### **ZONING CHANGE REVIEW SHEET**

CASE:

C14-2014-0159

**P.C. DATE**: November 12, 2014

October 21, 2014

ADDRESS: 5600-7522 Penick Drive Rezoning

AREA:

0.646 acre (approx. 28,129 square feet.)

**NEIGHBORHOOD PLAN AREA:** East Riverside Corridor

(Pleasant Valley Neighborhood; East Riverside/Oltorf Neighborhood Plan Area

**OWNER:** 

Bill Greif

APPLICANT:

Thrower Design (Ron Thrower)

**ZONING FROM:** 

SF-1-NP

**ZONING TO:** 

ERC, with a Subdistrict Designation of Neighborhood Mixed Use

### **SUMMARY STAFF RECOMMENDATION:**

To grant ERC zoning, and for further Designate Neighborhood Mixed Use as the ERC subdistrict by amending the East Riverside Corridor Regulating Plan Figure 1-2, which is in turn reflected on Figure 1-7, base height.

### PLANNING COMMISSION RECOMMENDATION:

October 28, 2014

Postponed to November 12, 2014 at the Request of Staff Consent Motion: J. Stevens; Second: A. Hernandez) 8-0 (Absent: B. Roark).

### **PROCEDURAL NOTE:**

This application is being processed as a rezoning application (for purposes of notice, public hearings, petition rights, and so forth), similar to recent applications that amended the East Riverside Corridor Regulating Plan. The outcome, if the application is approved, would be both a zoning change (SF-1-NP to ERC) and an ERC Plan amendment (to designate the ERC Subdistrict on Figure 1-2, which is simultaneously reflected on Figure 1-7, Base Height). The application was filed on September 19, 2014.

On September 25, 2014, the City Council adopted a Resolution directing staff to initiate a code amendment that would establish additional procedures for an application proposing to amend the ERC Regulating Plan (Resolution No. 20140925-092). The additional processes are intended to align the process for amending the ERC Regulating Plan to be more like the process for neighborhood plan amendments rather than the process for a zoning case.

Specifically, the Resolution for the code amendment proposes that an amendment to Figure 1-2 (Subdistricts) would include enhanced participation such as conducting a community meeting with neighborhood contact teams and that contact teams would have the opportunity to submit a letter of recommendation regarding the application. This code amendment is under development (C20-2014-021).

The East Riverside/Oltorf Combined Neighborhood Plan Contact Team has provided correspondence indicating their opposition to the request, which would meet the intent of the Resolution (see Exhibit C-1).

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### **PETITION:**

Although a petition does not impose any requirements for voting by members of the Planning Commission, a petition was submitted on behalf of the residents north of Penick Drive to staff on October 31, 2014, and updated November 7, 2014 (see Exhibit P). At the time of drafting this report, the validity of the petition was unknown. Should a determination be available prior to the Commission meeting, staff will provide an update. Staff has been informed that all 7 properties north of Penick Drive are represented on the signed petition.

### **DEPARTMENT COMMENTS:**

The subject tract is located approximately 200 feet north of East Riverside Drive, stretching between Penick Drive to the west and Country Club Road to the east (see Exhibits A). The subject tract, as well as the property immediately to the north between the tract and Penick, was included in the ERC Regulating Plan, but was not rezoned to ERC.

Property immediately to the south, abutting Riverside, was zoned ERC and designated Neighborhood Mixed Use (NMU) subdistrict with the adoption of the East Riverside Corridor Regulating Plan in 2013 (see Exhibit E-1). With the exception of the westernmost portion of this ERC tract, the majority of that Riverside tract is also within a Hub boundary, and is also designated as eligible for participation in the density bonus program, should an owner wish to participate in the program at the time of site planning (see Exhibit E-2). The tract is eligible for development up to a maximum of 65 feet; however, owing to compatibility requirements within the ERC, buildings would be limited in height if adjacent to single-family or other triggering properties.

The subject tract, along with property immediately to the north and abutting Penick Drive, are four existing platted lots; these were also incorporated into the ERC Corridor with the Regulating Plan, but were not rezoned to ERC nor assigned a subdistrict designation. These lots were, however, assigned Special Regulating District (or SRD) as their future land use. These lots, including the subject tract, are outside the Hub boundary.

Penick Drive and the six SF-3-NP-zoned properties north of it are outside the boundary or the East Riverside Corridor. As such, they remain under the East Riverside/Oltorf Combined Neighborhood Plan. Likewise, the property beyond these residences, owned by Austin Community College and known as the Riverside Golf Course, is outside the boundary of the ERC, as is the Ruiz Public Library property to the northeast. Property to the east, across Country Club Drive and currently undeveloped, is within the ERC and is designated as NMU. Property to the west, across Penick, is also part of the ERC and designated NMU; a residence currently occupies that tract. To the south of Riverside Drive both NMU and CMU (Corridor Mixed Use) are found. Condominium residential, on either side of the new Rivers Edge Way, was developed under then-existing LO-MU zoning, which predated adoption of the ERC Regulating Plan.

The current request is to first, rezone the subject tract from SF-1-NP to ERC, and second, to designate the tract NMU. Although not part of the current application, the remainder of the four currently-zoned SF-1-NP lots are proposed to be resubdivided into five SF-1-NP lots through the subdivision process if the current rezoning/plan amendment application is approved. Note, the resubdivision can move forward with or without the rezoning.

No proposed change to the location of the Hub boundary is proposed, nor is there a request to make this subject tract eligible for participation in the development bonus program. The request



to rezone the property to ERC and assign NMU subdistrict designation is driven by the applicant's stated desire to have a more feasible property for development of a mixed-use project along Riverside, while simultaneously preserving single-family zoning along Penick Drive.

Correspondence from stakeholders has been attached (see Exhibit C).

### **ABUTTING STREETS & TRANSIT:**

Street Name	ROW Width	Pavement Width	Classification	Sidewalks	Bike Route	Bus Service (within ¼ mile)
Penick Drive	45'	28'	Local	No	No	Yes
Country Club Drive	76'	20'	Local	No	No	Yes

**EXISTING ZONING AND LAND USES:** 

	ZONING	LAND USES
Site	SF-1-NP	Undeveloped
South	ERC (NMU)	Undeveloped; East Riverside Drive
North	SF-1-NP; SF-3-NP	Undeveloped; Penick Drive; Single-family residential
East	ERC (NMU)	Country Club Dr; Undeveloped
West	ERC (NMU)	Penick Drive; Single-family residential

**TIA:** Not Required

WATERSHED: Country Club East (suburban)

**DESIRED DEVELOPMENT ZONE:** Yes

CAPITOL VIEW CORRIDOR: No HILL COUNTRY ROADWAY: No

### **NEIGHBORHOOD ASSOCIATIONS & COMMUNITY ORGANIZATIONS:**

COMMUNITY REGISTRY NAME	COMMUNITY REGISTRY ID
Southeast Austin Neighborhood Alliance	189
Crossing Gardenhome Owners Assn.	299
El Concilio Mexican-American Neighborhoods	477
Austin Neighborhoods Council	511
Montopolis Area Neighborhood Alliance	634
Austin Independent School District	742
Del Valle Independent School District	744
East Riverside/Oltorf Neighborhood Plan Contact Team	763
Chambord-Austin Owner's Association	913
Riverside Farms Road Neighborhood Assn.	934
PODER	972
Homeless Neighborhood Organization	1037
Bike Austin	1075
Carson Ridge Neighborhood Association	1145
Super Duper Neighborhood Objectors and Appealers Organizat	ion 1200

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Montopolis Neighborhood Plan Contact Team	1227
Sierra Club, Austin Regional Group	1228
The Real Estate Council of Austin, Inc.	1236
Pleasant Valley	1255
Austin Heritage Tree Foundation	1340
Del Valle Community Coalition	1258
Montopolis Neighborhood Association	1339
Montopolis Community Alliance	1357
SEL Texas	1363
Montopolis Neighborhood Association – El Concilio	1394
Preservation Austin	1424
East Austin Conservancy	1444
Friends of the Emma Barrientos MACC	1447

### SCHOOLS:

Austin Independent School District:

Allison Elementary

Martin Middle School

Eastside Memorial HS at Johnston

### **ZONING CASE HISTORIES FOR THIS TRACT:**

The Pleasant Valley Neighborhood, of which the subject tract and surrounding properties were a part, was part of the East Riverside/Oltorf Combined (EROC) Neighborhood Plan, adopted in November 2006, at which time the Neighborhood Plan (NP) combining district zoning was added to properties within the planning area (C14-05-0113). However, several of the properties, including the subject tract, were rezoned while the EROC Plan was being finalized. These tracts have case numbers associated with the neighborhood plans, but actually preceded the plan's adoption. For such cases listed below, the NP was appended to the zoning string with the adoption of the Pleasant Valley Neighborhood Plan combining district zoning.

NUMBER	REQUEST	LAND USE	CITY
		COMMISSION	COUNCIL
5602, 5604, and 5700	SF-3 to SF-1 & LR-	Recommended;	Approved;
Riverside	MU-CO	10/25/2005	03/02/2006
C14-05-0113.03			
5602 & 5604 Riverside	ERC (NMU	Recommended;	Approved;
C14-2012-0111b	Subdistrict)	10/23/2012	05/13/2013

### **ZONING CASE HISTORIES IN THE AREA:**

As noted above, the properties north of Penick Drive were excluded from the East Riverside Corridor Regulating Plan; none of these SF-3 properties were rezoned as part of a neighborhood planning effort, save for the addition of the NP combining district zoning.

Properties to south of Penick have been rezoned as part of the ERC Regulating Plan, and the East Riverside/Oltorf Neighborhood Plan before that.

ALLIMADED	DECHIECT	LAND USE	CITY
NUMBER	i REQUEST	I AND USE	I GHY I
- ITOMBEIT	11-40-01		<u> </u>



		COMMISSION	COUNCIL
North of Riverside Drive	)		
1601 Grove Blvd C14-05-0113.02 (part of NP)	SF-3 to SF-1 and LR- MU-CO	Recommended; 10/18/2005	Approved; 03/02/2006
C14-2012-0112 (part of ERC) South of Riverside Driv	ERC (NMU Subdistrict)	Recommended; 10/23/2012	Approved; 05/13/2013
5701 Riverside C14-06-0091	LO to LO-MU-CO	Recommended; 06/13/2006	Approved; 07/27/2006 (CO limits vtd & requires buffer)
5401 Riverside C14-06-0090	LO to LO-MU-CO	Recommended; 06/13/2006	Approved; 07/27/2006 (CO limits vtd)

Scheduled for consideration November 20, 2014 **CITY COUNCIL ACTION:** 

CASE MANAGERS:
Tonya Swartzendruber / tonya.swartzendruber@austintexas.gov /512-974-3462
Lee Heckman / lee.heckman@austintexas.gov / 512-974-7604

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### **SUMMARY STAFF RECOMMENDATION**

To grant ERC zoning, and for further Designate Neighborhood Mixed Use as the ERC subdistrict by amending the East Riverside Corridor Regulating Plan Figure 1-2, which is in turn reflected on Figure 1-7, base height.

### **BACKGROUND/PURPOSE STATEMENTS**

The current base zoning is SF-1-NP, or single-family residence (large lot)-neighborhood plan combining district zoning. The SF-1 zoning district is intended as an area for low density single-family residential use, with a minimum lot size of 10,000 square feet. This district is appropriate for locations where sloping terrain or environmental limitations preclude standard lot sizes, or where existing residential development has lots of 10,000 square feet or greater. NP — Neighborhood Plan district denotes a tract located within the boundaries of an adopted Neighborhood Plan.

The propose zoning is ERC, or East Riverside Corridor. ERC is zoning intended for properties included within the East Riverside Corridor Master Plan and East Riverside Corridor Regulating Plan. The purpose of the ERC district is to provide appropriate standards to ensure a high quality appearance for development and redevelopment and promote pedestrian-friendly design, to improve access to transit services and create an environment that promotes walking and cycling, among other goals identified in the Master Plan. There are five subdistricts within the ERC zoning district; each has distinct site development and use standards to ensure that the development is in line with the East Riverside Corridor Master Plan vision. Additional standards apply depending on the roadway type(s) adjacent to the tract, and tracts within an ERC Hub may also have specific standards. For more information on the East Riverside Corridor Regulating Plan, please visit our web site at: http://austintexas.gov/page/east-riverside-corridor-master-plan

In addition, the proposed ERC subdistrict is NMU, or Neighborhood Mixed Use. This subdistrict is a medium density subdistrict within the East Riverside Corridor and provides for mid-rise residential with neighborhood-oriented retail and smaller employers. It is intended to have opportunities for attached residential and smaller-scale commercial uses (see Exhibit E-3 for a summary).

### BASIS FOR RECOMMENDATION

Zoning changes should promote compatibility with adjacent and nearby uses and should not result in detrimental impacts to the neighborhood character; and

Zoning should promote a transition between adjacent and nearby zoning districts, land uses, and development intensities.

It is obvious that replacing SF-1 base zoning with ERC, Neighborhood Mixed Use at this location does bring NMU development closer to established SF-3 zoned homes outside of the ERC. However, compatibility is triggered by single family residential, and entails limits to height and requires setbacks that would otherwise not apply in NMU. As adopted, the ERC Regulating Plan establishes three zones of Height and Form that step back and up away from triggering property. These zones include screening and restricted use zones, as well as the "building" zones (see Exhibit E-4).

NMU, as a subdistrict, is limited to a maximum height of 50 feet. In this particular case, the existing NMU tract along Riverside is 200 feet deep. Because of the triggering property on the

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north, the northernmost 25' would be zones for screening and restricted use. The next 25' could only be 30' in height, with the next 50' at 40 feet in height. That leaves the southernmost 100' along Riverside with a maximum height of 60 feet based on compatibility, but 50 feet as determined by the NMU subdistrict.

The subject tract, which is just under 47' in width, would extend the NMU development closer to Penick; the setbacks and height limitation remain the same, it's just closer to Penick because the depth of the SF-1 property in-between would be reduced by that same depth. The single family lots that abut the rezoning tract are undeveloped, and owned by the same entity seeking the rezoning. Therefore, the greater impacts are to their own property.

If the NMU request is approved, it could provide another 47 feet (of depth) along Riverside that could be built to a maximum height of 50 feet (per the subdistrict). The existing NMU is also within a transit Hub boundary, and is eligible for a maximum bonus height of 65' if the owner chooses to participate in the development bonus program at the time of site planning. The subject tract is not to be included in the Hub boundary; however, it could provide for additional opportunity for the adjacent property already in the Hub.

Per compatibility, buildings between 100 to 200 feet from triggering property can be a maximum of 60 feet in height; after 200 feet from such property they can be 120 feet (both limited by subdistrict allowances). Therefore, if the NMU was granted, and the owner participated in the development bonus program, the end result could be a building that was 65' in height, but that height would be limited to a strip 47 feet wide, just north of Riverside. The next 100 feet (moving north from Riverside) would be eligible for 65' with bonus program participation, but would nonetheless be limited to 60' per compatibility, as would the next 50 feet deep section, limited to 40' and so on. The end result, if the NMU is granted to the subject tract, could be a building or buildings 50' high along Riverside that drop to 40' after a depth of 147 feet from Riverside. Alternately, should the owner elect to participate in the development bonus program, this could be a building or buildings 65' high along Riverside that drop to 60' after a depth of 47 feet from Riverside, and then to 40' after a depth of 147 feet from Riverside. This discussion has not even considered limitations that come from building placement and articulation requirements, of the fact NMU is limited to an FAR of 1:1.

The request would allow for additional development; whatever form that might take under a "by NMU right" or "by bonus program participation" would center that additional development along Riverside.

Staff is aware some may see this reduction in single-family residential area as an encroachment and detrimental to neighborhood character. However, given the compatibility standards of the ERCRP, that address not only setbacks and height limitations are similar to Subchapter E Requirements, but also screening zones and other requirements, the potential mixed use development should be compatible with both existing uses on the opposite side of Penick and future uses between the subject tract and Penick – namely, single-family residential.

NMU as a subdistrict was intended to provide for mid-rise residential and neighborhood-oriented retail. It is less intense than Corridor Mixed Use, which lines much of Riverside Drive. As a subdistrict it is meant to be compatible with residential, from a use perspective, similar to the less intense office, multifamily, or commercial zoning districts. With development further limited because of the compatibility requires, staff thinks the request does promote compatibility.

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As described above, one may anticipate that any additional development opportunities resulting from this request would be along Riverside. As such, this combined 247' deep tract would provide the classic transition from the most intense development along Riverside tapering down away from Riverside to the abutting SF-1 property.

Zoning should be consistent with an adopted study, the Future Land Use Map (FLUM) or an adopted neighborhood plan; and

The rezoning should be consistent with the policies adopted by the City Council or Planning Commission/Zoning and Platting Commission.

The subject tract and the remainder of the SF-1-NP property south of Penick was included within the ERCRP when it was adopted in May 2013. At that time the property was also designated SRD (Special Regulating District) for Future Land Use purposes. It was not, however, zoned ERC nor assigned a subdistrict designation, as was the tract along Riverside.

With the exception for existing PUDs and public facilities (e.g., school, library, park), nearly all the property within the ERC boundary was zoned ERC and assigned a subdistrict designation. This tract is one of those cases where it was not. However, staff is of the opinion that if some form of development under the ERC zoning designation and under the available ERC subdistricts was not expected, then the property would have been excluded from the adopted ERC boundary, retained its neighborhood plan FLUM designation, and not been assigned SRD. In short, if the property was included in the ERC, then it follows that it would be developed under ERC zoning and with an ERC subdistrict designation that provides uses and site development standards.



### **EXISTING SITE CHARACTERISTICS AND REVIEW COMMENTS**

### **Site Characteristics**

The subject tract is undeveloped, as are its parent parcels to the north. The track is ostensibly flat. The highpoint for the area between Riverside and Penick is at Riverside, with an elevation change of about 10 feet as it slopes to the west, north, and east. There are small trees and shrubs on the parent parcel, but it is not thought any of these are protected. There are no known environmental features, and development of the tract should not be unduly constrained by topological or environmental features.

### PDRD Environmental Review (9/30/2014) MM)

- 1. The site is not located over the Edwards Aquifer Recharge Zone. The site is in the Country Club East Watershed of the Colorado River Basin, which is classified as a Suburban Watershed by Chapter 25-8 of the City's Land Development Code. The site is in the Desired Development Zone.
- 2. Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

Development Classification	% of Gross Site Area	% of Gross Site Area with Transfers
Single-Family (minimum lot size 5750 sq. ft.)	50%	60%
Other Single-Family or Duplex	55%	60%
Multifamily	60%	70%
Commercial	80%	90%

- 3. According to floodplain maps there is no floodplain within or adjacent to the project location.
- 4. Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.
- 5. No trees are located on this property. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.
- 6. Under current watershed regulations, development or redevelopment requires water quality control with increased capture volume and control of the 2 year storm on site.
- 7. At this time, no information has been provided as to whether this property has any preexisting approvals that preempt current water quality or Code requirements.

### PDRD Site Plan Review (1/2014) (MSS)

Development on this site will be subject to the *East Riverside Corridor Regulating Plan*. Additional comments will be provided upon submittal of a site plan.



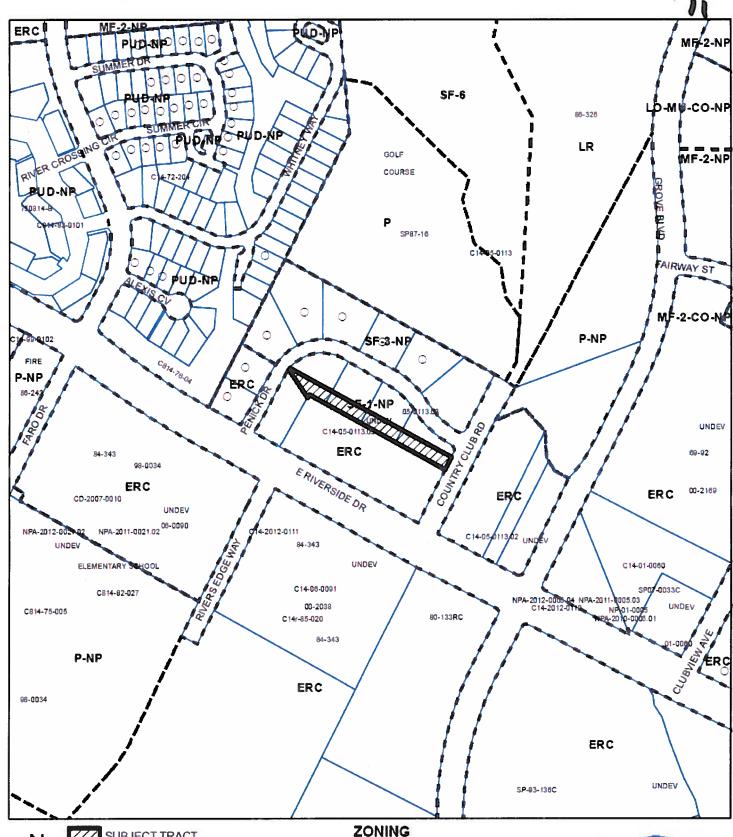
### PDRD Transportation Review (9/29/2014) (BG)

- 1. If the requested zoning is granted, it is recommended that access to Penick Drive be prohibited as a condition of zoning because it is a local street with single family zoning.
- 2. Additional right-of-way may be required at the time of subdivision and/or site plan.
- 3. If the requested zoning is granted, it is recommended that joint access be provided for the 4 lots along Penick Drive.
- 4. A traffic impact analysis may be required at the time of site plan based on proposed uses.
- 5. A Neighborhood Traffic Analysis may be required at the time of site plan unless access to Penick Drive is prohibited. LDC, Sec. 25-6-114.
- 6. According to the Austin 2009 Bicycle Plan Update approved by Austin City Council in June, 2009, a bicycle facility is not identified on Penick Drive or Country Club Drive.
- 7. Existing Street Characteristics:

Name	ROW	Pavement	Classification	Sidewalks	Bike Route	Capital Metro (within ¼ mile)
Penick Drive	45'	28'	Local	No	No	Yes
Country Club Drive	76'	20'	Local	No	No	Yes

# Water Utility Review (09/25/2014) (NK)

The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, water or wastewater easements, utility relocations and or abandonments required by the proposed land use. Depending on the development plans submitted, water and or wastewater service extension requests may be required. Based on the rezone to multi- family use which requires 1500 GPM fire flow a water SER will be required. Water and wastewater utility plans must be reviewed and approved by the Austin Water Utility for compliance with City criteria and suitability for operation and maintenance. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.





This product is for informational purposes and may not have been prepared for or be suitable for legal, engineering, or surveying purposes. It does not represent an on-the-ground survey and represents only the approximate relative location of property boundaries.

CASE#: C14-2014-0159

1"= 300'

This product has been produced by CTM for the sole purpose of geographic reference. No warranty is made by the City of Austin regarding specific accuracy or completeness. **Exhibit A - Zoning** 



C14-2014-0159 / Penick Drive Rezoning



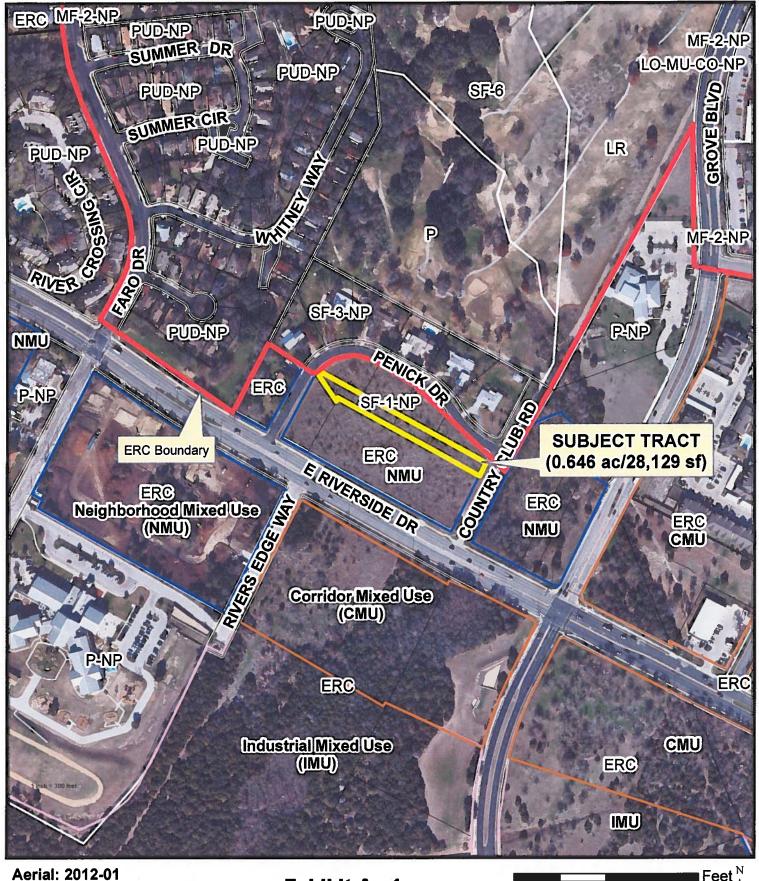


Exhibit A - 1

Aerial, Zoning, & ERC Subdistricts 1 inch = 300 feet

200

# C14-2014-0159 / Penick Drive Rezoning



Aerial: 2012-01

Exhibit A - 2

0 50 100

Aerial, Zoning, & ERC Subdistricts 1 inch = 100 feet



C14-2014-0159 / Penick Drive Rezoning



Source: Google Earth; Accessed 2014-11-06



From: Malcolm Yeatts

Sent: Friday, October 24, 2014 2:58 PM

To: Heckman, Lee

**Subject:** Case C14-2014-0159

The EROC Contact Team has voted to oppose the zoning request C14-2014-0159 (Penick Drive).



From: Ipworkout

**Sent:** Sunday, October 19, 2014 5:25 PM

**To:** Heckman, Lee **Cc:** Don Stewart

Subject: Rezoning case no. C14-2014-0159

Mr. Heckman, this email is in protest of the above referenced rezoning request. The contents of this email are also included in the response form which I will mail to you this week. I do not have contact information for all the Planning Commission members, but trust you will forward this or otherwise make available to them.

My husband Don Stewart and I have lived at 5608 Penick Drive for 23 years, during all of which time the neighborhood has been 100% owner-occupied single family residences. Maintenance and enhancement of the existing neighborhood character is paramount to us and to all our neighbors. Our home was the home of Harvey Penick during his years as golf pro at the original Austin Country Club, now Riverside Golf Course. The neighborhood always has acknowledged the value of honoring the Penick legacy by retaining its unique character.

In meetings through the years, Mr. Greif assured us that he too cares about the appearance and character of our neighborhood. In approximately 2004, we agreed to rezone the subject lots to SF-1 and minimize density development on Penick, in exchange for Mr. Greif rezoning his Riverside Drive frontage property to NMU so that he could develop that frontage property in keeping with the Riverside corridor master plan. Oral assurances were made that a sound or a green barrier would be included in an effort to insulate the single family homes from any retail development on Riverside. The current rezoning request and proposed development plans erode those assurances. We object to high density, multi story residential and commercial buildings, as they do not reflect the historical character of the neighborhood. There already is plenty of such development in the East Riverside Corridor, and the City must honor the EROC neighborhood plan goal to preserve the character of existing residential neighborhoods. We are unique, and construction of 300 apartments plus 3-story commercial buildings will destroy that.

We urge City staff and the Planning Commission to NOT approve rezoning of 5617-5717 Penick Drive. Thank you for your time and thoughtful consideration.

Respectfully,

**Donald Stewart** 

Linda Paulson

5608 Penick Dr

Austin, TX 78741



Sent: Monday, October 20, 2014 12:57 PM

To: Chimenti, Danette - BC

Cc: Heckman, Lee

**Subject:** Preserve the Harvey Penick Neighborhood

Danette,

The Harvey Penick Neighborrhood is 100% owner-occupied and is 100% unified against the proposed rezoning as it would certainly result in the destruction of the character of the neighborhood. The street is named after Legendary Austin Icon - Harvey Penick - who once lived on the street.

A decade ago, the owner of the tract that is requesting rezoning made an agreement with the neighborhood whereby the lots facing Riverside would become mixed use (our concession) if the Penickfacing lots would remain SF1- thereby ensuring the completion of our subdivision - retaining its current character.

This latest, proposed zoning change would drastically change the neighborhood and effectively be a complete railroading of this unique and unified neighborhood.

With the last round of zoning changes (2012) further concessions were made whereby one of the lots (corner lot of Penick and Riverside) switched from SF1 to NMU. And yet, now even more concessions are being requested.

Please include this email in file of record as this extremely relevant - from an Austin History perspective - Neighborhood wants it to be know that we are 100% unified against the proposed change. You will be hearing from other neighbors as well.

Please let me know your position on the proposed zoning change - and your thoughts on our chances of preventing the little guys from getting run-over by the developer/speculators.

Sincerely,

**Eran Gronquist** 

5704 Penick Dr.



**Sent:** Monday, October 20, 2014 1:16 PM

**To:** Stevens, Jean - BC **Cc:** Heckman, Lee

Subject: Harvey Penick Neighborhood - unified against destruction of historically significant

neighborhood

Jean,

The Harvey Penick Neighborhood is 100% owner-occupied and is 100% unified against the proposed rezoning as it would certainly result in the destruction of the character of the neighborhood. Penick Dr. is named after Legendary Austin Icon - Harvey Penick - who once lived on the street. Harvey Penick wrote the Little Red Book - the best-selling Sports book of all times. He was also mentor to Tom Kite and Ben Crenshaw - and good friends with Darryl Royal. This is Austin History.

As someone who studied Transportation Planning in Grad School (Texas State MAG 1997), I understand and appreciate the need for higher densities along major corridors. However, there also needs to be a balance of protecting some neighborhoods, character and history. This neighborhood is unique and historically significant and deserves to be saved.

The latest, proposed zoning change would be very out of character for this stretch of Riverside. The Commercial creep into this area of riverside - that is currently all SF1 - is over-the-top. Over the last couple of years, the City allowed the development of a number of SF1 homes directly across Riverside from the proposed development - making an even larger (than currently zoned) commercial development at this site even more out of character (surrounded by residential on all sides).

The current zoning allows for significant commercial development the Riverside lots and we are unified against further changes.

Please let me know your position on this and please also include this on file for the record.

Sincerely,

**Eran Gronquist** 

5704 Penick Dr.



**Sent:** Monday, October 20, 2014 1:39 PM

To: Hernandez, Alfonso - BC

Cc: Heckman, Lee

Subject: Preserve the Harvey Penick Neighborhood from extremely out of character commercial creep

Alfonso,

The Harvey Penick Neighborrhood is 100% owner-occupied and is 100% unified against the proposed rezoning as it would certainly result in the destruction of the character of the neighborhood. The street is named after Legendary Austin Icon - Harvey Penick - who once lived on the street.

A decade ago, the owner of the tract that is requesting rezoning made an agreement with the neighborhood whereby the lots facing Riverside would become mixed use (our concession) if the Penickfacing lots would remain SF1- thereby ensuring the completion of our subdivision - retaining its current character.

With the last round of zoning changes (2012) further concessions were made whereby one of the lots (corner lot of Penick and Riverside) switched from SF1 to mixed use. And yet, now even more concessions are being requested.

This latest, proposed zoning change constitutes overwhelming Commercial Creep - and would drastically change the character of the neighborhood. It would also effectively be a complete railroading of this unique, historical and unified neighborhood.

Please include this email in file of record as this extremely relevant (from an Austin History perspective) Neighborhood wants it to be known that we are 100% unified against the proposed change. You will be hearing from other neighbors as well.

Please let me know your position on the proposed zoning change - and your thoughts on our chances of preventing the little guys from getting run-over by the developer/speculators.

Sincerely,

Eran Gronquist

5704 Penick Dr.



From: billy Cassis

**Sent:** Monday, October 20, 2014 5:05 PM

**To:** Heckman, Lee; Chimenti, Danette - BC; Hernandez, Alfonso - BC; Stevens, Jean - BC; Oliver, Stephen - BC; Hatfield, Richard - BC; Jack, Jeff - BC; Nortey, James - BC; Roark, Brian - BC; Varghese, Lesley -

BC; Zaragoza, Nuria - BC

Subject: Case for rezoning Sf-1 lots in Harvey Penick Neighborhood C14-2014-0159

Mr. Heckman, and all esteemed City of Austin Planning Commission members,

This is a formal notice of opposition to the proposed zoning change on Penick Dr.

File Number C14-2014-0159

The adjacent home owners/ residents have been working with the land owner/ applicant for more than 10 years to reach a mutually amicable site plan for the completion of our unique subdivision off of East Riverside Dr.

In that process, there have been prior applications for zoning change in which we have agreed to see large portions of this parcel that lie within the ERC plan to be re-zoned and re-subdivided in a way that is consistent with the ERC vision as well as Mr. Greif's desire to maximize the parcel's FAR and its speculative resale potential.

We had conceded to this within the limits of fulfilling a criteria for the completion of our subdivision in a way that is understood to be consistent with its inherent character, preventing any drastic change of use or intensity of development in order to preserve what we have been nurturing in this 60 year old, 100 percent owner-occupied neighborhood.

We advise the current zoning category of SF-1 to remain in place and planning commission withhold a recommendation to change the zoning or lot boundaries so that all involved parties maintain the integrity of established compatibility standards.

That said, the current application to re-subdivide and acquire more NMU area is beyond the limits of what surrounding property owners have the capacity to accept. As recent as 2012, the City Council voted to maintain the SF-1 category for the four remaining vacant lots in question, while the SF lot with Riverside frontage was given NMU zoning. Only one and a half years later, this latest proposal would reduce those SF lots buildable area into much smaller lots that cannot effectively offer the reflectivity and compatibility that we have clearly requested to remain in place in our concerted effort to simply see the subdivision completed as close to its original design as possible.

While the implications for change-of-use easements, triggering properties setbacks for density, height restrictions and the street's increased traffic burden are all issues that are of equal importance, they are too complex to address in this email. The parcel is located on a particularly poor sight line along west bound Riverside Dr at the outlet of Penick Dr. Any additional vehicular access proposed in a site plan at this location could be considered negligent from a design standpoint. The increased vehicular load of the adjacent Milestone development alone has placed increased hazards on this section of what is an



incredibly busy street. Many area residents use turn lanes for u-turns to navigate coming and going into entrances that only offer one way access. The proposed density of the applicants parcel will create more traffic complexities that I am afraid at this point have not been scrutinized sufficiently. Additionally, in past EROC meetings, I was made aware of sensitivities regarding development of the parcel that lies within the Country Club Creek Watershed and potential hazards of storm water quality and management if density was the primary goal for development.

In summary, the previous and current property owners living on Penick Dr and members of the EROC team have worked with Mr Bill Greif for years and voted fairly in his favor for creating a development plan that met his criteria within the physical limits of the parcel itself. At this point, we see the latest application as a disregard for those years of practical planning in exchange for the pursuit of maximum density at the expense of our neighborhood's character, history, and its potential legacy. Thank you for your consideration in this matter, and I am always available for discussion. 512-632-2748

Kind Regards,

**Billy Cassis** 

5602 Penick Dr



**Sent:** Tuesday, October 21, 2014 12:56 PM

To: Oliver, Stephen - BC

Cc: Heckman, Lee

Subject: Preserve the Harvey Penick Neighborhood - C14- 2014-0159

Mr. Oliver,

I am writing to you today to ensure that you are aware that our unified, 100% owner-occupied neighborhood is opposed to the Applicant's (Bill Greiff) rezoning request for a number of reasons - one reason is the preservation of neighborhood with historic significance - Harvey Penick is a legendary Austin icon.

There are numerous reasons why the current, MU zoning - on the Applicant's Riverside facing lots - is absolutely appropriate as-is. The tract is completely surrounded by residential homes (on both sides of Riverside).

I am pro high-density along the Riverside Corridor - and have been ever since becoming exposed to the Austin Tomorrow Plan of the 1970s when I took my first Graduate level Land Use Planning course in 1994. I did my Graduate Thesis on Austin Transportation - promoting the very type of smart growth the ERC hopes to achieve. I support it.

We have known for decades that Riverside should be developed at high densities - and that is why in 2004, an agreement was reached between the Applicant and the Neighborhood resulting in rezoning of the Applicant's Riverside-facing lots from residential to mixed use - in exchange, the Neighborhood secured zoning that protected it (Penick-facing lots remained SF - reflective of the Neighborhood). The problem is that sometime between 2004 and 2012 the ball was completely dropped on the (prior to 2012) undeveloped tract directly across Riverside from the Applicant's tract. It was developed in the last two years as residential (directly on Riverside).

So, the Applicant's current, and very appropriate MU zoning - when built out - will be surrounded by residential homes. It will stand out (because of the 2012 failure directly across Riverside - Millstone) and all of the previously existing SF homes - as being the only MU on that stretch of riverside.

However, the proposed density increase will make the only MU surrounded completely by residential homes REALLY stand out - and will not in any way be in character of the existing residential homes on all sides - or all of the residential units just erected directly across Riverside.

The Neighborhood made a concession in the 2004 agreement. Another concession was made in 2012 when a corner lot owned by the applicant was turned (appropriately) to MU. But this latest encroachment on a 100% unified and owner occupied and historically significant Neighborhood appears to be an (over) compensation for the failure of 2012 (residential directly this stretch of Riverside). Please include this email in file of record. Please also let me know if there is a time we can meet to discuss.

Eran Gronquist 5704 Penick Dr.

Sincerely,

This zoning/rezoning request will be reviewed and acted upon at two public hearings: before the Land Use Commission and the City Council. Although applicants and/or their agent(s) are expected to attend a public hearing, you are not required to attend. However, if you do attend, you have the opportunity to speak FOR or AGAINST the proposed development or change. You may also contact a neighborhood or environmental organization that has expressed an interest in an application affecting your neighborhood.

During its public hearing, the board or commission may postpone or continue an application's hearing to a later date, or may evaluate the City staff's recommendation and public input forwarding its own recommendation to the City Council. If the board or commission announces a specific date and time for a postponement or continuation that is not later than 60 days from the announcement, no further notice is required.

**Exhibit C** 

During its public hearing, the City Council may grant or deny a zoning request, or rezone the land to a less intensive zoning than requested but in no case will it grant a more intensive zoning.

R 10/22/14

However, in order to allow for mixed use development, the Council may add the MIXED USE (MU) COMBINING DISTRICT to certain commercial districts. The MU Combining District simply allows residential uses in addition to those uses already allowed in the seven commercial zoning districts. As a result, the MU Combining District allows the combination of office, retail, commercial, and residential uses within a single development.

For additional information on the City of Austin's land development process, visit our website:

http://www.austintexas.gov/development.

comments should include the board or commission's name, the scheduled I am in favor 1/00/00/0 Written comments must be submitted to the board or commission (or the date of the public hearing, and the Case Number and the contact person contact person listed on the notice) before or at a public hearing. Your XI object Public Hearing: Oct 28, 2014, Planning Commission If you use this form to comment, it may be returned to: Nov. 20, 2014, City Council 589-7075 Planning & Development Review Department Your address affected by this application Contact: Lee Heckman, 512-974-7604 Comments: Use entruct in the ことをひるし S0 M Par Case Number: C14-2014-0159 Signature Daytime Telephone: (572) Penick Your Name (please print) Austin, TX 78767-8810 isted on the notice. City of Austin P. O. Box 1088 Donald Lee Heckman Linda 5608



# PUBLIC HEARING INFORMATION

This zoning/rezoning request will be reviewed and acted upon at two public hearings: before the Land Use Commission and the City Council. Although applicants and/or their agent(s) are expected to attend a public hearing, you are not required to attend. However, if you do attend, you have the opportunity to speak FOR or AGAINST the proposed development or change. You may also contact a neighborhood or environmental organization that has expressed an interest in an application affecting your neighborhood.

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Austin, TX 78767-8810

Lee Heckman P. O. Box 1088

Written comments must be submitted to the board or commission (or the contact person listed on the notice) before or at a public hearing. Your comments should include the board or commission's name, the scheduled date of the public hearing, and the Case Number and the contact person listed on the notice.

Public Hearing: Oct 28, 2014, Planning Commission

Contact: Lee Heckman, 512-974-7604

Case Number: C14-2014-0159

Nov 20, 2014, City Council

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Your Name (please print)	Tam in favor
2101 Rivers Edge Wan # 20	U l object
Your address(es) affected by this application	
Man	21/00/01
Signature	Date
Daytime Telephone: 4329400018	
Comments:	
If you use this form to comment, it may be returned to:	
City of Austin Planning & Development Review Department	



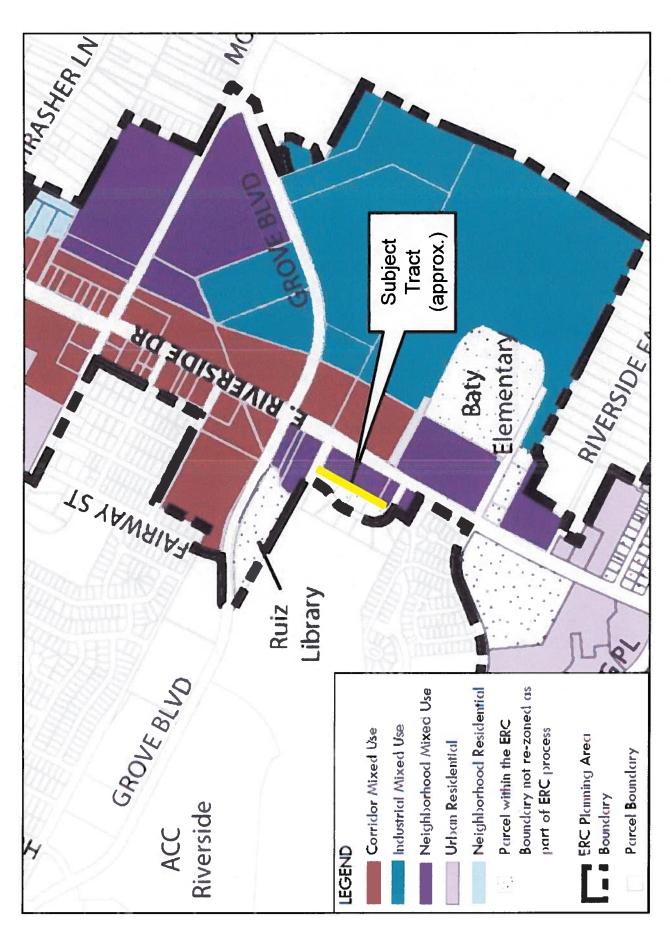


Exhibit E - 1 ERC Subdistricts



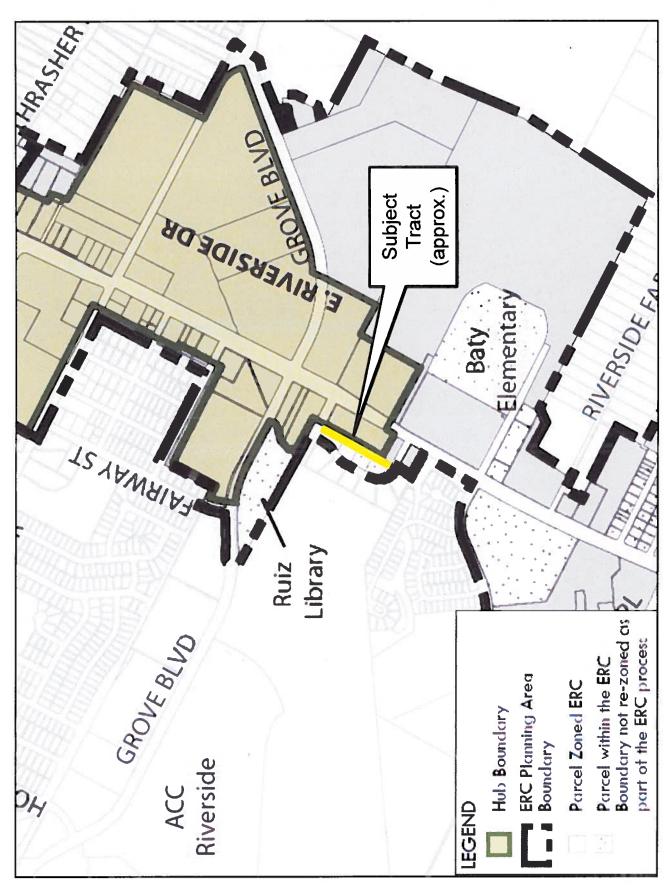


Exhibit E - 2 ERC Hub Boundary



	Lot Size	Floor to Area Ratio (FAR)	NEIGHBORHOOD	
CMU	Minimum Lot Size: 1,600 sf Minimum Lot Width: 20'	Maximum Floor-to-Area Ratio (FAR) by Right: 1:1  Desired minimum FAR: 60% of maximum FAR by right.	MIXED USE (NMU) SUBDISTRICT The Neighborhood Mixed	СМИ
IMU	Minimum Setbacks Front and Street Side	Note: Additional building height may be granted in exchange for the provision of public benefits. Maximum	Use Subdistrict provides for mid-rise residential with neighborhood-oriented retail	IMU
	Yard*: No ground-level front yard or side yard setbacks are	FAR waived with a development bonus. Development bonus criteria and standards are detailed in Article 6.	and smaller employers. It is intended to have opportunities for attached residential and	
	required. Instead, develop- ment must meet the building	Building Height	smaller-scale commercial uses.	
NMU	placement standards in Section 4.3.	Maximum Building Height: 50 feet	10' Min. ——Step-back after 3 stories	NMU
100	Interior Side Yard: 0' Rear Yard: 0'	Maximum Building Height	Max 50'	
UR	Upper-Story Building Facade Street-Side Step- backs:	with Development Bonus: See Figure 1-8.	Building Height By Right 3 Stories	UR
	The building facade at the	Compatibility	ABOVE: Typical height limit and step back	
NR	fourth story and above must be stepped back a minimum of 10 feet from the ground- level building facade line.	See Section 4.2.4 for compatibility standards.	requirements for buildings within the Neighborhood Mixed Use (NMU) Subdistrict.*  *Max. Building Height with a Density Bonus is established on Figure 1-8.	NR
	* If the street right-of-way is less than 60 feet in width, see Section 4.3.3.C.		Neighborhood Mixed Use (NMU) Land Use Summary*	

## **Building Placement**

Building placement determined by Roadway type and Active Edge Designation.

\*See Fig. 1-3 for Roadway Type designation and Section 4.3 for design requirements.

**Maximum Impervious Cover** 

Impervious Cover: 80% or Maximum Allowed by LDC 25-8.



### ABOVE & BELOW:

Examples of development similar to that allowed in the Neighborhood Mixed Use Subdistrict.



Land Use	BS WEIGHT
Residential, attached	Permitted
Residential, detached	Not Permitted
Smaller-scale Retail (less than 50,000 sq. ft.)	Permitted
General Retail	Not Permitted
Office	Permitted
Warehousing & Light Manufacturing	Not Permitted
Education / Religion	Permitted
Hospitality (hotels/motels)	Permitted
Civic Uses (public)	Permitted

<sup>\*</sup>The table above provides a summary only of land uses permitted within the Neighborhood Mixed Use Subdistrict. See Section 2.3.3. for a complete list of permitted land uses.

### **Exhibit E - 3 NMU Subdistrict**



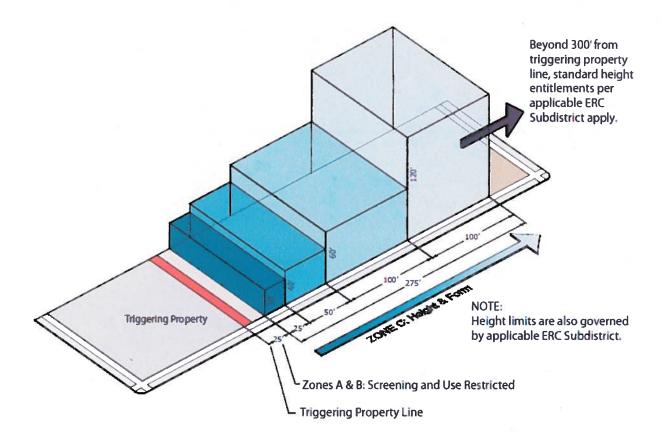


Figure 4-4: ERC Compatibility Height Restrictions

The compatibility standards for the ERC incorporate three Transition Zones: Zone A - Screening; Zone B - Use Restricted; and Zone C - Height & Form

### c. Height

See Figure 4-4 for illustration of ERC compatibility height restrictions.

NOTE: Allowable height is also limited by the maximum allowable height for each ERC Subdistrict. Whichever height limit is most restrictive, per this section or ERC Subdistrict, determines the height allowed on the site.

- i. Between 25 and 50 feet from the triggering property line, no building or structure may exceed 30 feet or two stories in height.
- ii. Between 51 feet and 100 feet from the triggering property line, no building or structure may exceed 40 feet.
- iii. Between 101 feet and 200 feet from the triggering property line, no building or structure can exceed 60 feet.
- iv. Between 201 feet and 300 feet from the triggering property line, no building or structure can exceed 120 feet.

### **PETITION**

Date: 10/28/14

To: Austin City Council

Permit/Complaint: 2014-101246 ZC

Case Number: C14-2014-0159

Address of Rezoning Request: 5617, 5701, 5709, 5717 Penick Drive

We, the undersigned owners of property affected by the requested zoning change described in the referenced file, do hereby *protest against any change* of the Land Development Code which would zone the property in full or partially to any classification other than **SF-1-NP**.

### **REASONS:**

- 1. INCOMPATIBILITY: significantly goes against preserving and enhancing the character of existing residential neighborhood...both immediate and along the corridor of new and older existing structures and zoning.
- 2. RECENT COMPROMISES TO APPLICANT AND CITY: supporting urban development/ERC with no reciprocation or upheld agreements
- 3. IN 2012, CITY COUNCIL VOTED/PASSED SF1 ZONING: rehashed, repackaged, redundant
- 4. HISTORIC NEIGHBORHOOD AND HOMES on the street
- 5. COMMERCIAL CREEPING: 10 years ago supported applicant with rezone, subdivide of 5 SF lots.
- 2 years ago, lost 1 SF lot to ERC.
- 6. WATER QUALITY: Country Club Creek watershed with artery and flood plain is next to subject property
- 7. DE-VALUE: no assurances to future development as all submitted renderings are speculative and do not show maximum potential this re-zoning creates.



MAP#	ADDRESS	Parcel   Tax ID   ACRES
1	5704 Penick Dr	286716   03061201020000   0.8695
2	5702 Penick Dr	286717   03061201030000   0.599
3	5700 Penick Dr	286718   03061201040000   0.5251
4	5608 Penick Dr	286719   03061201050000   0.4744
5	5606 Penick Dr, A	286720   03061201060000   0.9949
5	5606 Penick Dr, B	286720   03061201060000   0.9949
6	5604 Penick Dr	286721   03061201070000   0.5381
7	5602 Penick Dr	286722   03061201120000   0.7329

1	SIGNATURE	PRINTED NAME	ADDRESS	EMAIL/PH#	]
1	A A	LULY SHEFFIELD	5606 PENCK	512.784.3048	-
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7	5602 Penick Dr	$286722 \mid 03061201120000 \mid 0.7329$

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8	1	MIRADA DODGEN	STOO POWEL DR	512 613 0642
9	1	Lora Dorosal	5700 Penall DR	50 623-6641
10	7-1-24	Nicolas Eins Gongast	5701 Penul D-	511 657.3931
11	Here -	SMW WEBER	5702 Periode D-	18741
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