

# PLANNING COMMISSION DESIGN COMMISSION URBAN TRANSPORTATION COMMISSION SPECIAL-CALLED COMBINED MEETING THURSDAY, FEBRUARY 23, 2012, 6:30 PM WALLER CREEK CENTER, 625 E. 10<sup>TH</sup> STREET ROOM 104 AUSTIN, TEXAS 78701

#### **Planning Commission Members**

Dave Anderson
Danette Chimenti - Parliamentarian
Mandy Dealey – Vice-Chair
Richard Hatfield
Alfonso Hernandez

Saundra Kirk - Secretary Jean Stevens Dave Sullivan - Chair Donna Tiemann

#### **Design Commission Members**

James Shieh - Chair Juan E. Cotera – Vice Chair Dean Almy - Secretary Hope Hasbrouck Evan Taniguchi Bart Whatley Jeannie Wiginton

#### **Urban Transportation Commission Members**

Dustin Lanier – Chair Boone Blocker – Vice Chair Allen Demling Sheila Holbrook-White Dana Lockler Richard MacKinnon Eileen Schaubert

#### **CALL TO ORDER**

#### 1. CITIZEN COMMUNICATION: GENERAL

The first five speakers signed up prior to the meeting being called to order will each be allowed a three-minute allotment to address their concerns regarding items not posted on the agenda.

#### **NEW BUSINESS – DISCUSSION AND POSSIBLE ACTION:**

- 1. Briefing, discussion, and possible action on the Airport Boulevard Corridor Study Report seeking input on proposed recommendations.
- 2. Briefing on the Upper Airport Boulevard Form-Based Code Initiative.

#### **ADJOURNMENT**

The City of Austin is committed to compliance with the American with Disabilities Act. Reasonable modifications and equal access to communications will be provided upon request. Meeting locations are planned with wheelchair access. If requiring Sign Language Interpreters or alternative formats, please give notice at least 3 days before the meeting date. Please contact Annie Pennie in the Planning and Development Review Department, at <a href="maintenant-needla-pennie@austintexas.gov">annie.pennie@austintexas.gov</a> or (512) 974-1403, for additional information. TTY users route through Relay Texas at 711.











Corridor Development Program Project Update

February 23, 2012



#### **Presentation Overview**

- What are we looking at
- What we learned from the Process to Date
- Coordinated Efforts between two initiatives
- Specific Projects and Outcomes
- The Process Moving Forward













#### **Project Location**

- Corridor has 3 distinct Zones
  - Lamar to I-35
  - I-35 to MLK
  - MLK to US 183
- Each Zone has different contexts
- Corridor runs NW to SE with no parallel routes













What have we learned so far?

- Goals and Objectives
  - Create travel diversity
  - Transform the street into a modern urban street
  - Improve Mobility
  - Examine Access Management techniques
  - Improve Safety
- Vision for future Public and Private environs













#### Making it Happen

Airport Boulevard Corridor Development Program Project Workflow

#### 5



#### Assessment (Summer-Fall 2011)

• map current conditions • stakeholder engagement • public outreach

#### Vision (Fall 2011)

• goals & opportunities • community workshop, open house & forum • public engagement

#### Design & Plan (Fall-Winter 2011-12)

• Streetscape • multimodal corridor recommendations • project phasing

#### Action (Spring 2012 and beyond)

 Short-, medium- and long-term projects • Investment options • agency coordination NOW





#### Public Input Received

#### What is the community's vision?

- Vibrant Place with distinct neighborhoods and businesses
  - Retention of existing fabric, enhanced through targeted redevelopment opportunities
  - Retention of Existing Local Businesses
- Multi-Modal corridor with access provisions for users of all comfort levels
  - Mobility through non-motorized means of transport
  - Safe travel within the corridor
  - Continued access to local neighborhoods and businesses





#### A Traditional Approach

- Vehicular Throughput dictates roadway conditions
  - Projected Volumes suggest need for additional capacity
  - Adjacent facilities are part of the constraint
  - Intersection design focused on highest hour demand
  - Travel Speeds mimic today's conditions
  - Project Costs continue to rise as Right-of-Way is needed
- Pedestrian, Bicycle, Transit users are of secondary concern
- Adjacent Development is Managed rather than incorporated











#### What we heard from the Community

- The Community desired a balanced approach
  - Add Infrastructure for non-motorized modes
  - Focus on Intersection Efficiency
  - Examine Multi-Modal Level of Service
  - Minimize Right of Way Takings
  - Slow the Traffic
  - Encourage targeted redevelopment











#### Balancing the Two Perspectives

- Design Improvements to maximize the Intersection Capacity
  - Intersections are the "bottlenecks" within the corridor
  - Plan for 20% growth of vehicular traffic
  - Recognize when an intersection modification would degrade bicycle and pedestrian level of service
  - Maintain Current Right-of-Way as much as possible
  - Promote alternatives to signalized intersections where feasible
  - Encourage well defined pedestrian and bicycle crossing areas
  - Examine best use of underutilized Right-of-Way









#### The Results of the Balanced Approach

- Intersections can accommodate between 15 and 20% growth
- Consistent Bicycle and Pedestrian Amenities throughout the Corridor
- Ultimate design is implemented in a staged fashion based on redevelopment and safety needs
- Overall Corridor Level of Service is Improved in the short term
- Long term project needs are identified for detailed planning and community coordination



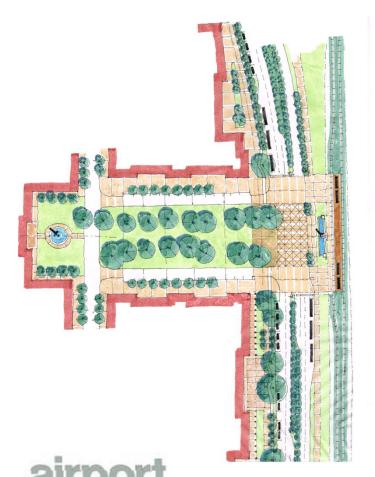






### Redevelopment Opportunities

Highland Mall Redevelopment

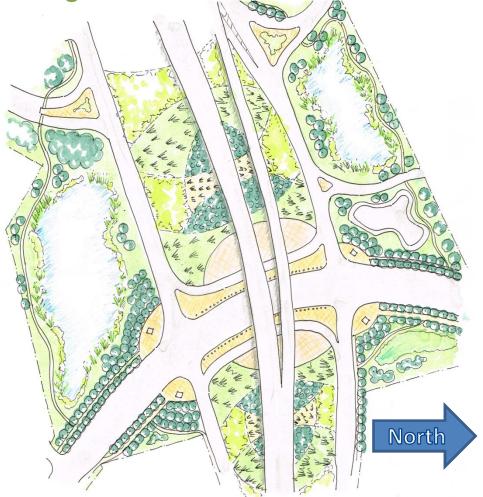






### Redevelopment Opportunities

Airport and Koenig









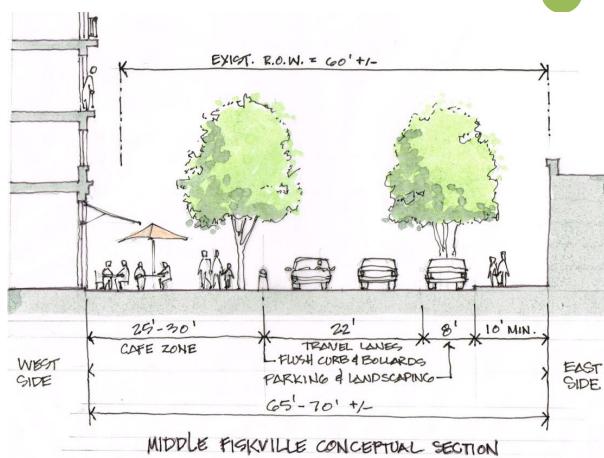






### Redevelopment Opportunities

Middle Fiskville Concept Plan



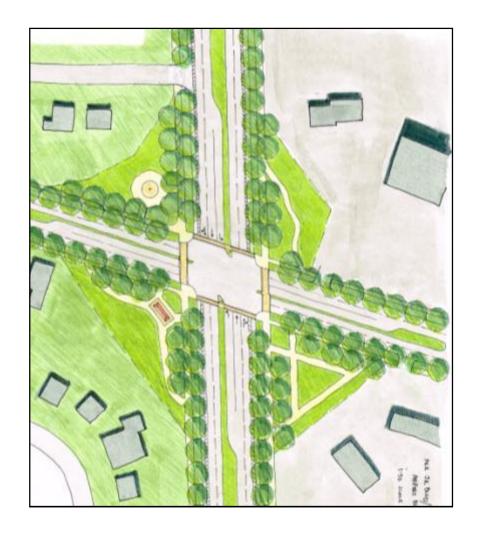






#### Airport Boulevard Corridor Study

Intersection enhancement @ MLK or Manor Road















#### Airport Boulevard Corridor Study

Potential Springdale Redevelopment as a TOD









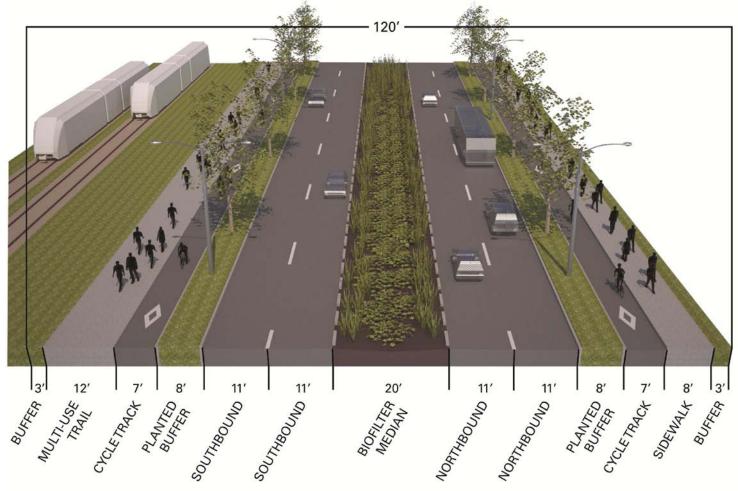






### Airport Blvd Corridor Development Program

Various Sections Between Lamar and I-35

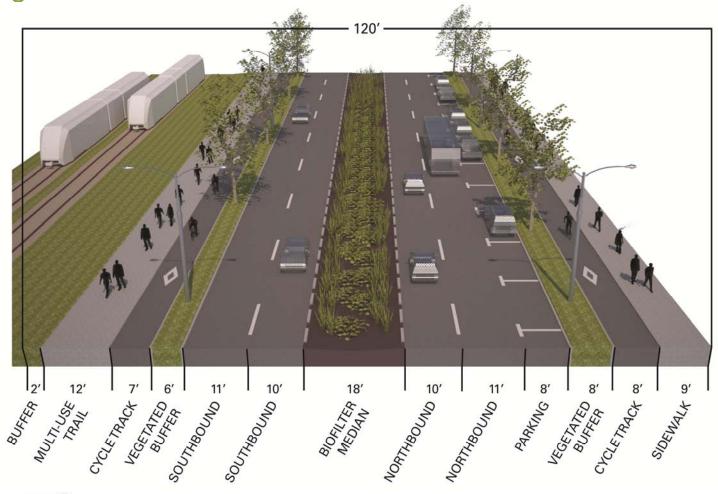






### Airport Blvd Corridor Development Program

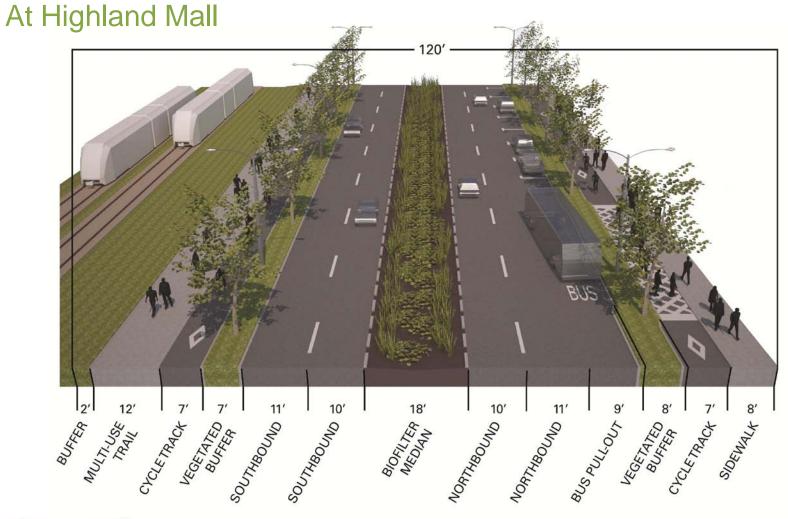
At Highland Mall







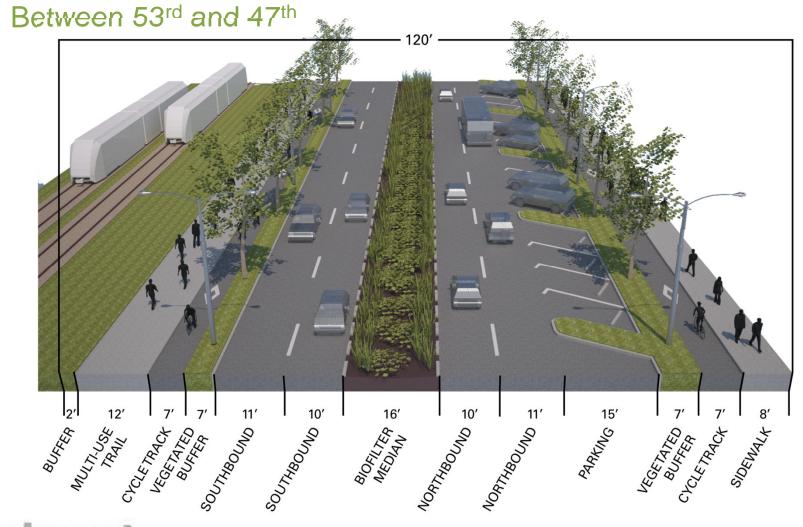
#### Airport Blvd Corridor Development Program







### Airport Blvd Corridor Development Program

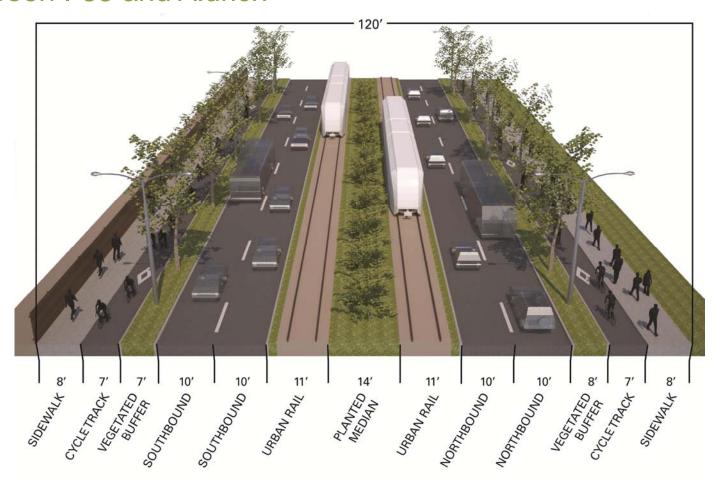






#### Airport Blvd Corridor Development Program

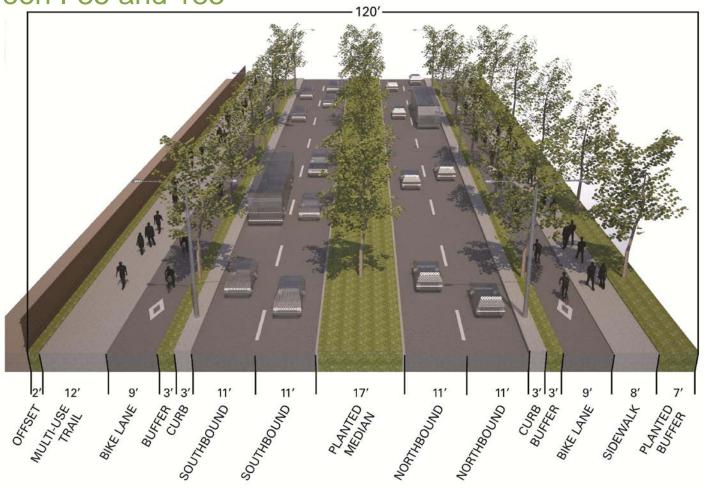
Between I-35 and Aldrich







Between I-35 and 183

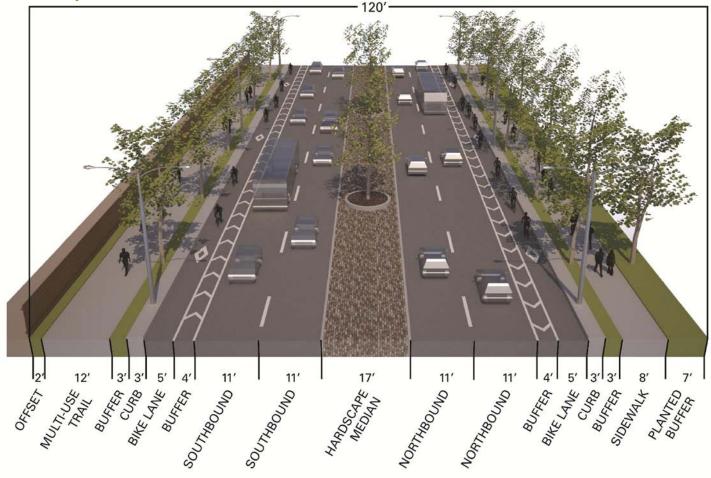






### Airport Blvd Corridor Development Program

Another Option for I-35 to 183







#### Airport Boulevard Corridor Study

#### **Outcomes**

- Specific Project Recommendations
  - Operations related solutions have been implemented
  - Short, Medium, Long Term
- Policy Recommendations
   Development, Funding, Complementary Projects
- Solutions that meet the needs of the traveling public







### **Operations Improvements**

#### Some Recommendations are Completed

- Revise Signal timing @ 53 ½
- Remove Signal @ Clarkson and 51st
- Replace Signal Cabinet @ 51st

<sup>\*</sup> All signals and PHB's must satisfy COA Criteria





### **Short Term Improvements**

#### Proposed Locations for Improvements

- Signal Controller Improvements @ Airport and Lamar
- Examine a Future Signal @ Huntland
- Hybrid Beacon/Signal @ Highland Mall Entrance in conjunction with relocation of Rail Station
- Signalize/Remove Free Rights from Koenig
  - Study Innovative Intersection Treatments
- Hybrid Beacon/Signal @ 55<sup>th</sup>
- Improvements @ 46<sup>th</sup> and 45<sup>th</sup> associated with "Michigan" left treatment for 45<sup>th</sup>
- Dual Left Turns @ Aldrich

<sup>\*</sup> All signals and PHB's must satisfy COA Criteria







### **Short Term Improvements**

#### Proposed Locations for Improvements

- Hybrid Beacon @ 40<sup>th</sup>/Antone Street
- Signal @ Schieffer/Zack Scott to improve connectivity across Airport
- Remove Dual Lefts @ SB Manor
- Dual Left Turns @ MLK
- Hybrid Beacon North of Oak Springs
- Shared Thru/Left @ Springdale and Bolm
- Sidewalk Gap Construction Funding

<sup>\*</sup> All signals and PHB's must satisfy COA Criteria





### Medium Term Projects

#### **Proposed Projects**

- Safety Related Intersection Modifications and Realignments
  - Examination of Innovative Intersections treatments such as Roundabouts
  - Examination of Design Speed and Parking Opportunities
- Design Funding for Corridor Transportation and Drainage
- Interim Bicycle and Pedestrian Improvements in conjunction with the overall vision





### Long Term Projects

#### **Proposed Projects**

- Construction of the Entire Corridor
  - Including intersecting and adjacent facilities
- Implementation of Urban Rail
- Construction of Grade Separation of MetroRail @ Airport/Lamar











### Other Project Influences

#### Examples of other projects within the corridor

- Sidewalk improvements southern section TxDOT
- Multi-Use Trail Crestview to Highland Station Capital Metro
- I-35 Corridor Development Program COA
- Urban Rail Program COA
- Highland Mall Redevelopment ACC/Red Leaf





### How Long will this take?

#### How can the Plan Move to Reality

- Varied Timeframe for Implementation
  - Corridor Plan has recommendations with Three Phases
  - Redevelopment Plan is Market Based
  - Linking Efforts during each Phase is Critical
- Incremental Changes will Occur
  - Conducted within a Long-Range Vision
  - Replicable throughout the Corridor











### How will the Project Proceed

#### What are the triggers for this to occur

- Policy revisions are triggered by Redevelopment and Rezoning
  - Parking, driveway consolidation, pedestrian realm improvements
- Funding opportunities are needed for capital projects
- Drainage is a long term need for the overall plan
- Operations and Safety are triggers for implementing the median treatments
- Innovative Intersections can be pilot projects
- Some of the proposed changes have already happened





## Input from the Boards and Commissions

#### What is needed from Whom?

- Planning Commission
  - Policy Revisions
  - Triggers for Changes to the Corridor
- Urban Design Commission
  - Aesthetic Qualities
  - Connection to surrounding environs
  - Impact of Design Policies
- Urban Transportation Commission
  - Short Term Project Recommendations
  - Long-Term Corridor Vision
  - Policy Revisions





















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Corridor Development Program Update

February 23, 2012













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Boards and Commissions
Overview
Upper Airport Blvd.
Initiative

February 23, 2012



### **Upper Airport Boulevard Initiative**

### Purpose of tonight's presentation

- Overview of the Initiative to date
- Current Outreach Efforts
- Next Steps

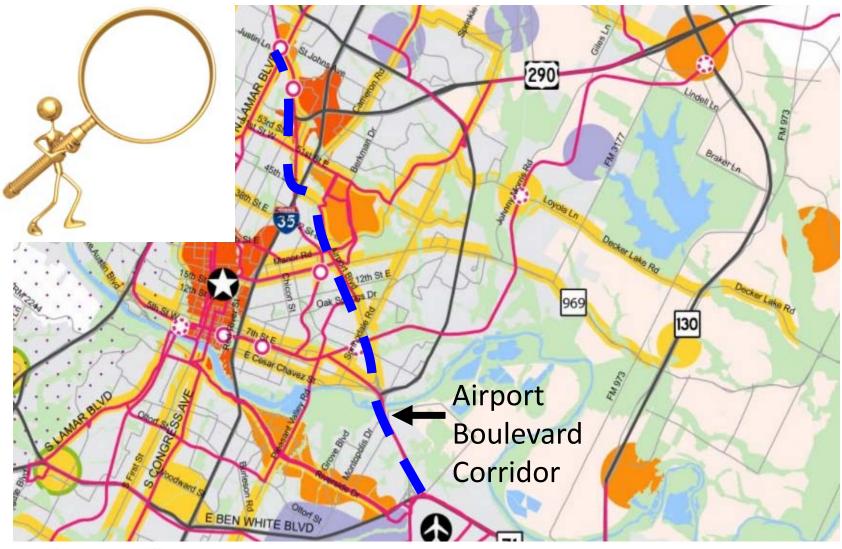








### **Imagine Austin: 8 miles high**





### **Upper Airport Boulevard Initiative**





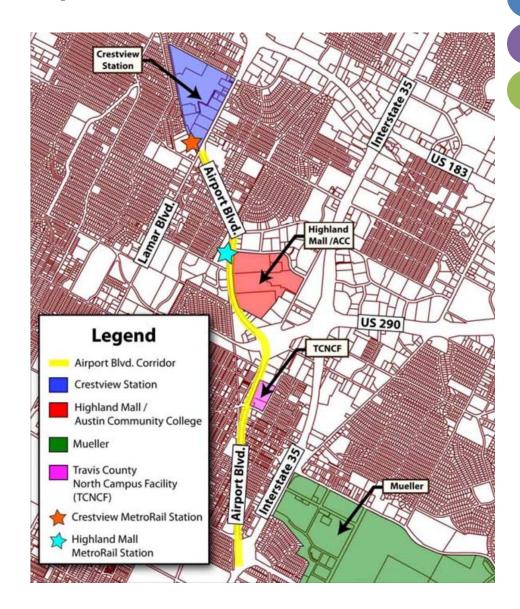


### Where Is "Upper" Airport Boulevard?

#### From Lamar to I-35

This Initiative will address:

- Public Improvements on the boulevard (mobility recommendations)
- Private Redevelopment of properties adjacent to the boulevard





### "Upper" Airport Boulevard Initiative

#### What it is **NOT** doing

- NOT taking of private property
- NOT increase the Airport Blvd. Right-of-Way (ROW)
- <u>NOT</u> displace homeowners
- NOT encourage demolition of residential properties
- NOT rezone residential property to commercial
- NOT increase traffic in the neighborhood









Goals: As Austin grows and redevelopment comes, how can Airport Blvd:



- Establish a Vision for more walkable, mixed-use, vibrant corridor
- Coordinate public and private investments for greatest effect
- Provide more transportation options
- Establish rules and tools to develop a positive Vision



### **Process to date**

Council directive to do Airport Plan



2010

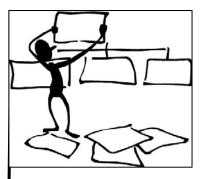
Sept 2011



Community Vision Workshop



Public Forum – Initial Vision



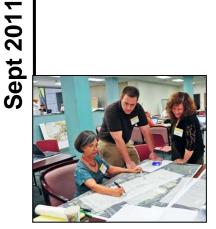
Refine Vision

Winter

Summer 2011



Analysis & Stakeholder Input



Oct 2011

**Design Intensive** 

Nov 2011



Public Forum – Mobility Concepts

### **Upper Airport Boulevard Initiative**

**Project Phasing & Timeline** 

#### Assessment (Spring-Summer 2011)

· map current conditions · stakeholder engagement · public outreach

#### Vision (Summer-Fall 2011)

goals & opportunities • community workshop, open house & forum • public engagement

#### Design & Plan (Fall-Winter 2011-12)

urban design • master plan • transportation corridor recommendations

#### Code (Spring-Summer 2012)

· regulating plan · design & development standards · form-based code

#### Action (Fall 2012 and beyond)

· implementation plan · financing & investment · adoption

We Are Here



### **The Vision Questions**

#### Looking 25 years down the road:

- What kind of development pattern do we want to see?
- How might future development add up to make Airport Blvd. more attractive, vibrant, walkable?
- How might a wider range of transportation choices, mix of uses, and greater amenities be offered?
- How can Airport Blvd. development be a good neighbor?



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### **Creating the Appropriate Design Context**

Walkable and Active Streets





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### **Creating the Appropriate Design Context**

Streets for More Than Just Cars



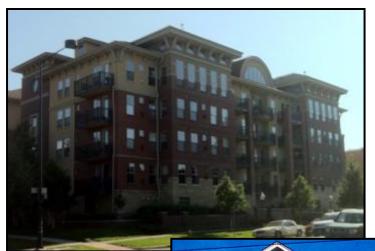
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### **Creating the Appropriate Design Context**

Range of Residential Options



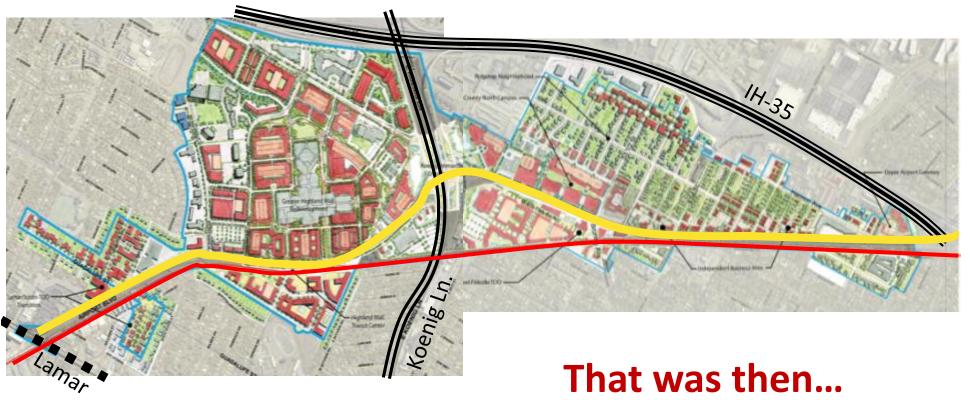






**Illustrative Vision Maps:** Visualization tool to understand the goal for private and public improvements to the corridor.

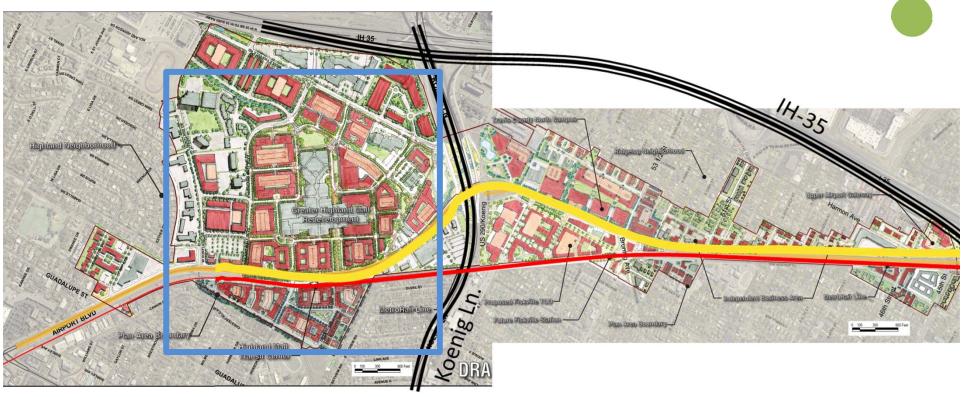
#### Not a site plan, but a compass...





### **Updated Vision: Winter 2012**

This is now ...













Greater Highland Mall Redevelopment Area









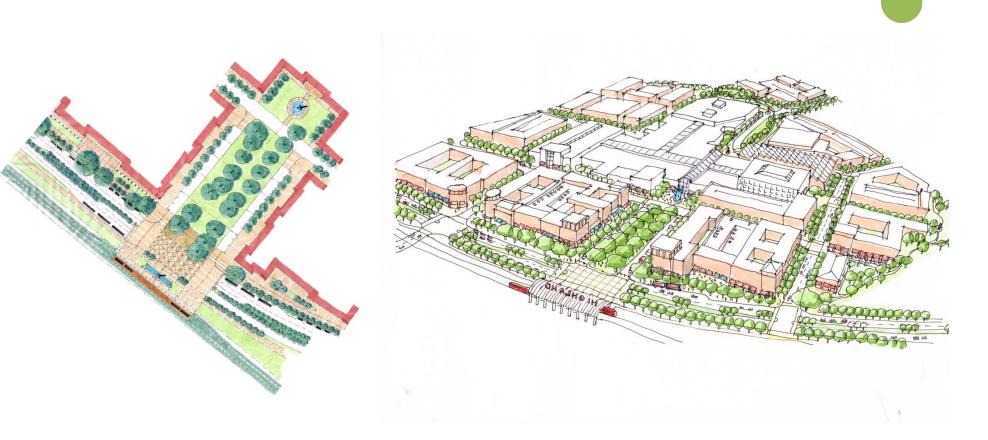




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### **Public and Private Realm Transitions**

How can the Corridor Relate to the Built Form





Highland Mall and Airport Boulevard – becoming one



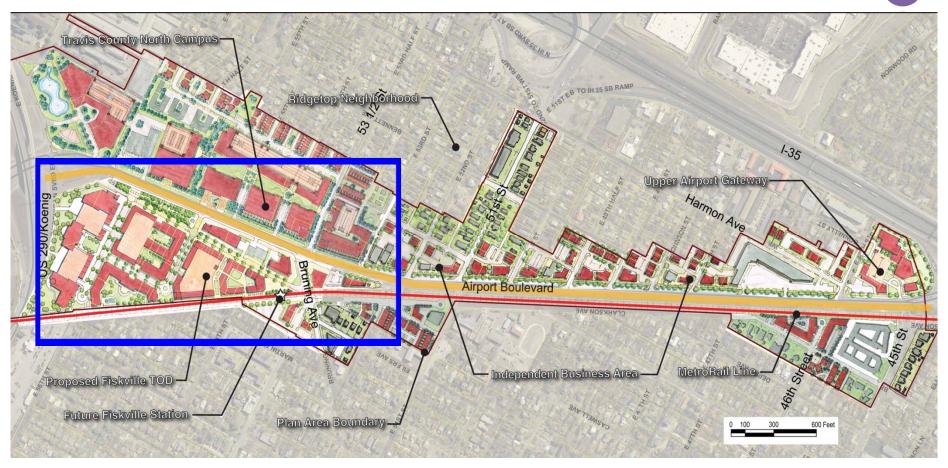


Proposed Fiskville Station Area



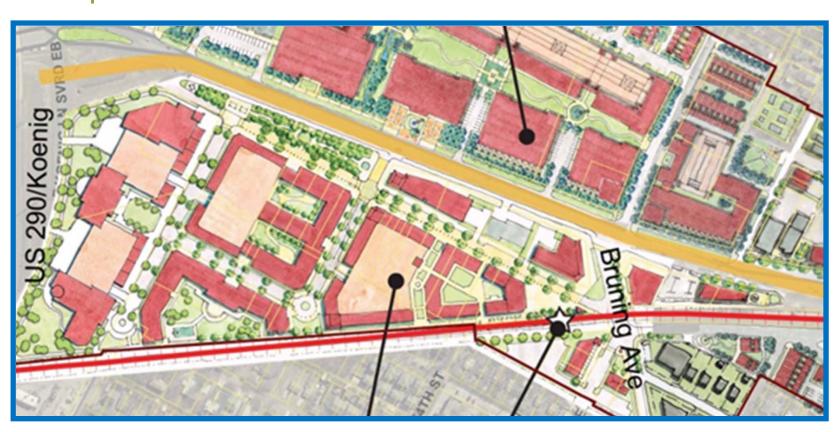








Proposed Fiskville Station Area





Proposed Fiskville Station Area



Independent Business Area and Established Neighborhood South of 51st Street



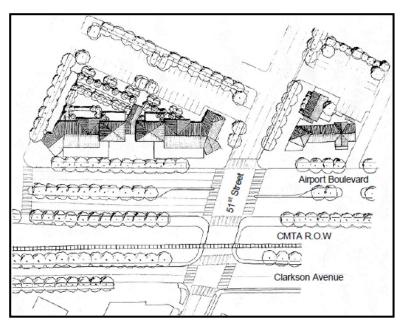


### **Placemaking Highlights**

### Independent Business Area



Upper Airport Blvd. Initiative Emerging Vision - 2012



Northloop Neighborhood Plan - 2002



### From Vision to Roadmap

#### Form-Based Codes

- Illustrative Vision Maps are tools to image a preferred future.
  - Not a site plan
  - More a compass
- Form-Based Codes: Rules to help realize a Vision



### Form-Based Codes: A new method; an old idea

#### Austin's Waller Plan





How property lay out; how buildings sit on lots; relationship to the street and each other.







### **Tools to Transform Airport Boulevard**



Use Based Development



Form-Based Development

# Today's Corridor (Use-Based Development)

- Auto-dependent
- Aging buildings
- No coherent public realm



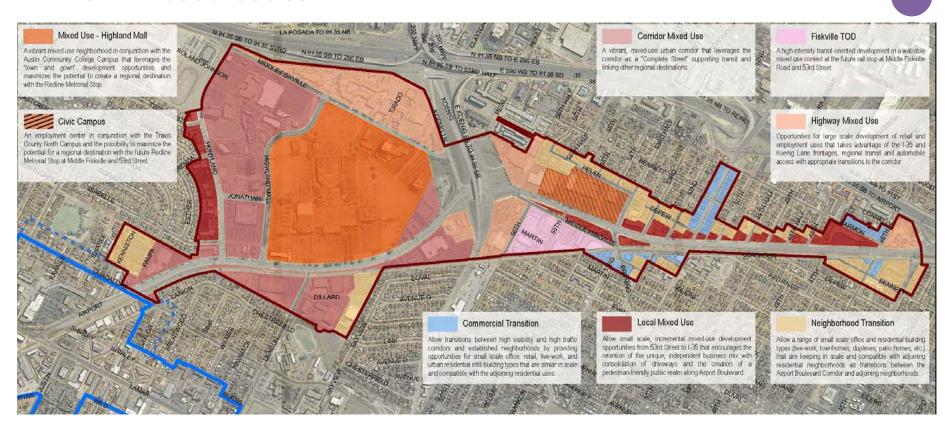
# The Future Corridor (Form-Based Development)

- Planned to endure
- Broad market potential
- Vibrant character



### Airport Blvd. Character Map (draft February 2012)

#### Form-Based Codes





Independent Business Area – Neighborhood Transition





### **Transitional Building Types**

The "missing link" between the corridor and neighborhoods

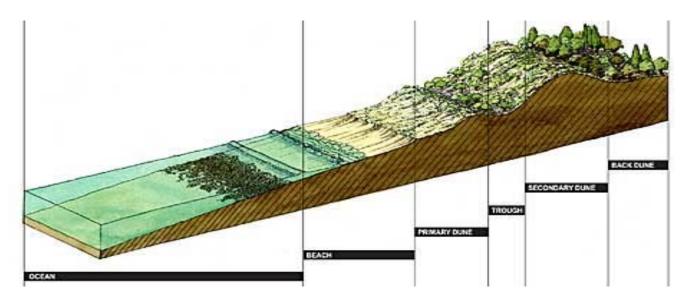


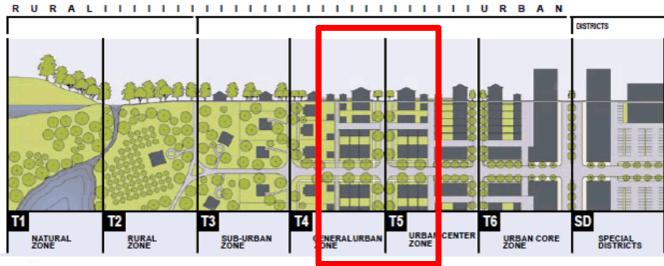




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### Transect: Filling-in the missing link



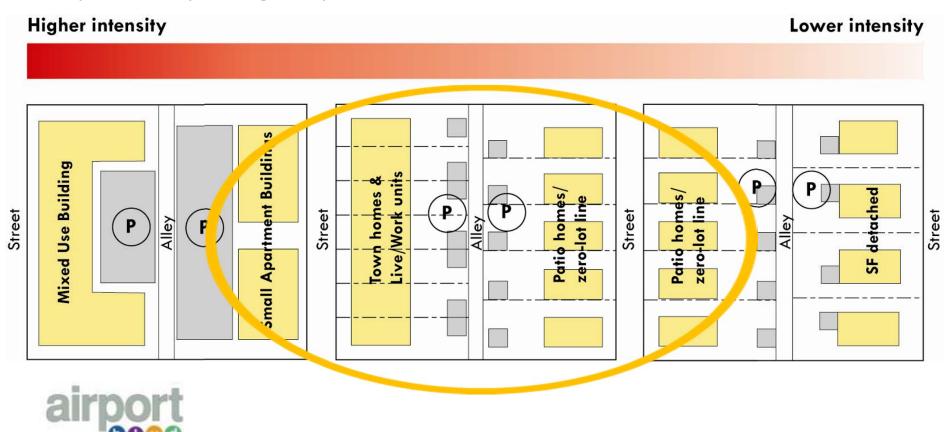




### **Transitional Building Types**

Principles used to create transitions in a mixed-use context

 Transitions should typically happen along the rear property lines or preferably along alleys.



### **Upper Airport Boulevard Initiative**

#### **Mobility Study**

#### **Upper Airport Initiative**

Timeline for this phase

What we're doing now

TIMELINE OF MEETINGS & KEY EVENTS FOR NEXT PHASE:		
January		ADVISORY GROUP: Jan 25  • Review updates; begin outreach planning  ADVISORY GROUP: Jan 31
<u>a</u>		Prep for Neighborhood Outreach meetings
Feb	BOARDS & COMMISSIONS: Feb. 23     Planning, Design, Urban Trans. Commissions     Present mobility recommendations	Staff/AG meet with neighborhood groups     Present, inform, Q & A
March		NEIGHBORHOOD ROUNDTABLES (ongoing)
April		NEIGHBORHOOD ROUNDTABLES
		ADVISORY GROUP (tbd)     Review materials for Forum/B&C/Council
		PUBLIC FORUM (tbd)  • Present draft framework; Q & A
May	Present final mobility recommendations for adoption	BOARDS & COMMISSIONS (tbd)     Planning, Design, Urban Trans. Commissions     Midpoint check-in review     Public comments
June		CITY COUNCIL BRIEFING (tbd)  Midpoint check-in review  Public comments
July		Begin next phase: Drafting the Form-Based Code



### **Building Type Options for Transition Areas**

Town homes/Row houses









### **Building Type Options for Transition Areas**

Live/work unit



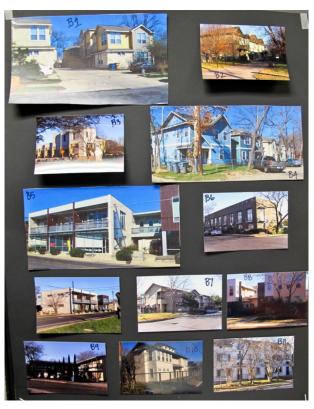


### **Calibrating the Character**

One neighborhood's approach



A – Larger (including mixed-use)



B – Mid-sized(including live/work)



**C- Smaller** (duplexes, garage apts.)



### **Calibrating the Unique Character**

### One neighborhood's approach



A – Larger



**B** – Mid-sized



**C- Smaller** 



### **Upper Airport Boulevard Initiative**

**Project Phasing & Timeline** 

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map current conditions • stakeholder engagement • public outreach

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### **Project Team**

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