

PLANNING COMMISSION CODES AND ORDINANCES SUBCOMMITTEE MINUTES

REGULAR MEETING Tuesday, January 15, 2013

The Planning Commission Codes and Ordinances Subcommittee convened in a regular meeting on Tuesday, January 15, 2013, at 301 W. 2nd Street, City Hall, Room #1027, in Austin, Texas.

Commissioner Chimenti called the meeting to order at 6:02 p.m.

Subcommittee Members in Attendance:

Danette Chimenti - Chair Dave Anderson James Nortey Myron Smith

City Staff in Attendance:

Greg Dutton, Planning and Development Review
Carol Gibbs, Planning and Development Review
Christine Freundl, Planning and Development Review
Jerry Rusthoven, Planning and Development Review
Alyson McGee, Planning and Development Review
Tom Nelson, Parks and Recreation
Gary Gregson, Parks and Recreation
Liz Johnson, Planning and Development Review
Robin Camp, Public Works

Others in Attendance:

Annie Armbrust, Real Estate Council of Austin Nuria Zaragoza, OWUNA
Blayne Stansberry, Stansberry Engineering
Michele Lynch, Metcalfe and Williams
Jeff Clifford, Larson Burns and Smith
Brian Larson, Larson Burns and Smith
Kim Butler, Hill Country Estates HOA
Stuart Sampley, AIA Austin
Karen McGraw, Residential Design and
Compatibility Commission
Harry Savio, HBA
Brian Leonard

Dave Madden
Blenda Ryan
Cindy Pitts
Ryan Adams
Micah Sutton
Nelson Guda
Tammy West
Alan Kultruffe
Steve Hafner
Stephen Summers
Mary Yarrington

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1. CITIZEN COMMUNICATION: GENERAL

a. None.

2. APPROVAL OF MINUTES

- **a.** A motion was made to approve the October 16, 2102 minutes by Commissioner Anderson, seconded by Commissioner Nortey, with the following amendment:
 - Remove the word "reduce" from item 4.f. Vote: 3-0-1 (Commissioners Oliver and Stevens absent, Commissioner Smith abstained).

3. POTENTIAL CODE AMENDMENTS: Proposed for Initiation and Discussion

Potential amendments to the code are offered for discussion and possible recommendation for initiation. If initiated, Staff will research the proposal and report back to the subcommittee.

a. Planned Unit Development (PUD) Changes – Discuss and direct staff to initiate an amendment to Division 5 Planned Unit Developments Subpart B Sections 2.5.2 A and 2.5.6 B, relating to the affordable housing requirements for certain PUDs. City Staff: Jerry Rusthoven, Planning and Development Review, 974-3207, Jerry.Rusthoven@austintexas.gov

Postponed without objection by staff to the February 26, 2013, subcommittee meeting.

4. REGULAR AGENDA: Previously Initiated

Previously initiated amendments to the code are offered for discussion and possible recommendation to the full Planning Commission.

a. STAFF BRIEFING: Definition of Bedroom – Discuss amending Title 25 of the City Code clarifying the definition of bedroom in City Code. City Staff: John McDonald, Planning and Development Review Department, 974-2728, <u>John.McDonald@austintexas.gov</u> (Discussion and/or Possible Action)

John McDonald explained that a bedroom is not currently defined in the zoning code, but instead refers to the international building code, where some specifics of a bedroom are spelled out. The zoning code (25-2) currently speaks to a maximum of six bedrooms allowed in a duplex; this has been problematic in the University area, where rooms that are were not defined as bedrooms when reviewed by staff have later been converted to bedrooms. This "stealth dorm" issue has led to over-parking, congestion, and noise issues. Mr. McDonald pointed out that there are occupancy rules currently in place that limit six unrelated persons to a duplex, but that Code Compliance has difficulty enforcing this rule if they are unable to access the interior of the building.

Nuria Zaragoza proposed a definition of bedroom, based on the International Property Maintenance Code and a recent Board of Adjustment interpretation, and pointed out the proposed definition was aimed only at duplexes on lots under 10,000 square feet. Mr. McDonald pointed out the BOA interpretation was pending an appeal and added that Residential Review staff currently does not review for technical codes if the plan has been sealed/signed by a Texas-registered architect.

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Concerns were raised about unintended negative consequences of trying to narrowly define what a bedroom is, and the impact on resources and staff time. Commissioners suggested coming back at a future meeting to discuss more specific recommendations, and to have staff from Code Compliance present for the discussion.

A motion was made by Commissioner Nortey, seconded by Commissioner Smith, to table the discussion and continue at a future subcommittee meeting, with Code Compliance staff present. Vote: 4-0.

b. STAFF BRIEFING: Unfinished Space Exemption – Discuss amending Title 25 of the City Code to describe how unfinished space is calculated and exempted from gross floor area calculations. City Staff: John McDonald, Planning and Development Review Department, 974-2728, John.McDonald@austintexas.gov (Discussion and/or Possible Action)

John McDonald explained that unfinished space has traditionally been exempted from gross floor calculations under Subchapter F. Nuria Zaragoza stated that currently in the code, there is a clear explanation of what is exempted from gross floor area calculations, and unfinished space is not defined or mentioned. She feels that this needs to be clarified in the code so that it's clear if/how unfinished should be treated. Unfinished space has been a problem in some areas, as it later gets finished out and can lead to a "stealth dorm" issue.

A motion was made by Commissioner Anderson, seconded by Commissioner Smith, to refer the issue to the Residential Design and Compatibility Commission for their review and possible recommendations on how to address the issue. Vote: 4-0.

c. Bicycle Parking – Consider and ordinance to amend Chapter 25 of the City Code related to bicycle parking. City Staff: Annick Beaudet, Public Works Department, 974-6505, Annick.Beaudet@austintexas.gov (Discussion and/or Possible Action)

Postponed without objection by staff to the February 26, 2013, subcommittee meeting.

d. Barton Springs General Grounds Improvements – Consider an ordinance of a site specific amendment to City Code section 25-8-514 (Save Our Springs Initiative) to allow construction in the critical water quality zone of Barton Springs Pool General Grounds Improvement Project which includes new hardscape, landscape, an expanded parking lot and an accessible walkway to the south pool deck from the existing south side parking lot. City Staff: Liz Johnston, Planning and Development Review, 974-1218, <u>Liz.Johnston@austintexas.gov</u> (Discussion and/or Possible Action)

Parks and Recreations Department staff gave a presentation on the proposed general grounds improvements for Barton Springs Pool, with some background and explanation of each of the major components involved. Blayne Stansberry followed, giving a brief description of the code changes needed to make the general grounds improvements.

Discussion followed on some of the proposed improvements, with some members of the public in attendance expressing concern that the Barton Springs Pool grounds should be left as-is, without any changes. Commissioner Anderson suggested that the improvements would enhance water quality, but the Commissioners concurred with one another that more time would be

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needed to review the proposed code changes and the proposed grounds improvements before they could make a recommendation to full Planning Commission.

A motion was made by Commissioner Anderson, seconded by Commissioner Smith, to table the discussion and continue at the February 19, 2013, subcommittee meeting. Vote: 4-0.

e. Rainey Street Historic District – Consider an ordinance amending Title 25 of the City Code to modify Rainey Street Subdistrict density and height regulations. City Staff: Alyson McGee, Planning and Development Review Department, 974-7801, Alyson.McGee@austintexas.gov (Discussion and/or Possible Action)

Alyson McGee explained the proposed ordinance, which would award points to developers willing to move structures out of the Rainey Street in lieu of demolishing them, and re-locating the structures to another appropriate location.

A motion was made to recommend to the full Planning Commission by Commissioner Nortey, seconded by Commissioner Anderson. Vote: 4-0.

f. North Burnet Gateway – Consider ordinances amending Title 25 of the City Code to modify North Burnet Gateway regulations, as related to: water quality control; subdistrict map; sign regulations; and two story minimum. City Staff: Christine Freundl, Planning and Development Review, 974-2868, Christine.Freundl@austintexas.gov (Discussion and/or Possible Action)

Christine Freundl explained four proposed amendments related to North Burnet Gateway. 1) Creek setback amendment so that the NBG plan correctly references Critical Water Quality Zones in the NBG area. 2) Sign regulation amendment would allow one freestanding monument sign, not to exceed 100 square feet, per property on roadways designated as NBG Core Transit Corridors. 3) Zoning map amendment allows the NBG Subdistrict Map to be changed to reflect a zoning change, without the need for a code amendment. 4) Two-story amendment provides clear direction on the design and limitation of double-height spaces within developments with a two-story minimum requirement.

A motion was made to recommend to the full Planning Commission by Commissioner Nortey, seconded by Commissioner Anderson. Vote: 4-0.

g. Temporary Outdoor Public Assembly – Consider an ordinance amending Chapter 25 of the city code, to allow temporary outdoor public assembly in certain zoning districts. City Staff: Greg Dutton, Planning and Development Review Department, 974-3509, Greg.Dutton@austintexas.gov (Discussion and/or Possible Action)

Jerry Rusthoven explained that under the current code, churched and schools in certain zoning districts are not able apply for temporary use permits for temporary outdoor events, such as fund raisers, festivals, etc. The proposed code amendment would allow churches and schools, regardless of zoning district, to apply for a temporary use permit so that they could hold temporary outdoor assemblies. Commissioners raised concerns that a temporary use permit could be abused such that an applicant could perpetually conduct a temporary use, but Mr. Rusthoven pointed out that a temporary use would not be permitted for likely more than a month. Members from public expressed concern that allowing temporary outdoor assemblies in

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SF-3 and below zoning districts could be disruptive to residential areas, and a suggestion was made for a cap on the number of permits that could be applied for on an annual basis. Commissioners suggested that staff meet with stakeholders to further discuss the issue.

A motion was made to recommend to the full Planning Commission by Commissioner Anderson, seconded by Commissioner Nortey, with a direction that staff work with stakeholders and examine the idea of a cap on the number of permits that can be awarded on an annual basis. Vote: 4-0.

h. Rainey Street Cocktail Lounges – Consider an ordinance amending Chapter 25 of the city code, to make cocktail lounges a conditional use on Rainey Street. City Staff: Greg Dutton, Planning and Development Review Department, 974-3509, Greg.Dutton@austintexas.gov (Discussion and/or Possible Action)

Jerry Rusthoven went over the background on the proposed code amendment, explaining that an resolution from Council in 2011 had asked staff to examine and number of issues in the Rainey Street area, and cocktail lounge use was among them. The proposed amendment would make cocktail lounge use conditional in the Rainey Street Waterfront Overlay subdistrict. Mr. Rusthoven further explained that there are about a dozen cocktail lounges currently in the Rainey Street area, with another dozen that have been approved but not yet built, and that cocktail lounge use is permitted by right in CBD zoning.

Michele Lynch expressed concern that a conditional permit process might be too costly for small business owners, and instead suggested a distance requirement. Commissioners voiced a concern that with so much of the area already converted to cocktail lounge use and so few remaining houses where conversion would be possible, that the proposed code amendment might not have much impact.

A motion was made to <u>not</u> recommend to the full Planning Commission by Commissioner Anderson, seconded by Commissioner Smith. Vote: 4-0.

5. OTHER BUSINESS

a. Update on potential upcoming and current code amendments, and the amendment process - City Staff: Greg Dutton, Planning and Development Review Department, 974-3509, Greg.Dutton@austintexas.gov

Greg Dutton reviewed a list of current and ongoing code amendments.

No action was taken.

6. FUTURE AGENDA ITEMS

Future agenda items will NOT be discussed at the current meeting, but will be offered for initiation, discussion, and possible recommendation to the full Planning Commission at a FUTURE meeting.

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a. McMansion – Consider an ordinance amending Title 25 of the City Code relating to Subchapter F: Residential Design and Compatibility Standards (McMansion) regulations within the City's zoning jurisdiction. City Staff: John McDonald, Planning and Development Review Department, 974-2728, John.McDonald@austintexas.gov (Discussion and/or Possible Action)

ADJOURNMENT

Commissioner Chimenti adjourned the meeting without objection at 8:55 p.m.

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For more information on the Planning Commission Codes and Ordinances Subcommittee, please contact Greg Dutton at (512) 974-3509 or at greg.dutton@austintexas.gov

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