#### ZONING CHANGE REVIEW SHEET

CASE:

C14-2015-0054

901 East

**P.C. DATE:** June 23, 2015

**DISTRICT:** 3

ADDRESS: 901 and 917 East 6th Street

AREA: 0.706 acres

**OWNER:** 

Osten Hall, LLC (Richard Kooris)

AGENT:

Land Use Solutions (Michele Haussmann)

FROM:

Transit Oriented Development-Neighborhood Plan (TOD-NP) combining district

Transit Oriented Development-Central Urban Redevelopment- Neighborhood Plan (TOD-CURE-NP) combining district

NEIGHBORHOOD PLAN AREA:

East Cesar Chavez

TIA: N/A

WATERSHED: Waller Creek

**CAPITOL VIEW CORRIDOR:** Yes

**DESIRED DEVELOPMENT ZONE:** Yes

SCENIC ROADWAY: No

### SUMMARY STAFF RECOMMENDATION:

Staff supports the Applicant's request, with conditions (TOD-CURE-CO-NP). Staff recommends the following conditions: 1. Development on the site shall generate no more than 2,000 vehicular trips per day; 2. Vehicular access to East 6th Street is prohibited. The Applicant agrees to the additional conditions.

# PLANNING COMMISSION RECOMMENDATION:

June 23, 2015:

### **ISSUES:**

The Applicant requests TOD-CURE-NP, with the CURE combining district modifying the base TOD zoning district to increase the maximum building height from 60 feet to 80 feet. The Applicant is not proposing to increase the maximum building stories (5 stories). The Applicant is providing fee-in-lieu for affordable housing because the proposed development does not include any residential units.



## **DEPARTMENT COMMENTS:**

Existing Conditions. The subject property is located at the southeast corner of Brushy Street and East 6<sup>th</sup> Street. All land in the vicinity is zone TOD-NP. The property is currently developed as a commercial space that hosts a variety of uses—music venue, etc. Across 6<sup>th</sup> Street to the north is the Abode development, a 4-story mixed use development. Immediately east of the subject property is a retail store; across San Marcos Street to the east is the Corazon, a 4 ½-story mixed use development. To the south across an alley is a mix of office, retail, personal services, and other commercial land uses. To the east, across Brushy Street, is a retail store. Please refer to Exhibits A and B (Zoning Map and Aerial View).

Plaza Saltillo TOD. The subject property is located within the boundaries of the Plaza Saltillo Station Area Plan (Exhibit C- TOD Plan). The property is subject to the land use and site development standards identified in the Plan, with land use regulations and general design standards are organized into subdistricts. There are three mixed-use subdistricts and one residential subdistrict. The property is located within a Corridor Mixed Use subdistrict, which allows the widest variety of uses in the TOD, a moderately high level of development activity, and the ability to mix uses either within separate structures on the site or within the same building on the site. Active ground floor uses or a mix of uses in one development are encouraged, but not required. Retail, office, and higher density residential development are all permitted. This zone is typically located on major streets farther away from the transit station.

<u>CURE Zoning.</u> CURE zoning may only be applied to properties located in specified central urban areas, and the subject property is located within approved CURE boundaries (Exhibit D-CURE & View Corridor Exhibit). The property is located within a Capitol View Corridor viewshed, and any proposed site plan/building plan will require formal Capitol View Corridor assessment. The property also meets the CURE requirement that the site has existing development that is at least 10 years old.

The CURE combining district allows modification of various elements of the base zoning district, which in this case is TOD. Cure can be used to modify permitted or conditional uses, the site development regulations; off-street parking or loading regulations, sign regulations; landscaping, or screening regulations. CURE cannot be used to waive or modify compatibility standards, where applicable. In order to take advantage of CURE, the Applicant must provide on-site or fee-in-lieu payment for affordable housing.

Rezoning Request. For the rezoning request, the Applicant requests TOD-CURE-NP, with the CURE combining district modifying the base TOD zoning district to increase the maximum building height from 60 feet to 80 feet. The rezoning does not propose increasing the number of permitted stories— a maximum 5-story building is permitted in the Corridor Mixed Use subdistrict, which is what the Applicant plans to build. When the Plaza Saltillo TOD was created in 2008, 60 feet was considered sufficient for construction of a 5-story building. Changes in construction standards and techniques, including those for Green Building standards, have resulted in increased heights per floor, so 5-stories of new construction cannot be constructed within 60 feet.

The Applicant is developing a building that is 4 stories of office over a ground floor of mixed commercial land uses. To meet CURE requirements, the Applicant has committed to provide fee-in-lieu payment for affordable housing since there are no residential units proposed on the



site. The fee-in-lieu agreement with Neighborhood Housing and Community Development (NHCD) is documented in Exhibit E (Affordable Housing Letter).

# **EXISTING ZONING AND LAND USES:**

	ZONING	LAND USES
Site	TOD-NP – Mixed Use	Commercial
North	TOD-NP – Mixed Use	Mixed use – commercial, multifamily
South	TOD-NP – Mixed Use	Mixed commercial
East	TOD-NP – Mixed Use	Retail, Mixed use- commercial, multifamily
West	TOD-NP – Mixed Use	Retail

## **ABUTTING STREETS:**

Name	ROW	Pavement	Classification	Sidewalks	Bike Route	Cap Metro ( ¼ mile radius)
E 6 <sup>th</sup> St.	80'	40'	Collector	Yes	No	Yes
Brushy St.	50'	41'	Local	No	No	Yes

# **RELATED CASES:**

NUMBER / NAME	REQUEST	COMMISSION	CITY COUNCIL
C14-2011-0091	TOD-NP	August 27, 2013: PC	September 26, 2013:
Jaylee Limited		approved Staff rec. on	ORD NO. 20130926-
(Arnold Oil)	to	consent (8-0-1) TOD-NP-	100- CC approved
1601& 1645 E. 6 <sup>th</sup>		CURE to allow the	TOD-CURE- NP as
Street	TOD-CURE-NP	following: 1.The property	rec. on consent (8-0-
biteet		will be developed as an	1)
		Office Tract and a MF	
		Tract. 2. The Office Tract	
		and MF Tract will be joined	
		by a UDA and/or Shared	
		Parking Agreement. 3.	
		Parking for both Tracts may	
*:		be located on the MF Tract.	

# **SCHOOLS:**

Zavala Elementary School

Martin Middle School

Eastside Memorial HS at

Johnston

# **NEIGHBORHOOD ORGANIZATIONS:**

Sentral Plus East Austin Koalition (SPEAK)
El Concilio Coalition of Mexican American Neighborhood Associations
Cristo Rey Neighborhood Association
Guadalupe Association for an Improved Neighborhood (GAIN)
Barrio Unido Neighborhood Association
Greater East Austin Neighborhood Association

**PHONE:** 512-974-2122

Cho

East Cesar Chavez Neighborhood Association
United East Austin Coalition
Guadalupe Neighborhood Development Corporation
Saltillo Loft Owners Association
Organization of Central East Austin Neighborhoods (OCEAN)
East Cesar Chavez Neighborhood Planning Team
East River City Citizens
Tejano Town

**CITY COUNCIL DATE:** August 13, 2015:

CASE MANAGER: Heather Chaffin

e-mail: heather.chaffin@austintexas.gov



## **STAFF RECOMMENDATION:**

Staff supports the Applicant's request, with conditions (TOD-CURE-CO-NP). Staff recommends the following conditions: 1. Development on the site shall generate no more than 2,000 vehicular trips per day; 2. Vehicular access to East 6<sup>th</sup> Street is prohibited. The Applicant agrees to the additional conditions.

1. The proposed zoning should be consistent with the purpose statement of the district sought,

Staff believes the proposed rezoning, with conditions, meets the purpose of the CURE combining district as stated in the Land Development Code:

"The purpose of a central urban redevelopment (CURE) combining district is to promote the stability of neighborhoods in the central urban area.

- (B) A CURE combining district may be used:
- (1) for sustainable redevelopment of homes, multifamily housing, and small businesses;
- (2) to accommodate high priority projects that enhance the stability of urban neighborhoods including the development of affordable housing and small businesses along principal transportation routes that serve a neighborhood;
  - (3) to improve the natural environment; and
- (4) to encourage high quality development with architectural design and proportion compatible with the neighborhood."
- 2. Zoning changes should promote compatibility with adjacent and nearby uses. The proposed 80-foot, 5-story building is not out of scale with adjacent 60-foot, 4- and 4 ½ story buildings.

## SITE PLAN

- SP 1. Site plans will be required for any new development other than single-family or duplex residential.
- SP 2 Any development which occurs in an SF-6 or less restrictive zoning district which is located 540-feet or less from property in an SF-5 or more restrictive zoning district will be subject to compatibility development regulations.
- SP 3 FYI The site is on East 6th Street, which is a Core Transit Corridor in Subchapter E.
- SP 4 The site is in a Capitol View Corridor. In a Capitol view corridor, a structure may not exceed the elevation of the plane delineating the corridor. The height limitation exceptions of Section 25-2-531 (Height Limitation Exceptions) do not apply to this subsection. A formal Capital View Corridor determination application will be required.
- SP 5 The site is within the Plaza Saltillo TOD. Per the regulating plan, it is designated as TOD Corridor Mixed Use.

### **TRANSPORTATION**

TR1. If the requested zoning it granted, the following recommendations are made as a condition of zoning:

- a) access to E. 6<sup>th</sup> Street be prohibited as a condition of zoning because there is an available alley to the south of the property and Brushy Street for access,
- b) development of the site shall generate no more than 2,000 vehicular trips per day.
- TR2. FYI: The following items may be required at time of site development: 1. All loading, trash collection, utility location be accessed through the alley located to the south; and, 2. If the requested zoning is granted, it is recommended that joint access be provided for the all lots along East 6th Street.
- TR3. This project is adjacent to a street where the curb is proposed to be moved to achieve superior bicycle facilities. Staff will contact Nathan Wilkes, Bicycle Program, ATD for guidance for the proper alignment.
- TR4. Nadia Barrera, Urban Trails, Public Works Department and Nathan Wilkes, Bicycle Program, Austin Transportation Department may provide additional comments regarding bicycle and pedestrian connectivity per the Council Resolution No. 20130620-056.

### **CAPITAL METRO**

Concerning all proposed development within 500-feet of the Capital Metro Rail Tracks- Capital Metro runs freight service on these tracks, and is required to continue to do so as a matter of federal law. Since March 22, 2010, we are operating passenger rail service, primarily, but not limited to, weekday hours. With the start of passenger rail service, we have shifted freight rail service to other times, particularly the hours after the last passenger train has run. This shift is in accordance with Federal regulations and safety procedures.

All concerned parties need to be aware of the freight service in planning any development. The freight trains generate some noise as they move through. At many urban street crossings, there are upgraded signal systems with crossing arms to block the roadway. This allows the City of Austin the ability to apply for a "quiet zone" meaning that the train will not blow its horn, under normal operations, as it moves through the street. At other crossings, the freight train will blow the horn, which is approximately 96 decibels. At any time, if the engineer judges it to be prudent, the horn will be sounded as needed for safe operation. Please consider this information in planning developments near the Capital Metro rail lines.

### **ENVIRONMENTAL**

- 1. The site is not located over the Edwards Aquifer Recharge Zone. The site is located in the Waller Creek Watershed of the Colorado River Basin, which is classified as an Urban Watershed by Chapter 25-8 of the City's Land Development Code. It is in the Desired Development Zone. Impervious cover is not limited in this watershed class; therefore the zoning district impervious cover limits will apply.
- 2. This site is required to provide on-site structural water quality controls (or payment in lieu of) for all development and/or redevelopment when 5,000 s.f. cumulative is exceeded, and detention for the two-year storm. At this time, no information has been provided as to whether this property has any pre-existing approvals which would preempt current water quality or Code requirements.
- 3. According to flood plain maps, there is no flood plain within the project area.

C14-2015-0054 Page 7 of 7

4. Trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

## **WATER UTILITY**

1. The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. Water and wastewater utility plans must be reviewed and approved by the Austin Water Utility for compliance with City criteria. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.



SUBJECT TRACT
PENDING CASE

ZONING BOUNDARY

Zoning Case: C14-2015-0054

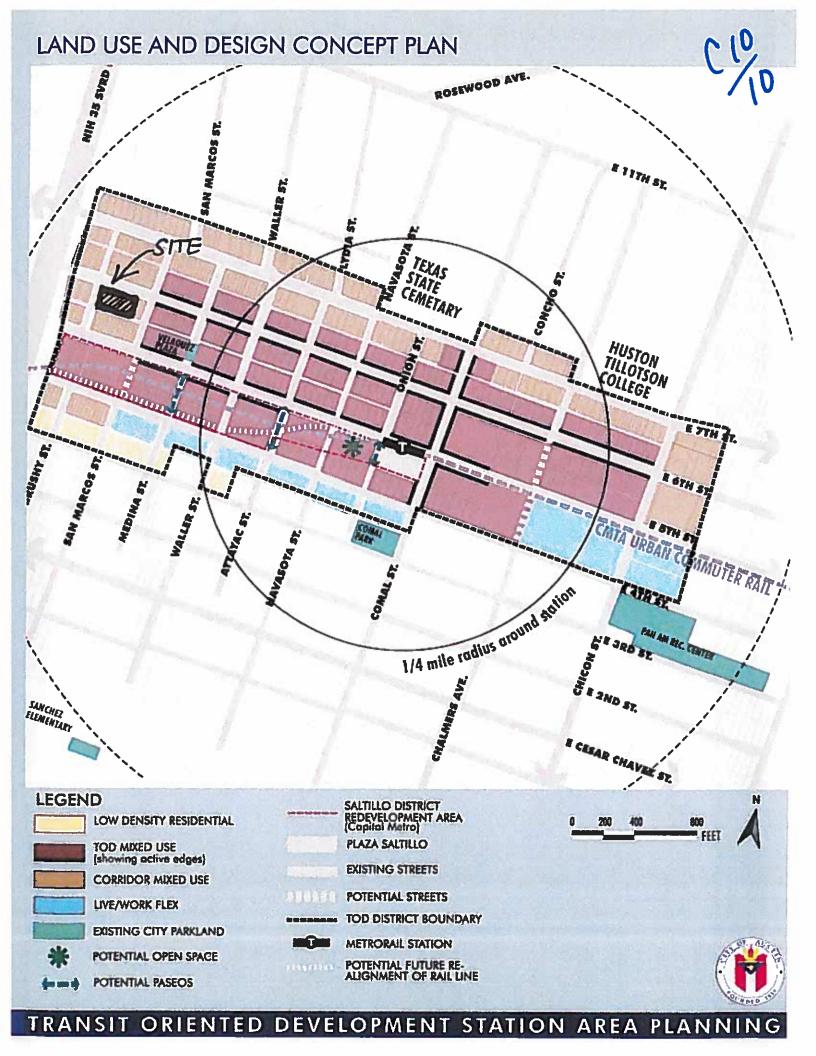
This product is for informational purposes and may not have been prepared for or be suitable for legal, engineering, or surveying purposes. It does not represent an on-the-ground survey and represents only the approximate relative location of property boundaries.

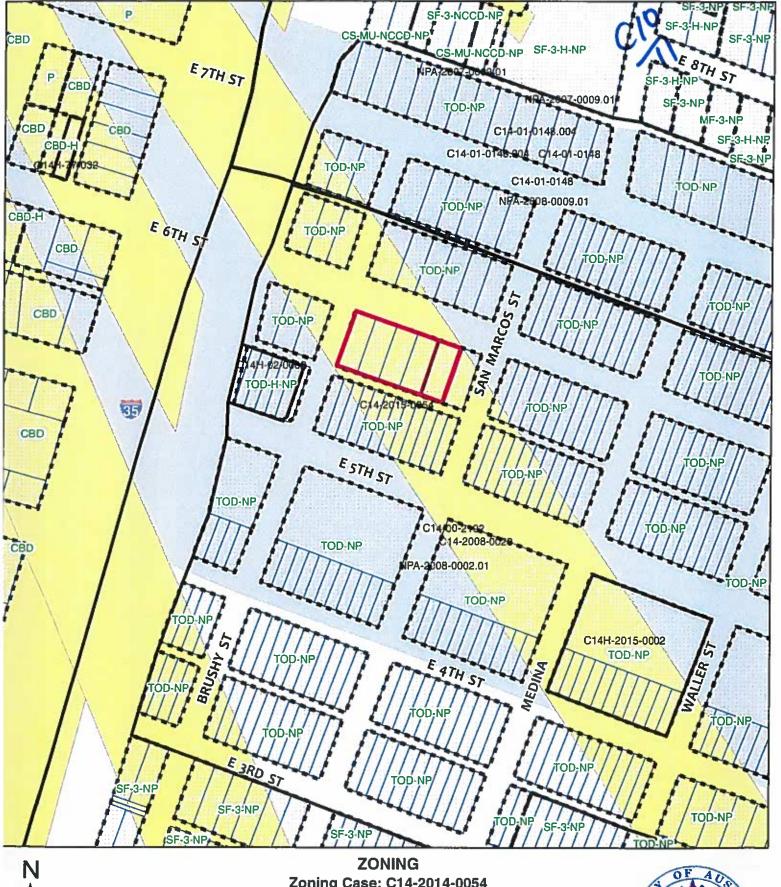
1 " = 200 '

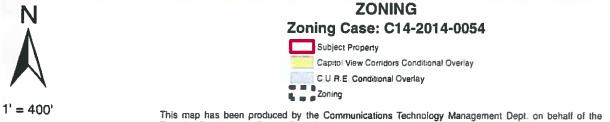
This product has been produced by CTM for the sole purpose of geographic reference. No warranty is made by the City of Austin regarding specific accuracy or completeness.











This map has been produced by the Communications Technology Management Dept. on behalf of the Planning Development Review Dept. for the sole purpose of geographic reference. No warranty is made by the City of Austin regarding specific accuracy or completeness.







June 3, 2015

Ms. Heather Chaffin
Planning and Zoning Department
City of Austin
505 Barton Springs Road, 5<sup>th</sup> Floor
Austin, TX 78703
VIA ELECTRONIC MAIL Heather.Chaffin@austintexas.gov

Re: Fee-in-lieu Request 901 East Project - Property located at 901 and 917 East 6th Street

Dear Ms. Chaffin:

The Neighborhood Housing and Community Development Department (NHCD) has reviewed the request of the owner of the property located at 901 and 917 East 6<sup>th</sup> Street to provide a fee-in-lieu payment in place of providing affordable housing units in the project known as the 901 East project. This request to provide a fee-in-lieu payment is permitted as part of the density bonus section of the Plaza Saltillo Regulating Plan, specifically Section 4.3.2(D)(1) and requires the approval of the City Council.

The Plaza Saltillo TOD Regulating Plan permits the donation of a fee-in-lieu of onsite affordable housing under Section 4.3.2(D) if the property owner/developer can demonstrate a compelling reason not to provide the required on-site affordable housing. The TOD regulating plan establishes a fee-in-lieu of \$10 per square foot of bonus area. The fee-in-lieu is to be paid into the Housing Assistance Fund otherwise known as the Housing Trust Fund.

NHCD supports the property owner's request to pay a fee-in-lieu of providing affordable housing units on-site based on the following compelling reasons:

- 1) The project is not a residential project.
- 2) The project is an office building with retail and possibly restaurant uses. .

City Council must approve the request for a fee-in-lieu of on-site affordable housing units. If City Council chooses to approve the fee-in-lieu request Council will issue a resolution that will be tied to the property. NHCD recommends that the Council resolution include language that highlights that the approved fee-in-lieu of on-site affordable units is contingent upon build out of a development that includes no residential uses. If the approved site plan includes residential uses the fee-in-lieu approval will be void and the property owner will be responsible for meeting the on-site affordable housing requirements set by the Plaza Saltillo Regulating Plan or request City Council approval for a fee-in-lieu based on the site plan at that time.

C1%3

Please contact me if you need additional information.

Sincerely,

Jessi Koch
Planner Senior
City of Austin

Neighborhood Housing and Community Development Department

CC:

Betsy Spencer Greg Guernsey Jerry Rusthoven Tonya Swartzendruber