## ZONING CHANGE REVIEW SHEET

CASE: C14-2010-0174 - Platinum Onion Creek Z.A.P. DATE: December 7, 2010
ADDRESS: 11206 South IH 35 Service Road Southbound; 11301 Old San Antonio Road
OWNER: Haviland Lake Partners, LP AGENT: Smith, Robertson, Elliott, (Jeffrey N. Drinkard)

Glen, Klein \& Douglas, L.L.P.
(David Hartman)
ZONING FROM: CS-MU-CO TO: MF-2 AREA: 43.125 acres

## SUMMARY STAFF RECOMMENDATION:

The Staff's recommendation is to grant multi-family residence low density (MF-2) district zoning.

The Restrictive Covenant addresses an update to the Traffic Impact Analysis prepared for C14-04-0019 and C14-04-0020 by the Transportation Review Staff of the Planning and Development Review Department, dated November 22, 2010.

## ZONING \& PLATTING COMMISSION RECOMMENDATION:

December 7, 2010:

## ISSUES:

The Onion Creek Homeowners Association has provided a letter in support of the proposed rezoning case, which is attached at the back of this report.

## DEPARTMENT COMMENTS:

The subject tract is used for agricultural production, and is zoned general commercial services - mixed use - conditional overlay (CS-MU-CO) by way of a 2004 case known as Double Creek Village - Phase II. The tract has access to East FM 1626 Road and Onion Creek Parkway, which is built as a driveway extending west of the IH 35 service road. Although the tract has frontage on Old San Antonio Road, access is prohibited as established by an updated land use plan approved for Phase II in October 2005. There is undeveloped property within Phase II adjacent to the east (CS-MU-CO), a tract proposed for convalescent services as well as existing apartments to the south (GO-CO, MF-2, both part of Phase II), undeveloped land and single family residences across Old San Antonio Road to the west (County), and undeveloped land to the north (GR-MU-CO; GR-CO; CS-MU-CO). Please refer to Exhibits A (Zoning Map) and A-1 (Aerial View).

The Applicant proposes to rezone the property to the multi-family residence low density (MF-2) district so that it may be developed with a total of 924 apartment units. The
remainder of the area rezoned in 2004 and 2008 that is not part of this rezoning application is located on Old San Antonio Road and south of the FM 1626 / IH 35 Service Road intersection, and retains GO-CO and CS-MU-CO zoning, respectively as described above. While the current zoning of the property requires compliance with the City's commercial design standards, apartments constructed under multifamily residence (MF) zoning districts are not subject to this requirement. The access restrictions to Old San Antonio Road would not change from that approved by the 2005 updated land use plan. The Restrictive Covenant attached to the original 2004 case would remain in place and a second Restrictive Covenant would be recorded with this application that updates the conditions of the Traffic Impact Analysis. Please refer to Attachment A.

Staff recommends MF-2 zoning (up to 23 units per acre), as multifamily residence use is allowed with the original 2004 approval, and is consistent with the adjoining portion of Double Creek Village - Phase II to the south and bordering Onion Creek.

EXISTING ZONING AND LAND USES:

|  | ZONING | LAND USES |
| :--- | :--- | :--- |
| Site | CS-MU-CO | Agricultural production |
| North | GR-MU-CO; MF-3- <br> CO; GR-CO; CS- <br> MU-CO; CS-CO | Undeveloped |
| South | GO-CO; MF-2 | Undeveloped; Apartments |
| East | CS-MU-CO | Undeveloped |
| West | County | Undeveloped; Single family residences; Office |

AREA STUDY: N/A

WATERSHED: Onion Creek
CAPITOL VIEW CORRIDOR: No

TIA: An update to the TIA is required Please refer to Attachment A

DESIRED DEVELOPMENT ZONE: Yes

## NEIGHBORHOOD ORGANIZATIONS:

26 - Far South Austin Community Association
627 - Onion Creek Homeowners Association
742 - Austin Independent School District
786 - Home Builders Association of Greater Austin
1037 - Homeless Neighborhood Association
1075 - League of Bicycling Voters
1113 - Austin Parks Foundation
1200 - Super Duper Neighborhood Objectors and Appealers Organization
1224 - Austin Monorail Project
1258 - Del Valle Community Coalition

## CASE HISTORIES:

| NUMBER | REQUEST | COMMISSION | CITY COUNCIL |
| :---: | :---: | :---: | :---: |
| C14-2010-0027 - <br> Colonial Grand at <br> Cityway - 11001 <br> South $1^{\text {st }}$ Street | GR-MU-CO to MF-3 | To Grant MF-3-CO with the CO for a max. of 430 units, 5,753 trips, prohibit access to Old San Antonio Rd. north of the site, and to Old San Antonio Rd. east of the site until it is upgraded and realigned | Approved MF-3-CO as Commission recommended (5-27$10)$. |
| C14-2008-0220 - <br> Double Creek <br> Village - 10200- <br> 10614 South IH 35 <br> Service Road <br> Southbound | $\begin{aligned} & \text { I-RR; CS to CS- } \\ & \text { MU-CO } \end{aligned}$ | To Grant CS-MU-CO with the CO for a list of prohibited uses, and the conditions of the TIA | Approved CS-MU-CO with a Restrictive Covenant for the conditions of the TIA, and a Street Deed for the r-o-w for a new loop road between FM 1626 and IH 35 as Commission recommended (11-1810). |
| C14-06-0063 - <br> Riddell Tract 2 <br> Rezoning - 11100 <br> South $1^{\text {st }}$ Street <br> (related to above <br> case) | $\begin{aligned} & \text { GR-CO to GR- } \\ & \text { MU-CO } \end{aligned}$ | To Grant GR-MU-CO with the CO for 18 u.p.a., prohibits access to the existing Old San Antonio Road, and a list of commercial uses | Approved GR-MU-CO as Commission recommended (5-25- 06 ). |
| C14-04-0018 - <br> Double Creek Village Tract 2 -11001-11119 Block of South $1^{\text {st }}$ Street (related to the two cases listed above) | I-RR to GR | To Grant GR-CO with conditions. The CO is for a list of prohibited uses, and prohibits access to Old San Antonio Road. | Approved GR-CO as Commission recommended (6-1704). |
| C14-2008-0196 - <br> Onion Creek Plaza <br> Nursing and <br> Rehabilitation <br> Center - 11411 Old | $\begin{aligned} & \text { CS-MU-CO to } \\ & \text { GO } \end{aligned}$ | To Grant GO-CO with the CO to prohibit residential treatment | Approved GO-CO as Commission recommended (10-2308). |


| San Antonio Road |  |  |  |
| :--- | :--- | :--- | :--- |
| C14-04-0019- <br> Double Creek <br> Village-Phase II- <br> $11000-11100$ Block <br> of South IH-35 <br> Service Road <br> Southbound | I-RR (Upon <br> Annexation) to <br> CS | To Grant CS-CO with a <br> list of prohibited uses <br> and conditions of the <br> TIA. | Approved CS-CO as <br> Commission <br> recommended, with <br> Restrictive Covenant <br> for the TIA (6-17-04). |
| C14-03-0053- <br> Double Creek <br> Village - 11000 <br> Block of South IH- <br> 35 Service Road <br> Southbound | I-RR to CS | To Grant CS-CO for <br> Tract 1; GR-CO for <br> Tract 2, with <br> conditions. CO is for <br> list of prohibited uses; <br> and prohibits access to <br> Old San Antonio Road. <br> Restrictive Covenant <br> for the Traffic Impact <br> Analysis. | Approved ZAP <br> recommendation (12- <br> 11-03). |

## RELATED CASES:

The property was annexed into the full-purpose City limits on June 21, 2004 (C7A-04-004).
The rezoning area is part of the Double Creek Village - Phase II zoning case (approximately 124 acres) completed in June 2004 (C14-04-0020). The zoning case consisted of two tracts: Tract 1 was zoned CS-MU-CO with the conditional overlay prohibiting several of the more intense CS uses. Tract 2 was zoned multifamily residence-low density (MF-2) district. A Traffic Impact Analysis was approved along with the 2004 zoning application. The southwest comer of Tract 1, approximately 4.35 acres, was rezoned to GO-CO in October 2008 in order to allow for a convalescent services facility (C14-2008-0196).

The property is a portion out of Block " $B$ " of Double Creek Village, a subdivision recorded on December 21, 2006 (C8-05-0076.0A). Please refer to Exhibit B.

In February 2008, an administrative site plan was approved for 1,200 linear feet of 8-inch wastewater lines and 500 linear feet of 12 -inch wastewater lines, and associated improvements (SP-2007-0432D).

There are no subdivision or site plan applications on the property.

## ABUTTING STREETS:

| Name | ROW | Pavement | Classification | Sidewalks | Bike <br> Route | Capital <br> Metro |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| FM1626 | $75-120$ feet | $30-44$ feet | Major <br> Arterial | No |  |  |


| Old San <br> Antonio Road | 50 feet | 25 feet | Collector | No | No | No |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| IH 35 | $300-385$ feet | $2 @ 50$ <br> feet | Freeway | No |  |  |

CITY COUNCLL DATE: December 16,2010 ORDINANCE READINGS: $1^{\text {st }}$ ORDINANCE NUMBER:

CASE MANAGER: Wendy Rhoades e-mail: wendy.rhoades@ci.austin.tx.us

## ACTION:

$3^{\text {rd }}$

PHONE: 974-7719



in


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MEMORANDUM

| TO: | Wendy Rhoades, Current Zoning Division |
| :--- | :--- |
| CC: | Scott Feldman, P.E., Alliance Transportation Group |
| FROM: | Joe Almazan, Land Use Review Division |
| DATE: | November 22, 2010 |
| SUBJECT: | Piatinum Onion Creek |
|  | Zoning Case No. C14-2010-0174 |
|  | Double Creek Village Phase 2 Traffic Impact Analysis (TIA) Update |

The Transportation Review Section has reviewed updated information for the traffic impact analysis update for the Double Creek Village Phase 2 dated October 12, 2010, prepared by Scott Feldman, P.E. with Alliance Transportation Group, and provides the following comments.

## Trip Generation

The Platinum Onion Creek project is proposed for rezoning on 42 acres of the 127 acres within the Double Creek Village Phase 2 project. The property is located in south Austin on the northwest and southwest corners of the intersection of FM 1626 and $\mathrm{IH}-35$. The original TIA was approved on March 31, 2004 with zoning cases - C14-04-0019 and C14-04-0020 for mixed use development as shown below:

| 2004 Land Use Plan | Size (sq.ft.) |
| :---: | :---: |
| Drugstore with Drive-Thru | 15,000 |
| Shopping Center | 400,000 |
| Home Improvement Superstore | 175,000 |
| Fast Food Restaurant | 18,750 |
| High Turnover Sit-Down Restaurant | 11,375 |
| Specialty Retail | 32,500 |
| Hotel | 300 rooms |
| Apartments | $\mathbf{4 0 0}$ dwelling units |

Based on the original land use assumptions from the TIA prepared by Wilbur Smith and Associates, the development was estimated to generate 43,514 unadjusted trips per day and 31,980 adjusted trips per day (based on reductions for internal capture and passer-by trips from the unadjusted trips). The estimated completion date for the project was planned for late 2005.

On October 10, 2005, an updated land use proposal for the 127-acre property was approved based on a TIA Addendum for the Double Creek Village Phase 2 project dated August 4, 2005 prepared by Wilbur Smith and Associates. The addendum was submitted after approval of the 2004 zoning cases in order to update the proposed land uses and access locations from the original proposal. The estimated completion date for the project was planned for late 2006. The table below shows the updated land uses for the proposed development:

| 2005 Land Use Plan | Size (sq.ft) |
| :---: | :---: |
| Drugstore with Drive-Thru | 15,000 |
| Shopping Center | 255,800 |
| High Tumover Sit-Down Restaurant | 32,000 |
| Free Standing Discount Store | 173,890 |
| Electronic Superstore | 40,000 |
| Financial Services (Bank) | 4,100 |
| Fast Food Restaurant | 7,500 |
| Fast Food Restaurant with Drive-Thru | 3,750 |
| Apartments | 450 dweling units |

Based on the update to the proposed land use assumptions from the TIA Addendum, the development was estimated to generate 40,528 unadjusted trips per day and 29,681 adjusted trips per day (based on reductions for intemal capture and passer-by trips).

With zoning case C14-2010-0174 and the multi-family (MF-2) zoning request, an update to the 2005 land use plan is proposed on 42-acres out of the 127 -acres. The applicant proposes to develop a total of 924 apartment dwelling units. Based on the Institute of Transportation Engineer's Trip Generation Report ( $8^{\text {th }}$ ed.), the trip generation is estimated to be 5,723 trips per day.

| Land Use | Size (sq.ft) | Zoning Case | Approval Date |
| :---: | :---: | :---: | :---: |
| Apartments | 924 dwelling units | C14-2010-0174 | Pending |

To date, 350 apartment dwelling units of the original 450 apartments have been constructed as part of the 127 -acre Double Creek Village Phase 2 development. The trip generation from the buitt-out apartments is estimated to be 2,352 trips per day. This apartment development was approved as the Colonial Grand at Double Creek Apartments in 2007 with the site plan application SP-2006-0135C as shown below:

| Land Use | Size (sq.ft) | Site Development <br> Permit | Approval Date |
| :---: | :---: | :---: | :---: |
| Apartments | 350 dwelling units | SP-2006-0135C | $07 / 20 / 2007$ |

In addition, a convalescent care facility was approved as part of the 127-acre Double Creek Village Phase 2 development. The trip generation from the convalescent care facility is estimated to be 6,696 trips per day. This 120 -bed convalescent care facility was approved as the Meridian Senior Living Facility in 2009 with site plan application SP-2008-0541C as shown below:

| Land Use | Size (sq.ft) | Site Development <br> Permit | Approval Date |
| :---: | :---: | :---: | :---: |
| Convalescent Services | 44,410 or 120-beds | SP-2008-0541C | $11 / 18 / 2009$ |

The combination of the built-out 350 apartments, the approved convalescent care facility, and the proposed 924 apartments with zoning case C14-2010-0174 will result in a total of 14,771 trips per day. With these developments, there will be 14,910 trips per day remaining out of the approved 29,681 trips per day from the 2005 larid use plan for the Double Creek Village Phase 2 project.

The applicant has agreed to comply with all other assumptions and traffic related characteristics from the approved TIA Addendum for the Double Creek Village Phase 2 project dated August 4, 2005 prepared by Wilbur Smith and Associates, and the staff recommendations from the TIA memorandum prepared by Emily Barron, Transportation Review Section dated October 10, 2005. A copy of the staff memorandum is attached for reference.

If you have any questions or require additional information, please contact me at 974-2674.


Joe R. Almazan
Development Services Process Coordinator
Land Use Review Division/Transportation Review Section
Planning and Development Review Department

To: Joe Almazan
Watershed Protection and Development Review
City of Austin
Austin, Texas 78767
From: Scott A. Feldman, P.E., P.T.O.E.
Alliance Transportation Group, T.B.P.E. Firm No. 812
11500 Metric Blvd., Bidg. M-1, Ste. 150
Austin, Texas 78758
Re: Double Creek Village - Phase 2, TIA Update
Date: November 29, 2010


Alliance Transportation Group, Inc., has been retained to examine the trip generation for Double Creek Village -Phase 2 in Austin, Texas. The total area encompassed by this development is 127.573 acres. The original TIA for this development was completed in February of 2004, and then updated in August of 2005. The August 2005 updated TIA assumed the following land uses:

- Drugstore
- Sit Down Restaurant
- Free Standing Discount Store
- Electronics Superstore
- Bank
- Shopping Center
- Fast Food Restaurant wo/ Drive Thru
- Fast Food Restaurant w/ Drive Thru
- Apartment

15 KSF 32 KSF 173.89 KSF

40 KSF
4.1 KSF
255.8 KSF
7.5 KSF
3.75 KSF

450 units .

With the August 2005 land use assumptions, using the TIA memo prepared by Emily Barron of the City of Austin in October of 2005, the development was proposed to generate 29,681 adjusted daily trips. A copy of this memo is attached as a reference.

An updated development proposal is underway which would use MF-2 zoning on 42 of the 127 acres within the project. The purpose of this study is to evaluate the trip generation for this updated land use and determine the remaining trips which could be allocated to the entire site.

Also of note, a 4.355 acre convalescent care facility was approved as part of the overall development in 2008, generating 6,696 trips per day. A copy of the TLA determination form for this project is also attached for reference. Additionally, 350 of the originally proposed 450 apartments have been constructed. These generate 2,352 trips per day.

The proposal for the 42 acre mult-family development would entail a total of 924 housing units. Based on the guidelines in the ITE Trip Generation Handbook, the regression equation provided in the $8^{\text {d }}$ Edition of Trip Generation is used to calculate the daily trips. Utilizing this equation yields a total of 5,723 adjusted trips. The combination of the Convalescent Care facility, the existing 350 apartments and the proposed 924 apartments results in 14,771 adjusted daily trips.

With these two proposed developments and the existing 350 apartments, there are 14,910 adjusted daily trips remaining which can be applied to future site plans within the 127 acre project.

If you have any further questions regarding this matter, please feel free to contact us at 512-8212081.

## ATTACHMENTS

Date:
Qctober 10, 2005
To: PK Okyere, Wilbur \$mith and Associates
c:
Michetve Allen, DSWMVK Mark Drinkerd
Master Fle ~ C14.04-0019 and C14-04-0020
Refepenç: Dpubfe Creak Vllege Phase II TIA Addendum

The Transportatiof Reylew Section has revlewed the Traffle Impact Analyala Addendum for Double Creek Village PhAse il, dated Auqu8t 4, 2006, prepared by PK Okyere, Wilour Smith and Associetes, and offers the following comments:

## IRIP GENERATION

Double Creak Village is a 126.573 -acre development located in south Austin on the northwest and southwest comers of the intersection of FM 1628 and $\mathrm{HH}-35$
The property is curtently undeveloped and zoned CS-MU-CO, MF-2, and CS-CO. An addandum to the TiA was flled efter approval of the zofiling cases in order to update the proposed uses and access locatoms from the oflginal proposal. The estlmated completion of the project is expected in the year 2006.

The table below showa the adjusted trip generation by land use for the proposed davelopment:

| LAND USE | Size | ADT |
| :---: | :---: | :---: |
| Drugetore with Drive Thry | 15,000 | 982 |
| Sfl Down Rėstaurant | 32,000 | 3.297 |
| Free Standing Discount Store | 173,890 | 8,083 |
| Electronics Superstore | 40,000 | 1,442 |
| Eank | 4,100 | 557 |
| Shopping Conter | 255,800 | 8,238 |
| Fasti Food Reatgurant wod Dive Thru | 7.500 | 3,006 |
| Fast Food Restaurant w/ Divo Thru | 3,750 | 1,042 |
| Apartiments | 4500 | 3,024 |
| TOTAL |  | 29,681 |

## ASSUMRTIONE

1. Traffic growth rates provided by the City of Austin were as follows:

| Taible 2. Growh Rates per Year |  |
| :---: | :---: |
| Roadway Sogmént | $\%$ |
| All Roads | $6.5 \%$ |

2. In addition to these growth rates, background traffic volumes for 2003 included estimated traffic volumes for the following projects:

- Fainfield at Shaughter Crapk
- Tarrece at Onloh Creek
- Sputhpari Apartments
- Onlpp Greak Sec. 100
- Onior Creak Omipe Park
- Sputhipirk Meadows
- Parkalde at Elaughter Creek
- Waterstone
- Harrell Tract
- Koesaetract
- Creekhill Pigza (Wal Mart)

8P-01-0044C
\$p.02-00
SP,00-209BC
SP-02-004TD
SP-03-0140D
SP-06-058BC
C8-02:0198
Sp-05-0833C
C14-05-0014
C14-05-0114
SP-03-0283C
3. Pass By and Internal Capture Reductions were taken as follows:

| Taple 3. Summary of Pass-By and Intemal Capture Roductions |  |  |  |
| :---: | :---: | :---: | :---: |
| Land Use | Pass-By Reductions \% |  | Internal <br> Capture <br> Reduction <br> $\%$ |
|  | AM | PM | 5 |
| Free Standing Dlscount Store | 0 | 17 | 5 |
| Shopping Center | 20 | 30 | 5 |
| Electronica Superatore | 0 | 20 | 5 |
| Drugatoro with Drve Thru | 10 | 25 | 40 |
| Bank | 25 | 60 | 4 |
| Slt Down Restaurant | 10 | 20 | 6 |
| Fagt Food wo/ Drive Thru | 33 | 43 | 6 |
| Fast Food w/ Drve Thru | 33 | 43 |  |

4. No reguctions were taken for pass-by, Internal capture or transit use.

## EXIBTING AND PLANNED ROADWAYS

South $1^{\text {mi }}$ Streat - South $1^{\text {sil }}$ is lopatad west of the site and la clasalifed as a four-lane undivided minor arterial In the Roadway Plan. The traffic volume on South 1"l Street north of Siaughter Lana was approximately 7,110 upd in 1997. This noadway Is clasified as a prionity 2 route in the Eloycfe Plan.

IH 38 - This roadway is classified as a slx-lane freeway. The traffic volumes for year 2000 on IH 35 naar Siaughter Lane ware 115,000ypd. The Ausiln Matropolitan Area Trameportation Plan classifies IH 35 as an eight-lane freeway with HOV lanss between William Cannon Drive and Slaughter Lane and as an elghifane freeway between Slaughter Lane and FM $1826 \ln 20$ 方. The southbpund exit ramp south of Slaughter Lane near the intargection of Turk Lane will be extended by TXDOT. Thle roadway is in the Bleycle Plan as a prlorty 2 route.

Fin 1628 - This roadway is classified as a 2 lane undivided major arterisi with traffle volumes of $8,500 \mathrm{vpd}$ in 2002. A pontion of thls roadway is planned to be wldened as part of the Double Creek Village Rhase II TIA. This roadway is olassified as a Priorty 2 route in the Bloycle Plan.

## INTERSFCTION LEVEL OF SERVIBE (LOS)

The TIA apalyzed 12 intersections. Existing and projected levels of service are as follows, assuming that all improvements recommended in the TIA are built:

| Tablo 3. Lever of Service |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| intorsettion | $\begin{gathered} 2003 \\ \text { Exigting } \end{gathered}$ |  | 2008 six Forecastad |  |
|  | AM | PM | AM | PM |
| Wayne rididell atim 1626 | C | C | A | A |
| South Frist at FM 1828 | c | c | B | B |
| Old San Antonio Road "and FM 1828 | C | c | A | A |
|  | C | C | A | A |
| H-3-35 SEFR and Onion Creek Overpass | A | A | B | B |
| Hh-36 NEFR and Onlon Creek Overpass | A | A | C | c |
| FM 9626 añd Driveway $A$ |  |  | C | 0 |
| FM 1628 and Ditlvewey B |  |  | C | C |
| FM 1828 and Driveway C |  |  | B | c |
| IH 36 SEFR ahd Diveway D |  |  | B | C |
| IH 35 SEFFR and Ditvoway E |  |  | B | C |
| IH 35 SBFR and Driveway $F$ |  |  | B | 日 |

## RECOMMENDATIONS

1) Prior to approval of the $1^{\text {at }}$ site plan on the property, flscal la requilred to be posted for the following improvemente:
e

| Intersection | Improvements |
| :---: | :--- |
| IH-35 SEFR and Onlon Creek <br> Parkwoy | Restripe for 1 Shared Right and <br> Through and Ope shared Left and <br> Through |
| Onion Creak Parkway at iH-35 <br> Overpags | Restripe over pass from 2 EB lanes <br> and 1 WB Lane to 1 EB lane and 2 <br> WB Lenes |


 dony portton of the property.
2) The applicant is required to enter into an Advanced Funding Agreement with TXOOT for construction of deceleration/accetaration lanes along the alte frontage' at the time the diveway is submitted for site development approval. Each agreement is required to be completed pror to approval of the assoc ated glte development permit. Right-of-way dedication may be required at the time of slte plan for the decelerallon/acceleretion lanes. Tha TIA assumes these lanes to Driveways D, E and F.
3) TXDOT has approved this addendum and agreed to construct and fund severel improvements assumad in the TIA. Their approval is attached.
4) The TIA addandum review fee for this addendum la required to be posted prior to release of any site development permit on the property. This fee is $\$ 1,870$.
5) Access to Old San Antonio is prohibited.
8) Additional right-of-way dedication and/or reservation may be required with the subdivision and/or site plan for boundary roadways including possible upgrades to existing facilities.
7) Development of this property should be limited to uses and Intensities which will not exceed or vary from the projected traffic conditions assumed in the TiA, including peak hour trip generations, traffic distribution, roadway conditions, and other traffic related characteristics.
If you have any questions or require additional information, please contact me at 974-2788.
CuM Ne. Baron

## Sr, Planner - Transportation Roviow Staff

Watershed Protection and Development Review


Date: $\quad$ March 31, 2004
To:
Reference: Double Creek Village - Phase 2
C14-04-0019 and C14-04-0020
Traffic Impact Analysis
The following are staff comments on the traffic impact analysis for the proposed Double Creek Village Phase 2 development.

## TRIP GENERATION

Double Creek Village Phase 2 consists of three tracts totaling 127.573 acres multi-use development located at FM 1628 and IH-35 South. The proposed development plans include a mix of retail and restaurant, and the proposed completion of the project will be expected in the year 2005. Wilber Smith Associates prepared the TIA for the project in February, 2004.
The TIA assumed that the proposed development would consist of the following land uses:

| Drugstore | 15,000 s.f. |
| :--- | ---: |
| Shopping Center | 400,000 s.f. |
| Home Improvement Superstore | 175,000 s.f. |
| Fast Food Restaurant | 18,750 s.f. |
| High Turnover Sit-Down Restaurant | 11,375 s.f. |
| Specialty Retail | 32,500 s.f. |
| Hotel | 300 rooms |
| Apartments | 400 units |

Based on the standard trip generation rates established by the Institute of Transportation Engineers (ITE), the development will generate 43,514 unadjusted daily trips (ADT). Of these, 2,058 trips will occur during the morning peak-hour and 3,251 will occur in the evening peak-hour.

Below, Table 1 summarizes the adjusted site trips by subtracting the internal capture and pass-by trips from the unadjusted trips. The total number of daily adjusted trips is 31,980.

|  |  |  | AM Peak |  | PM Peak |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Land Use | Square feet | ADT | Enter | Exit | Enter | Ext |
| Drugstore | 15,000 | 992 | 21 | 15 | 43 | 45 |
| Shopping Center | 400,000 | 12,882 | 226 | 136 | 490 | 545 |


| Home Improvement Store | 175,000 | 4,173 | 102 | 86 | 158 | 181 |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Fast-Food Restaurants (5) | 18,750 | 6,593 | 304 | 205 | 145 | 127 |
| Sit-Down Restaurants (2) | 11,375 | 1,172 | 61 | 56 | 57 | 31 |
| Specialty Retail | 17,500 | 1,151 | 0 | 0 | 28 | 39 |
| Hotel | 300 rooms | 2,329 | 102 | 66 | 94 | 83 |
| Apartments | 400 units | 2,688 | 41 | 163 | 161 | 87 |
| Total |  | 31,980 | 857 | 727 | 1,176 | 1,138 |

## ASSUMPTIONS

A composite growth rate was developed using the adjacent roadways traffic volumes, which were provided by the Transportation Planning Programming Division of the Texas Department of Transportation. Traffic volumes from 1998 to 2001 yielded a $5.7 \%$ average annual growth rate. With the extension of South $1^{\text {t }}$ Street to FM1626, the annual growth rate was increased to $6.5 \%$ to account for the additional trip diversion. It should be noted that the background traffic growth for the Knolls at Slaughter Creek was determined separately and applied as background traffic since the subdivision is expected to double in size over the next two years. In addition, traffic from several other previously approved projects, including Phase I and Tract 2 of Double Creek Village, was Included as background traffic. Some traffic on FM 1626 was also redistributed due to the anticipated construction of Stablewood Dr.

## EXISTING AND PROPOSED ROADWAYS

FM 1626 - exists as a two-lane roadway and is classified as a Major Arterial in the Austin Metropolitan Area Transportation Plan. Average dally traffic in 2003 is approximately 9,300 vehicles per day. TXDOT is developing plans to widen the road with a variable cross-section (3 to 5 lanes with shoulders) between proposed SH 45 and $\mathrm{iH}-35$. However, this improvement is not yet funded. TXDOT has also committed to installing additional traffic signals along FM 1626 as traffic warrants.
Wayne Riddell Loop - provides direct access to the Knolls at Slaughter Creek Subdivision. The roadway exists and is classified as a neighborhood coliector street. The $\mathbf{2 4}$-hour traffic count on Wayne Riddell was $1,469$.
South $1^{51}$ Street - The roadway exists in a four-lane divided configuration and is classified as a Minor Arterial roadway by the City of Austin Metropolltan Area Transportation Plan. The traffic count for S . $1^{\text {at }}$ Street is 3,254 south of Slaughter Lane. TXDOT has funding approved to install a traffic signal at S. $1^{\text {m }}$ and FM 1626.
IH-35 Southbound Frontage Road at FM 1626 - is included in the City of Austin Metropolitan Area Transportation Plan. The IH-35 Southbound Frontage Road is constructed as a 2-lane one-way roadway.
IH-35 Northbound and Southbound Frontage Roads at Onlon Creek Parkway - Onion Creek Parkway is constructed with a northbound turnaround lane, a shared thru and left turn lane (north.bound) and an east bound thru lane, which leads to the entrance of the Onion Creek Golf Course Community. In addition, a one westbound lane exists In order to allow traffic to turn lefl (south) on to the IH-35 Southbound Frontage Road.
IH-35 Northbound and Southbound Frontage Roads at Slaughter Creek Overpass Slaughter Creek Overpass is constructed with a left tum lane (southbound) and an east bound thru lane and left turn lane (northbound). TXDOT Is developing plans to reconstruct
and expand the overpass and to widen the southbound frontage road to three lanes; however, this project is not yet funded. TXDOT is also committed to installing additional traffic signals along the $\mathrm{IH}-35$ frontage road as traffic warrants.
Old San Antonlo Road - The traffic volume for the road is 1,194 west of IH-35. The roadway is a 2-lane collector between IH-35 and FM 1327. In the Stablewood Subdivision prellminary plan, Old San Antonio Rd. is shown to be terminated in a cul-de-sac south of Charles Akins High School. The TIA did not propose any direct access to this road from the Double Creek Village site. The applicant is proposing to widen the portion of Old San Antonio Rd. south of FM 1626 to a 4-lane divided roadway, to connect with an extension of Onion Creek Parkway.
Stablewood Dr. - is part of the approved preliminary plan called Stablewood at Slaughter Creek (C8-95-0211.03). The proposed roadway would be built by the applicant as a 4 -lane divided collector street, beginning at the existing intersection of Old San Antonio Road and RM 1626. It will follow the existing alignment of Old San Antonio Road for a short distance north of FM 1626 and then diverge to a parallel route and connect with $\mathrm{IH}-35$ at the Slaughter Creek Overpass.

Onlon Creek Parkway - currently exists east of IH-35. The applicant is proposing to extend it westward as a 4-lane collector street to a connection with Old San Antonio Rd.
TRAFFIC ANALYSIS
The impact of site development traffic on the existing area roadways was analyzed. Two time periods and travel conditions were evaluated:

- 2003 Existing Conditions
- 2005 Build-Out Conditions


## INTERSECTION LEVEL OF SERVICE (LOS)

The TIA analyzed 9 intersections, none of which are signalized. Existing and projected levels of service are as follows with the proposed improvements mentioned in the TIA. All intersections will operate at an acceptable level with the Improvements assumed in the TIA.

| Table 2. Level of Service |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- |
| Intersection | 2003 |  | 2005 |  |
|  | AM | PM | AM | PM |
| Wayne Riddeli/FM 1626 | C | C | B | B |
| South First/FM 1626 | C | C | B | B |
| Old San Antonio Rd/Stablewood// FM <br> 1626 | C | C | C | C |
| IH-35 SBFR/FM 1626 |  |  |  |  |
| IH-35 SBFR/Onion Creek Overpass | A | A | B | B |
| IH-35 NBFR/Onlon Creek Overpass | A | A | B | B |
| IH-35 SBFR/Slaughter Creek Overpass | B | B | A | A |
| IH-35 NBFR/Slaughter Creek Overpass | B | B | C | C |
| Old San Antonlo Rd./Onion Creek Pkwy | - | - | C | D |

## DRIVEWAY CAPACITY ANALYSIS

The TIA analyzed 13 driveways accessing the three tracts. All driveways will operate at an acceptable level of service ("D" or better) with the improvements assumed in the TIA.

## ROADWAY CAPACITY ANALYSIS

The table below summarizes the roadway level of service for the year 2005. FM 1626 will operate at an unacceptable level of service during the PM peak hour. TXDOT has agreed to widen the road to a 5 -lane cross-section to miligate this condifion.

| Roadway Section | AM Peak Hour | PM Peak Hour |
| :--- | :---: | :---: |
| FM 1626 between S. 1 \& IH-35 | D | E |
| Old San Antonio Rd. between FM $1626 ~ \& ~ O n i o n ~$ <br> Creek Pkwy. | C | C |

## OTHER TRANSPORTATION MODES

Capital Metro bus service is avallable to Akins High School, which is located about one-half mile from the property to the north. However, for the purpose of the TIA no deductions in traffic were assumed for transit ridership.

## RECOMMENDATIONS

The TIA assumes that a number of improvements will be made to area roadways by the time the project is completed. Discussions between the applicant and TXDOT resulted in a commitment from TXDOT to provide many of the recommended Improvements in the TIA without cost participation by the devaloper (see attached memo). Consequently, the developer should be subject to the following requirements:

1. Dedicate 120-feet of right-of-way and construct a 4-lane divided roadway along the general alignment of Stablewood Dr. as shown on the approved preliminary plan, between FM 1626 and the Slaughter Creek Interchange at IH-35. This requirement will be addressed with the final subdivision plat on the property, and the road will be constructed with the site plan for development of the tract. The road should be completed and open to traffic prior to the issuance of any certificates of occupancy on the tract.
2. Provide exclusive left-tum lanes at all site driveways along Stablewood Drive and Onion Creek Parkway. This requirement will be addressed during review of the subdivision construction plans for Stablewood Dive and Onion Creek Parkway and is subject to compliance with all ordinance requirements at that time.
3. Dedicate 70 feet of right-of-way from the centerline of FM 1626 from Old San Antonio Rd. to S. First St. This requirement will be addressed with the final subdivision plat on the property.
4. Dedicate 90 feat of right-of-way and construct Onion Creek Parkway as a 4-lane divided collector street between $\mathrm{HH}-35$ and Old San Antonio Rd. The road should be completed and open to traffic prior to the issuance of any certificates of occupancy on the tract.
5. Reserve 50 feet of right-of-way along IH-35 for future expansion of the frontage road.
6. Provide prellminary schematic for the ultimate location and design of an upgraded Slaughter Creek Overpass on IH-35.
7. Ellminate the existing driveway on IH-35 located 240 feet south of FM 1628.
8. Location of driveways is subject to approval at the time of site plan review.
9. Development of this property should be limited to uses and intensities which will not exceed or vary from the projected traffic conditions assumed in the TIA, including peak hour trip generations, traffic dlstribution, roadway conditions, and other traffic reiated characteristics.
10. Submit two copies of the final version of the TIA incorporating all corrections and additions. The TIA should be submitted before third reading of the zoning.

If you have any questions or require additional information, please contact me at 974-2725.
Stery 3 zopen
George Zapalac
Watershed Protection and Development Review Department
CC: Bob Hamm, Wilber Smith Associates
Carol Kaml, Fiscal Surety Officer

October 15, 2003

## Mr. Bin Waltars

Walteris Southwest
1100 Nuicess
Austin, Texss 78701
Dear Mr. Wathers,
Over the pars sieveral montbs we have been working pogether to adducss the best transportation access and circulation solutions far the ares around FM 1626 and M11-35. TXDOT strongty sumports the propopal to build a "backnge roac" whlah would loop around your development and connect whth te Slaughter Cresk Overpass and the Onloi Creek Overpase. Wa dink this interpel four-tane roedway will better diatributs regiopel traffic, improve wooess to the hish matool, and redace congestion along the exciting Iff-35 froutage road syatem

As part of the prumportation sohution, TxDOT is doveloping soviral profeots in the area wivch will be Aoilitated by your right of way dosation año proposed designs, These imiprovemoute troludat

- Widening FM 1626 to a vartable crossaseotion (3 lanes to $S$ tines) with ohouldems betwoen proposed 8H4 45 and İi.35;
- Reconsurtuation and exparation of the Slaughter Creck Overpanc;
- Intallation of a vaffio atgoal as FM 1626 and South $l^{\text {² }}$ Streer (this is already approved and funded);
- Installation of additional traffle signula along FM 1626 or the IH 35 thontage road system, as tritilo warrantsy aid,
- Reconsruision and expansion of southbound DH-35 frontage roed to 3 laves as tritile werreats.

Pleaso nore that onty the signal project at FM 1626 at South $1^{\text {a }}$ Streat is fimded for construation.
: Enis, the Austin Distriee would be supporive of Travis County Commissioner Dagithory's efforts to


If you have any questions, please let me know.

. co: Robert B. Deigh, P.E., TrDOT, Auman Distriat Eriefreer Robest L. Stwerd, PES, TXPOT, Austim District Divector of Trnoportition

Mr. Don Nyland, P.E.
TxDOT; South Austin Area Office
2800 S. IH-35, Ste. 100
Austin, Texas 78704
Re: Revision to Letter of October 28, 2003 regarding Double Creek Village Transportation laiprovemients

Dear Mr. Nyland,
I want so thank you for the time you have spent with my consultant team and me reviewing the proposed transportation improvement for FM 1626 and If 3 -35 around Double Creek Village. After working with your office it has been deternoinod that we should not realign existing FM 1626 to tie into the Slaughter Creek Overpass. Instead, it has been determined that an internal 4-lane divided city street, connecting both the Slaughter Crook Overpass and the Onion Creek Overpass, would provide the best regional and local access while reducing the traffic impacts along the If -35 frontage road.' The backage road would Intersect FM 1626 at the existing Old San Antonio Road intersection and utilize short segments of Old San Antonio Road.

As a result of our meetings, I propose to provide the following inuprovements, at no cost to the State, as part of the Double Creek Village development:

- Provide 120 ' of right of way and construct 4-lane divided "package road " between FM 1626 and Slaughter Creek Overpass.
- Provide preliminary schematic for ultimate location and design of riclocated/upgraded Slaughter Creek Overpass.
- Donate 30 feet of right of way, between existing Old $\operatorname{San}$ Antonio and Ift-35 frontage : road, for FM 1626.
- Reserve 50' of right e of way along IH-35 frontage, controlled by Double Creak Village, for future expansion of 18 -35. frontage road from 2 lanes to 3 lace.
- Contime to work with the school district, Travis County, and area property owners to complete the "backage road" between PM 1626 and Onion Creek Overpass.

Rel Estate Investamts

Thank you again for your time and recommendations to address both the local and regionial access and 'circulation issues in the area.

cc: Commissioner Gerald Daugherty, Travis County Precinct 3
Bob Himm, P.E. Wilbur Smith' \& Associstos .
Miko Weaver, Prime Strategies, Inc.
Michole Allen, Drenoer Stuart Wolfe Metcalfe von Kreisler, LLP
Dan Robertson, AISD

## SUMMARY STAFF RECOMMENDATION:

The Staff's recommendation is to grant multi-family residence low density (MF-2) district zoning.

The Restrictive Covenant addresses an update to the Traffic Impact Analysis prepared for C14-04-0019 and C14-04-0020 by the Transportation Review Staff of the Planning and Development Review Department, dated November 22, 2010.

## BASIS FOR LAND USE RECOMMENDATION (ZONING PRINCIPLES)

1. The proposed zoning should be consistent with the purpose statement of the district sought.

The multi-family residence low density (MF-2) district is intended to accommodate multifamily use with a maximum density of 23 units per acre, depending on unit size. This district is appropriate for multifamily residential areas located near single family neighborhoods or in an area for which low density multifamily use is desired.
2. Zoning changes should promote compatibility with adjacent and nearby uses.

Staff recommends MF-2 zoning (up to 23 units per acre), as multifamily residence use is allowed with the original 2004 approval, and is consistent with the adjoining portion of Double Creek Village - Phase II to the south and bordering Onion Creek.

## EXISTING CONDITIONS

## Site Characteristics

The site is undeveloped and unvegetated, and slopes gently towards Onion Creek, to the south.

## Impervious Cover

Within the Onion Creek watershed, the maximum impervious cover allowed by the MF-2 zoning district would be $60 \%$, which is based on the more restrictive watershed regulations.

## Environmental

The site is not located over the Edwards Aquifer Recharge Zone. The site is in the Desired Development Zone. The site is in the Onion Creek Watershed of the Colorado River Basin, which is classified as a Suburban Watershed by Chapter 25-8 of the City's Land
Development Code. Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

| Development Classification | \% of Net Site Area | \% with Transfers |
| :--- | :--- | :--- |
| Single-Family <br> (minimum lot size 5750 sq. ft.) | $50 \%$ | $60 \%$ |
| Other Single-Family or Duplex | $55 \%$ | $60 \%$ |
| Multifamily | $60 \%$ | $70 \%$ |
| Commercial | $80 \%$ | $90 \%$ |

According to flood plain maps, there is a floodplain within, or adjacent to the project boundary. Based upon the close proximity of flood plain, offsite drainage should be calculated to determine whether transition zone exists within the project location. If transition zone is found to exist within the project area, allowable impervious cover within said zone should be limited to $30 \%$.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

Trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

Under current watershed regulations, development or redevelopment on this site will be subject to the following water quality control requirements:

- Structural controls: Sedimentation and filtration basins with increased capture volume and 2 year detention.


## Transportation

An update to the traffic impact analysis is required and has been received. Comments are provided in Attachment A.

## Water and Wastewater

The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at his own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. Water and wastewater utility plans must be reviewed and approved by the Austin Water Utility for compliance with City criteria. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.

## Site Plan and Compatibility Standards

Site plans will be required for any new development other than single-family or duplex residential.

Any development which occurs in an SF-6 or less restrictive zoning district which is located 540 -feet or less from property in an SF-5 or more restrictive zoning district will be subject to compatibility development regulations.

New development will be subject to Commercial Design Standards Exterior lighting (2.5), Private Common Space, 2.7, any other applicable regulations that are amended prior to site plan submittal date.

November 30, 2010

RE: C14-2010-0174

Ms. Wendy Rhoads
Planning \& Development Review Department
505 Barton Springs Road, $5^{\text {th }}$ Floor
Austin, Texas 78767-8810
Dear Ms. Rhoads:
The Onion Creek Homeowners Association supports the proposed zoning change to MF-2 from CS-MU-CO for Case Number C14-2010-0174, located at 11206 South IH35 Service Road Southbound. The OCHOA feels the change will be a better use of this property in terms of traffic and aesthetics. The property immediately south of this tract is currently zoned and developed under MF-2.

Thank you,

Dick Perrone
Vice President, Infrastructure Chairman
Onion Creek Homeowners Association
512 282-7879
Cc: David Hartman, Haviland Lake Partners, L.P.

