

TO: City Attorney

Ethics Commission

Thomas Clark

Council Member Sabino Renteria

FROM: Jannette Goodall, City Clerk

DATE: April 12, 2016

SUBJECT: Sworn Complaint

The attached sworn complaint was received on April 12, 2016 in the Office of the City Clerk. It was filed by Thomas Clark against Council Member Sabino Renteria.

Per City Code, Chapter 2-7-41(D), this letter serves as the Office of the City Clerk's acknowledgement that the complaint was received and as notice to all those named above, as required in the code.

Attachment

ETHICS REVIEW COMMISSION CHAPTER 2-7 CITY CODE COMPLAINT

THIS IS AN AMENDED AND SUPPLEMENTAL FILING FOR THE ORIGINAL ETHICS COMPLAINT AGAINST CM SABINO RENTERIA FILED ON FEBRUARY 18, 2016 - NEW EXHIBITS ARE PROVIDED ON THE ATTACHED USB MEMORY STICK AND CHANGES ARE HIGHLIGHTED IN ALL CAPITAL LETTERS.

NAME OF PERSON(S) FILING COMPLAINT:Thomas Clark	
MAILING ADDRESS: 3924 Balcones Drive, Austin TX 78731	2016 F
PHONE NUMBER: 415.341.6388	APR 12
EMAIL ADDRESS:	R 12 PM
PLEASE FILE A SEPARATE COMPLAINT FORM FOR EACH PECOMPLAINED AGAINST.	ERSON
NAME OF PERSON COMPLAINED AGAINST: Council Member Sabino Renteri	a
CITY OFFICE, DEPARTMENT, COMMISSION: Austin City Council	
MAILING ADDRESS:	
PHONE NUMBER [IF KNOWN]:	
EMAIL ADDRESS [IF KNOWN]:	
The Ethics Review Commission has jurisdiction to hear complaints alleging violation the following provisions:	on(s) of

lobbying and Procurement)

City Code, Chapter 4-8 (Regulation of Lobbyists)

City Code, Chapter 2-2 (Campaign Finance)

City Charter, Article III, Section 8 (Limits on Campaign Contributions and Expenditures)

City Code, Chapter 2-1, Section 2-1-24 (City Boards, Conflict of Interest and

City Code, Chapter 2-7 (Ethics and Financial Disclosure), except for Article 6 (Anti-

PLEASE LIST EACH ALLEGED VIOLATION OF THE ABOVE CITY CODE AND CHARTER PROVISIONS SEPARATELY ON THE FOLLOWING PAGES.

Recusal)

SECTION OF CHARTER OR ORDINANCE VIOLATED: City Code, Chapter 2-1, Section 2-1-24

DATE OF ALLEGED VIOLATION: Beginning 2015 with first City Council deliberations of amendments to Austin's Short Term Rental ordinances, continuing with City Council votes in late 2015 and upcoming City Council votes in 2016 regarding the ordinances (next scheduled for Tuesday, February 23, 2016).

ACTIONS ALLEGED TO BE A VIOLATION:

PLEASE SEE ATTACHED POWERPOINT PRESENTATION FOR FURTHER DETAILS AND EVIDENCE. WE WITHDRAW THE PRIOR AIRBNB LISTING THAT WE PROVIDED AS WE HAVE FOUND CM RENTERIA'S ACTUAL AIRBNB LISTING (WHICH IS IN THE POWERPOINT). WE ARE ALSO PROVIDING THE OCCUPANY TAX INFORMATION WHICH WAS PROVIDED IN RESPONSE TO OUR DOCUMENT REQUESTS TO THE CITY OF AUSTIN AND STATE OF TEXAS. IN THE POWERPOINT WE OUTLINE IN MORE DETAIL OUR SPECIFIC COMPLAINTS BASED ON THIS NEW INFORMATION RECEIVED SINCE OUR LAST FILING.

In short, CM Renteria owns an operates a short term rental in Austin, as disclosed in his Statement of Financial Information disclosure filed in connection with his election to the City Council (attached). Yet, for eight months Council Member Renteria has voted, spoken and held policy-making meetings regarding the restrictions of Type II Short-term Rentals in Austin. These discussions, votes and meetings have directly impacted Type II Short-term Rental activity, and have resulted in policy discussions and votes to phase out Type II Short-term Rentals. During these votes, discussions and meeting Council Member Renteria has regularly disclosed that he is the owner and operator of a Type I Short-term Rental (in the public records of City Council meetings).

Council Member Renteria's Type 1 Short-term Rental is a different type of rental and his votes, meetings and discussions directly benefitted his rental activity and income potential to the detriment of the owners and operators of Type II Short-term Rentals.

Council Member Renteria should have recused himself from all these discussions and votes and should recuse himself from the pending proceedings due to his financial conflict of interest.

Furthermore, CM Renteria does not have a short term rental Type 1 license which is required by Austin Code. We also checked the City's website regarding the records of hotel occupancy tax payments. He has not filed or paid occupancy taxes as required by Austin during the period where he stated that he derived material earnings from his short term

rental activity. So, CM Renteria is voting on changes to Austin Code for which he is not compliant and has violated.

Council Member Renteria should be immediately asked to recuse himself from further votes and discussions until an appropriate investigation of this matter is concluded.

Furthermore, the votes and discussions held by Council Member Renteria should be investigated as they directly influenced changes, additional restrictions and bans of rental activity for Austin residents who have been compliant with the City regulations.

WITNESSES OR EVIDENCE THAT WOULD BE PRESENTED: Please see attached, plus Austin City Council transcripts of proceedings, voting records and witnesses. ALL THE STATEMENTS AND INFORMATION IN THIS COMPLAINT ARE TRUE AND FACTUAL TO THE BEST OF MY KNOWLEDGE.

DATE: April 12, 2016

COMPLAINANT'S SIGNATURE

Thomas Clark

STATE OF TEXAS

COUNTY OF TRAVIS

This instrument was acknowledged, sworn to and subscribed before me by

On the 12th day of April , 2016 , to certify which witness my hand and official seal.

Notary Public in and for the State of Texas

Notary Public State of Texas

Typed or Printed Name of Notary

THIS FORM MUST BE SUBMITTED TO THE OFFICE OF THE CITY CLERK.

My Commission Expires June 14, 2016

CM Renteria Conflicts of Interest in Council Proceedings in 2015-2016 Regarding Short-Term Rental (STR) Regulations

Questions Presented:

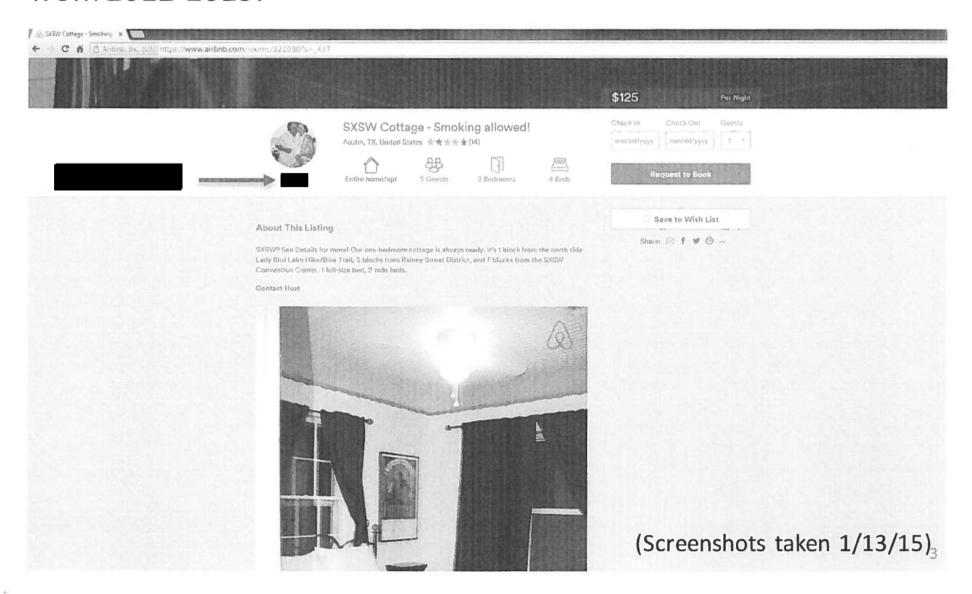
- Did CM Renteria have a substantial interest in issues related to the zoning of his property for STRs from the period 2012 to 2015 by virtue of the more than \$5,000 per year that he generated from his rental activity and value of his interest in his rental home being more than \$5,000?
- Did CM Renteria violate City Code by participating in a series of City Council and Neighborhood and Planning hearings and votes related to STRs (including ADUs as STRs) in 2015 and 2016?
- 3. Did CM Renteria disclose his substantial interest on sign-in sheets at these hearings and votes on STRs, as required by City Code?
- 4. Was it a conflict of interest for CM Renteria to vote on matters related to STR restrictions, taxes and licensing in 2015-2016 if he violated Austin Code and State of Texas laws beginning in 2012 and continuing through at least 2014 while not having an Austin STR license or paying his occupancy taxes?
- 5. Was it a conflict of interest for CM Renteria to vote on proposed City of Austin regulations that would make it more difficult to become licensed, stay licensed or even eliminate certain types of STRs for Austin citizens, with rental types other than CM Renteria's?

Questions Presented - Continued:

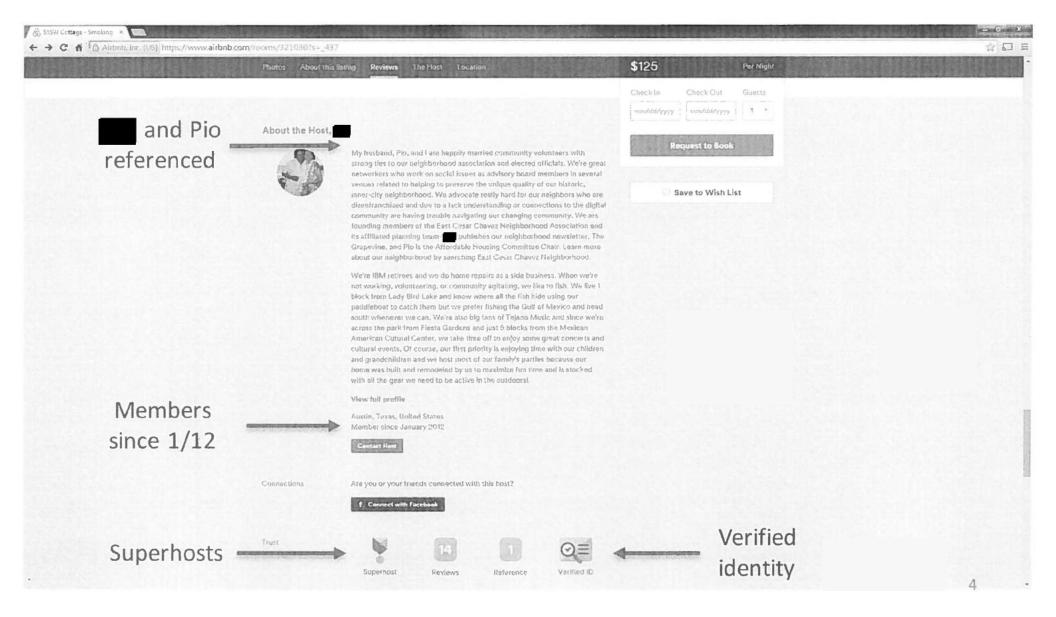
- 6. Should CM Renteria's violations of City Code result in his votes in 2015-2016 matters before the City Council result in CM Renteria's votes being vacated on all decisions related to short term rentals (including ADUs being used as STRs) based on his undisclosed and actual conflicts of interest?
- 7. If such votes are vacated by the City Clerk, what regulations and matters related to STRs in 2015 and 2016 would fail to pass and must be vacated in their entirety?
- 8. Did such conflicted votes happen in more than 3 consecutive scheduled hearings and meetings, which results in an automatic vacancy of CM Renteria's Council seat?
- 9. Are there reasonable grounds to believe that a violation of the City Code provisions 2-1-24, et. al. within the jurisdiction of the ERC have occurred and this matter should be scheduled for a final hearing?

We believe that there are reasonable grounds to believe that each of the conflicts outlined above did occur in violation of City Code and we request that the ERC schedule this matter for a final hearing on each of the items.

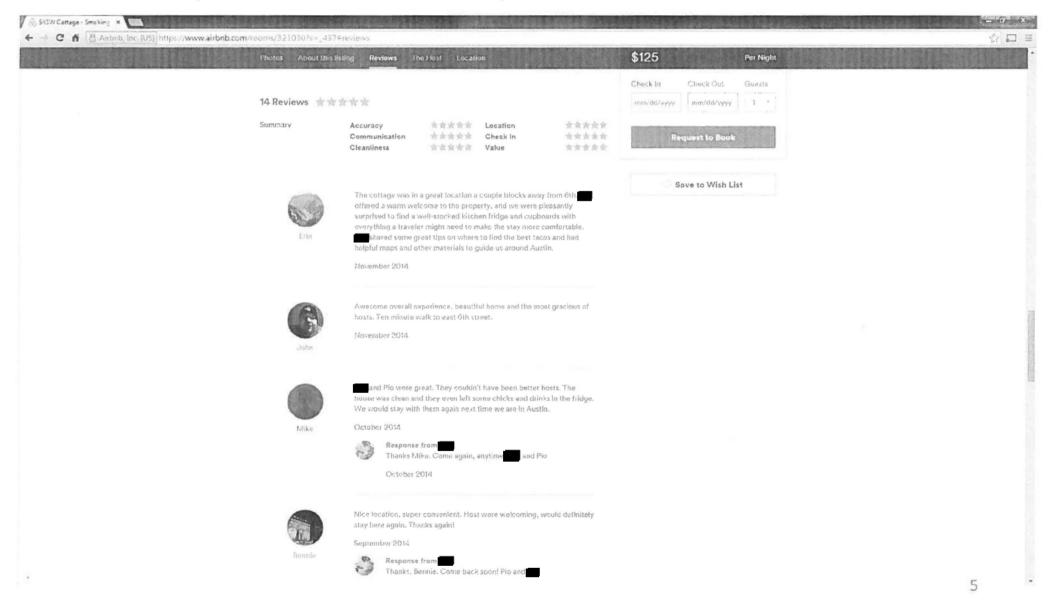
CM Renteria's had a "substantial interest" in STR proceedings based on his financial gains and real estate interest in his STR. Here is the AirBnB listing for his STR, showing numerous rentals from 2012-2015:



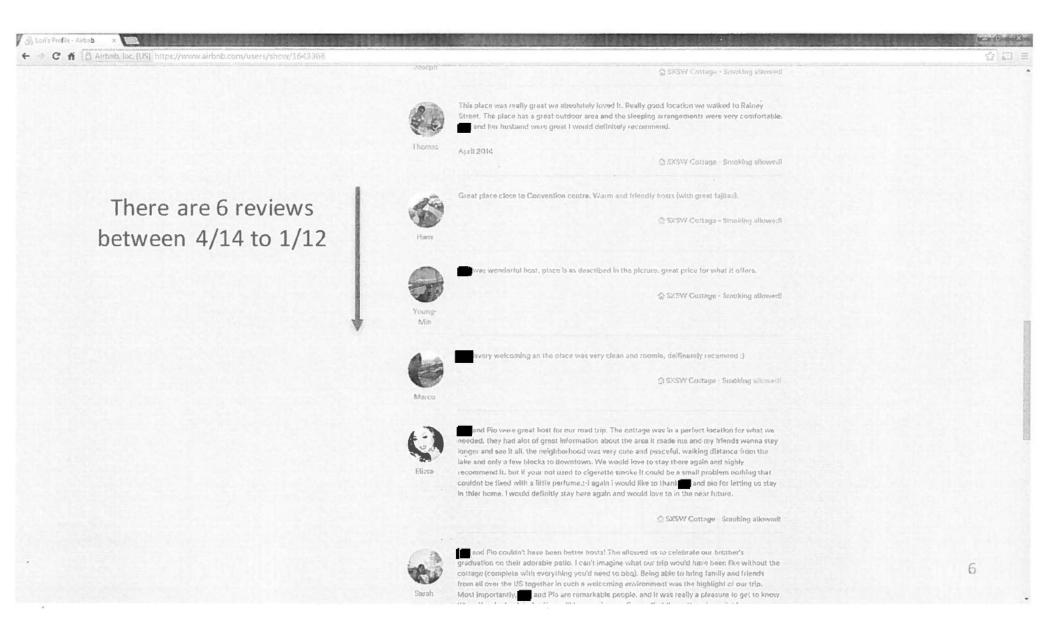
Pio and Renteria have been AirBnB members since Jan '12, with 14 guest reviews of their stays. The Renteria's were "superhosts," a term reserved for the most active hosts on AirBnB.



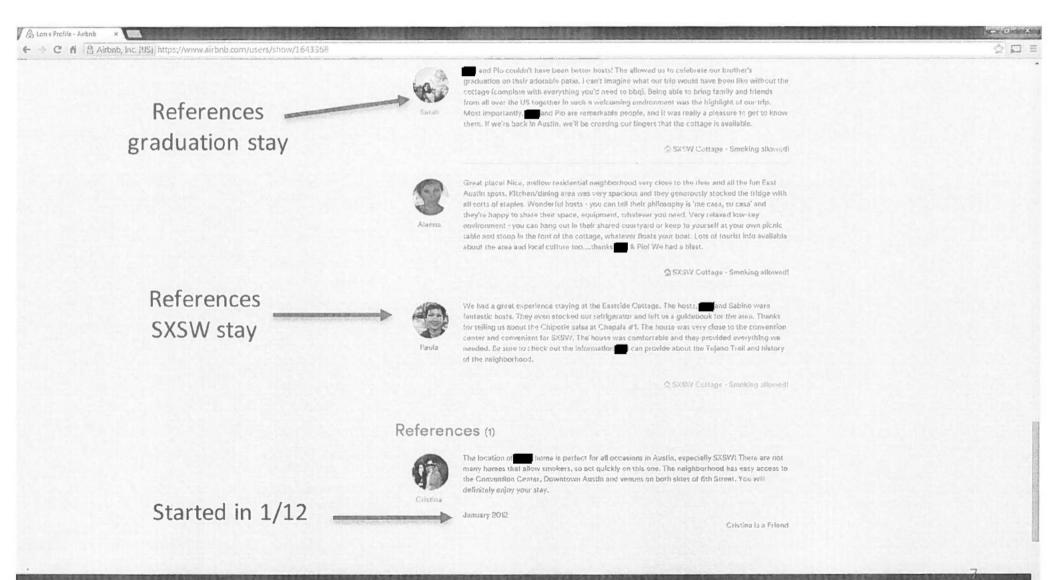
Guest reviews are listed in reverse chronological order. Guest reviews are not a complete record of all bookings. A complete record could be obtained by CM Renteria by logging into the account. We are requesting this evidence (summary of evidence requested at end of this brief).



Prior to April '14 the reviews are undated by AirBnB. However there are reviews showing rental activity in the 2+ year period between April '14 and Jan '12.



Guest reviews continued: Showing booking activity in the 2+ year period between Apr '14 and Jan '12, mentioning prior graduation and SXSW between this time, so they are bookings prior to Apr '14.



CM Renteria's STR activity met the "substantial interest" threshold of \$5,000 in calendar year 2014 as admitted by CM Renteria in his Statement of Financial Information (copy submitted):

STATEMENT OF FINANCIAL INFORMATION

This Statement is made for the reporting period: January 1 through December 31, 2014.

 List all sources of income which exceeded either \$5,000 or were in excess of 10% of your gross income received from interest, dividends, royalties, rents, trust disbursements or other non-occupational sources.

Г	Name of source	Nature of income	Category of amount
1	Social Security	Retirement	II
2	Eastside Cottage	Short Term Rental	I

CM Renteria's occupancy tax filings show that his "substantial interest" in STRs continued into '15 and '16.

- He generated more than \$5,000 from Q4 '14 Q1 '15.
- The Code defines "substantial interest" as \$5,000, triggered by funds received during the previous 12 months or previous calendar year (Sect 10).
- CM Renteria's "substantial interest" and conflict extended into the City Council hearings on STRs in '15 and '16.

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Request Description: "Austin hotel occupancy receipts quarterly report (records of payments) from

January 2012 to December 2015, including the address for taxpayers

Sabino "Pio" or Renteria

CITY OF AUSTIN STATE OF TEXAS							
Hotel/STR Name	Hotel/STR Address	Report Period	Gross Receipts	Principal Paid	Gross Receipts		
Eastside Cottage		Q12012-Q12014	NONE	NONE	NONE		
Eastside Cottage		Q22014	\$ 844	\$ 76	\$ 844		
Eastside Cottage		Q32014	NONE	NONE	\$ 609		
Eastside Cottage		Q42014	\$ 1,708	\$ 154	\$ 1,707		
Eastside Cottage		Q12015	\$ 3,734	\$ 336	\$ 3,734		

Total Q42014-Q12015 \$ 5,442

CM Renteria generated more than \$5,000 during the 12 month period beginning Q4 '14 up to at least Q1 '15. As such he should have recused himself from any short term rental votes through at least Q1 '16.

CM Renteria continues to have a current "substantial interest" in STR proceedings if the value of his interest in his rental property is greater than \$5,000.

- The Code provides that a "substantial interest" in real property is also triggered by legal ownership with a market value of \$5,000 or more.
- Does CM Renteria's ownership in his home have a market value of more than \$5,000? It would most certainly seem that it would and he should have disclosed it.
- We request that CM Renteria provide this evidence to the ERC (as requested in this complaint).

CM Renteria's occupancy tax filings for City of Austin and State of Texas are incomplete, inconsistent and inaccurate.

- CM Renteria admits generating over \$5k in 2014 from his STR property and we see guest reviews of bookings going back as far as Jan '12 in his AirBnB account.
- Yet from Jan '12 March '14 CM Renteria did not report this income as required by the Austin City Code and State of Texas according to records that were produced upon request (provided with filing).
- We also see that he reported income to the State of Texas in Q3 '14 and failed to report income to Austin.

CITY OF AUSTIN					STATE OF TEXAS
Hotel/STR Name	Hotel/STR Address	Report Period	Gross Receipts	Principal Paid	Gross Receipts
Eastside Cottage		Q12012-Q12014	NONE	NONE	NONE
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Eastside Cottage		Q12015	\$ 3,734	\$ 336	

Total Q42014-Q12015 \$ 5,442

CM Renteria did not obtain an Austin STR license while he was short term renting on AirBnB as a Superhost for over 2 years (Jan '12 - Apr '14). He only obtained his STR license from Apr '14 – Apr '15.



It was a conflict of interest for CM Renteria to vote on matters related to STR restrictions, taxes and licensing in 2015-2016 for Austin citizens, where CM Renteria himself violated Austin Code and State of Texas laws from 2012 to 2014 while not having an Austin STR license or paying his occupancy taxes.

- It was a conflict of interest for CM Renteria to vote on proposed City of Austin regulations that
 would make it more difficult to become licensed, stay licensed or even eliminate certain types
 of STRs for Austin citizens, with rental types other than CM Renteria's.
- In '15 and '16, CM Renteria voted to set the occupancy limit for short-term rentals as the lesser of six adults; which would take short term rentals with more capacity that his rental out compliance and reduce supply (economically favoring his rental). He voted to implement an immediate suspension on all new Type 2 short term rental licenses. He voted to initiate a phased-in process to limit Type 2 short term rentals to commercially zoned areas, and require Conditional Use Permits for continued operation of Type 2s in single family zoning. He voted to repeal the provision that allows 25% of multifamily units in commercially zoned areas to be removed from rental market as Type 3 STRs, and cap at no more then 1-3%.
- In summary, CM Renteria voted on other provisions that would restrict all types of short term rentals, other than his Type 1 STR.

In his conflicted STR votes and discussions, CM Renteria moved to restrict all types of STRs, other than his own. He also steered the Council away from regulations that would restrict his Type 1 rental.

June 11, 2015

http://www.statesman.com/news/news/local/council-members-call-for-short-term-rental-code-en/nmbNb/

In June '15, only weeks after CM Renteria rented his ADU for SXSW '15, the CM Renteria raised concerns about short-term rentals, and supported 22 new provisions in the city's ordinance as well as a year long moratorium on new Type 2 short-term rentals (which he later voted to make permanent).

August 17, 2015

CM Renteria participates on Council Planning and Neighborhoods Committee that puts forward more than a dozen recommendations against short term rentals.

Video transcript of the proceeding: http://austintx.swagit.com/play/08172015-738/0/

Minutes: http://www.austintexas.gov/edims/document.cfm?id=238620

At 2:30AM CM Renteria specifically asks for deferment on Tovo's recommendation to change existing ADUs (his ADU) from Type 1s to Type 2s. He objects to Tovo's proposal stating "this one to me says to me that if I own a secondary unit (which he did and did not disclose) then it will no longer be a Type 1a but a Type 2". CM Renteria states that new ADUs should be banned from receiving STR licenses but existing ADUs could be used as STR Type 1s and should not be classified as Type 2s.

August 17, 2015 - Continued

Here we have CM Renteria speaking up and intentionally steering the council away from classifying his ADU as a Type 2 rental or restricting his ability to rent, even though he supported restricting new ADUs for other citizens. At this proceeding, CM Renteria also voted to: Restrict Type 1 rentals that were larger than his rental; Suspend new permits for Type 2 rentals; and begin a phaseout of Type 2s in residential areas; restrict supply of Type 3 rentals. So, we see CM Renteria voting to restrict all rental types other than his own.

He voted to require STR licenses to lapse if no hotel taxes are paid within one year. He did this even though he did not comply with his license requirements for years and did not pay his required taxes? Was this not a conflict of interest to enforce these regulations and make them tougher for other citizens, when he had not complied?

He voted to establish fines sufficient to serve as clear financial deterrents for violations and increase fines for repeat offenders. As a possible repeat offender himself he felt that there was no conflict of interest for him to vote to toughen fines and deterrents for other citizens?

August 17, 2015 - Continued

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He voted to require STR licenses to lapse if no hotel taxes are paid within one year. He did this even though he did not comply with his license requirements for years and did not pay his required taxes? Was this not a conflict of interest to enforce these regulations and make them tougher for other citizens, when he had not complied?

He voted to establish fines sufficient to serve as clear financial deterrents for violations and increase fines for repeat offenders. As a possible repeat offender himself he felt that there was no conflict of interest for him to vote to toughen fines and deterrents for other citizens?

October 15, 2015

http://www.mystatesman.com/news/news/city-council-adds-to-list-of-possible-str-regulati/nn4MM/

[1:31:05 pm] and [1:35:14 pm] from City Council Meeting Transcript http://www.austintexas.gov/edims/document.cfm?id=241530

Much of the debate in which CM Renteria participated centered around "Type 2" short-term rentals, which are rented out to a succession of guests year-round without the owner living on the property (unlike his Type 1). The recommendation [to phase out Type 2 rentals from residential areas including CM Renteria's Type 1 rental] narrowly passed by a vote of 6-5 on October 15, 2015, with Council Members Tovo, Kitchen, Leslie Pool, Delia Garza, **Sabino "Pio" Renteria** and Ora Houston voting in favor. He also supported tougher background checks for granting and renewing licenses for short-term rentals. This was a narrow vote, and without Renteria's vote it would not have passed.

At the same meeting (October 15, 2016) CM Renteria <u>abstained from voting on the city's solar</u> <u>energy purchase, citing a conflict of interest because he was considering putting solar panels on his own house</u>. Renteria stated: "That's why I'm going to go ahead and put solar on my house because it -- the rates are just too high and I can't be voting...to raise rates on people knowing the fact that I'm going to be leaving it and putting my own solar in my house." So CM Renteria understands the conflict of interest and finds that even the speculative proposition that he might get solar panels on his house was sufficient conflict not to vote on the City's solar initiative. But insufficient where he owns an STR and is voting on STR regulations that benefit his property?

CM Renteria's votes on STRs constituted a "direct conflict" of interest because these votes directly related to the zoning and use of his rental home.

- 2-7-1 States that CMs need to be "independent, impartial and responsible to the people" and that "public office not be used for personal gain" and that the "public have confidence in the integrity of its government." Accordingly CMs <u>must disclose private financial or other</u> interests in matters affecting the City.
- "Affected" means that a person is reasonably likely to be subject to a direct economic effect or consequence...as a result of the vote or decision in question. "For example a person owning real property...[regarding] decisions such as zoning of the property...or granting of the permit." In his votes regarding STR regulations, CM Renteria was voting on the permissible zoning uses of his property - this is a direct and not indirect effect of how he would be able to use his property.
- In determining whether a person was "affected by" a vote or decision, it shall not be
 necessary to prove the actual existence or occurrence of an economic effect or consequence
 if it would be reasonably likely to occur. "Decisions" include the deliberations in which CM
 Renteria participated that could or might lead to a Council vote or action.

Conclusion – Review of Code Provisions and Requested Relief

- We request a finding at the final hearing of the ERC on this matter that Code 2-1-24 (which is cumulative
 of other provisions of the Code regarding Ethics and Conflicts) were violated by CM Renteria with respect
 to all City Council proceedings and Neighborhood and Planning Committee hearings on the subject of STRs
 (and ADUs being used as STRs) within the meaning of the City Code.
- There are reasonable grounds to believe that a violation of the City Code provisions 2-1-24, et. al. within the jurisdiction of the ERC have occurred and this matter should be scheduled for a final hearing.
- We request that the ERC specifically direct the City Clerk pursuant to 2-1-24 (C) and (D) to vacate the City Council ruling on October 15, 2015 and all of his other rulings regarding STRs where CM Renteria did not disclose his conflict of interest on his sign-in sheet and then voted to pass restrictions on STRs.
- The Council passed these restrictions 6-5. But for CM Renteria's vote and influence on Council proceedings (from which he should have recused himself), these STR restrictions would not have passed. Accordingly the Council's restrictions on STRs should be vacated as being passed in violation of Code 2-1-24 and other provisions of the City Code.
- At the final hearing the ERC should direct the City Clerk to review all votes of the City Council and Neighborhood and Planning Committee and vacate all votes on STR matters by CM Renteria and invalidate the regulations which would not have passed without his votes.
- Votes cast in violation of Section 2-1-24 must be counted as absences by the Council Member. We request
 that the ERC review CM Renteria's violations of 2-1-24 for each meeting of the City Council or
 Neighborhood and Planning Committee where he did not disclose his conflict of interest on the sign-in
 sheet as required where STRs were discussed. If this happened more than 3 consecutive times in violation
 of 2-1-26, then the ERC must follow the procedures of 2-4-27 (Prosecution) which results in an automatic
 vacancy of CM Renteria's from Council seat.

Requested Discovery - The rules state that the complainant may request that certain evidence be presented for the final hearing in order to properly determine at the final hearing whether a violation of the city code has occurred.

We formally request that CM Renteria produce:

- 1. All dates that he rented his property as a short term rental, including;
- 2. The rental amounts collected and a print out of all of his AirBnB accounts that he has used or Renteria has created from 2012 to 2016 or other accounts under which the property was rented;
- 3. Print outs of the complete records and schedule of bookings which are available by logging in to such accounts with dates and amounts of the reservations;
- 4. Copies of bank deposits for his rentals;
- 5. Copies of CM Renteria's tax filings for occupancy tax for the City of Austin and State of Texas;
- 6. Copies of all of CM Renter's emails, communications, notes or other records of conversations with Austin City Council members related to short term rentals and ADUs being used as short term rentals dating back to January 2015 to the present;
- 7. Copies of all original sign-in sheets and dates of all Council meetings and committee meetings where CM Renteria voted upon or discussed STRs (including ADU proceedings);
- 8. The value of CM Renteria's interest in his home to determine whether it is a "substantial interest" as defined by the Code (value greater than \$5,000).