### **ZONING CHANGE REVIEW SHEET**

<u>CASE</u>: C14-2013-0150 <u>Z.A.P. DATE</u>: January 21, 2014

(Bethany United Methodist Church)

ADDRESS: 9908-10010 Anderson Mill Road

APPLICANT: Bethany United Methodist Church, Chair-Board of Trustees (David M. Lee)

**AGENT:** Austin Civil Engineering (Keith Parkan)

**ZONING FROM:** I-RR **TO:** LO **AREA:** 19.077 acres

## **SUMMARY STAFF RECOMMENDATION:**

The staff recommendation is to grant LO-CO, Limited Office-Conditional Overlay District, zoning. The conditional overlay will limit development on the site to less than 2,000 vehicle trips per day.

In addition, if the requested zoning is granted for this site, then 57 feet of right-of-way from the existing centerline should be dedicated for Anderson Mill Rd. according to the Transportation Plan through a street deed prior to 3<sup>rd</sup> reading of the case at City Council [LDC, Sec. 25-6-51 and 25-6-55]. Currently, there is approximately 50 feet of right-of-way available. An additional 7 feet would be required from the subject parcel.

### **ZONING AND PLATTING COMMISSION:**

1/21/14: Approved staff's recommendation of LO-CO zoning by consent (5-0, J. Meeker & P. Seeger-absent); R. McDaniel-1<sup>st</sup>, S. Compton-2<sup>nd</sup>.

# **DEPARTMENT COMMENTS:**

The majority of this property was annexed into the full purpose jurisdiction of the City of Austin on December 31, 2008, under annexation case C7A-08-009. The site contains a religious assembly use, a parking area, a telecommunications tower and an undeveloped tract of land. The applicant is requesting LO zoning to bring the existing use into conformance with land use regulations in the City of Austin Land Development Code.

The staff is recommending LO-CO, Limited Office-Conditional Overlay Combining District, zoning because the property in question meets the intent of the LO district as the site will provide services adjacent to a residential neighborhoods. The proposed zoning is consistent and compatible with surrounding zoning and uses as there is commercial and office (LR, LR-CO, LO-CO and LO) zoning to the south, commercial-mixed use (CS-MU-CO) zoning to the east and residential (I-SF-2 and SF-2) zoning to the north and west of the site. The property in questions fronts onto and takes access to Anderson Mill Road, an arterial roadway.

The applicant agrees with the staff's recommendation.

# **EXISTING ZONING AND LAND USES:**

	ZONING	LAND USES
Site	I-RR	Religious Assembly use (Bethany United Methodist Church),
		Parking Area, Cell Tower, Undeveloped Tract
North	I-SF-2, SF-2	Single-Family Residential Neighborhood
	ļ	
South	LR, LR-CO, LO-CO,	Undeveloped Tract, Office (Balcones Greene), Religious
	LR-CO, SF-1, LO	Assembly (Unity Church of the Hills), Office Uses(Edward
		Jones, Greater Texas Insurance, etc.) Oak Park Office
		Center/Retail Center (Arboretum Park)
East	CS-MU-CO	Undeveloped
West	I-SF-2	Single-Family Residential Neighborhood

**AREA STUDY:** N/A

TIA: Waived

**WATERSHED**: Lake Creek

**DESIRED DEVELOPMENT ZONE:** Yes

**CAPITOL VIEW CORRIDOR:** N/A

**HILL COUNTRY ROADWAY:** N/A

# **NEIGHBORHOOD ORGANIZATIONS:**

Acres West Homeowners Association Anderson Mill Neighborhood Association Austin Heritage Tree Foundation Austin Monorail Project Bike Austin

DIKE Austili

Bull Creek Foundation

Homeless Neighborhood Organization

Long Canyon Homeowners Association

Long Canyon Phase II & LLL Homeowners Association, Inc.

**SELTEXAS** 

Sierra Club, Austin Regional Group

Spicewood Springs Road Tunnel Coalition

Super Duper Neighborhood Objectors and Appealers Organization

The Real Estate Council of Austin, Inc.

# **SCHOOLS**:

Hill Elementary School Murchison Middle School Anderson High School

# **CASE HISTORIES:**

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14-2013-0012	CS-CO, I-RR	6/04/13: Approved staff's	6/20/13 : Approved CS-MU-CO
(Hooper	to CS-MU-	recommendation of CS-MU-	zoning on consent on all 3
Communities:	CO	CO zoning with the following	readings (7-0); C. Riley-1 <sup>st</sup> ,
9710-9718		additional conditions agreed to	B. Spelman-2 <sup>nd</sup> .
Anderson Mill		by the applicant and the	-
Road)		neighborhood as read into the	
		record: 1) Under the 'MU'	
		Combining District-prohibit	2)
		civic uses, multi-family	
		residential use and short-term	
		rentals; 2) Limit the maximum	
		height to two stories (30 ft.);	
		3) Limit the maximum density	
		to 60 dwelling units or 12 per	
		acre and 4) Note that the Buyer	
		has agreed to prohibit 2nd floor	
		open space (balconies) through	
		a private restrictive covenant	
		(6-0, G. Rojas-absent);	
		P. Seeger-1 <sup>st</sup> , S. Compton-2 <sup>nd</sup> .	6/11/02
C14-2008-0234	I-RR to CS	4/07/09: Approved CS-CO	6/11/09: Approved CS-CO zoning
(ZFB, Ltd.		zoning on consent (7-0)	with the following conditions:
Rezoning: 9710-			1) One story convenience storage
9718 Anderson	2		as the only (CS) commercial
Mill Road)			services use, 2) Permit all other
			(LO) limited office type uses,
			3) Require a 2,000 trip limitation per day. The additional permitted
			uses were as follows: art gallery
			and software development. A
			right-of-way of 114 feet for
		3.3	Anderson Mill road if zoning is
		크	granted. Direction was given to
			staff to bring the item back for
			second and third readings on June
			18, 2009. A friendly amendment
			was made by Council Member
			Morrison to add as additional
			conditional uses screening
		· -	mechanical equipment on the roof
			and to have compatibility standard
			for screening and lighting. The
			friendly amendment was accepted
			by Council Member Leffingwell,
			the maker of the motion, and
			Council Member Shade, who
			seconded the motion. Vote: 6-0,
			S. Cole-absent); L Leffingwell-1 <sup>st</sup> ,

	ī	1	D GL 1 and
C14 2007 0101	DD to CD	11/20/07. A	R. Shade-2 <sup>nd</sup> .
C14-2007-0191	DR to GR	11/20/07: Approved staff	12/06/07: Approved ZAP
(Anderson Mill		recommendation of LO-CO	recommendation of LO-CO
Children's		zoning, with a CO to limit the	zoning on Council Member
Courtyard Day		development intensity for the	Martinez' motion, Council
Care: 9706		entire site to less than 2,000	Member Martinez' motion,
Anderson Mill		vehicle trips per day and a	Council Member Leffingwell's
Road)		street deed to dedicate 57 feet	second (7-0); 1 <sup>st</sup> reading
		of right-of-way from the	
		existing centerline of Anderson	1/31/08 : Approved LO-CO
		Mill Road (7-0, S. Hale-	zoning with conditions by consent
		absent); J. Martinez-1 <sup>st</sup> , K.	(7-0); 2 <sup>nd</sup> /3 <sup>rd</sup> readings
	]	Jackson-2 <sup>nd</sup> , with the following	
		additional conditions:	
		1) Prohibit the following uses:	€
		Urban Farm, Club or Lodge,	
		College and University	
		Facilities, Community Events,	
		Community Recreation	
		(Private), Community	
		Recreation (Public), Congregate	
		Living, Group Home, Class I	
		(General), Group Home, Class I	
		(Limited), Group Home, Class	
		II, Hospital Services (Limited),	
		Private Secondary Educational	
		Facilities, Public Primary	
		Educational Facilities, Public	
		Secondary Educational	
		Facilities, Residential	
		Treatment, Safety Services;	
		2) Require a sound retarding	
		fence to be constructed along	
		the north property line adjacent	
		to the single family residential	
		property. (The applicant will be	
		seeking a Board of Adjustment	
		variance to provide a ten foot	
	-	(10') sound retarding fence at	
		this location. This requirement	
		will be noted in a private	
		restrictive covenant between the	
		applicant and the	
		neighborhood.);	
		3) Require an eight foot (8')	
		sound retarding fence to be	
	,	constructed along the side	
		property lines for a minimum	
		distance of 150-feet.	

C14-06-0002	SF-1 to LR	5/02/06: Approved LR-CO	6/08/06: Approved LR-CO district
014-00-0002	SI -1 to LK	district zoning; limited to	zoning by consent (7-0)
		Financial Services, Pet	
		Services, Restaurant	
		(Limited), General Retail Sales	
		(Convenience), and Personal	
		Services as the only 'LR'	
		district uses; permit all other	
		'LO' district uses, prohibit	
1		Drive-In Services, Food Sales,	14
32		and Service Station uses; limit	
		development intensity on the	
		site to less than 2,000 vehicle	
		trips per day (8-0, J. Martinez-	
C14.05.0100		absent)	0/20/05 4
C14-05-0109		8/16/05: Approved staff's	,
		recommendation for LR-CO	consent (7-0); all 3 readings
		zoning (The CO will limit the development intensity for the	
		entire site to less than 2,000	
		vehicle trips per day. In	
		addition, if the requested zoning	
		is granted, the staff also	
		recommends that 57-feet of	
		right-of-way should be	
		dedicated in accordance with	
		the Roadway Plan through a	
		street deed.), with an added	
		condition to prohibit Drive-	
		Through Services, by consent	
		(8-0, K. Jackson-absent)	
C14-02-0140	RR to SF-6	3/4/03: Approved SF-6-CO	4/03/03: Granted SF-6-CO on all
		zoning with following	3 readings (5-0-2, Wynn and
		conditions: 1) A fifteen-foot	Goodman of dais)
		(15') vegetative buffer strip	
		within the compatibility setback	<i></i>
50		along the south and west	
		property lines;	
:		2) Fencing along the south and	
		west property lines;	
		3) A unit limit of 12 residential units; (8-0, M. Whaley-absent)	
C14-02-0134	LR-CO to	9/24/02: Approved staff's	10/24/02: Granted SF-6 on 1st
O17-02-01J#	SF-6	recommendation of SF-6	reading – Staff to report back
		zoning, by consent (5-0, D.	on flooding complaints: What has
		Castaneda, B. Baker- absent)	been done and what the
		,	applicant can do to help
		15	mitigate the situation.
			(5-0, Garcia-off dais,
			Dunkerley- absent)

			2/27/03: Approved (7-0); 2 <sup>nd</sup> /3 <sup>rd</sup> readings	
C14-01-0142 RR, SF-1 to LR		1/22/02: Approved staff's rec. on LR-CO zoning. (8-0, A. Adams-absent)	2/28/02: Approved LR-CO zoning by consent on first reading (6-0-1, Thomas-off dias)	
			3/21/02: Approved LR-CO (7-0); 2 <sup>nd</sup> /3 <sup>rd</sup> readings.	
C14-99-2033	RR to LO	10/05/99: Approved LO-CO allowing only 'NO' uses w/ 'LO' site regulations (8-0)	11/04/99: Approved PC rec. of LO-CO on 1 <sup>st</sup> reading (6-0); subject to current watershed regulations 3/30/00: Approved 2 <sup>nd</sup> / 3 <sup>rd</sup> readings (6-0)	
C14-98-0267	I-RR to GR	3/02/99: Approved staff rec. of LR-CO (5-3, BB/ JM/ RV-Nay)	4/01/99: Approved PC rec. of LR-CO w/ conditions (6-0), 1 <sup>st</sup> reading  5/06/99: Approved LR-CO w/ conditions (7-0); and/ 3 <sup>rd</sup> readings	
C14-98-0196	SF to GO	12/08/98: Approved LO (8-0)	1/07/99: Approved PC rec. of LO w/ conditions (7-0); 1 <sup>st</sup> reading  2/04/99: Approved LO (7-0); 2 <sup>nd</sup> / 3 <sup>rd</sup> readings	
C14-98-0135	I-RR to GR	10/27/98: Approved staff rec. of GR-CO w/ conditions: 50' greenbelt maintained w/ no impervious cover (6-0)	12/03/98: Approved PC rec. of GR-CO w/ conditions (6-0), 1 <sup>st</sup> reading  2/11/99: Approved GR-CO w/ conditions (6-0); 2 <sup>nd</sup> / 3 <sup>rd</sup> readings	

**RELATED CASES:** N/A

# **ABUTTING STREETS:**

NAME ROW		PAVMENT	CLASSIFICATION	DAILY TRAFFIC	
Anderson Mill Road	100'	50'	Major Arterial	N/A	

**CITY COUNCIL DATE:** February 13, 2014

**ACTION**:

**ORDINANCE READINGS**: 1<sup>st</sup>

2<sup>nd</sup>

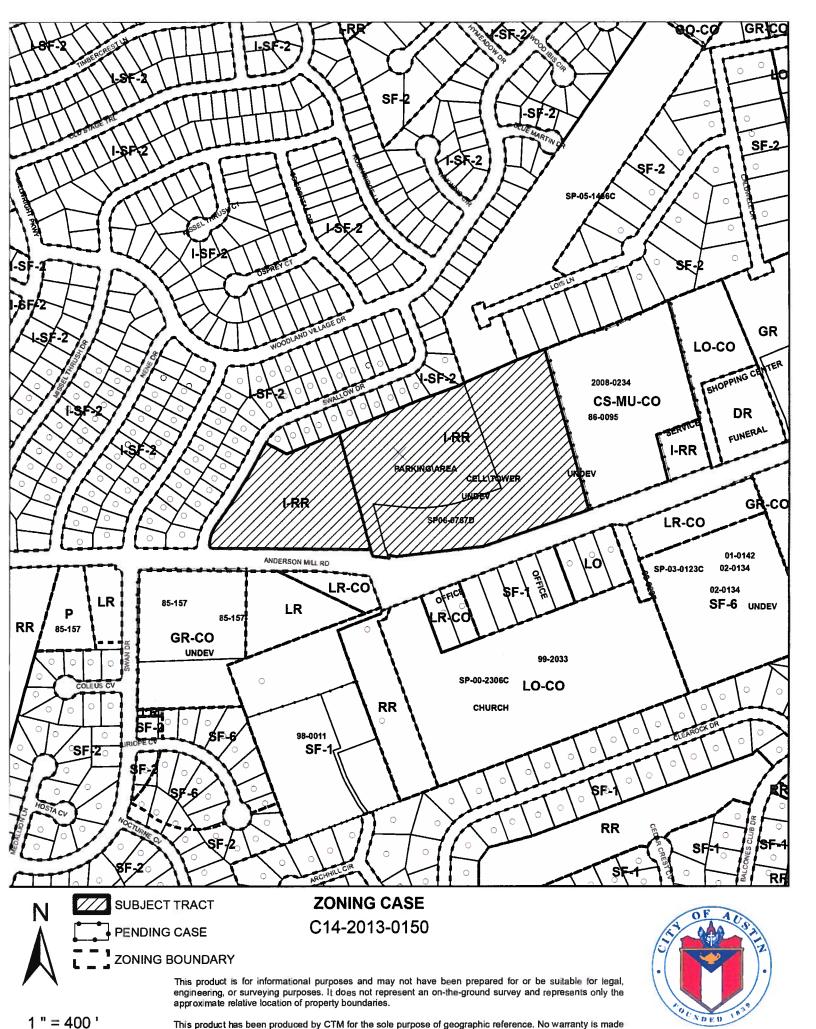
3<sup>rd</sup>

**ORDINANCE NUMBER:** 

**CASE MANAGER:** Sherri Sirwaitis

**PHONE:** 974-3057,

sherri.sirwaitis@ci.austin.tx.us



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### STAFF RECOMMENDATION

The staff recommendation is to grant LO-CO, Limited Office-Conditional Overlay District, zoning. The conditional overlay will limit development on the site to less than 2,000 vehicle trips per day.

In addition, if the requested zoning is granted for this site, then 57 feet of right-of-way from the existing centerline should be dedicated for Anderson Mill Rd. according to the Transportation Plan through a street deed prior to 3<sup>rd</sup> reading of the case at City Council [LDC, Sec. 25-6-51 and 25-6-55]. Currently, there is approximately 50 feet of right-of-way available. An additional 7 feet would be required from the subject parcel.

### BASIS FOR RECOMMENDATION

1. The proposed zoning should be consistent with the purpose statement of the district sought.

Limited office (LO) district is the designation for an office use that serves neighborhood or community needs and that is located in or adjacent to residential neighborhoods. An office in an LO district may contain one or more different uses. Site development regulations and performance standards applicable to an LO district use are designed to ensure that the use is compatible and complementary in scale and appearance with the residential environment.

2. The proposed zoning should promote consistency and orderly planning.

The proposed zoning is consistent and compatible with surrounding zoning and uses as there is commercial and office (LR, LR-CO, LO-CO and LO) zoning to the south, commercial-mixed use (CS-MU-CO) zoning to the east and residential (I-SF-2 and SF-2) zoning to the north and west of the site.

3. The proposed zoning will allow for a reasonable use of the property.

The proposed LO-CO zoning to permit the applicant to bring the existing use into conformance with land use regulations in the City of Austin Land Development Code.

# **EXISTING CONDITIONS**

### Site Characteristics

The site under consideration is consists of a religious assembly use (Bethany United Methodist Church), a parking area for the church, a telecommunications tower, and an undeveloped tract of land. The lots to the north and west are developed with single-family residences. To the south, across Anderson Mill Road, there are office, religious assembly and retail uses. The property to the east is currently undeveloped.

### **Comprehensive Planning**

### I-RR to LO

This zoning case is located on the northeast corner of Anderson Mill Road and Swallow Drive. The subject property contains the Bethany United Methodist Church, which is situated on a 19 acre site and includes a variety of church related buildings. The property is not located within the boundaries of a neighborhood planning area. Surrounding land uses includes single family housing to the north

and west, a cell tower to the east, and an office building and vacant land to the south. The property will continue to be utilized as a church.

# **Imagine Austin**

The site is located over the Edwards Aquifer Recharge Zone. An aquifer contributing zone is an area where runoff from precipitation flows to the recharge zone of an aquifer. Streams in the contributing zone flow downstream into the recharge zone and "contribute" water to the aquifer.

### Conclusion

The comparative scale of the site relative to other institutional and office uses located along the Anderson Mill Road falls below the scope of Imagine Austin, which is broad in scope, and consequently the plan is neutral on the proposed rezoning. However, due to the site's location over an environmentally sensitive area, there will be at the site planning stage an environmental review to determine if any critical environmental features are located on the site. If any are located, mitigation and setbacks necessitated by the land development code will be required.

# **Hill Country Roadway**

The site is not within a Hill Country Roadway Corridor.

# Environmental

The site is located over the North Edwards Aquifer Recharge Zone. The site is in the Lake Creek Watershed, which is classified as a Suburban Watershed by Chapter 25-8 of the City's Land Development Code. It is in the Desired Development Zone.

According to floodplain maps there is no floodplain within or adjacent to the project location. Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

Numerous trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

Under current watershed regulations, development or redevelopment requires water quality control with increased capture volume and control of the 2 year storm on site.

At this time, no information has been provided as to whether this property has any preexisting approvals that preempt current water quality or Code requirements.

The site is located within the endangered species survey area and must comply with the requirements of Chapter 25-8 Endangered Species in conjunction with subdivision and/or site plan process.

### **Impervious Cover**

The maximum impervious cover allowed by the LO zoning district would be 70 %. However, because the Watershed impervious cover is more restrictive than the zoning district's allowable impervious cover, the impervious cover on this site would be limited by the watershed ordinance.

Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

Development Classification	% of Gross Site Area	% of Gross Site Area with
		Transfers
Single-Family Residential	45%	50%
(min. lot size 5750 sq. ft.)		
One or Two Family Residential	55%	60%
(lot size < 5750 sq. ft.)		
Multifamily Residential	60%	65%
Commercial	65%	70%

\*\*\*According to COA GIS, this property is located immediately north of the boundary between the Lake Creek Watershed (Suburban Watershed classification) and the Bull Creek Watershed (Water Supply Suburban Watershed classification). A geological and / or topographical analysis of the site may be needed to determine the exact boundaries of the aforementioned watersheds and zones. Any portion of the property located within the Water Supply Suburban Watershed classification is subject to the following impervious cover limits:

Development Classification	% of Net Site Area	% NSA with Transfers
One or Two Family Residential	30%	40%
Multifamily Residential	40%	55%
Commercial	40%	55%

### Site Plan

Site plans will be required for any new development other than single-family or duplex residential.

Any development which occurs in an SF-6 or less restrictive zoning district which is located 540-feet or less from property in an SF-5 or more restrictive zoning district will be subject to compatibility development regulations.

### Compatibility Standards

The site is subject to compatibility standards. Along the all property lines, the following standards apply:

- No structure may be built within 25 feet of the property line.
- No structure in excess of two stories or 30 feet in height may be constructed within 50 feet of the property line.
- No structure in excess of three stories or 40 feet in height may be constructed within 100 feet of the property line.
- No parking or driveways are allowed within 25 feet of the property line.
- A landscape area at least 15 feet wide is required along the property line. In addition, a fence, berm, or dense vegetation must be provided to screen adjoining properties from views of parking, mechanical equipment, storage, and refuse collection.
- for a structure more than 100 feet but not more than 300 feet from property zoned SF-5 or more restrictive, 40 feet plus one foot for each 10 feet of distance in excess of 100 feet from the property zoned SF-5 or more restrictive.
- An intensive recreational use, including a swimming pool, tennis court, ball court, or playground, may not be constructed 50 feet or less from adjoining SF-3 property.

Additional design regulations will be enforced at the time a site plan is submitted.

### **Stormwater Detention**

At the time a final subdivision plat, subdivision construction plans, or site plan is submitted, the developer must demonstrate that the proposed development will not result in additional identifiable flooding of other property. Any increase in stormwater runoff will be mitigated through on-site stormwater detention ponds, or participation in the City of Austin Regional Stormwater Management Program, if available.

# **Transportation**

The Austin Metropolitan Area Transportation Plan calls for 114 feet of right-of-way for Anderson Mill Rd. If the requested zoning is granted for this site, then 57 feet of right-of-way from the existing centerline should be dedicated for Anderson Mill Rd. according to the Transportation Plan. [LDC, Sec. 25-6-51 and 25-6-55]. Currently, there is approximately 50 feet of right-of-way available. An additional 7 feet would be required from the subject parcel. If the additional right-of-way is not dedicated by 3<sup>rd</sup> reading of the zoning case, then a dedication of right-of-way at the subdivision or site plan phase should be included as a condition of zoning.

A traffic impact analysis was waived for this case because the applicant agreed to limit the intensity and uses for this development. If the zoning is granted, development should be limited through a conditional overlay to less than 2,000 vehicle trips per day. [LDC, 25-6-117].

A Neighborhood Traffic Analysis is required and will be performed for this project by the Transportation Review staff. Results will be provided in a separate memo [LDC, Sec. 25-6-114] (Please see Attachment A).

According to the Austin 2009 Bicycle Plan Update approved by Austin City Council in July 2009, bicycle facilities are existing along the adjoining streets as follows: Anderson Mill Road.

### **Existing Street Characteristics:**

						Bike
Name	ROW	Pavement	Class	Sidewalk?	Bus Route?	Route?
Anderson Mill Road	100	MAU4	Arterial	No	Yes	Yes

### Water and Wastewater

The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. The water and wastewater utility plan must be reviewed and approved by the Austin Water Utility for compliance with City criteria. Depending on the development plans submitted, water and or wastewater service extension requests may be required. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.

# PUBLIC HEARING INFORMATION

This zoning/rezoning request will be reviewed and acted upon at two public hearings: before the Land Use Commission and the City Council. Although applicants and/or their agent(s) are expected to attend a public hearing, you are not required to attend. However, if you do attend, you have the opportunity to speak FOR or AGAINST the proposed development or change. You may also contact a neighborhood or environmental organization that has expressed an interest in an application affecting your neighborhood.

During its public hearing, the board or commission may postpone or continue an application's hearing to a later date, or may evaluate the City staff's recommendation and public input forwarding its own recommendation to the City Council. If the board or commission announces a specific date and time for a postponement or continuation that is not later than 60 days from the announcement, no further notice is required.

During its public hearing, the City Council may grant or deny a zoning request, or rezone the land to a less intensive zoning than requested but in no case will it grant a more intensive zoning.

However, in order to allow for mixed use development, the Council may add the MIXED USE (MU) COMBINING DISTRICT to certain commercial districts. The MU Combining District simply allows residential uses in addition to those uses already allowed in the seven commercial zoning districts. As a result, the MU Combining District allows the combination of office, retail, commercial, and residential uses within a single development.

For additional information on the City of Austin's land development process, visit our website:

www.austintexas.gov

Danwon- Fletchol Sales -8.2013 MI am in favor comments should include the board or commission's name, the scheduled Written comments must be submitted to the board or commission (or the date of the public hearing, and the Case Number and the contact person contact person listed on the notice) before or at a public hearing. Your ☐ I object Public Hearing: Jan 21, 2014, Zoning and Platting Commission Daytime Telephone: 512 - 331 - 710 If you use this form to comment, it may be returned to: Feb 13, 2014, City Council reson Demogra Planning & Development Review Department Contact: Sherri Sirwaitis, 512-974-3057 Your address(es) affected by this application Jan Con 1801 Brduson Mill Signature Case Number: C14-2013-0150 Your Name (please print) Austin, TX 78767-8810 Aresa 1 isted on the notice. City of Austin Sherri Sirwaitis P. O. Box 1088 Comments:\_

# Sirwaitis, Sherri

PDR Help;

Subject:

RE: Email from austintexas.gov: Rezoning Bethany United Methodist Church C14-2013-0150

----Original Message----

From: Suzanne S Azar

Sent: Wednesday, January 15, 2014 11:11 AM

To: PDR Help:

Subject: Email from austintexas.gov: Rezoning Bethany United Methodist Church C14-2013-0150

This message is from Suzanne S Azar. [ suzanneschmeckazar@gmail.com ]

If this church wants to rezone, they should be required to put a sidewalk along Anderson Mill Road. I often walk by this property, and am forced to walk along the busy road or through their parking lot which is also dangerous.

They need to put in a sidewalk.

Thanks for your consideration.

Suzanne Azar