## **FXHIBIT 9**

#### Service Request Summary Report 15-00195136

Printed Date: Aug 17, 2015 9:53:12 AM

Type: Loud Commercial Music

SR #: 15-00195136

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Open

Jurisdiction: City of Austin

Status Date: Aug 15, 2015 7:49:37 PM

Input By:

Spot311 Interface

Created Date: Aug 15, 2015 7:49:37 PM

Method

Spot311 Interface

Overdue on: Aug 17, 2015 7:49:37 PM

Received:

Location:

8901 W SH 71, AUSTIN, TX

Location

8901 W SH 71; XY: 3064139.3488515234, 10063747.415538847; LatLng: 30.25192144217055,

Details:

-97.90218239513062

Life Austin AMPHITHEATER music amplified event. Howling loud music, guitar and vocal. Sounds like 6th street came here to quiet residential neaighborhood. Hear inside our back bedroom blocks away. Just starting now... Not

Comments: main act yet. Will get louder, based on first concert.

Flex Notes			and a second section of the second		and the spring for the control of the second of the control of the
Flex Note Question		Flex Note Answer			
Where is the music co	ming from?		Venue	Andrew (A) to a to the common interesting in the common common and accommon to a common contraction and common	A. The control of the plant to the complete the command of the control of the con
Is the music coming fro	om an indoor or outdoor ve	nue?	Outdoor	in the second of	an en
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If citizen is bilingual, pl	ease indicate language.	and the same of th		, and the second of the second	og B-12 (1975), som sig si tillstandelige som som med delsem Visibles (Miller och Miller och State och Miller och
Information is collected be contacted if addition	I for tracking purposes.  Thal information is needed.	ne citizen may	a di		parameter and the contract of
To the call taker: Does APD?	s the caller want to report t	his issue to	No		
Participants					mby the state of a square master section and the state of
Participant Type	Participant Name	Addre	ess	Email	Phones/Extension
Citizen	Armentrout, Daloma			dalomala@earthlink.net	HOME 512-571-7777
COA Employee		The property of the second sec	And the second s		
Activities			to de activida e prografia (1 pel de constantina como mensiona	rand to any order to the foreign temperature for the control of th	monthematical consideration and the control of the
Activities	Assigned Staff	Due	Date	Completed Date	Outcome
Review Request	The second secon	Aug 17, 20 PM	15 6:00:00		DECEMBER OF STREET STRE
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Printed Date: Oct 20, 2015 8:33:09 AM

Type: Loud Commercial Music

SR #: 15-00248436

Area:

POLICE PATROL SECTORS - DAVID

Priority: Standard

Group:

**Economic Development Department** 

Status: Closed

Jurisdiction: City of Austin

Status Date: Oct 19, 2015 6:03:05 PM

Input By:

Method

Spot311 Interface

Created Date: Oct 17, 2015 7:53:13 PM

Received:

Spot311 Interface

Overdue on: Oct 19, 2015 7:53:13 PM

Location: 8901 W SH 71, AUSTIN, TX 78736

Location

8901 W SH 71; XY: 3064572.257740162, 10064195.456214363; LatLng: 30.253127057596867,

Details:

-97.9007806123566

SR

Amplified concert at lifeaustin amphitheater. Loud whoops n applause, drums n piano, otherwise a nice

moonlit night in October. These people are disturbing the peace, in our homes and yards. Why? Why rob our Comments: peace? What have we done to them to receive such treatment?

Flex Notes Flex Note Answer Flex Note Question Venue Where is the music coming from? Outdoor Is the music coming from an indoor or outdoor venue? Saturday Which day of the week is the music causing a disturbance? During which timeframe is the music causing a disturbance? If citizen is bilingual, please indicate language. Information is collected for tracking purposes. The citizen may be contacted if additional information is needed. To the call taker: Does the caller want to report this issue to No APD2

Activities	And the second s	and the second of the second o		Outoamo
Activities	Assigned Staff	Due Date	Completed Date	Outcome
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	Assigned Staff	Due Date	Completed Date	Outcome

Printed Date: Oct 20, 2015 8:33:09 AM

Type: Loud Commercial Music

SR #: 15-00248427

Area:

POLICE PATROL SECTORS - DAVID

Priority: Standard

Group:

**Economic Development Department** 

Status: Closed

Status Date: Oct 19, 2015 6:02:57 PM

Jurisdiction: City of Austin

Input By:

Spot311 Interface

Flex Note Answer

Venue

Created Date: Oct 17, 2015 7:35:08 PM

Method

Spot311 Interface

Overdue on: Oct 19, 2015 7:35:08 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736

Location 8901 W SH 71; XY: 3064103.7459669216, 10063937.095678205; LatLng: 30.25244499999948,

Details: -97.90228200000001

Flex Note Question

Where is the music coming from?

Flex Notes

Details

SR Comments: Loud music, can hear in my house

Is the music coming t	from an indoor or outdoor v	venue? Outdoor	The state of the s	tion of the second commonweal and the commonweal an
	ek is the music causing a d		/ /	and the second s
	me is the music causing a		en e	recovering where the large management of the committee of the large strong and the large strong and the large strong stro
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Information is collected	ed for tracking purposes. additional information is ne	The citizen eded.	and the second of the second o	and the second s
	es the caller want to report			
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Activities	Agricultural companies with a consequence of the co	RECONSTRUCTION OF THE CO. T. C.	active time of the constraint and the property and the property and the constraint and th	and the state of t
Activities	Assigned Staff	Due Date	Completed Date	Outcome
CLOSE OF SR	Loud Music Staff	· · · · · · · · · · · · · · · · · · ·	Oct 19, 2015 6:02:56	Completed - Close SF

Report Date: Oct 20, 2015 8:33:09 AM

Printed Date: Oct 20, 2015 8:33:09 AM

Type: Loud Commercial Music

SR #: 15-00248279

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Status Date: Oct 19, 2015 6:02:37 PM

Created Date: Oct 17, 2015 4:10:09 PM

Method

Input By: Spot311 Interface Spot311 Interface

Overdue on: Oct 19, 2015 4:10:09 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736

Location 8901 W SH 71; XY: 3064133.001749979, 10063927.913163159; LatLng: 30.252417999999487,

Details:

-97.90219000000002

SR Comments: Stupid loud music

Flex Notes				
Flex Note Question	Flex Note Answer			
Where is the music coming from?	Venue			
Is the music coming from an indoor or outdoor venue?	Outdoor			
Which day of the week is the music causing a disturbance?	Saturday			
During which timeframe is the music causing a disturbance?				
If citizen is bilingual, please indicate language.				
Information is collected for tracking purposes. The citizen may be contacted if additional information is needed.				
To the call taker: Does the caller want to report this issue to APD?	No			

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Activities	Assigned Staff	Due Date	Completed Date	Outcome
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Report Date: Oct 20, 2015 8:33:09 AM

Printed Date: Oct 20, 2015 8:33:09 AM

Type: Loud Commercial Music

SR #: 15-00239011

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Status Date: Oct 8, 2015 6:10:26 PM

Input By: Spot311 Interface

Created Date: Oct 6, 2015 3:30:20 PM

Method

Spot311 Interface

Overdue on: Oct 8, 2015 3:30:20 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736

Location 8901 W SH 71; XY: 3064509.459013169, 10064146.290545022; LatLng: 30.25299567973601,

Details: -97.90098286421551

SR Comments:

Activities

Another loud concert, Life Austin Amphitheater acting unneighborly by blasting their high powered music through multiple neighborhoods, disturbing our evening peace. How is this worship, creating noise and stress

in our community? Professional amphitheater sound penetrating our homes. How is this NOT commercial,

intentional disturbance? Our use and enjoyment of property is diminished.

Flex Note Answer
Venue
Outdoor
Sunday
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No

15 6:00:00	Overdue Activity Created
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e Date	Completed Date Outcome
AND A CONTRACTOR	Oct 8, 2015 6:10:25 Completed - Close PM
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Printed Date: Oct 20, 2015 8:33:09 AM

Type: Loud Commercial Music

**SR** #: 15-00237329

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Status Date: Oct 6, 2015 6:08:10 PM

Input By: Spot311 Interface

Created Date: Oct 4, 2015 7:59:11 PM

Method Spot311 Interface

Overdue on: Oct 6, 2015 7:59:11 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736

Location 8901 W SH 71; XY: 3064202.67014408, 10063657.86045338; LatLng: 30.251671456032998,

Details: -97.90198809437317

SR This is absurd. I have to turn the tv on full blast in my living room to avoid hearing the roaring concert

Comments: happening in the Life Austin amphitheater over 1000 feet away from my house. Please make it stop!

Flex Notes		
Flex Note Question	Flex Note Answer	
Where is the music coming from?	Venue	
Is the music coming from an indoor or outdoor venue?	Outdoor	
Which day of the week is the music causing a disturbance?	Sunday	
During which timeframe is the music causing a disturbance?	The first of the f	
If citizen is bilingual, please indicate language.	The state of the s	
Information is collected for tracking purposes. The citizen may be contacted if additional information is needed.	The second secon	
To the call taker: Does the caller want to report this issue to APD?	No	

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	Assigned Staff	Oct 6, 2015 6:00:00 PM  Assigned Staff Due Date	Oct 6, 2015 6:00:00 PM  Assigned Staff Due Date Completed Date Loud Music Staff Oct 6, 2015 6:08:09

:port Date: Oct 20, 2015 8:33:09 AM

Printed Date: Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

SR #: 15-00225068

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Input By: Spot311 Interface

Status Date: Sep 22, 2015 6:07:36 PM

Method Spot311 Interface

Created Date: Sep 20, 2015 5:07:58 PM

Received:

Overdue on: Sep 22, 2015 5:07:58 PM

Location: 8901 W SH 71, AUSTIN, TX 78736

Flex Notes

Location Details: 8901 W SH 71; XY: 3064103.974279168, 10063579.871570827; LatLng: 30.25146299999949,

Venue

Outdoor

Flex Note Answer

Is the music coming from an indoor or outdoor venue?

Flex Note Question

Where is the music coming from?

SR Comments: Very loud, can hear in my home, peace disrupting music

Proposition and accomplished proposition of the pro			oor	
vvnich day of the w	eek is the music causing a	disturbance? Sunda	a to the contract of the desirable contraction of the section of t	and the control to the enterior to the designation where also submitted the control to the terms of the control to the control
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Information is collect	cted for tracking purposes. additional information is n	The cities	the second of th	e de la companya de l
To the call taker: D APD?	oes the caller want to repo	rt this issue to No	And the second s	and the second of the second o
Activities				
Activities	Assigned Staff	Due Date	Completed Date	And the second of the second o
Review Request		Sep 22, 2015 6:00:	Completed Date	Overdue Activity
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Activities	Assigned Staff	Due Date	Completed Date	g individual and an administration of the control o
CLOSE OF SR	Loud Music Staff		Sep 22, 2015 6:07:36 PM	Outcome Completed - Close SF
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Printed Date: Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

SR #: 15-00225046

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Status Date: Sep 22, 2015 6:08:35 PM

Input By: Spot311 Interface

Created Date: Sep 20, 2015 4:28:42 PM

Method Spot311 Interface

Overdue on: Sep 22, 2015 4:28:42 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736

Location 8901 W SH 71; XY: 3064402.5587414997, 10064328.609750979; LatLng: 30.253503289584096,

Details: -97.90130873192635

Life Austin Amphitheater fired up loudly on quiet Sunday afternoon. Disturbing rest inside our home, drum Comments:

beat, voices echoing through back bedroom of house far from their venue. Beyond annoying. Robbing us of

peace. Does their joy have to disturb us? How is that worship? Or simple neighborly kindness?

Flex Notes .	
Flex Note Question	Flex Note Answer
Where is the music coming from?	Venue
Is the music coming from an indoor or outdoor venue?	Outdoor
Which day of the week is the music causing a disturbance?	Sunday
During which timeframe is the music causing a disturbance?	Commission and control of the contro
If citizen is bilingual, please indicate language.	
Information is collected for tracking purposes. The citizen may be contacted if additional information is needed.	
To the call taker: Does the caller want to report this issue to APD?	No

Activities				
Activities	Assigned Staff	Due Date	Completed Date	Outcome
Review Request		Sep 22, 2015 6:00:00 PM		Overdue Activity Created
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Activities	Assigned Staff	Due Date	Completed Date	Outcome
CLOSE OF SR	Loud Music Staff		Sep 22, 2015 6:08:34 PM	Completed - Close SR
Details	the second residence of the se	Carring Committee Committe	ward to a state of the state of	Fig. 1. The second of the seco

Printed Date: Oct 1, 2015 9:05:47 AM

SR #: 15-00225044

Standard

Status Date: Sep 22, 2015 6:08:31 PM

Sep 22, 2015 4:25:39 PM

Created Date: Sep 20, 2015 4:25:39 PM

Priority:

Overdue on:

Status: Closed

Type: Loud Commercial Music

Area: POLICE PATROL SECTORS - DAVID

Group: Economic Development Department

Jurisdiction: City of Austin

Input By: Spot311 Interface Method Spot311 Interface

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736

Location 8901 W SH 71; XY: 3064115.256017483, 10063619.951832676; LatLng: 30.25157250022284, Details:

Very loud music coming from Life Austin amphitheater. They know how to keep the noise level to a point Comments: where it won't bother the neighbors but are choosing not too. Ridiculous in a rural residential neighborhood

Flex Notes Flex Note Question Flex Note Answer Where is the music coming from? Is the music coming from an indoor or outdoor venue? Venue Which day of the week is the music causing a disturbance? Outdoor During which timeframe is the music causing a disturbance? Sunday If citizen is bilingual, please indicate language. Information is collected for tracking purposes. The citizen may be contacted if additional information is needed. To the call taker: Does the caller want to report this issue to No

Activities	and the second s	The second secon		
Review Request	Assigned Staff	<b>Due Date</b> Sep 22, 2015 6:00:0	Completed Date	Outcome
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the first and the second second		Due Date	Completed Date	Outcome
LOSE OF SR	Loud Music Staff	Maria Paga 11.	Sep 22, 2015 6:08:30	

Printed Date : Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

Area: POLICE PATROL SECTORS - DAVID

SR #: 15-00212596

Group: Economic Development Department

Priority: Standard

Jurisdiction: City of Austin

Status: Closed

Input By: Spot311 Interface

Method Spot311 Interface

**Status Date:** Sep 8, 2015 6:06:19 PM Created Date: Sep 5, 2015 12:09:21 PM

Received:

Overdue on: Sep 7, 2015 12:09:21 PM

Location: 8901 W SH 71, AUSTIN, TX 78736

Location 8901 W SH 71; XY: 3063947.031900146, 10064226.205375053; LatLng: 30.253249159358752,

Comments:

SR LifeAustin Amphitheater. Loud enough to penetrate homes. Worship doesn't require disturbing neighbors inside their homes. Amphitheater turned down volume when TV crew arrived. So they CAN turn it down instead of blasting us with professional outdoor sound system until 10 or 11, 3 nights a week. If they are

ethical leaders and good neighbors, they will add more sound walls and turn it down.

# Flay Note

Flex Note Question	add more sound walls and turn it down.
Where is the music coming to	Flex Note Answer
music coming from	Venue
Which day of the week is the music causing a disturbance?  During which timeframe is the music causing a disturbance?	Outdoor
During which timeframe is the music causing a disturbance?  citizen is bilingual, please indicate language.	Friday
citizen is bilingual, please indicate language.	the second of th
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EOFSR	Assigned Staff	Due Date	to the second	The second secon
san garagan an	Loud Music Staff	· · · · · · · · · · · · · · · · · · ·	Completed Date Sep 8, 2015 6:06:18	Outcome
Control of the Contro	**************************************	en e	PM 7-310 0.00:18	Completed - Close SR

Printed Date: Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

SR#: 15-00212137

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Input By: Spot311 Interface

Status Date: Sep 6, 2015 6:02:31 PM Created Date: Sep 4, 2015 5:11:01 PM

Spot311 Interface Method

Overdue on: Sep 6, 2015 5:11:01 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736

**Location** 8901 W SH 71; XY: 3063977.9636854804, 10063641.164900301; LatLng: 30.251639062043225,

-97.90270075475627

SR Comments: Loud music can already be heard from Life Austin church at 5pm. I can hear it inside my home over the

Flex Notes	
Flex Note Question	Flex Note Answer
Where is the music coming from?	Venue
Is the music coming from an indoor or outdoor venue?	Outdoor
Which day of the week is the music causing a disturbance?	Friday
During which timeframe is the music causing a disturbance?	The state of the s
If citizen is bilingual, please indicate language.	
Information is collected for tracking purposes. The citizen may be contacted if additional information is needed.	
To the call taker: Does the caller want to report this issue to APD?	No
Activities	3

Assigned Staff	Due Date	Completed Date	Outcome
	Sep 6, 2015 6:00:00 PM		Overdue Activity Created
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Assigned Staff	Due Date	Completed Date	
Loud Music Staff	CONTRACTOR OF THE PROPERTY OF	Sep 6, 2015 6:02:30	Outcome Completed - Close SF
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	Assigned Staff	Sep 6, 2015 6:00:00 PM  Assigned Staff Due Date	Sep 6, 2015 6:00:00 PM  Assigned Staff Due Date Completed Date

Printed Date: Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

SR #: 15-00211437

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Status: Closed

**Completed Date** 

Sep 5, 2015 6:15:43

PM

Jurisdiction: City of Austin

Group: Economic Development Department

Status Date: Sep 5, 2015 6:15:43 PM

Created Date: Sep 3, 2015 8:54:06 PM

Method Spot311 Interface

Input By: Spot311 Interface

Overdue on: Sep 5, 2015 8:54:06 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736

**Assigned Staff** 

Loud Music Staff

Location

Flex Notes

8901 W SH 71; XY: 3063836.490357109, 10063969.451782247; LatLng: 30.252549999999488,

Details: -97.903126

Insanely loud music, disturbing the peace, preventing me from enjoying my property, frightening all of my SR

pets worse than fireworks Comments:

Flex Note Question	e e e e e e e e e e e e e e e e e e e		Flex Note	Answer	production of the state of the
Where is the music co	ming from?	gasama menerahan 179 K	Venue		
Is the music coming fr	om an indoor or outdoor v	venue?	Outdoor		
Which day of the weel	k is the music causing a d	listurbance?	Thursday		
During which timefram	e is the music causing a	disturbance?		appel mengadi sasa mengadi sasa mengadi sasa sasa sasa sasa sasa sasa sasa s	and the second section of the section of the second section of the section
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	d for tracking purposes. Iditional information is ne				a secondaria mendeleka kwe engan anian sa sa sa e manaziwa 1984 s
To the call taker: Doe APD?	s the caller want to report	t this issue to	No	The state of the s	
Activities					and the second s
Activities	Assigned Staff	Due	Date	<b>Completed Date</b>	Outcome
Review Request	and the second s	Sep 5, 2015 6:00:00 PM			Overdue Activity Created
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Activities	gings in the disease the second	ere. Ser in him establic	e Leavier genineta gentativo (cito) il 1971	en el tradicione de la constanta de la composition della compositi	entropies (1) de ser leage alle all Malletti ord (2) (3), (3), (3) de compressor

**Due Date** 

Report Date: Oct 1, 2015 9:05:47 AM

Activities

CLOSE OF SR

**Details** 

Outcome

Completed - Close SR

Printed Date: Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

SR #: 15-00211332

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Input By: Spot311 Interface

Status Date: Sep 5, 2015 6:16:15 PM Created Date: Sep 3, 2015 6:57:15 PM

Method Spot311 Interface

Overdue on: Sep 5, 2015 6:57:15 PM

Received:

**Activities** 

Location: 8901 W SH 71, AUSTIN, TX 78736

Location 8901 W SH 71; XY: 3064124.173393526, 10064133.118342197; LatLng: 30.25298262643135,

Details: -97.90220375158174

SR Life Austin amphitheater loud enough to hear inside home almost to Thomas Springs. Inside. Many blocks

Comments: away. Unannounced concert outside?

Flex Notes	
Flex Note Question	Flex Note Answer
Where is the music coming from?	Venue
Is the music coming from an indoor or outdoor venue?	Outdoor
Which day of the week is the music causing a disturbance?	Thursday
During which timeframe is the music causing a disturbance?	
If citizen is bilingual, please indicate language.	
Information is collected for tracking purposes. The citizen may be contacted if additional information is needed.	STATE OF THE COMMERCIAL CONTROL OF THE CONTROL OF T
To the call taker: Does the caller want to report this issue to APD?	No

Activities	Assigned Staff	Due Date	Completed Date	Outcome
Review Request  Details	Name of the control o	Sep 5, 2015 6:00:00 PM	er and a second and	Overdue Activity Created
Activities	and the second s	en e	The second secon	
Activities	Assigned Staff	Due Date	Completed Date	Outcome
CLOSE OF SR	Loud Music Staff	The control of the co	Sep 5, 2015 6:16:14 PM	Completed - Close SR
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oort Date: Oct 1, 2015 9:05:47 AM

Printed Date: Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

SR #: 15-00211301

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin Input By: Spot311 Interface

Status Date: Sep 5, 2015 6:16:19 PM

Method Spot311 Interface

Created Date: Sep 3, 2015 6:32:08 PM Overdue on: Sep 5, 2015 6:32:08 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736 Location 8901 W SH 71; XY: 3064296.671999717, 10063895.477143535; LatLng: 30.252318999999464,

Details: -97.90167400000001

SR

More disruptive load and annoying music from LifeAustin's illegal Amphitheater. The owner/pastor of the

venue is charging admission and is for profit. How many days a week must the neighbors suffer from his Comments:

Flex Notes	
Flex Note Question	Flex Note Answer
Where is the music coming from?	Music Festival or Event
Is the music coming from an indoor or outdoor venue?	Outdoor
Which day of the week is the music causing a disturbance?	Thursday
During which timeframe is the music causing a disturbance?	A secretary and a secretary an
lf citizen is bilingual, please indicate language.	
Information is collected for tracking purposes. The citizen may be contacted if additional information is needed.	
To the call taker: Does the caller want to report this issue to APD?	No.

Activities	Assigned Staff	Due Date	Completed Date	
Review Request		All	Completed Date	Outcome
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ctivities	e man mente del materia de la como de man manera el conservario de la conservación de la mente del como conser Con el como en de la como de man conservación de la como de la como de la como de la como conservación de como			Control of the state of the sta

Activities	Assigned Staff	Due Date	a state (days of contract or contract or advised a selection and contractable for the contract of a second of the contract of	erandi iran en el signo de la calcula esperante commenca a commenca de compositores de la compositore della compositore
LOSE OF SR	<ul> <li>The second control of the secon</li></ul>	Pue Date	Completed Date	Outcome
DEOGE OF SK	Loud Music Staff		Sep 5, 2015 6:16:18	Completed - Close S
ails	and a female of them was not a root of the day of the contract of the	augus se	РМ	

Printed Date: Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

SR #: 15-00207059

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Status Date: Aug 31, 2015 6:06:26 PM .

Input By: Spot311 Interface

Created Date: Aug 29, 2015 9:02:04 PM

Method Spot311 Interface

Overdue on: Aug 31, 2015 9:02:04 PM

Received:

Where is the music coming from?

**Location:** 8901 W SH 71, AUSTIN, TX 78736

Location 8901 W SH 71; XY: 3064041.1666691783, 10063640.9096163; LatLng: 30.251634563264275,

Flex Note Answer

Venue

Details:

-97.90250064809553

Flex Note Question

Flex Notes

SR Comments: Loud music from Life Austin Ampitheater is disturbing me from inside my home.

		:		₽M	
CLOSE OF SR	Loud Music Staff			Aug 31, 2015 6:06:26	Completed - Close SR
Activities	Assigned Staff	Due	Date	Completed Date	Outcome
Activities	2 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	ya ' ya kee daawida kabilika kaasa' bilah - A	and the second of the second	alange nelska filologi. En 1901 i jaja og 1901 i jaja nelska konstanten en en en en et en en en en en en en en	\$  What is a proportion of the proportion of the content of the co
Details		Exception part to a trend to properly to the Property of the P		The state of the s	garna garna da sana sana sana a s
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Review Request	The second of th	Aug 31, 20	15 6:00:00		Overdue Activity
Activities	Assigned Staff	Due	Date	Completed Date	Outcome
Activities					
To the call taker: Do APD?	es the caller want to report	this issue to	No		
may be contacted if	ed for tracking purposes. I additional information is ne	eded.	The state of the s	en e	
If citizen is bilingual,	please indicate language.	e way on the second of the se	, ej sja compromitie i i i i i i i i i i i i i i	ا الله الله الله الله الله الله الله ال	. A For the same of the second 2000 to the
During which timefra	me is the music causing a	disturbance?	The first of the formation of the first of t	es a se en en el film en transford elle comprendente per proprietation (November 1981) en en especiales el film	
Which day of the we	ek is the music causing a d	isturbance?	Saturday	y by typical complete complete transmit and experience of the state of the complete of the com	en angewaren en e
Is the music coming from an indoor or outdoor venue?			The construction and the contract of the contr	AMARIA	

Page: 39

Printed Date: Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

SR #: 15-00207052

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Input By: Spot311 Interface

Status Date: Aug 31, 2015 6:06:18 PM

Method Spot311 Interface

Created Date: Aug 29, 2015 8:50:01 PM

Received:

Overdue on: Aug 31, 2015 8:50:01 PM

Location: 8901 W SH 71, AUSTIN, TX 78736

Location 8901 W SH 71; XY: 3064226.416709211, 10063832.945939519; LatLng: 30.252151327832564,

Details: -97.90190078451619

A very loud outdoor concert is happening at the Life Austin Outdoor Amphitheater. I can hear it in my home. Comments: It should not be audible beyond their property line, and I know that many others in my neighborhood are

bothered by this as well.

Flex Notes		
Flex Note Question		Flex Note Answer
Where is the music c	oming from?	Venue
Is the music coming f	rom an indoor or outdoor venue?	Outdoor
Which day of the wee	k is the music causing a disturbance?	Saturday
During which timefran	ne is the music causing a disturbance?	And problems or consistent which is the consistence of the consistence
If citizen is bilingual, p	olease indicate language.	And the second of the second o
Information is collecte	d for tracking purposes. The citizen dditional information is needed.	Control for the control of the contr
	s the caller want to report this issue to	No
Activities		
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Review Request		Date Completed Date Outcome

Activities	Assigned Staff	Due Date	Completed Date	Outcome
Review Request		Aug 31, 2015 6:00:00 PM		Overdue Activity Created
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The state of the s				
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Activities		TO SERVICE SEE SEED OF THE SERVICE STREET, THE		The second section of the second section is the second section of the second section in the second section is the second section in the second second section is the second secon
Activities	Assigned Staff	Due Date	Completed Date	Outcome
entropy of the second and the second	Assigned Staff Loud Music Staff	Due Date	Completed Date Aug 31, 2015 6:06:18 PM	Outcome  Completed - Close S

Printed Date: Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

SR #: 15-00207051

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Input By: Spot311 Interface

Status Date: Aug 31, 2015 6:06:14 PM Created Date: Aug 29, 2015 8:43:58 PM

Method Spot311 Interface

Overdue on: Aug 31, 2015 8:43:58 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736

Location 8901 W SH 71; XY: 3064056.232633181, 10063905.258644613; LatLng: 30.252360336744808,

Details: -97.90243464954554

Comments:

SR An unbelievably loud concert from Randy Phillips' outdoor music venue. This really is ridiculous and happens two (and this week three) times per week. I can hear it in the house over the TV set. Please do something to

help us - Life Austin will keep having concerts until you stop them. Thank you

Flex Note Answer
Venue
Outdoor
Saturday
A CONTROL OF THE CONT
The state of the s
No

Activities	Assigned Staff	Due Date	Completed Date	Outcome
Review Request		Aug 31, 2015 6:00:00 PM	CONTRACTOR CONTRACTOR CONTRACTOR	Overdue Activity Created
Details	om or other or the major of the engineering of the	the state of the second	. विकार के संस्थाप संग्रामक्ष्यक्र कृष्य विकास सम्बद्धाः स्थापन्ता । स्थापन्ता । स्थापन्ता । स्थापन्ता । स्थापन	Created
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TOUTHUGS				The state of the s
Activities '	Assigned Staff	Due Date	Completed Date	Outcome

Printed Date: Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

SR #: 15-00207030

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Status Date: Aug 31, 2015 6:05:05 PM

Input By: Spot311 Interface

Created Date: Aug 29, 2015 8:22:55 PM

Method Spot311 Interface Overdue on: Aug 31, 2015 8:22:55 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736

Location 8901 W SH 71; XY: 3064212.6834640396, 10063974.07237727; LatLng: 30.252540100667577,

Details: -97.90193450073656

SR Comments: Loud concert next door to my neighborhood! This is outrageous. The third outdoor concert this week

alone! It has to stop!

Flex Notes	
Flex Note Question	Flex Note Answer
Where is the music coming from?	Venue
Is the music coming from an indoor or outdoor venue?	Outdoor
Which day of the week is the music causing a disturbance?	Saturday
During which timeframe is the music causing a disturbance?	TO SEE THE TOTAL CONTROL OF THE CONT
If citizen is bilingual, please indicate language.	
Information is collected for tracking purposes. The citizen may be contacted if additional information is needed.	
To the call taker: Does the caller want to report this issue to APD?	No

Activities				
Activities	Assigned Staff	Due Date	Completed Date	Outcome
Review Request		Aug 31, 2015 6:00:00 PM	,	Overdue Activity Created
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Activities	Assigned Staff	Due Date	Completed Date	Outcome
CLOSE OF SR	Loud Music Staff		Aug 31, 2015 6:05:04 PM	Completed - Close SR
Details	-производительный акторический компорийский для перешення прина на обществення обществення обществення обществ Потражения	m Audi Proposition in institution in the laminate on the color of the	ric o Americans de Comercia de Carte d Carte de Carte de Car	a mar Colonia (1999) in distributi in manasar milana undaat a un manasa pittar san manasan matakan sa mana mil A

Printed Date: Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

**SR#**: 15-00207025

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Status Date: Aug 31, 2015 6:04:47 PM

Input By: Spot311 Interface

Created Date: Aug 29, 2015 8:16:48 PM

Method Spot311 Interface

Overdue on: Aug 31, 2015 8:16:48 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736

**Location** 8901 W SH 71; XY: 3064095.2029840816, 10063706.63806134; LatLng: 30.251811999999468,

-97.90232500000002 Details:

SR Comments: More irritating noise from life austin concerts can be heard inside house.

Flex Notes	The state of the s
Flex Note Question	Flex Note Answer
Where is the music coming from?	Music Festival or Event
Is the music coming from an indoor or outdoor venue?	Outdoor
Which day of the week is the music causing a disturbance?	Saturday
During which timeframe is the music causing a disturbance?	The state of the s
If citizen is bilingual, please indicate language.	
Information is collected for tracking purposes. The citizen may be contacted if additional information is needed.	
To the call taker: Does the caller want to report this issue to APD?	No

Activities			and the second s	a a management
Activities	Assigned Staff	Due Date	<b>Completed Date</b>	Outcome
Review Request	The state of the s	Aug 31, 2015 6:00:00 PM	The state of the s	Overdue Activity Created
		. A contract of the contract o	and the second control of the contro	THE STATE OF THE S
Details	and a second			
Details Activities			200 TEST TO THE TOTAL THE	
	Assigned Staff	Due Date	Completed Date	Outcome

Printed Date: Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

SR #: 15-00206437

POLICE PATROL SECTORS - DAVID Area:

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Status Date: Aug 30, 2015 6:14:43 PM

Spot311 Interface Input By:

Created Date: Aug 28, 2015 9:22:48 PM

Method Spot311 Interface

Overdue on: Aug 30, 2015 9:22:48 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736

8901 W SH 71; XY: 3064136.0663980665, 10064203.116132788; LatLng: 30.253174331289724, Location

-97.90216124859772 Details:

SR Howling loud life Austin amphitheater. Hear in back bedroom many blocks away. Too loud outside to enjoy

moon and evening in yard. Comments:

Flex Notes	
Flex Note Question	Flex Note Answer
Where is the music coming from?	Venue
Is the music coming from an indoor or outdoor venue?	Outdoor
Which day of the week is the music causing a disturbance?	Friday
During which timeframe is the music causing a disturbance?	
If citizen is bilingual, please indicate language.	The second secon
Information is collected for tracking purposes. The citizen may be contacted if additional information is needed.	
To the call taker: Does the caller want to report this issue to APD?	No

Activities	and the property of the second	Due Date	Completed Date	Outcome
Activities	Assigned Staff	and the second of the second o	A Section of the Control of the Cont	Overdue Activity
Review Request		Aug 30, 2015 6:00:00 PM		Created
	i	- 1		
Details		The state of the s	Control of the contro	- arrow
Details Activities	THE OPERATOR OF RESIDENCE AND ADDRESS OF THE PROPERTY OF THE P	and the second s		Outcome
Man with the framework of the control of the contro	Assigned Staff	Due Date	Completed Date Aug 30, 2015 6:14:43	Outcome Completed - Close SF

Printed Date: Oct 1, 2015 9:05:47 AM

Type: Loud Commercial Music

SR #: 15-00202056

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Closed

Jurisdiction: City of Austin

Status Date: Aug 25, 2015 6:02:36 PM

Input By: Davis, Brandi

Created Date: Aug 23, 2015 9:20:16 PM

Method Phone

Overdue on: Aug 25, 2015 9:20:16 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX 78736

Location -

Details:

SR church with amptheatre (church is called live austin) / started around 8pm and still going / playing thriller

Comments: and now playing hip hop music and ballads ect - not church music

Flex Notes	
Flex Note Question	Flex Note Answer
Where is the music coming from?	Venue
Is the music coming from an indoor or outdoor venue?	Outdoor
Which day of the week is the music causing a disturbance?	Sunday
During which timeframe is the music causing a disturbance?	8pm to 10pm
If citizen is bilingual, please indicate language.	The state of the s
Information is collected for tracking purposes. The citizen may be contacted if additional information is needed.	

Activities		and the control of th	and point the winder the transport of the world the transport to the contract of the contract that we have	entropy of the first the second of the secon
Activities	Assigned Staff	Due Date	Completed Date	Outcome
Review Request	e a garage de a compositio de la menta de la compositio de la constitución de la compositio	Aug 25, 2015 6:00:00 PM		Overdue Activity Created
Details	ন্দ্ৰ সিংলাল স্থান কৰিছে । স্থান স্থান কৰিছে সামাৰ সংক্ৰমান কৰিছে সামাৰ স্থান কৰিছে সামাৰ স্থান কৰিছে সামাৰ সি স্থান	* 1		
and the second of the second o	the growth of the control of the control of the control of the second of the control of the cont	Control of the Contro		The state of the s
Activities	<ul> <li>The second of the second of the</li></ul>			
Activities Activities	Assigned Staff	Due Date	Completed Date	Outcome
The state of the s	Assigned Staff Loud Music Staff	Annual Paris - College Company (1904) Annual Andrewson (1904) Annual Andrewson (1904) Annual	Completed Date Aug 25, 2015 6:02:35 PM	Completed - Close S

Printed Date: Aug 17, 2015 9:53:12 AM

Type: Loud Commercial Music

SR #: 15-00195221

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Open

Jurisdiction: City of Austin

Status Date: Aug 15, 2015 9:35:00 PM

Input By: Spot311 Interface

Created Date: Aug 15, 2015 9:35:00 PM

Method Spot311 Interface

Overdue on: Aug 17, 2015 9:35:00 PM

Received:

Location: 8836 W SH 71, AUSTIN, TX

**Location** 8835 1/2 W SH 71; XY: 3063679.873662987, 10062894.864480644; LatLng: 30.24960543346275,

Details:

-97.9036962400107

**SR Comments:** Very loud and disruptive outdoor music. Loud enough to scare our dogs from indoors.

Flex Notes			-		
Flex Note Question	norm green and green as a few as a securities on the good for the contract of the and the analysis of the anal	and the second section of the second section of the second section of the second section secti	Flex Not	e Answer	
Where is the music co	ming from?	<ul> <li>programme of the control of the contro</li></ul>	Venue		· · · · · · · · · · · · · · · · · · ·
Is the music coming from	om an indoor or outdoor ve	nue?	Outdoor		en de la companya del companya de la companya de la companya del companya de la c
Which day of the weel	is the music causing a dis	turbance?	Saturday		Annountermonenterestrotation totale
During which timefram	e is the music causing a di	sturbance?		and the second s	rapag agam guna sana na nga sanas unung sana na na sana na san
If citizen is bilingual, pl	ease Indicate language.			r oo	NAMES OF THE PROPERTY OF THE P
	d for tracking purposes. Th nal information is needed.	e citizen may	To the second se	A CONTRACTOR OF THE CONTRACTOR	essentantia entre con
To the call taker: Does APD?	s the caller want to report th	nis issue to	No		
Participants					
Participant Type	Participant Name	Addre	ss	Email	Phones/Extension
Citizen	Matquis, Natalie			green_gal78@yahoo.com	HOME 512-423-0835
COA Employee	The respect of the second control of the sec	and whether the control of the second	wight whose in the	en e	
Activities					
Activities	Assigned Staff	Due	Date	Completed Date	Outcome
Review Request		Aug 17, 201 PM	5 6:00:00		
Details	ह्यास्त्रक महीत् करवात राज्याक प्रकारक राज्यास्त्रक प्रकारताता स्वतंत्रक । उत्तर करवा प्रभाव अध्यापक उत्तर अध्य •	in Propinsi previnsi successi in Sandan mening , man	restrui <del>n suces</del> tion set control historio	- 大東市の東西の東西の「東西の「MAC」、中心(こう)では、日本の「中本の「MAC」(「MAC」)(MAC」)(MAC))(M	A STATE OF THE STA

Printed Date: Aug 17, 2015 9:53:12 AM

**SR#**: 15-00195206

Status Date: Aug 15, 2015 9:14:53 PM

Created Date: Aug 15, 2015 9:14:53 PM

Priority: Standard Status: Open

Type: Loud Commercial Music

Area: POLICE PATROL SECTORS - DAVID

Group: Economic Development Department

Jurisdiction: City of Austin

Input By: Spot311 Interface

Method Spot311 Interface

Received:

Location: 8901 W SH 71, AUSTIN, TX

Overdue on: Aug 17, 2015 9:14:53 PM Location 8901 W SH 71; XY: 3064080.102150591, 10064287.857840886; LatLng: 30.253410643490483,

SR Comments: Very loud music and concert from huge outdoor music venue. Can hear it all in house. Flex Notes

Flex Notes		ge ou	luoor music venue. Can hear it al	lin t
Flex Note Quest	tion		iour it al	ти пouse.
Where is the mus	il comi	The second second second second second second second second	Flor	
Is the music comi	ng from?	****	Flex Note Answer	and the second s
Which day of the	ng from an indoor or outdoo	or venue?	Venue	the state of the s
During which time	Week is the music causing a	a disturbance	A STATE OF THE STA	The state of the s
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nformet:	If the music causing II, please indicate language	d disturbance?	The state of the s	and the second s
De contacted if addition	ii, please indicate language cted for tracking purposes. itional information is neede	THE THE STATE OF THE PARTY AND ADDRESS OF THE	The street street was a	The state of the s
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PD?	needed information is needed on the caller want to report	+ + L.	Posterior A.	The second section of the section of the second section of the section of the second section of the se
articipants		tills issue to	No	- *** No. western Personal State of the
Participant	And the state of t			The second of th
Participant Type	Participant Name	The state of the s		
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Printed Date: Aug 17, 2015 9:53:12 AM

Loud Commercial Music

POLICE PATROL SECTORS - DAVID Area:

SR #: 15-00195193

Group: Economic Development Department

Priority: Standard

Jurisdiction: City of Austin

Status: Open

**Completed Date** 

Input By: Spot311 Interface

Status Date: Aug 15, 2015 8:54:49 PM

Method Spot311 Interface

Created Date: Aug 15, 2015 8:54:49 PM Overdue on: Aug 17, 2015 8:54:49 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX Location

Details:

8901 W SH 71; XY: 3064456.8399453997, 10064192.062100919; LatLng: 30.253124665974667, SR Comments: Outdoor concert is very loud. Can hear music and crowd in house.

#### Flex Notes Flex Note Question Where is the music coming from? Flex Note Answer Is the music coming from an indoor or outdoor venue? Venue Which day of the week is the music causing a disturbance? Outdoor During which timeframe is the music causing a disturbance? Saturday If citizen is bilingual, please indicate language. Information is collected for tracking purposes. The citizen may be contacted if additional information is needed. To the call taker: Does the caller want to report this issue to No <sup>3</sup>articipants Participant Type Participant Name litizen: Address Email Bortz, Lisa Phones/Extension OA Employee lisabortz@ymail.com ctivities Activities Assigned Staff **Due Date** ∍view Request

Aug 17, 2015 6:00:00

PM

Date: Aug 17, 2015 9:53:12 AM

tails

Outcome

Printed Date: Aug 17, 2015 9:53:12 AM

Type: Loud Commercial Music

SR #: 15-00195189

Area: POLICE PATROL SECTORS - DAVID

Priority: Standard

Group: Economic Development Department

Status: Open

Jurisdiction: City of Austin

Status Date: Aug 15, 2015 8:49:48 PM

Input By: Spot311 Interface

Created Date: Aug 15, 2015 8:49:48 PM

Spot311 Interface Method

Overdue on: Aug 17, 2015 8:49:48 PM

Received:

Location: 8901 W SH 71, AUSTIN, TX

Location 8901 W SH 71; XY: 3064181.913985597, 10064266.339116745; LatLng: 30.253345372299368,

Details:

-97.90201169953613

Very loud music, audience clapping and yelling at 1500 seat Life Austin Amphitheater. Can hear all of it in my SR

house over the TV set. Very annoying and intrusive Comments:

Flex Notes		y eg o o o younge a sound out on the sound of the second o	graphic management of the contract of the	on as y future community in proceedings of the season for the seas	raken ingementa resonen samanensa intera parken in tilderenni samma di in ini imagine og te sa in i den den den
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Participants		on the second of		gram of the first of the second secon	and the second s
Participant Type	Participant Name	Addre	ss	Email	Phones/Extension
Citizen	Jones, Paula			pjones78746@yahoo.com	The state of the s
COA Employee				and the second s	
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# ZONING USE SUMMARY TABLE (LAND DEVELOPMENT CODE)

**EXHIBIT 10** 

P = Permitted Use C = Conditional Use Permit -- = Not Permitted RESIDENTIAL USES Ŧ S 3 8 8 4 8 Bed & Breakfast (Group 1) Р Ρ Р Р Bed & Breakfast (Group 2) Р Р Р Ρ Ρ Р Ρ Ρ P Ρ Р Р Р Ρ Ρ Р P P Condominium Residential Р Р Р Ρ Ρ Р Р Ρ С Ρ Ρ Р Conservation Single Family Residential Ρ Duplex Residential Р Ρ Р Ρ Ρ Р Р P Р Р Р Group Residential С Р Р Ρ С Ρ Mobile Home Residential Р Multifamily Residential Ρ Р Р Ρ Р Ρ С Р Retirement Housing (Small Site) Ρ Ρ Ρ Ρ P Р Р Ρ Р Retirement Housing (Large Site) С С С С С С С С Ρ Single-Family Attached Residential Р Р Р Ρ Ρ Ρ Р Ρ Ρ Р Р Single-Family Residential Ρ Р Ρ Ρ Р P Ρ Р Ρ Р Р Р Р Ρ Р Small Lot Single-Family Residential С 3 Р Р Р Ρ Ρ Ρ Townhouse Residential Ρ Ρ Р Р Р Ρ Р Ρ С Ρ Р Ρ Two-Family Residential Р Р Р Р Ρ Р Ρ Р Ρ Р Short -Term Rental 13 Р Ρ Р Р Р Ρ Ρ Р Ρ Ρ Р Ρ COMMERCIAL USES 99 Administrative and Business Offices Ρ C, Ρ Agricultural Sales and Services 3 4 Ρ Ρ Ρ Ρ Р Р 1 Alternative Financial Servics 12 3 С Ρ С Р Art Gallery Р Р Р Р Ρ Р Ρ Р Р Р Р Ρ Ρ Р P Ρ Art Workshop 3 Р Ρ Ρ Р Р Ρ С Р Р Р Р Р Р Ρ Ρ Р Automotive Rentals 3 Р C С C Ρ Р Ρ Р Automotive Repair Services Ρ Ρ 2 3 4 Р С С С Ρ Ρ Р Р Р Р Automotive Sales 3 4 Ρ С С С Р Р Р Р Automotive Washing (of any type) Р Р 3 Ρ С С С Ρ Ρ Ρ Ρ Р 2 3 Bail Bond Services 10 PC PC PC PC PC **Building Maintenance Services** Ρ P Р Р Ρ Business or Trade School Р Р С P Р С Ρ Ρ Р Р Ρ Р **Business Support Services** 3 Р Ρ С Ρ Ρ Ρ Р P Ρ Ρ Ρ Campground 3 С Ρ Ρ Ρ Ρ 1 Carriage Stable 3 С С Р Cocktail Lounge С Р С С Commercial Blood Plasma Center P5 Commercial Off-Street Parking Р C, С С Р Р Р Ρ Р Communications Services 2 3 Ρ Ρ Р ' P Ρ С Р Р Ρ Ρ Ρ Ρ Р 2 Construction Sales and Services 1 3 Р С Р Ρ Р Ρ Р 1 Consumer Convenience Services 3 С Р Р С Р Р Р Ρ Ρ Ρ Р 1 2 3 Consumer Repair Services Ρ С Р Р Ρ Р Ρ Ρ Convenience Storage С Р Р Р Р Ρ Drop-Off Recycling Collection Facility 3 Ρ Ρ P Ρ P Electronic Prototype Assembly 15 Р CP ICP Р Р Р Р Electronic Testing 16 Р CP Р CP Ρ Р Р Equipment Repair Services C Ρ Р Ρ Р Р **Equipment Sales** 1 3 4 Р Exterminating Services Ρ 3 4 Р Ρ Р С Р Р Ρ Financial Services 3 4 Ρ Р С Ρ Р Ρ Ρ Р Р Ρ Food Preparation Ρ 2 3 С Р Ρ Р Ρ Р Р Р Ρ Ρ Р 2 Food Sales 3 Ρ Р С Ρ Р Р Р Р Р 2 3 Funeral Services 4 Ρ Р Р P Р Р General Retail Sales (Convenience) 3 Ρ Р CIP Ρ Ρ Ρ Р Ρ Р General Retail Sales (General) 2 3 4 11 Р С ĺΡ Ρ Р Р Р Ρ Hotel-Motel Ρ 1 2 3 4 Р С Ρ С lΡ Ρ Ρ Р Ρ Р Indoor Entertainment 2 1 3 4 C. Ρ. CP Р Ρ P Р P Р Р Indoor Sports and Recreation 3 4 1-Refers to 25-2-602 (13-2-225); 2-Refers to 25-2-622 (13-2-226); 3-Refers to Subchapter B, Art. 2, Div 5, 4 Refers to 25-2-624 (13-2-227); 5-Refers to 25-2-803 (13-2-233); 6-Subject to 25-2-805 (13-2-224); c 4 7-Subject to 25-2-839 (13-2-235 & 13-2-273); 8-Refers to 25-2-842; 9-Refers to 25-2-863; 10-Suject to 25-2-177 & 25-2-650; 11-Subject to 25-2-587 (D); 12-Subject to 25-2-816; 13-Permitted in MU and V

Updated March 5, 2015

combining districts, subject to 25-2, Subchapter E, Art. 4, Subsec. 4.2.1.C; 14-Refers to 25-6-501; 15-Refers to 25-2-817; 16-Refers to 25-2-811.

PC - Permitted in the district, but under some circumstances may be conditional; CP - Conditional in the district, but under some circumstances may be permitted

# ZONING USE SUMMARY TABLE (LAND DEVELOPMENT CODE)

P = Permitted Use																																			
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combining districts, subject to 25-2, Subchapter E, Art. 4, Subsec. 4.2.1.C; 14-Refers to 25-6-501; 15-Refers to 25-2-817; 16-Refers to 25-2-811.

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PC - Permitted in the district, but under some circumstances may be conditional; CP - Conditional in the district, but under some circumstances may be permitted

EXH	IBIT 11	1
CAUSE NO. D-1	-GN-12-000878	
HILL COUNTRY ESTATES	§ IN THE DISTRICT COURT	OF
HOMEOWNERS ASSOCIATION,	§	
AND COVERED BRIDGE	S	
PROPERTY OWNERS	§	
ASSOCIATION, INC.,	§	
Plaintiffs,	§ TRAVIS COUNTY, TEXAS	
VS.	§	
	§	
GREG GUERNSEY, THE CITY OF	§	
AUSTIN,	\$	
Defendants.	§ 250TH JUDICIAL DISTRIC	CT

# ORAL DEPOSITION OF GREG GUERNSEY FEBRUARY 20, 2013

ORAL DEPOSITION OF GREG GUERNSEY, produced as a witness at the instance of the Plaintiffs, and duly sworn, was taken in the above-styled and numbered cause on February 20, 2013, from 10:11 a.m. to 5:45 p.m., before Pamela Nichols, CSR in and for the State of Texas, reported by machine shorthand, at City Hall, 301 West Second Street, 4th Floor, Austin, Texas, pursuant

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to the Texas Rules of Civil Procedure and the provisions
   1
      stated on the record or attached hereto.
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                         APPEARANCES
  5
          FOR THE PLAINTIFFS:
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        ALSO PRESENT:
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          Robert J. Kleeman, Plaintiffs' Representative
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- Q. Which ones? All or some?
  - A. All of those, yes.
- Q. Okay. We're obviously going to go into that in some detail here in a minute. But as a general proposition, from the period of time from, let's say 2005 up and through the present time, who has the ability at the City to make land use determinations?
- A. The authority actually may be delegated on my behalf.
  - Q. As a director?
- A. As a director, all the way down to frontline staff. With every, I guess you could say every building permit, every site plan that would come in for review and possible approval, there's a use determination that's made with every application.
  - Q. Okay.
- A. And so if someone, for instance, said, I'm going to build a fast-food restaurant, basically a restaurant limited or restaurant general, there is a determination made by staff at some level on any given day at any given time to approve a building permit or a site plan or something along that line.
- Q. And when you say frontline staff, can you describe for me what that includes?
  - A. For instance, a site plan case manager would

be responsible for doing a review of a site plan for zoning compliance. They would look at the use, perhaps heights and setbacks, impervious cover, those types of things. Or if there was someone who was reviewing a -- even a residential building permit, to make sure that if a building is a duplex and the plans appear to be a duplex, they would make that decision and issue a permit for approval of a duplex.

- Q. Can you define for me, Mr. Guernsey, what a land use determination is?
- A. A land use determination is really reviewing an application that may come before me or any of my staff or a -- which could either be an actual application or a simple, I guess you could say request. It could take the form of a letter. It can take the form of a conversation, conference that could occur either at my level or other levels, determine whether a land use fits one of the definitions that are found in the Land Development Code.

And there's actually a section, I think, of the Code that, under 25-2 probably, that addresses that better.

Q. Okay. We'll go through that in a second.

Can anyone make a land use determination request? In other words, do I have to be the property

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A. Are you asking about a structure or are you asking about a use?

- Q. I'm actually asking about a structure, regardless of use. Is an outdoor amphitheater usually and customarily associated with a church?
  - A. It could be.
  - Q. An outdoor amphitheater?
  - A. Could be.
- Q. Tell me one other instance where there is an outdoor amphitheater in the city of Austin associated with a church.
  - A. I could not name one off the top of my head.
- Q. And when you say an outdoor amphitheater could be customarily associated with a church, what's your basis for that? How could it be?
  - A. It depends on what the use of the structure is.
- Q. So it's your testimony that a land use is dependent upon who's using it as opposed to what's on it?
  - A. Who is using it?
  - Q. Sure.
  - A. Versus?
  - Q. What's on it.
- A. It depends on the -- A use determination really goes back to what is the use of that property. I don't know if it really makes a difference on who that

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party is so long as the use is consistent. So whether you used it or I used that building, it really goes to if you were operating the use as a used car lot, and there may be instances where we have theaters or car lots or structures that may have been used as a car lot that may have been once a theater or once a amphitheater, whatever, it really depends on what that use is, not necessarily what the structure is.

- Q. But you would agree with me, would you not, Mr. Guernsey, that in your experience, the totality of your experience with the City of Austin, there is not a single amphitheater, outdoor amphitheater, that is currently being used as an accessory to a church or a synagogue or a mosque or any other house of worship, right?
  - A. How are you defining "amphitheater"?
- Q. How about something that is an outdoor open structure with seating?
- A. I believe there are structures probably in Austin somewhere that have either outdoor prayer gardens or -- I know the church -- my church actually has a couple of benches outside where people can sit and people can talk. There are other -- probably other venues that are out there where there may be a place where people can congregate outside.

- Q. Does your church have outdoor lighting for stadium seating?
  - A. No, it does not.
- Q. Are you aware of any other church that has outdoor lighting for stadium seating?
  - A. Not to my knowledge.
- Q. Are you aware of any church or synagogue or mosque or any other house of worship in the city of Austin that has an outdoor structure that is designed to seat 1,000 people?
  - A. No.
- Q. And a prayer garden, describe for me what a prayer garden is. Let's make sure you and I are talking about the same thing.
- A. Well, there are -- if there's a place where people go to either meditate, basically those areas where people may go out and congregate for may be a special ceremony.
- Q. In your definition of prayer garden,
  Mr. Guernsey, would that include outdoor amplification
  systems?
- A. There may be in certain circumstances amplified sound.
- Q. Well, I'm not talking about somebody bringing out an amplifier into that area. I'm talking about

GREG GUERNSEY 2/20/2013

something where it is part of the structure or design for amplified sound. Are you aware of any of those?

- A. Not specifically.
- Q. Mr. Guernsey, if you look at 25-1-21 on the "Definitions" section, and specifically I'd like you to take a look at the definition under subparagraph 21, "Conditional Use." You got it?
  - A. Yes.

Q. Okay. A conditional use in the Code is defined as -- it "means a use that is allowed on a discretionary and conditional basis in accordance with the conditional use process established by Chapter 25-5 (Site Plans)."

Have I read that correctly?

- A. Yes.
- Q. Okay. Conditional use is for community recreation?
  - A. Could you clarify that?
- Q. Let me ask it this way: In order to have a conditional use approved by the City, do you have to request a conditional use permit?
- A. For a use that's identified as a conditional use, yes, in that circumstance.
- Q. Take a look at the definition, if you would, in Paragraph 37 of "Enclosed."

GREG GUERNSEY 2/20/2013 Q.

1 But you would agree with me that for the 2 purpose of looking at this definition of "use," use has nothing to do with the nature of the person doing it; 47 3 it's the activity that governs "use" by definition. 5 Correct? 6

As defined by "use" under this particular section, not necessarily under use determinations. .

A structure under 109 is defined to "Mean a building of any kind, or a piece of work artificially 9 built-up or composed of parts joined together in a 10 11 definite manner," correct?

Take a look, if you would, please, at Section Q. 25-1-501. It's entitled "Initiation of Amendment."

(Witness complies.) Q.

Are you with me?

A. Yes, 25-1-501, "Initiation of Amendment."

It says that "Other than the city council, or [sic] the planning commission" -- excuse me -- "only the Planning Commission may initiate an amendment to the

regulations in this title."

Have I read that correctly?

Α. Yes.

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Q. You would agree with me, would you not, Mr. Guernsey, that as the director, you don't have the

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authority to unilaterally amend the code, do you?

- A. That's correct.
- Q. And you would agree with me, would you not, that a land use determination is an interpretation of the Land Development Code, not an amendment to the Code, correct?
  - A. Correct.
- Q. Mr. Guernsey, if there are provisions in the Land Development Code that conflict --

Let me ask you this: Have you -- in your experience, have you run into provisions of the Land Development Code that appear to conflict with each other?

- A. I'm sure I have.
- Q. I was pretty certain of that, too.

Would you agree with me that if you were interpreting conflicting provisions, that a more restrictive provision governs over a more general provision?

- A. Generally, yes.
- Q. Are there instances where that is not the case that you can think of?
- A. I think it would -- yes, there may be instances where you'd have to look at what the matter is before you.

determination to everybody who can make them in the future to make sure that they're acting consistently with what you've done with regard to a particular type of situation?

- A. I guess it depends on that -- that situation that you're speaking of. If it's specific to a particular property, then that may be the answer is yes. If it's a more general one, that may be a little bit more difficult to do.
- Q. Well, I guess is there a process by which the City accumulates land use determinations and advises those people that are making them of the way the City has determined a particular land use is applicable, nonapplicable, available or not available?
- A. And I guess there's -- yes. My understanding is that Jerry Rusthoven would have, I guess you could say is the keeper of those use determinations that may have been done in the past.
- Q. Okay. Is there some attempt by Mr. Rusthoven or by you to make sure that the rest of the rank-and-file use determiners get that information?
- A. As I said before, I think that kind of depends on the circumstance that's before them.
- Q. Well, let me use the Promiseland West as an example. Okay? The City has taken a position that

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there was a land use determination made in 2008, correct?

- A. Correct.
- Q. That land use determination, again allegedly, was made by virtue of a private conversation between you and Mr. Conley; is that correct?
- A. There was a meeting, actually, I think that took place in probably November, with staff and Mr. Conley and I think representatives of the church. And then there was a follow-up exchange of e-mails, and there may have been -- I don't know if there were or were not -- telephone conversations. I probably don't have records even back that far, but there was probably a conversation that we had, certainly by e-mail.
- Q. Isn't it correct -- I'd be happy for you to look at the pleadings filed in this case. Mr. Guernsey, isn't it correct that the City has taken the position that the land use determination was made by virtue of your e-mail to Mr. Conley in December of 2008; that's the determination?
- A. There is a determination that was based on a response to, I believe a letter that was transmitted by e-mail, I think with an exhibit, to me from --
- Q. We'll clearly go over all that. I just want to make sure that we've placed it.

that's not something that's a permanent use, but it's a temporary use that would be there -- usually limited by 30 days at the most.

- Q. Mr. Guernsey, if the City has made a land use determination that the City then later determines was made in error, what would be the process for altering the land use determination that was made in error from the City? How would you go about doing that?
- A. I guess what we were discussing before, if there was a use and it was prohibited, and then was found that it's permitted? I guess, depending on the circumstance, the individual would come in with a permit and we would approve it.
- Q. How about the reverse circumstance where a land use was permitted, in other words, determined to be permitted, and then the City later determined that that was -- determination was made in error?
- A. I guess it would be probably treated as a nonconforming use, because at the time a determination may have been made it might be considered a use that was meeting all applicable codes. I guess someone could also take the City to court over the issue.
  - Q. Take the City to court because the --
  - A. If someone --
  - Q. -- the determination was made in error?

Q. And I'm not sure what a columbarium is. Are you? I think I know, but --

GREG GUERNSEY

- A. I think I know, too. I'd have to go back and actually look up the definition. I think the state definition has actually changed. But no, I would agree that it's not an amphitheater.
- Q. Okay. So none of the accessory uses for principal civic use would be applicable to the amphitheater, would it?
- A. As an accessory, no. As a principal, yes, in this case.
- Q. An amphitheater, are you aware of a bunch of churches, synagogues, mosques or places of worship that are outdoor amphitheaters in the city of Austin?
- A. The particular case that was presented to me, and I would have to go back to look through some of the documents which may be in here or that you have --
  - Q. Yeah, we will.
- A. -- I think it was described that the activities that would take place in one building, the main building, would also be the same that would take place in this particular building, the amphitheater building.
  - Q. So disc golf?
    - A. I'm not sure what you mean.

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The property in question where the Promiseland West Church is, that's a -- that's got an RR zoning classification, does it not?

- A. It does today. I don't know if it did in '05. I believe in '08 it had an RR classification. It may have been Interim RR. I would actually have to probably go back and look at the file. But the uses that are permitted in an interim zoning classification versus a permanent zoning classification would be the same.
- Q. And under that classification, things like indoor entertainment and indoor sports and recreation are prohibited, correct?
  - A. Yes.
  - Q. So is outdoor entertainment?
  - A. Yes.
    - Q. Outdoor sports and recreation?
- 17 | A. Yes.

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- Q. Personal improvement services?
- A. Yes.
  - Q. Personal services?
- 21 A. Yes.
  - Q. And theater services, correct?
  - A. Theater, yes.
  - Q. If you look at the last page of Exhibit No. 4 with regard to an RR classification for civic uses,

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GREG GUERNSEY

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correct?

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- A. Yes, Page 3 of 3?
- Q. Yes, sir.

Community -- excuse me -- club or lodge activities would require a conditional use permit, correct?

- A. For the principal use, that's correct.
- Q. And again, didn't we go over the fact that principal and accessory uses have to be the same unless otherwise specifically provided for by the Code?
- A. As I said before, accessory uses are different than the principal use.
- Q. I understand that they're different, but didn't we agree that --
- A. And there are provisions under the Code which allowed for accessory uses.
- Q. Right. But they have to be the same -- they have the same restrictions unless otherwise provided, correct?
  - A. As it pertains to an accessory use, correct.
- Q. Do you see anything under the civic use category, Mr. Guernsey, that talks about outdoor entertainment as being a permitted use?
- A. I don't see outdoor entertainment as being a listed use under RR on this page.

recreational community, club, lodge, recreational area, private primary education, those are things that are other than religious assembly, correct?

- A. Yes, sir.
- Q. So, by definition, those kinds of activities are not covered under the religious assembly category; is that right?
  - A. Those uses, correct.
  - Q. Are they all principal uses?
- A. As they are listed, it's my understanding it would be principal use.

(Exhibit No. 13 marked.)

- Q. (By Mr. Taube) I'm going to hand you what's been marked for identification as deposition Exhibit No. 13. There's a couple of things that are part of 13, but let me start with what's designated as Pages 002726 and 2727. They're at the very back of that exhibit.
  - A. Yes.
- Q. Now, this a letter dated December 17, 2008 to you from Mr. Conley. We've talked about this letter a couple of times earlier in this deposition, correct?
  - A. Yes.
- Q. Okay. And I want to go over what the letter says, what you did, and some of the things that are indicated. So let me start with the top. It says,

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"Thank you for meeting with me today to discuss whether an outdoor amphitheater is considered an accessory use to an overall religious assembly use under RR or SF-1 zoning."

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Do you recall the meeting with Mr. Conley on December 17th?

- As evidenced by this letter, I assume I did Α. meet with him on December 17th.
- Other than as reflected in the letter, do you Q. have a recollection of a meeting with Mr. Conley about this issue on the 17th?
  - Yes. Α.
- You do? Ο.

Who else was in the meeting besides you 14 and Mr. Conley? 15

- I don't recall. Α.
  - Mr. Rusthoven? Q.
  - I don't believe so.
- Any other members of the City staff that you can recall? 20
  - No. Α.
  - Who else was there on behalf of the 0. Promiseland West Church besides Mr. Conley?
    - A. I believe it was just Mr. Conley.
    - So you think there were other people there but

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you don't know who they are today?

- A. I can't say for sure. I know there was a prior meeting where we had other people.
- Q. Okay. Well, let's talk about the prior meeting. When did the prior meeting with Mr. Conley on this issue occur?
  - A. I believe that was in the prior month.
  - Q. And where was the meeting?
- A. I don't recall the exact location of the meeting.
  - O. Who was in it?
    - A. I think probably my assistant city manager.
- O. Who was that at the time?
  - A. I believe it was Laura Huffman at the time.
- 15 Q. Okay.
  - A. And possibly Pat Murphy, and I'm sure the pastor, although I can't recall his name. There may have been one or two other staff there.
    - Q. Mr. Conley?
    - A. Yeah, and Mr. Conley.
  - Q. And what was the purpose? How did the meeting get -- how did it get set up?
  - A. I don't recall the particulars of that. It may have been called by my ACM or it may have been just requested by Mr. Conley or the pastor.

- Q. What was the purpose of the meeting; do you recall?
- A. I think it was to talk about the proposed religious assembly use.
- Q. What were you told in that meeting about the outdoor amphitheater?
- A. I don't recall the particulars of it, but I'm sure we discussed the use of the property in general.
- Q. Okay. Are you speculating or are you recalling?
- A. I'm recalling that we had a general discussion of the property.
- Q. Okay. During the course of the meeting was there any suggestion that community involvement for the prospective use and development of that property be solicited?
- A. I -- normally -- and I cannot say absolutely, but normally we would say it's always wise to talk to adjacent property owners about any use that would be coming.
- Q. In the letter that's part of Exhibit 13 from Mr. Conley, he suggests that they had met with adjoining neighborhood representatives and had offered to restrict uses of the amphitheater. Did you have any discussions with him about that?

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- A. I'm sure I did.
- Q. Do you recall what he told you?
- A. Oh, I think there was a willingness, certainly, to further restrict the property.
  - Q. Did he tell you who they were talking to?
  - A. I do not recall.
- Q. Did Mr. Conley or did you otherwise determine that the neighborhood associations were definitely interested in what was going on with this property?
- A. I don't think that -- or the specifics came up in regards to that.
  - Q. Okay. That wasn't my question.
  - A. I'm sorry.
- Q. Did you come to understand that the neighborhood associations were interested in what was being proposed as an out --
  - A. As a result of this particular discussion?
  - Q. In general. I mean --
    - A. In general, I mean, no --
    - Q. Let's go back.
- A. Sorry.
  - Q. This discussion was precipitated for the purpose of talking about plans for the property, correct?
- 25 A. Yes.

- Q. Okay. And in particular, to determine whether or not a religious use classification was going to be permissible?
  - A. Yes.
- Q. And whether or not an outdoor amphitheater was part of a religious use that was permissible under the zoning classification?
  - A. I'm sure it was discussed.
- Q. Okay. And is it your understanding from that discussion, or otherwise, that the neighborhood associations would be very interested in that determination?
  - A. Not at that particular time.
- Q. Okay. You didn't think that the neighborhood associations were going to be interested in --
  - A. No, I don't think --
  - Q. Excuse me, let me finish my question.
  - A. Sorry.
- Q. You didn't think that the neighborhood associations were going to be interested in the construction of 1,000-seat-plus outdoor amphitheater in the middle of their neighborhoods?
- A. I believe it was discussed. I believe there probably would be a concern. I think the meeting more pertained to what would be required to go construct the

church.

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- Q. The church or the church and an outdoor amphitheater?
- A. The discussion was the campus, as there was a -- an exhibit, which I don't see here, I think it was like a conceptual map that kind of showed the layout of the property.
- Q. So you knew at the time of this meeting that what was being contemplated was a campus, not a church building, correct?
- A. I don't know what you use for a campus definition, but there were --
  - Q. You used it, I didn't. So -MS. EDWARDS: Objection.
- Q. (By Mr. Taube) -- what did you use when you said "campus"?
- A. Well, there would be buildings, parking, various types of buildings.
- Q. You knew that the contemplated development was a campus, yes?

MS. EDWARDS: Objection, form.

- A. The proposed layout was that conceptual plan.
- Q. (By Mr. Taube) And that campus included an outdoor amphitheater?
  - A. It had an amphitheater building.

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	Q.	When	you	say	"amphitheater	building,"	what	do
vou	mean?							

- A. A building that -- it's an amp- -- well, I don't know how to explain. There's an amphitheater building that would be on the property and that --
  - Q. Not an enclosed structure.
- A. There are enclosed structures on the property, but the amphitheater building, what I recall, was a religious assembly use that would be used in the manners of the other buildings on the property.

MR. TAUBE: Objection, nonresponsive.

- Q. (By Mr. Taube) You understood, Mr. Guernsey, that the amphitheater would be an open-air theater, not an enclosed building, correct?
  - A. Not an enclosed structure.
- Q. Was there any discussion, Mr. Guernsey, either in November or December of 2008 with Promiseland West about including the neighborhood association in the planning and utilization of the property or use of the property?
- A. I don't believe there was a lot of discussion about neighborhoods other than saying it's probably. important to talk to them. At that time, I don't think they had a detailed site plan that had been prepared.
  - Q. Mr. Guernsey, how long did the meeting last in

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would be approval -- well, approvals later on.

it? It says in here the amphitheater building would be used for the exact same type of activities as the indoor or auditorium but in an outdoor setting. And so the amphitheater building was actually the same use as the auditorium building, which is the sanctuary building.

- Q. Didn't we just make a -- see a determination made by the City previously that just because the same activities that occur indoor doesn't mean they're permitted outdoor?
- A. There's no distinction for religious assembly use like there is for outdoor entertainment or indoor entertainment, or outdoor sports and recreation or indoor sports and recreation. That distinction is not made. There's not an outdoor religious assembly or indoor religious assembly use.
- Q. What's the definition for religious assembly, Mr. Guernsey?
- A. "Religious assembly use is a regular organized religious worship or religious education in a permanent or temporary building. The uses exclude private primary or secondary educational facilities, community recreational facilities, daycare facilities, parking facilities. And a property tax exemption is prima facie

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evidence of a religious assembly use." And I just read that from the Code.

- Q. In a building, correct?
- A. It says that organized religious worship or education in a permanent or temporary building. It doesn't exclusively say that it has to be indoors or outdoors with respect to indoor or outdoor or sports and recreation or indoor or outdoor entertainment. Those are distinctions that are made under the Code.
- Q. Is there some definition for a building that you're utilizing?
- A. Well, this is a building. The amphitheater is a building.
- Q. I'm asking you if you have a definition for a building that you're utilizing in making a determination that religious assembly doesn't have to be inside, that it can be outside. What's the definition that you're using of a building, Mr. Guernsey?
- A. Roof supported by walls. But I believe religious assembly activities could take place outdoors.
- Q. Mr. Guernsey, is the outdoor amphitheater, does it have a roof supported by walls?
- A. The amphitheater building does, to my knowledge.
  - Q. Have you seen some plans or specifications

MS. EDWARDS: Objection, form.

- Q. (By Mr. Taube) On what?
- A. Well, religious activities certainly take place outdoors where they're on church property. Weddings, you know, Sunday School events that might take place, Easter sunrise service, the prayer garden I spoke of earlier, those are typically not indoors. I'm not sure -- I guess I don't understand your question.
- Q. The issue that I thought you were making a determination on is whether or not an outdoor amphitheater was a -- was considered an accessory use to religious assembly. And in order to constitute an accessory use to a religious assembly, didn't you have to determine that it had to meet the definition of religious assembly? Right?
- A. I determined it was a religious assembly use, and it was a principal use since, as described by Mr. Conley, the activity that would be taking place indoors in the auditorium building would be the same as taking place in the auditorium building.

MR. TAUBE: Objection, nonresponsive.

- Q. (By Mr. Taube) My question, Mr. Guernsey --
- A. I'm sorry.
- Q. -- very specifically is, in Mr. Conley's letter, the first paragraph says, "Thank you for meeting

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- Q. Yes.
- A. And we spoke to a building inside or outside?
- Q. We spoke to a building.
- A. An activity being inside or outside?
- Q. Yes, sir.
- A. Okay. The following uses are listed as accessory uses. Not all of these accessory uses may be inside or outside. Some of these, a refreshment stand, may be inside or outside as it relates to a civic use.
  - Q. Mr. Guernsey, section 25 --

 $$\operatorname{MS.}$$  EDWARDS: I'm sorry, we really do need to take a break.

MR. TAUBE: Can I finish my questions on this topic?

MS. EDWARDS: How much longer? I need a break.

MR. TAUBE: Go ahead.

(Break from 2:55 p.m. to 3:03 p.m.)

- Q. (By Mr. Taube) The meeting that occurred in November of 2008, that was requested by Ms. Huffman, wasn't it?
  - A. I can't say for sure.
- Q. How did it get communicated to you that there was going to be a meeting that required your presence?
  - A. Usually it's by an Outlook invitation.

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Q. Do you recall specifically whether you talked to Ms. Huffman about who had told her they needed to have a meeting with you on this issue?

A. No, not in particular. Usually I would just be invited to the meeting.

Q. Had you had any prior communications from the church prior to the meeting that you had with.

Ms. Huffman?

- A. No.
- Q. And can anybody send you an Outlook invitation and get a meeting scheduled just because they want it?
  - A. People ask.
- Q. Okay. But normally somebody would have to ask you for a meeting and you would have to agree, correct?
  - A. Correct.
- Q. In this particular case, this meeting was requested by Ms. Huffman, wasn't it?
  - A. I can't say for sure.
  - Q. Is that what you believe?
- A. I believe, since she was present. And I want to say it's Ms. Huffman. I don't think Sue had started yet.
- Q. And did you have any discussions with Ms. Huffman prior to the meeting about the nature of the meeting?

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- Q. Were you told that there had been a prior communication to the church that an outdoor amphitheater wasn't permitted under a religious assembly classification?
  - A. Not that I'm aware.
  - Q. No one ever told you that?
  - A. No.

No.

Q. Did you -- and is it your testimony that you didn't ask why you had to go to a meeting with Ms. Huffman and a church -- Well, strike that.

Pretty unusual, isn't it, for Ms. Huffman to request a meeting with you and a landowner. I mean, that doesn't happen every day, does it?

- A. Not every day. It's not uncommon. Even today. Sue Edwards, my manager, would sometimes schedule a meeting and I would sit in, perhaps with other staff, Chuck Lesniak, for instance, who is the current environmental officer, may sit down for some preliminary meeting on a project.
- Q. But it's a meeting with Ms. Huffman present, okay, would have been requested by Ms. Huffman, wouldn't it?
- A. I believe so. Like I said, I can't say for sure. I've answered that a couple of times now, so --

used for a religious assembly use in my response.

MR. TAUBE: Objection, nonresponsive.

Q. (By Mr. Taube) Mr. Conley tells you that this facility, the indoor facility, would be available for non-religious non-profit civic uses; yes or no?

MS. EDWARDS: Objection, form.

- A. Yes, if you take the letter out of context.
- Q. (By Mr. Taube) Well, I just read the letter. How can I take it out of context?
- A. I think you have to look at the entire letter in order to address his question and look at my entire response to the answer to his letter.
- Q. Well, his question was whether or not an outdoor amphitheater is an accessory use, right? That's the specific question that he asks you, and you don't response to that, do you, or do you tell him no?
- A. I respond by saying that it is a religious assembly use, is part of the primary use for both the building as he describes it, the indoor auditorium, and the amphitheater building.
- Q. So, Mr. Guernsey, is the response to Mr. Conley's question whether an outdoor amphitheater is considered an accessory use, the answer to that question is no?
  - A. Correct.

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Q. And it's your testimony that notwithstanding the fact that Mr. Conley says that there are specific non-religious uses that would be made of this facility, that that's still a religious assembly use; is that right?

- A. Based on his letter and my response, yes.
- Q. And is it your testimony, Mr. Guernsey, that because there is a primary use for religious assembly, that the fact that there are non-religious non-profit civic uses being made of that facility doesn't matter?

  MS. EDWARDS: Objection, form.
  - A. Could you clarify?
- Q. (By Mr. Taube) Your testimony is that because -- and let's just look at your e-mail. It says, "Since the worship building and the outdoor amphitheater are being primarily used for religious assembly uses, I don't see a problem with these two facilities co-locating on the property."
  - A. Yes.
- Q. So the fact that Mr. Conley's statement that the facility would be used or available for non-religious uses means that the non-religious uses are irrelevant so long as they are subordinate to or, in your words, not the primary use for the building?
  - A. They're incidental, in that religious assembly

uses throughout Austin provide their facility for use by other non-profits, you know, for other activities, whether it's, as he mentions in here specifically, Boy Scout/Girl Scout meetings, could be a neighborhood meeting. You know, there are numerous things that happen within a religious assembly use that may not solely be around worship.

- Q. So your testimony is that any use which is incidental is irrelevant?
- A. I'm not saying it's irrelevant. What I'm saying is the primary use still must be the religious assembly use for worship. It still would have to be considered a tax exempt property based on the definition. It couldn't be those things like a daycare or secondary educational facility or primary educational facility. But there are activities which a church does, whether storing food or clothing for the homeless and handing that out, having Boy Scout/Girl Scout meetings, which I think is very common. Those are things that a church would normally allow and use as part of their facility which may not be directly going in for a Sunday or Wednesday or Saturday worship.
  - Q. The church would only have outdoor concerts?
- A. I'm aware of in -- no, but I'm aware that there are benefits that take place on -- you know, in

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services?

- A. I do not know. They are -- I assume when somebody dies or gets married, it might be held in that same facility; I don't know.
- Q. How many days does the Promiseland West Church plan to use the outdoor amphitheater for wedding ceremonies?
  - A. I don't know.
- Q. How many days a week does the Promiseland West Church plan on using the outdoor amphitheater for concerts?
- A. I don't know. Right now I'm not aware that they have an outdoor amplification permit. So unless they're acoustic, I'm not sure.
- Q. How many days a week does the Promiseland West Church plan on holding civic neighborhood meetings in the outdoor amphitheater?
  - A. I don't know.
- Q. How many days a week does the Promiseland West Church plan on utilizing the outdoor amphitheater for public meetings or graduations?
  - A. I don't know.
- Q. And it's your testimony that religious assembly is a principal use outdoors; is that correct?
  - A. The religious assembly as defined by the Code,

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which I read earlier, is an activity that can take place in a building or could take place out of a building, and that our Code does not distinguish between indoor or outdoor religious assembly use.

- Q. Again, Section 25-2-6(B)(41) defines religious --
  - A. Wait, 25-2?
- Q. 25-2-6 -- you were just looking at it -- sub (B)(41), definition for religious assembly?
- A. Okay.
- Q. "... is a regular organized religious worship or religious education in a permanent or temporary building," correct?
  - A. Correct.
- Q. And it's your understanding that a building is -- can be indoors or outdoors; is that right?
- A. Building; roof, walls, floor. And the amphitheater building, as far as I know, is a building.
- Q. A building can be either open-air or closed; is that your testimony?
- A. I'm not sure. By open-air, it's not enclosed but it is a building.
- Q. Is the -- for example, is The Backyard, is that a building?
  - A. I've never been to The Backyard. I'm not sure

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- Q. They're on 2516 as an interested party, correct?
  - A. Right.
  - Q. And the Hill Country --
  - A. William Dabbert?
  - Q. William Dabbert.

MS. EDWARDS: I'm sorry, I don't see where that's on 2516.

MR. TAUBE: Bottom left-hand column.

MS. EDWARDS: Oh, thank you, uh-huh.

- Q. (By Mr. Taube) And then the Hill Country Estates Homeowners Association, Charlsa Bentley.
  - A. Bentley. Yes, I see that.
- Q. So no question that my clients are interested parties as it relates to that site plan application, right?
- A. Right. I'm assuming these came from the site plan files and that they are accurate, and I have no reason to believe otherwise.
- Q. It didn't come from me. It comes from your documents.
- A. Right. And it is the second site plan we're talking about, too.
  - Q. And are you familiar with the Board of

Adjustment rules?

- A. Generally. I don't have them committed to memory.
  - Q. Well, I'll help you.

    (Exhibit No. 21 marked.)
- Q. (By Mr. Taube) I'm going to hand you what's been marked for identification as deposition Exhibit No. 21. Mr. Guernsey, can you confirm that those are the "Rules of Procedure for the Board of Adjustment and Sign Review Board"?
- A. Yes, as adopted, I guess November 24th, 2008, they appear to be -- they appear to be correct.
- Q. Take a look at Exhibit 21, the Board of Adjustment rules, under the heading of "Standing" (C) (5).
  - A. (C)(5). (Witness complies.) Okay.
- Q. It's correct, is it not, Mr. Guernsey that -Well, first let me ask you this: The Board of
  Adjustment Rule Article 1 -- excuse me, (C)(1).
  - A. (C)(1)?
- Q. Yes, sir. It talks about "Standing." It says, "Appeals to the Board of Adjustment may be filed by the agent or owner of property ... or by any aggrieved or by any city officer -- or any person aggrieved, or by any City officer, department, board."

So it doesn't have an interested party definition like we just looked at with regard to the City Code, even though my clients, you've already agreed, are interested parties, correct?

- A. It does not reference one on this section.
- Q. And you would also agree with me, would you not, Mr. Guernsey, that the determination as to who has standing to appeal is made under (C)(5) by the Board of Adjustment, not by somebody else. It says, "If the Board, on hearing the evidence regarding the applicant's standing, dismisses the appeal for lack of standing, the Board's action shall constitute a final order."

In other words, it's the Board that's making that decision, not somebody else, correct?

- A. If there was something before them, they have that ability, yes.
- Q. Now, the Board of Adjustment Rules state -- Well, first, is there a city form for an appeal of an administrative decision that is not an interpretation?
  - A. Say that again.
- Q. Is there a form for an appeal of an administrative decision, for example by you, a land use decision?
- A. There is a, I guess you could say an interpretation form that the Board of Adjustment has.

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- Q. Could the approval of the restrictive covenant be appealed as an administrative land use decision?

  A. I would need time to think about that.

  Q. Well, why is it something that you hesitate on?
- A. Because it's not necessarily -- a restrictive covenant of this type is not necessarily one that is required by the City. It can be certainly offered by an applicant. A site plan application, I guess that issue could come up.
- Q. Is it your testimony that your December 2008 e-mail did not take the offer of a restrictive covenant as part of the consideration for your decision?
- A. I don't think that my response to Mr. Conley accepted or rejected that offer. And I would -- let me go back and I'll look at my e-mail. I don't think I spoke to that. (Witness reviews document.)

I did not address it in my response back to Mr. Conley on December 23rd, 2008.

- Q. So it is it your testimony, Mr. Guernsey, that the restrictive covenant was unnecessary?
- A. It was not necessary for my response back to Mr. Conley back in 2008.
  - Q. Was it --
  - A. It --
  - Q. Go ahead.

A. And I think it was something that was asked for by staff, obviously, in 2011 and they offered it and we accepted it.

- Q. Is it your understanding that the restrictive covenant and your determination of land use in December of 2008 are the same?
- A. Is that one of these exhibits that we've already had, the covenant?
  - Q. Not yet.

I'm asking you if it was the same, if it was the same -- In other words, is the covenant and your determination of religious assembly based upon the anticipated use of the property, is it one in the same?

MS. EDWARDS: Objection, form.

- A. Yes, generally.
- Q. (By Mr. Taube) What's not the same?
- A. I would have to go back, you know, five --

Two or three years ago versus, you know, five years ago is a big difference in time, and I guess I would like the opportunity to see what the covenant is and see what Carl had offered to look at.

. O. Sure.

(Exhibit No. 22 marked.)

Q. (By Mr. Taube) Mr. Guernsey, I'm going to hand you what's been marked for identification as

Q. So it's your position and your testimony that a large-scale music event could be religious assembly so long as it has some, what, religious purpose, religious affiliation? What are the conditions upon which it might comply?

- A. Well, you know, I could -- there could be an event that would occur on the property where you had some large choir that was signing Christmas carols or something along that line where it would be a larger event where the congregation would show up, others might be invited to join the congregation, whether they're members of the church or not.
- Q. How about a secular rock concert for the purpose of raising money for the church; is that a religious assembly use?
- A. It possibly could be. I'm not sure of the -I've never gone to a, I guess a religious rock event,
  but there could be some -- something that would be a
  fundraiser for a charity that the church works on or the
  youth group could be certainly having some event along
  that line.
- Q. Is it your testimony, Mr. Guernsey, that so long as the event that occurs at this outdoor amphitheater is somehow related to financing or funding for the church, that it falls under religious assembly?

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So just as an example: How about a car bashing, okay, or a car race that raises money for the church; is that a religious assembly use, sir?

A. I guess I would -- well, I would need more information. I would go back to what the definition is of religious assembly use. Is it still tax exempt? It's not one of those things that's listed as a use that's affiliated with a primary or secondary educational facility, it's a daycare that is connected, tied to the church in some manner. I guess that there could be some charity event, somebody donates a vehicle to the church, like in public radio, and I don't know how that would interact. I know churches sometimes have raffles for items, if it was a raffle thing that you get a take a whack at a car to raise money for the church or for a charity or something.

- Q. Let's say the band AC/DC decided to get together and put on a promotional fundraising event for the Promiseland West Church. Okay? Would that -- and sell tickets to the public. Would that event be covered under religious assembly?
- A. I think I'd still go back to the definition, and if you said it was the Gatlin Brothers singing gospel tunes versus AC/DC, I think it gets hazing through that whole thing.

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Q. So does it matter what the content of the music is as opposed to the performance or the people that are doing it?

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A. I think it has to do with, really, what is the religious activity or the benefit to that religious assembly use that's really there.

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Q. Who makes that decision? You?

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A. Partly me, partly the Travis County Appraisal District.

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Q. How does the Travis County Appraisal District determine whether the Gatlin Brothers are performing a religious concert or not?

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MS. EDWARDS: Objection, form.

(By Mr. Taube) So it's your testimony, sir,

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A. As I said, if they are still deemed to be a tax exempt and sanctioned by the Appraisal District as a tax exempt entity, the definition still brings me back

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to being a religious assembly use.

Generally, yes.

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19 that as long as the Promiseland West Church maintains

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events that occur in that outdoor amphitheater, so long

its tax-exempt status, regardless of the nature of

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as it has some relationship to the church, like a fundraising event, it is permitted. Is that fair?

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Q. Mr. Guernsey, take a look, if you would,

please, at Exhibit No. 11, and specifically at Page No. 2.

- A. (Witness complies.)
- Q. There is a listing of things that are -- well, it's a carryover. It says, "The buildings and outdoor amphitheater located or to be located on the Property will be subject to the following limitations." Then it goes "A. Religious Assembly Use will be permitted (as defined in the Austin Land Development Code), including such uses as: Worship services; musical or theatrical performances; weddings; and funerals."

Have I read that correctly?

- A. Yes.
- Q. So music and theatrical performances under this restrictive covenant, regardless of whether it is of a secular or religious nature, would come under religious assembly use?
- A. There's a tie under part A back to the religious assembly use. If it had no affiliation with a religious assembly use and it was just simply bands every weekend charging a cover charge to get in, similar to The Backyard, then it probably would not be a religious assembly use any longer.
- Q. Mr. Guernsey, if you look at C, it says, "Religious Assembly Use may include occasional

charitable events (including concerts and performances) for the benefit of an individual or family in need or for a charitable organization or charitable cause."

I read that correctly?

- A. Yes.
- Q. Who determines what "occasional" is?
- A. I think that goes back to looking at, again, the definition that I had to work with. You know, you spoke several times of the frequency of that. They may be putting their tax exemption in jeopardy if it if it was something that actually started, no longer doing a worship service, they were actually putting on performances in lieu of doing worship in that facility, that would be a raise a little concern of whether or not they're really doing a religious assembly use.

MR. TAUBE: Objection, nonresponsive.

- Q. (By Mr. Taube) My question, Mr. Guernsey, is, who determines what "occasional" is for the purpose of enforcing this Restrictive Covenant?
- A. It would probably end up being the Code Compliance Department.
  - Q. So does that include you?
- A. They may consult me, but the Code Compliance
  Department is the enforcement arm of the City of Austin.
  And there may be also questions, although I don't know

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how that would work, by the Appraisal District.

Q. How's it being monitored?

MS. EDWARDS: Excuse me. Let's go off the record for just a minute.

MR. TAUBE: Sure.

(Discussion off the record.)

- Q. (By Mr. Taube) Who's monitoring whether it's occasional or not? Who gets to monitor that? Is it Code Enforcement?
- A. Code Enforcement, if they receive a complaint, would go out and investigate.
  - O. But not otherwise?
- A. But not otherwise unless there's some other permit requirement in the city that may have a limitation, such as an outdoor music venue permit, which is an annual permit. Then APD may come out and enforce.
- Q. So if I'm a neighbor, Mr. Guernsey, and I say, you know what, more than once a month is more than occasional, and this happened twice a month, and I make a complaint to Code Enforcement, how does Code Enforcement determine whether or not they're complying with the restrictive covenant or not?

MS. EDWARDS: Objection, form.

A. I'm not sure what -- how they would go out and enforce that. Normally, we try to work with all

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property owners to make sure that it's not an issue.

- Q. (By Mr. Taube) And to the extent that a Code Enforcement officer determined that it violated the restrictive covenant, what would they do?
- A. I think their typical process, and I'm not intimately involved, but that they usually give a warning to the property owner, and then they may follow up in taking an action, like brining them into municipal court.
  - Q. Like what, red tag? What is the action?
- A. A notice of violation, I think is what they use.
  - Q. Mr. Guernsey, if you look at G, Exhibit
    No. 11, G on the second page, it says --
    - A. On the second page?
- Q. Yes, sir.
- A. Okay.

Q. It says, "The restrictions in this Article I are imposed as conditions to Site Plan No. 2011-0185C and apply to the extent that an outdoor amphitheater remains part of the principal religious assembly use."

You see that?

- A. Yes.
- Q. So if the site plan expires, does this restrictive covenant go away as well?

- A. Well, a covenant would have to be terminated, and my guess is there is a section in here that speaks to the termination of this. So even if the --
  - O. I didn't see any.
- A. Oh, I'm sorry. On page -- usually it's at the end.
- Q. Yeah, there's something in D that says this may be modified, amended or terminated only by joint action of both the director and owners of the property. So, in other words, unless the owners of the property agree that this restrictive covenant goes away, it doesn't, right?
- A. Right. These conditions would remain on the property. And a restrictive covenant by its nature is generally being something more restrictive, not less restrictive.
- Q. Even though it says that these restrictions are imposed to the extent that an outdoor amphitheater remains part of the. Excuse me -- that are conditions to Site Plan No. 2011-0185C, correct?
  - A. Correct.
- Q. Mr. Guernsey, I had asked you previously whether or not you were aware of whether City staff was aware of the public statements made by Promiseland West Church in connection with the intended use of the

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property in connection with its consideration of the site plan that was approved. Do you remember that?

- A. Yes.
- Q. Take a look, if you would, please, at Exhibit No. 17.
  - A. Seventeen.
    - Q. And specifically, Mr. Guernsey, at Page 2714.
    - A. (Witness complies.) Okay.
  - O. Under U-1.
    - A. U-1, okay.
- O. And U-2.
  - A. (Witness complies.) Okay.
  - Q. It says, "The engineer's response letter states that the amphitheater is intended for religious assembly use only, however, the owner was quoted saying many non-religious events will take place in the amphitheater, including 'graduation ceremonies, recitals, ballets, family movie nights, jazz concerts, and other events.'"

Did I read that correctly?

- A. Yes. And it also says "Austin Chronicle article."
  - Q. It says the Austin Chronicle quotes the owner as saying. Quotes the owner as saying. So is it your understanding that the City looked into the veracity of

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the owner's statements and limitations on the use of this and ignored what was reflected in Ms. Graham's comments to Site Plan Application 0185C?

- A. Well, these are reiterations of comments from the site plan that expired, the previous site plan.

  That's what it states at the top here. So I think she was bringing those comments to light in this application. So I guess I'm not quite understanding the question.
- Q. The question is, is it your understanding that the City ignored the public statements of the, quote, "owner" that specified that the outdoor amphitheater would be used for "many non-religious events, including graduation ceremonies, recitals, ballets, family movie nights, jazz concerts, and other events"?
- A. I don't think it was ignored because it's stated actually in this document and was brought to the property owner, the applicant's agent's attention.
- Q. And the response to bringing it to that attention was the restrictive covenant?
- A. I think it's the approval of the site plan with its conditions and restrictive covenant.
- Q. Which includes a restrictive covenant that says, occasional charitable events, concerts and performances, which by your definition could include an

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AC/DC concert for the benefit of the church, are permitted; is that right?

A. That's possible.

MR. TAUBE: I think I'm out of time for today. I'm going to reserve the right to request additional time from this witness in the future.

MS. EDWARDS: Is he out of time, Pamela?

THE REPORTER: I show four more minutes.

MS. EDWARDS: Are you going to reserve

that --

MR. TAUBE: I'll reserve my right for the four minutes and my right for additional time based upon the responses or non-responses that I've received.

MS. EDWARDS: Okay. Are you passing the witness?

MR. TAUBE: I am for today.

 $\mbox{MS. EDWARDS:} \quad \mbox{I only have a few questions} \\ \mbox{for Mr. Guernsey.} \\$ 

#### FURTHER EXAMINATION

#### BY MS. EDWARDS:

Q. Mr. Guernsey, is there a provision in the Land Development Code that gives the director, in that case you, the discretion to make use determinations?

A. Yes.

Q. Can you tell us what provision that is?

260 1 2 CAUSE NO. D-1-GN-12-000878 3 HILL COUNTRY ESTATES § IN THE DISTRICT COURT OF 4 HOMEOWNERS ASSOCIATION, S 5 AND COVERED BRIDGE Ş 6 PROPERTY OWNERS \$ ASSOCIATION, INC., 8 Plaintiffs, § TRAVIS COUNTY, TEXAS 9 VS. S 10 11 GREG GUERNSEY, THE CITY OF 12 AUSTIN, 1.3 Defendants. § 250TH JUDICIAL DISTRICT 14 REPORTER'S CERTIFICATION 15 DEPOSITION OF GREG GUERNSEY 16 February 20, 2013 I, PAMELA NICHOLS, Certified Shorthand Reporter in 17 18 and for the State of Texas, hereby certify to the 19 following: 20 That the witness, GREG GUERNSEY, was duly sworn by 21 the officer and that the transcript of the oral 22 deposition is a true record of the testimony given by 23 the witness: 24 That the deposition transcript was submitted on 25 to the witness or to the attorney

GREG GUERNSEY 2/20/2013

for the witness for examination, signature and return to U.S. Legal Support, 8200 I.H. 10 West, Suite 810, Fountainhead One, San Antonio, Texas, 78230, by

That the amount of time used by each party at the deposition is as follows:

Mr. Eric J. Taube, 06 HOURS:00 MINUTE(S)

Ms. Chris Edwards - 00 HOURS:17 MINUTE(S)

That pursuant to information given to the deposition officer at the time said testimony was taken, the following includes counsel for all parties of record:

Mr. Eric J. Taube, Attorney for Plaintiffs

Ms. Chris Edwards, Attorney for Defendants

I further certify that I am neither counsel for, nor related to, nor employed by any of the parties or attorneys in the action in which this proceeding was taken, and further that I am not financially or otherwise interested in the outcome of the action.

Further certification requirements pursuant to Rule 203 of TRCP will be certified to after they have occurred.

Certified to by me this 27th of February, 2013. Panela Nichola PAMELA NICHOLS, Texas CSR 1475 Expiration Date: 12/31/2014 U.S. Legal Support . 7 8200 I.H. 10 West, Suite 810 San Antonio, Texas 78230 (210) 734-7127 Firm Registration No. 341 

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#### EXHIBIT 12-1

## PLANNING COMMISSION CODES AND ORDINANCES SUBCOMMITTEE MINUTES Tuesday, September 18, 2012

The Planning Commission Codes and Ordinances Subcommittee convened in a regular meeting on Tuesday, September 18, 2012, at 301 W. 2<sup>nd</sup> Street, City Hall, Room #1027, in Austin, Texas.

Commissioner Anderson called the meeting to order at 6:03 p.m.

#### Subcommittee Members in Attendance:

Danette Chimenti - Chair
Dave Anderson
Stephen Oliver
Jean Stevens
Myron Smith

#### **City Staff in Attendance:**

Greg Dutton, Senior Planner, Planning and Development Review
Alyson McGee, Senior Planner, Planning and Development Review
Carol Haywood, Manager – Comprehensive Planning, Planning and Development Review
Erica Leak, Planner Principal, Planning and Development Review
John McDonald, Planner Principal, Planning and Development Review
Greg Guernsey, Director – Planning and Development Review

#### Others in Attendance:

Kelly Wright, Coats/Rose
Amanda Morrow, Armbrust & Brown
Ron Thrower, Thrower Design
Annie Armbrust, Real Estate Council of Austin
Emily Chenevert, Austin Board of Realtors
Jan Long, EROC Contact Team/EROC Working Group
Nuria Zaragoza, CANPAC

- 1. CITIZEN COMMUNICATION: GENERAL
  - a. None
- 2. APPROVAL OF MINUTES
  - a. None

#### 3. APPOINT SUBCOMMITTEE CHAIR

a. Commissioner Chimenti was nominated by Commissioner Stevens as the Chair and appointed without objection. Vote: 5-0.

- **4. POTENTIAL CODE AMENDMENTS: Proposed for Initiation and Discussion**Potential amendments to the code are offered for discussion and possible recommendation for initiation. If initiated, Staff will research the proposal and report back to the subcommittee.
- a. **Subdivision** A staff presentation on potential amendments to the subdivision code to promote neighborhood connectivity and improve accessibility. City Staff: Carol Haywood, Planning and Development Review Department, 974-7685

  <u>Carol.Haywood@AustinTexas.gov</u> (Discussion and/or Possible Action)

Carol Haywood explained that part of a Community Transformation grant that was accepted by City Council is an examination of the city's existing subdivision code. The Center for Transportation Research is currently examining said code, and will have a report done at the end of September. Ms. Haywood explained that any revisions to the existing subdivision code would be influenced by the Imagine Austin comprehensive plan's themes of "compact and connected" and by the priority programs in Imagine Austin, as they relate to health. Complete streets would also likely be a part of any new subdivision code revision. The commissioners agreed that the revision was a good idea, but asked that this item be brought back at the next (October) subcommittee meeting, with a more specific outline of possible grant-related deadlines and requirements, and how the revision of the subdivision code would dovetail with the larger land development code rewrite coming in the near future.

No action was taken.

b. Rainey Street Subdistrict Density and Height Regulations – Consider an ordinance amending Title 25 of the City Code to modify Rainey Street Subdistrict density and height regulations. City Staff: Alyson McGee, Planning and Development Review Department, 974-7801, Alyson.McGee@AustinTexas.gov (Discussion and/or Possible Action)

Alyson McGee explained that existing Rainey Street subdistrict regulations provide incentives for relocation of historically significant structures inside the subdistrict; the proposed code amendment would allow the same structures to be relocated outside the subdistrict in order to increase the chances that redevelopment projects will pursue relocate them (instead of demolishing them). The proposed code amendment would allow a development to qualify for five points for every historically significant structure moved offsite to a site deemed appropriate by the Historic Landmark Commission.

A motion was made to initiate the code amendment by Commissioner Anderson, seconded by Commissioner Stevens, on a 5-0 vote.

c. Land Uses in DMU Zoning – Consider an ordinance amending Title 25 of the City Code to allow Electronic Testing and Electronic Prototype Assembly within the DMU zoning district. City Staff: Greg Dutton, Planning and Development Review Department, 974-3509, <a href="mailto:Greg.Dutton@AustinTexas.gov">Greg.Dutton@AustinTexas.gov</a> (Discussion and/or Possible Action)

Greg Dutton explained that this code amendment had mistakenly been placed on the agenda; this code amendment had already been initiated and is in process.

No action was taken.

d. Public Assembly Permit – Consider an ordinance amending Title 25 of the City Code to allow schools, churches, and other entities with residential zoning to conduct public assembly events. City Staff: Greg Dutton, Planning and Development Review Department, 974-3509, <a href="mailto:Greg.Dutton@AustinTexas.gov">Greg.Dutton@AustinTexas.gov</a> (Discussion and/or Possible Action)

Greg Dutton explained that the city's current code does not allow institutions such as churches and schools, that have certain residential zoning, to apply for a temporary use permit that would be needed to conduct temporary outdoor events, such as fund-raising events or festivals. The proposed code amendment would allow staff to explore how to best address the issue.

A motion was made to initiate the code amendment by Commissioner Stevens, seconded by Commissioner Anderson, on a 5-0 vote.

e. Waterfront Overlay Boundary – Consider an ordinance amending Title 25 of the City Code to modify the boundary of the Waterfront Overlay District – Auditorium Shores and Butler Shores Subdistricts. City Staff: Greg Dutton, Planning and Development Review Department, 974-3509, <a href="mailto:Greg.Dutton@AustinTexas.gov">Greg.Dutton@AustinTexas.gov</a> (Discussion and/or Possible Action)

Greg Dutton explained that a citizen with property currently in the Auditorium Shores subdistrict had request that the Waterfront Overlay boundaries be amended so that their property would fall into the Butler Shores subdistrict. They made this request so that the uses allowed on the property could be expanded to include uses currently prohibited in the Auditorium Shores subdistrict. Commissioners requested that the Waterfront Planning Advisory Board take specific action or make a clear motion on this item before coming back to the Codes and Ordinances Subcommittee for initiation.

A motion was made to send the proposed code amendment to the Waterfront Planning Advisory Board by Commissioner Oliver, seconded by Commissioner Stevens, on a 5-0 vote.

f. Unfinished Space Exemption – Consider an ordinance amending Title 25 of the City Code to describe how unfinished space is calculated and exempted from gross floor area calculations. City Staff: Greg Dutton, Planning and Development Review Department, 974-3509, <a href="mailto:Greg.Dutton@AustinTexas.gov">Greg.Dutton@AustinTexas.gov</a> (Discussion and/or Possible Action)

Ms. Zaragoza explained that she felt that unfinished attic spaces were being used as bedrooms or habitable spaces, which has been a problem around the University. Her request is to examine how unfinished spaces are exempted from gross floor area calculations (specifically attics) and see if there is a better way to define what is exempted.

A motion was made to initiate the code amendment by Commissioner Stevens, seconded by Commissioner Oliver, on a 5-0 vote.

g. **McMansion** – Consider an ordinance amending Title 25 of the City Code relating to Subchapter F: Residential Design and Compatibility Standards (McMansion) regulations within the City's zoning jurisdiction. City Staff: John McDonald, Planning and

Development Review Department, 974-2728, <u>John.McDonald@AustinTexas.gov</u> (Discussion and/or Possible Action)

John McDonald requested a postponement of this item to allow staff more time to research the topic. Commissioner Chimenti explained that while tweaks to the McMansion ordinance could be explored, there was no desire to revisit the topic in its entirety. Commissioners suggested working with AIA and RDCC in any discussions.

No action was taken.

h. **Definition of Bedroom** – Consider an ordinance amending Title 25 of the City Code clarifying the definition of bedroom in City Code. City Staff: John McDonald, Planning and Development Review Department, 974-2728, <u>John.McDonald@AustinTexas.gov</u> (Discussion and/or Possible Action)

Ms. Zaragoza explained that she felt that rooms and spaces which are not meant to be used as bedrooms (such as a study or game room) are ultimately being used as bedrooms, violating existing city code, and has been a problem around the University. Her request is to examine how a bedroom is defined in the city code and see if there is a better or different way to define them.

A motion was made to initiate the code amendment by Commissioner Anderson, seconded by Commissioner Smith, on a 5-0 vote.

#### 5. REGULAR AGENDA

a. Briefing on East Riverside Corridor Regulating Plan - Consider an ordinance amending Title 25 of the City Code to implement the East Riverside Corridor Regulating Plan. City Staff: Erica Leak, Planning and Development Review Department, 974-2856, Erica.Leak@AustinTexas.gov (Discussion and/or Possible Action)

Erica Leak presented an overview of the East Riverside Master Plan and Regulating Plan, the latter of which is scheduled for adoption later this year. Ms. Leak explained that the regulating plan will implement the Riverside Corridor Master Plan, with an emphasis on urban form and proposals for a revised compatibility standard for properties in the study area. A new "ERC" zoning district will be applied to properties inside the ER planning area, and a new development bonus is also being proposed by the regulating plan. Ms. Leak also explained that the ER Master Plan and Regulating Plan fit well with the recently adopted Imagine Austin Comprehensive Plan, which calls for East Riverside to be an activity corridor. Ms. Leak indicated that she would return at the October subcommittee meeting to take any other questions.

No action was taken.

b. Old Enfield – Consider an ordinance Conduct a public hearing and consider an ordinance amending City Code Title 25 to designate the Planning Commission as the Land Use Commission for the Old Enfield neighborhood planning area. City Staff: Greg Dutton,

Planning and Development Review Department, 974-3509, <u>Greg.Dutton@AustinTexas.gov</u> (Discussion and/or Possible Action)

Greg Guernsey explained that this code amendment addresses the desire for the Old Enfield neighborhood planning area to be under the purview of the Planning Commission (as opposed to Zoning and Platting). Because the Old Enfield neighborhood planning area does not have a neighborhood plan it would normally go to ZAP for zoning and land use-related matters. However, Old Enfield is surrounded by areas that do have complete neighborhood plans (Old West Austin, Central West Austin Combined, Central Austin Combined, and Downtown), and being under the same development pressures and dealing with the same issues as surrounding areas, it was deemed appropriate to designate PC as the reviewing body for Old Enfield.

A motion was made to recommend the proposed code amendment to the full Planning Commission by Commissioner Oliver, seconded by Commissioner Stevens, on a 4-0 vote (Commissioner Anderson absent).

c. Special Exceptions - Consider an ordinance amending Chapter 25-2-476, relating to the granting of special exceptions. City Staff: Greg Dutton, Planning and Development Review Department, 974-3509, <u>Greg.Dutton@AustinTexas.gov</u> (Discussion and/or Possible Action)

Greg Guernsey explained that this code amendment tweaks an existing ordinance that was adopted in 2011 to allow the Board of Adjustment to grant special exceptions. The 2011 ordinance allows residents with long-standing code violations, that pose no threat to health or safety, to apply for a special exception with the Board of Adjustment so that Code Compliance can concentrate on more egregious violations. The tweak that the current code amendment makes is changing language stating that the BOA "may" grant a special exception to it "shall" grant said exception, if all the criteria are met.

A motion was made to recommend the proposed code amendment to the full Planning Commission by Commissioner Stevens, seconded by Commissioner Smith, on a 4-0 vote (Commissioner Anderson absent).

#### 6. OTHER BUSINESS

a. **Update on current code amendments and process** - City Staff: Greg Dutton, Planning and Development Review Department, 974-3509, <u>Greg.Dutton@AustinTexas.gov</u>

Greg Dutton reviewed the current code amendment process and went over a list of code amendment cases that are in process. The Commissioners requested that a simple update on the status of ongoing cases be presented at future meetings.

#### 7. FUTURE AGENDA ITEMS

a. None

#### **ADJOURNMENT**

Commissioner Chimenti adjourned the meeting without objection at 9:03 p.m.

The City of Austin is committed to compliance with the American with Disabilities Act. Reasonable modifications and equal access to communications will be provided upon request. Meeting locations are planned with wheelchair access. If requiring Sign Language Interpreters or alternative formats, please give notice at least 4 days before the meeting date. Please call Greg Dutton at Planning and Development Review Department, at 512-974-3509, for additional information; TTY users route through Relay Texas at 711.

For more information on the Planning Commission Codes and Ordinances Subcommittee, please contact Greg Dutton at (512) 974-3509 or at greg.dutton@austintexas.gov

#### EXHIBIT 12-2

#### ORDINANCE AMENDMENT REVIEW SHEET

Amendment: C20-2012-016 Temporary Outdoor Public Assembly

<u>Description</u>: Consider an amendment to an ordinance amending chapter 25-2-921 of the City Code relating to temporary outdoor public assembly, to allow religious and educational institutions to hold temporary outdoor public assemblies.

Proposed Language: See attached draft ordinance.

Staff Recommendation: Staff recommends this amendment.

**Background:** Initiated by Planning Commission on September 25, 2012

Under the current code, certain temporary outdoor events are only allowed in certain zoning districts, depending on the number of attendees at said events. These events can include public, religious, patriotic, or historic assembly or exhibit, including a festival, benefit, fund raising even, or similar use. Temporary outdoor public assembly events held by churches and schools, which often have residential zoning, are currently prohibited or restricted in conducting temporary outdoor events if their zoning is residential. The proposed code amendment would allow properties whose principal use is religious, educational, or community recreation, to apply for a temporary use permit to hold a temporary outdoor public assembly event.

#### **Board and Commission Actions**

Planning Commission Subcommittee on Codes and Ordinances – Voted to send this item to full Planning Commission on January 15, 2013. Vote: 4-0.

**Planning Commission** – A public hearing at Planning Commission has been set for January 22, 2013.

#### **Council Action**

City Council – A public hearing at City Council has been set for February 28, 2013.

Ordinance Number: NA

City Staff: Greg Dutton

**Phone:** 974-3509

Email: greg.dutton@austintexas.gov

C20-2012-016

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AN ORDINANCE AMENDING SECTION 25-2-921 OF THE CITY CODE RELATING TO TEMPORARY USES.

#### BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

- **PART 1.** City Code Section 25-2-921 (*Temporary Uses Described*) is amended to reflect the following:
- (A) The following may be permitted by the building official as temporary uses under this division:
- (1) model homes or apartments and related real estate services, if the use is located within the residential development to which the use pertains;
- (2) a circus, carnival, rodeo, fair, or similar activity, if the use is located at least 200 feet from a dwelling and located in a CS or less restrictive zoning district;
- (3) an outdoor art or craft show or exhibit, if the use is located in an LR or less restrictive zoning district;
  - (4) Christmas tree sales;
- (5) an on-site construction field office, if the use is located in a portable structure and conducted for not more than 6 months;
- (6) seasonal retail sale of agricultural or horticultural products, if the use is located at least 200 feet from a dwelling and located in an LR or less restrictive zoning district;
- (7) seasonal day care, if the use is conducted for not more than eight hours a day and not more than 30 days a year; and
- (8) temporary day care, if the use is conducted for not more than eight hours a day and not more than 12 hours a week.
- (B) A sales office for a new subdivision may be permitted as a temporary use under this division if the sales office is located within the subdivision and at least 200 feet from existing dwellings outside the subdivision.
  - (1) A sales office for a new subdivision may not be operated after:

- (a) the expiration of four years from the date the first construction permit issued in the subdivision; or
  - (b) the date by which 95 percent of the lots are sold.
- (2) The board of adjustment may grant an extension of the deadlines described in this subsection.
- (C) An outdoor public, religious, patriotic, or historic assembly or exhibit, including a festival, benefit, fund raising event, or similar use that typically attracts a mass audience may be permitted as a temporary use under this division if:
- (1) for a gathering of not more than 50 persons, the use is located in an SF-4 or less restrictive zoning district, or the use is located on a property whose principal developed use is religious assembly, private primary educational facilities, private secondary educational facilities, public primary educational facilities, public secondary educational facilities, or public community recreation;
- (2) for a gathering of more than 50 persons, the use is located in an LO or less restrictive zoning district, or the use is located on a property whose principal developed use is religious assembly, private primary educational facilities, private secondary educational facilities, public primary educational facilities, public secondary educational facilities, or public community recreation;
  - (3) for an exhibit, the use is located in a GR or less restrictive zoning district.
- (D) A single dwelling located in a mobile structure on a construction site may be permitted as a temporary use under this division if the building official determines that the dwelling is required to provide security against nighttime theft or vandalism. The building official may allow the use for a period of up to 6 months and, if requested by the applicant, may extend that period for an additional 6 months. An applicant may appeal to the board of adjustment a denial of the use by the building official.
- (E) An outdoor special sale, including a swap meet, flea market, parking lot sale, or similar activity may be permitted as a temporary use under this division if the use is located in a commercial or industrial zoning district. An outdoor special sale may be conducted on not more than three days in the same week and not more than five days in the same month.
- (F) Within the Central Business District (CBD) or Downtown Mixed Use (DMU) zoning districts, retail services may be permitted as a temporary use in accordance with the requirements of this subsection.
  - (1) The retail use must:

(a) be located within an enclodoes not require structural changes to according to the contract of the contract	osed fire area, as d commodate the us	defined by the Building Code, that e; and
(b) have an approved certific occupancy.	ate of occupancy	or temporary certificate of
(2) The retail use may not excee sprinkler system has been installed in according to the control of the control	ed 12,000 square f cordance with the	eet in area unless an approved Fire Code;
(3) The following uses and activunder this subsection:	vities may not be p	permitted as a temporary retail use
(a) personal services;		1
(b) food preparation or the sa	ale or consumption	n of alcoholic beverages;
(c) a portable toilet serving thuse; or	he retail use, whet	ther located inside or outside of the
(d) storage of hazardous mat	erials as defined b	by the Fire Code.
(4) A permit for a temporary ret 45 days and renewed once, for a total op	tail use under this perating period not	subsection may be issued for up to to exceed 90 days.
(G) The building official may pern described in this section.	nit other temporar	y uses that are similar to those
Source: Section 13-2-321; Ord. 990225	i-70; Ord. 031211	-11; Ord. 20111103-075.
PART 3. This ordinance takes effect	et on	, 2012.

PASSED AND APP	<b>ROVED</b>	\$ \$ \$ 	Lee Leffingwell Mayor
	ren M. Kennard City Attorney	ATTEST:	Shirley A. Gentry City Clerk
		•	



## City of Austin



P.O. Box 1088, Austin. TN 78767 www.cityofaustin.org/housing

#### **Neighborhood Housing and Community Development Department**

1000 East 11" Street Austin Texas 78702

DATE:

January 9, 2013

TQ:

Greg Dutton,

Planning Development Review Department

FROM:

Javier V. Delgado, Project Coordinator, AHFC

RE:

AIS Determination for AN ORDINANCE AMENDING SECTION 25-2-921 OF

THE CITY CODE RELATING TO TEMPORARY USES.

Mr. Dutton:

Upon review of the proposed ordinance regarding Public Assembly as a temporary uses, Neighborhood Housing & Community Development has determined NO IMPACT on affordable housing of affordable housing production. An Affordable Impact Statement review is not required. Please contact me if you have any questions.

eltards.

Project Coordinator

City of Austin-Neighborhood Housing & Community Development

#### **EDUCATIONAL IMPACT STATEMENT**

CITY OF AUSTIN CODE AMENDMENT

Austin Independent School District



Prepared for the City of Austin



CODE AMENDMENT NAME:

**Public Assembly** 

CASE #: C20-2012-016

	POTENTIAL	<b>IMPACT</b>	ON	SCHOOL(	5)
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NO IMPACT ON SCHOOL(5)

#### **CODE AMENDMENT SUMMARY**

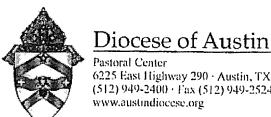
Amend Section 25-2-921 (C) (1) and (2) (Temporary Uses Described) of the Austin City Code. This amendment would allow for gatherings in certain zoning districts if the temporary use is located on a property whose principal developed use is religious assembly, private primary educational facilities, private secondary educational facilities, public primary educational facilities, or public secondary educational facilities.

#### IMPACT ON SCHOOLS

The proposed code amendment change will not have an impact on AISD schools.

Date Prepared: 01/09/2013

Director's Signature:



6225 East Highway 290 · Austin, TX 78723-1025 (512) 949-2400 · Fax (512) 949-2524

January 9, 2013



Mr. Jerry Rusthoven City of Austin Planning and Review 505 Barton Springs Rd. Austin, TX78704

Re: Proposed Amendments to Temporary Outdoor Use Permit

Dear Mr. Rusthoven:

Thank you addressing my questions. I wish to express the Catholic Diocese's support for the current proposal to amend the City's ordinance with respect to outdoor temporary uses.

Because churches are permissible uses in all zoning classifications and because many churches annually host a bazaar, jamaica, or festival on their property, the proposed amendment will allow those churches with property in more restrictive zoning classifications to continue in their longstanding traditions without violating the city ordinance. The bazaars, jamaicas, or festivals are typically neighborhood events that promote the community and the church within the community.

I pray that God continue to bless you and those who work within the City's offices and as public officials. Thank you.

Sincerely,

Deacon Ron Walker

Chancellor

cc: Most Reverend Joe S. Vásquez

Rev. Msgr. Michael J. Sis

#### EXHIBIT 12-3

#### ORDINANCE AMENDMENT REVIEW SHEET

Amendment: C20-2012-016 Temporary Outdoor Public Assembly

Description: Consider an amendment to an ordinance amending chapter 25-2-921 of the City Code relating to temporary outdoor public assembly, to allow religious and educational institutions to hold temporary outdoor public assemblies.

Proposed Language: See attached draft ordinance.

Staff Recommendation: Staff recommends this amendment.

Background: Initiated by Planning Commission on September 25, 2012

Under the current code, certain temporary outdoor events are only allowed in certain zoning districts, depending on the number of attendees at said events. These events can include public, religious, patriotic, or historic assembly or exhibit, including a festival. benefit, fund raising even, or similar use. Temporary outdoor public assembly events held by churches and schools, which often have residential zoning, are currently prohibited or restricted in conducting temporary outdoor events if their zoning is residential. The proposed code amendment would allow properties whose principal use is religious, educational, or community recreation, to apply for a temporary use permit to hold a temporary outdoor public assembly event, up to four events per property, per year.

**Board and Commission Actions** 

Planning Commission Subcommittee on Codes and Ordinances - Voted to send this item to full Planning Commission on January 15, 2013. Vote: 4-0.

Voted to send this item to full Planning Commission on February 19, 2013, with the following amendment: Cap the number of temporary permits for this type of event at four per year per property. Vote: 6-0.

Planning Commission - A public hearing was held at Planning Commission on January 22, 2013, with a motion to postpone and send the item back to Codes and Ordinances Subcommittee for further discussion. Vote: 8-0.

A public hearing has been set for March 12, 2013.

Council Action

City Council - A public hearing at City Council has been set for March 21, 2013.

Ordinance Number: NA

City Staff: Greg Dutton

Phone: 974-3509

Email: greg.dutton@austintexas.gov

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## ORDINANCE NO.

AN ORDINANCE AMENDING SECTION 25-2-921 OF THE CITY CODE RELATING TO TEMPORARY USES.

PART 1. S	Subsection (C) of City Code Section 25-2-921 (Temporary Uses Described) is
amended as	s follows:
inc ma	(C) An outdoor public, religious, patriotic, or historic assembly or exhibit, luding a festival, benefit, fund raising event, or similar use that typically attracts a saudience may be permitted as a temporary use under this division if:
	(1) the use is located on a property whose principal developed use is religious assembly, private primary educational facilities, private secondary educational facilities, public primary educational facilities, or public secondary educational facilities or community recreation (public), and the number of
· .	events does not exceed four per year per property;
	(2) [(1)] for a gathering of not more than 50 persons, the use is located in an SF-4 or less restrictive zoning district;
	(3) [(2)] for a gathering of more than 50 persons, the use is located in an LO or less restrictive zoning district; or
	(4) [(3)] for an exhibit, the use is located in a GR or less restrictive zoning district.
PART 2.	This ordinance takes effect on, 2013.
PASSED A	AND APPROVED
	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\
	, 2013 §
•	Lee Leffingwell

Mayor

APPROVED: \_\_\_\_\_ ATTEST: \_\_\_\_

Karen M. Kennard City Attorney

Janette Goodall City Clerk

Date: 3/5/2013 1:56 PM

Page 1 of I

COA Law Department Responsible Att'y: BDL

#### EXHIBIT 12-4

#### ORDINANCE AMENDMENT REVIEW SHEET

Amendment: C20-2012-016 Temporary Outdoor Public Assembly

**Description:** Consider an amendment to an ordinance amending chapter 25-2-921 of the City Code relating to temporary outdoor public assembly, to allow religious and educational institutions to hold temporary outdoor public assemblies.

Proposed Language: See attached draft ordinance.

Staff Recommendation: Staff recommends this amendment.

Background: Initiated by Planning Commission on September 25, 2012

Under the current code, certain temporary outdoor events are only allowed in certain zoning districts, depending on the number of attendees at said events. These events can include public, religious, patriotic, or historic assembly or exhibit, including a festival, benefit, fund raising even, or similar use. Temporary outdoor public assembly events held by churches and schools, which often have residential zoning, are currently prohibited or restricted in conducting temporary outdoor events if their zoning is residential. The proposed code amendment would allow properties whose principal use is religious, educational, or community recreation, to apply for a temporary use permit to hold a temporary outdoor public assembly event, up to four events per property, per year.

#### **Board and Commission Actions**

Planning Commission Subcommittee on Codes and Ordinances - Voted to send this item to full Planning Commission on January 15, 2013. Vote: 4-0.

Voted to send this item to full Planning Commission on February 19, 2013, with the following amendment: Cap the number of temporary permits for this type of event at four per year per property. Vote: 6-0.

Planning Commission - A public hearing was held at Planning Commission on January 22, 2013, with a motion to postpone and send the item back to Codes and Ordinances Subcommittee for further discussion. Vote: 8-0.

A public hearing was held at Planning Commission on March 26, 2013, with a motion to recommend the item to City Council. Vote: 8-0.

#### **Council Action**

City Council - A public hearing at City Council has been set for March 21, 2013.

Ordinance Number: NA

City Staff: Greg Dutton

Phone: 974-3509

Email: greg.dutton@austintexas.gov

#### EXHIBIT 12-5

### ORDINANCE AMENDMENT REVIEW SHEET

Amendment: C20-2012-016 Temporary Outdoor Public Assembly

Description: Consider an amendment to an ordinance amending chapter 25-2-921 of the City Code relating to temporary outdoor public assembly, to allow religious and educational institutions to hold temporary outdoor public assemblies.

Proposed Language: See attached draft ordinance.

Staff Recommendation: Staff recommends this amendment.

Background: Initiated by Planning Commission on September 25, 2012

Under the current code, certain temporary outdoor events are only allowed in certain zoning districts, depending on the number of attendees at said events. These events can include public, religious, patriotic, or historic assembly or exhibit, including a festival, benefit, fund raising even, or similar use. Temporary outdoor public assembly events held by churches and schools, which often have residential zoning, are currently prohibited or restricted in conducting temporary outdoor events if their zoning is residential. The proposed code amendment would allow properties whose principal use is religious, educational, or community recreation, to apply for a temporary use permit to hold a temporary outdoor public assembly event, up to four events per property, per year, for a duration of two days maximum per event.

#### **Board and Commission Actions**

Planning Commission Subcommittee on Codes and Ordinances

January 15, 2013: Recommended the item to full Planning Commission. Vote: 4-0.

February 19, 2013: Unanimously recommended this item to full Planning Commission on, with the following amendment: Cap the number of temporary permits for this type of event at four per year per property. Vote: 6-0.

**Planning Commission** 

January 22, 2013: A motion to postpone and send the item back to Codes and Ordinances Subcommittee for further discussion. Vote: 8-0.

March 26, 2013: Approved on an 8-0 vote.

**Council Action** 

April 25, 2013: Approved on first reading on a 6-0 vote, with

September 24, 2013: Second/third reading of the item has been set.

Ordinance Number: NA

City Staff: Greg Dutton

**Phone:** 974-3509

Email: greg.dutton@austintexas.gov

#### EXHIBIT 12-6

### ORDINANCE AMENDMENT REVIEW SHEET

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Background: Initiated by Planning Commission on September 25, 2012

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Council Action

April 25, 2013: Approved on first reading on a 6-0 vote, with

September 24, 2013: Second/third reading of the item has been set.

Ordinance Number: NA

City Staff: Greg Dutton

Phone: 974-3509

Email: greg.dutton@austintexas.gov

#### EXHIBIT 13-1

## ORDINANCE NO.

AN ORDINANCE AMENDING SECTION 25-2-921 OF THE CITY CODE RELATING TO TEMPORARY USES.

## BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

**PART 1.** Subsection (C) of City Code Section 25-2-921 (Temporary Uses Described) is amended as follows:

- (C) An outdoor public, religious, patriotic, or historic assembly or exhibit, including a festival, benefit, fund raising event, or similar use that typically attracts a mass audience may be permitted as a temporary use under this division if:
  - the use is located on a property with a principal developed use of religious assembly, private primary educational facilities, private secondary educational facilities, public primary educational facilities, or public secondary educational facilities or community recreation (public) and the number of events per property does not exceed four per year, at no more than two days per event;
  - (2) [(1)] for a gathering of not more than 50 persons, the use is located in an SF-4 or less restrictive zoning district;
  - (3) [(2)] for a gathering of more than 50 persons, the use is located in an LO or less restrictive zoning district; or
  - (4) [(3)] for an exhibit, the use is located in a GR or less restrictive zoning district.

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	§ § Lee Leffingwell Mayor
APPROVED:  Karen M. Kennard City Attorney	ATTEST:  Janette Goodall City Clerk

#### EXHIBIT 13-2 1 ORDINANCE NO. 2 AN ORDINANCE AMENDING SECTION 25-2-921 OF THE CITY CODE 3 RELATING TO TEMPORARY USES. 4 BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN: 5 PART 1. Subsection (C) of City Code Section 25-2-921 (Temporary Uses Described) is 6 amended as follows: 7 An outdoor public, religious, patriotic, or historic assembly or exhibit, including a festival, benefit, fund raising event, or similar use that typically (C) 8 attracts a mass audience may be permitted as a temporary use under this 9 10 division if: 11 the use is located on a property with a principal developed use of religious assembly, private primary educational facilities, private (1) 12 secondary educational facilities, public primary educational facilities, 13 or public secondary educational facilities or community recreation 14 (public) and the number of events per property does not exceed four 15 16 per year, at no more than two days per event; 17 (2) [(1)] for a gathering of not more than 50 persons, the use is located in an 18 SF-4 or less restrictive zoning district; 19 (3) [(2)] for a gathering of more than 50 persons, the use is located in an LO 20 or less restrictive zoning district; or 21 (4) [(3)] for an exhibit, the use is located in a GR or less restrictive zoning 22 district. 23 This provision does not apply to religious services held on property with a principal developed use of religious assembly. A permit is not required for (D) 24 25 re ligious services. 26 27 28 29 30 31 32 Page 1 of 2

1	
2	PART 2. This ordinance takes effect on, 2013.
3	PASSED AND APPROVED
4 5 6 7 8 9	\$ \$ \$ \$ Lee Leffingwell Mayor
11 12 13 14 15	APPROVED:  Karen M. Kennard City Attorney  ATTEST:  Jannette S. Gooda II City Clerk

. 16



## **EXHIBIT 14**

AUSTIN NEIGHBORHOODS COUNCIL (ANC) EXECUTIVE COMMITTEE RESOLUTION REQUESTING A PUBLIC HEARING OR VETTING FOR SUBSECTION D, RELIGIOUS SERVICE, BY THE PLANNING COMMISSION'S SUBCOMMITTEE, CODES AND ORDINANCES, AND THE CITY COUNCIL ON THE ORDINANCE RELATING TO TEMPORARY USES:

- WHEREAS, the Austin Zoning Code defines Religious Assembly as "regular organized religious worship or religious education in a permanent or temporary building;
- WHEREAS, Section 25-2-921 (C) of the Austin Zoning Code prohibits outdoor public, patriotic, historic and religious assembly in zoning districts LA, RR, SF-1, SF-2, and SF-3;
- WHEREAS, Section 25-2-921(C) authorizes the building official to issue temporary use permits for outdoor public, patriotic, historic and religious assembly (including, festivals, benefits, and fund raising events) in SF-4 and less restrictive zoning districts;
- WHEREAS, in September 2012, City Staff presented a request to the Codes and Ordinances Committee of the Planning Commission to initiate an amendment to Section 25-2-921(C) to "allow institutions such as churches and schools, that have certain residential zoning, to apply for a temporary use permit that would be needed to conduct temporary outdoor events, such as fund-raising events or festivals;"
- WHEREAS, the Planning Commission recommended an ordinance amending Section 25-2-921(C) that would authorize the building official to issue temporary use permits for outdoor public, patriotic, historic and religious assembly on property with a principal use of religious assembly, primary and secondary educational facilities and community recreation (public), including property in LA, RR, SF-1, SF-2, and SF-3 zoning districts;
- WHEREAS, the Planning Commission recommended that the number of temporary use permits that could be issued per property with a principal use of religious assembly, education and community recreation, should be limited to a set number of days per year;
- WHEREAS, since the City Council approved the proposed ordinance on first reading on April 25, 2013, City Staff has inserted new subsection D into the proposed ordinance that would authorize "religious services" to occur outdoors in any zoning district without any sort of permit from the City and without any limitations;

WHEREAS, the term "religious services" is undefined by City Code;

- WHEREAS, the new subsection D constitutes a significant change to the proposed ordinance and there have been no public hearings on the new subsection D;
- WHEREAS, distinguishing a "religious service" from a "non-religious service" would impose an impossible burden on Code Enforcement; and
- WHEREAS, the new subsection D in the proposed ordinance will adversely affect every neighborhood in the City of Austin;

NOW THEREFORE, BE IT RESOLVED,

The Austin Neighborhoods Council Executive Committee has great concerns and asks the Austin City Council to call a public hearing regarding subsection D and to hold a Public Hearing, with at least a 30 day notice, before action is taken on the Austin zoning code regarding the Temporary Use Permits.

Presented to the ANC Executive Committee, November 13, 2013 Adopted by the ANC Executive Committee, November 13, 2013 Sponsor Contact: Mike Connor, Covered Bridge Neighborhood Representative

### EXHIBIT 15



#### MEMORANDUM

To:

Mayor and Council

From:

Gregory I. Guernsey, AICP, Director

Planning and Development Review Department

Date:

November 18, 2013

Subject:

Item 72 – Code Amendment - Temporary Use Permits for Public Assembly

November 21, 2013 Council Agenda

Item 72 on the November 21, 2013 Council agenda is a code amendment posted for second and third reading that would allow properties that are primarily used for certain civic uses to obtain temporary use permits for public assembly. Staff is withdrawing its request for approval of this code amendment.

Last year, responding to a citizen complaint, the Code Compliance Department cited the Delores Catholic Church in Montopolis for having an outdoor festival without a temporary use permit. Furthermore, the Church was informed that because the church is zoned single-family, it would be unable to pull a temporary use permit. A member of the church, Mr. Gavino Fernandez, spoke to both the Planning Commission and the City Council at citizen communications about the issue.

At the request of city staff, the Planning Commission agreed to initiate a code amendment on September 25, 2012, to address the issue. The relevant section of current Code reads as follows:

- (C) An outdoor public, religious, patriotic, or historic assembly or exhibit, including a festival, benefit, fund raising event, or similar use that typically attracts a mass audience may be permitted as a temporary use under this division if:
  - (1) for a gathering of not more than 50 persons, the use is located in an SF-4 or less restrictive zoning district;
  - (2) for a gathering of more than 50 persons, the use is located in an LO or less restrictive zoning district; or
  - (3) for an exhibit, the use is located in a GR or less restrictive zoning district.

Staff proposed adding a new section to the above code that would allow churches, schools, and community recreation centers to be issued a temporary use permit, regardless of zoning:

(4) the use is located on a property with a principal developed use of religious assembly, private primary educational facilities, private secondary educational facilities, public primary educational facilities, or public secondary educational facilities or community recreation (public);

At the April 25, 2013 City Council meeting this ordinance passed on first reading. This would require that every church, school and recreation center pull a temporary use permit for any outdoor fundraiser, festival, fair, carnival etc. regardless of the number of attendees. Based upon testimony at first reading, staff was asked to meet with a group of concerned citizens to consider additional proposed amendments. At that meeting several ideas were proposed: limit events to four times a year; prohibit the pulling of an outdoor sound permit in conjunction with a temporary use permit; cap the hours during which an event could be held; and future temporary use permits if two or more violations occurred.

While considering these options, Planning and Development Review (PDR) staff consulted with the Fire Department, Code Compliance Department, Austin Community College, Austin Independent School District and the Catholic Diocese of Austin. It became apparent that even amending the Code to *allow* a temporary use permit for these uses would be problematic: the Fire Department would need to review and inspect each event; Code Compliance would have to investigate the events, most of which occur on weekends, to ensure the permit had been issued; a tracking mechanism would also have to be put into place to ensure the number of allowable annual events were not exceeded. Some facilities, especially high schools, have far more than four events per year. None of the entities we spoke with felt it was necessary for these types of events to pull temporary use permits.

Upon further consideration, PDR staff is of the opinion that school and church fairs and festivals are integral, customary, and incidental to the primary use. In other words, a part of being an elementary school is having a fall carnival, just as much as recess or outside gym class. Likewise, a church having an outdoor festival is a common practice that has been done for a very long time. Having the festival does not temporarily change the use of the property – it is still being used as a church – just as a youth group meeting outside would be. These types of events have long occurred in Austin and until now have not been a problem. To our knowledge, only a single individual has issued complaints against two Catholic churches regarding outdoor festivals. There does not, however, seem to be a community-wide concern with these types of events occurring as they always have in the past.

While the current Code does mention "religious assembly...fundraiser and benefits" as needing temporary use permits, the staff believes this is intended for different circumstances. Examples might include a traveling preacher setting up a large tent for a revival on a vacant lot; or a school using a piece of property other than the school grounds for an event; or an event hosted on church or school property that is not related to either use. An example of the latter would be if a church leased its property out for a rock concert. Staff is in agreement that these events are a temporary change of use and therefore a permit is required.

For the type of fair, festival, and carnivals that have been occurring for many decades and are important fundraisers for churches and schools, PDR staff does not believe a temporary use permit should be required and therefore is withdrawing its request that this Code amendment be approved.

If you have any questions please feel free to contact me at (512) 974-2387 or Jerry Rusthoven at (512) 974-3207.

CC: Marc A. Ott, City Manager
Sue Edwards, Assistant City Manager
Carl Smart, Director Code Compliance Department
Chief Rhoda Mae Kerr, Austin Fire Department
Jerry Rusthoven, Division Manager, Planning and Development Review Department

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EXHIBIT 16-1



This matter is now before the Court. Call (512) 974-4800 for information or visit our website at : www.cityofaustin.org/court.

2<sup>nd</sup> Conviction of No Vehicle Liability Insurance A second or subsequent conviction of an offense under the Texas Motor Vehicle Safety Responsibility Act will result in the suspension of your driver's license and motor vehicle registration unless you file and maintain evidence of financial responsibility with the Department of Public Safety for two years from the date of conviction. The department may waive the requirement to file evidence of financial responsibility if you file satisfactory evidence with the department showing that at the time this citation was issued, the vehicle was covered by a motor vehicle liability insurance policy or that you were otherwise exempt from the requirements to provide evidence of financial responsibility.

#### NOTICE OF POTENTIAL SURCHARGE

A conviction of an offense under a traffic law of this state or a political subdivision of this state may result in the assessment on your driver's license of a surcharge under the Driver Responsibility Program.

Falliare to Kespond

Bluio grespond on or before the appearance date on the front of your licket

may result. \*\*

1. A higher fine amount. You will be subject to paying the Standard Fine if you do not respond on or before your appearance date. \*

2. An ARREST WARRANT (additional \$50 fee) issued against you as A request to the Texas DPS for denial of driver's license renewal and a \$30.00 fee may be added:

4. A request to the Texas Department of Transportation to withhold your vehicle requestration renewal.

your vehicle registration renewal.
Referral to a collection agency with a possible 30% fee added to

the amount owed.

#### ADMONISHMENT

If you are convicted of a misdemeanor offense involving violence where you are or were a spouse, intimate partner, parent, or guardian of the victim or are or were involved in another, similar relationship with the victim, it may be unlawful for you to possess or purchase a firearm, including a handgun or long gun, or ammunition, pursuant to federal law under 18 U.S.C. Section 922(g)(9) or Section 46,04(b), Texas Penal Code, If you have any questions whether these laws make it illegal for you to possess or purchase a firearm, you should consult an attorney

## SPECIAL INSTRUCTIONS FOR JUVENILES AND MINORS

If you are under 17 years of age you will be notified by mail when to appear with your parent or guardian. You must appear before a judge.

DO NOT MAIL FINE PAYMENT.

Address Notification: You and your parent or guardian are required by law to provide to the court in writing your current address and residence. If your place of residence changes, you have 7 days to notify the court in writing of your new address and residence. Failure to keep the court informed of your new address and residence. Failure to Appear and Failure to Notify charges new residence may result in Failure to Appear and Failure to Notify charges filled against both you and your parent or guardian. The obligation of keeping the court informed of your current address and residence is required until your case is finalized/terminated.

# City of Austin

#### EXHIBIT 16-2

Municipal Court

Lvelyn McKee Presiding Judge Rebecca Stark Clerk of the Court Mail:

Address: 700 F. 7th St., Austin, 1X 78701 P.O. Box 2135, Austin, TX 78768

Phone:

(512) 974-4800

C-mail:

Internet: www.austintexas.gov/court court a austintexas, gov

June 20, 2013

Albert Ruiz 1111 Montopolis DR Austin, TX. 787413325

#### NOTICE OF CANCELLATION

RE: Cause No. - 7923874 Ticket No. - 13661515

Dear: Albert Ruiz

Please disregard the notice requiring your appearance on Thursday, the 18th day of July, 2013 at 3:30 PM in Courtroom #3, located on the third floor. The case has been reset and your appearance is not required at this time. You will be notified by mail of your new Court date as soon as the case is rescheduled on the docket.

Mecan Stark

# City of Austin Municipal Court P.O. Box 2135 Austin, Texas 78768 Phone

EXHIBIT 16-3

700 East 7th Street

Phone: (512) 974-4800

State of Texas vs.

Albert Ruiz

Cause No. (s): 7923874

**ORDERS OF THE COURT** 

This Order applies to cases (s) with fines totaling \$
Hearing as to Indigency: Finding: [ ] Indigent [ ] Not Indigent
EXTENSION TO PAY: \$ by (date) by (date) \$ every week/month beginning (date) and due on or before the same day of each succeeding week/month until paid in full.
COMMUNITY SERVICE: Defendant is ordered to perform hours of community service at
All community service hours must be completed by (date)
SET APPEARANCE AND NOTIFY DEFENDANT/ATTORNEY FOR: E~A() DOCKET
Appearance set forAM PM on (date)Courtroom #
Bond: \$ by (date) Personal Bond
Bond: \$ by (date) Personal Bond  REVOKE DEFERRAL / DEFENSIVE DRIVING: and enter judgment.  EXTENSION TO COMPLETE DEFERRAL or DEFENSIVE DRIVING BY (date);  TO TURN IN PROOF BY (date)
REVOKE DEFERRAL / DEFENSIVE DRIVING: and enter judgment.  EXTENSION TO COMPLETE DEFERRAL or DEFENSIVE DRIVING BY (date);
REVOKE DEFERRAL / DEFENSIVE DRIVING: and enter judgment.  EXTENSION TO COMPLETE DEFERRAL or DEFENSIVE DRIVING BY (date);  TO TURN IN PROOF BY (date)
REVOKE DEFERRAL / DEFENSIVE DRIVING: and enter judgment.  EXTENSION TO COMPLETE DEFERRAL or DEFENSIVE DRIVING BY (date);  TO TURN IN PROOF BY (date)  JURY WAIVER: I waive my right to trial by jury in the above-referenced cause numbers.

# City of Austin Municipal Court P.O. Box 2135 Austin, Texas 78768-2135

EXHIBIT 16-4

700 E, 7th Street

(512) 974-4800

State of Texas vs.	Cause No. 7 92 38 14
Quiz	Offense: Zoning-No Temp. Use Ferm
Jury Walver: I waive my right to trial by jury and plead Not Guilty to the Court.	FURTHER ORDERS:   DSC Mandatory
Date: Signature:	Deferred Disposition     Proof of completion by:
NOTICE: Renewal of Defendant's driver's license may be suspended for failure to appear at court and/or failure to pay a judgment in the case. In order to clear any such suspension Defendant is required to pay the Clerk a \$30 administrative fee in addition to any judgment in the case.	☐ Post Fee, bond, or make payment of \$
	Community Service: hours to be done at any place on the
	adult - youth list of CSR providers or at any other non-profit agency
On this, theat the required time of this court, came the described cause to be heard and the Defendant:	doing non-religious, non-political work.  Turn in proof ofhours by
Having been informed of his right to trial entered his/her appearance and waived said right to trial by pleading	then turn in proof ofhours per_month / week_until.  all hours are done beginning
(Guilty), (No Contest).	🖸 Jail Credit:
Was present in court and, having waived a jury, announced ready for trial, and entered a plea of not guilty in open court.	☐ Total layout credit/Time Served: ☐ Concurrent ☐ Consecutive
And after hearing the evidence and argument, and after due consideration of the same, the court finds the Defendant	
(Guilty), (Not Guilty),	
of the offense in the complaint in this case.	
It is therefore ordered and adjudged by the court that the State of Texas for the benefit of the City of Austin, Texas, do have and recover of the Defendant the sum of \$\ as the fine assessed and costs in this case; plus \$25 if not paid in full in 30 days; plus the following administrative fees as applicable: \$50 capias pro fine warrant fee; \$30 driver license denial fee and 30% collection fee.	
The Court finds that the period which will satisfy the fine and	Address Notification for Minors:
Judge, Municipal Court, City of Austin, Texas  Hearing as to Indigency:	You and your parent, or guardian are required by law to provide the court in writing your current address and residence. If your place of residence changes, you have 7 days to notify the court in writing of your new address and residence. Failure to keep the court informed of your new residence may result in Failure to Appear and Failure to Notify charges filed against you, your parent or guardian. The obligation of keeping the court informed of your current address and residence is required until your case is finalized/terminated.
Finding: [ ] Indigent [ ] Not Indigent	State's Motion to Dismiss:  Date: \\\\ 25 \( \) IE \\\\ NPO \\\\ NPO2 \\\\\ IEO \\\\\\\\\\\\\\\\\\\\\\\\\\\\\
Plea of No Contest: I, hereby enter my appearance for the offense charged in the above-referenced cause, waive my right to a trial by Jury or Judge, plead no contest to the	Other.  Assistant City Attorney
offense alleged by the citation and/or complaint in this cause, and agree to satisfy the penalty assessed by the Court.	Order of Dismissal
Signature: Date:	On this
Atty/Parent : Date:	Judge - Municipal Court, City of Austin, Texas
Addruss	

# SNEED, VINE & PERRY

A PROFESSIONAL CORPORATION ATTORNEYS AT LAW ESTABLISHED 1926

900 CONGRESS AVENUE, SUITE 300 AUSTIN, TEXAS 78701

## RECEIVED

DEC 0.6 2013

CITY OF AUSTIN

FACSIMILE (512) 476-1825

Writer's e-mail address: rkleeman@sneedvine.com

TELEPHONE (512) 476-6955

EXHIBIT 17

Writer's Direct Dial: (512) 494-3135

December 6, 2013

#### By Hand Delivery

Board of Adjustment c/o Susan Walker 505 Barton Springs Road Room 530 Austin, Texas 78704

Re:

Appeal of Decisions by City Staff to Declare Outdoor Activities Regulated by Section 25-2-921(C) to be Allowed Uses on Property having Schools and Religious Assembly as Principal Uses Regardless of the Zoning of the Property ("Land Use Determination").

Dear Chairman Jack and Members of the Austin Board of Adjustment:

This firm represents the Hill Country Estates Home Owners Association ("HCE") and the Covered Bridge Property Owners Association, Inc. ("CB") with respect to the Land Use Determination.

HCE and CB are registered neighborhood associations and meet the requirements of Section 25-1-131(A) & (C) LDC to be Interested Parties. Since January 2013, officers of CB and HCE have communicated their respective concerns to the Planning Commission and City Council at public hearings regarding Code Amendment C20-2012-016 that would have amended Section 25-2-921(C) of the Austin Zoning Code ("Code Amendment"). Communications also include a meeting with City staff in October 2013 to discuss changes to the Code Amendment requested by CB and HCE.

On November 18, 2013, City Staff sent to the Mayor and City Council a memorandum explaining why City staff was withdrawing its request for the Code Amendment. The memorandum, a copy of which is attached to the appeal application, explains that City Staff decided to reinterpret Section 25-2-921(C) and other code sections so that the Code Amendment was no longer necessary. In other words, the change to the Zoning Code that Staff had requested the Council to make were accomplished by administrative decisions or actions.

The November 18, 2013 memorandum does not indicate that anyone requested the specific interpretations made in the memorandum and City Staff did not mail notices of the to CB or HCE regarding the new interpretations as required by Section 25-1-197(E)(3)(a).

GEORGETOWN

AUSTIN

Board of Adjustment December 6, 2013 Page 2

Pursuant to Section 2-1-111(F)(2) of the City Code and Section 211.010(a)(1), Texas Local Government Code, HCE and CB file their appeal of the administrative actions and decisions announced in the November 18, 2013 memorandum. The CB/HCE appeal to the Board of Adjustment alleges that Director Guernsey made one or more errors in his decision that outdoor fairs, festivals, exhibit, carnivals and similar events held at educational and religious assembly facilities are allowed uses and, therefore, are not subject to Section 25-2-921(C) of the Austin Zoning Code. The CB/HCE appeal also alleges that Director Guernsey made an error in his decision that outdoor religious assembly is an allowed use that is not subject to Section 25-2-921(C).

Mr. Frank Goodloe is treasurer of CB and Margaret Butler is the President of HCE. Both HCE and CB are registered neighborhood associations with the City of Austin. The contact information for Margaret Butler is (512) 699-6692 and her mailing address is 7100 Bright Star Lane, Austin, Texas 78736. The contact information for Frank Goodloe is (512) 906-1931 and his mailing address is 6705 Covered Bridge, Unit 10, Austin, Texas 78736.

Please let me know if there are any questions.

Sincerely,

SNEED, VINE & PERRY, P.C.

Robert Kleeman

RJK:dm

# **RECEIVED**

DEC 0.6 2013

# CITY OF AUSTIN APPLICATION TO BOARD OF ADJUSTMENT INTERPRETATIONS PART I: APPLICANT'S STATEMENT

CITY OF AUSTIN

(Please type)

STREET ADDRE	SS: Not applicable.			
LEGAL DESCRIP	TION: Not Applicable			
, .			*	
Lot (s)	Block	Outlot	Division	
ZONING DISTRIC	CT: Not applicable			

We, Margaret Butler, on behalf of myself, and as Authorized Agent for Hill Country Estates Home Owners Association and Frank Goodloe, on behalf of myself, and as Authorized Agent for Covered Bridge Property Owners Association, Inc., affirm that on December 6, 2013, we hereby apply for an interpretation hearing before the Board of Adjustment.

# The Planning and Development Review Department interpretations are:

- 1. Outdoor fairs, carnivals and festivals are integral, customary, and incidental to the primary use of religious assembly. That is, outdoor fairs, carnivals and festivals are allowed uses in all zoning districts with a principal use of religious assembly.
- 2. Outdoor fairs, carnivals and festivals are integral, customary, and incidental to the primary use of primary and secondary educational facilities. That is, outdoor fairs, carnivals and festivals are allowed uses in all zoning districts with the principal uses of primary and secondary educational facilities.
- 3. Outdoor religious assembly use is permitted in all zoning districts on property that has a principal developed use of religious assembly.<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> Quote is from page 2 of November 18, 2013 memorandum from Greg Guernsey to the Mayor and Council. A copy of this memorandum is attached.

<sup>&</sup>lt;sup>2</sup> See the fourth paragraph on page 2 of November 18, 2013 Guernsey memorandum. See also subsection (D) of the Staff proposed amendment to Section 25-2-921(C) before Staff withdrew the Code Amendment.

We feel the correct interpretations are:

- 1. Outdoor public, historic, patriotic and religious assembly uses, including a festival, benefit, fund raising event or similar use that attracts a mass audience are prohibited activities unless the building official issues a temporary use permit pursuant to Section 25-2-921(C) of the Land Development Code ("LDC").
- 2. Sections 25-2-6(41) and 25-2-921(C) of the LDC prohibit outdoor religious assembly in zoning districts LA through SF-3.
- 3. A festival, benefit, fund raising event or similar use held on property used for religious assembly or educational facilities fall within the categories of community recreation public and community recreation private.
- 4. Section 25-2-921(A)(2) and not 25-2-921(C) of the LDC regulates "carnivals."

**NOTE:** The board must determine the existence of, sufficiency of and weight of evidence supporting the findings described below. Therefore, you must complete each of the applicable findings statements as part of your application. Failure to do so may result in your application being rejected as incomplete. Please attach any additional support documents.

1. There is a reasonable doubt of difference of interpretation as to the specific intent of the regulations or map in that:

Outdoor fairs, carnivals and festivals are not allowed uses with the principal uses of religious assembly and primary and secondary educational facilities<sup>3</sup>

Prior to the November 18, 2013, Staff had requested an amendment to Section 25-2-921(C) of the LDC that, if adopted by the Council, would have authorized the Building Official to issue Temporary Use Permits for outdoor religious, public, patriotic and historic assembly as well as outdoor exhibits, including a festival, benefit, fund raising event if the temporary use was located on property with a principal developed use of religious assembly, educational facilities and community recreation (public) regardless of the zoning of the property. A copy of the last version of the proposed ordinance and the Ordinance Amendment Review Sheet for Code Amendment C20-2012-016 in support of agenda item 59 on the City Council meeting agenda for November 7, 2013 are attached.

In a November 18, 2013 memorandum to the Mayor and City Council ("November 18<sup>th</sup> Memorandum"), Mr. Guernsey wrote that Staff was withdrawing its proposed amendment to Section 25-2-921(C) of the LDC because Staff had made a new interpretation of the zoning code with respect to outdoor fairs, festivals and carnivals held at churches and school facilities. Mr. Guernsey argues that outdoor fairs, festivals and carnivals held at churches and schools are a common practice. Mr. Guernsey also writes: "These types of events have long occurred in Austin and until now have not been a problem." Without explicitly classifying "fairs, festivals and carnivals" as principal or accessory uses, Guernsey describes these activities as "integral, customary and incidental to the primary uses of religious assembly and primary and secondary educational facilities. In sum, Mr. Guernsey's argument is that outdoor "fairs, festivals and carnivals" activities at religious assembly facilities and at educational facilities have taken place for so long with little complaint, that Staff can now ignore the same provision of the LDC that Staff had requested the Council amend for more than a year.

The reasons given by Mr. Guernsey for this sudden change in interpretations cannot be reconciled with the plain language of the City Code. As discussed below, the LDC explicitly prohibits outdoor religious and public assembly and outdoor exhibits, including, outdoor fairs, festivals and carnivals unless a temporary use permit is issued. Further, Mr. Guernsey's equating of outdoor recess and outside gym class to outdoor fairs, festivals or carnivals is misplaced because the first set of activities are allowed uses while the latter activities are explicitly prohibited by the LDC. Outdoor recess, outside gym class and any other outdoor educational activity are part of an education curriculum. Section 25-2-921(C) does not require a temporary use permit for outdoor educational activities at schools because these are allowed educational activities. The November 18<sup>th</sup> Memorandum does not venture to argue

<sup>&</sup>lt;sup>3</sup> Since the November 18<sup>th</sup> Memorandum addresses only <u>outdoor</u> activities, this appeal does not concern or address indoor fairs, festivals or carnivals.

<sup>&</sup>lt;sup>4</sup> Code Amendment C20-2012-016.

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that outdoor fairs, festivals and carnivals are part of an educational curriculum or that such activities constitute religious worship or religious education.

The plain language of the LDC is clear and unambiguous: Section 25-2-921(C) of the LDC requires a temporary use permit for outdoor religious assembly, public assembly or an outdoor exhibit, including a festival, benefit, fund raising event, or similar use that typically attracts a mass audience, except the Building Official has no authority to issue a temporary use permit for these types of outdoor activities in the LA, RR, SF-1, SF-2 and SF-3 zoning districts.

The significance of the authority provided and not provided to the Building Official by Section 25-2-921(C) of the LDC is made clear by Section 9-2-1(15) of the City Code which defines a Temporary Use Permit as:

"a permit issued by the Planning and Development Review Department under Chapter 25-2, Article 6 (*Temporary Uses*) to authorize a temporary activity not otherwise allowed as a principal or accessory use in a base zoning district." (Emphasis added)

Importantly, Mr. Guernsey does not contend that outdoor fairs, festivals and carnivals at schools and churches are uses that have not been previously classified within a zoning category or land use definition. After all, Staff had sought an amendment to Section 25-2-921(C) because Staff was interpreting Section 25-2-921(C) exactly as the appellants do in this appeal. Instead, he argues that the lack of enforcement of the LDC provisions prohibiting these activities allows staff to now ignore these provisions. Under the circumstances, City Staff have no authority under Section 25-2-2 of the LDC to reclassify the outdoor activities described in the November 18, 2013 Memorandum.

# Outdoor Religious Assembly is Prohibited as a Principal and Accessory Use

The fourth paragraph on page 2 of the November 18<sup>th</sup> Memorandum appears to be an interpretation of Religious Assembly as a use allowed outdoors: staff believes that Section 25-2-921(C) is intended to regulate traveling preachers "...setting up a large tent for a revival on a vacant lot..." By this example of the type of outdoor religious assembly activity that Section 25-2-921(C) of the LDC might apply to, Mr. Guernsey excludes lots and properties with buildings used for religious assembly from being subject to Section 25-2-921(C) of the LDC.

Mr. Guernsey's example of the type of outdoor religious assembly use that Section 25-2-921(C) might apply must be considered in the context of the proposed amendment to Section 25-2-921 that Staff had presented to the Council in early November 2013. In the now withdrawn code amendment, Staff had included the following as subsection (D):

"This provision does not apply to religious services held on property with a principal developed use of religious assembly. A permit is not required for religious services."

If adopted, the proposed subsection (D) would have made outdoor "religious services" an allowed activity in all zoning districts.<sup>5</sup> The traveling preacher example is entirely consistent with the above language that Staff had requested the City Council to approve.

Again, the plain language of the LDC is clear and unambiguous regarding outdoor religious assembly activities. Section 25-2-6(B)(41) defines Religious Assembly as follows:

RELIGIOUS ASSEMBLY use is regular organized religious worship or religious education in a permanent or temporary building. The use excludes private primary or secondary educational facilities, community recreational facilities, day care facilities, and parking facilities. A property tax exemption is prima facie evidence of religious assembly use.

The part of the definition of Religious Assembly that requires the activity to be "in a permanent or temporary building" is entirely consistent with the Section 25-2-921(C) requirement for a temporary use permit for outdoor religious assembly in all zoning districts except in those district where outdoor religious assembly can never be permitted (LA through SF-3). See Section 25-2-921(C)(1). Additionally, the definition of Religious Assembly explicitly excludes community recreational facilities.

As previously discussed, Section 9-2-1(15) of the City Code states that temporary use permits authorize a temporary activity not otherwise allowed as a principal or accessory use in a base zoning district. Staff's previously proposed subsection (D) to Section 25-2-921 evidences that prior to the November 18<sup>th</sup> Memorandum Staff concurred with our position that outdoor religious assembly is not allowed unless a temporary use permit is issued pursuant to Section 25-2-921(C).

## Prohibited Principal Use Cannot Be an Accessory Use

To the extent that outdoor fairs, carnivals and festivals are prohibited as principal religious assembly and educational facility uses, outdoor fairs, carnivals and festivals are prohibited as accessory uses and activities. Section 25-2-892 of the LDC states: "The regulations applicable to a principal use apply to an accessory use, except as otherwise provided in this division." As previously discussed, these outdoor activities cannot be principal uses because they are explicitly prohibited as reflected in Section 25-2-921(C). Therefore, a prohibited principal use cannot be an accessory use unless another section of Article 6 authorizes the activity as an accessory use.

Religious Assembly and educational facilities are classified as civic uses. Section 25-2-897 of the LDC identifies the accessory uses for a principal civic use. This

 $<sup>^{5}</sup>$  The LDC does not define the term "religious service". How the term "religious service" differs from the term

<sup>&</sup>quot;religious worship" found in the definition of Religious Assembly was never explained.

<sup>&</sup>lt;sup>6</sup> Article 6 of Chapter C of Chapter 25-2 does not have any divisions.

section does not describe any activity similar to those activities described in Section 25-2-921(C) or in the November 18<sup>th</sup> Memorandum.

#### Community Recreation

The outdoor fairs, carnivals and festivals described in the November 18<sup>th</sup> Memorandum fall easily within the definition of "community recreation (private)." Section 25-2-6(B)(6) of the LDC defines private community recreation as "the use of a site for the provision of an indoor or outdoor recreational facility for use by residents or guests of a residential development, planned unit development, church, private primary or secondary educational facility, club or lodge, or non-profit organization." As noted above, community recreation facilities cannot be an allowed activity under Religious Assembly.

According to the zoning use summary table found in Section 25-2-491(C) of the LDC, community recreation (private) is a conditional use in all residential, multifamily and office zoning districts. A conditional use is allowed only upon the approval of a conditional use site plan approved by a Land Use Commission. As to Religious Assembly, Staff cannot, by interpretation, make a use or activity that is explicitly a conditional use into an allowed use. Only the City Council has the authority to amend the zoning code.

#### Carnivals

The November 18<sup>th</sup> Memorandum uses the term "carnival" even though that term does not appear in Section 25-2-921(C) of the LDC. The LDC does not define the term "carnival" but the term does appear in Section 25-2-921(A)(2). Section 4-3-21 of the City Code defines "carnival" as "the operation or exhibition of a ride, game of skill, or chance game booth not permanently located in an amusement park, side show, concession stand, or other feature ordinarily operated or exhibited at a traveling or itinerant carnival show." Section 4-3-23 of the City Code requires an operating permit to be issued for a carnival. To the extent any of the zoning code interpretations found in the November 18<sup>th</sup> Memorandum are upheld by the Board of Adjustment, the term "carnival" should be deleted.

2. An appeal of use provisions could clearly permit a use which is in character with the uses enumerated for the various zones and with the objectives of the zone in question because:

The new interpretations of the Austin Zoning Code in the November 18 Memorandum would permit outdoor activities and uses that are not in character with the uses enumerated in the various zoning districts or the objectives of the zoning code. As discussed in the previous section, the use interpretations found in the November 18 Memorandum do not entail uses that had never been classified before or addressed in the LDC. To the contrary, the LDC explicitly prohibits these outdoor activities in Section 25-2-921(C). Our interpretation is supported by the other provisions in the City Code discussed in the prior section.

The outdoor activities described in the November 18<sup>th</sup> Memorandum are clearly in the nature of community recreation which is a conditional use in all residential, multifamily and office zoning districts. The process and criteria for the approval of a conditional use permit (Article 3 of Chapter 25-5) demonstrate that conditional uses are not necessarily in character with the allowed uses in a base zoning district. According to the November 18 Memorandum, Staff now says these outdoor community recreation type uses (conditional uses in most zoning districts) are permitted uses without any public involvement or public hearings.

The safeguards and public hearing processes of conditional uses must be maintained to protect neighborhoods.

3. The interpretation will not grant a special privilege to one property inconsistent with other properties or uses similarly situated in that:

Because the interpretations being appealed do not pertain to a specific parcel of land, this question is not applicable.

APPLICANT/AGGRIEVED PARTY CERTIFICATION on tained in the complete application are true and belief.	FICATE — I affirm that my statements and correct to the best of my knowledge
Signed	Printed
Mailing Address	
City, State & Zip	Phone
OWNER'S CERTIFICATE — I affirm that my application are true and correct to the best of	statements contained in the complete fmy knowledge and belief.
Signed	Printed
Mailing Address	
City, State & Zip	Phone

# REQUESTS FOR INTERPRETATION (Appeal of an Administrative Decision)

# REQUIRED ITEMS FOR A COMPLETE APPLICATION:

The following items are <u>required</u> in order to file an application for interpretation to the Board of Adjustment.

- A completed application with all information provided. Additional information may be provided as an addendum to the application.
- Standing to Appeal Status: A letter stating that the appellant meets the requirements as an Interested Party as listed in Section 25-1-131(A) and (B) of the Land Development Code. The letter must also include all information required under 25-1-132(C).
- Site Plan/Plot Plan drawn to scale, showing present and proposed construction and location of existing structures on adjacent lots.
- Payment of application fee of \$360.00 for residential zoning or \$660 for commercial zoning. Checks should be made payable to the City of Austin.

An appeal of an administrative decision must be filed by the 20<sup>th</sup> day after the decision is made (Section 25-1-182). Applications which do not include all the required items listed above will not be accepted for filing.

If you have questions on this process contact Susan Walker at 974-2202.

To access the Land Development Code: sign on to: www.ci.austin.us.tx/development

APPLICANT/AGGRIEVED PARTY CERTIFICATE — I affirm that my statements contained in the complete application are true and correct to the best of my knowledge and belief.
Signed Margaret G. Butler
Mailing Address 7100 Bright Star In.
Signed Margaret G. Butler  Mailing Address 7100 Bright Star In.  City, State & Zip Austin, Tx. 78736 Phone (512) 699-6692
OWNER'S CERTIFICATE — I affirm that my statements contained in the complete application are true and correct to the best of my knowledge and belief.
SignedPrinted
Mailing Address
City, State & Zip Phone

APPLICANT/AGGRIEVED PARTY CERTIFICATION contained in the complete application are true at and belief.  Signed	Printed FRANK W. GOODLOE
Mailing Address 6/05 COVERED TR	DUE DRI DIVITO
City, State & Zip 4 UST N TX, 18	736 Phone 512 750 115 1
OWNER'S CERTIFICATE — I affirm that my sta application are true and correct to the best of m	atements contained in the complete y knowledge and belief.
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#### ORDINANCE NO.

AN ORDINANCE AMENDING SECTION 25-2-921 OF THE CITY CODE RELATING TO TEMPORARY USES.

# BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

PART 1. Subsection (C) of City Code Section 25-2-921 (Temporary Uses Described) is amended as follows:

- (C) An outdoor public, religious, patriotic, or historic assembly or exhibit, including a festival, benefit, fund raising event, or similar use that typically attracts a mass audience may be permitted as a temporary use under this division if:
  - the use is located on a property with a principal developed use of religious assembly, private primary educational facilities, private secondary educational facilities, public primary educational facilities or public secondary educational facilities or community recreation (public) and the number of events per property does not exceed four per year, at no more than two days per event;
  - (2) [(1)] for a gathering of not more than 50 persons, the use is located in an SF-4 or less restrictive zoning district;
  - (3) [(2)] for a gathering of more than 50 persons, the use is located in an LO or less restrictive zoning district; or
  - (4) [(3)] for an exhibit, the use is located in a GR or less restrictive zoning district.
- (D) This provision does not apply to religious services held on property with a principal developed use of religious assembly. A permit is not required for religious services.

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#### Recommendation for Council Action

Austin City Council Item ID 28859 Agenda Number 72.

Meeting Date: 11/21/2013 Department:

Planning and Development Review

#### Subject

Approve second and third readings of an ordinance amending City Code Section 25-2-921 to allow properties that are primarily used for certain civic uses to obtain temporary use permits for public assembly. THE PUBLIC HEARING FOR THIS ITEM WAS HELD AND CLOSED ON APRIL 25, 2013.

## Amount and Source of Funding

#### Fiscal Note

Purchasing	
Language:	
Prior Council	April 25, 2013: Council conducted a public hearing and approved on first reading,
Action:	
For More	Greg Dulton, 512-974-3509.
Information:	
Boards and	March 12, 2013 - Approved by Planning Commission on a 8-0 vote with Commissioner
Commission	Anderson absent.
Action:	
MBE / WBE:	
- 1 T	
Related Items:	

## Additional Backup Information

This amendment has the following proposed changes:

Certain properties are currently prohibited from applying for temporary permits for outdoor events, depending on the zoning of the property. The proposed amendment would allow a property whose principal developed use is religious assembly, private primary educational facilities, private secondary educational facilities, public primary educational facilities, or public community recreation, to apply for a temporary use permit for outdoor assembly, regardless of zoning district. The number of events would be limited to four per year per property, at no more than two days per event.

Staff recommends approval of this amendment.

#### ORDINANCE AMENDMENT REVIEW SHEET

Amendment: C20-2012-016 Temporary Outdoor Public Assembly

<u>Description</u>: Consider an amendment to an ordinance amending chapter 25-2-921 of the City Code relating to temporary outdoor public assembly, to allow religious and educational institutions to hold temporary outdoor public assemblies.

Proposed Language: See attached draft ordinance.

Staff Recommendation: Staff recommends this amendment.

Background: Initiated by Planning Commission on September 25, 2012

Under the current code, certain temporary outdoor events are only allowed in certain zoning districts, depending on the number of attendees at said events. These events can include public, religious, patriotic, or historic assembly or exhibit, including a festival, benefit, fund raising even, or similar use. Temporary outdoor public assembly events held by churches and schools, which often have residential zoning, are currently prohibited or restricted in conducting temporary outdoor events if their zoning is residential. The proposed code amendment would allow properties whose principal use is religious, educational, or community recreation, to apply for a temporary use permit to hold a temporary outdoor public assembly event, up to four events per property, per year, for a duration of two days maximum per event.

#### **Board and Commission Actions**

Planning Commission Subcommittee on Codes and Ordinances

January 15, 2013: Recommended the item to full Planning Commission. Vote: 4-0.

February 19, 2013: Unanimously recommended this item to full Planning Commission on, with the following amendment: Cap the number of temporary permits for this type of event at four per year per property. Vote: 6-0.

Planning Commission

January 22, 2013: A motion to postpone and send the item back to Codes and Ordinances Subcommittee for further discussion. Vote: 8-0.

March 26, 2013: Approved on an 8-0 vote.

Council Action

April 25, 2013: Approved on first reading on a 6-0 vote, with

September 24, 2013: Second/third reading of the item has been set.

Ordinance Number: NA

City Staff: Greg Dutton

Phone: 974-3509

Email: greg.dutton@austintexas.gov



#### MEMORANDUM

To:

Mayor and Council

From:

Gregory I. Guernsey, AICP, Director

Planning and Development Review Department

Date:

November 18, 2013

Subject:

Item 72 - Code Amendment - Temporary Use Permits for Public Assembly

November 21, 2013 Council Agenda

Item 72 on the November 21, 2013 Council agenda is a code amendment posted for second and third reading that would allow properties that are primarily used for certain civic uses to obtain temporary use permits for public assembly. Staff is withdrawing its request for approval of this code amendment.

Last year, responding to a citizen complaint, the Code Compliance Department cited the Delores Catholic Church in Montopolis for having an outdoor festival without a temporary use permit. Furthermore, the Church was informed that because the church is zoned single-family, it would be unable to pull a temporary use permit. A member of the church, Mr. Gavino Fernandez, spoke to both the Planning Commission and the City Council at citizen communications about the issue.

At the request of city staff, the Planning Commission agreed to initiate a code amendment on September 25, 2012, to address the issue. The relevant section of current Code reads as follows:

- (C) An outdoor public, religious, patriotic, or historic assembly or exhibit, including a festival, benefit, fund raising event, or similar use that typically attracts a mass audience may be permitted as a temporary use under this division if:
  - (1) for a gathering of not more than 50 persons, the use is located in an SF-4 or less restrictive zoning district;
  - (2) for a gathering of more than 50 persons, the use is located in an LO or less restrictive zoning district; or
  - (3) for an exhibit, the use is located in a GR or less restrictive zoning district.

Staff proposed adding a new section to the above code that would allow churches, schools, and community recreation centers to be issued a temporary use permit, regardless of zoning:

(4) the use is located on a property with a principal developed use of religious assembly, private primary educational facilities, private secondary educational facilities, public primary educational facilities, or public secondary educational facilities or community recreation (public);

At the April 25, 2013 City Council meeting this ordinance passed on first reading. This would require that every church, school and recreation center pull a temporary use permit for any outdoor fundraiser, festival, fair, carnival etc. regardless of the number of attendees. Based upon testimony at first reading, staff was asked to meet with a group of concerned citizens to consider additional proposed amendments. At that meeting several ideas were proposed: limit events to four times a year; prohibit the pulling of an outdoor sound permit in conjunction with a temporary use permit; cap the hours during which an event could be held; and future temporary use permits if two or more violations occurred.

While considering these options, Planning and Development Review (PDR) staff consulted with the Fire Department, Code Compliance Department, Austin Community College, Austin Independent School District and the Catholic Diocese of Austin. It became apparent that even amending the Code to allow a temporary use permit for these uses would be problematic: the Fire Department would need to review and inspect each event; Code Compliance would have to investigate the events, most of which occur on weekends, to ensure the permit had been issued; a tracking mechanism would also have to be put into place to ensure the number of allowable annual events were not exceeded. Some facilities, especially high schools, have far more than four events per year. None of the entities we spoke with felt it was necessary for these types of events to pull temporary use permits.

Upon further consideration, PDR staff is of the opinion that school and church fairs and festivals are integral, customary, and incidental to the primary use. In other words, a part of being an elementary school is having a fall carnival, just as much as recess or outside gym class. Likewise, a church having an outdoor festival is a common practice that has been done for a very long time. Having the festival does not temporarily change the use of the property – it is still being used as a church – just as a youth group meeting outside would be. These types of events have long occurred in Austin and until now have not been a problem. To our knowledge, only a single individual has issued complaints against two Catholic churches regarding outdoor festivals. There does not, however, seem to be a community-wide concern with these types of events occurring as they always have in the past.

While the current Code does mention "religious assembly...fundraiser and benefits" as needing temporary use permits, the staff believes this is intended for different circumstances. Examples might include a traveling preacher setting up a large tent for a revival on a vacant lot; or a school using a piece of property other than the school grounds for an event; or an event hosted on church or school property that is not related to either use. An example of the latter would be if a church leased its property out for a rock concert. Staff is in agreement that these events are a temporary change of use and therefore a permit is required.

For the type of fair, festival, and carnivals that have been occurring for many decades and are important fundraisers for churches and schools, PDR staff does not believe a temporary use permit should be required and therefore is withdrawing its request that this Code amendment be approved.

If you have any questions please feel free to contact me at (512) 974-2387 or Jerry Rusthoven at (512) 974-3207.

CC: Marc A. Ott, City Manager
Sue Edwards, Assistant City Manager
Carl Smart, Director Code Compliance Department
Chief Rhoda Mae Kerr, Austin Fire Department
Jerry Rusthoven, Division Manager, Planning and Development Review Department

## EXHIBIT 18

#### **Robert Kleeman**

From:

Lloyd, Brent <Brent.Lloyd@austintexas.gov>

Sent:

Thursday, January 09, 2014 1:48 PM

To:

Robert Kleeman

Subject:

Board of Adjustment Appeal

Follow Up Flag:

Follow up Flagged

Flag Status:

#### Robert -

I hope you enjoyed the holidays and that your new year is off to a good start.

I'm writing in regards to your Board of Adjustment ("BOA") appeal, dated December 6, 2013, which challenges statements made in a memo from Director Greg Guernsey to the City Council in support of his decision to withdraw his department's recommendation for a code amendment previously proposed by his staff. The amendment would have authorized the issuance of Temporary Use Permits ("TUPs") for fairs, festivals, and similar activities occurring at schools and churches.

PDRD has determined that Director Guernsey's memo is not an "administrative decision" and is therefore not within the BOA's jurisdiction to review. Since I understand that you are likely to question this determination, please accept following explanation in support of the department's position:

- The BOA's appellate jurisdiction under state law is limited to actual decisions made in the enforcement of a zoning ordinance and does not extend to recommendations made by staff in the context of a legislative process. See Texas Local Gov't Code, Sec. 211.009 (authorizing the BOA to hear appeals of an "order, requirement, decision, or determination made by an administrative official in the enforcement of [a zoning ordinance]") (emphasis added).
- Director Guernsey's memo did not order, require, decide, or enforce anything, nor did it constitute a "Land Use Determination" as that term is used in City Code Section 25-1-197. Rather, the memo merely set forth his recommendation that Council not adopt new permitting requirements for schools and churches. The 2012 code enforcement incident that he mentions as background for this recommendation had been resolved long before the memo was issued.
- The positions outlined in the memo are not new. As Director Guernsey states, fairs and festivals at schools and churches "have long occurred in Austin" without requiring TUPs, subject to the limitations outlined in his memo. His recommendation not to amend City Code to begin requiring TUPs for these activities was just that - a recommendation - and did not constitute an administrative decision.

Please do not hesitate to contact me if you wish to discuss this matter further.

Thanks,

Brent D. Lloyd Assistant City Attorney City of Austin Law Department P.O. Box 1088 Austin, TX 78767-1088 (512) 974-2974

#### EXHIBIT 19

#### Robert Kleeman

From:

Martha Salinas

Sent:

Sunday, May 18, 2014 12:49 PM

To:

Smart, Carl

Cc:

Ott, Marc; Guernsey, Greg; Acevedo, Art; peacefulresidents@earthlink.net;

president@ancweb.org; Robert Kleeman

Subject:

Re: Dolores Church Concert and Festival

#### Mr. Smart:

Although I believe the Code does not allow such activities, but I do understand that is now the City's legal and official stance. I will remind you that City Attorney Brent Lloyd stated that the Church still must secure all the proper permits and must abide by the sound decibel level.

Thank you,

#### Martha

>

> On May 18, 2014, at 10:06 AM, "Smart, Carl" < Carl.Smart@austintexas.gov > wrote:

> Ms. Salinas,

- > Thank you for your email regarding the outdoor event at Delores Catholic Church. I have conferred with Greg Guernsey and we agree that the church is allowed to hold such an event on their property in conformance with the codes. As Mr. Guernsey ruled earlier, the church does not need a TUP to hold this event.
- > If there are further problems, please feel free to contact us. Again, thank you for your communication.
- > Carl Smart
- > Austin Code Compliance.
- > (Sent from my iPhone)

>> On May 17, 2014, at 11:28 AM, "Martha Salinas" < martha\_salinas@ymail.com> wrote:

>> The Dolores church is setting up for their carnival and concert for tomorrow. Will they be cited for having a carnival and concert without permits and for having it on a residential zoned property?

>>

>> Also should the City not cite the church for not having a TUP it will set precedent that such activities are legal.

>>

>> Thank you,

>>

>> Martha

#### EXHIBIT 20-1

From: Lloyd, Brent

Sent: Friday, August 21, 2015 7:29 PM

To: Robert Kleeman

Subject: Life Austin - Interpretation of City Sound Regulations

Hi Robert -

This email responds to your letter, dated August 10, regarding the applicability of Chapter 9-2 (*Noise and Amplified Sound*) to events at Life Austin's outdoor amphitheater. As explained below, staff's decision not to require a sound permit is consistent with past practices for non-commercial properties and with the applicable provisions of city code.

#### City Code § 9-2-11 (Permit Required)

You argue that this section, which is copied below for reference, basically requires a permit from the City for any use of sound equipment—regardless of the context. Because of how broadly Chapter 9-2 defines "sound equipment," that interpretation would essentially require City approval to operate any device that produces audible sound. Casting such a wide net would not be consistent with the intent of the ordinance.

Therefore, staff has generally interpreted the phrase "audible to the public" as limiting the permit requirement to situations where amplified sound can be heard beyond the property line, by those within the city limits. Additionally, as discussed below, the separate code section governing use of sound equipment on residential property (Section 9-2-5) does <u>not</u> expressly require a permit. For that reason, it cannot be said that obtaining a permit for such events is "prescribed by this article" within the meaning of Section 9-2-11's permitting requirement.

In practical terms, staff's interpretation has meant that sound permits have not generally been required for events held at residentially zoned fraternity and sorority houses or at single-family homes. Where decibel or hours limitations are exceeded, the code enforcement process provides an appropriate remedy for violations.

# City Code § 9-2-5 (Restriction on Use of Sound Equipment in A Residential Area)

This code section, which is also copied below for reference, governs the use of sound equipment occurring on "residential property." Staff has consistently interpreted this to mean events held on property zoned as residential. Unlike the separate requirements governing amplified music at commercial venues, this code section does <u>not</u> expressly require a permit and, according to staff, has never been interpreted to require one.

Your letter suggests that this provision is inapplicable to Life Austin because its property does not contain a residential use. In support of that interpretation, you argue that the language in Subsections (B)-(C) limiting decibels & hours restrictions to "sound audible"

beyond the property line of a residence" would make no sense unless the property where sound equipment is used contains a residence.

In staff's view, however, the phrase "property line of a residence" can refer to the property line of residential structures adjacent to the property where sound equipment is used. Therefore, that phrase does not have the effect of limiting Section 9-2-5 to sites which contain a residential use. It's worth noting as well that many other requirements of City Code are specifically limited to sites "zoned <u>and</u> used" as residential. This suggests that Council would have used the phrase "zoned and used" had it intended to limit Section 9-2-5 in that manner.

#### Stubbs & Austin 360 Amphitheater

Your letter suggests that Life Austin is being treated differently than Stubbs or Austin 360 because those venues are both required to obtain sound permits. These venues are different than Life Austin, however, for the following reasons:

Stubb's is a commercial property, zoned for entertainment uses, and is thus subject to permitting requirements of Chapter 9-2 which apply to commercial venues. Austin360 is, I believe, allowed to operate as a commercial music venue under Local Government Code § 43.002 because the use was begun or planned prior to annexation.

I hope this response helps to clarify staff's interpretation of the sound ordinance. Please do not hesitate to contact us if you have further questions or concerns.

Thanks,

Brent

Brent D. Lloyd
Assistant City Attorney
City of Austin Law Department
P.O. Box 1088
Austin, TX 78767-1088
(512) 974-2974

#### CITED CODE SECTIONS

#### § 9-2-11 - PERMIT REQUIRED.

A person must obtain a permit to:

(1) operate sound equipment audible to the public as prescribed by this article, Chapter 8-1, Article 4 (Restrictions on Amplified Sound), and Section 14-8-34 (Permit Required for the Use of Sound Equipment); or

(2) deliver, finish, place, or pour concrete between 7:00 p.m. and 6:00 a.m. in the Central Business District (CBD) base zoning district at property located within 600 feet of a residence, church, hospital, hotel, or motel.

#### § 9-2-5 - RESTRICTION ON USE OF SOUND EQUIPMENT IN A RESIDENTIAL AREA.

- (A) This section applies to property zoned as residential under Section 25-2-32(B) (Zoning Districts and Map Codes).
- (B) A person may not use sound equipment that produces sound audible beyond the property line of a residence in a residential area between 10:00 p.m. and 10:00 a.m.
- (C) A person may not use sound equipment audible beyond the property line of a residence in a residential area that produces sound in excess of 75 decibels.

#### EXHIBIT 20-2

#### Kleeman, Robert

From: Kleeman, Robert

Sent: Wednesday, December 07, 2011 2:36 PM

To: Sandra Baldridge; William A. A. Dabbert; Eli del Angel

Cc: Vandelinder, David; Kim Butler; D Armentrout

Subject: FW: Sound Ordinance; Outdoor Amphitheater; SP-2011-0185C

**FYI** 

From: Lloyd, Brent [mailto:Brent.Lloyd@austintexas.gov]

Sent: Wednesday, December 07, 2011 12:03 PM

To: Kleeman, Robert

Cc: Guernsey, Greg; Pitts, Don; Murray, David

Subject: RE: Sound Ordinance; Outdoor Amphitheater; SP-2011-0185C

#### Robert -

Just wanted to follow-up with you regarding your questions to Greg. We finally got to touch base on this yesterday and both agree as to the following:

1. Can a sound permit be issued for a structure in an RR zoned district? Can a sound permit ever be issued for an RR zoned property?

Yes, the site would be eligible to request a sound amplification permit subject to all applicable requirements in Chapter 9-2. There is no blanket restriction against issuing sound amplification permits within residentially zoned areas.

However, as we've previously discussed, any permit would require an impact plan consistent with Chapter 9-2, Division 3 (*Outdoor Music Permits*). An impact plan may include site-specific limitations on outdoor music, including decibel levels and hours of operation, as well as conditions to help mitigate impacts on adjoining residential areas.

Additionally, a permit would be subject to any general limits on hours of operation that are applicable under Section 9-2-14 (*Restrictions on Permits Impacting Residential Properties*) (coped below). In applying this provision, the department measures applicable distances from the location of the sound equipment to the property line of the nearest property that is zoned and used as residential.

2. What if the structure is considered a Religious Assembly use? How is religious assembly classified under the sound ordinance when the zoning is residential?

Religious assembly is a civic use per Section 25-2-6(41) (*Religious Assembly Use*). That means the restrictions in Subsections (B) & (C) of Section 9-2-5 (*Restrictions on the Use of Sound Equipment in a Residential Area*) don't apply, since they are triggered only when a residence is located on the property.

However, as stated above, a sound amplification permit would be subject to the restrictions in Section 9-2-14 and any specific conditions included in an event impact plan. Both are intended to afford some protections to adjoining residential areas.

3. If a sound permit is not issued, what are the applicable sound regulations?

The use of sound equipment for outdoor music requires a permit issued Chapter 9-2, Division 3, Subpart B (*Live Music Permits*). See Section 9-2-35 (*Applicability*) (copied below). It would be a code violation to use sound equipment for outdoor music without obtaining the proper permit.

4. When in the process is the applicant required to apply for a sound permit? When the building permit application is filed? Prior to building permit issuance? If at the building permit stage, what is the process for your department to be notified?

The two permits are separate, and it's up to the applicant when to request a sound amplification permit. Issuance of a building permit does not authorize the use of sound equipment.

5. If the sound permit is not required for the issuance of building permit, does the building inspection department issue a building permit that includes wiring for an amplified sound system?

I am not aware of any prohibition against including wiring that may or may not be used. However, I will pose this question to the Building Official since the issue relates to administration of city technical codes.

6. Is there any action that the two adjoining neighborhoods can do under the City Code to protect themselves?

Assuming the applicant obtained a live music permit, the event impact plan would include protections to help mitigate impacts. Property owners would be free to consider installing additional mitigation, such as sound barriers, subject to applicable zoning and technical code restrictions.

7. If a sound permit is applied for, do interested parties have standing to appeal the granting of such a permit? Interested parties that are not the applicant?

Yes, all live music permits have a right of appeal except 24-hour permits that may only be issued once a month. The applicable requirements are codified in Subpart D (*Review, Notification, and Appeal*), which includes provisions for interested parties (other than an applicant) to appeal the director's decision on a permit application.

8. Have any rules been adopted or proposed relating to the sound ordinance?

No.

I hope this information is helpful. Please don't hesitate to contact me or Greg if you have further questions regarding the requirements of city code.

Thanks,

Brent D. Lloyd Assistant City Attorney (512) 974-2974

### **CITED CODE SECTIONS:**

# § 9-2-14 RESTRICTIONS ON PERMITS IMPACTING RESIDENTIAL PROPERTIES.

(A) The limitations in this section apply to all permits for the use\* sound equipment

authorized under this chapter.

- (B) The accountable official may not issue a permit for use of sound equipment within 100 feet of property zoned and used as residential, except as authorized under Section 9-2-21 (Permit for Concrete Installation During Non-Peak Hour Periods), Chapter 8-1, Article 4 (Restrictions on Amplified Sound), or Section 14-8-34 (Permit Required for the Use of Sound Equipment).
- (C) The accountable official may issue a permit for use of sound equipment, as authorized by this chapter, for property that is:
- (1) beyond 100 feet but within 600 feet of property that is zoned and used as residential, between:
  - (a) 10:00 a.m. and 8:00 p.m. on Sunday through Thursday; or
  - (b) 10:00 a.m. and 10:00 p.m. on Friday or Saturday; and
- (2) beyond 600 feet of property that is zoned and used as residential, between 10:00 a.m. and 2:00 a.m.

#### § 9-2-35 APPLICABILITY.

A live music permit is required under this subpart to use sound equipment for outdoor music that involves the amplification of sound from instruments, vocal and instrument microphones, turntables, and digital or analog devices used as part of a performance requiring human operation from song to song.

From: Guernsey, Greg

Sent: Monday, November 14, 2011 4:45 PM

To: Lloyd, Brent

Subject: FW: Sound Ordinance; Outdoor Amphitheater; SP-2011-0185C

FYI

From: Pitts, Don

Sent: Monday, November 14, 2011 3:57 PM

**To:** Guernsey, Greg **Cc:** Sandoval, Marie

Subject: FW: Sound Ordinance; Outdoor Amphitheater; SP-2011-0185C

please advise on the zoning questions.

thank you

From: Kleeman, Robert [mailto:rkleeman@munsch.com]

Sent: Monday, November 14, 2011 3:54 PM

To: Pitts, Don

Subject: FW: Sound Ordinance; Outdoor Amphitheater; SP-2011-0185C

Robert Kleeman MUNSCH HARDT KOPF & HARR, P.C. DALLAS | HOUSTON | AUSTIN

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From: Kleeman, Robert

Sent: Monday, November 14, 2011 1:18 PM

**To:** Dan.Pitts@austintexas.gov; David.Murray@austintexas.gov **Subject:** Sound Ordinance; Outdoor Amphitheater; SP-2011-0185C

The Mayor's office suggested that I contact you regarding how the City's sound ordinance will operate with respect to the improvements described in the above referenced site development permit.

The property is zoned RR. The proposed project is represented to be a Religious Assembly use which is more broadly classified as a Civic Use. This site plan includes an amphitheater with 1,000 covered seats and hill side seating behind the covered seating. Estimates of projected total attendance capacity have been as high as 3,500. I live in a neighborhood near this project.

My questions are:

- 1. Can a sound permit be issued for a structure in an RR zoned district? Can a sound permit ever be issued for an RR zoned property
- 2. What if the structure is considered a Religious Assembly use? How is religious assembly classified under the sound ordinance when the zoning is residential?
- 3. If a sound permit is not issued, what are the applicable sound regulations?

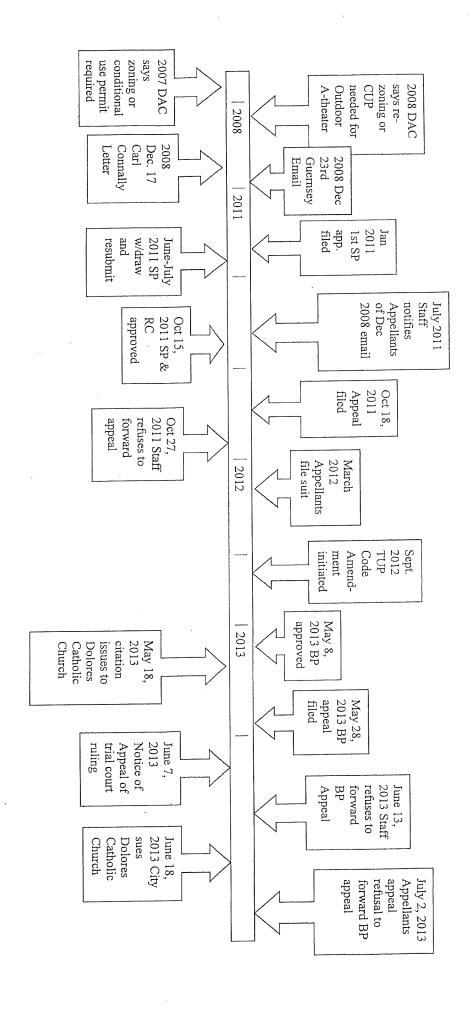
- 4. When in the process is the applicant required to apply for a sound permit? When the building permit application is filed? Prior to building permit issuance? If at the building permit stage, what is the process for your department to be notified?
- 5. If the sound permit is not required for the issuance of building permit, does the building inspection department issue a building permit that includes wiring for an amplified sound system?
- 6. Is there any action that the two adjoining neighborhoods can do under the City Code to protect themselves?
- 7. If a sound permit is applied for, do interested parties have standing to appeal the granting of such a permit? Interested parties that are not the applicant?
- 8. Have any rules been adopted or proposed relating to the sound ordinance?

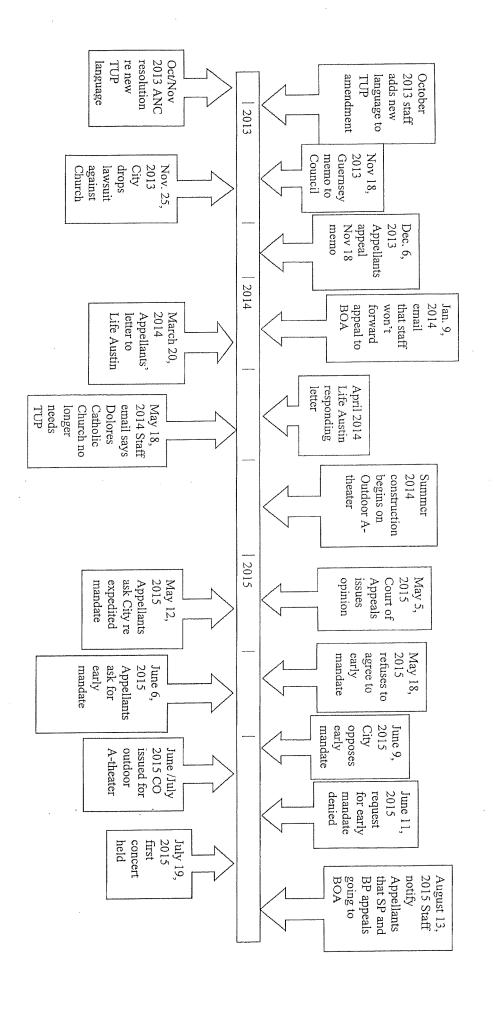
I will greatly appreciate your timely response.

Let me know if you have any questions.

# EXHIBIT 21

# Timeline







#### MEMORANDUM

To:

Vincent Harding, Chair and

Members of the Board of Adjustment

From:

Gregory I. Guernsey, AICP, Director

Planning and Zoning Department

Date:

October 26, 2015

Subject:

Case No.:

C15-2015-0147

Project:

LifeAustin Church (formerly known as PromiseLand West)

Location:

8901 State Highway 71 West

Appellants: Kim Butler and the Hill Country Estates Home Owners Association, and

Frank Goodloe and the Covered Bridge Property Owners Association.

The affected parties have agreed to a postponement this appeal request to a special called Board of Adjustment (BOA) meeting scheduled to take place on Wednesday December 9 2015.

The appellants have filed several appeals requesting an interpretation of whether the City's determination that an outdoor amphitheater within a residential zoning district to authorize certain outdoor activities as a religious assembly use under the Austin City Code is correct. In addition, several other appeals have been filed associated with the issuance of the building permit, timeliness of appeals, not forwarding appeals to the BOA, the authority to Director of the Planning and Development Review Department (PDRD) to make a use determination, the ability of PDRD director to enter a contract (public restrictive covenant) with a landowner and grant vesting rights to uses on a property.

Staff disagrees with these appeals regarding the determination of the use of the subject property and subsequent issuance of development permits for a religious assembly use as defined by the Austin City Code. The Code defines a religious assembly use as "...regular organized religious worship or religious education in a permanent or temporary building. The use excludes private primary or secondary educational facilities, community recreational facilities, day care facilities, and parking facilities. A property tax exemption is prima facie evidence of religious assembly use." Additional information regarding this appeal will be provided by Staff in advance of the December BOA meeting.

With respect to the litigation, the Court ruled in our favor on 3 of their 4 claims, and only 1 claim remains which is that appeals be forwarded to the BOA.