison, and Madison were named after American presidents.

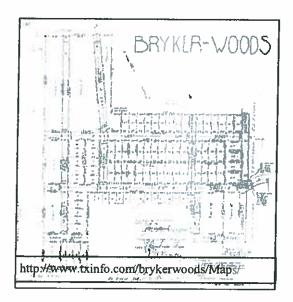
Re-subdivsion began in 1925 when a portion of the Ed Seiders subdivision was re-platted as the Glenview Addition. In 1927, the Edgemont subdivision was platted around Northwood Road. In 1935, a portion of Camp Mabry Heights was re-subdivided as Happy Hollow, named after its developer Dr. "Hap" Brownlee. In 1936, the Bryker Woods subdivision was platted and developed by J.C Bryant and McFall Kerbey. It is believed that the subdivision name comes from the first three letters of the last names of both developers. The remaining additions to Bryker Woods were platted in the 1930s

through the early 1950s. As with the other neighborhoods, Bryker Woods was developed as an early American suburb and was one of Austin's earliest suburbs.

The Pen Park (1890), Glen Ridge
Addition (1909), and North End Addition
(1909), located near what is today 34th
Street near Lamar Boulevard, are the oldest subdivisions in the planning area on record.

Pease and Enfield Parks, and whose houses came with all city services provided. The subdivision was nine blocks from the University of Texas campus, located on Guadalupe Street and 24th Street. Additions to Pemberton Height

Five properties are designated as local Historic Landmarks including the Tadlock-Brownlee-Harris House and one structure, Split Rock House, is a National Landmark. Important public facilities include Shoal Creek Greenbelt, Bailey Park, and Bryker Woods Elementary School. In the 1970s, Seton Medical Center moved to its current location on 38th Street.



# **Pemberton Heights**

"The Austin Development Company begs to announce that in May, 1927, the first thirty acre unit of Austin's greatest suburban subdivision will be opened to occupancy." These words announced the development of

c He irty acres

Pemberton Heights, whose thirty acres had over "five miles of paved and shaded streets and sidewalks" and over seven acres of private parkland connecting to Pease and Enfield Parks, and whose houses came with all city services provided. The subdivision was nine blocks from the University of Texas campus, located on Guadalupe Street and 24th Street. Additions to Pemberton Heights were platted from the late 1930s through the 1940s.

The property was acquired in 1858 by Judge John Harris, who was the attorney general for Governor E.M. Pease and husband of the daughter of Samuel Rhodes Fisher, a signer of the Texas Declaration of Independence. S.W. Fisher, president of the Austin Development Company, also became an owner and ultimately developed the land. The subdivision was named after James Pemberton (1723-1809), an ancestor of the Fischer family who received notoriety because of his political views during the days of the American colonies. Some of the first streets were Harris Boulevard, Stark Place, Hardouin, Gaston, and Wooldridge Drive.

Over 25 properties are designated with a Historic Landmark Combining District zoning. Structures that have received historic designation include the Pemberton Castle (1415 Wooldridge Drive), also known as the Fisher-Gideon House, where Mr. Fisher lived and used as a sales office for the subdivision, the Keith House (2400 Harris Boulevard), the Catterall Mills House (2524 Harris Boulevard), and the Windsor Road Bridge. The bridge, built in 1928, is important not only because of its architecture but also because prior to its construction, Pemberton Heights and other

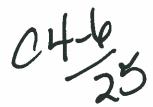
west Austin area residents could only access Downtown by crossing Shoal Creek on the State Street Bridge, which is now a pedestrian bridge adjacent to the 34th Street Bridge. Important public facilities include Pease Park, acquired by the City from Governor Pease in 1875, and the Shoal Creek Greenbelt, extended from Pease Park through Pemberton Heights in 1929.



# **Tarrytown**

Tarrytown was named after Tarrytown, New York. The first subdivision was Walsh Place, near the Walsh Boat Landing in 1915. Other subdivisions were platted in the 1920s, including Westfield and Monte Vista. In 1934. the first "Tarry-Town" subdivision was platted; further additions were platted from the late 1930s through the 1950s. An advertisement for Section 2 used the slogan, "Where Oak Trees Charm the Eye," indicating that trees were an important part of the origins of Tarrytown. Tarrytown, like the other neighborhoods, was developed as an early suburb. Some of its first streets were Windsor Road, Bowman Avenue, Townes Lane, Exposition Boulevard, and Hillview Road.

Approximately, eight properties are designated as local Historic Landmarks, including the Granger and May-



field Houses. Lions Municipal Golf Course, Cassis Elementary, Reed Park, Walsh Boat Landing, Howson Library, Mayfield Preserve, and Johnson Creek Greenbelt are also important resources.



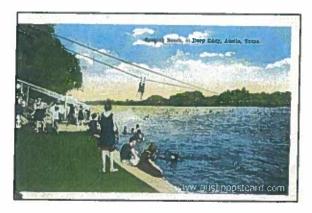
# Deep Eddy

Much of the land now referred to as Deep Eddy was originally owned by Charles Johnson, a Swedish immigrant. In 1857, he purchased a 40-acre tract of land that now contains Eilers Park/Deep Eddy Pool, and the American Legion. The site contained a rock quarry (now the parking lot for Eilers Park) and a lime kiln. In 1902, Mr. Johnson and his wife Mary opened Deep Eddy as a recreational area with a swimming hole. People would swim at the spring-fed eddy that was formed at a larger boulder in the river. The Johnsons sold the land that is now Eilers Park to A.J. Eilers in 1915.

The first subdivision in Deep Eddy, called the Charles Johnson Addition, was platted in 1910; additions were added in 1913 and 1924. Residences expanded north in the 1930s and 1940s with the Marlton Place, Royal Oak, and Carlton Johnson Additions.

Two properties are designated as local Historic Landmarks: Eilers Park/Deep Eddy Pool and the American Legion Travis Post 76 building. Important public facilities include O'Henry Middle

School and Johnson Creek Greenbelt.

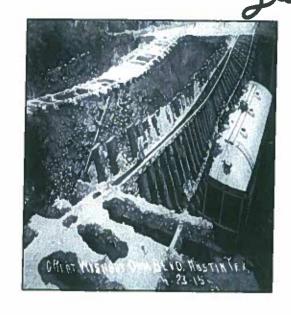


#### Other Important Features

#### The Dam

During the 1860s and 1870s, the City debated the need to develop a dam on the Colorado River. After many years of debate, the Great Granite Dam, located at site of the present Tom Miller Dam, opened in 1895 and powered light towers, streetcars (including the one on Dam Boulevard (now Lake Austin Boulevard), and water pumps. The railway that once carried construction materials to the dam became the Austin Dam and Suburban Railway and carried transit riders between the dam, Lake McDonald (now Lake Austin) and downtown.

The dam had catastrophic floods in 1900 and 1915, which caused death, power outages, and property damage. Deep Eddy Pool and the streetcar were damaged. By 1938, the single dam had been replaced by a series of seven dams, including the Tom Miller Dam, which have far more capacity to address flood events.



# Loop 1/MoPac

In 1944, the Austin City Council proposed building a road along the unused portion of the Missouri-Pacific (MoPac) railroad right-of-way. The road was initially proposed as a "four lane boulevard which was to be well landscaped, have no truck traffic and a speed limit of 45mph. It would begin at West 5th Street and continue to Anderson Lane" Part of the highway was built by the mid-1960s. In 1967, the Texas Highway Commission designated the project State Highway Loop No. 1, and provided funding for construction from F.M. 1325 to U.S. 290 in South Austin. By 1982, Loop 1 expanded to connect U.S. 183 to Loop 360 (Capital of Texas Highway). In 1989, it was extended north to FM 1325 and south from U.S. 290 to SH 45.

Many residents of West Austin protested the original development of this highway as it removed many homes and created a barrier between neighborhoods. Concerns were raised again in the late 1990s when the State started discussing expanding the highway.

# C4-60

#### Old West Austin Historic District

In 2000, Bryker Woods, Pemberton Heights, Old Enfield, and Old West Austin neighborhoods organized because of concerns over the potential expansion of Loop 1, which they believed would result in the demolition of as many as 80 houses. In 2003, they were successful in establishing the Old West Austin Historic District. One significant aspect of this historic designation is that federal law requires additional studies, review, and approval if using federal dollars on a project that could result in the demolition of properties in the district, which adds significant time and cost to the project. As federal dollars are needed for the expansion of Loop 1, this designation prevented the expansion of Loop 1 beyond its current right-of-way within these neighborhoods.



#### Statistical Profile

Since 1990, Central Texas has been one of the fastest growing areas in the country. For example, the population of the Austin region (the five-county area that makes up the Austin-Round Rock Metropolitan Statistical Area) grew by almost 50%, about 400,000 people. Austin itself grew nearly as fast—41%. or about 191,000 people. The urban core (which includes the more established, intown neighborhoods) grew 20%. The two urban core neighborhoods that make up Central West Austin grew by about 10%. The map below shows the areas that these growth rates correspond to: Figure 1-1 shows the population counts for the neighborhood from 1990 to 2000. Since 2000, Austin and its region have continued to grow: the April 2008 population estimates from the Census Bureau are 750,525 for Austin and 1,557,829 for the Austin-Round Rock region.

Figure 1-1 Population change in the neighbothoods, 1990 to 2000						
	Central West Austra	West Austin Neighborhood Group	Whatsor Road	City of Austh		
1990 population	12,718	10,020	2,698	465,622		
2000 population	13,990	11,055	2,935	656,562		
1110-2000 change	1,272	1,035	237	190,940		
l'ercertage change	10%	10%	9%	41%		

Central West Austin's growth from 1990 to 2000 came largely through the addition of about 600 households. During this time, the average size of households remained about the same. Figure 1-2 shows age groups in the neighborhood in 1990 and 2000. The

CH-10-28

Neighborhood in Context

fastest growing age group in the neighborhood was 45 to 54 (with nearly 950 more residents), distantly followed by those aged 55 to 64 (slightly more than 300 more residents). The largest age group, people aged 25 to 34, increased as well, though in smaller numbers (almost 200 more residents). It is still the largest age group. The substantial growth in those aged 45 to 54 suggests that middle-aged residents are staying; the decline in those aged 35 to 44 suggests that younger residents. though they live in the neighborhood in great numbers, are less prone to stay. Additionally, rising home prices could be driving younger residents out. Unfortunately, the decennial Census does not provide enough continuity to say for sure how households move into and out of the neighborhood. More children of all ages lived in the neighborhood in 2000 than in 1990.

Figure 1-2	_	Population		
Age cohorts in Central West	Age cohort	1990	2000	
Avelin, 1990 to 2000.	Unders	927	1,004	
	5109	713	788	
	t0 to 14	501	669	
	15 to 17	293	376	
	18 to 24	1,299	892	
	25 to 34	2,900	3,097	
	35 to 44	2,508	2,428	
	45 to 54	1,168	2,110	
	55 to 64	740	1,056	
	65 to 84	1,685	1,273	
	85 and over	181	295	

Central West Austin is less diverse than Austin as a whole (Figure 1-3). Since 2000, Austin has become a majority-minority city, where no ethnic group is a majority of the city's population. (This probably occurred sometime in 2005, and thus is not reflected in the figure.) In the planning area, by contrast, about 4 in 5 residents are white.

Black and Hispanic residents are repre sented in far fewer numbers than in Austin as a whole, while Asian residents are in the neighborhood at about twice the frequency as the city overall. These numbers, however, fail to tell the full story, because they mask the concentration of ethnic diversity in just a few Census blocks: the Brackenridge tract, the Austin State School, and the four tracts that cover the apartments at, and east of, the intersection of Exposition Boulevard and Enfield Road. This shows up as West Austin Neighborhood Group's higher levels of ethnic diversity, compared with Windsor Road.

gure 1-3 hnicity in the ne	ighborhoods in 2	2000		
	Central West Austin	West Austin Neighborhood Group	Windsor Road	City of Austin
White	82.2%	79.2%	93.5%	52.9%
Black	1.1%	1.3%	0.4%	9.8%
Hispanic	£3.3	6.9%	5.1%	30.5%
Asian	7.9%	9.9%	0.4%	4.7%
Other	2.2%	2.7%	0.5%	0.2%

Central West Austin is wealthier (Figure 1-4) and better educated (Figure 1-5) than Austin overall. The neighborhood is much more heavily composed of households making more than \$125,000 per year than the rest of the city. Proportionally, twice as many households in the neighborhood make between

	Central West Austin	West Austin Neighborhood Group	Wincsor Road	City of Austin
Number of household	3,461	2,709	752	143,286
Median household income	\$95,360	\$93.536	\$112350	\$54,091
Less thor \$10,000	5.7%	6.3%	3.5%	2.09
\$10,000 - \$19,999	<b>20.</b> 3	10.3%	0.0%	6.39
\$20,000 · \$29.991	3.6%	3.9%	2.5%	5.29
\$30,000 - \$39.999	7.3%	8.8%	2.0%	17.09
\$40,000 - \$49.999	5.0%	5.5%	3.1%	21.15
\$50,000 <b>-</b> \$74.999	11.4%	9.4%	18.1%	5.0%
\$75,000 - \$ 24,991	22.7%	2 .6%	26.5%	25.7%
\$125,000 - \$199.999	19.1%	16,9%	26.8%	9.7%
More than \$200,000	17.2%	17.1%	17,5%	5.0%

c1-16

\$125,000 and \$200,000, and four times as many households make more than \$200,000, compared with the city as a whole. Similarly, more residents in Central West Austin have bachelor's degrees (38% compared with 26% for Austin), masters degrees (twice as many), and professional or doctoral degrees (more than three times as many).

Figure 1-5 Educational attainment in the neighbarhoods in 2000						
	Central West Audin	West Austin Neighborhood Group	Windsor Road	City of Audin		
Adulis over24 years a d	10,199	8,367	2 132	399,758		
No schooling	4.2%	5.4%	0.3%	20%		
Munory Althoroco	0.4%	2.4%	0.2%	6.2%		
ligh school, no dip orna	0.9%	1.0%	0.4%	8.2%		
High school dip oma	3.1%	3.2%	2.7%	17,0%		
Some college	<b>K</b> 6.4	14.7%	4.6%	21.1%		
Associates degree	2.1%	7.6%	3.4%	5.0%		
Exchelos degree	37.9%	37.0%	41.1%	25.7%		
Nasres degree	19.136	19.1%	19.0%	9.7%		
Professional/Doc oral dagree	17.3%	17.4%	*8.7%	5.0%		

Most residents of the neighborhood live in single family homes (Figure 1-6). While about half of Austin's homes were in single-family structures in 2000, 61% of homes in the West Austin Neighborhood Group and 79% of homes in Windsor Road were. Since 2000, development and redevelopment have shifted toward multifamily units (Figure 1-7), with slightly more multifamily units (including duplexes and triplexes) being built than single family homes. This trend is most dramatic in Windsor Road, where 17 duplex and triplex units have been built, resulting in a loss of eight single family houses. (Note, though, that eight homes represent less than 1% of the 1,354 homes in Windsor Road in 2000.) In the West Austin Neighborhood Group, all types of housing have been added; multifamily units have simply been added faster. The overall proportions in both areas have

changed only slightly.

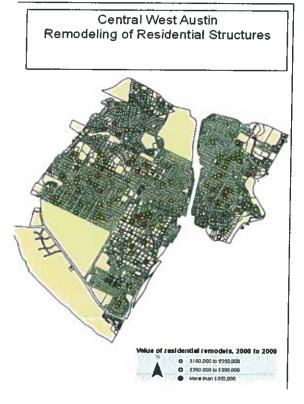
Figure 1-6 Housing types in Central West Statin, Erroway 1, 2008						
	Central West Austin	West Austin Nalghbornood Group	Windsor Road	Cily of Austin		
Tatai	6,884	5,521	1,363	275,842		
Single family	63%	59%	79%	5'%		
Duplex, hiplaxes, fourplexes	15%	14%	17%	10%		
Andlifornily	20%	24%	4%	37%		

Another housing concern for Central West Austin is the extensive remodeling of homes that can create a change in character. These remodels can effectively be new construction, out of step with surrounding homes, and are not captured by Figure 1-7. Remodeling requires a permit from the City, but it is impossible to tell how extensive the remodel is or what effect it has on the character of the neighborhood. Nevertheless, the Figure 1-8 attempts to give a sense of substantial remodeling activity in the neighborhood by looking at those remodels valued above \$150,000. Since 2000, these substantial remodels affect almost as many homes as does new construction.

Figure 1-7 Permit for new construction in Central Weel Austra, 2000 to 2008					
8 <u> </u>	Central West Austin	West Austin Neighborhood Group	Whosor Food		
Tord	210	201	9		
Single family	89	97	-8		
Duplex, triplexes, fourp exes	90	73	17		
Multiformily	31	<b>\$</b> ]	0		

This concern with changing neighborhood character can also be seen in the increasing size of new construction in the neighborhood. According to a 2006 City of Austin review of home ap-

praisal data, the average size of homes in (what was then deemed) East and West Tarrytown approximately doubled, from a historic average of 2,790 square feet and 2,571 square feet (respectively) to 5,320 square feet (East) and 5,360 square feet (West) for homes built between 2000 and 2006. (Similar figures are not available for the Windsor Road area.)



Central West Austin is predominantly residential and the vast majority of residential land is occupied by single-family structures. After residences, roads are the most common land use, consuming almost one-fifth of the land in the neighborhood, followed by parks.

The stable nature of the neighborhood is also reflected in its tenure rates (Figure 1-9). While the neighborhood's

vacancy rate is level with the rest of the city, its owner-occupancy rate is above that, and significantly so for Windsor Road.

gure 1-9 using lentre in Control Weel Justin (2000)							
	Central West Audin	West Austin Noighborhood Croup	Windson Road	City of Austin			
Total housing units	6,674	5,320	1,354	276,842			
Vacancyrate	5%	5%	4%	4%			
Occupancy rate	95%	75%	96%	95%			
Owner-occupied	56%	\$2%	74%	43%			
Kenter-nocupied	39%	43%	22%	53%			

#### Lay of the Land

#### **Natural Environment**

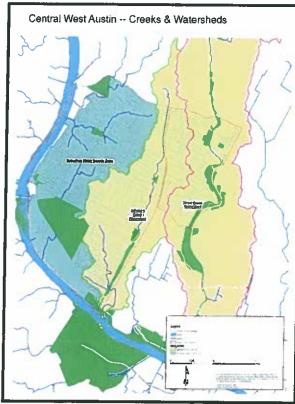
Central West Austin is primarily urban with most development having occurred before environmental regulations were enforced. As a result, development has occurred close to environmental features and, in some cases, within the flood plain.

Because the neighborhood's development has been primarily low density, Central West Austin has an extensive and mature urban forest. The neighborhood's trees are crucial to its character and scale. Its tree canopy coverage of 51% is among the highest in the city and consists of mostly live oaks and pecans. However, the forest is aging and suffers from a lack of diversity. Young trees are being planted by residents.

The two most prominent environmental features in Central West Austin are Lake Austin and Lady Bird Lake; both are fed by the Colorado River and define the neighborhood's western and southern borders. Lake Austin serves as a constant-level reservoir supplying

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drinking water for the city. Tom Miller Dam separates the two lakes. Both lakes have many amenities such as restaurants, a boat landing and kayak docks. Austin's most active hike and bike trail, along Ladybird Lake, starts in Eilers Park in the southeast corner of the West Austin Neighborhood Group planning area. Oyster Landing, Walsh Boat Landing, Eilers Park, and the Texas Rowing Center give people access to Lake Austin and Lady Bird Lake.



Rainfall in Central West Austin runs to Lake Austin and Lady Bird Lake through creeks, sloughs, and tributaries. Most of the Windsor Road planning area contributes to the Shoal Creek watershed. The Johnson Creek watershed receives water from both east and west of MoPac. Several smaller watersheds west of Johnson Creek are part of the

suburban water protection zone, and contribute water to the city's water supply. These areas have additional development restrictions limiting how much green space can be developed.

Johnson Creek originates at Camp Mabry and flows south along the MoPac access road linking the open areas of Camp Mabry and the Austin State School with Tarrytown and Westenfield Parks, the Johnson Creek Greenbelt, and ultimately Lady Bird Lake. The greenbelt is a 1.5 mile hike and bike trail that connects Westenfield Park to the MoPac pedestrian bridge, is hidden between MoPac and Winsted Lane and not easily accessible. However, the Parks and Recreation Department recently improved connections between the trail and Lady Bird Lake.

Shoal Creek originates just north of the MoPac and Highway 183 exchange. Its watershed covers a much larger area than Johnson Creek's. North of 35th Street, Shoal Creek is mostly bordered by residential homes which allows for little or no public access. South of 35th Street, Shoal Creek is protected by its greenbelt and other parks, whose amenities are highly used by Austin residents and include a disc golf course, playgrounds, picnic tables, and no-leash dog areas. The Shoal Creek hike and bike trail nearly connects these neighborhoods to Lady Bird Lake and downtown, save for gaps at 29th Street. Shoal Creek is prone to flooding and has seen major drainage and erosion problems. The Memorial Day flood of 1981 caused so much damage that it initiated better flood management practices: stabilization of the creek banks has been an ongoing task for the city.





A car dealership along the bank of Shoal Creek lost 500 newly-delivered cars to flood damage. PICA 29471, Austin History Center, Austin Public Library

#### The Built Environment

While there are four distinct neighborhoods, these neighborhoods have a synergy that brings them together. Overall, the neighborhood planning area is primarily single family and is considered one of Austin's most endearing areas due many attributes including the architecture, streetscape, trees, and landscaping. For the most part, the commercial areas are located on the edge of the neighborhood, are built as neighborhood niches and serve the neighborhood as well as buffer the residential areas from more intensive uses. The planning area is remarkable in its consistency in that there are no remarkably greater or lesser areas of beauty.



The planning area has a wealth of anchoring institutions which are those places or uses where cultural, educational and social activities are centered. In this planning area, these institutions include parks such as Shoal Creek, Eilers Park/Deep Eddy Pool, Red Bud Isle, Lions Golf Course and Mayfield Park; schools such as Cassis and Bryker Woods Elementary Schools, and O. Henry Middle School; and civic uses such as Laguna Gloria, Howson Library, and Seton Medical Center.

## What Makes a Neighborhood?

Neighborhoods are typically made of four components: the edge, center, interior streets, and the core neighborhood.

Neighborhood Edge: Neighborhoods typically have a defined edge which can be created by a large road, a natural feature, or an area of commercial activity. These areas have the most activity within the neighborhood; most of the planning area's anchoring institutions are located along the edge. These edges mark the presence of the neighborhood, both its entryway and exit.

Neighborhood center: The neighborhood center provides an identity for the neighborhood and centers of activity. Neighborhood centers can be in the shape of a circle or square and include a combination of church, school, parks and retail uses that attract nearby residents to shop and socialize. The neighborhood center is typically in the center of a neighborhood where it is within walking distance to a large percentage of residences.

Neighborhood interior streets: Between the edge and the center, the core

residences along the neighborhood interior streets are served by roads with features that slow traffic and promote life on the street such as small street widths, sidewalks, lights and tree canopy.

Core residential area: Between the edge and the center lies the predominately single family residential area which is the essence of the neighborhood.

Some recent development activity has not been sensitive to the adjacent neighborhood and has resulted in homes much larger than the surrounding neighborhood (commonly known as McMansions), modern architecture rather than traditional, use of building materials and facades that conflict with the neighborhood, loss of old and large trees, and increase in impervious cover leading to more localized flooding.

MoPac plays an important role in the linkages between the eastern and western neighborhoods as the original street grid was terminated with the construction of the freeway. The few connections that exist are typically congested by vehicles and pedestrian crossing is dangerous. Thus, MoPac created an almost walled-off effect and disrupts the connection between the east and west communities.

# West Austin Neighborhood Group Neighborhood Planning Area

# Tarrytown

Neighborhood Edge-The Tarrytown neighborhood has an edge defined by Lake Austin, Lady Bird Lake and 35th Street. 35th Street is an edge comprised of predominately single-family homes with some multi-family as well as Camp Mabry on the north side. This edge is not as obvious as other parts of the planning area as it has residential uses similar to the rest of the neighborhood. Mayfield Park and Laguna Gloria provides recreational and educational activities along the northwest portion of the neighborhood.

The edge along Lake Austin and Lady Bird Lake is primarily made up of the Brackenridge Tract. While this is not a typical edge due to its shape and size, this area is an edge because while it is a part of the neighborhood it has a different feel and sense of place from the rest of the neighborhood. Oyster Landing provides restaurants and services such as Mozarts Café and the Hula Hut. The Lower Colorado River Authority provides civic uses and allows for meeting spaces that can be used by the neighborhood. The Brackenridge Apartments provide university-related housing and the Biological Field Lab provides universityrelated research along Lake Austin Boulevard. Recreation amenities can be found at the edge at Lions Municipal Golf Course, the West Austin Youth Association, Walsh Boat Landing, and Red Bud Isle.



Neighborhood center- The center in Tarrytown is along and near Exposition and Windsor Road where the Tarrytown Shopping Center, Howson Library and Episcopal Church of the Good Shepherd reside. Over the years, the Tarrytown Shopping Center has seen some of its cherished businesses leave such as Holiday House. In addition, the physical appearance of the shopping center has deteriorated and is in need of beautification. This has hurt the center as well as the surrounding neighborhood as pedestrian and social activity has been reduced. A partial center is located at Exposition Boulevard and Westover where Cassis Elementary School and Cassis Shopping Village (a 1950s strip commercial shopping center) provide civic and retail activities.



Neighborhood interior streets- In order to correctly discuss the street system in Tarrytown, Tarrytown must be examined in smaller sections. Tarrytown as a whole has a combination of a grid system where roads interconnect in a north/south and east/west pattern and a suburban pattern with winding roads and cul-de-sacs. The larger north/south street is Exposition while Windsor and Enfield are the larger east/west roads within Tarrytown.

Overall, it can be said that the roads are primarily narrow streets pro-

viding a quiet, off-the-beaten-path that is beneficial to pedestrians, cyclists, and promoting life on the street as well as a family environment. The existing types of housing and neighborhoods typically reflect the traditional patterns of development created by these two road networks.

The northwestern quadrant from Exposition west to Lake Austin north of Windsor and the southeastern quadrant from Exposition east to MoPac and south of Windsor are more reflective of the suburban network. The northeastern quadrant from Exposition to MoPac north of Windsor and the southwestern quadrant from Exposition west to Lake Austin and south of Windsor are more of a typical grid system with more interconnection between streets.

Core residential area- As Tarrytown was developed over several decades, each subdivision has unique characteristics and is difficult to summarize. However, the residential use is an eclectic mix of architectural styles of predominately one to two story singlefamily houses with a scattering of duplexes. Multi-family development also occurs within the neighborhood and is the primary use along Enfield Road between Exposition and MoPac as well as on Pecos between 35th Street and Woodbridge.



## **Deep Eddy**

Neighborhood edge- The Deep Eddy portion of Lake Austin Boulevard between MoPac and Hearn is comprised of one to two story, "Mom and Pop" stores that provide an identity to the neighborhood such as Magnolia Café. the Juice Bar and Deep Eddy Cabaret. Businesses such as McMahon and Ragsdale CPA, Lake Austin Boulevard Animal Hospital and Comet Cleaners also provide services to the neighborhood. Many of these uses are in structures that were originally built for residential use. Many neighborhood residents, who believe this area provides a good urban lifestyle, walk to this area and utilize these shops and services.



Exposition between O. Henry Middle School to Enfield Road is primarily multi-family as is the intersection of Exposition Boulevard and Enfield Road. The south and western edge is mostly made up of the Brackenridge Tract properties including Randalls, The Gables apartments, CVS, and the Colorado Apartments. Non-Brackenridge Tract properties within this edge include Maudies Tex-Mex Café and Goodwill.

C4-18-

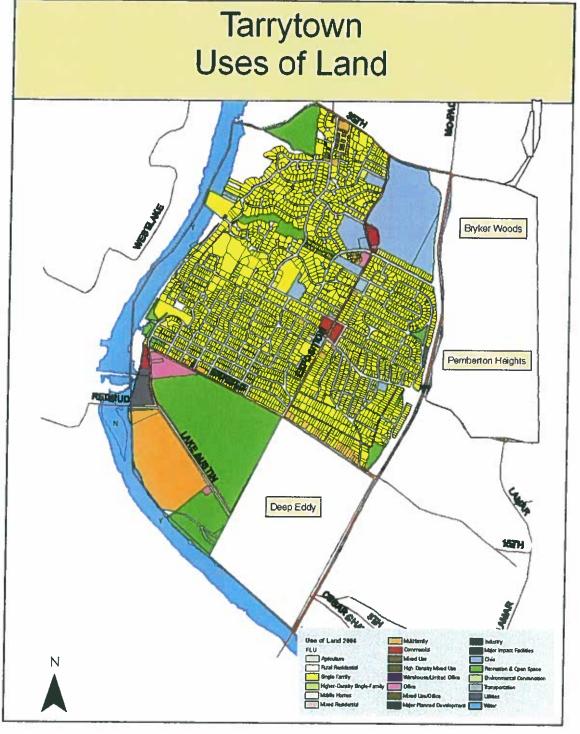
Another defining and active part of the edge is Lions Municipal Golf Course, West Austin Youth Association, Johnson Creek Hike and Bike Trail, Eilers Park/Deep Eddy Pool, the Trail at Lady Bird Lake, and Lady Bird Lake which provide varied recreational activities.

Neighborhood center- There is no center but many of the residents' needs can be found along the edge at Lake Austin Boulevard.

Neighborhood interior streets-Like Tarrytown, Deep Eddy has a combination of a grid system and a suburban pattern. The roads are primarily narrow, residential streets with housing types and a neighborhood that typically reflects the traditional patterns of development created by these two road networks. Many of the homes are built toward the street creating social activity on the street.

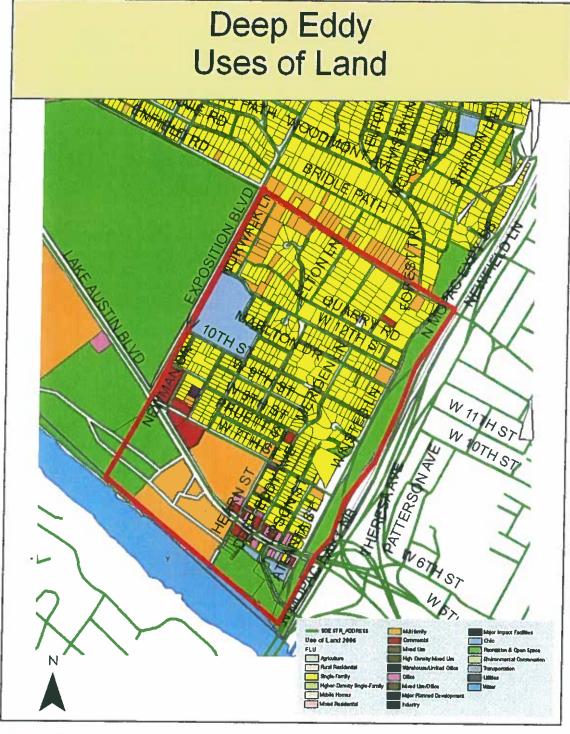
Core residential area. The majority of Deep Eddy is one to two story single-family residences with duplexes scattered throughout the neighborhood. Lots tend to be smaller than the rest of the planning area. Multi-family is found along Enfield Road.





Neighborhood in Context

C4-62



Neighborhood in Context

#### Windsor Road Neighborhood Planning Area

#### Bryker Woods/W. 31st Street

Neighborhood edge- The most intensive part of the planning area is the medical district located between West 38th and 31st Street between Lamar Boulevard and Shoal Creek. Seton Medical Center, Bailey Square, Medical Park Tower, and Shoal Creek Hospital are the major medical institutions that have also attracted smaller medical offices and commercial to this district. Seton Hospital is considered by many to be one of the top medical facilities in the region. This area, in combination with St. David's Heart Hospital and Central Market across Lamar Boulevard and the commercial district on the north side of West 38th/35th Street, functions as a major hub and employee base. Commercial uses line Lamar Boulevard in a strip commercial pattern. West 34th Street contains surface parking lots and an ad hoc assortment of offices and retail. However, the part of this node south of West 38th Street and west of Lamar Boulevard is dominated by single-use developments, particularly parking lots.

that leave the area unsightly and devoid of life. St. Andrews Episcopal School, considered to be a top educational facility, is also within this edge.

The intensity of land use transitions down to a smaller scale at the commercial area along 35th Street west of Shoal Creek which has neighborhood niche, local shops such as Fiddlers Green Music Store and Bob Larsens Old Timers Clock Shop. Somewhat larger than a neighborhood scale is the Randalls Grocery Store located adjacent to Shoal Creek. Many neighborhood residents walk or bike to this commercial area and the commercial development to the north and find this to be convenient and a pleasant experience. This corridor also has the neighborhood's multi-family housing. Shoal Creek Hike and Bike Trail between 34th and 31st Street and Seiders Springs are edges with recreational activity that separate many single family homes from the more intensive development to the north and east of the parks. The north side of W. 34th Street between Jefferson Street and Mills Avenue is primarily a combination of small homes and small offices in structures that were formerly residences. South of 34th Street is solidly residential.



CHE

Neighborhood in Context

Neighborhood center- While there is no center, residents go to Lamar Boulevard and 38th/35th for many of their shopping and social needs.

Neighborhood interior streets-This neighborhood has a near-grid system with roads that are primarily narrow and safe for walking and socializing. There are some exceptions for roads that connect to MoPac such as Northwood.

Core residential area- Bryker
Woods has one to two story single-family
residences with duplexes sprinkled
within the neighborhood. The West 31st
Street neighborhood has one story single-family residences as well as administrative offices for St. Andrews School.

roads that are primarily narrow and safe for walking and socializing. There are some exceptions for roads that connect to MoPac such as Westover and Windsor Road.

Core residential area- Pemberton Heights is primarily one to two story single-family residences and not as many duplexes as the other neighborhoods. It has, on average, the largest houses and lots in the planning area.

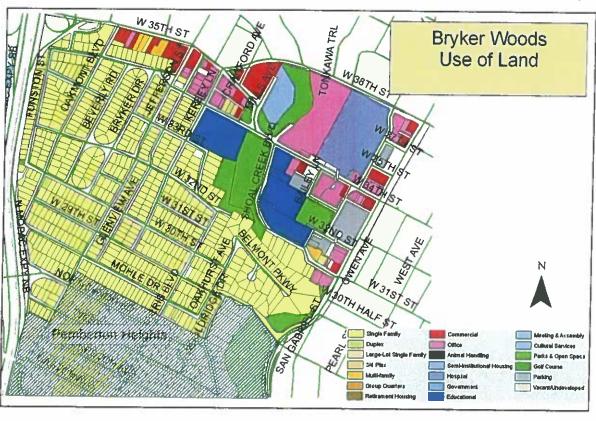


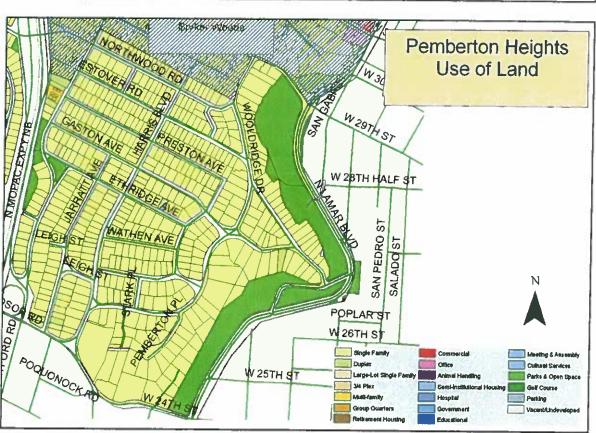
#### **Pemberton Heights**

Neighborhood edge- Shoal Creek Hike and Bike Trail is the edge of the neighborhood as well as Lamar Boulevard.

Neighborhood center. While there is no center, residents go to Lamar Boulevard and 38th/35th for many of their shopping and social needs.

Neighborhood interior streets-Pemberton Heights has a combination grid system and suburban pattern with Neighborhood in Context





## C46

#### CENTRAL WEST AUSTIN NEIGHBORHOOD PLAN

#### **Draft Land Use Chapter**

Goal Statement and Introduction:

Preserve and protect the historic character and integrity of Central West Austin's predominantly single-family neighborhoods, with their neighborhoodserving commercial centers, civic areas, safe parks, attractive and open spaces, so as to maintain the neighborhood's quality of life, avoid increasing traffic, preserve the mature tree canopy, protect creeks and the lakes, and prevent flooding.

Development of property as office, commercial, retail, multi-family, or civic uses should be in accordance with the Future Land Use Map, as informed by the Plan text, and should be appropriately oriented, scaled and buffered to pro-

tect the existing sinalefamily homes from any intrusion and adverse effects from higher intensity uses. The future use of the Brackenridge Tract and the Austin State Supported Living Center property should take into account the impact of such use on the surrounding neighborhood. and if developed should be compatible with the existing single-family homes in the neighborhood. Buffering to protect the existing single-family homes in the neighborhood is also desired.

The neighborhoods of Central West Austin are, by and large, stable and well-maintained residential districts, with pockets of businesses that serve the neighborhood and surrounding community. These neighborhoods are well-functioning, and their development patterns, character, and quality of life should be preserved now and into the future.

On both sides of MoPac, stakeholders are concerned that new development or redevelopment not increase traffic in the neighborhood. Stakeholders are supportive of promoting neighborhood niche services that fit into the scale of their commercial areas and serve the

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immediate community. Residents are also concerned about the loss of older, smaller houses to large, modern houses that many feel are out of scale and character with neighboring houses. Stakeholders are concerned with the noise and air pollution caused by MoPac. They oppose expansions of MoPac through elevated lanes or from the acquisition of additional right-of-way from either side of MoPac

West of MoPac, the most pressing concerns are the potential neighborhood-changing impacts of any redevelopment of the Brackenridge Tract and the Austin State School as well as the intrusion of commercial uses (and their impacts) into the immediately surrounding residential neighborhood, especially along Exposition Boulevard. There is particular interest in preserving harmony among land uses and in guarding against potential negative effects of future redevelopment of properties along Lake Austin Boulevard and Exposition Boulevard.

East of MoPac, the most pressing concern is the impact that redevelopment could have on the existing residential neighborhood. Concerns include increased traffic and parking on neighborhood streets, and the intrusion on the privacy and the quiet enjoyment of nearby residents. There is particular interest in preserving harmony among land uses and in guarding against potential negative effects of future redevelopment of the properties on W. 35th Street that back-up to single family homes. Possible redevelopment of the office and retail properties located near the Bryker Woods Elementary School raise similar concerns.

The northeastern corner of the planning area is an intense commercial node, dominated by medical uses. While the neighbors want to protect the neighborhood schools and residential areas from being negatively impacted by over-development, they have identified the most intense corner of the neighborhood—the area surrounding Seton Medical Center and along 38th Street and Lamar Boulevard—as an appropriate mixed use node that could become a lively, safe, and active urban neighborhood. Currently, part of this area is dominated by single-use developments, particularly parking lots, which leave the area unsightly and devoid of life. Revitalizing this area, east of Shoal Creek, by bringing in appropriately scaled multi-family residential and retail uses, such as shops and restaurants will serve the medical community and nearby neighborhoods and benefit the City as a whole.

### Objective 1: Preserve the existing single family neighborhoods of Central West Austin.

#### L.1.1

Preserve the existing single-family uses within the neighborhood by not changing them to non-residential or multifamily uses. The Central West Austin neighborhoods including Deep Eddy, Tarrytown, Pemberton Heights, Bryker Woods, and West 31st Street are stable and worthy of preservation.

#### L.1.2

Maintain low intensity, low density residential use within the Drinking Water Protection Zone.

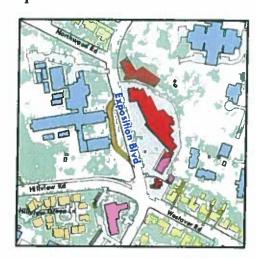
Objective 2: Preserve or enhance, as appropriate, existing multifamily housing and neighborhood-serving commercial districts.

#### L.2.1

Preserve the existing multi-family residential uses along Enfield Road, Exposition Boulevard, and 35th Street. If these properties redevelop, encourage a similar scale and the preservation of affordable rental housing, which contributes to the diversity of the neighborhood.

#### L.2.2

Casis Shopping Center should remain a small-scale, neighborhood-serving retail center, appropriate with Casis Elementary School, residential neighbors, and the Drinking Water Protection Zone.



#### L.2.3

Revitalize the Tarrytown Shopping Center by attracting preferably locally-owned neighborhood-serving and pedestrian-oriented businesses such as cafés, restaurants, and a bakery. Height should remain appropriately scaled to the adjacent residential structures.



#### L.2.4

The small-scale multifamily, commercial, and civic uses surrounding Tarrytown Shopping Center should remain. Howson Library and the Fire Station are particularly important to Central West Austin.

#### L.2.5

The churches along Exposition Boulevard are valued institutions of the Central West Austin community and should remain into the future. If they are not able to stay and cannot be replaced by other churches, the properties should be used as single family housing.

#### L.2.6

Deep Eddy's commercial corridor along Lake Austin Boulevard should remain a mix of neighborhood niche shops and offices. If redevelopment occurs, the open street feel and pedestrian friendliness of this corridor and its views of Lady Bird Lake and the western hills should be preserved. Redevelopment should also respect Lady Bird Lake, in keeping with the spirit of the Drinking Water Protection Zone and Waterfront Overlay.

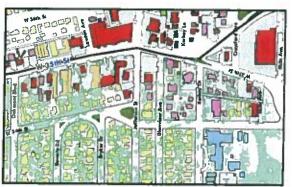


#### L.2.7

The residential scale and character along W. 35th Street should be preserved, and in particular its existing building by building, horizontal collection of small neighborhood-serving businesses, stores, and apartments. Harmony with the abutting single-family houses on the south side of this block, facing 34th Street, should be maintained.

#### L.2.8

The neighborhood office blocks between 34th and 35th Streets and Jefferson Street and Mills Avenue should remain small-scale neighborhood office and residential uses that are harmonious with the Bryker Woods Elementary School and the existing single family neighborhood. Retaining the converted single-family homes is desirable. Returning these structures to single-family residential use would also be welcome by the peighborhood



Objective 3: All redevelopment should be compatible with the character of the adjacent neighborhood and should be guided by green design principles. (Note these are guidelines, not standards)

See the Design box below for principles on how to maintain the character of Central West Austin neighborhoods in residential and multifamily/commercial areas.

#### Single-Family Residential design guidelines

Retain the design and character of the neighborhood's residential areas by encouraging the preservation of existing structures. When redevelopment or remodeling of an existing structure occurs, it should be compatible in scale, height, setbacks, landscaping, tree cover, garage placement, façades, and architectural style of neighboring houses.

New development should be designed and constructed using the latest green technologies and principles embodied in Austin Energy's Green Building program to help reduce energy consumption.

Historic buildings should be preserved.

#### Multi-Family & Commercial design guidelines

New and remodeled multi-family and commercial development should be compatible with the immediate neighborhood by having similar setbacks, building scale, façades, and rooftops. To contribute to the health of the neighborhood, new development should include landscaping that creates usable open space, trees that shade the structure and

street, parking placed to the rear or side of the building, windows and doors that promote friendliness and "eyes on the street," pedestrian amenities like light posts, and vegetative screening for air conditioners and dumpsters. It should also improve pedestrian and bicycle access between the property and immediate neighborhood wherever possible.

New development should be designed and constructed using the latest green technologies and principles embodied in Austin Energy's Green Building program to help reduce energy consumption.

Historic buildings should be preserved.

Objective 4: Encourage the northeast corner of the Windsor Road Planning Area to become a mixed use, urban neighborhood, respecting and providing amenities to the Bryker Waods and West 31st Street neighborhoods.

#### L.4.1

For properties designated as Mixed Use along 38th Street and Lamar Boulevard, redevelopment or new development should promote a pedestrian-friendly mix of uses that ultimately results in a human-scaled and enlivened street-scape. Guidelines for creating development include the mixing of uses vertically in the same building to include residential uses preferably above the first floor. Wide sidewalks, street trees, buildings and en-

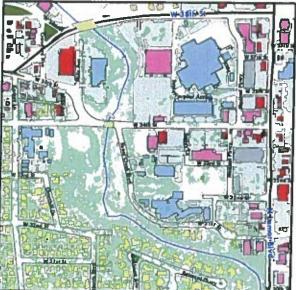
e main corridor, the side or rear of

tryways oriented to the main corridor. with parking located to the side or rear of the building are all desired features. Drive-through facilities are strongly discouraged. The buildings should be appropriately scaled to the surrounding development. Property whose stormwater feeds into Seiders Springs and Shoal Creek should be redeveloped such that it improves the health of the spring and creek. Through properties that are fronted by a Core Transit Corridor on one side and an interior street on the other side, should apply the same development standards to the interior street as applied to the Core Transit Corridor. Special attention should be paid to placing storefronts and entryways along interior roads as well as Core Transit Corridors.

#### L.4.2

The triangle where 35th and 38th Streets split should be a welcoming gateway to the neighborhood and should allow for neighborhood serving uses. The Randalls and Medicine Shoppe represent the type of vital neighborhood-serving businesses that should be preserved in the future. Any redevelopment should include, first and foremost the continued use of the Randalls site as a grocery store as well as ensuring that Crawford Avenue remains open as a public street. If the Randalls parcel redevelops, the neighborhood would support a secondary residential use above the grocery store, but would not support residential as a stand alone use. The triangular corner lot that is currently home to the Medicine Shoppe deserves recognition as a prominent location in the neighborhood. Redevelopment should continue the site as a neighborhood use and a welcoming gateway to the neighborhood by connecting to and beautifying the city-owned open space which makes up the westernmost portion of the triangle.





L.4.3

Allow office and commercial development along 34th Street between Medical Parkway and Shoal Creek Greenbelt. There should be a transition with neighborhood-scaled stores and offices between the Shoal Creek Greenbelt and Medical Parkway and more intensive development from Medical Parkway to Lamar Boulevard. Development should add to the existing shops and restaurants on 34th Street to create a lively, pedestrian-friendly street-scape.

#### L.4.4

Allow neighborhood mixed use development along the north side of 31st Street to transition between the residential properties to the south of 31st Street and the more intensive development to the north and along Lamar Boulevard. The block within 31st Street, 32ndStreet, Wabash Avenue, and Lamar Boulevard and the non-residential properties on the south side of 31st Street contain a mixture of neighborhood-scaled retail, office and resi-

dential development. The block is encouraged to remain so and serve as a transition between the residential properties to the south of 31st Street and the more intensive development to the north and along Lamar Boulevard. Future development or redevelopment should respect this mix and develop at a scale appropriate with the neighborhood located along 31st Street.

#### L.4.5

St. Andrews Episcopal School is an important asset to the neighborhood and should remain in its current location. However, if the school leaves, it should be replaced by single family housing along 31st Street, multi-family apartments between Shoal Creek Greenbelt and Bailey Park, and office uses for the northern parcels along Shoal Creek Greenbelt and 34th Street. This will protect the homes on the south side of 31st Street, promote neighborhood activity along the Shoal Creek Hike and Bike Trail, and integrate the 34th Street parcels such that they complete the pattern of activity along the 34th Street Corridor.

Objective 5: Encourage the State of Texas to keep the Austin State Supported Living Center in its current location and become a more integrated asset in the neighborhood.

The Austin State Supported Living Center is a vital member of the planning area. Not only does the school provide a critical function for its residents and their families, it also serves as an important asset in the planning area. It provides diversity in terms of race and economics as well as allowing for resi-

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Land Use Chapter

dents to interact with each other and learn lessons such as tolerance and understanding. The school serves as a transition from MoPac and the more intesive uses along 35th Street to the singlefamily neighborhood of Tarrytown. The school is split between the Water Supply Suburban watershed classification and Johnson Creek, an urban watershed. The school is also "high" in the watershed (in an upstream position) such that impacts from development would run the entire course of the creek down to its confluence with Lady Bird Lake. Approximately three acres of the site have been sold and are presently undeveloped. While there have been discussions about selling the remainder of the site for private development, there are no such immediate plans.

#### L.5.1

Create recreational opportunities and community events that coexists with the Austin State School facilities and residents. JNPCT, ASSLC School, COA.

#### L.5.2

Encourage a tree survey at the Austin State School to determine whether there are any trees that meet the City's tree protection requirements.

JNPCT, ASSLC, Austin State School

#### L.5.3

The school is encouraged to have more events and activities that include the surrounding neighborhood.

JNPCT,ASSIC

#### L.5.4

Work with the school and the State of Texas to communicate the desire of keeping the school at its current location. JNPCT, ASSLC

#### Objective 6: If the Austin State

Supported Living Center redevelops, it should be done in harmony with the adjacent neighborhood, transportation system, and natural resources.

#### L.6.1

Redevelopment should be accomplished through a master plan that encompasses the entire tract and integrates it into the neighborhood. Piecemeal development should be discouraged.

#### L.6.2

The future use of the school property should take into account the impact of such use on the surrounding neighborhood, and if developed should be compatible with the existing single-family homes in the neighborhood. Buffering to protect the existing single-family homes in the neighborhood is encouraged as is preserving significant amounts of public and private open space.

#### L.6.3

Preserve vegetative buffers, including trees, wherever development of the Austin State Supported Living Center occurs adjacent to existing residential neighborhoods. Provide additional vegetative buffers, including trees, for development more intense than existing single family.

#### L.6.4

Redevelopment should comply with City of Austin stormwater regulations. Water quality devices should be installed to minimize pollution. These systems should also incorporate recreational opportunities for the public, such as walking trails around attractive and landscaped detention ponds where feasible. Landscaping should be based on applicable city requirements to reduce water demand, retain

Land Use Chapter which led to the creation of a concept

runoff, decrease flooding, and recharge groundwater.

#### L.6.5

Redevelopment should avoid environmentally sensitive resources such as protected trees, wetland, waterbodies, and endangered or threatened plant or wildlife habitat.

#### L.6.6

Redevelopment should be sensitive to any historically significant resources and should make every effort to protect and preserve these resources.

**Objective 7: Continue working** with stakeholders within the planning area, including the University of Texas, regarding the future of the Brackenridge Tract.

The Brackenridge Tract plays an important part in the past, present, and future of the planning area. The Tract is 345 acres and includes Lions Municipal Golf Course, the Biological Field Lab. the West Austin Youth Association, the headquarters of the Lower Colorado River Authority, Oyster Landing, a grocery store and convenience stores, the Gables apartments, and over 500 student apartments operated by the University. The University has indicated an interest in redeveloping the property. In response to the University's interest, the City hosted a meeting to discuss stakeholders' interest in the future of the Tract. The callout box lists the interests that were identified during this meeting. The University also had a public process which included a series of meetings

plan. The Tract serves as a transition from Lady Bird Lake and Lake Austin to the single-family neighborhoods of Tarrytown and Deep Eddy. The Tract is also within the Water Supply Suburban watershed classification as well as the University/Deep Eddy subdistrict of the Waterfront Overlay.

#### L.7.1

Continue having regularly scheduled meetings with stakeholders within the planning area regarding the future of the Tract.



#### Stakeholders' Feedback on the Brackenridge Tract

On July 12, 2008, the City hosted a neighborhood plan meeting with stakeholders to receive input about the future of the Tract. Below is a summary of the issues and desires of the stakeholders who attended that meeting.

- 1. Preserve Lions Municipal Golf Course and allow the City of Austin to take ownership and preserve as a public golf course.
- 2. Preserve the Biological Field Lab and ensure that any adjacent development does not impact the field lab.
- 3. Preserve the West Austin Youth Association and refocus lights away from neighborhood.
- 4. Preserve the student housing at the Brackenridge and Colorado Apartments. There is interest in adding more student apartments at the Brackenridge and Colorado Apartments as long as they do not worsen traffic. Also, housing for the elderly and empty nesters is desired as long as it is affordable and is geared toward allowing residents of the neighborhood to stay in the neighborhood.
- 5. Keep a grocery store at the Safeway parcel but make improvements.
- 6. Any new development should be limited to no more than four stories except for development adjacent to the existing neighborhood which should have lower building heights and separated by a natural buffer including trees and vegetation.
- 7. Add more "mom and pop" stores at existing commercial areas and at student apartments. Have neighborhood scaled retail and mix of uses along Lake Austin Boulevard where already developed.
- 8. No intensive retail, employment or high tech centers that attract from a regional area.
- 9. Add usable greenspace such as playgrounds, community gardens, walking trails, teaching spaces, and other public uses.
- The Gables should add public amenities so that it connects with the adjacent neighborhood.
- 11. Add a path linking the golf course to WAYA.
- 12. No additional driveways on Enfield are desired.
- 13. Make Lake Austin Boulevard a "real" boulevard or Complete Street with no parking on the street (with a particular need to address Field Lab employees parking on the north side adjacent to the golf course), wider sidewalks, more crossings, improved transit service, shade trees, attractive landscaping, a connection to the Trail at Lady Bird Lake, and extending bike lanes to Enfield Road as well as providing better separation from vehicle lanes.
- 14. Extend the Trail at Lady Bird Lake to Red Bud Isle and avoid environmentally sensitive land such as near the Biological Field Lab. Establish a buffer allowing no development along the edge of the lake to protect the natural resources. Provide a publicly owned and natural access to the lake.
- 15. Protect the neighborhood from an increase in traffic, especially considering the limited capacity of the road network. Prior to any development, a traffic study is desired.

## C4-60

#### Stakeholders' Feedback on the Brackenridge Tract continued

- 16. Need for a sidewalk around the entirety of the Golf Course and add street trees between the street and sidewalk where feasible. Also, if feasible, add a walking path around the perimeter of the golf course and add a trail along Schull Branch. In addition, access between O. Henry Middle School and WAYA should be improved.
- 17. Replace invasive trees with native trees.

At other meetings, additional issues and desires were also identified:

- 1. Expand Eilers Park into the Brackenridge Tract.
- 2. Conduct a tree survey to determine whether there are any trees that meet the City's tree protection requirements.
- 3. Stormwater management should comply with City of Austin stormwater regulations.
- 4. Plans for Brackenridge Tract should each include plans for construction of a new elementary school and should consider adding a middle school and high school if the tract is developed in accordance with proposed density.
- 5. Increased density on the Brackenridge Tract should be addressed with additional transit and shuttle services connecting the Brackenridge Tract to the central downtown area.



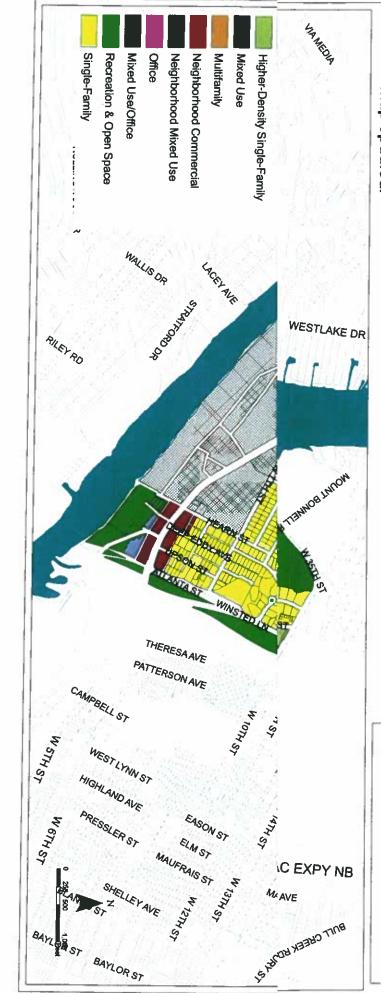
## West Austin Neighborhood Group Future Land Use Map **Combined Neighborhood Planning Area**

Plan Adopted: Map Updated:

A comprehensive pian shall not constitute zoning regulations or establish zoning district boundaries. Updates may occur past the date of this map. Please verify with the City of Austin.

The designation of a land use category does not imply that the most intense zoning district associated with that category will be automatically recommended or approved.

This map has been produced by the City of Austin Neighborhood Planning & Zoning Department for the sole purpose of aiding neighborhood planning decisions and is not warranted for any other use. No warranty is made by the City regarding its accuracy or completeness.



**Windsor Road** 



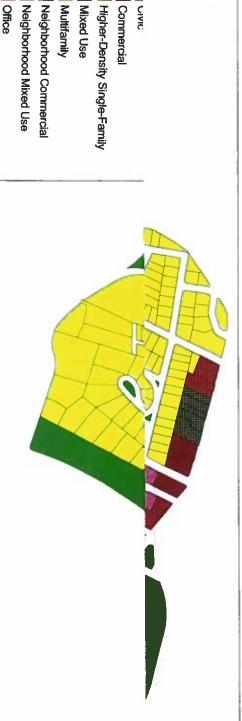
# Future Land Use Map Combined Neighborhood Planning Area

Map Updated: Plan Adopted:

A comprehensive plan shall not constitute zoning regulations or establish zoning district boundaries. Updates may occur past the date of this map. Please verify with the City of Austin.

The designation of a land use category does not imply that the most intense zoning district associated with that category will be automatically recommended or approved.

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CIVIC

Commercial

Single-Family

Recreation & Open Space

Office

Neighborhood Mixed Use

Neighborhood Commercial

Multifamily Mixed Use

Mixed Use/Office

## 046

#### CENTRAL WEST AUSTIN NEIGHBORHOOD PLAN

#### **Draft Transportation Chapter**

Goal Statement and Introduction

Support the livability, vitality, and safety of the Central West Austin neighborhood by providing streets that enhance its neighborhood character, encourage walking, bicycling, and transit use, and better serve its schools, library, parks and other key destinations.

#### Key Themes:

- Do not widen streets (T.1.1)
- Enforce speed limits (ongoing APD efforts; see also T.1.3)
- Protect against cut-through traffic (T.1.2)
- Control on-street parking (T.1.5)
- Maintain acceptable traffic service levels (T.1.10; see also T.1.2 and T.1.4)

Streets in Central West Austin should be more than paths for cars. They are where neighbors meet one another, bicyclists ride, push strollers, walk dogs, and joggers exercise. They also give form to the neighborhood by shaping blocks and arranging lots. Their frontages create semi-public spaces out of front yards, where children play and residents socialize. The character of the neighborhood's houses and yards and its mature tree canopy encourages walking and cycling. Maintaining the neighborhood's traditional character, and moving it into a sustainable future, means striking the right balance between having residential streets that are social spaces and having bigger streets that accommodate vehicle traffic, transit, walking and cycling.

Loop 1/MoPac and Lamar Boulevard are major thoroughfares for all of Austin. Additional traffic is placed on the neighborhood's internal streets from drivers getting to and from major roadways and from drivers using these streets as alternate routes during rush hour. Unfortunately, the lack of neighborhood sidewalks on these smaller streets creates safety problems with such cut-through traffic. The higher speeds of drivers looking for a quicker route to or from work impair the local functions of these streets, as well as their potential for bike and pedestrian use and social interaction. This is especially acute for those streets without sidewalks or bike lanes.

Congestion is also a concern. As the neighborhood is close to Downtown and the University, traffic has increased over the years. There is also a concern that traffic will increase should the Brackenridge Tract and/or Austin State School redevelop. However, stakeholders were adamant that streets in Central West Austin not be widened to accommodate more traffic, and viewed higher traffic volumes as hurting their

quality of life. Heavy traffic volumes and need for driveways and minimizing speeding present safety problems and reduce the quality of life for residents.

Central West Austin is served by bus routes that connect it to downtown. the University of Texas, and south and north Austin. Although, over the years. this service has declined due to low ridership, stakeholders would like to reverse the trend and see an increase and focus on target areas.

Most streets in Central West Austin were built before sidewalks were required in Austin. Many streets are narrow and are rated as low priority for sidewalks, due to fewer major attractors and lower density when compared to other neighborhoods. However, there is a desire to improve pedestrian mobility, and sidewalks should be located in accordance with the neighborhood's sidewalk plan, and not necessarily on every street. In addition, the neighborhood is served by two greenbelts, along Shoal and Johnson Creeks, which provide north-south routes for bicyclists and pedestrians, and the Trail at Lady Bird Lake connects Eilers Park through downtown to the Longhorn Dam. Stakeholders support improved pedestrian. bicycle, and transit access to the following key destinations including: schools. parks, Howson Library, retail centers, transit stops, neighboring residential areas, and employment and other destinations outside of the neighborhood.

On-street parking was contested among stakeholders, with some feeling that it imposed on their homes and others finding it an important tool for reducing traffic speeds. In some parts of the neighborhood, on-street parking helps maintain the traditional character of the neighborhood by reducing the

front-facing garages.

#### The Complete Streets Principle

Streets in Central West Austin are primarily oriented toward cars, but should be "completed" to accommodate all users: pedestrians, cyclists, transit riders, and motorists. The objectives and recommendations in this chapter are organized into two general themes:

Livable streets — streets should be places for recreation and socializing.

Equitable access — streets should accommodate vehicle, transit, walking and cycling.

Complete streets encompass both themes. Street design should yield safe and attractive spaces and foster a sense of identity for the community. Automobiles have an important place in complete streets, but should not dominate them to the exclusion of other uses. With all necessary components in place, the street will balance desirable space for socials needs with transportation needs.

#### Some elements of complete streets

- street furniture, such as benches
- appropriately scaled lighting
- street trees and vegetation
- appropriately scaled sidewalks
- sidewalk bulb-outs at intersections
- crosswalks and pedestrian islands
- user friendly and accessible transit stops
- bus pullouts
- on-street parking
- bicycle lanes
- public art
- appropriate number of curb cuts

The objectives and recommendations in this chapter address elements that are needed for improvements at particular locations. These design princi-

ples can be applied to different street types. For example, a neighborhood street may only use those components that are appropriate considering the traffic and nearby land uses. Through implementation, the neighborhood should see a cycle of improvement in which pleasant streetscapes encourage pedestrians to use roads which creates greater opportunities for socialization and leads to slower vehicular traffic that is sensitive to pedestrian activity. As vehicular traffic slows over time, streets become safer and encourage an increase in use by everyone.

## Objective 1: Streets in Central West Austin should support neighborhood character and livability.

#### T.1.1

Maintain neighborhood character and livability by not adding lanes to streets or widening streets or bridges in Central West Austin. At the following intersections, stakeholders generally support intersection widening and improvements when they balance reducing congestion and increasing safety for motorists, pedestrians, and cyclists with protecting nearby property owners from encroachment and not increasing overall traffic volume (provided that they are not used to justify widening the remainder of the streets):

- At the intersection of Exposition and Enfield
- At the intersection of Pecos and West 35th Street
- At the intersection of Exposition and Windsor
- At the intersection of Windsor and Hartford.

As a street through the heart of the western portion of the neighborhood, Exposition

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Blvd. should be maintained as a two-lane street with the existing bike and parking lane configuration, and should not be widened or re-striped to provide additional traffic lanes.

#### T.1.2

The volume and speeds on all streets should be compatible with the roadway design and adjacent land uses. This recommendation deals with local improvements, such as traffic calming and reconfiguring routes and should result in slower speeds and discouraging cut-through traffic. Such improvements will restore neighborhood streets to public spaces that promote activities like walking and talking with neighbors. See the box below. J. COA, NPCT

#### Current neighborhood concerns regarding volume and speed:

- Exposition & Pecos Blvd Street
  and intersections are overburdened
  during peak hours due to overflow
  from MoPac. Speeding is also a concern. At rush hour, traffic cuts
  through on westbound roads between
  Windsor and Enfield including
  Cherry Lane and Clearview.
- Windsor Rd —Excessive volume and speeding from Lamar to Pecos Street.
   Windsor also gets traffic during pickup and dropoff times at the Austin Girls School.
- Pecos St— Excessive traffic during rush hour and speed and fast acceleration at all times.
- Forest Trail cut-through between Enfield Road and Windsor Road
- Winsted Ln Burdened when Mo-Pac is congested.
- W. 7th St Used as a cut-through to Lake Austin Boulevard and Exposition Boulevard.

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- Bridle Path Used to avoid Enfield, when congested.
- McCall Rd High traffic around the Girls School of Austin.
- 29th St Excessive traffic during rush hour. Used as a cut-through to MoPac.
- Northwood Ave Excessive traffic during rush hour. Used as a cutthrough to MoPac.
- Westover East of MoPac-Used as a cut-through to MoPac.
- Jefferson St/Hartford Rd Used as a cut-through to MoPac.
- 31st/Shoal Creek—Burdened due to traffic from Seton and St. Andrew School. Used to avoid 34th and 38th Streets, when congested
- Harris Blvd—speeding and used to avoid Lamar
- Deed Eddy neighborhood—used for cut-through and speeding.
- Lake Austin Blvd and Red Bud Trail—used as cut-through to West Lake Hills and points west.

#### T.1.3

Report to 3-1-1 where speed limit signs are missing or do not reflect the 25 mph speed limit.

#### T.1.4

Vehicle safety should be enhanced such that it not only reduces accidents but makes the neighborhoods feel safer. J.COA, NPCT

#### Current neighborhood concerns regarding vehicle safety:

- Wooldridge
  - & Northwood Traffic volume/ limited sight distance.
  - & Gaston
  - & Claire
  - & 29th Street
- 34th & Oakmont On-street commercial parking blocks the view; an-

- gle of the intersection makes for poor visibility.
- Windsor Rd
  - & Harris Volume, speed, and limited visibility make it difficult to exit the neighborhood.
  - & Hartford— Limited visibility, speeding, volume
  - & Lamar Speeding on Lamar.
- Jefferson St
  - & 35th St Visibility limited by commercial signs.
  - & 34th St
  - & 29th St
  - & Northwood
- Exposition Blvd
  - & Enfield Cars turning left back up on Exposition.
  - & 35th Street Cars turning left back up the entire lane, including cars turning right, who only have a short turn lane. Back up also intrudes into bike lane.
  - & Windsor Rd High volume of traffic. Right-turning vehicles may be clogging southbound Exposition.
- Pecos & 35th Street Limited sight distance combined with speeding along 35th makes turning left or right difficult. This is further exacerbated by cars coming from Balcones that are accelerating as they approach Pecos.
- 10th St & Wayside Bus loading for O. Henry impedes traffic. Currently only served by Yield sign.
- Happy Hollow & 35th Street Immediately adjacent to the exit ramp from MoPac, with limited sight distance. Dangerous both for traffic from MoPac and for traffic from Happy Hollow.
- Shoal Creek & Gaston
- Churchill & 33rd
- Mills & 35th
- Harris
  - & 29th Street

&32nd Street & Northwood

- Red Bud and Lake Austin Blvd cars turning left back up on Lake Austin Boulevard.
- MoPac ramps
  - 35th Street exit lane from southbound — Service road is used as ancillary lane to bypass MoPac congestion.
  - Windsor Rd exit from southbound — large number of crashes.
  - MoPac interchange at Westover/ Northwood intersection – Southbound exit onto Westover lacks lane markings, which causes queuing problems and – drivers run stop signs and speed on/off access ramps.
  - Lake Austin Boulevard large number of crashes
- Jefferson at 29th Street visibility, drivers running stop sign
- Wooldridge at 29th Street visibility, long crossing for pedestrians
- Jefferson at Northwood drivers run stop sign
- Shoal Creek Blvd at Gaston visibility, road drives into park area/leash free area, safety for large number of pedestrians and pets using park
- Harris at 29th Street drivers run stop signs
- Jefferson at 34th Street difficult crossing for pedestrians
- Jefferson at Northwood visibility issue
- Harris at Northwood drivers run stop signs
- Wooldridge at Gaston signage is confusing (yields, stops)
- Wooldridge at Northwood drivers run stop signs E to N and S to W
- Harris at 32<sup>nd</sup> Street visibility

problem due to landscaping
 Wooldridge at Claire - visibility issue, long crossing for pedestrians, suboptimal layout of intersection

#### T.1.5

Control on-street parking more efficiently to improve safety by identifying appropriate locations for the Residential Parking Permit Program to resolve issues from non-residential parking. Current locations of interest are Wooldridge, Happy Hollow, the 3400 block of Oakmont, and the Deep Eddy neighborhood.

#### T.1.6

Reclaim neighborhood streets by engaging in social events that slow traffic and encourage residents to use streetside public space. Events could include:

- Wave On Wednesdays (WOW): walkers and cyclists smile and wave at passing drivers. This socially includes drivers in the neighborhood and encourages them to respect it.
- Streetside congregating: Residents congregate at intersections. While a single person can easily be overlooked, many together become a point of interest, making drivers more mindful of their surroundings.

For more information on street reclaiming, see http://www.lesstraffic.com/Programs/SR/SR.htm or read *Street Reclaiming*, by David Engwicht, available at the Austin Public Library.

#### T.1.7

Add street furniture alongside roads to create places for social interaction. Street furniture includes benches and kiosks. Street furniture can be placed along neighborhood streets, but should generally be focused on larger streets where more pedestrian traffic is desired.

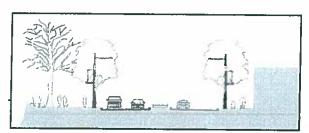
J: COA, NPCT, Cap Metro

#### T.1.8

Beautify bus stops in Central West Austin through Cap Metro's Adopt-a-Bus-Stop program. This will help bus stops perform multiple functions, including enhancing neighborhood character and distinctiveness, creating social space, and providing opportunities for public art. Adoptions should target stops with long-term investments, such as tree plantings and bus pull-outs. J: NPCT, CapMetro

#### T.1.9

Recreate Lake Austin Boulevard as a gateway to Central West Austin destinations. It should become a real boulevard that provides equitable access between pedestrians, cyclists, transit users, and motorists and promotes recreation and socializing, but without expanding vehicle lanes. Below is a sample commuter boulevard. Should the University redevelop the Brackenridge Tract, recreating Lake Austin Boulevard becomes of greater importance. Please see the Sidebar for more specific information. J. COA, NPCT, Cap Metro



#### Recreating Lake Austin Boulevard as a "real boulevard"

Stakeholders would like to make the following improvements in order to make the road more attractive, promote walking and cycling, and encourage interaction. Preferred amenities include:

Pedestrian and bicycle crossing structures to make it easier to cross.

- Add landscape islands to make it easier to cross, remove a physical barrier and provide beautification
- Add trees and landscaping to provide shade for pedestrians and cyclists as well as adding beauty. It was suggested that, where possible, the street become a canopy road, which can be described as large trees such as live oaks that cast their protective shade over the road, with limbs that meet in a canopy to provide shade for the roads beneath them.
- Add street furniture such as benches but place at areas of activity such as bus stops or retail.
- Options to on-street parking should be explored
- Add fully-shielded lighting
- If feasible, placing utilities underground
- Reconfigure the road to be more curvy or winding in order to make the road more inviting to pedestrians and cyclists and slow traffic
- More delineation between the sidewalk, bike lane, and street

#### T.1.10

Maintain acceptable levels of service at all signalized intersections.

#### T.1.11

Review all future transportation projects to ensure that opportunities for other complete streets measures listed in Objectives 1 and 2 are taken advantage of. Streets can best be completed by making multiple improvements at once.

J. COA, NPCT

#### T.1.12

Improve traffic flow at the intersection of MoPac and Lake Austin Boulevard. Suggested improvements include:

 Improving access to north-bound Mo-Pac from east-bound Lake Austin Boulevard.

- Permitting right turns during red lights from Atlanta Street onto westbound Lake Austin Boulevard.
- Adjusting signal timing at intersection of Atlanta Street and Lake Austin Boulevard to enhance southbound traffic from Atlanta Street onto southbound MoPac.

#### T.1.13

Reduce bus congestion around O. Henry Middle School, primarily those routes that go through the neighborhood. j: NPCT,AISD

Objective 2: Make key destinations easier to reach for all users, regardless of mode of travel.

#### Pedestrians and bicyclists

#### T.2.1

Build the sidewalks identified in the adjacent maps and Table T-1 by encouraging the city to repair sidewalks in disrepair and to place new sidewalks, where practical, directly adjoining the street without an "island" of grass and landscaping between the sidewalk and street.

J.COA, NPCT

#### T.2.2

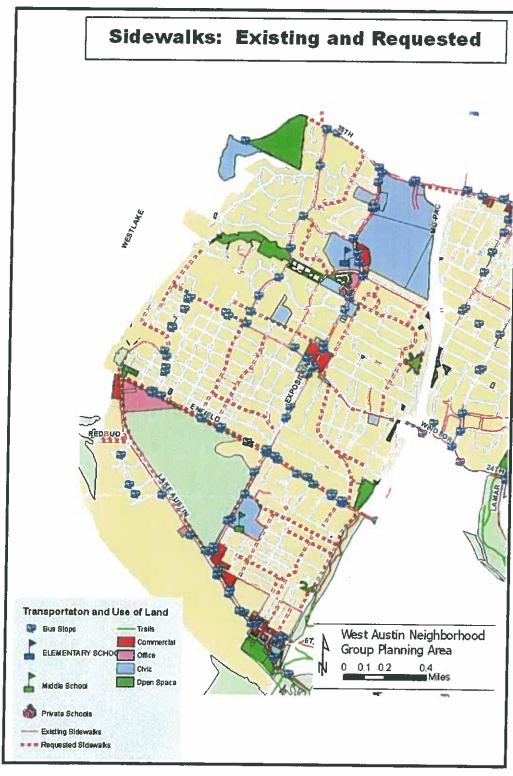
Pedestrian access should be examined/ enhanced such that it makes walking within the neighborhoods easier. J.COA,NPCT

#### Current neighborhood concerns regarding pedestrian improvements:

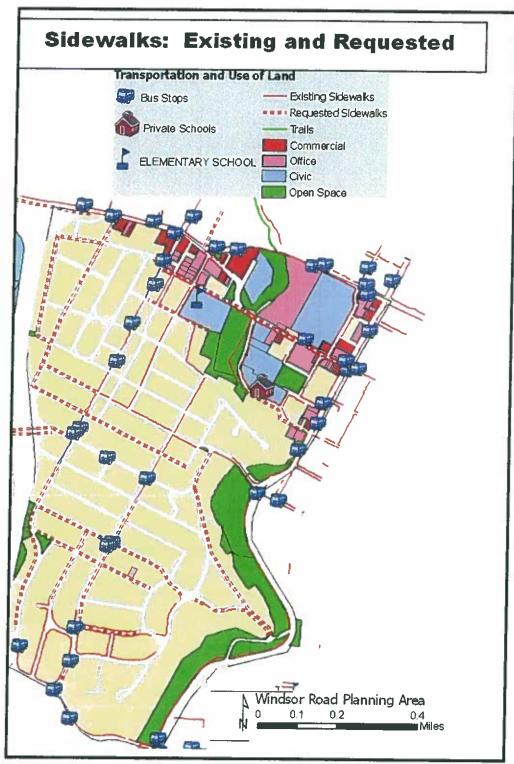
 Lake Austin Boulevard near Deep Eddy: pedestrians have trouble crossing Lake Austin Boulevard due to traffic volume and speed. Improvements could be combined with the overall re-creation of Lake Austin Boulevard in recommendation T.1.9.

- Northwood and Jefferson: heavy volume and speed makes this intersection dangerous to pedestrians and cyclists.
- Jefferson and 34th, 33rd, and 32nd Sts — Heavy volume impacts these routes to Bryker Woods Elementary, a daycare, and a bus stop.
- 35th St
  - between Randall's and Hilbert's
  - as it splits from W. 38th in front of the Wells Fargo Bank to one block south at Mills (in front of Hilbert's and the Vet Clinic.): there is no safe pedestrian crossing as traffic does not stop anywhere to allow for a conventional crosswalk.
- Hopi, Dillman, and Meredith conflict with vehicles
- Exposition Boulevard:
  - At 10th and 12th Streets: Heavy volume and speeds impact O. Henry Middle School, WAYA, and neighborhood joggers and are problematic for the school bus stop at 10th St.
  - At Bowman: Poorly timed signals at this intersection create a constant stream of traffic at Howson Library.
  - At Casis Elementary: Bus stop and nearby shopping center are difficult to access due to traffic.
- Surrounding Tarrytown Park.
- From Johnson Creek Hike and Bike Trail to Westenfield Park.
- Hartford and Windsor exit Southbound on bike route #29.
- Wooldridge and 29<sup>th</sup> Street Long pedestrian crossing distance
- Windsor Road
  - At Harris: Traffic, volume, speed, and poor visibility
  - At Hartford and MoPac: no designated route for pedestrians and cyclists to cross under MoPac

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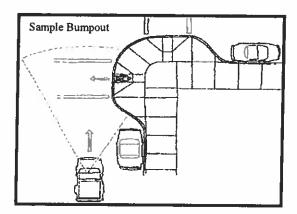


#### T.2.2

Pedestrian access should be examined/ enhanced such that it makes walking within the neighborhoods easier. J:COA,NPCT

#### T.2.3

When pedestrian imrovements are made, add pedestrian bump-outs, where feasible. Bump-outs are sidewalk extensions that safely bring pedestrians into on-street parking areas, giving them better views of oncoming traffic and vice versa. J: COA, NPCT



#### T.2.4

Add street trees for pedestrian shade including but not limited to along roads that serve key destinations. J.COA, NPCT, private property owners

#### T.2.5

Create the bike lanes identified in the adjacent maps and Table T-1. These projects are in addition to those identified in the Austin 2009 Bicycle Master Plan. During the amendment process to the Bicycle Master Plan, the City will will re-evaluate the need for the Northwood bicycle route with particular focus on on-street parking needs.

#### J:COA.NPCT

#### T.2.6

Make MoPac crossings safer to accommodate pedestrians and cyclists, in particular

the 35th St crossing and the Westover/ Northwood crossing, which is used by children attending Casis Elementary, as well as Lake Austin Boulevard. J.COA.NPCT, TXDOT

#### T.2.7-reserved

#### T.2.8

Improve Red Bud Bridge by adding pedestrian access and a separated bike lane. Additional car lanes should not be added. I:COANPCT

#### Safe routes to schools

#### T.2.9

Improve routes by which children travel to nearby schools. (See the sidebar, "Children and large roads.")

Bryker Woods Elementary

- A. Jefferson at 34th and 32nd Sts Heavy volume makes this a dangerous crossing for elementary students, as well as high school students who use the bus stop at 34th Street.
- B. 35th St and Lamar Blvd The school should work with parents to establish bicycle trains once safe bike routes have been established. These roads are not suitable for children to walk across unsupervised.
- C. 35th Street Cutoff— Used by Bryker Woods students who live in the Rosedale neighborhood.
- D. Westover Road (east of Exposition): A bike route on Westover Road should be established to a clear and safe bike path for children riding to school.

#### Casis Elementary

E. Northwood across MoPac — The school should work with parents to establish a bicycle train under MoPac corridor once a bike route is established. This intersection is

not suitable for unaccompanied children to walk through. J: COA, NPCT, Schools, and Campus Advisory Councils

#### Children and large roads

Elementary school children should not be encouraged to walk across major roads such as Lamar, 35th, or MoPac due to safety issues. Young children have a difficult time judging how to cross a large road with many cars going both directions and their difficulty is increased at heavily trafficked intersections with complex timing and turn-taking. Students are encouraged to ride bikes in groups with an accompanying parent (forming a bicycle train) across these major roads. Groups are more obvious to drivers and will reduce the chance of an accident.

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Annually conduct Child Safety training courses at the three public schools in the neighborhood. J: COA, NPCT, Schools, and Campus Advisory Councils

#### T.2.11

Apply for a Safe Routes to School grant to implement the recommendations in T.2.1, T.2.5, T.2.6, and T.2.9. J. COA, NPCT, Schools

#### **Transit**

#### T.2.12

Maintain and evaluate the feasibility of improving bus service to areas that have demonstrated ridership, such as:

- a. The Gables apartments
- UT student housing at Brackenridge and Colorado apartments
   NPCT, Cap Metro

#### T.2.13

Evaluate the feasibility of improving bus service to destinations within the neighborhood with the intent of increasing ridership and/or reducing vehicular traffic, such as: a. Oyster Landing

b. Laguna Gloria and Mayfield Park and Preserve

c. Exposition Boulevard from Lake Aus tin Boulevard to 35th Street

d Large special events in other parts of the city J: NPCT, Cap Metro

#### T.2.14

Increase ridership where locally desired by residents through social interactions and neighborhood promotions, such as advertising in the neighborhood, providing training, or starting a One Day a Week effort which promotes getting to work by bus at least once a week. J: NPCT, Cap Metro

#### T.2.15

Add a shelter to the bus stop at Jefferson and  $34^{\rm th}$  Street. J: NPCT, Cap Metro

#### T.2.16

Improve gaps outside the neighborhood that prevent connection to key locations, such as downtown.

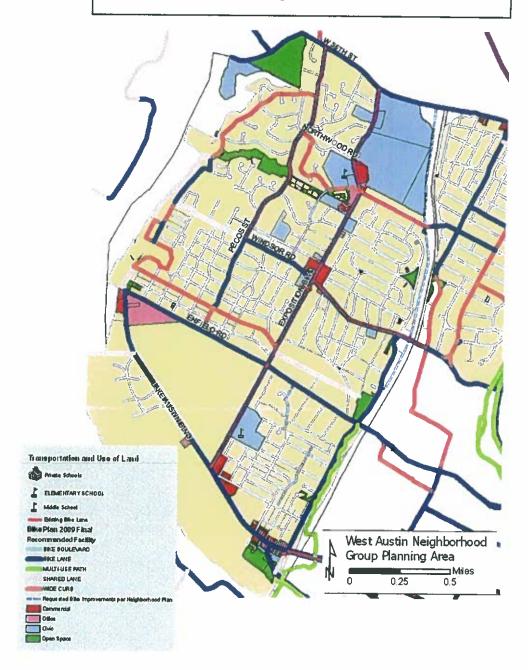
J:COA,NPCT

Objective 3: Support transportation investments in the Loop 1 (MoPac) and Lamar Boulevard corridors that are compatible with the neighborhood and its environment.

#### T.3.1

Oppose expansions of Loop 1 or the acquisition of additional right-of-way from either side of Loop 1 that adversely impact the neighborhood through noise, light, or cutthrough traffic or that encroach upon existing homes. Increased capacity should be accompanied by trees, buffers, and sound bar-

#### Bike Lanes: Existing, Planned and Requested



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Bike Lanes: Existing, Planned and Requested



riers and should not be accompanied by elevated lanes or the acquisition of additional right-of-way from either side of MoPac/Loop

1.

#### T.3.2

Support city-wide mass transit service that will decrease congestion on Loop 1 and Lamar Boulevard, thus reducing traffic on Central West Austin's streets and improving the transportation system for all of Austin and the region.

#### T.3.3

If a commuter rail station is added along the MoPac corridor, ensure that it provides bicycle, pedestrian, and bus access from the surrounding neighborhoods, that there is adequate parking such that there is no commuter parking in the neighborhood, and that it improves connections across MoPac. J. COA, NPCT; Lone Star Rail District

#### T.3.4

Participate in the Lone Star Rail District's planning process to ensure that any rail line, station, or development is consistent with this plan and that the neighborhood's concerns and opportunities (see the text box below) are addressed. J: COA NPCT; Lone Star Rail District

#### **Lone Star Rail District**

A potential commuter rail linking Georgetown to San Antonio could run between both planning areas along the existing rail located within Loop 1. On November 14. 2007, stakeholders heard a presentation from the District identifying potential plans for the commuter rail including a potential station and associated transit-oriented development along Loop 1 and 35th Street. On December 5, 2007 stakeholders identified opportunities and concerns regarding the

potential rail along this corridor and not just specifically at 35th Street. Should the rail and development move forward, stakeholders would like to see a project that supports the provisions of this neighborhood plan.

#### Concerns

- Increased density is not appropriate due to compatibility and traffic issues
- Displacement of Austin State School
- Not enough land on 35th St for transit-oriented development
- Threat to local business
- Effects on neighborhood will not be studied or addressed
- Noise & light pollution
- Not enough planned parking which will cause cars to park in neighborhood
- Parking design standards will not enhance the neighborhood
- Should not be located near Enfield, Westover, or Windsor roads because on-off ramps are inadequate and incompatible with neighborhood
- Increased vehicle traffic including cut-through
- Clover leafs on W. 35th make access to station difficult.
- Attraction of transient population
- Public process & full disclosure will be denied or limited

#### **Opportunities**

- Easy access to other cities, including San Antonio
- Easy access to downtown
- Possibilities for better connection & improve overall non-vehicular access
- Another alternative to cars
- Could reduce vehicular traffic
- Support vitality of neighborhood
- More places to walk to/pedestrian-friendly development
- Increased residential development that is not as expensive
- Business growth

#### CENTRAL WEST AUSTIN NEIGHBORHOOD PLAN

#### Draft Parks, Open Space, & Environment Chapter

Goal Statement and Introduction:

Preserve, connect and enhance existing parks and recreational areas and facilities in the Central West Austin Planning Area, as well as open-space on large properties (e.g., Austin State School and the Brackenridge Tract). Create opportunities for additional public open space such as trails, pocket parks, and landscaped traffic islands, as well as parks and recreational areas and facilities on large properties.

Parks are crucial to livable cities. They provide recreation, fresh air, open space, and greenery. Parks can serve as refuges from the active of contemporary life. At the same time, they are important social and civic sites, allowing people of all ages and backgrounds the chance to interact. Parks can also provide an important connection to the natural environment. At their best, parks are complex, multipurpose land uses that define and sustain the

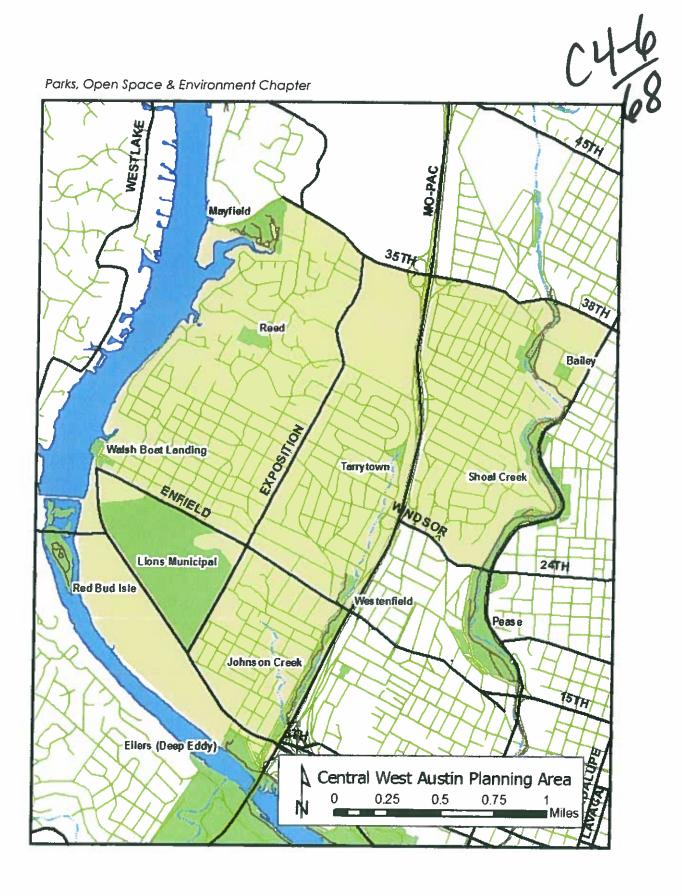
neighborhoods around them, as well as the city as a whole.

Central West Austin is wellserved by a dozen parks and green areas, ranging from major, city-serving
parks (such as Lions Golf Course and
the Shoal Creek Greenbelt) to small,
neighborhood parks (such as Tarrytown
Park), down to even smaller pocket
parks that are converted from unused
spaces. These parks help define the
neighborhood's character and history
and serve as important meeting and recreational destinations.

Potential development of existing greenspace and parkland has created concern for the neighborhoods. The Brackenridge Tract and Austin State School currently provide recreational opportunities that could be impaired should they be developed. Also, Camp Mabry, located just north of the planning area, is used as a park but has also had rumors have emerged about its being developed. Keeping these areas as parks and greenspace is desirable because of their beauty and the fact that they provide natural habitat and recreation in an urban area.

On the whole, the planning area residents are satisfied with the number and condition of existing parks. Almost all of the parks, however, could use some improvements in facilities, landscaping, and maintenance.

The recommendations that follow strengthen Central West Austin by refining its parks and the roles they play in the neighborhood. These recommendations generally focus on three areas—improving access to parks, improving the uses and facilities at parks, and using parks to improve the environment in Central West Austin.



#### Current park amenities in Central West Austin

#### Tarrytown Park: 2.25 acres

- Softball field
- Playground
- Picnic tables
- ⇒ Acquired by City in 1939

#### Bailey Park: 2.3 acres

- Softball field
- Tennis courts
- Volleyball courts
- Picnic tables & pavilion
- Indoor restrooms
- Wading pool
- ⇒ Acquired by City in 1935

#### Walsh Boat Landing:

#### 4.06 acres

- Picnic tables
- Bar-b-aue unit
- Indoor restrooms
- Boat ramp
- **Fishing**
- ⇒ Acquired by City in 1957

#### Reed Park: 6.27 acres

- Softball field
- Picnic tables
- Swimming and wading pools
- ⇒ Acquired by City in 1954

#### Eilers Park/Deep Eddy:

#### 8.96 acres

- Volleyball courts
- Playground
- Picnic tables
- Bar-b-que units
- Municipal swimming pool
- Wading pool
- Fishing area
- Trails (0.25 miles)
- Reservable facility
- ⇒ Acquired by City in 1935

#### Lady Bird Lake Hike & Bike Trail:

- Trail (10.1 miles)
- ⇒ Town Lake Beautification Project began in 1971

#### Westenfield Park: 11.04 acres

- Softball field
- Multipurpose field
- Basketball court
- Tennis courts
- Multipurpose courts
- Playground
- Picnic tables & pavilion
- Indoor restrooms
- Neighborhood swimming pool
- ⇒ Acquired by City between 1937 & 1946

#### Red Bud Isle: 13.56 acres

- Picnic tables
- Boat ramp
- Fishing pier
- Trails (1.3 miles)
- Dog park
- ⇒ Acquired by City in 1949

#### Mayfield Preserve: 20.62 acres

- Nature preserve
- Picnic table
- Portable restroom
- **Trails**
- ⇒ Acquired by City in 1973

#### Johnson Creek Greenbelt: 59,47 acres

- Trails (1.11 miles)
- Acquired by City in 1977

#### Shoal Creek Greenbeit:

#### 76.72 acres

- Picnic tables & pavilion
- Trails (3.5 miles)
- ⇒ Extended through Pemberton Heights and Bryker Woods in 1929

#### Lions Golf Course: 141 acres

- Golf course
- ⇒ Became City golf course in 1934



Nearby parks:

Pease Park

**Lamar Senior Center** 

#### Other open space:

Laguna Gloria

Lift Station @ Scenic Drive

Parks, Open Space & Environment Chapter

## Objective 1: Ensure access to a range of parks and open space for a range of people.

#### P.1.1

Identify and create new parks and open spaces that serve their immediate neighbors as opportunities arise

as opportunities arise.
J: NPCT, COA with Neighborhood Associations,
Keep Austin Beautiful, & Austin Parks Foundation

#### Current opportunities include:

- Jefferson & 34th Street triangle: potentially add a bus shelter and picnic bench
- Etheridge & Jefferson Street triangle
- Jarrett Street triangle: add landscaping
- Staging area southeast of Tarrytown Park along Winsted Lane

#### P.1.2

Improve parking facilities at the following parks:

- 1. Shoal Creek Greenbelt—to reduce parking overflow onto neighboring streets
- 2. Westenfield Park—reduce impacts to neighborhood streets such as Sharon Lane
- 3. Eilers Park to accommodate increased volume
- Walsh Boat Landing resurface to prevent erosion and maintain permeability and address boat docking access.

5. Red Bud Isle J: NPCT, PARD with Park Friends

#### P.1.3

Improve pedestrian and bicycle access to parks along the street network from the neighborhood.

J: NPCT, COA

Access points that need improvement include:

1) Shoal Creek Greenbelt/Seiders Springs/Bailey Park/Pease

> a) 34th Street to Shoal Creek Park/Seiders Springs

b) Windsor Road to Pease Park/ Shoal Creek Greenbelt

c) 29th Street to Shoal Creek Greenbelt -- fix gravel that is there (tough to cross)

d) 32nd Street area and Bryker Woods Elementary into Upper Shoal Creek Greenbelt and then to Bailey Park (possibly by negotiating the use of pathways with Bryker Woods Elementary and St. Andrews Elementary)

e) Improve signage into park along Shoal Creek Boulevard

2) Mayfield Park: 35th Street to Mayfield Park

 Red Bud Park: Accommodate pedestrians and bicyclists on an improved Red Bud Bridge.

4) Johnson Creek Greenbelt

- Add more access points on the neighborhood side, including below the Atlanta Street Bridge.
- Add emergency call boxes along the hike and bike trail.

See Transportation Chapter for a map of recommended pedestrian and bicycle improvements.

#### P.1.4

Improve travel within parks J: NPCT, COAwith Park Friends

Stakeholders have identified these current concerns:

- 1) Shoal Creek Greenbelt
  - a) Improve creek crossings where crossings exist
  - b) Extend trails over gabions north of 34th Street

- c) Add lighting
- d) Add emergency call boxes
- Eiler's Park: Add staircase to picnic and playscape area to allow visitor's to bypass the ramps.
- 3) Westenfield: Connect a sidewalk to the pool
- 4) Johnson Creek: Create pedestrian and bike path in Johnson Creek area below Winsted Lane/Atlanta Street to enable safe crossing from Deep Eddy Heights area (west of MoPac) to Johnson Creek trail which provides access to Hike and Bike trail.

#### P.1.5

Repair Johnson Creek Greenbelt trail access under Veterans Drive near the Roberta Crenshaw Pedestrian Bridge in order to maintain and provide continuous access through Shoal Creek and Johnson Creek Greenbelts to the Trail at Lady Bird Lake. (Permeable pavements are preferred.) J. COA, NPCT with Park Friends

#### P.1.6

Negotiate with landowners for passage through and recreational use of open space such as UT, LCRA, Austin Girl's School, Austin State School, Seton Medical Center, and St. Andrews Episcopal School. Primary passage interests include:

- 1) Creating a public trail from 35th Street to the southern boundary of the Austin State School
- 2) Connecting the Hike and Bike Trail along Lady Bird Lake to Red Bud Trail J. NPCT with COA, Land Owners

#### Lady Bird Lake Hike and Bike Trail

Formerly known as the Town Lake Hike and Bike Trail, the trail was renamed in memory of Lady Bird Johnson on July 26, 2007. The trail extends from Eiler's Park east to the Longhorn Dam. In 1971, the City created the Town Lake Beautification Project and appointed Ms. Johnson as the chair. The effort led to the creation of the trail.

Objective 2: Program existing parks to promote recreation and wellness, public art, and gathering places for all ages.

#### P.2.1

Improve amenities at Bailey Park to make it a more attractive destination for families in the nearby neighborhoods, subject to historical considerations. Potential improvements could include repairing the tennis courts, revamping the existing stage to promote more entertainment, civic space, and community gathering; play areas for young children; adding a trail around the park, and refurbishing the wading pool or upgrading it to a full-sized pool or splash pool. J. NPCT, COA

#### P.2.2

Restore and beautify Reed Park, its pool, and South Taylor Slough. This should include scheduling regular maintenance and participating in the Adopt-A-Park program. J. NPCI, COAwith Friends of Reed Park

#### P.2.3

Create a park or program for teens. One suggested location is at Eilers Park between Deep Eddy Pool and the Deep Eddy Community Garden along Veterans Drive. I: NPCI, COA with Park Friends

#### P.2.4

Create opportunities for public art display at parks. An example is the planned mosaic at Eilers Park. J: NPCT, COA with Park Friends Parks, Open Space & Environment Chapter

#### P.2.5

Ensure that some part of all park playscapes are shaded with either trees or shade structures. J: NPCT, COA with Park Friends

#### P.2.6

The residents of the neighborhood should utilize the Adopt-A-Park Program for assisting with small park upkeep and beautifica-

tion J: NPCT, COA with Keep Austin Beautiful, Park Friends, Austin Parks Foundation

#### P.2.7

Provide maintenance, such as restoring irrigation or supplementing soil to improve tree health. (FYI: landscaping/flower beds may be done through the Adopt-A-Park Program on parkland.) J: NPCT, COA with Keep Austin Beautiful

#### P.2.8

Post signage providing contact information for "Friends of Parks" programs at all parks. J. NPCT, COA with Park Friends

#### P.2.9

Add bleachers and repair tennis courts and pool at Westenfield Park. J. NPCT, COA

#### P.2.10

Refurbish the wooden pavilion along Shoal Creek, south of 34th Street and provide picnic benches under the oak trees located south of the 29<sup>th</sup> Street Bridge. J: NPCT,COA

#### P.2.11

Plant shade trees and add benches along Shoal Creek Trail and Eilers Park to improve the pedestrian environment. (Work within the principles of Objective 6 to improve stormwater quality and fit into the neighborhood tree theme.) J: NPCT, COAwith Park Friends, Tree Folks

#### P.2.12

Conduct a study to determine whether there should be improvements to the off leash dog park at Shoal Creek Greenbelt to reduce potential conflicts between dogs and vehicles, pedestrians and cyclists. The purpose of the study is to improve the safety to dogs as well as humans. J: NPCT,COA

#### P.2.13

Repair, maintain or replace Deep Eddy Pool as a spring-fed pool, subject to historical considerations. J: NPCT, COA with Friends of Deep Eddy

#### Eilers Park/ **Deep Eddy Pool**

Deep Eddy is the oldest swimming pool in Texas. The pool was originally a swimming hole due to its springs. In 1915, A.J. Eilers, Sr. bought the swimming hole as well as the adjacent land and built the pool and a resort, called Deep Eddy Bathing Beach, which he sold to the City in 1935. Two weeks after the purchase, the Lower Colorado River flooded which filled the pool and destroyed the bathhouse. By July 1936, the pool had reopened thanks largely to the Works Progress Administration which funded the renovation. The City created a park around the pool and named it in Mr. Eiler's honor. Over the years, the bathhouse and other structures became dilapidated. The Friends of Deep Eddy organized to help repair these structures and maintain the historic appearance while providing modern amenities. Their work has lead to over 700 volunteers and \$677,000 in donations contributing to improvements. A major milestone occurred on June 2, 2007 when the bathhouse had a grand reopening. Future improvements include repair to the pool, a handicapped accessible path and ramp, concession stand, and entry pavilion. In June 2003, Deep Eddy Pool became a historic landmark on the National Register of Historic Places.

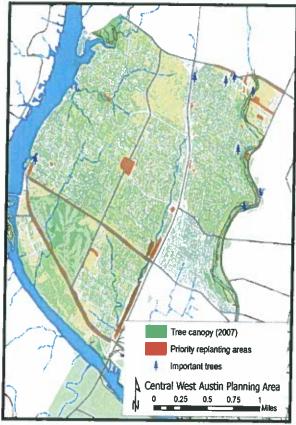
Goal Statement and Introduction:

Central West Austin will encourage a healthy urban ecosystem that uses trees and appropriate vegetation to make the neighborhood pleasant and unique, improve environmental conditions, and connect its social and natural heritages.

Good urban environments layer social and natural history together, creating complex patterns that sustain residents, lend a neighborhood's unique character, and provide important services. The primary connection among the great variety of uses for the urban environment is the urban forest. Urban trees are a core component of a city's green infrastructure, providing valuable ecosystem services to the entire community, such as sequestering carbon, filtering pollutants from the air and water, mitigating heat island effects, providing wildlife habitat, and overall improving the health, well-being, and economic vitality of our neighborhoods. Trees in Central West Austin give the neighborhood its established feel-at 51%, this is among the most heavily canopied areas in Austin. Trees make neighborhood streets more intimate and bring the distinctive ecology of Central Texas into yards. They shade pedestrian routes and prevent paved surfaces from absorbing heat from the sun, which assists citizens

with coping with extreme climactic conditions. Trees' deep root systems help the ground to absorb rainwater, reducing the strain on sewers, contributing to healthy creeks, and filtering pollutants before they enter waterways.

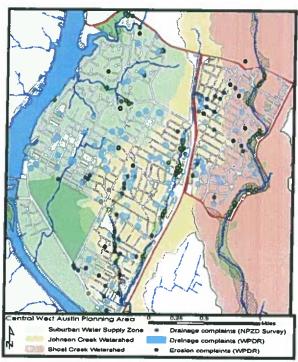
Stakeholders want to preserve the trees that they have and take an active role in helping their forest become healthy, by planting diverse native species and ensuring a healthy age structure. The biggest obstacles to keeping their forest healthy and full is age and lack of diversity (e.g age and species) of the forest as well as redevelopment of smaller, older homes into larger ones. Trees must be cleared for construction equipment, and larger homes leave less room for trees, their roots, and their canopies.



Stakeholders support picking "the right tree for the right place," recognizing that trees are healthiest when they are selected and placed to avoid longterm conflicts with other uses, such as power lines and roadways. Native and adapted species require less water, fertilizers and pesticides (which become pollutants when used too heavily), are less prone to disease. Ensuring a diverse species and age structure also lessens the likelihood of disease, drought, or pest attacks wiping out entire groves and better assures a continuous canopy is maintained, as older and diseased trees are gradually replaced with appropriate ones.

Waterways are also important to these neighborhoods. Shoal Creek, Johnson Creek, Lady Bird Lake, and Lake Austin are all important borders and parks, and help to define and shape the area. All are in need for monitoring and enhancement; either from erosion, poor water quality, or overwhelmed stormwater systems. The stormwater system was built many years ago and was designed to handle stormwater from the neighborhood. However, upstream development, redevelopment to larger buildings and other impervious development has increased the amount of water entering into the stormwater system. Stakeholders want to restore the health of their waterways, while also protecting their neighborhoods from flooding during heavy downpours, and are eager to explore the possibility of introducing Best Management Practices (BMPs) that absorb stormwater into the ground. This reduces the burden on sewers, removes pollutants, and maintains baseflow in creeks and tributaries. When welldesigned, BMPs can also enhance

neighborhood character and make a stronger connection to Central Texas's ecology. Much of Tarrytown is located within Water Supply Suburban Drinking Water Protection Zone which places limitations on development such as impervious cover. The Taylor Slough and Lady Bird Lake Watersheds make up much of this drinking water protection zone.



# Objective 3: Increase and diversify Central West Austin's urban forest.

See Transportation Chapter regarding street trees.

#### P.3.1

Encourage the protection of trees by supporting City personnel during review and inspection. If modifications are needed, request allocation of resources, from City management, to assist with the enforcement

of all tree preservation and protection standards.

#### P.3.2

Educate residents in spotting and reporting violations of the tree protection ordinance. Additionally, become familiar with the City's protocol and procedures. The tree information can be obtained from the City Arborist Program web site: http:// www.ci.austin.tx.us/trees/.
J:\_NPCT,COA

#### P.3.3

Create a volunteer registry of protected and near-protected trees to aid the City Arborist in identifying protected trees. Residents preparing to sell their homes could add their trees to the registry, to protect them after sale. Also consider using the citizen-based urban forest mapping tool, such as the Tree Roundup (www.treeroundup.org). J: NPCT with COA, neighborhood associations, homeowner associations

#### P.3.4

Create a Central West Austin recommended tree list from Appendix F of the Environmental Criteria Manual, or the Native and Adapted Landscape Plants booklet, to assist property owners in selecting appropriate species. The tree list should draw from the list of Austin-friendly trees (see sidebar), incorporate the neighborhood's preferences for species, and identify the uses different species can be put to (wind breaks, shade, stormwater, habitat, and preventing interference with utilities). J: NPCT with COA

#### P.3.5

Undertake annual fall/spring tree plantings to ensure an urban forest diverse in ages and species. Areas identified in Map 7.3 are priorities. Trees should also be selected from the list in recommendation 3.5. J: NPCT with TreeFolks

#### P.3.6

4-16 Replace less desirable (nonadaptive), invasive, diseased, and failing trees with native and adaptive trees. Invasive trees in public areas are most commonly found along creeks and drainage basins, where seeds are washed away and are able to take hold fastest. J: NPCT with TreeFolks

#### P.3.7

Use trees to reduce heating and cooling costs. Deciduous trees south of buildings reduce heat gain in the summer, but allow it in the winter. Evergreens can serve as winter windbreaks and should be planted on the north side of buildings. J. NPCT with neighborhood assoications, homeowners

associations, individual property owners

#### P.3.8

Educate residents in tree selection, inspection, and maintenance, and encourage them to get regular care by a certified arborist. J: NPCT with COA, TreeFolks, neighborhood associa-

tions, homeowner associations

#### P.3.9

Introduce trees and vegetation into existing paved areas, combining multiple uses (such as shading and stormwater management) where possible. J: NPCT with commercial, institutional, office property

#### P. 3.10

Plant trees along Shoal Creek in order to improve riparian habitat and aesthetics. J.: NPCT,COA

# Objective 4: Reduce local flooding in the neighborhood.

### P.4.1

Improve stormwater infrastructure to reduce local flooding areas identified in Map

7-4, as resources are available. Flooding hotspots include:

- 1) Possum Trot & Quarry
- 2) Exposition and Lake Austin Boulevard
- 3) Windsor Road
- 4) Northwood
- 5) Bowman
- 6) 8th & Hearn
- 7) Stamford J; NPCT, COA

#### P.4.2

Promote urban best management practices, particularly for new construction and remodels that increase impervious surface in local flood-prone areas. See the callout box for more information on best management practices. Prioritize best management practices that are most appropriate for the neighborhoods. J. NPCT with COA

#### P.4.3

Support the development of incentives for management practices that reduce local  $\frac{1}{N}$  flooding and improve water quality.

#### P.4.4

Support revisiting existing City policy to require the on-site capture of additional stormwater for residential development that expands the existing building footprint or impervious coverage. J: NPCT with COA

#### P.4.5

Investigate and reduce ponding at the following parks:

- 1) Reed Park
- 2) Tarrytown Park

If possible, improvements should use BMPs and could become features in the parks. J: NPCT, COA

## Best management practices for stormwater

BMPs are tools that property owners and developers can use that will reduce pollutants in stormwater and reduce flooding impacts. Examples of BMPs include:

1/4

- Green roofs (having soil and vegetation on the roof) that capture wafer and reduces the amount of stormwater leaving a site. Green roofs also cool buildings.
- Rooftop rain capture & storage which reduces the amount of stormwater leaving a site and filter pollutants from stormwater
- Rain garden which collect and treat water from paved areas like roofs and driveways.
- Rain barrels or cisterns allow you to capture rainwater and reuse it on your landscape. These can reduce pollutants and water leaving a site.
- Permeable pavement that allows water to flow into the ground and reduces stormwater from flowing off-site.
- Xeriscape yards and landscaping which includes drought tolerant native species or locally-adapted species that reduce the need for fertilizer and reduces stormwater leaving a site.
- Urban Forest & Tree Canopy-trees and plants absorb water and are excellent purifiers of water. They also help to cool houses and reduce the "urban heat-island effect." Trees also reduce soil erosion.
- Integrated Pest Management which introduces & maintains natural enemies of disease and insects. This reduces the amount of pesticides.

# Objective 5: Protect Central West Austin's waterways from pollution and erosion.

#### P.5.1

Educate residents about preventing water pollution at the source through the Austin Water Quality Education Program. (http://www.ci.austin.tx.us/growgreen/ default.htm).

Parks, Open Space & Environment Chapter J: NPCT, COA

#### P.5.2

Encourage residents to work together, block by block, to participate in the Green Neighborhood program. This program provides actions that residents can take to reduce pollution entering into Central West Austin waterways Though individual actions are encouraged these actions are most effective when many lots near one another do them together. J: NPCT, COA

#### P.5.3

Correct current areas of erosion in Shoal Creek and protect against future erosion as resources are available, including planting trees that will stabilize banks and protect them during floods. J: NPCT, COA

#### P.5.4

Adopt un-adopted areas of Shoal Creek, Johnson Creek, and Taylor Slough, through Keep Austin Beautiful and Watershed Protections's Adopt-a-Creek program. These programs help with cleanups, trees plantings and vegetation removal. Some actions to be taken include:

- encouraging the schools to invite Keep Austin Beautiful/Watershed Protection staff to provide speakers and service learning projects
- ask neighbors to "Scoop the Poop" in parks and in the neighborhood in order to reduce bacteria levels in the creeks. J: NPCT, COAwith Keep Austin Beautiful

#### P.5.5

Develop an erosion control plan for:

- Casis Elementary: The campus hillside erodes into its parking lot.
- Bryker Woods Elementary: Stormwater flows from much of the Bryker Woods neighborhood through the school campus, washing out parts of the playground and open field. J: NPCT, with COA, AISD, Casis Elementary, Bryker

#### Woods Elementary,

#### P.5.6

Establish water quality monitoring stations at points near where Shoal and Johnson Creeks enter and exit Central West Austin. J.NPCT, COA

C4-4

#### P.5.7

Improve and limit disc golf course crossings on Shoal Creek Greenbelt. J: NPCI, COA

Objective 6: Use parks, open space, and vegetation to define the neighborhood, connect the neighborhood's natural and social heritage, and improve key environmental qualities.

#### P.6.1

Use pocket parks as landmarks to add distinctiveness within the neighborhood. J: NPCT with COA, Keep Austin Beautiful

#### **Pocket Parks**

Pemberton Heights has been actively pursuing beautification of its 11 triangles. Three of the triangles been completed and are beautiful projects. The neighborhood has received funding through donations and received a \$1,000 grant from Keep Austin Beautiful to plant native landscaping. The neighborhood is still working to raise funds to complete the remaining triangles.

Courtesy of Pemberton Heights Neighborhood Association and Keep Austin Beautiful.

#### P.6.2

Use pervious materials for any additions to sidewalks and trails to reduce creek erosion. J:NPCT, COA

#### P.6.3

Use native or drought tolerant vegetation and stormwater best management practices to improve water quality, reduce water use, provide a sense of place, and reduce flooding.

flooding. J: NPCT, COA with Keep Austin Beautiful, Parks Friends, or Lady Bird Johnson Wildflower Center

#### P.6.4

Remove invasive species from Taylor Slough in Reed Park and along Johnson Creek and its tributaries, and replant with native species that will reduce erosion. J. NPCT, COAwith Parks Friends

#### P.6.5

Plant additional shade trees and vegetation in parks. Such plantings should continue Austin's natural heritage and support local wildlife habitat, such as through bird and butterfly gardens. The neighborhood could adopt species themes that foster diversity to attract a variety of species (for example, Purple Martins, Chimney Swifts, Owls, Bats).

Bats).
J: NPCT, COA with Adopt-A-Park Program, Austin
Parks Foundatiton, Keep Austin Beautiful, Tree
Folks, Park Friends, Travis Audubon Society, or Bat
Conservation International

#### P.6.6

Improve landscaping at Eilers Park, including shade trees for pedestrians. The neighborhood should seek a TreeFolks "Communitrees" grant and apply for the City's Adopt-A-Park program.

J. NPCT, COA with Friends of Eiler's Park or TreeFolks

#### P.6.7

Maintain and beautify City-owned property by planting native or adaptive trees in nonopen field play areas upon approval by the PARD Parks Coordinator if on parkland. The neighborhood should seek a TreeFolks "Communitrees" grant. J. NPCT, COAwith Tree Folks, Keep Austin Beautiful or

PCT; COA with Tree Folks, Keep Austin Beautiful or Austin Parks Foundation

#### P.6.8

Provide access and improve landscaping around Johnson Creek where it enters Westenfield Park. Currently, it is overgrown and inaccessible, but could serve as an additional feature for the park. J. NPCT, COA

#### P.6.9

Preserve "The Forest" located at Casis Elementary School. The Forest is relatively new, and should be protected as a long-term gift to future children. Among other concerns, it should be protected from erosion dangers.

J: NPCT with Cassis Elementary School Tree Folks, or Keep Austin Beautiful

#### P.6.10

Replant sycamore trees in the Jefferson St34th St triangle, using cuttings from the
existing sycamore there if possible. The
triangle sycamore was planted by Girl
Scouts more than forty years ago. If
possible, the neighborhood should work with
current Girl Scouts to do the cuttings,
replantings, and nuturing of the new trees.
J: NPCT with Keep Austin Beautiful, TreeFolks or the
Girl Scouts of Central Texas

#### P.6.11

Maintain the waterway in Mayfield Park and rejuvenate the wildness of the area by removing invasive species and replanting with native species. J: NPCT, COA

#### P.6.12

Make Tarrytown Park more attractive and user-friendly by

- landscaping Johnson Creek through Tarrytown Park to improve its appearance and control erosion
- planting thick, low-growing hedge around children's play area and on the playing-field side of the suggested footpath
- adding a shade structure for the playscape located on the eastern side

 adding a walking trail along the eastern perimeter
 J: NPCT,COA

#### P.6.13

Encourage the City to acquire scenic easements around top of cliffs adjacent to Red Bud Island—or extend any easements that may already exist—to prevent houses from being built, ruining natural appeal of the park.

J. NPCT with COA

#### P.6.14

Encourage neighborhood associations and individual property owners to participate in the City's Wildlife Austin program. Provide wildlife habitat corridors that connect to green space by creating native landscapes that include food and water sources, cover and places to raise young for birds, butterflies, and other wildlife. More information can be found at

www.keepaustinwild.com.
J: NPCT with COA, neighborhood associations, individual property owners

#### P.6.15

Preserve the legacy trees located at Bryker Woods Elementary School and use as part of the educational curriculum.

J: NPCT, Bryker Woods Elementary School

## **Seiders Spring**

Seiders Spring, in the heart of Seider Spring Park along Shoal Creek, was historically a place of solace for local residents and tourists. As Austin has built up around the spring, however, the groundwater that sustains the spring and contributes to Shoal Creek has been drying up.

While none of the recommendations in this chapter directly address the spring, the overall goal of promoting intiltration and reducing stormwater runoff should be understood as restoring Seiders Spring to health.

C4-60

# CENTRAL WEST AUSTIN NEIGHBORHOOD PLAN

# **Draft Community Life Chapter**

Goal Statement & Introduction:

Central West Austin will foster and improve life for all ages through community interaction.

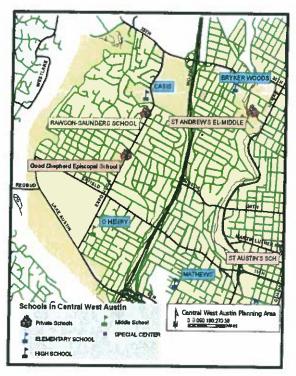
Central West Austin has an active community life. The proximity of the neighborhoods to local businesses, parks, schools and small streets provide stakeholders with multiple opportunities to engage in life outside their homes. Community engagement occurs through involvement in a variety of organizations such as school programs, neighborhood associations, political and church organizations and outdoor/sports recreation. High levels of stakeholder involvement create awareness and result in highly organized neighborhoods that are safe for everyone.

Recommendations from other chapters foster and build on community interaction. For example, participating in local creek clean-ups beautify the neighborhood creeks and greenbelts and provide opportunities for neighborhood stakeholders to meet and interact. Making streets more livable will bring residents outside into the public life of the neighborhood streets.

Schools serve as a primary contributor to community life in Central

West Austin partly because there is a high level of parent and community participation in neighborhood school organizations. The schools and the surrounding neighborhoods are engaged in a symbiotic relationship in which one benefits from the existence of the other. Having increased involvement allows schools to offer programs beyond the traditional curriculum such as organic gardening. Consequently, the schools and the neighborhoods have become highly reputable and desirable places to be.

While Bryker Woods and Casis Elementary Schools as well as O. Henry Middle School are all considered top schools within Central Texas, residents would like to see improvements to the schools. The original buildings are still in use and outdated in some cases. Schools have become over-crowded as a result of the increased desirability of the neighborhoods' and the schools them-



Community Life Chapter

selves and the schools' receiving students from outside the school attendance zones. Residents would like to reduce overcrowding in order to allow the schools to continue providing optimal learning environments. The type and amount of development that could occur will ultimately determine the impacts to schools as well as the methods needed to address these impacts.

Active community living has allowed Central West Austin to remain relatively safe. Community involvement creates awareness and residents keep a watchful eye. Even so, this area has been experiencing a number of residential break-ins and burglaries during the summer months while families are away on vacation. Additionally, the increase of graffiti or "tagging" has property owners concerned. Residents would like to see more communication with the police and are interested in doing more to keep their neighborhoods safe.

Neighbors would also like to increase use of neighborhood centers, especially Exposition Center, through the development of restaurants, cafés and retail shops.

In addition to this chapter, recommendations in other chapters also foster and build on community interaction such as local creek cleanups and making streets more friendly to pedestrians and cyclists.

# Objective 1: Create more opportunities for interaction within the community.

#### C.1.1

Organize street side gatherings such as annual or semi-annual block celebrations, and provide more support for the many celebrations already well-established, such as the annual end-of-school party at Reed Park, the Fourth of July Parade at Reed Park, and other block parties throughout the neighborhood as well as activities identified in the Transportation and Parks, Open Space, and Environment Chapters

#### C.1.2

Help to create the Austin State School Life Trail as well as volunteer participation in the Austin State School Volunteer Services Council activities. J: NPCT, Austin State School

#### C.1.3

Create a webpage whereby citizens can stay informed of plan implementation status and amendments.

### C.1.4

Increase the variety, quality and accessibility of neighborhood retail and public services.

- Maintain Tarrytown Post Office as a full-service post office
- Extend hours for Howson Public Library
- Increase the number and length of supervised programming for children and the elderly at Howson Library and other West Austin facilities (such as WAYA)
- Support the continued presence of museum activities at the present site of Laguna Gloria Art Museum
- Coordinate efforts of groups providing support to neighborhood parks (Tarrytown Park, Enfield Park, Mayfield Park, Reed Park, etc.).

#### N

#### C.1.5

Encourage local merchants to provide a greater variety of neighborhood retail services, restaurants, and other basic services.

# C4-62

#### **Public Schools**



Bryker Woods Elementary School established as a public school in 1939. Bryker Woods Elementary is the only AISD elementary school that accommodates grades K-6 and has been rated exemplary by the Texas Education Agency.



Casis Elementary School—established as a public school in 1951 as a joint effort between AISD and The University of Texas. Casis Elementary has been rated exemplary by the Texas Education Agency.



O. Henry Middle School—established as a public school in 1953. O. Henry Middle School, named after writer William Sydney Porter, serves as a magnet school for students grades 6-8 with in the local neighborhoods as well as the greater community.

# C4/19

# Other Neighborhood Schools

The Girls' School—established as a private girls' school in 2002. The school was once the site of the AISD Dill School established in 1955. The Girls' school offers an array of educational and extracurricular programs for grades K-8.





**St. Andrews Episcopal School**—established as a private school in 1952. This campus serves grades 1-8

8.

Rawson-Saunders
School for Dyslexia—is
the only private school
for children with dyslexia
in the greater Austin
area. The school ofters
curriculum for grades 1-





Austin State School—established in 1917 by the Texas Legislature as a community based facility serving people with mental retardation. The school is home to over 400 students and offers educational, recreational, psychological and social services to residents.

Community Life Chapter

Objective 2: Support local schools in Central West Austin; encourage their academic excellence and help continue their role as a safe and vital avenue for community interaction.

#### C.2.1

Encourage AISD to update school facilities. The neighborhood can help accomplish this through raising funds and securing grant opportunities.
J: NPCT, Austin Independent School District, schools

#### C.2.2

Find solutions for reducing overcrowding of local schools especially if the Brackenridge or the Austin State School tracts are devel- $\operatorname{oped}_{\mathcal{F}}$  NPCT, Austin Independent School District

Increase mentoring opportunities and other programs and provide minimal supervision for students at O. Henry Middle school who stay on campus after hours. There are many students waiting for several hours after school unsupervised, and efforts should be made to change the late pick-up to an earlier time while still serving the needs of those students engaging in after-school ac-

tivities. 7: NPCT, O. Henry Middle School, Austin Independent School District

#### C.2.4

Increase communication between the schools and the greater community, not just households with children, about school events/programs and the availabity of school facilities for community events and social activities. J: NPCT, Austin Independent School District, schools

# Objective 3: Central West Au tin Neighborhoods will be safe from crime.

#### C.3.1

Establish neighborhood watch programs to ensure better communication between law enforcement and citizens. Watch programs can include the designation of block leaders to create phone lists and coordinate vacation leave watches during travel seasons. J: NPCT,COA

#### C.3.2

Create opportunities for Austin Police Department's district representative and other public safety coordinators to speak with neighborhoods.
J: NPCT, COA

#### C.3.3

Educate local citizens about the police department's crime mitigation programs and techniques.

J: NPCT, COA

Examples of APD crime mitigation programs:

- Mouse Trap Program
- **Apartment Residents on Patrol Program**
- Vehicle Identification Number Etching
- Citizens on Patrol Program
- Home/Business Security Surveys
- Graffiti Abatement Program

#### C.3.4

Educate homeowners about Crime Prevention Through Environmental Design principles that are most applicable to residential areas of the neighborhood. Please see the callout box. J: NPCT,COA

# C46

# Crime Prevention Through Environmental Design (CPTED)

CPTED is defined as an approach to deterring crime through design. CPTED strategies rely upon the built and social community to persuade would-be criminals from making criminal actions. Some of the principles include:

- Natural Surveillance-"See and be seen" is the overall goal when it comes to CPTED
  and natural surveillance. A person is less likely to commit a crime if they think someone
  will see them do it. Lighting and landscape play an important role.
- Natural Access Control- Natural Access Control is more than a high block wall topped
  with barbed wire. CPTED utilizes the use of walkways, fences, lighting, signage and
  landscape to clearly guide people and vehicles to and from the proper entrances.
  The goal with this CPTED principle is not necessarily to keep intruders out, but to direct
  the flow of people while decreasing the opportunity for crime.
- Territorial Reinforcement- Creating or extending a "sphere of influence" by utilizing
  physical designs such as pavement treatments, landscaping and signage that enable
  users of an area to develop a sense of proprietorship over it is the goal of this CPTED
  principle. Public areas are clearly distinguished from private ones. Potential trespassers
  perceive this control and are thereby discouraged.
- Maintenance- CPTED and the "Broken Window Theory" suggests that one "broken window" or nuisance, if allowed to exist, will lead to others and ultimately to the decline of an entire neighborhood. Neglected and poorly maintained properties are breeding grounds for criminal activity.

For more information, please go to http://www.cpted.net

# Neighborhood Plan Contact Team

A neighborhood plan should provide clear recommendations that are easily understood. The two groups that are likely to sue the plan most often are the Central West Austin Neighborhood Plan Contact Team (NPCT) and the Planning and Development Review Department (PDRD) Implementation Team. The NPCT, along with other City departments will be the primary organizations responsible for implement- P: A recommendation that illustrates intent that ing the recommendations in the plan. The PDRD Implementation staff will act as a liaison between the NPCT and other organizations to try to get recommendations implemented. The role of the NPCT is to be stewards of the adopted neighborhood plan, work with the city and other organizations to implement the plan recommendations, review and make recommendations on proposed amendments to the adopted neighborhood plan and when appropriate submit a plan amendment application. The team should, to the greatest extent possible, contain a diverse group of members within the planning area, including property owners, residential renters. business owners, and neighborhood organization members owning or renting property within the planning area.

As a starting point for putting the recommendations into action, the Neighborhood Plan Contact Team should refer to the Priority Action Items on Pages 10-11. In addition, the team may wish to work on those recommendations that are relatively easy or require little or no funding.

# Plan Organization and Implementation

In order to help with the implementation of this plan, a symbol is shown after each recommendation. The purpose of the symbol is to indicate the responsible party(ies).

J: Joint effort is needed for taking action. The NPCT is always a partner.

N: The NPCT takes the lead on implementation.

is policy-oriented. Many of these are in the Land Use Chapter and should be used by the COA and NPCT to determine the appropriateness of proposed amendments to this plan as well as rezoning applications.

Callout boxes are used when concerns raised by stakeholders in the process are considered by the City to be operational (ie a stop sign is needed). These items will still be considered for implementation. Callout boxes also include educational information.

Please keep in mind that the City is not legally obligated to implement any particular recommendation. In addition, other identified organizations are not obligated to take action on those recommendations but are listed because of their expertise and area of interest.

Please note that the City of Austin is listed as the responsible party and not individual organizations. The reason is that reorganizations occur and department names change. The NPCT will want to work with the PDRD Implementation staff to ensure the correct department or agency.

#### **APPENDICES**

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Appendix A: CWANPA Meeting Timeline

Appendix B: Transportation Table T-1

Appendix C: Affordability Impact Statement

Appendix D: Crime Prevention Through Environmental Design

Appendix E: Sustainability Resources

Appendix F: Current Land Use by Category, 2008

Appendix G: Final Survey Results

# Appendix A



Attendance: 103

Aerial maps from 2006, 1997, and 1940 as well as the 2003 Existing Land Use Map were displayed and stakeholders were asked to identify what they liked and disliked about their neighborhood. Staff conducted a presentation regarding the overall purpose of neighborhood planning.

July 11, 2007—Stakeholder Issues, Expectations, & Questions Meeting
Lower Colorado River Authority

Attendance: 102

City survey results were discussed followed by a brief history presentation given by representatives of the West Austin Neighborhood Group (WANG). Stakeholders participated in a group exercise to identify their concerns, expectations and questions about the planning process.

#### August 1, 2007—Process Questions Meeting

Lower Colorado River Authority

Attendance: 49

Answers to Stakeholders' Questions about the Process
Staff provided answers to many of the stakeholders' questions that were asked during the July 11 meeting exercise. Questions and answers are posted to the website as a separate document.

### August 30, 2007—Vision Mapping Meeting

The Sanctuary

Attendance: 84

Staff presented demographic data of the neighborhood including: population, age, housing, educational attainment, income levels, ethnicity, housing occupancy and vacancy. The mapping exercise had stakeholders to draw their ideas of what they would like their neighborhood to look like in the future.

#### September 13, 2007—Vision and Goals Meeting

The Sanctuary

Attendance: 57

Greg Guernsey, Neighborhood Planning & Zoning Dept Director provided a history of the neighborhood planning program and addressed stakeholders concerns. The group exercise had stakeholders write their suggestions for a vision as well as a goal statement for land use, neighborhood character, transportation, infrastructure, housing, and community life.

#### September 27, 2007—Parks and Open Space Meeting

McFadden Auditorium at Seton Medical Complex

Attendance: 46

Stakeholders came to consensus on a working goal for the Parks chapter of the plan. Butch Smith, with the City Parks and Recreation Department, and Jessica Wilson, with Keep Austin Beautiful, discussed their organizations' mission and programs, how projects are prioritized, identified current and future projects in the planning area, and answered questions. During the mapping stakeholders provided recommendations for parks and open space improvements.

#### October 17, 2007—Bike Lanes, Sidewalks & Transportation

Austin State School NEOS Facility

Attendance: 74

Alan Hughes and Annick Beaudet of Public Works discussed programs and current projects in the planning area and addressed issues relating to bike lanes, sidewalks and transportation circulation. Staff summarized the Brackenridge Tract Task Force recommendations and took comments from stakeholders to include in a letter being drafted by the city manager to the UT Board of Regents.

