Getting the Rates Right Tom Smitty Smith Public Citizen Texas office



# **Opportunities**

- Lower bills
- Lower demand for peak power
- Create incentives for ways to decarbonize power production by 80% by 2050
- Help low income families and tenants reduce their energy use
- Reward zero or near zero energy new homes

# Do and Don'ts

- DO set prices for usage to reflect all relevant long run costs, including production, transmission, distribution, administrative, customer service, and environmental costs.
- DO set the basic charge at a level that includes only the utility's costs that vary by the number of customers.
- DO consider inclining block rates for residential
- DO design rates to allow consumers to recognize higher resource costs in the future and typically greater use of power during peak periods by high-use consumers.
- DO let customers choose a pricing option that varies according to time of day or market and system conditions and make it easy for consumers who choose time varying rates to shift energy use from peak load hours.
- DO display the rate structure on the consumer's bill in a way that conveys the cost (savings) from increased (decreased) usage

- DON'T raise the fixed customer charge to address the utility throughput incentive.
- DON'T price kilowatt-hours cheaper by the dozen.
- DON'T force consumers onto complex rate designs that they cannot understand or respond to.
- DON'T shift risks with automatic adjustment mechanisms without considering the impact on consumers and adjusting the utility's allowed rate of return.

# Both Of These Rates Generate The Same Average Revenue / kWh

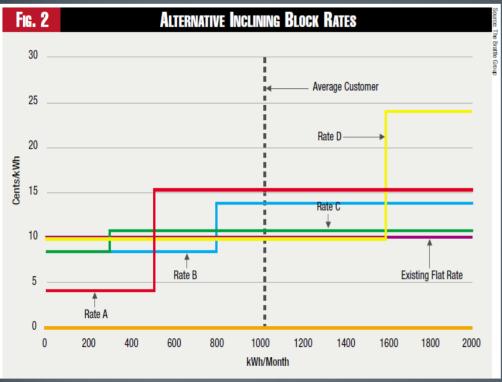
<b>High Fixed Charg</b>	je		
Customer Charge	Pe	r Month	\$ 30.00
Energy Charge	All	kWh	\$ 0.100
Marginal Cost Ba	sed E	ndblock	
Customer Charge	Pe	r Month	\$ 5.00
Energy Charge	Fir	st 500 kWh	\$ 0.100
	Ne	xt 500 kWh	\$ 0.150
	Ov	ver 1,000 kWh	\$ 0.180

# Which rate makes it more likely a customer will invest in an Energy Star A/C Unit?

September 19, 2011

**Public Citizen** 

# Inclining the rates as consumption increases will deter waste



Based on empirical estimates of price elasticity from a number of different sources, inclining block rates can provide energy consumption savings in the 6 percent range over a few years and even higher savings over the long run.

Customer bills decline in the aggregat by 9.1 percent. Long-run responses are much higher, with the mean drop in usage at 18.4 percent and the mean drop in customer bills at 28.4 percent.

26 PUBLIC UTILITIES FORTNIGHTLY AUGUST 2008

In order to achieve the dual goals of energy efficiency and demand response, it would be useful to couple inclining block rates with dynamic pricing.

September 19, 2011

# Time of use rates You've got the fancy smart meters- lets create an <u>optional</u> program to use them

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) - () N=85.1:6.9	N=141, 1:6.3	N=585, 1:6.6	N-159	N=93, 1:6.5	05-1-301-1 532-N		N=126, 1:19 & 1:39	N=104, 1:6.3	N=124, 1:9.7	N=124, 1:6.5	ż	90T=N	1:5.6	N=103	OTT-N		N=133			671=N	N=319, 1:19 & 1:39	7.7.E		26 L=N	N=83, 1:1.8	N=32, 1:2.9	N=226, 1:2.2	N=39, 1:2.9	N=88, 1:3.8	N-177, 1:2.85			N=522, 1:222			N=124,1:3	N=91, 1:-9.4		N=125, 1:-8.5	N=68, 1:-9.4	N=31, up to 51 C/kWh	N=1359, up to 196/kWh
Ameren ('04)	Ameren ('05)	SPP (F)	Colorado (CTOU-non AC)	SPP (A)	PG&E	ADRS ('04)	MyPower (non AC)	Ameren ('05)	Ottawa	SPP (C)	Ameren ('04)	Colorado (CTOU, AC)	GPU (Iow)	Colorado (CPP, non AC)	Colorado (CPP, AC)	Gulf Power	Colorado (CPP, switch)	(80,) oyapi	(101) otabl	Colorado (CTOU, switch)	MyPower (AC)	GPU (high)	(90.) otepi	Colorado (CTOLL PCT)	Idaho ('06)	Newmarket	SPP ('04)	Newmarket	Ameren ('04)	Hydro One	Colorado (AC)	Hydro One	(101) APP (103)	laredo	Olympic P	Ottawa	Newmarket	Anaheim	Ottawa	Newmarket	Olympic P.	(30,) siouilli

Average peak consumption for time of use rate participants was 11.1% lower than that of the average comparison group participant.

In California- the analysis of customer bill change indicates that low-use customers saved an average of 4.0% on their electricity bills, while high-use customers saved an average of only 1.7%.

BC Hydro's Advanced Metering Initiative (AMI), winter 2006/07

http://www.osti.gov/bridge/servlets/purl/920340-RkvEg6/920340.pdf

We support the low user (solar) block rate and by- back rates based on value of solar study

- We support the \$30 for 300 kWh block rate
- We support using the buyback rate established by the value of solar study
- That will give clear signals to builders and buyers of net zero homes for making the business case to funders

### Energy savings account

- In the 2010 years Austin energy customers invested \$19 million in energy efficiency and saved \$86 million
- Your monthly deposit of 0.75 cents per month in the energy savings account will allow Austin energy to save \$760 million by 2020

(@1000 MW x \$760 per kW for a new gas plant)

# Energy Trust

- Put the Energy Savings Account contributions from tenants into a trust account that can fund efficiency improvements in renter occupied dwellings and businesses. Some of the those cost might be recovered via a shared saving plan
- Energy Trust of Oregon offers cash incentives for upgrades to windows, appliances, water heaters, building envelope, heating and cooling, energy efficient lighting and more.

# Summary

We support:

- Inclining block rates the more you use the more you pay
- Time of use rates
- Solar block rate with payments based on value of solar study
- Create an "energy savings account"
- Fund an energy trust for tenant occupied buildings

#### Austin Energy Rate Hearing Comments of Mike Sloan Sep. 19, 2011

- 1) There is a wide spectrum of rate design in Texas -- some companies allocate costs heavier to residential customers, some heavier to industrial customers.
- 2) Austin Energy's spending has been very high in recent years. Should future utility budgets focus on reducing spending or increasing revenues?
- 3) High fixed delivery charge are not standard practice in Texas and would reduce economic justification for future energy efficiency & rooftop solar.
- 4) Future Energy Bills will be driven by current resource decisions: if the utility reduces use of low cost resources or adds high cost resources, bills will increase.

#### ASKS

Please establish business model that strives for QUALITY over QUANTITY.

Delivery Cost breakout by geographic area – are costs driven by new development?

Comparison of supply options on a basis of Revenue Requirement per MWh.

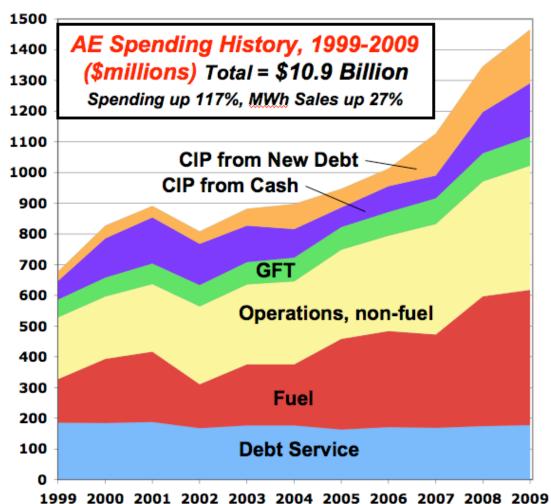
#### **Texas Electric Rates 2009 - Select Entities** (arranged by % that Residential Rate is > Industrial Rate)

Entity	Class of Ownership	RESIDENTIAL Retail Price (cents/kWh)	COMMERCIAL Retail Price (cents/kWh)	INDUSTRIAL Retail Price (cents/kWh)	% Residential Rate is higher than IND Rate
Taylor Electric Coop Inc Guadalupe Valley Elec Coop Inc Reliant Energy Retail Services LLC City of San Marcos Southwestern Public Service Co El Paso Electric Co Georgetown City of	Cooperative Cooperative Power Marketer Public Investor Owned Investor Owned Public	13.13 10.30 15.34 16.91 8.27 10.99 12.52	10.83 8.83 15.39 10.08 6.71 9.53 11.11	5.39 4.31 7.23 8.62 4.24 5.88 7.62	144% 139% <b>112%</b> 96% <b>95%</b> <b>87%</b> 64%
Austin Energy	Public	9.50	8.60	5.89	61%
City of Garland Entergy Texas Inc. TXU Energy Retail Co LP Southwestern Electric Power Co	Public Investor Owned Power Marketer Investor Owned	11.92 9.35 13.59 7.38	10.50 7.84 14.70 6.03	7.45 5.91 8.75 5.24	60% 58% 55% 41%
San Antonio City of	Public	8.74	7.47	6.28	39%
City of Lubbock Pedernales Electric Coop, Inc Brownsville Public Utilities Board Seguin City of City of Denton City of New Braunfels Bluebonnet Electric Coop, Inc Cap Rock Energy Corporation City of Burnet City of Burnet City of Lockhart City of Shiner First Choice Power	Public Cooperative Public Public Public Cooperative Investor Owned Public Public Public Public Power Marketer	8.57 12.19 9.37 11.00 10.17 8.20 10.36 10.47 12.16 10.95 10.39 14.44	6.76 11.34 13.80 10.55 10.02 7.37 11.05 10.32 12.35 11.60 9.82 13.16	6.31 9.10 7.13 8.43 7.82 6.44 8.20 8.47 10.20 9.81 11.16 18.81	36% 34% 31% 30% 27% 26% 24% 19% 12% -7% -23%

#### Electric Rates 2009 - 8 Largest Muni Utilities in TX (arranged by % that Residential Rate is > Industrial Rate)

	Entity	Class of Ownership	RESIDENTIAL Retail Price (cents/kWh)	COMMERCIAL Retail Price (cents/kWh)	INDUSTRIAL Retail Price (cents/kWh)	% Residential Rate is higher than IND Rate
1	Austin Energy	Public	9.50	8.60	5.89	61%
2	City of Garland	Public	11.92	10.50	7.45	60%
3	San Antonio City of	Public	8.74	7.47	6.28	39%
4	City of Lubbock	Public	8.57	6.76	6.31	36%
5	Brownsville Public Utilities Board	Public	9.37	13.80	7.13	31%
6	City of Denton	Public	10.17	10.02	7.82	30%
7	City of New Braunfels	Public	8.20	7.37	6.44	27%
8	City of Bryan	Public	9.85	9.11	7.78	27%

DISCLAIMER: Informal effort to estimate AE spending based on data mined from various AE budget documents & AE presentations. Not comprehensive, but likely reflective of major trends.



All values = \$ million, unless noted	<u>AE 1999</u>	<u>AE 2009</u>	Change 1999-2009	per	ange: \$ MWh sold 99-2009	Change per MWh sold <u>1999-2009</u>
Energy Sales (million MWh)	9.3	11.8	27%		n/a	n/a
TOTAL Spending	677	1468	117%	\$	51.62	71%
Fuel Costs	142	443	211%	\$	22.24	145%
Operations (not including fuel costs)	201	405	102%	\$	12.73	59%
Energy Efficiency Rebates	15.39	14.99	-3%	\$	(0.38)	-23%
CIP (Capital Improvement Plan)						
CIP - Total Budget	90	348	284%	\$	19.73	203%
CIP Transfers (from cash)	60	173	186%	\$	8.16	126%
Cash as \$ of Total CIP	67%	50%				
Financed as New Debt for City	30	174.6	482%	\$	11.57	359%
General Fund Transfer	58	95	64%	\$	1.81	29%
Debt Service	186	178	-4%	\$	(4.89)	-24%
Other						
Utility Surplus/Deficit	Surplus	Deficit		D	eficit	

#### WIRES RATES COMPARISON

#### Residential

Charge	Oncor Electric Delivery	Centerpoint	AEP Central	AEP North	TNMP
Customer Charge	\$2.74 /cust/month	\$2.09 /cust/month	\$3.19 /cust/month	\$2.94 /cust/month	\$0.33 /cust/month
Metering Charge	\$2.21 /cust/month	\$1.79 /cust/month	\$3.55 /cust/month	\$5.24 /cust/month	\$3.58 /cust/month
Subtotal, Fixed Charges	\$4.95 /cust/month	\$3.88 /cust/month	\$6.74 /cust/month	\$8.18 /cust/month	\$3.91 /cust/month
Distribution System Charge	\$0.014070 /kWh	\$0.017648 /kWh	\$0.013915 /kWh	\$0.019007 /kWh	\$0.017291 /kWh
Transmission System Charge	\$0.004493 /kWh	\$0.005342 /kWh	\$0.005190 /kWh	\$0.005803 /kWh	\$0.004150 /kWh
Transmission Cost Recovery Factor as of 3/1/09	\$0.002189 /kWh	\$0.001430 /kWh	\$0.001072 /kWh	\$0.001156 /kWh	\$0.002393 /kWh
Subtotal, Basic Wires Charges	\$0.020752 /kWh	\$0.024420 /kWh	\$0.020177 /kWh	\$0.025966 /kWh	\$0.023834 /kWh
<u>Other</u>					
Base Rate Reduction (per kWh)	n/a	n/a	n/a	n/a	(\$0.001993) /kWh
Base Rate Reduction (per Customer)	n/a	n/a	n/a	n/a	(\$0.33) /cust/month
Customer Charge and Wires Charge					
(no non-bypassable charges) 1,000 kWh	\$25.70	\$28.30	\$26.92	\$34.15	\$25.42
Customer Charge and Wires Charge					
(no non-bypassable charges) 1,500 kWh	\$36.08	\$40.51	\$37.01	\$47.13	\$36.34
Non-Bypassible Charges					
System Benefit Fund	\$0.000655 /kWh	\$0.000655 /kWh	\$0.000662 /kWh	\$0.000660 /kWh	\$0.000654 /kWh
Nuclear Decommissioning Charge	\$0.000169 /kWh	\$0.000049 /kWh	\$0.000182 /kWh	n/a	n/a
Transition Charge	\$0.001506 /kWh	\$0.005050 /kWh	\$0.012309 /kWh	n/a	n/a
Excess Mitigation Credit	Expired 12/31/03	Expired 4/30/05	Deleted per Dkt. 31056	n/a	n/a
Competition Transition Charge Rate Case Surcharge			\$0.000189 /kWh	\$0.000067	\$0.002910 /kWh \$0.000310 /kWh
UCOS Retail Credit		(\$0.000059) /kWh	\$0.000103 /KWII	ψ0.000007	φ0.000010 /RWII
Energy Efficiency Cost Recovery Factor	\$0.22 /cust/month	,	\$0.000539 /kWh		
Advanced Metering Cost Recovery Factor	\$2.21 /cust/month	\$3.24 /cust/month			
Total Wires Charge for 1,000 kWh	\$30.46	\$37.24	\$40.80	\$34.87	\$29.30
Total Wires Charge for 1,500 kWh	\$42.00	\$52.29	\$57.83	\$48.22	\$42.15

Source: TDU Tariffs for Retail Delivery Service, as of April 1, 2009.

Pace and AE Calculation Methods Strawman Example

# Pace Cost Increase Calulation

Forecast

Non-Fuel Production Cost per MWh **Total Production Cost** Fuel Cost per MWh

# Staff Rate Imn

Staff Rate Impact Change	Ū	Current					
		Rates		2020	σ	Change	*
System Wide Fuel Factor	ş	36.35	s	34.47	Ś	(1.88)	-5.2%
Current Production Rate Estimate based on 2007 filing		19.75		29,08		9.33	47.2%
Total Production Cost	Ś	56.10	Ś	63.54	Ś	7.44	13.3%
Add Wires		18.35		18.35		I	0.0%

•Different starting point -2009 Estimate vs Current Rates •Fuel is the primary difference

48.4% 15.5%

6.05 13.50

18.56 100.46

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86.96 12.51

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Austin Energy System Rate

Add Coverage

•Pace used market rate for gas

•Pace did not include ERCOT fees (4-6% of fuel)

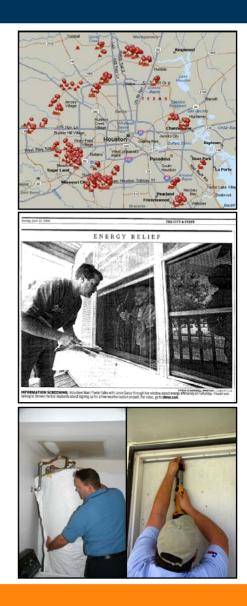
29.0% 32.3% 25.3% % 8.42 5.88 14.30 Change ŝ \$ 34.47 63.54 29.08 2020 \$ Ś 49.24 26.05 23.20 2009

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# Systematic approach to weatherization

- 1. Create energy savings funds
- 2. Maximize impact of funds by:
  - Target Super Neighborhoods
  - Involve local community leaders
  - Neighborhood Kickoff Parties and Block Walks
  - Customer enrollment and verification made easy
  - Home assessment made easy through use of technology
  - Energy efficiency measures are implemented in a timely fashion (less "out of work" time for recipient)
  - "production style" process gives greatest energy savings for dollars spent and increased customer satisfaction
  - QAQC Savings verification
  - Customer satisfaction surveys



# WXR Low Income Program History

#### Program to date spending and savings

•\$2,790 average spend per home (This includes HVAC system replacements)

- •64% homeowner participation by neighborhood
- •19% average participant's energy savings

Year	Total Homes	HTR and RES Homes	JOC	TDHCA	TDHCA MF	AIA
2007	442	442	-	4	-	-
2008	2,920	2,214	586	-	-	120
2009	2,482	1,613	662	-	-	207
2010	2,332	1,672	- :	424	-	236
2011*	1,628	243	-	426	908	51
Total	10,367	6,184	1,248	850	908	614

\* As of August 2011

# Partnering For Success – Public/Private Partnerships

#### **Responsibilities City of Houston WXR** Citv of Houston **1.**Targeting Neighborhoods 1.Installing measures 2.Marketing- community leaders, 2. Marketing-Participating in Block Parties, and Neighborhood events Walks 3. Customer education Low Income **3 Customer Enrollment** 4. Trade ally management Program 4. Program Branding **5.TDHCA Funding** Centerpoint **WXR** Energy **Centerpoint Energy** 1.Funding 2. Energy Savings verification