

## NEIGHBORHOOD PLAN AMENDMENT REVIEW SHEET

**NEIGHORHOOD PLAN:** University Hills/Windsor Park Combined Neighborhood Plan

**CASE#:** NPA-2011-0023.01

**PC DATE:** January 10, 2012  
December 13, 2011  
November 8, 2011

**ADDRESS/ES:** 6500 and 6502 Manor Road

**SITE AREA:** Approx. 0.40 acres

**APPLICANT/OWNER:** Kennie and Mildred Sneed

**AGENT:** Kennie Sneed

**TYPE OF AMENDMENT:**

**Change in Future Land Use Designation**

**From:** Office

**To:** Commercial

**Base District Zoning Change**

**Related Zoning Case:** C14-2011-0087 (WR)

**From:** LO-NP

**To:** CS-NP

**NEIGHBORHOOD PLAN ADOPTION DATE:** August 9, 2007

**PLANNING COMMISSION RECOMMENDATION:** On January 10, 2012, the Planning Commission approved staff's recommendation for a change in the future land use map from office to neighborhood mixed use on a vote of 7-1-1 with Commissioner Chimenti dissenting and Commissioner Dealey absent. Commissioner Kirk made the motion and Commission Anderson seconded the motion.

**STAFF RECOMMENDATION:** Commercial land use is not recommended. Staff recommends Neighborhood Mixed Use land use

**BASIS FOR STAFF'S RECOMMENDATION:**

## LAND USE RECOMMENDATIONS

- Promote and maintain the single-family residential character of the neighborhood.

- Attract needed vendors and service providers into the planning area through support for local businesses and revitalization/redevelopment of neighborhood shopping areas.
- Encourage a diversity of housing options at various levels of affordability dispersed throughout the neighborhood.

*Objective: Transform Manor Road into a pedestrian-friendly street with a mix of commercial and residential land uses.*

Recommendations:

- Maintain existing base zoning for commercial properties along Manor Road to continue to allow for a wide range of uses.
- Restrict some automobile-oriented uses, such as car repair shops and car washes, on sites not currently occupied with those uses.
- Support the designation of Manor Road as an Urban Roadway in the Design Standards and Mixed Use Subchapter to encourage the redevelopment of commercial properties with more pedestrian-friendly streetscape designs.

## ECONOMIC DEVELOPMENT

This section includes objectives and recommendations that support the following UHWP Neighborhood Plan goal:

- Attract needed vendors and service providers into the planning area through support for local businesses, and encourage revitalization/redevelopment of neighborhood shopping areas.

*Objective: Attract desired businesses and service providers into the planning area.*

Recommendations:

- Create an inventory and directory of all existing area businesses located in the area.
- Define desirable uses for specific areas within UHWP: quality retail, coffee shops, cafes, more restaurants, a movie theater and businesses that cater to daily needs
- Support the land use changes proposed in this plan, and any future land use changes and rezonings that may facilitate the location of desirable service providers and retail at targeted locations (e.g., shopping centers) and along designated corridors. (see Land Use section of this chapter for information about mixed use).

**Staff Analysis:** At the plan amendment meeting, members of the University Hills Planning Contact Team said that during the planning process the stakeholders were clear that they did not want Manor Road to transition to an intense commercial corridor, but desired low-intensity, neighborhood-serving commercial uses that would complement the surrounding neighborhoods.

The Neighborhood Mixed Use land is appropriate for this location:

**Neighborhood Mixed Use**

An area that is appropriate for a mix of neighborhood commercial (small-scale retail or offices, professional services, convenience retail, and shop-front retail that serve a market at a neighborhood scale) and small to medium-density residential uses.

**Purpose**

- Accommodate mixed use development in areas appropriate for a mix of residential uses and neighborhood commercial uses that serve surrounding neighborhoods; and
- Provide transition from residential use to high intensity commercial or mixed use.

**Application**

- Appropriate for areas such as minor arterials and collectors, small parcels along major arterials that abut single-family residential development, and areas in environmentally sensitive zones where high intensity commercial uses are discouraged; and
- May be used as a transition from high intensity commercial and residential uses to single-family residential uses.

**BACKGROUND:** The application was filed on July 28, 2011, during the open period for neighborhood plan amendment applications located in City-Council approved planning areas located on the east side of I.H. 35.

The applicants propose the change the future land use map from Office to Commercial. The zoning request is from LO-NP to CS-NP. The owners would like to sell the property stating that the CS-Commercial Service zoning district would allow the most uses. The applicants now support staff's zoning recommendation of LR-MU-CO-NP and staff's future land use recommendation of Neighborhood Mixed Use.

The University Hills/Windsor Park Neighborhood Plan was completed under the City of Austin's Neighborhood Planning Program and was adopted as part of the Austin Tomorrow Comprehensive Plan on August 9, 2007. University Hills and Windsor Park are contiguous northeast Austin neighborhoods bordered by (from the west, clockwise) IH-35, Hwy 290, Hwy 183, Manor Road, and E. 51st Street.

**PUBLIC MEETINGS:** The plan amendment meeting was held on September 26, 2011. Approximately 159 meeting notices were mailed to surrounding property owners and

businesses within 500 feet of the property. Eleven people attended the meeting, including one city staff member.

Kennie and Mildred Sneed told the attendees that they are retired real estate agents who are now planning to sell the two properties. They are requesting CS – Commercial Service zoning because they believe it is the highest and best use of the property and could provide more options to potential buyers. Some potential buyers have been a music studio and a clothes store.

At the meeting, the following questions were asked:

**Q. Are there public or private deed restrictions on the property?**

A. No. the only deed restriction is for the sign.

*Note: Wendy Rhoades, the zoning planner, should address this question in more detail in her zoning case report.*

**Q. What is the size of the building?**

A. It is 2,230 sq. ft. in size.

**Q. Will you demolish the building?**

A. One potential buyer said he wanted a 2-story building. We will need someone to move into the building soon because it is being vandalized.

**Q. What potential buyers have you had?**

A. Music studio, funeral home, and retail store.

**Q. Are you interested in having an apartment building there?**

A. No.

**Q. Do you know if the retail store did a market study for this area?**

A. We just want the zoning for the allowable uses.

**Q. This area would like neighborhood uses, like coffee shops, restaurants, etc.**

A. Manor Road is a changing area. It is used as a short-cut to UT and will get busier when the toll road happens on Hwy 183.

Some general comments at the meeting were:

- They don't want bars or pawn shops.
- They are concerned about safety and security. They don't want businesses that will attract the wrong people.
- They don't want a noisy business or one that will have parking problems.
- They want businesses that will improve the community.

The University Hills Planning Contact Team submitted a letter in opposition to the plan amendment and zoning change request. After the PCT letter are letters and a comment form in opposition from property owners.

At the December 13, 2011 Planning Commission hearing, the Sneeds distributed a letter/petition form property owners who support the zoning change to LR-MU-CO-NP. A copy of which is provided in this report.

Also at the meeting, the Planning Commission postponed the case to the January 10, 2012 hearing date to allow the applicants to work more closely with the University Hills Planning Contact Team and neighborhood associations on the zoning change request.

**CITY COUNCIL DATES:**

December 8, 2011                    **ACTION:** Postponed to January 12, 2012  
January 12, 2012                   **ACTION:** Postponed to February 2, 2012  
February 2, 2012                  **ACTION:** See text below:

**The public hearing was conducted and the motion to close the public hearing and adopt the first reading of the ordinance to change the designation on the future land use map (FLUM) to Neighborhood Mixed Use land use was approved on Council Member Martinez' motion, Mayor Pro Tem Cole's second on a 7-0 vote**

**A motion to reconsider item 31 was approved on Council Member Martinez' motion, Mayor Pro Tem Cole's second on a 7-0 vote.**

**The public hearing was conducted and the motion to keep the public hearing open and adopt the first reading of the ordinance to change the designation on the future land use map (FLUM) to Neighborhood Mixed Use land use was approved on Council Member Martinez' motion, Mayor Pro Tem Cole's second on a 7-0 vote**

**CASE MANAGER:** Maureen Meredith

**PHONE:** 974-2695

**EMAIL:**        Maureen.meredith@austintexas.gov

**Letter/petition in Support of LR-MU-CO-NP submitted by the Sneeds**

WE THE UNDERSIGNED SUPPORT THE CHANGE FROM LO TO LRC THAT HAS BEEN REQUESTED BY KENNIE SNEED AND BY MILDRED SNEED

PC 12/13/2011

**Permitted and Conditional Uses**

† For detail on marked uses in the Neighborhood Commercial district, see the Austin City Code 25-2-586.

Items # 5 & 6

Submitted by Kenne & Mildred Sneed

**Residential**

Bed and Breakfast Residential (Group 1) \*

Bed and Breakfast Residential (Group 2) \*

**Civic**

Club or Lodge (c)  
College and University Facilities \*  
Communication Service Facilities \*  
Community Events \*  
Community Recreation—Private (c) \*  
Community Recreation—Public (c) \*  
Congregate Living (c)  
Counseling Services  
Cultural Services  
Day Care Services—Commercial  
Day Care Services—General  
Day Care Services—Limited  
Family Home \*  
Group Home Class I—General \*

Group Home Class I—Limited \*  
Group Home Class II (c) \*  
Guidance Services  
Hospital Services—Limited (c)  
Local Utility Services  
Private Primary Educational Services \*  
Private Secondary Educational Services \*  
Public Primary Educational Services \*  
Public Secondary Educational Services \*  
Religious Assembly  
Residential Treatment (c)  
Safety Services  
Telecommunication Tower (PC) \*

**LR (continued)**

**Commercial**

Administrative Business Office	Off-Site Accessory Parking
Art Gallery	Personal Improvement Services— not exceeding 5,000 sq/ft of gross floor space
Art Workshop *	Personal Services
Consumer Convenience Services	Pet Services
Consumer Repair Services	Plant Nursery (c) *
Financial Services	Printing and Publishing
Food Sales	Professional Office
General Retail Sales—Convenience	Restaurant—Limited *
General Retail Sales—General— not exceeding 5,000 sq. ft of gross floor space †	Restaurant—General— not exceeding 4,000 sq/ft of gross floor space † *
Medical Offices— not exceeding 5,000 sq/ft of gross floor space	Service Station *
Medical Offices—exceeding 5,000 sq/ft of gross floor space (c)	Software Development
	Special Use Historic (c) *

**Industrial**

Custom Manufacturing (c)

**Agricultural**

Urban Farm \*

Name	Address	Phone
Michael C. Sullivan	6166 Gables Blvd	928-1134
Mary Colvin	2607 Loyola Lane	928-8111
Dometha Colvin	2407 Loyola Lane	929-8117
Clayton	3101 Loyola Lane	928-8150
12-11-11	2101 Loyola Lane	928-8150

1	Robert J. Lallinmiller	6308 Waynesburg Ave	729-164
1	Norman J. Arnold	6306 Waynesburg Ave	512-12828
2	Gregory A. Davis	6303 Waynesburg, CV	5252-001
1	Delia Vences	6309 Waynesburg C.V.	512-799-05
2	Willie Collins	6311 Waynesburg CV	512-748-85
1	Ashaka Coleman	6311 Waynesburg CV	512-317-9448
2	Ruth F. Plume	6401 Hartwick Place	512-928-0111
3	Earnest Price	6404 Hartwick Place	512-928-0111
1	Michael J. Bess	6403 Hartwick Pl.	512-928-0111
2	Jim Mose	6801 Mullikin CV	512-926-7418
1	Therese T. Mose	6801 Mullikin CV	512-926-7415
2	Shelene Castorena	6802 Langston St	512-926-7379
2	Ray Eldon	6611 Greensboro Dr	926-3146
1			
0			

TO: City of Austin Planning Commission  
and City Council Members

RE: Planning Commission Agenda – November 8, 2011 (Agenda  
Items #6 & #7)  
City Council Agenda – December 8, 2011

Application for rezoning – 6500 & 6402 Manor Road (C14-  
2011-0087) (Kennie & Mildred Sneed, Applicants)

University Hills/Windsor Park Neighborhood Plan Amendment  
Request (NPA-2011-0023.01)

DATE: November 8, 2011

Dear Planning Commission and City Council Members:

On September 6, 2011, October 4, 2011 and November 1, 2011, the University Hills Contact Team held meetings in accordance with its bylaws to discuss the applicants' proposed future land use amendment and zoning change from Limited Office ("LO") to General Commercial Services ("CS") for the properties located at 6500 Manor Road and 6402 Manor Road. Along with several contact team members, residents of the community were present during at least two of those public meetings. In September and October, contact team members received additional feedback from other surrounding neighbors which was taken into consideration by the contact team. On September 26, 2011, a public meeting was held with regard to the proposed plan amendment, which was noticed by and facilitated by Maureen Meredith of the City's Planning and Development Review Department. Several members of the community were present for that meeting. Ms. Meredith provided background and education with regard to the zoning and plan amendment process and answered questions from those present.

Although Mrs. & Mrs. Sneed's (the applicants) application for zoning filed in July 2011 listed a proposed use for the properties as "music studio," they have since stated this is no longer the case. According to the Sneeds, investors who have shown interest in purchasing the property at some point in the past included a funeral home and a clothing store; however, they have no serious potential buyers currently. Mr. & Mrs. Sneed were very clear



during our meetings that they simply want the highest zoning for the property for speculative purposes in order to sell at the highest price possible since they are retiring and closing their business.

On November 1, 2011, the University Hills Contact Team of the University Hills/Windsor Park Neighborhood Plan voted to oppose the applicants' application to rezone these properties from LO to CS. Some discussion occurred regarding a compromise to LR (staff's recommendation); however, it was felt by the majority that no change in circumstance has taken place that would be significant enough to go against the wishes of the community developed during the neighborhood plan process by agreeing to change the zoning from LO to any higher level of zoning. To address staff's historical statement in the backup material, it is our position that the fact a piece of property west of the subject property was rezoned in 2007 to LR should not be a determining factor in this instance since that property lies within the Windsor Park planning area of the neighborhood plan. Consequently, that decision was made solely by the Windsor Park Contact Team.

As background, it is our understanding that in the early 1970s Mr. and Mrs. Sneed requested that these properties be rezoned from Single Family Residential to LO for the express purpose of putting their real estate office at that location. Despite the considerable protest by the residents of University Hills at the time, the zoning was changed to LO. These properties adjoin several homes. From 2005 to 2007, the neighborhood planning process took place with regard to the University Hills and Windsor Park planning area. When the University Hills/Windsor Park Neighborhood Plan was submitted to the Planning Commission in 2007 for approval, City planners agreed with the University Hills planning team to keep the zoning on these properties to LO. Accordingly, the current zoning of LO was kept in place at that time and the corresponding FLUM was adopted. Based on the comments received by the contact team during its recent public meetings, the basis for the community's desire to maintain this property as LO during the 2005-2007 neighborhood planning process has not changed.

**For the reasons stated above, the University Hills Contact Team opposes any change in zoning on the subject properties from LO-NP.**

Thank you for your time and for your service to our City.

Sincerely,

A handwritten signature in black ink, appearing to read "Lou O'Hanlon". The signature is fluid and cursive, with the first name "Lou" and last name "O'Hanlon" clearly distinguishable.

Lou O'Hanlon, Chair

University Hills Contact Team

University Hills/Windsor Park Neighborhood Plan

Cc: Wendy Rhoades, Planning & Development Review Department  
Maureen Mercedith, Planning & Development Review Department

**Letters in opposition from one property owner**

-----Original Message-----

From: Andres Forero

Sent: Tuesday, September 27, 2011 1:06 PM

To: Meredith, Maureen

Subject: Re: Opposition to 6500 Manor Rd. Application

Meredith,

I got back in town last night and I did see the sign on the window today. I really wanted to attend the meeting yesterday.

Again, I have been around the University Hills neighborhood for over 25 years and I just can't find any way to justify changing the zoning of this property. Manor Road has been undergoing quite a dramatic transformation over the last couple of years and it would be just tragic to allow a car repair facility (just one example) to occupy the very important corner of Northeast Dr. and Manor Rd. Worse, the city has been investing quite a bit of money on infrastructure that very specific area (corner of Manor and Northeast, and surrounding streets in University Hills) and further gentrification of the residential area around the property is absolutely imminent.

The very recent construction of new apartment buildings on Manor Road at Mueller is creating quite a bit of buzz on the future of North Manor Road. A group of investors is already pouring a significant amount of money on a medical building on Manor and Berkman, and people are eying further development of professional buildings along that corridor North of Mueller. The building at Manor and Anchor is being renovated at the moment, and new businesses like the Contigo restaurant at the same location are drawing quite a crowd. The next logical step in the gentrification process of the Manor Rd. corridor is the University Hill area as a renewed residential magnet in East Austin.

Please, please, please don't allow the corner of Northeast Dr. and Manor to be ruined with uses not compatible with residential uses.

Thank you.

Andres

-----Original Message-----

From: Andres Forero

Sent: Monday, September 26, 2011 7:47 PM

To: Meredith, Maureen

Subject: Re: Opposition to 6500 Manor Rd. Application

Dear Meredith,

Unfortunately I am out of town today I was unable to attend the meeting regarding this property.

Let me reiterate our strong opposition to the change in zoning to this property. We own the building at 6600 Manor Road -over 24,000 sq ft of professional offices- one house away from the property in question and two additional commercial lots on Lakeside. We are also just about to sign a contract to purchase an additional property within 500 ft of 6500 Manor Road.

The proposed change in zoning would greatly affect the value of our properties and we are determined to challenge it with all our resources.

Personally, I have lived in three different places in the University Hills neighborhood in the past and I have witness the struggle of the neighborhood to keep the residential character of this stretch of Manor Road though the years (I first lived in the neighborhood in 1986).

The proposed zoning would allow uses clearly not compatible with the residential character of this neighborhood and the gentrification process taking place around this property.

Please note this process has been highly irregular as the sign posted in front of 6500 Manor Road was only up for two days. We have documented such irregularity.

Please let me know how to proceed on how to file a formal opposition to this change in zoning.

Sincerely,

Andres Forero, Ph.D

Managing Member 6600 Manor Road Investments LLC.

# PUBLIC HEARING INFORMATION

The proposed amendment will be reviewed and acted upon at two public hearings: first, before the Planning Commission and then before the City Council. Although applicants and/or their agent(s) are expected to attend a public hearing, you are not required to attend.

Speak F Distributed at the  
also at Nov. 8, 2011 PC hearing  
organization  
affecting

During... or continue an application's hearing to a later date, or may evaluate the City staff's recommendation and public input forwarding its own recommendation to the City Council. If the board or commission announces a specific date and time for a postponement or continuation that is not later than 60 days from the announcement, no further notice is required.

During its public hearing, the City Council may grant or deny a plan amendment request, or approve an alternative to the amendment requested.

If you have any questions concerning this notice, please contact the City of Austin Planning and Development Review Department at the number shown on the first page. If you would like to express your support or opposition to this request, you may do so in several ways:

- by attending the Public Hearing and conveying your concerns at that meeting
- by submitting the Public Hearing Comment Form
- by writing to the city contact listed on the previous page

For additional information on Neighborhood Plans, visit the website: <http://www.ci.austin.tx.us/planning/neighborhood/>.

## PUBLIC HEARING COMMENT FORM

If you use this form to comment, it may be submitted to:  
City of Austin

Planning and Development Review Department

Maureen Meredith

P. O. Box 1088

Austin, TX 78767-8810

If you do not use this form to submit your comments, you must include the name of the body conducting the public hearing, its scheduled date, the Case Number and the contact person listed on the notice in your submission.

Case Number: NPA-2011-0023.01

Contact: Maureen Meredith

Public Hearings -

Planning Commission: Nov. 8, 2011

City Council: Dec. 8, 2011

☐ I am in favor  
☒ I object

Christine S Bertland

Your Name (please print)

3307 Lakeside Dr Austin 78723

Your address(es) affected by this application

Christine S. Bertland, M.A. 31 Oct 2011

Signature

Date

Comments: The proposed change would

introduce commercial zoning

into an area which is largely

single family zoning. Granted that

Manor Rd is largely business-oriented,

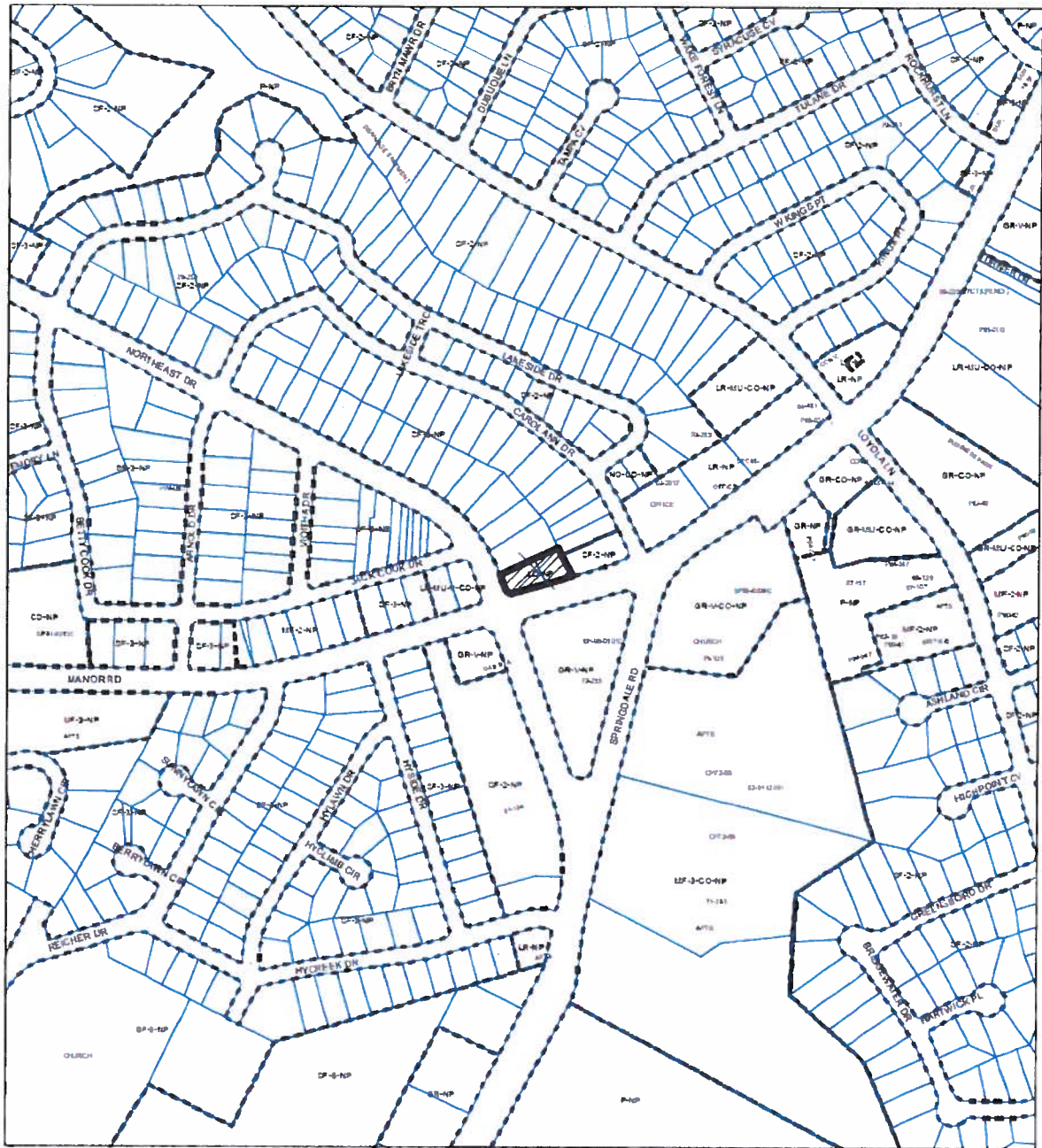
Lakeside Dr is very quiet, having




houses on one side. "Commercial" would

add unwelcome traffic. The need property

should stay "office" ~~than~~ else commercial

would lower my property value.



-  SUBJECT TRACT
-  PENDING CASE
-  ZONING BOUNDARY

**NEIGHBORHOOD PLAN AMENDMENT**  
NPA CASE#: NPA-2011-0023.01  
LOCATION: 6500 MANOR RD  
SUBJECT AREA: 40 ACRES  
GRID M26-M25  
MANAGER: MAUREEN MEREDITH



This map has been produced by the Communications Technology Management Dept. on behalf of the Planning Development Review Dept. for the sole purpose of geographic reference. No warranty is made by the City of Austin regarding specific accuracy or completeness.



