

**NEIGHBORHOOD PLAN AMENDMENT REVIEW SHEET**

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**NEIGHORHOOD PLAN:** University Hills/Windsor Park Neighborhood Plan

**CASE#:** NPA-2012-0023.01

**DATE FILED:** July 30, 2012 (In-cycle)

**PC DATE:** January 22, 2013

**ADDRESS/ES:** 1504 East 51<sup>st</sup> Street

**SITE AREA:** Approx. 20.87 acres

**APPLICANT/OWNER:** The World of Pentecost Inc., HCM, LLC

**AGENT:** Hughes Capital Management, Inc. (Trac Bledsoe)

**TYPE OF AMENDMENT:**

**Change in Future Land Use Designation**

**From:** Civic

**To:** Mixed Use

**Base District Zoning Change**

**Related Zoning Case:** (No zoning case filed at this time)

**From:**

**To:**

**NEIGHBORHOOD PLAN ADOPTION DATE:** University Hills/Windsor Park

**PLANNING COMMISSION RECOMMENDATION:** Pending.

**STAFF RECOMMENDATION:** Recommended.

**BASIS FOR STAFF'S RECOMMENDATION:** Changing the land use from Civic to Mixed Use provides opportunities for the owner to develop the property in a way that is consistent with the following Goals, Objectives, and Recommendations of the plan document:

UHPW plan participants envision 51<sup>st</sup> Street as a pedestrian-friendly, mixed-use roadway. In addition to the community's desire for increased commercial development along 51<sup>st</sup> Street, they also want the neighborhoods north of 51<sup>st</sup> Street to remain buffered from the anticipated additional traffic and more intense land uses along 51<sup>st</sup> Street and within the Mueller redevelopment.

***Objective: Transform 51<sup>st</sup> Street into a pedestrian-friendly street with businesses that support both the neighborhoods north of 51<sup>st</sup> and the proposed businesses and land uses within the Mueller redevelopment.***

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Recommendations:

- Rezone properties to commercial mixed use to allow for office, retail and restaurant opportunities, and restrict automobile-oriented businesses.
- Maintain the Vertical Mixed Use overlay on 51st Street to allow for additional residential development with an affordability component.
- Support the designation of 51st Street as a Core Transit Corridor as defined in the Design Standards and Mixed Use Subchapter so pedestrian-friendly design elements will be required with redevelopment of this street. (See the Design subchapter.)

***Objective: Buffer the Windsor Park neighborhood from the land uses on the south side of 51st Street (e.g., Dell Children's Center, large retail stores, etc.).***

Recommendations:

- Maintain multi-family zoning of properties currently in multi-family use along 52nd Street.
  - These multi-family units currently provide affordable housing in close proximity to several job centers (businesses in Capital Plaza, the Mueller redevelopment).
- As a transition from the proposed commercial uses on 51st street to residential uses on 52nd street, allow for office uses in the current residences on Lancaster Court by rezoning these lots to an office zone district intended for small-scale office uses, often in former residential structures.
- Transition from commercial to office uses on 51st Street as it approaches the entrance to the Windsor Park neighborhood at Berkman Drive.

On April 26, 2012, the City Council approved a resolution to endorse the East 51<sup>st</sup> Street Vision Plan. The following Vision Statements are from the Plan:

- VISION STATEMENT 1: 51ST Street is a multi-modal urban street that accommodates safe pedestrian and bicycle movement as well as calm vehicular traffic.
- VISION STATEMENT 2: 51st Street west of Berkman Drive is lined with buildings and developments that promote a safe, interesting and lively pedestrian environment, with strong linkages and an appropriate scale transition to the Windsor Park neighborhood.
- VISION STATEMENT 3: East of Berkman Drive, 51st Street is a narrow parkway with generous landscaping, bike lanes and trails alongside.

**Current Land Use – Civic**

Any site for public or semi-public facilities, including governmental offices, police and fire facilities, hospitals, and public and private schools. Includes major religious facilities and other religious activities that are of a different type and scale than surrounding uses.

**Purpose**

1. Allow flexibility in development for major, multi-functional institutional uses that serve

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- the greater community;
2. Manage the expansion of major institutional uses to prevent unnecessary impacts on established neighborhood areas;
  3. Preserve the availability of sites for civic facilities to ensure that facilities are adequate for population growth;
  4. Promote Civic uses that are accessible and useable for the neighborhood resident and maintain stability of types of public uses in the neighborhood;
  5. May include housing facilities that are accessory to a civic use, such as student dormitories; and
  6. Recognize suitable areas for public uses, such as hospitals and schools, that will minimize the impacts to residential areas.

#### **Application**

1. Any school, whether public or private;
2. Any campus-oriented civic facility, including all hospitals, colleges and universities, and major government administration facilities;
3. Any use that is always public in nature, such as fire and police stations, libraries, and museums;
4. Civic uses in a neighborhood setting that are of a significantly different scale than surrounding non-civic uses;
5. An existing civic use that is likely or encouraged to redevelop into a different land use should NOT be designated as civic; and

Civic uses that are permitted throughout the city, such as day care centers and religious assembly, should not be limited to only the civic land use designation.

#### **Proposed Land Use – Mixed Use**

An area that is appropriate for a mix of residential and non-residential uses.

#### **Purpose**

1. Encourage more retail and commercial services within walking distance of residents;
2. Allow live-work/flex space on existing commercially zoned land in the neighborhood;
3. Allow a mixture of complementary land use types, which may include housing, retail, offices, commercial services, and civic uses (with the exception of government offices) to encourage linking of trips;
4. Create viable development opportunities for underused center city sites;
5. Encourage the transition from non-residential to residential uses;
6. Provide flexibility in land use standards to anticipate changes in the marketplace;
7. Create additional opportunities for the development of residential uses and affordable housing; and
8. Provide on-street activity in commercial areas after 5 p.m. and built-in customers for local businesses.

#### **Application**

1. Allow mixed use development along major corridors and intersections;

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2. Establish compatible mixed-use corridors along the neighborhood's edge  
The neighborhood plan may further 1. specify either the desired intensity of commercial uses (i.e. LR, GR, CS) or specific types of mixed use (i.e. Neighborhood Mixed Use Building, Neighborhood Urban Center, Mixed Use Combining District);
2. Mixed Use is generally not compatible with industrial development, however it may be combined with these uses to encourage an area to transition to a more complementary mix of development types;
3. The Mixed Use (MU) Combining District should be applied to existing residential uses to avoid creating or maintaining a non-conforming use; and
4. Apply to areas where vertical mixed use development is encouraged such as Core Transit Corridors (CTC) and Future Core Transit Corridors.

**BACKGROUND:** The application was filed on July 30, 2012, which is in-cycle for applications filed within neighborhood planning areas located on the east side of I.H.-35.

The property is located within the Windsor Park planning area.

The applicant proposes to change the land use on the future land use map from Civic to Mixed Use. No zoning change application has been filed at this time. The existing zoning on the property is LO – NP (Limited Office-Neighborhood Plan), LO-V-NP (Limited Office-Vertical Mixed Use-Neighborhood Plan), and MF-2-NP (Multifamily Residence – Low Density – Neighborhood Plan).

The long term plan for the property is to build medical uses on the underutilized tracts of the property. The church is proposed to remain on the property.

**PUBLIC MEETINGS:** The ordinance required plan amendment meeting was held on Monday, September 10, 2012. Approximately three hundred meeting notices were mailed to property owners and utility account holders within 500 feet of the property, in addition to neighborhood organizations and environmental groups registered on the community registry. Twenty-two people attended the meeting.

Trac Bledsoe, the applicant's agent, said PromiseLand Church would like to add health-related uses on the site to complement Dell Hospital across the street to the south.

Shules Hersh, representative from the church, said PromiseLand did not have long-term plans for property but is considering the proposal for health care uses on the property. It was during the creation of the East 51<sup>st</sup> Street Vision Plan that the Church started to consider repurposing some of the underutilized portions of the their property.

After the applicant's presentation, Trac Bledsoe, the applicant's agent, answered the following questions:

**Q. Can you give us examples of the types of developments you've done in the past?**

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A. St. David's in south Austin. St. David's in Round Rock. Steiner Ranch. Hill Country Galleria in Bee Caves. We've also done some urban in-fill development. We want to have a conversation up front with the neighborhood to talk about what we propose.

**Q. What plans to you have to fit into new urban areas?**

A. Pushing uses up close to one another with multiple uses on one site, but with buffers. We propose visual buffers with visual brakes, in addition to having street frontage with vibrant pedestrian approaches.

**Q. If you don't change the zoning would you still have meet compatibility standards?**

A. Yes.

**Q. For the medical office uses, do you propose medical treatment or just office spaces?**

A. Probably both.

**Q. Would the church consider prohibiting uses?**

A. So far there is no actual deal, but we will wait to see what happens. We'd have to talk to the board.

**Q. Currently the development of the church is on the street side and not further back.**

A. I'm assuming most of the intense development will be upfront.

**Q. Do you plan to remove the church?**

A. No, we won't remove the church, but the church owns 12 parcels, but will extend the mission using the properties as assets to support their mission. The church has been there for 45 years and they want to stay.

**Q. Will the church retain ownership of the land?**

A. Maybe. They want to make sure what is built will serve community.

**Q. Why not develop your medical offices at Mueller?**

A. The City made a development deal with Mueller and we haven't been able to work with them.

**Q. Will there be commercial uses, such as drug stores?**

A. Maybe on the frontage. We're not retail people, but maybe another developer would be interested in demand for Health-related uses, maybe with new HEB.

**Q. How much of the land will be developed?**

A. I depends on future, we will leave the parking lot as is, but don't know how to answer it. Four acres to the west will not be developed.

**Q. Is the four acres that will not be developed in the flood plain?**

A. No.

**Q. Will the medical uses be on the ground floor and the residential portion on the top?**

A. Mixing retail and residential is expensive and complex. It may be too intense for the site.

**Q. You won't need a FLUM change if you develop under the existing zoning.**

A. That's correct, but we previously understood that we needed a FLUM change, but apparently that is not the case.

**Q. Will your development affect the property values on the other side of creek?**

A. I suspect they will increase in value regardless of what we do. Compatibility standards apply with pedestrian amenities.

**Q. Will there be pedestrian access to Broadmoor Street to the north?**

A. When Promiseland attempted a Master Plan, these discussion came up which could benefit pedestrians and also tie into the park.

**Q. East 51<sup>st</sup> Street is not walkable. Where walkers come from?**

A. I agree that East 51<sup>st</sup> is not walkable. We will put in trees and other street amenities as will be required by City to achieve the goal of making it more walkable.

At this time, no letter from the University Hills/Windsor Park Planning Contact Team has been received.

**CITY COUNCIL DATE:** February 28, 2013      **ACTION:** Pending.

**CASE MANAGER:** Maureen Meredith      **PHONE:** 974-2695

**EMAIL:** Maureen.meredith@austintexas.gov

**Letter from the University Hills/Windsor Park Neighborhood Planning Contact Team**

(Not received at this time)

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## University Hills/Windsor Park Neighborhood Plan NPA-2012-0023.01

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Planning and Development Review Department  
Created on Jan. 7, 2013\_M Meredith

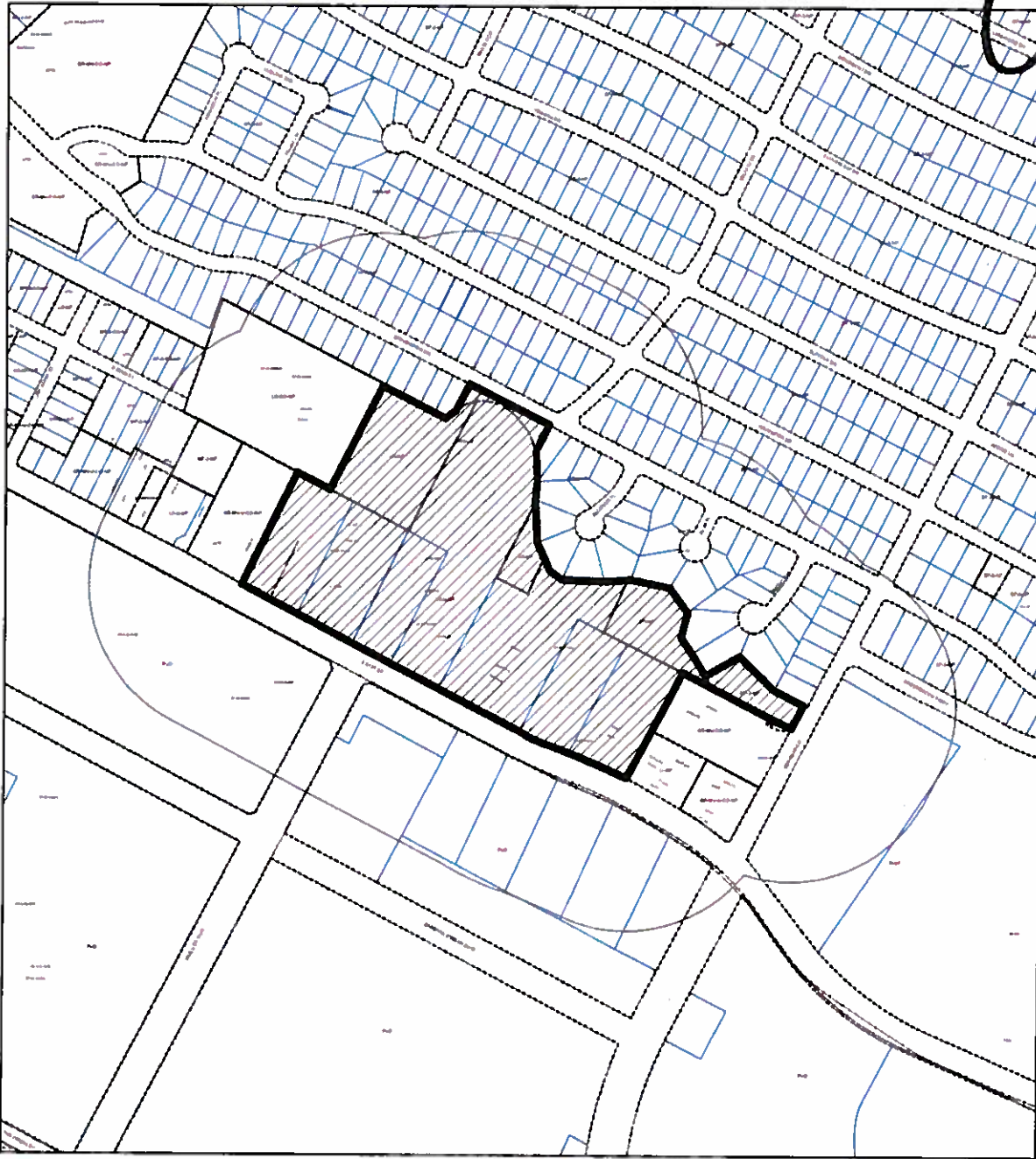






### Legend

- Core Transit Corridor
- 500ft notification boundary
- NPA CASES
- Single-Family
- Higher-Density Single-Family
- Multi-Family
- Mixed Use
- Mixed Use/Office
- Industry
- Civic
- Recreation & Open Space



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-  SUBJECT TRACT
-  PENDING CASE
-  ZONING BOUNDARY
-  500ft Notification Boundary

**NEIGHBORHOOD PLAN AMENDMENT**

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**ACRES:** Approx. 20.8712 acres

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