### ZONING CHANGE REVIEW SHEET

P.C. DATE: March 24, 2015

**AREA:** 0.746 Acres (32,495.76 Sq. Ft.)

CASE:

C14-2015-0006

Waller on Swede Hill

**ADDRESS:** 

908 E. 15th Street, 807 E. 16th Street, 1506 Waller Street

**DISTRICT:** 

OWNER:

WJP Swede Hill, LLC (Wes Peoples)

**AGENT:** 

WJP Construction Services, LLC (Ken Blaker)

**FROM:** 

SF-3-NP

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TO: GR-MU-CO-NP

NEIGHBORHOOD PLAN AREA: Central East Austin

TIA: N/A

WATERSHED: Waller Creek

**SCENIC ROADWAY:** No

**CAPITOL VIEW CORRIDOR:** See Exhibit B

**DESIRED DEVELOPMENT ZONE:** Yes

### SUMMARY STAFF RECOMMENDATION:

Staff does not support the community commercial-mixed use-conditional overlay-neighborhood plan GR-MU-CO-NP combining district zoning request. Staff offers the alternate recommendation:

- Limited office-mixed use-neighborhood plan (LO-MU-NP) combining district zoning for approximately 5,750 square feet area encompassing the Stasswender House. If the Historic Landmark Commission recommends a Historic designation for the house, Staff recommends adding this designation to the property zoning (LO-MU-H-NP).
- Multifamily residence moderate-high density-conditional overlay-neighborhood plan (MF-4-CO-NP) is recommended for the remainder of the property. The conditional overlay would prohibit multifamily residential land use, limit the property to a maximum of 22 residential units, prohibit vehicular access to Waller Street, and limit the number of vehicular trips per day to 300.

### PLANNING COMMISSION RECOMMENDATION:

March 24, 2015:

### HISTORIC LANDMARK COMMISSION RECOMMENDATION:

March 23, 2015: Pending.

# **ISSUES:**

In December 2014, neighborhood representatives approached the Historic Landmark Commission (HLC). requesting that the structures located on the subject property be evaluated and considered for historic landmark designation. The structures include a single family residence commonly referred to as the Stasswender House (located at the corner of East 16th Street and Waller Street), as well as smaller houses and cottages. The property owners were not a party to this request, but agree that the Stasswender House may be historic. However, they do not agree that the other structures meet historic criteria.

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HLC agreed to evaluate the property and determine if the City will initiate a historic rezoning request for all or a portion of the property. HLC is scheduled to discuss and possibly act on this item on March 23, 2015. If a historic rezoning is recommended by HLC, that rezoning will be incorporated into this rezoning request. A summary memo of the March 23, 2015, HLC meeting will be provided as soon as possible.

### **DEPARTMENT COMMENTS:**

The subject property is located on the west side of Waller Street between East 15<sup>th</sup> and East 16<sup>th</sup> Streets. The Stasswender House is located at the corner of East 16th Street and Waller Street, and the remainder of the property is developed with a single family residence and other structures. The property is zoned SF-3-NP. A single family residence is located immediately southeast of the property, and is also zoned SF-3-NP. Across Waller Street to the east are single family and two family residences zoned SF-3-NP and MF-2-NP. Across 15<sup>th</sup> Street to the south are single family residences and an office building zoned SF-3-NP, LO-MU-NP. West of the property is a dedicated but unconstructed alley; beyond the alley is undeveloped property that is owned by Texas Department of Transportation (TxDOT) for future right-of-way (ROW). The property is zoned MF-3-NP. Across East 16<sup>th</sup> Street to the north are properties zoned CS-MU-CO-NP that are developed with a limited restaurant and a motel. A portion of the Capitol View Corridor crosses the northern portion of the subject property, and is shown on the aerial map exhibit. Please refer to *Exhibits A and B* (*Zoning Map and Aerial View*).

The Applicant proposes developing the property, excluding the Stasswender House site, with a 22-unit condominium residential development. The Applicant proposes allowing the Stasswender House be used for commercial, office, residential, or a mixed-use development. This land use would not necessarily be related to the adjacent condominium property. The property has frontage on East 16<sup>th</sup> Street, Waller Street, and East 15<sup>th</sup> Street. East 16<sup>th</sup> is a collector roadway because it serves a mix of commercial, civic, and residential land uses. Waller and East 15<sup>th</sup> are both residential streets that primarily serve residential land use areas.

Correspondence from neighborhood representatives regarding the rezoning request is attached in *Exhibit C* (*Correspondence*).

### **STAFF RECOMMENDATION:**

The Applicant requested GR-MU-CO-NP to allow the intended number of residential units and allow the commercial and office uses to be developed on the same property as the condominium project. Staff and neighborhood representatives had concerns regarding GR zoning on the property, based on the intensity of commercial land uses and traffic.

Staff supports limited office-mixed use-neighborhood plan (LO-MU-NP) combining district zoning for the Stasswender House site, and recommends the minimum site area required for this zoning district (5,750 sq. ft.) This will allow office and low intensity commercial land uses, as well as residential These are suitable for the East 16<sup>th</sup> Street frontage, which is a transitional area to commercial uses, including a restaurant, hotel, multifamily, and more. If the Historic Landmark Commission recommends a Historic designation for the house, Staff recommends adding this designation to the property zoning (LO-MU-H-NP).

Staff also supports multifamily residence – moderate-high density-conditional overlay-neighborhood plan (MF-4-CO-NP) is recommended for the remainder of the property. The subject property is located between a predominately single family residential neighborhood and the northbound frontage of Interstate IH 35. Single family development is not suitable immediately adjacent to dedicated TxDOT ROW, and the property does not have suitable access to non-residential streets for commercial development. Multifamily development is often located along highway corridors, providing a buffer between single family areas and the highway. To maintain the character of the area, Staff recommends the conditional overlay would prohibit multifamily residential land use—this will still allow the proposed condominium development. Staff recommends additional conditions to mitigate the scale and impact of any redevelopment of the property by limiting the property to a maximum of 22

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residential units, prohibiting vehicular access to Waller Street, and limiting the number of vehicular trips per day to 300.

- I. Zoning should allow for reasonable use of the property.
  The subject property is located between a predominately single family neighborhood and IH 35. The current SF-3-NP zoning is not desirable in such close proximity to the interstate, and is more suitable for higher density development traditionally found along highways. The property is not suited for intense commercial development since the property does not access the highway, but single family development is also inappropriate due to the proximity of the highway.
- Zoning should promote a transition between adjacent and nearby zoning districts, land uses, and development intensities.
   Condominium development is an appropriate transition between the single family neighborhood and interstate corridor. MF-4 will allow the residential nature of the neighborhood to be maintained, while

providing a transitional buffer between the single family area and the highway.

# **EXISTING ZONING AND LAND USES:**

	ZONING	LAND USES				
Site	SF-3-NP	Single family residences				
North	CH-CO-NP	Limited restaurant, Motel				
South	SF-3-NP, LO-MU-NP	Single family residences, Offices				
East	SF-3-NP, MF-2-NP, LR-H-MU-NP	Single family residences, Two family residences				
West	MF-3-NP	TxDOT right-of-way				

CITY FILE # / NAME	ZONING FROM	ZONING TO	STAFF RECOMMENDATION	PLANNING COMMISSION	CITY COUNCIL
C14-2008- 0166 Petty Property	SF-3-NP	GR-MU-CO-NP (Only LO uses, max 500 v.p.d., max 24 residential units	Tract 1: SF-3-NP, Tracts 2 & 3: LR-MU-CO-NP	8/26/2008: PC to deny GR-MU- CO-NP (7-0)	11/6/2008: to deny GR- MU-CO-NP (6-0) Valid Petition

A Neighborhood Plan Amendment (NPA) is currently under review for the subject property (City File # NPA-2014-0009.01), requesting a change from single family residential to mixed use.

### **ABUTTING STREETS:**

Name	ROW	Pavement	Classification	Sidewalks	Bike Route	Capital Metro (within ¼ mile)
E. 15 <sup>th</sup> Street	50'	28'	Local	No	No	No
E. 16 <sup>th</sup> Street	60'	30'	Collector	No	No	No
Waller Street	35'	26'	Local	No	No	No

### SCHOOLS:

Campbell Elementary School

Kealing Middle School

McCallum High School

# **NEIGHBORHOOD ORGANIZATIONS:**

Del Valle Community Coalition Swede Hill Neighborhood Association Austin Heritage Tree Foundation Downtown Austin Neighborhood Association

Austin Neighborhoods Council

Central Austin Community Development Corporation

African American Cultural Heritage District Business Association

Oakwood Neighborhood Association

Organization of Central East Austin Neighborhoods (OCEAN)

Sierra Club, Austin Regional Group

East Austin Conservancy
Waller Creek Conservancy
Downtown Austin Alliance
Lower Waller Creek
The Real Estate Council of Austin
Preservation Austin
Friends of the Emma Barrientos MACC
United East Austin Coalition
Swede Hill Lofts HOA

**SELTexas** 

Austin Independent School District.

## **CITY COUNCIL DATE/ACTION:**

April 16, 2015:

ORDINANCE READINGS: 1st 2nd 3rd

**ORDINANCE NUMBER:** 

**CASE MANAGER:** Heather Chaffin

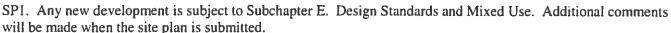
e-mail: heather.chaffin@austintexas.gov

PHONE: 512-974-2122

C14-2015-0006

## ADDITIONAL STAFF COMMENTS:

## SITE PLAN



### **TRANSPORTATION**

- TR1. Additional right-of-way may be required at the time of subdivision and/or site plan.
- TR2. If the requested zoning is granted, it is recommended that joint access be provided for all lots.
- TR3. The Austin Metropolitan Area Transportation Plan calls for a total of 400 feet of right-of-way for IH 35. TxDOT may request the reservation of additional right-of-way in accordance with the Transportation Plan when the site is redeveloped [LDC, Sec. 25-6-51 and 25-6-55].
- TR4. A Neighborhood Traffic Analysis may be required and will be performed for this project by the Transportation Review staff. LDC, Sec. 25-6-114.
- TR5. Nadia Barrera, Urban Trails, Public Works Department and Nathan Wilkes, Bicycle Program, Austin Transportation Department may provide additional comments regarding bicycle and pedestrian connectivity per the Council Resolution No. 20130620-056.
- TR6. According to the Austin 2009 Bicycle Plan Update approved by Austin City Council in June, 2009, a bicycle facility is not identified on E. 15<sup>th</sup>, E. 16<sup>th</sup>, or Waller Street.
- TR7. A traffic impact analysis was not required for this case because the traffic generated by the proposed zoning does not exceed the threshold of 2,000 vehicle trips per day. [LDC, 25-6-113]
  - R8. Existing Street Characteristics:

Name	ROW	Pavement	Classification	Sidewalks	Bike Route	Capital Metro (within ¼ mile)
E. 15 <sup>th</sup> Street	50'	28'	Local	No	No	
E. 16 <sup>th</sup> Street	60'	30'	Collector	No	No	
Waller Street	35'	26'	Local	No	No	

### **ENVIRONMENTAL**

- 1. The site is not located over the Edwards Aquifer Recharge Zone. The site is located in the Waller Creek Watershed of the Colorado River Basin, which is classified as an Urban Watershed by Chapter 25-8 of the City's Land Development Code. It is in the Desired Development Zone.
- Zoning district impervious cover limits apply in the Urban Watershed classification.
- 3. According to floodplain maps there is no floodplain within or adjacent to the project location.
- 4. Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.
- 5. Trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.



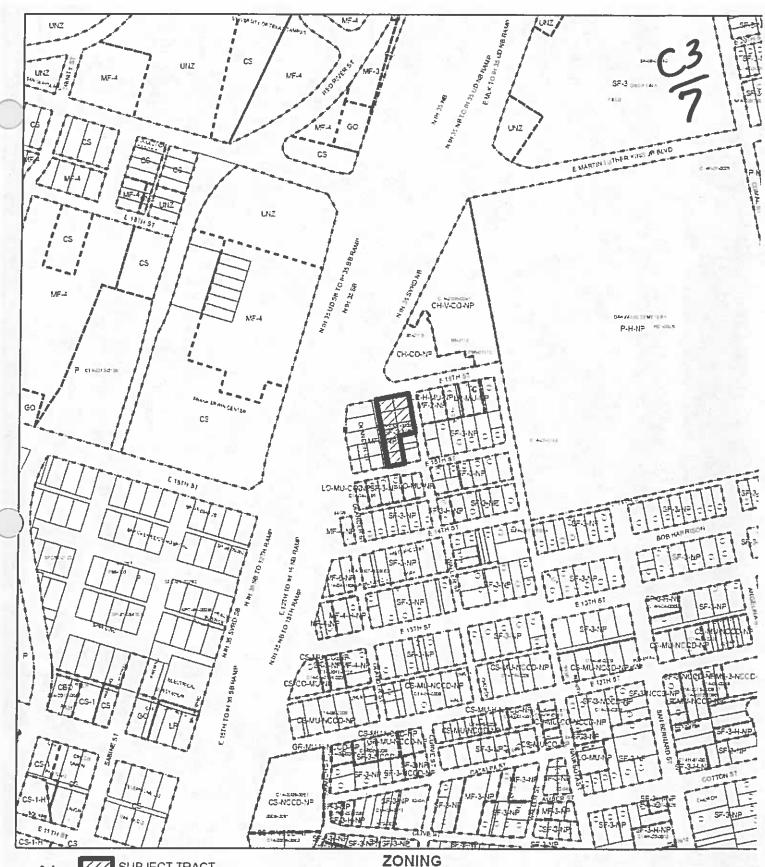
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6. This site is required to provide on-site water quality controls (or payment in lieu of) for all development and/or redevelopment when 8,000 s.f. cumulative is exceeded, and on site control for the two-year storm.

7. At this time, no information has been provided as to whether this property has any preexisting approvals that preempt current water quality or Code requirements.

### **WATER UTILITY**

FYI: The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the proposed land use. Depending on the development plans submitted, water and or wastewater service extension requests may be required. Water and wastewater utility plans must be reviewed and approved by the Austin Water Utility for compliance with City criteria. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.







PENDING CASE

ZONING CASE#: C14-2015-0006

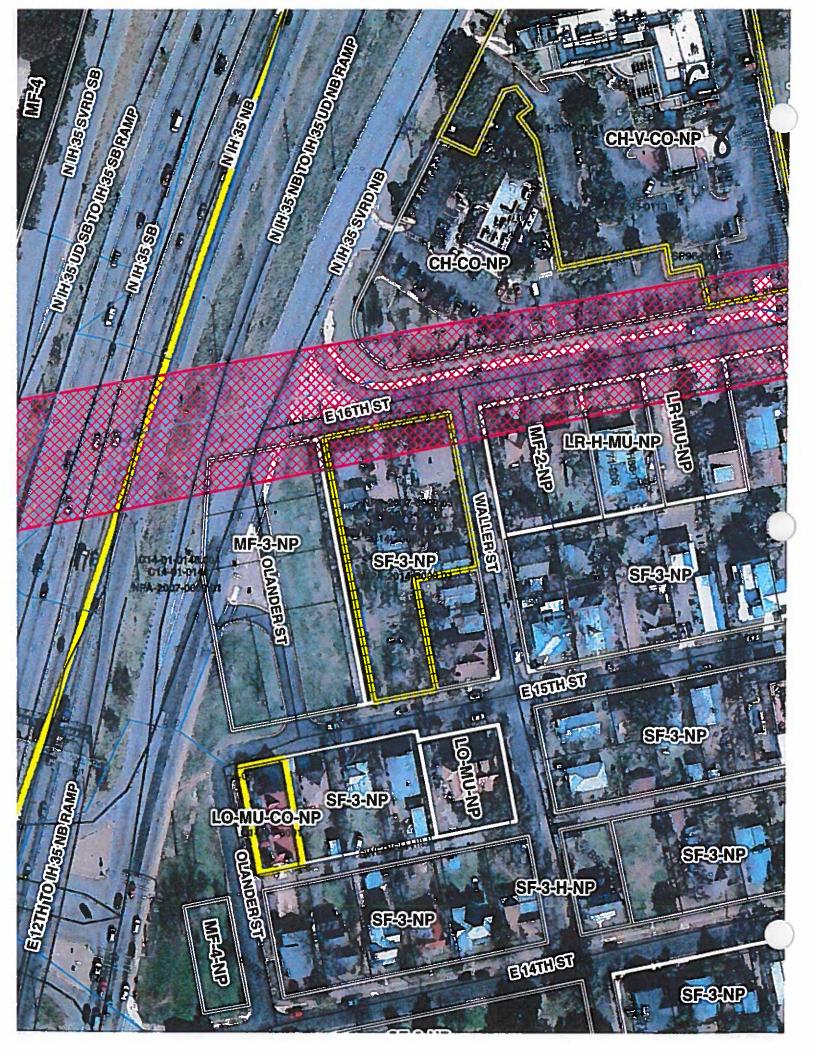
**ZONING BOUNDARY** 

This product is for informational purposes and may not have been prepared for or be suitable for legal, engineering, or surveying purposes, it does not represent an on-the-ground survey and represents only the approximate relative location of property boundaries

1" = 400'

This product has been produced by CTM for the sole purpose of geographic reference. No warranty is made by the City of Austin regarding specific accuracy or completeness.







This zoning/rezoning request will be reviewed and acted upon at two public hearings: before the Land Use Commission and the City Council. Although applicants and/or their agent(s) are expected to attend a public hearing, you are not required to attend. However, if you do attend, you have the opportunity to speak FOR or AGAINST the proposed development or change. You may also contact a neighborhood or environmental organization that has expressed an interest in an application affecting your neighborhood.

During its public hearing, the board or commission may postpone or continue an application's hearing to a later date, or may evaluate the City staff's recommendation and public input forwarding its own recommendation to the City Council. If the board or commission announces a specific date and time for a postponement or continuation that is not later than 60 days from the announcement, no further notice is required.

During its public hearing, the City Council may grant or deny a zoning request, or rezone the land to a less intensive zoning than requested but in no case will it grant a more intensive zoning.

However, in order to allow for mixed use development, the Council may add the MIXED USE (MU) COMBINING DISTRICT to certain commercial districts. The MU Combining District simply allows residential uses in addition to those uses already allowed in the seven commercial zoning districts. As a result, the MU Combining District allows the combination of office, retail, commercial, and residential uses within a single development.

For additional information on the City of Austin's land development, process, visit our website: http://www.austintexas.gov/development.

P. dox 1088

He 'r Chaffin

Planning & Development Review Department

City of Austin

If you use this form to comment, it may be returned to:

Written comments must be submitted to the board or commission (or the contact person listed on the notice) before or at a public hearing. Your comments should include the board or commission's name, the scheduled date of the public hearing, and the Case Number and the contact person listed on the notice.



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Comments: No rued for mixed 150
Daytime Telephone: 972 7427422
Your address(es) affected by this application 2/2/15
1005 East 15th Aust 78702 Probject
30045
Case Number: C14-2015-0006 Contact: Heather Chaffin, 512-974-2122 Public Hearing: Feb 10, 2015, Planning Commission Mar 5, 2015, City Council

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He: Chaffin

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City of Austin

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http://www\_ustintexas.gov/development.

Comments: Your Name (please print) Daytime Telephone: 405-637-5460 Your address(es) affected by this application comments should include the board or commission's name, the scheduled contact person listed on the notice) before or at a public hearing. Your Public Hearing: Feb 10, 2015, Planning Commission Contact: Heather Chaffin, 512-974-2122 Case Number: C14-2015-0006 date of the public hearing, and the Case Number and the contact person listed on the notice. Written comments must be submitted to the board or commission (or the 309 walks residence / Dhue > 12510/m-Mar 5, 2015, City Council Signature なるとうのつというと **№**1 object I am in favor



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Planning & Development Review Department

Heather Chaffin
P. O. Box 1088

Ancim TY 78767-8810

### Chaffin, Heather

From:

Betsy Christian

Sent:

Sunday, February 01, 2015 4:24 PM

ા: Subject: Chaffin, Heather C14-2015-0006

Follow Up Flag: Flag Status:

Follow up Flagged

Dear Heather,

My husband and I own 1002 E. 15th St, which is near 908 E. 15th, 807 E. 16th, and 1506 Waller. I just received the application for rezoning and I'm completely confused. I looked at the query folder, but none of that information makes sense to me. This seems like a BIG, GIANT change from residential to commercial. I don't understand what's happening and would like to know in plain language what is about to happen to the neighborhood. It seems like this is already a done deal and if I go to a public hearing to learn about the project it will be too late. Can you fill me in?

Thanks for any assistance.

**Betsy Christian** 

