Item C-03 1 of 19

### **ZONING CHANGE REVIEW SHEET**

**CASE:** C14-2015-0109

C14-2015-0109 **P.C. DATE:** 901 Spence Street

November 10, 2015

December 8, 2015

**ADDRESS:** 901 Spence Street

**DISTRICT:** 3

AREA:

6,097.62 square feet

**OWNER:** 

Estate of Ananias B. Perez (Margot-Green)

**AGENT:** 

Rosenthal Properties (Gayle Rosenthal)

FROM:

SF-3-NP

TO:

GO-MU-NP

**WATERSHED:** Waller Creek

TIA:

N/A

**DESIRED DEVELOPMENT ZONE:** Yes

**SCENIC ROADWAY:** No

NEIGHBORHOOD PLAN AREA: East Cesar Chavez

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## **SUMMARY STAFF RECOMMENDATION:**

Staff does not support the rezoning request from family residence-neighborhood plan (SF-3-NP) combining district zoning to general office-mixed use-neighborhood plan (GO-MU-NP) combining district zoning.

## PLANNING COMMISSION RECOMMENDATION:

November 10, 2015: TO November 10, 2015: November 10, 2015: TO GRANT A POSTPONEMENT TO DECEMBER 8, 2015, AS REQUESTED BY APPLICANT, ON CONSENT. (11-0) [N. Zaragoza- 1<sup>st</sup>, P. Seeger-2<sup>nd</sup>; J. Stevens- Absent]

### **ISSUES**

This area is a small residential neighborhood that created a neighborhood plan in 2000 that sought to preserve its residential character despite its proximity to IH 35 and the commercial corridor of East Cesar Chavez Street. There have been no rezonings from residential to office or commercial in the area since the creation of the neighborhood plan in 2000.

## **DEPARTMENT COMMENTS:**

Existing Conditions. The subject property is located on the south side of Spence Street along the IH 35 Northbound frontage road. The subject property is currently zoned SF-3-NP and is developed with a single family house. Properties immediately to the north, east, and south are all zoned SF-3-NP and developed with single family residences. These properties will trigger compatibility standards for the property, if rezoned. The block where the subject property is located is entirely SF-3-NP and developed with single family residences, except at the southwest corner of Spence Street and San Marcos Street, which appears to be professional offices. The block to the north across Spence Street it is entirely SF-3-NP and developed with single family residences. The block to the northeast across Spence and San Marcos Street consists of lots zoned SF-3-NP and SF-3-H-NP. These lots are developed with single family residences, except for the property at the northeast corner of Spence Street and San Marcos Street, which appears to be professional offices. The block east of the subject property contains Sanchez Elementary School, which is zoned SF-3-NP.

The nearest commercially zoned property is located northwest of the intersection of San Marcos Street and Holly Street. This property is zoned LR-MU-CO-NP and was previously used as a professional office. The structure



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currently appears to be unoccupied. The next closest non-residentially zoned property is located on the north side of Willow Street adjacent to the IH 35 Northbound frontage road. This property is zoned LO-MU-CO-NP and is undeveloped. *Please refer to Exhibits A and B (Zoning Map and Aerial Map)*.

**Zoning Background**. Like their residential neighbors, these properties were zoned in conjunction with the East Cesar Chavez Neighborhood Plan in 2000. These properties were granted office and commercial zoning to reflect the existing zoning and land uses on the sites. Extensive conditional overlays were applied to both properties listed above, as well as others in the neighborhood. These two properties are both limited as follows:

The following are prohibited land uses: Administrative and business offices, Agricultural sales and services, Automotive repair services, Adult oriented businesses, Automotive rentals, Automotive sales, Automotive washing (of any type), Business or trade school, Campground, Commercial off-street parking, Communications services, Consumer convenience services, Convenience storage, Drop-off recycling collection facilities, Equipment repair services, Exterminating services, Funeral services, General retail sales (general), Hospital services (limited), Indoor entertainment, Kennels, Limited warehousing and distribution, Maintenance and service facilities, Off-site accessory parking, Pawn shop services, Plant nursery, Research services, Restaurant (drive-in, fast food), Restaurant (general), Software development, Veterinary services, Outdoor entertainment, Transitional housing, Building maintenance services, Business support services, College and university facilities, Communications service facilities, Construction sales and services, Consumer repair services, Custom manufacturing, Electronic prototype assembly, Equipment sales, Financial services, General retail sales (convenience), Guidance services, Hotel-motel, Indoor sports and recreation, Laundry services, Local utility services, Medical offices (exceeding 5,000 s. f. of gross floor area), Outdoor sports and recreation, Personal improvement services, Professional office, Residential treatment, Restaurant (limited), Service station, Vehicle storage, Hospital services (general), Club or lodge, Transportation terminal.

The following are conditional land uses: Art and craft studio (general), Congregate living, Cultural services, Medical office-not exceeding 5,000 square feet of gross floor area, Theater, Art and craft studio (limited), Counseling services, Food sales, Personal services, Pet services.

These properties are restricted to very few permitted and conditional land uses. This demonstrates the strong intention of the neighborhood to preserve the residential character of the area as much as possible. If the property is rezoned to an office/commercial district, City of Austin Staff recommends that the same land uses be prohibited, where applicable.

<u>Historic District.</u> The house at 901 Spence Street is a contributing structure in the Willow Spence National Register Historic District. The Willow-Spence Streets Historic District is comprised of 68 buildings, 38 of which are contributing and 30 of which are noncontributing. There is a variety of structures in the district, including two churches, two stores, and one parsonage. The majority of buildings are single family residential. 901 Spence Street was constructed circa 1917, and is a one story wood-frame house with a gable roof and dormer over the front entry. The property may be rezoned without affecting the historic status of the property; however, physical improvements to the house or other structures may require additional permits or approvals. *Please refer to Exhibit C (Historic District)*.

<u>Vehicular Access.</u> Another concern is vehicular access to the property. Currently, there are no driveways accessing the property at all. As an office/commercial use this site would trigger compatibility setbacks from the residential properties to the north, south, and east. With 47 feet of frontage on Spence Street, there is not adequate room to accommodate a commercial driveway without the driveway being too close to the intersection with IH 35. Only TxDOT can grant driveway permits onto the IH 35 frontage road, but the spacing between the rear alley and Spence Street makes driveway access to the frontage road unlikely. City of Austin Staff recommends that, if the property is rezoned to an office/commercial district, no driveway access be permitted to Spence Street. The property would take access to the improved alley at the rear of the site.

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<u>Correspondence</u>. Staff has received correspondence in support and in opposition to the proposed rezoning. Please refer to *Exhibit D* (*Correspondence*).

## **EXISTING ZONING AND LAND USES:**

	ZONING	LAND USES
Site	SF-3-NP	Single family residences
North	SF-3-NP, SF3-H-NP	Single family residences
South	SF-3-NP	Single family residences
East	SF-3-NP	Single family residences, professional offices
West	IH 35 Northbound Service Road	IH 35 Northbound Service Road

## **RELATED CASES:**

NUMBER	REQUEST	COMMISSION	COUNCIL
C14-00-2024	SF-3 to NO	N/A	N/A
808 Spence Street		Withdrawn by	Withdrawn by Applicant
		Applicant	
C14-00-2102 East Cesar Chavez Neighborhood Plan (Associated Zoning File)	SF-3 to SF-3-NP	PC: Approved as Recommended by Staff	12/14/2000: Council approved Ord No. 001214-20 with the following conditions on Tracts 68, 74, & 78. The following uses are prohibited uses on Tracts 68 and 74: Administrative and business offices, Agricultural sales and services, Automotive repair services, Adult oriented
			businesses, Automotive rentals, Automotive sales, Automotive washing (of any type), Business or trade school, Campground, Commercial off-street parking, Communications services, Consumer convenience services,
			Convenience storage, Drop-off recycling collection facilities, Equipment repair services, Exterminating services, Funeral services, General retail sales (general), Hospital services (limited), Indoor entertainment, Kennels, Limited warehousing and distribution, Maintenance and
			service facilities, Off-site accessory parking, Pawn shop services, Plant nursery, Research services, Restaurant (drive-in, fast food), Restaurant (general), Software development, Veterinary services, Outdoor entertainment,
			Transitional housing, Building maintenance services, Business support services, College and university facilities, Communications service facilities, Construction sales and services, Consumer repair services, Custom manufacturing,
		.42	Electronic prototype assembly, Equipment sales, Financial services, General retail sales (convenience), Guidance services, Hotel-motel, Indoor sports and recreation, Laundry services, Local utility services, Medical offices
			(exceeding 5,000 s. f. of gross floor area), Outdoor sports and recreation, Personal improvement services, Professional office, Residential treatment, Restaurant (limited), Service station, Vehicle storage, Hospital services (general), Club or lodge, Transportation terminal.
			The following uses are conditional uses on Tracts 68 and 74: Art and craft studio (general), Congregate living, Cultural services, Medical office-not exceeding 5,000 square feet of gross floor area, Theater, Art and craft studio (limited), Counseling services, Food sales, Personal services, Pet services.
C14H-2009-0002 1001 Willow Street	SF-3-NP to SF-3-H-NP	HLC: 2/23/2009 PC: 2/23/2009	4/23/2009: Ord. No. 20090423-085 Approved as Recommended by Staff
		App. as Rec. by Staff	

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A Neighborhood Plan Amendment (NPA) has been filed in conjunction with the proposed rezoning under City File NPA-2015-0002.02. The NPA requests a change from Single Family land use to Mixed Use/Office land use, and is not recommended.

## **ABUTTING STREETS:**

Name	ROW	Pavement	Classification	Sidewalks	Bike Route	Capital Metro (within <sup>1</sup> / <sub>4</sub> mile)
Spence Street	50'	26'	Local	Yes	No	Yes; Approximately 900' away on Waller Street
IH 35	435'	400'	Highway	Yes	Yes; Shared Lane; Rt # 421	No

## **NEIGHBORHOOD ORGANIZATIONS:**

Austin Neighborhoods Council East Austin Conservancy Waller Creek Conservancy

East Town Lake Citizens Neighborhood Organization

El Concilio Mexican-American Neighborhoods The Shore Condominium Association, Inc.

East Cesar Chavez Neighborhood Planning Team

Friends of Rainey Street Historic District

United East Austin Coalition

Sierra Club, Austin Regional Group

AISD

Rainey Neighbors Association, Inc.

Del Valle Community Coalition

**PODER** 

Friends of Austin Neighborhoods

Tejano Town

Downtown Austin Neighborhood Association

Austin Heritage Tree Foundation

Friends of the Emma Barrientos MACC

**Preservation Austin** 

Guadalupe Neighborhood Development Corporation

**SELTexas** 

Rainey Business Coalition

## CITY COUNCIL DATE/ACTION:

ORDINANCE READINGS: 1<sup>st</sup> 2<sup>nd</sup>

3<sup>rd</sup>

**ORDINANCE NUMBER:** 

<u>CASE MANAGER:</u> Heather Chaffin e-mail: heather.chaffin@austintexas.gov

**PHONE:** 512-974-2122



### **STAFF RECOMMENDATION:**

Staff does not support the rezoning request from family residence-neighborhood plan (SF-3-NP) combining district zoning to general office-mixed use-neighborhood plan (GO-MU-NP) combining district zoning. This area is a small residential neighborhood that created a neighborhood plan in 2000 that sought to preserve its residential character despite its proximity to IH 35 and the commercial corridor of East Cesar Chavez Street. There have been no rezonings from residential to office or commercial in the area since the creation of the neighborhood plan.

If the property is rezoned to an office/commercial district, City of Austin Staff recommends that the property be encumbered with the same list of prohibited and conditional land uses as Tracts 68, 74, and 78 in the East Cesar Chavez Neighborhood Plan zoning ordinance, as applicable. Staff would also recommend that vehicular access to Spence Street be prohibited.

- 1. Granting of the request should result in an equal treatment of similarly situated properties. There have been no rezonings from residential to office or commercial in the area since the creation of the neighborhood plan. The only office or commercial properties in the area pre-date the Neighborhood Plan, and are extremely restricted.
- 2. Zoning changes should promote compatibility with adjacent and nearby uses and should not result in detrimental impacts to the neighborhood character.

This area was zoned in conjunction with the East Cesar Chavez Neighborhood Plan in 2000, which sought to preserve the primarily residential character of the neighborhood. The area is also part of the Willow-Spence Streets Historic District, which also preserves that character. Adding commercial land uses to this residential street will have a detrimental impact.

## **SITE PLAN**

- SP 1. Following the rezoning of this property from SF-3-NP to GO-MU-NP, any new development will be subject to the requirements of *Subchapter E: Design Standards and Mixed Use*. For such purposes, the principal street will be Spence Street, an Urban Roadway.
- SP 2. Site plans will be required for any new development other than single-family or duplex residential.
- SP 3. Any development which occurs in an SF-6 or less restrictive zoning district which is located 540-feet or less from property in an SF-5 or more restrictive zoning district will be subject to compatibility development regulations.
- SP 4. COMPATIBILITY STANDARDS: The site is less than 20,000 square feet and is subject to compatibility standards. Along the north, south, and east property lines, the following standards apply:
  - No structure may be built within 15 feet of the property line.
  - No structure in excess of two stories or 30 feet in height may be constructed within 50 feet of the property line.
  - No structure in excess of three stories or 40 feet in height may be constructed within 100 feet of the property line.
  - No parking or driveways are allowed within 15 feet of the property line.
  - A fence, berm, or dense vegetation must be provided to screen adjoining properties from views of parking, mechanical equipment, storage, and refuse collection.
  - For a structure more than 100 feet but not more than 300 feet from property zoned SF-5 or more restrictive, 40 feet of height are allowed plus one foot for each 10 feet of distance in excess of 100 feet from the property zoned SF-5 or more restrictive.
  - An intensive recreational use, including a swimming pool, tennis court, ball court, or playground, may not be constructed 50 feet or less from adjoining SF-3 property.
  - Additional design regulations will be enforced at the time a site plan is submitted.
- SP 2. Additional comments may be provided upon submittal of an application for site development permit.



## **TRANSPORTATION**

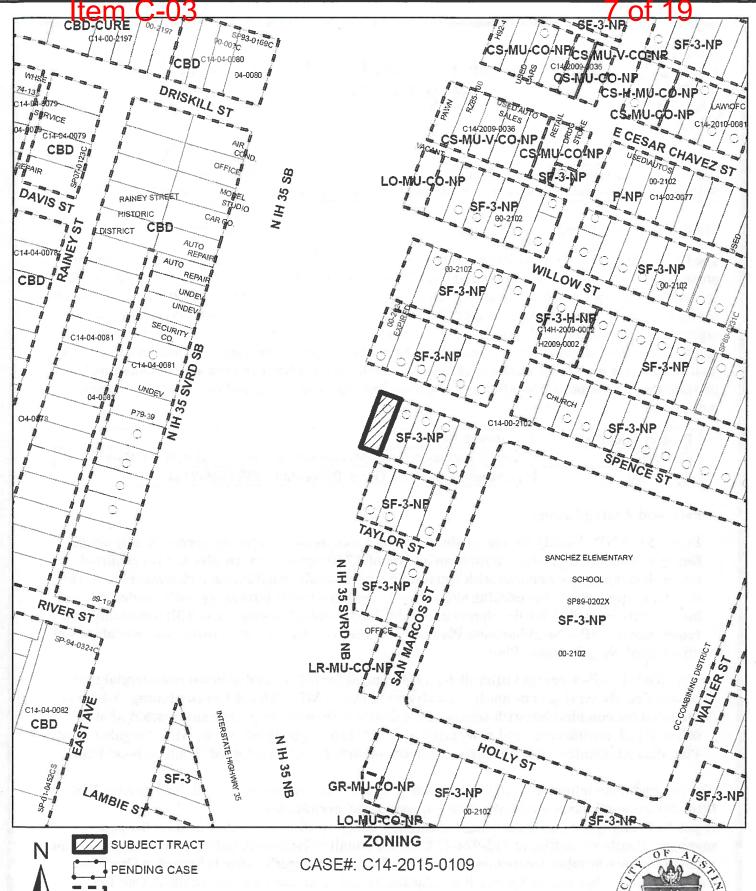
- TR1. If the requested zoning is granted, it is recommended that access to Spence Street be prohibited as a condition of zoning because of available access from an alley and to discourage commercial driveways from accessing local roads.
- TR2. Additional right-of-way maybe required at the time of subdivision and/or site plan.
- TR3. A traffic impact analysis was waived for this case because the applicant agreed to limit the intensity and uses for this development. If the zoning is granted, development should be limited through a conditional overlay to less than 2,000 vehicle trips per day. [LDC, 25-6-117]
- TR4. Nadia Barrera, Urban Trails, Public Works Department and Nathan Wilkes, Bicycle Program, Austin Transportation Department may provide additional comments regarding bicycle and pedestrian connectivity per the Council Resolution No. 20130620-056.

## **ENVIRONMENTAL**

- 1. The site is not located over the Edwards Aquifer Recharge Zone. The site is located in the Ladybird Lake Watershed of the Colorado River Basin, which is classified as an Urban Watershed by Chapter 25-8 of the City's Land Development Code. It is in the Desired Development Zone.
- 2. Zoning district impervious cover limits apply in the Urban Watershed classification.
- 3. According to floodplain maps there is no floodplain within or adjacent to the project location.
- 4. Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.
- 5. Trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.
- 6. This site is required to provide on-site water quality controls (or payment in lieu of) for all development and/or redevelopment when 8,000 s.f. cumulative is exceeded, and on site control for the two-year storm.
- 7. At this time, no information has been provided as to whether this property has any preexisting approvals that preempt current water quality or Code requirements.

## **WATER UTILITY**

WW1. The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. The water and wastewater utility plan must be reviewed and approved by the Austin Water Utility for compliance with City criteria and suitability for operation and maintenance. Depending on the development plans submitted, water and or wastewater service extension requests may be required. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.



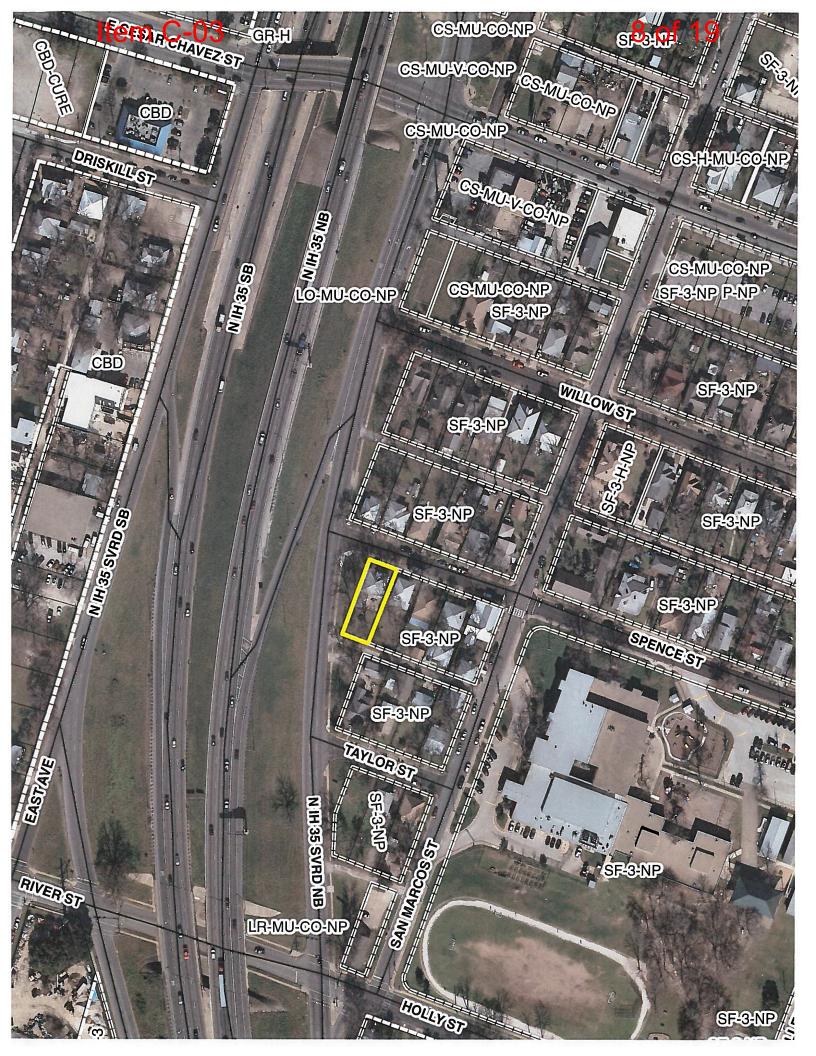
ZONING BOUNDARY

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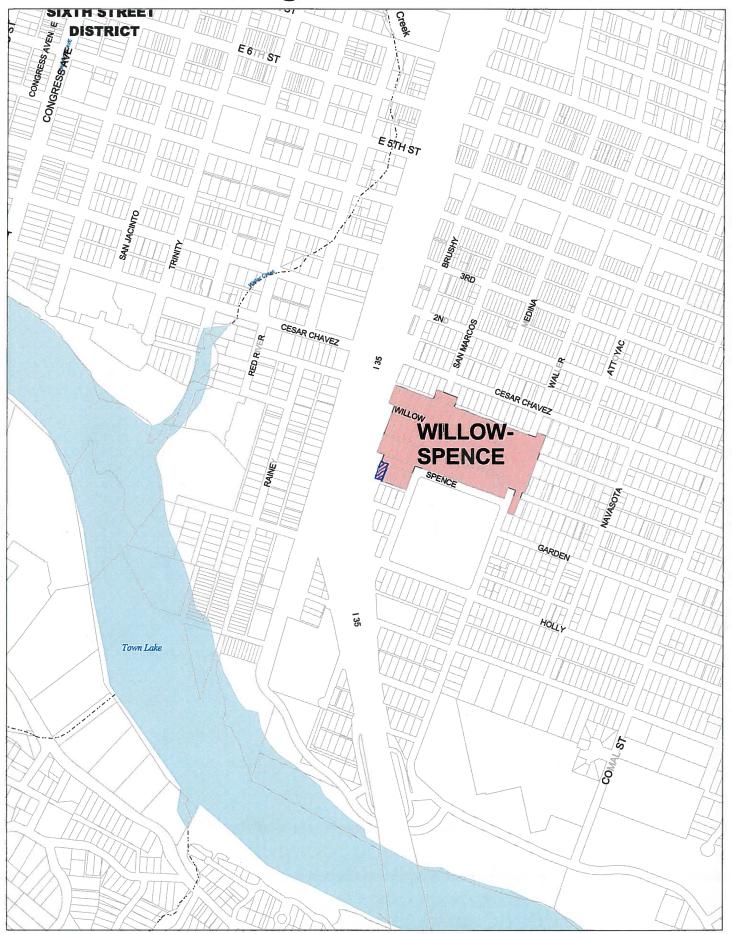
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## Item National Register Historic Districts 19



**Willow-Spence** 

## Item C-03

## PUBLIC HEARING INFORMATION

expected to attend a public hearing, you are not required to organization that has expressed an interest in an application at two public hearings: before the Land Use Commission and affecting your neighborhood speak FOR or AGAINST the proposed development or change. attend. However, if you do attend, you have the opportunity to the City Council. Although applicants and/or their agent(s) are You may also contact a neighborhood or environmental This zoning/rezoning request will be reviewed and acted upon

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> date of the public hearing, and the Case Number and the contact person comments should include the board or commission's name, the scheduled contact person listed on the notice) before or at a public hearing. Your listed on the notice. Written comments must be submitted to the board or commission (or the

Public Hearing: Nov 10, 2015, Planning Commission Contact: Heather Chaffin, 512-974-2122 Case Number: C14-2015-0109 Dec 10, 2015, City Council

Maria taloneres

Your Name (please print)

80 San Marcos St

PI object ☐ I am in favor

Your address(es) affected by this application

Mana

Signature alomara

Daytime Telephone: (572) 947 -434/

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City of Austin

Planning & Zoning Department

P. O. Box 1088 Heather Chaffin

Austin, TX 78767-8810

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www.austintexas.gov/planning. Austin, TX 78767-8810 P. O. Box 1088 Heather Chaffin Planning & Zoning Department

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City of Austin

Comments: Daytime Telephone: Your address(es) affected by this application Your Name (please print) 703 Willow S Public Hearing: Nov 10, 2015, Planning Commission Case Number: C14-2015-0109 date of the public hearing, and the Case Number and the contact person comments should include the board or commission's name, the schedulec contact person listed on the notice) before or at a public hearing. Contact: Heather Chaffin, 512-974-2122 Written comments must be submitted to the board or commission (or the listed on the notice. RYCA Dec 10, 2015, City Council Signature Lam in favor

## **Item**

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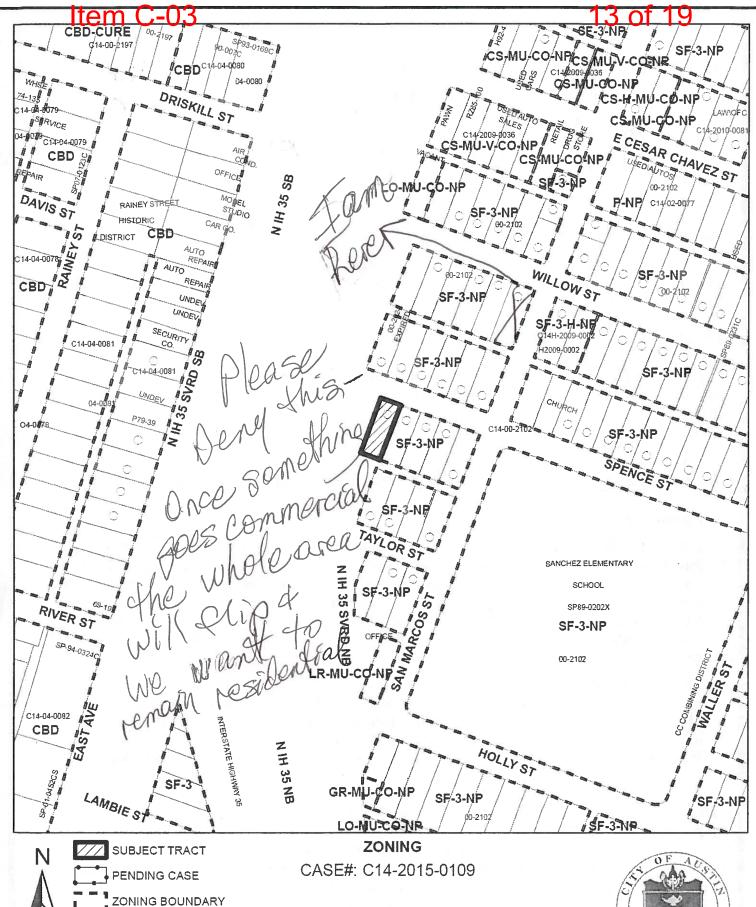
P. O. Box 1088 Heather Chaffin

Planning & Zoning Department

City of Austin

If you use this form to comment, it may be returned to:

Comments: Your address(es) affected by this application Your Name (please print Daytime Telephone: Public Hearing: Nov 10, 2015, Planning Commission Case Number: C14-2015-0109 Contact: Heather Chaffin, 512-974-2122 listed on the notice. date of the public hearing, and the Case Number and the contact person comments should include the board or commission's name, the scheduled contact person listed on the notice) before or at a public hearing. Your Written comments must be submitted to the board or commission (or the Dec 10, 2015, City Council Signature I am in favor 1 object







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For additional information on the City of Austin's land development process, visit our website: www.austintexas.gov/planning.

Austin, TX 78767-8810

Heather Chaffin P. O. Box 1088

Planning & Zoning Department

City of Austin

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expected to attend a public hearing, you are not required to organization that has expressed an interest in an application speak FOR or AGAINST the proposed development or change. the City Council. Although applicants and/or their agent(s) are at two public hearings: before the Land Use Commission and affecting your neighborhood attend. However, if you do attend, you have the opportunity to This zoning/rezoning request will be reviewed and acted upon You may also contact a neighborhood or environmental

board or commission announces a specific date and time for a from the announcement, no further notice is required postponement or continuation that is not later than 60 days may evaluate the City staff's recommendation and public input postpone or continue an application's hearing to a later date, or forwarding its own recommendation to the City Council. If the During its public hearing, the board or commission may

zoning. zoning request, or rezone the land to a less intensive zoning than requested but in no case will it grant a more intensive During its public hearing, the City Council may grant or deny a

within a single development combination of office, retail, commercial, and residential uses districts. As a result, the MU Combining District allows the to those uses already allowed in the seven commercial zoning Combining District simply allows residential uses in addition DISTRICT to certain commercial districts. However, in order to allow for mixed use development, the Council may add the MIXED USE (MU) COMBINING The MU

development process, visit our website: www.austintexas.gov/planning. For additional information on the City of Austin's land

Austin, TX 78767-8810

P. O. Box 1088 Heather Chaffin Planning & Zoning Department

City of Austin

If you use this form to comment, it may be returned to:

date of the public hearing, and the Case Number and the contact person comments should include the board or commission's name, the scheduled contact person listed on the notice) before or at a public hearing. Your listed on the notice. Written comments must be submitted to the board or commission (or the

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Comments:
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Phin Ross
Public Hearing: Nov 10, 2015, Planning Commission Dec 10, 2015, City Council
Contact: Heather Chaffin, 512-974-2122
Case Number: C14-2015-0109

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August 11, 2015

Heather Chaffin City of Austin

RE: 901 Spence

Dear Heather,

The East Cesar Chavez Neighborhood Planning Team is writing to <u>oppose</u> the zoning change request at 901 Spence, Case no. C14-2015-0109.

After polling the neighbors surrounding this property, we determined that no one supports the request, or believes it is necessary for the sale of the property. The Contact Team voted unanimously to oppose this change. Furthermore, we believe that granting this request would further deteriorate the integrity of the historic value of this area, something that is disappearing quickly and which we are striving to save.

We hope that you join us in our strong opposition of this zoning change.

Sincerely yours,

Alberto Martinez

relies to

Chair, ECCNPT

cc: Gayle Rosenthal

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## Chaffin, Heather

From:

Sent: To: Sunday, November 08, 2015 6:48 PM austintexas.gov@coaspmp3.ci.austin.tx.us

Subject:

Related zoning case C14-2015-0109

Hello,

I hope you will deny the request to re-zone 901 Spence (related zoning case C14-2015-0109) from SINGLE FAMILY to MIXED USE/OFFICE.

This is a lovely century + old single family neighborhood, please don't allow this developer under the guise of a realtor working "on behalf of the estate" destroy it.

Gayle Rosenthal listed this property well above market value with the following description:

"Plan Amendment for office zoning is in progress! Popular, Prestigious, Historic Willow-Spence. Walk & bike to the newest restaurant & entertainment venues, downtown, & the hike & bike trail. Grand, spacious entry, living & dining, & master bedroom. High ceilings. Appraiser says 1,196 SF, larger than TCAD. East Cesar Chavez NP. Alley access - OK for accessory apartment. Possible duplex condo. Zoned SF3. 24 hour notice to Marilyn, occupant, for showing appointment."

Ms. Rosenthal has been disingenuous with her clients, promising a higher return if the property is re-zoned, at the expense of the neighborhood. No one wants to lose the Willow-Spence Historic district to greedy developers like Ms. Rosenthal. Please deny this awful request.

Very truly yours,

Jamie Franklin 1002 Willow Street Austin, TX 78702 Item C-03 19 of 19

## Chaffin, Heather

From:

Melody Byrd

Sent:

Tuesday, November 03, 2015 10:24 AM

To:

Chaffin, Heather

Subject:

Fwd: 901 Spence St. Case #C14-2015-0109

## Hello Heather,

I am writing to inform you of our objection to the proposed zoning change to the property at 901 Spence Street. Parking in this neighborhood is already quite challenging. Currently the residents are having to deal with Rainy Street and Cesar Chaves business overflow parking. It is a constant struggle to get a parking spot near your property. Residents have started putting cones in front of their homes to hold their parking places just to make a quick trip to the store.

Rezoning would only invite more parking issues in an already over crowded parking situation. Other neighbors have said if this change is made they will sell their homes and leave the neighborhood. They do not want to live in a commercial neighborhood. They do not want to loose the charm of this nationally registered Willow-Spence Historic District. Please do not make this zoning change. We need more affordable housing in Austin, not more office space.

Sincerely,
Melody Byrd
Executive Assistant
Jim Hightower and Associates
81 San Marcos Street
Austin, TX 78702
512-477-5588 Ext. 4
512-478-8536 fax
www.jimhightower.com