

ZONING CHANGE REVIEW SHEET

CASE: C14-2015-0142 – 4501 E St. Elmo Rd
Zoning Change

P.C. DATE: January 12, 2016
February 9, 2016

ADDRESS: 4501 East St. Elmo Road

DISTRICT AREA: 2

OWNER: Emilia Linares

AGENT: Moncada Consulting
(Phil Moncada)

ZONING FROM: LO-NP **TO:** LO-MU-NP **AREA:** 0.45 acres (19,602 square feet)

SUMMARY STAFF RECOMMENDATION:

The Staff recommendation is to grant limited office – mixed use – neighborhood plan (LO-MU-NP) combining district zoning.

PLANNING COMMISSION RECOMMENDATION:

January 12, 2016: *APPROVED A POSTPONEMENT REQUEST BY THE
NEIGHBORHOOD TO FEBRUARY 9, 2016, BY CONSENT*
[N. ZARAGOSA; P. SEEGER – 2ND] (11-0) S. OLIVER; J. STEVENS – ABSENT

February 9, 2016:

ISSUES:

With consent from the Southeast Contact Team, the neighborhood plan amendment was filed out of cycle. The required Plan Amendment meeting was held on November 18, 2015 at the Southeast Branch Public Library and a meeting to discuss the proposed rezoning case was held on January 26, 2016. The Contact Team has provided correspondence in support of the requested rezoning. Please refer to correspondence at the back of the Staff packet.

In February 2015, a Code Department investigation resulted in a citation of the owner regarding to the need to obtain a change of use permit, a Certificate of Occupancy, and a rezoning of the property (the latter determination was incorrect, as discussed below) (CV-2015-002565). The neighborhood plan amendment and rezoning cases were filed on October 19th and 20th, 2015, respectively.

DEPARTMENT COMMENTS:

The subject rezoning area is situated on the south side of East St. Elmo Road, east of its intersection with South Pleasant Valley Road / Todd Lane, and has limited office – neighborhood plan (LO-NP) district zoning. The property contains three apartment units

which function as a group home, class II use, as well as a parking area. Please refer to layouts of the site and floor plans which are provided as Exhibits C and D. A group home, class II is a civic land use and as defined in the Land Development Code, is the use of a site for the provision of a family-based facility providing 24 hour care in a protected living arrangement for not more than 15 residents and not more than 3 supervisory personnel. This use includes homes for juvenile delinquents, halfway houses providing residence instead of institutional sentencing, and halfway houses providing residence to those needing correctional and mental institutionalization. There are 15 residents who live on the property and 3 staff members who work at the facility which is supervised 24 hours a day. The facility is inspected by the Department of Aging and Disability and Adult Protective Services. The group home, class II use is a conditional use in the LO base district, hence a conditional use permit (CUP) is necessary, and that application must be filed with the City and subsequently reviewed by the Planning Commission. A change of use permit and a Certificate of Occupancy (CO) must also be obtained for the facility.

There is undeveloped land and a church to the north (LI-NP), apartments and condominiums to the east (MF-3-CO-NP; SF-6-CO-NP); laundry services, a waterway and apartments to the south (CS-1-NP; RR-CO-NP; MF-3-CO-NP) and a towing yard and an American Legion Post to the west (LI-CO-NP; SF-2-CO-NP). Please refer to Exhibit A (Zoning Map), A-1 (Aerial) and B (Recorded Plat).

Although the group home, class II use is allowed by the current LO-NP zoning, the Applicant would like to pursue the addition of a mixed use (-MU) combining district in order to have the added flexibility that would enable redevelopment for residential uses, if desired in the future. Staff thinks that the addition of -MU along a collector street is appropriate for residential and office uses, and would be consistent with the adjacent multi-family residential uses.

EXISTING ZONING AND LAND USES:

| | ZONING | LAND USES |
|--------------|-------------------------------|--|
| <i>Site</i> | LO-NP | Group Home, Class II with parking area |
| <i>North</i> | LI-NP | Undeveloped; Religious assembly |
| <i>South</i> | CS-1-NP; RR-CO-NP; MF-3-CO-NP | Laundry services; Apartments |
| <i>East</i> | RR-CO-NP; MF-3-CO-NP | Apartments; Condominiums |
| <i>West</i> | LI-CO-NP | Vehicle storage; Club or lodge |

NEIGHBORHOOD PLANNING AREA: Southeast Combined (Franklin Park)

TIA / NTA: Is not required

WATERSHEDS: Williamson Creek

DESIRED DEVELOPMENT ZONE: Yes

CAPITOL VIEW CORRIDOR: No

SCENIC ROADWAY: No

SCHOOLS:

Rodriguez Elementary School Mendez Middle School Travis High School

NEIGHBORHOOD ORGANIZATIONS:

96 – Southeast Corner Alliance of Neighborhoods (SCAN)
 176 – Kensington Park Homeowners Association
 511 – Austin Neighborhoods Council
 627 – Onion Creek Homeowners Association 742 – Austin Independent School District
 753 – Paisano Mobile Home Park Neighborhood Association
 1228 – Sierra Club, Austin Regional Group 1258 – Del Valle Community Coalition
 1316 – Southeast Combined Neighborhood Plan Contact Team
 1340 – Austin Heritage Tree Foundation
 1363 – SEL Texas 1408 – Go!Austin / Vamos!Austin – Dove Springs
 1438 – Dove Springs Neighborhood Association 1441 – Dove Springs Proud
 1447 – Friends of the Emma Barrientos MACC
 1528 – Bike Austin 1530 – Friends of Austin Neighborhoods

CASE HISTORIES:

| NUMBER | REQUEST | COMMISSION | CITY COUNCIL |
|---|--|---|--|
| C14-03-0176.SH – Pleasant Valley Courtyards (SMART Housing) – 4503 – 4511 E St. Elmo Rd | MF-3-CO to MF-3-CO, to amend uses allowed on Tract One | To Grant MF-3-CO to allow multi-family residence units on Tract One, development of the property may not exceed 7 residential units, the units shall be contained in a single building not to exceed 2 stories/40' in height. | Apvd as Commission recommended (02-05-2004). |
| C14-03-0026, C14-03-0027; C14-03-0121; C14-03-0122; & C14-03-0123 – All cases were addressed on E St. Elmo Rd | Add a CO to establish a development setback for unclassified waterways | To Grant the add'l CO for a setback that prohibits development for 50' in both directions from the centerline of an open waterway. Exceptions include utility crossings, hike & bike trails, driveway crossings and roadway crossings | Apvd as Commission recommended (6-05-2003; 7-17-2003; 10-02-2003). |
| C14-02-0155.SH – Pleasant Valley Courtyards (SMART Housing) | RR-NP; LO-NP; CS-NP to MF-3-CO-NP | To Grant MF-3-CO-NP w/CO for max. 163 units and 2,000 trips/day, and requiring setbacks from | Apvd RR-NP and MF-3-CO-NP. The CO establishes a max of 163 units (10.038 |

| | | | |
|--|--|---|--|
| - 4503-4511 E St. Elmo Rd. | | creek centerlines. | u.p.a.); 2,000 trips, 50' creek setback; prohibits community rec (private) use on Tracts 1 & 2, and prohibits residential units on Tract One (10-31-2002). |
| C14-86-025(RCA) - 4503, 4511, 4601 E St. Elmo Rd – Pleasant Valley Courtyards | Request to terminate Item 1 of the Restrictive Covenant so that residential access may be taken from both E St Elmo and S Pleasant Valley Rd | To forward the request without a recommendation | Apvd vehicular access for a residential or civic use to E St Elmo Rd from Tract Two only to occur from specific location; access to St. Elmo shall be entrance only after Pleasant Valley Rd is open to the public; prohibits access from Tract Two to St. Elmo if it is used for commercial or industrial use (01-09-2003). |

RELATED CASES:

The subject property is located within the boundaries of the Southeast Combined (Franklin Park) Neighborhood Planning Area and the –NP combining district was appended to the LO zoning at that time (C14-02-0128.01 – Ordinance No. 021010-12a). There is a corresponding neighborhood plan amendment case to change the land use designation on the Future Land Use Map (FLUM) from Industry and Multifamily land uses to Mixed Use/Office land use (NPA-2015-0014.01).

The subject property was zoned LO on December 20, 1984, and the case included an adjacent tract to the south that was zoned CS-1 (C14-84-248 – Cates Properties). A public Restrictive Covenant applies to the CS-1-NP zoned area and limits its use to shop use, storage and general warehouse, and contains a rollback provision to LO if the use ceases.

The property is the north portion of Lot 1, Kimberly Addition, recorded in January 1985 (C8S-84-165).

There are no site plan applications currently in process on the subject property.

ABUTTING STREETS:

| Name | ROW | Pavement | Classification | Sidewalks | Bike Route | Capital Metro (within ¼ mile) |
|--------------------|---------|----------|----------------|-----------|------------------------------|----------------------------------|
| East St. Elmo Road | 60 feet | 25 feet | Collector | No | Yes; Shared Lane; Route # 74 | No |

According to the Austin 2014 Bicycle Plan approved by Austin City Council in November, 2014, a Buffered Bike Lane is recommended for St. Elmo Road.

CITY COUNCIL DATE: February 11, 2016

ACTION:

ORDINANCE READINGS: 1st

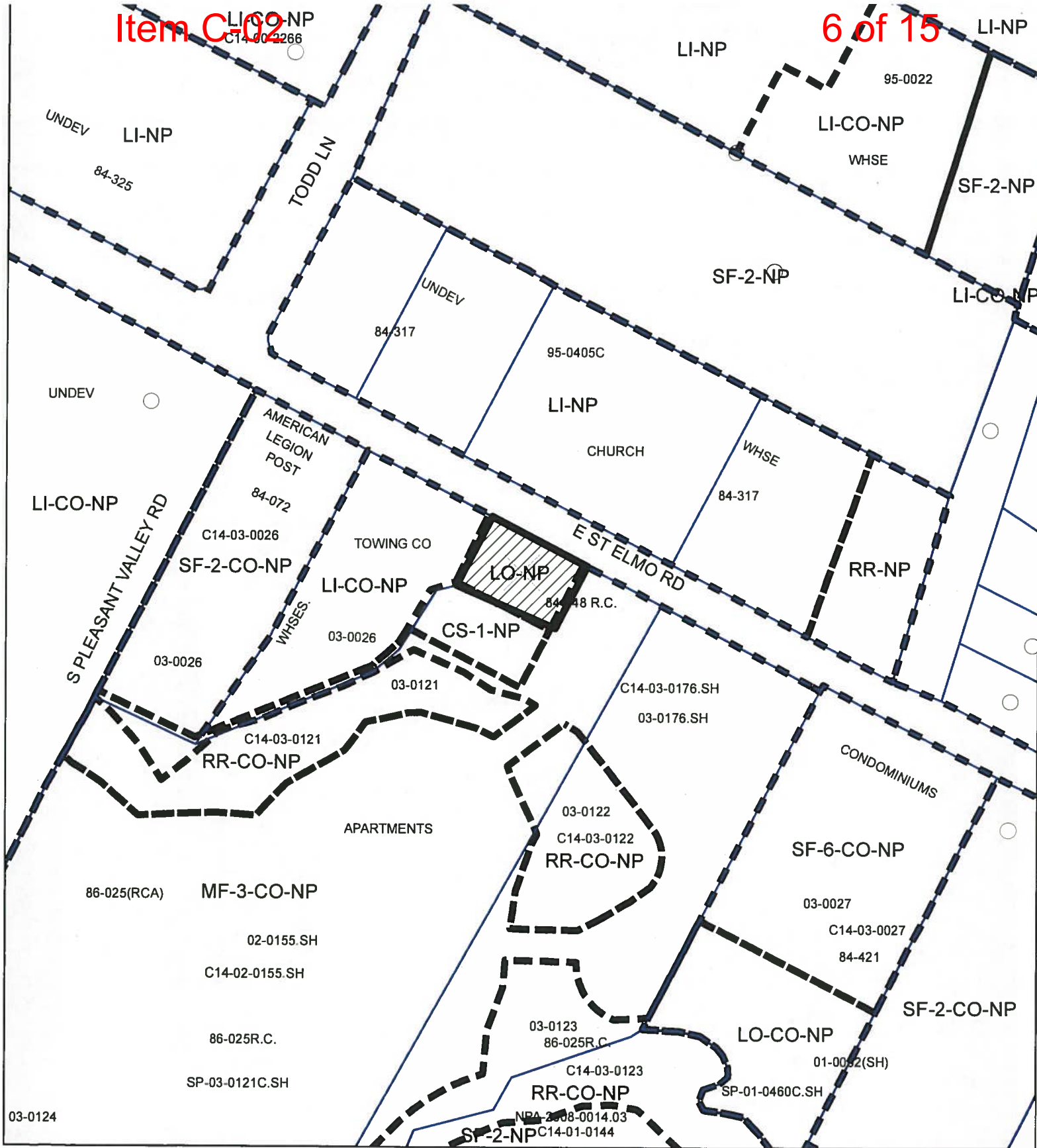
2nd




3rd

ORDINANCE NUMBER:

CASE MANAGER: Wendy Rhoades
e-mail: wendy.rhoades@austintexas.gov

PHONE: 512-974-7719



-  SUBJECT TRACT
-  PENDING CASE
-  ZONING BOUNDARY

1" = 200'

ZONING

Zoning Case: C14-2015-0142

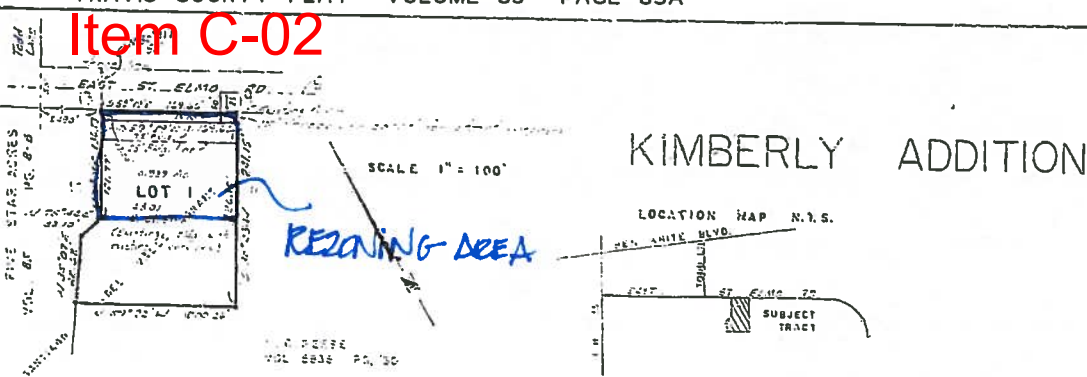
EXHIBIT A

This product is for informational purposes and may not have been prepared for or be suitable for legal, engineering, or surveying purposes. It does not represent an on-the-ground survey and represents only the approximate relative location of property boundaries.

This product has been produced by CTM for the sole purpose of geographic reference. No warranty is made by the City of Austin regarding specific accuracy or completeness.







LEGEND

- CONCRETE MONUMENT SET
- IRON PIN FOUND
- IRON PIN SET

STATE OF TEXAS

COUNTY OF TRAVIS

KNOW ALL MEN BY THESE PRESENTS:

THAT, CATES PROPERTIES, INC., A CORPORATION EXISTING UNDER THE LAWS OF THE STATE OF TEXAS AND HAVING ITS HOME OFFICE IN AUSTIN, TEXAS, OWNER OF 1.00 ACRE OF LAND OUT OF THE SANTIAGO DEL VALLE GRANT, TRAVIS COUNTY, TEXAS AS CONVEYED TO IT BY DEED RECORDED IN VOLUME 7724, PAGE 848 OF THE DEED RECORDS OF TRAVIS COUNTY, TEXAS, ACTING HEREIN BY AND THROUGH ITS COMPTROLLER, MARK CATES DOES HEREBY SUBDIVIDE SAID TRACT OF LAND IN ACCORDANCE WITH THE PLAT SHOWN HEREON SUBJECT TO ANY EASEMENTS OR RESTRICTIONS HERETOFORE GRANTED, TO BE KNOWN AS KIMBERLY ADDITION AND IT DOES HEREBY DEDICATE TO THE PUBLIC THE USE OF THE STREETS AND EASEMENTS AS SHOWN HEREON.

WITNESS MY HAND THIS THE 17th DAY OF July, 1984, A.D.

STATE OF TEXAS

COUNTY OF TRAVIS

CATES PROPERTIES, INC.

MARK CATES, COMPTROLLER

BEFORE ME, THE UNDERSIGNED AUTHORITY, A NOTARY PUBLIC IN AND FOR SAID COUNTY AND STATE, ON THIS DAY PERSONALLY APPEARED MARK CATES KNOWN TO ME TO BE THE PERSON WHOSE NAME IS SUBSCRIBED TO THE FOREGOING INSTRUMENT AS COMPTROLLER OF CATES PROPERTIES, INC., AND ACKNOWLEDGED TO ME THAT HE EXECUTED THE SAME IN SUCH CAPACITY AS THE ACT AND DEED OF SAID CORPORATION FOR THE PURPOSES AND CONSIDERATION THEREIN EXPRESSED.

GIVEN UNDER MY HAND AND SEAL OF OFFICE THIS THE 17th DAY OF July, 1984.

APPROVED FOR ACCEPTANCE 1984 11

DIRECTOR OF OFFICE OF LAND DEVELOPMENT SERVICES - JAMES B. DUNCAN

CITY OF AUSTIN, TEXAS DEC. 11, 1984, A.D.

CHAIRMAN Gilbert M. Martine

GILBERT M. MARTINE

SECRETARY

Ed Wendler Jr.

ED WENDLER, JR.

FILED FOR RECORD AT 10:40 O'CLOCK A.M. THE 17th DAY OF Jan, 1985

Doris Shropshire

DORIS SHROPSHIRE, CLERK COUNTY COURT,

TRAVIS COUNTY, TEXAS

K. Terrell

KERSTY K. TERRELL

STATE OF TEXAS

COUNTY OF TRAVIS

I, DORIS SHROPSHIRE, CLERK COUNTY COURT, WITHIN AND FOR THE COUNTY AND STATE AFORESAID, DO HEREBY CERTIFY THAT THE WITHIN AND FOREGOING INSTRUMENT OF WRITING WITH ITS CERTIFICATE OF AUTHENTICATION WAS FILED FOR RECORD IN MY OFFICE ON THE 17th DAY OF Jan, 1985, A.D. AT 10:40 O'CLOCK A.M. AND DULY RECORDED ON THE 17th DAY OF Jan, 1985, A.D. AT 10:45 O'CLOCK A.M. IN THE PLAT RECORDS OF SAID COUNTY, IN PLAT BOOK 85, PAGE 83A.

WITNESS MY HAND AND SEAL OF THE COUNTY COURT OF SAID COUNTY, THIS THE 17th DAY OF Jan, 1985, A.D.

DEPUTY

K. Terrell

K. TERRELL

Doris Shropshire

DORIS SHROPSHIRE, CLERK COUNTY COURT, TRAVIS COUNTY, TEXAS

NO STRUCTURE IN THIS SUBDIVISION SHALL BE OCCUPIED UNTIL CONNECTED TO A PUBLIC SEWER OR TO AN INDIVIDUAL SEWAGE DISPOSAL SYSTEM, WHICH HAS BEEN APPROVED BY THE AUSTIN-TRAVIS COUNTY HEALTH DEPARTMENT. NO CONSTRUCTION MAY BEGIN ON ANY LOT UNTIL PLANS FOR A SEWAGE DISPOSAL SYSTEM ARE SUBMITTED TO AND APPROVED BY THE AUSTIN-TRAVIS COUNTY, HEALTH DEPARTMENT. THIS SUBDIVISION HAS BEEN ACCEPTED FOR DEVELOPMENT FOR SEPTIC TANK USE BY THE AUSTIN-TRAVIS COUNTY HEALTH DEPARTMENT.

HEALTH OFFICER Tommy E. Grant DATE 11/11/84

I, JAMES M. GRANT, AM AUTHORIZED UNDER THE LAWS OF THE STATE OF TEXAS TO PRACTICE THE PROFESSION OF SURVEYING AND HEREBY CERTIFY THAT THIS PLAT COMPLIES WITH CHAPTER 13-3 OF THE AUSTIN CITY CODE: IS TRUE AND CORRECT: AND WAS PREPARED FROM AN ACTUAL SURVEY OF THE PROPERTY MADE UNDER MY SUPERVISION ON THE GROUND.

AS SURVEYED BY:

RALPH HARRIS SURVEYORS, INC.

James M. Grant

JAMES M. GRANT

REG. P.T.S. SUR. NO. 1910

1406 Huther

Austin, TX 78704

April 9, 1984

Lloyd R. Flanagan

LLOYD R. FLANAGAN

REGISTERED PROFESSIONAL ENGINEER NO. 17942

1214 West 5th Street - Austin, Texas 78703

NOTES: SIDEWALKS NOTE: SIDEWALKS SHALL BE INSTALLED ON THE SOUTH SIDE OF EAST ST. ELMO ROAD. SUCH SIDEWALKS SHALL BE COMPLETED PRIOR TO ACCEPTANCE OF ANY TYPE I & TYPE II DRIVEWAY APPROACH AND/OR CERTIFICATE OF OCCUPANCY.

FLOOD NOTE: ACCORDING TO THE F.I.R.M. MAP FOR TRAVIS COUNTY, TEXAS, COMMUNITY NO. 481026 DATED APRIL 1, 1982, THIS LOT IS WITHIN ZONE C (AREA OF MINIMAL FLOODING AND NOT WITHIN AN IDENTIFIED 100 YEAR FLOOD PLAIN) AS SHOWN ON PANEL 170 OF 415.

NOTE: PRIOR TO CONSTRUCTION OF LOT 1, DRAINAGE PLANS WILL BE SUBMITTED TO THE CITY OF AUSTIN ENGINEERING DEPARTMENT FOR REVIEW. RAINFALL RUNOFF SHALL BE HELD TO THE AMOUNT EXISTING AT UNDEVELOPED STATUS BY USE OF PONDING OR OTHER APPROVED METHODS.

NO STRUCTURE IN THIS SUBDIVISION SHALL BE OCCUPIED UNTIL CONNECTED TO A POTABLE WATER SUPPLY FROM AN APPROVED PUBLIC WATER SUPPLY WITH ADEQUATE QUANTITY FOR FAMILY USE AND OPERATION OF AN APPROVED SEPTIC TANK SYSTEM.

NOTE: NO PART OF THIS SUBDIVISION LIES WITHIN THE 100-YEAR FLOOD PLAIN.



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1985 959

RECEIVED

AUG 5 1984

LAND DEPT. SERV.

CITY OF AUSTIN

CB3-84-165

EXHIBIT B

RECORDED PLAT



LEGEND

-

EXHIBIT C
SITE LAYOUT

REVISIONS

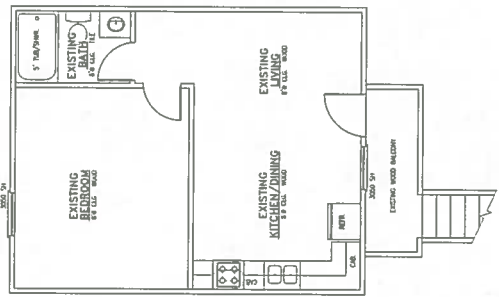
GROUP HOME
4501 E. St. Elmo Road, Building #1
Austin, Texas
Existing Floor Plans

ATX
design group
1201 E. 34th St. Suite 315
Austin, Texas 78741
Phone: 512.844.0311
e-mail: atxdesign@aiglobal.com



DATE: 1/13/2016
SCALE: 1/4" = 1'-0"
DRAWN: RTR
FILE: 20160101.dwg
SHEET 1
OF 1 SHEETS

2 SECOND FLOOR PLAN
SCALE: 1/4" = 1'-0"



1 FIRST FLOOR PLAN
SCALE: 1/4" = 1'-0"

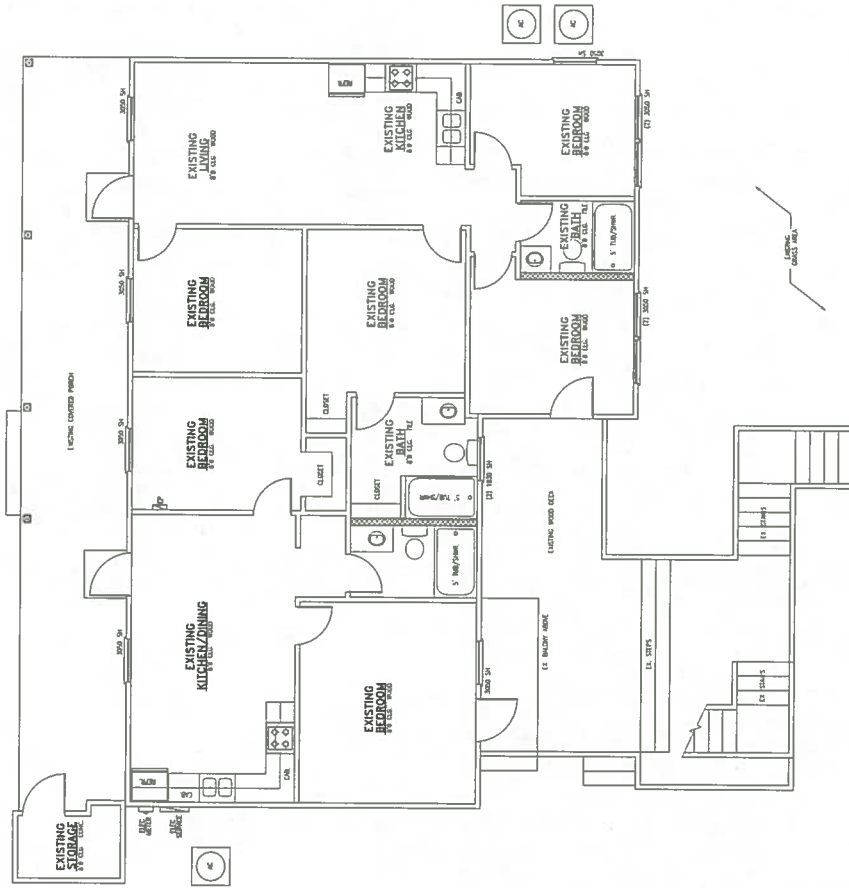


EXHIBIT D
FLOOR PLAN LAYOUT

SUMMARY STAFF RECOMMENDATION:

The Staff recommendation is to grant limited office – mixed use – neighborhood plan (LO-MU-NP) combining district zoning.

BASIS FOR LAND USE RECOMMENDATION (ZONING PRINCIPLES)

- 1. The proposed zoning should be consistent with the purpose statement of the district sought.*

The limited office (LO) district is a designation for offices and selected commercial uses predominantly serving neighborhood or community needs, and is located in or adjacent to residential neighborhoods. The mixed use (MU) district is intended to allow for office, retail, commercial and residential uses to be combined in a single development. The NP, neighborhood plan district denotes a tract located within the boundaries of an adopted Neighborhood Plan.

- 2. The proposed zoning should allow for a reasonable use of the property.*

Although the group home, class II use is allowed by the current LO-NP zoning, the Applicant would like to pursue the addition of a mixed use (-MU) combining district in order to have the added flexibility that would enable redevelopment for residential uses, if desired in the future. Staff thinks that the addition of -MU along a collector street is appropriate for residential and office uses, and would be consistent with the adjacent multi-family residential uses.

EXISTING CONDITIONS**Site Characteristics**

The subject tract contains a group home, class II facility and parking area is sparsely vegetated and relatively flat. There appear to be no significant topographical constraints on the site.

Impervious Cover

Within the Williamson Creek watershed, the maximum impervious cover allowed by the LO zoning district would be 70%, which is based on the more restrictive zoning regulations.

Environmental

The site is not located over the Edwards Aquifer Recharge Zone. The site is in the Williamson Creek Watershed of the Colorado River Basin, which is classified as a Suburban Watershed by Chapter 25-8 of the City's Land Development Code. The site is in the Desired Development Zone.

Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

| <i>Development Classification</i> | <i>% of Gross Site Area</i> | <i>% of Gross Site Area with Transfers</i> |
|--|-----------------------------|--|
| Single-Family (minimum lot size 5750 sq. ft.) | 50% | 60% |
| Other Single-Family or Duplex | 55% | 60% |
| Multifamily | 60% | 70% |
| Commercial | 80% | 90% |

According to floodplain maps, there is a floodplain adjacent to the project location. Based upon the location of the floodplain, offsite drainage should be calculated to determine whether a Critical Water Quality Zone exists within the project location.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

Trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 512-974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

Under current watershed regulations, development or redevelopment requires water quality control with increased capture volume and control of the 2 year storm on site.

Site Plan

Any new development to the site will require a site plan application.

The site plan will be required to comply with Subchapter E design standard requirements

The roadway type for this site is suburban, and will be required to comply with the development regulations based on this roadway type. If the site is 5 acres or greater, the roadway will be an internal circulation route.

Transportation

Additional right-of-way maybe required at the time of subdivision and/or site plan.

A Neighborhood Traffic Analysis may be required at the time of site plan.

A traffic impact analysis was not required for this case because the traffic generated by the proposed zoning does not exceed the threshold of 2,000 vehicle trips per day [LDC, 25-6-113]. If, at the time of site plan, the project generates over 2,000 vehicle trips per day, a TIA will be required.

Water / Wastewater

The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. The water and wastewater utility plan must be reviewed and approved by the Austin Water Utility for compliance with City criteria and suitability for operation and maintenance. Depending on the development plans submitted, water and or wastewater service extension requests may be required. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.

JANUARY 6, 2016

TO: PLANNING COMMISSION

FR: SOUTHEAST COMBINED NEIGHBORHOOD PLAN CONTACT TEAM

RE: POSTPONEMENT REQUEST for cases:
NPA-2015-0014.01 and C14-2015-0142

The Southeast Combined Neighborhood Plan Contact Team respectfully requests a postponement of cases NPA-2015-0014.01 and C14-2015-0142 from the January 12, 2016, Planning Commission public hearing date to the February 9, 2016 Planning Commission hearing date because the Contact Team has new information regarding the rezoning request and needs time to meet with the owner and inquire on what the owner's intent is regarding the property's future use and the impact it will have on the Neighborhood Plan.

Signed,



Ana Aguirre, Chair
SCNPCT

SOUTHEAST CONTACT TEAM
Southeast Combined Neighborhood Plan Contact Team
78744, Including Dove Springs

To: Planning Commission and City Council members

Re: NPA-2015-0014.01

Date: February 1, 2016

On January 26, 2016, Southeast Combined Neighborhood Plan Contact Team held a meeting in accordance with our bylaws to discuss the applicant's proposed future land use change from Industry and Multifamily to Mixed Use/Office for 4501 S. St. Elmo Road. The applicant attended the meeting to explain developments in the case since we last met when it was determined that they did not need a change in land use in order to continue operating as a group home. After hearing the request from the applicant's agent, the contact team voted to support the plan amendment.

Based on the property owner's desire to bring the existing three apartments into compliance with Austin Code for possible future use as apartments, the Southeast Contact Team recommends the Mixed Use/Office land use category for this property. The contact team believes that this change would benefit the community, and is compatible with the Neighborhood Plan. In addition, the zoning that is permitted within the Mixed Use/Office land use category would allow for uses that would supply needed services to our neighborhood. For the same reason discussed above, **we support a rezoning from Industry and Multifamily to Mixed Use/Office** for this property.

Sara Torres, Southeast Contact Team Secretary
512-983-1738

Cc: Chair, File