SNEED, VINE & PERRY A PROFESSIONAL CORPORATION ATTORNEYS AT LAW ESTABLISHED 1926

900 CONGRESS AVENUE, SUITE 300 AUSTIN, TEXAS 78701

TELEPHONE (512) 476-6955

Writer's Direct Dial: (512) 494-3135

FACSIMILE (512) 476-1825

11eHZ

Writer's e-mail address: rkleeman@sneedvine.com

December 8, 2016

<u>via email</u>

Board of Adjustment c/o Leane Heldenfels Development Services Department 1st Floor/Development Assistance Center P.O. Box 1088 Austin, Texas 78767

Re: C15-2015-0147 and C15-2015-0168; 8901 West Hwy 71, Austin, Texas 78736

Dear Chairman Burkhardt and Members of the Austin Board of Adjustment:

This firm represents the appellants in the above referenced appeals ("Appellants"). At the December 9, 2015 hearing on the appeal of the outdoor amphitheater, the Board directed the Appellants and LifeAustin to attempt to negotiate an agreement regarding the use and impacts of the outdoor amphitheater. As you know, representatives of these parties have requested multiple postponements to allow additional time to reach an agreement to resolve the appeal.

After five months of direct negotiations, the parties agreed to mediate with Dean Kilgore as the mediator. LifeAustin insisted that the mediations be conducted under the mediation rules of the Texas Civil Practices and Remedies Code and the Appellants agreed. The first mediation, held on June 28, 2016, lasted twelve hours but did not yield an agreement. A second mediation, held on July 28, 2016, lasted thirteen hours and yielded an agreement among the parties ("Mediated Agreement"). A copy of the Mediated Agreement is attached.

The Mediated Agreement obligates LifeAustin to construct and implement additional sound mitigation structures at the outdoor amphitheater. In exchange, the Appellants agree to drop the two appeals after the sound mitigation measures are completed.

As you will see, the Mediated Agreement calls for the negotiation of several provisions, including how to monitor sound levels and enforcement. Upon the negotiation of the outstanding provisions, the parties are to enter into a final Compromise and Settlement Agreement ("Final Agreement"). The Mediated Agreement is an enforceable contract under Texas law.

Pursuant to the Mediated Agreement, the parties met with City staff in August regarding possible City enforcement of the Final Agreement. Beginning in late August and through mid-October, the parties exchanged several drafts of a Final Agreement. Negotiations through

AUSTIN • GEORGETOWN

Board of Adjustment December 8, 2016 Page 2



exchanging drafts were difficult, but progress was made on many issues. Unfortunately, the parties were not able to reach agreement on several key issues.

The parties appear to be at a stalemate on whether to return to mediation or negotiations on the Final Agreement. The Appellants have requested a return to mediation and LifeAustin is refusing that request. Attached are my November 28, 2016 letter requesting a return mediation, the November 30, 2016 letter from LifeAustin's attorney and my responding December 2, 2016 letter. These letters lay out each side's perspective on returning to mediation.

Under the Mediated Agreement, "the parties agree to reconvene the mediation if a dispute arises regarding the further documentation, conclusion or performance of this settlement . . ." The Appellants are in a quandary as to how to proceed before the Board. The Appellants remain committed to complying with the Mediated Agreement and want to return to mediation to resolve the remaining issues. The Appellants are not interested in terminating the Mediated Agreement. Mr. Weisbart's November 30, 2016 letter speaks for itself on LifeAustin's position.

The Appellants request a postponement of their two cases until the Board's February 2017 meeting to provide an opportunity for the parties to return to negotiations and, if necessary, return to mediation. Additionally, I cannot attend the Board's January 2017 meeting due to vacation plans. Anticipating that the Board would be equally perplexed about the current circumstances, the Appellants have not urged or asked their members to attend the December 12, 2016 Board of Adjustment meeting.

Since it has been a year since the December 9, 2015 hearing and there are several new members on the Board, I have attached a copy of a transcript of the December 9th hearing. I ask that this letter and the attachments be added to record of the appeal regarding the outdoor amphitheater.

I hope the Board will be able to provide the parties guidance on how to proceed.

Sincerely,

SNEED, VINE & PERRY, A PROFESSIONAL CORPORATION

Robert I Klasman

RJK:dm enclosures

¹ The Appellants do not agree with many of the statements in Mr. Weisbart letter but these differences are not germane to the problem before the Board.

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A PROFESSIONAL CORPORATION ATTORNEYS AT LAW ESTABLISHED 1926

900 CONGRESS AVENUE, SUITE 300 AUSTIN, TEXAS 78701 9

TELEPHONE (512) 476-6955

Writer's Direct Dial: (512) 494-3135

FACSIMILE (512) 476-1825

Writer's e-mail address: rkleeman@sneedvine.com

December 2, 2016

Via email only
Geoff Weisbart
Weisbart Springer Hayes, LLP
212 Lavaca, Suite 200
Austin, Texas 78701

Re:

Agreement between LifeAustin and Covered Bridge POA and Hill Country Estates HOA; November 30, 2016 Draft Final Agreement

Dear Geoff:

The Covered Bridge Property Owners Association and the Hill Country Estates Home Owners Association (collectively, the <u>Associations</u>) have instructed me to respond to your November 30, 2016 letter.

In your letter you state: "The Church simply needs to know whether it has an agreement with the HOAs, and if not, it is time for a vote of the BOA." The simple answer is the Memorandum of Settlement Agreement signed by the Associations and your client on July 28, 2016 (Mediated Agreement) is the agreement between the parties. As you well know, the Mediated Agreement is an enforceable contract pursuant to Section 154.071 of the Texas Civil Practices and Remedies Code.

The Mediated Agreement identifies several issues that require further negotiation that will be included in a final agreement described in Section 2 of the Mediated Agreement as "... a formal compromise and settlement agreement reflecting the terms hereof." (Final Agreement)

Section 3 of the Mediated Agreement states: "The parties agree to reconvene the mediation if a dispute arises regarding the further documentation, conclusion or performance of this settlement (but this provision does not imply that this agreement is not otherwise enforceable according to its terms)."

The negotiation of the Final Agreement has been difficult and contentious due to the complexity of the issues and the mutual mistrust between the parties, as evidenced by the tenor and content of your November 30, 2016 letter. As you know, several drafts of the Final Agreement were exchanged between late August and early October. As suggested in your October, 10, 2016 letter, it had become apparent that the process of exchanging drafts was unlikely to facilitate reaching an agreement on the terms of a Final Agreement.

In response to your suggestion to reconvene mediation with Dean Kilgore, the Associations asked for a face to face meeting with LifeAustin, including attorneys, but without a mediator. The Associations felt that a face to face meeting with representatives of LifeAustin would create an opportunity for better communication and understanding between the parties; especially after the extraordinarily lengthy and difficult 25 hours of mediation (with less than 2 hours of direct communications between the parties) and the two months of exchanging draft documents.

LifeAustin agreed to a face to face meeting and both sides worked together to identify the priority of issues to be discussed at the November 10, 2016 meeting. The first and most important issue for the meeting

Geoff Weisbart December 2, 2016 Page 2



was how the Associations would be able to monitor the front of house sound limit established in the Mediated Agreement.

Shortly after the beginning of the November 10th meeting, representatives of the Associations and LifeAustin met face to face (with attorneys present) to discuss various aspects and capabilities of the permanent sound level monitoring system at the outdoor amphitheater. It was a cordial and productive discussion lasting less than forty-five minutes. Unfortunately, the parties never met face to face again that day. Instead, you shuttled back and forth between the parties. The meeting ended with no agreement on monitoring sound levels or any other issue and with all parties experiencing high levels of frustration.

Over the ensuing weekend, the Associations assessed the failure of the November 10th meeting and determined that returning to mediation was the only viable path to successfully completing the Final Agreement. At the Board of Adjustment meeting on November 14th, I informed you of the Associations' intent to request a return to mediation. You responded positively to a return to mediation. On November 15th, I sent you an email conveying the Associations' formal request to return to mediation and a request for confirmation that LifeAustin would return to mediation. On November 28th I sent you a letter asking again for a response to the Associations' request to return to mediation.

In your responding letter of November 30th you assert that LifeAustin is no longer contractually obligated to participate in mediation because LifeAustin and the Associations modified Section 3 of the Mediated Agreement by meeting without a mediator. It is, frankly, absurd to say that the parties engaging in further negotiations, as contemplated by the Mediated Agreement, somehow waived or amended the specific agreement to engage in mediation. The Associations have never agreed to amend Section 3 or any other material provision of the Mediated Agreement because no such amendment has ever been discussed or even proposed.

Likewise, you know that the draft Final Agreement transmitted with your November 30th letter is not acceptable to the Associations. This "accept our terms or else" tactic reasonably appears to be an attempt to intimidate the Associations.

While the negotiating process has been frustrating, tiresome and more recently fraught with harsher rhetoric, the Associations remain fully committed to meeting their obligations under the Mediated Agreement. On behalf of the Associations, I respectfully request that LifeAustin abandon its threatening positions and return to mediation. Based on our previous discussions, I believe there are only a few issues to negotiate. Resolving these last issues may be difficult, but not impossible if the parties negotiate in good faith.

I hope from you as soon as possible.

Sincerely,

Robert J. Kleeman

RJK/dm

cc:

Mike Kirk Kim Butler

Geoff Weisbart gweisbart@wshllp.com direct 512.652.5781

412

November 30, 2016

VIA EMAIL: rkleeman@sneedvine.com

Robert Kleeman Sneed, Vine & Perry 900 Congress Avenue, Suite 300 Austin, Texas 78701

Re: LifeAustin Church, the Hill Country Estates Home Owners Association and

the Covered Bridge Property Owners Association

Dear Robert:

This letter is intended to respond to your November 15, 2016 email and the included request to return to mediation.

I hope you will recall, that on October 10, 2016, I wrote to you as counsel for the HOAs, requesting a return to mediation so that we could finalize the draft Agreement. After your receipt of my letter, you indicated to me that the HOAs declined the request to return to mediation, instead asking to meet without a mediator, opting out of the re-mediation requirement. You told me that your clients did not want to incur the cost and time associated with another mediation session.

Despite having made the mediation return request, the Church agreed to the HOAs' request to opt out of the re-mediation requirement. You might also recall that once the Church agreed to the re-mediation opt out request, the HOAs then placed several demands on the Church before the HOAs would even attend the meeting. One of those demands was that Pastor Randy Phillips had to be in attendance for the full scheduled time set aside for the meeting. The Church agreed, and Pastor Phillips set aside time to meet with the HOAs, as did four other Church representatives. Another demand made by the HOAs after the Church agreed to the opt out request was the deletion of certain language in two paragraphs of Section 2 of the then current draft Agreement. Again, the Church agreed to the demands of the HOAs, without any further negotiation, to help bring about the meeting and see whether the draft Agreement could be finalized. All we asked was for the HOAs to be prepared to finalize the Agreement at the meeting.

The Church then met with the HOAs and yourself at our offices for our scheduled four hour meeting. I had made it clear to you that the Church was coming to the meeting, with the intent of completing and signing the Agreement, so that the Church could begin the process of finishing the work described in the sound mitigation plan. I even spent ninety minutes with you before the meeting, going over the draft, to help identify issues that you wanted to address at the





meeting. During our call, you even indicated that you wanted to re-negotiate the enforcement terms you provided, which the Church had accepted.

Unfortunately, at the meeting, the HOAs did not seem to even get past their first issue, access to logs, despite the fact that we went over the prescribed time limit by two hours. From the Church's perspective, the time in the meeting was spent not on moving the ball forward to allow for the construction of the Plan improvements, but on changing log demands by the HOAs that seemed to be inconsistent and difficult to discern. Please recall that the HOAs even, two days before our meeting, threatened to not show up if full online access to the logs was not agreed to by the Church-something that I had to advise you was clearly not contemplated in the mediation agreement.

As you know, no agreement was reached at the meeting. Now it appears the HOAs will be asking for another postponement of the BOA vote, and have now asked to disregard their request to opt out of the re-mediation requirement. I hope you can appreciate that from the Church's standpoint, the process of negotiation of the final details of the Agreement have become too monocular, too detailed and too maddening to seemingly come to a final signed Agreement with the HOAs. The Church simply needs to know whether it has an agreement with the HOAs, and if not, then it is time for a vote of the BOA.

So, in an effort to try one last effort to complete the Agreement, the Church reviewed the comments you provided to me in our lengthy phone call, and went back to modify the final draft, so that the HOAs can be made aware of what the Church will accept and agree to. I am enclosing the Agreement, with the changes you requested that the Church will accept. Upon execution of this Agreement by the HOAs, the Church will begin to seek approval for and build the sound mitigation components of the Plan, all of which will materially benefit the members of the HOAs.

To date, the evidence has been quite clear that the Church has been in full compliance with the City noise ordinances and all City of Austin requests. The Plan represents a sincere effort by the Church to comply to even higher standards than it lawfully must comply with. The Plan also provides for additional sound reduction, something it is not required to provide. I suspect that the attached Agreement does not contain every little non-material item that you or the HOA representatives wanted in the final Agreement, but I hope you and the HOA representatives will balance the benefit of what the HOAs are receiving with the reality that the Church is fully compliant with all noise ordinances and with all laws. The Church is not required to extend these concessions, but has done so to try and make things better for everyone.

The Church is prepared to sign the Agreement, upon notice that the HOA representatives have signed the Agreement. The Church will then begin the process of obtaining approvals to build the plan, make the initial changes required under the Plan, build the improvements and at the prescribed time, record the Memorandum as a restrictive covenant.





Please understand that the Church, in light of what has occurred, does not believe it has an obligation to re-mediate the drafting disagreement. In the event that the HOAs do not agree to execute the Agreement, the Church will ask that the BOA proceed to a vote on December 12.

The Church simply asks that if the Agreement is going to be accepted, that it be signed and returned by the HOAs by 5:00 p.m. CST, Monday, December 5, 2016. If we do not receive the Agreement executed by the HOAs by 5:00 p.m. CST on December 5th, we will assume your clients are refusing to execute the Agreement and the Church will proceed accordingly.

Thank you for your prompt attention to this matter.

Sincerely,

Geoffrey D. Weisbart

-18 0/-

Enclosure

c: Steve Metcalfe (Via Email - smetcalfe@mwswtexas.com)
Michele Rogerson Lynch (Via Email - mlynch@mwswtexas.com)
Nicole LeFave (Firm)

SNEED, VINE & PERRY

A PROFESSIONAL CORPORATION ATTORNEYS AT LAW ESTABLISHED 1926

900 CONGRESS AVENUE, SUITE 300 AUSTIN, TEXAS 78701 4/4/

FACSIMILE (512) 476-1825

Writer's e-mail address: rkleeman@sneedvine.com

TELEPHONE (512) 476-6955

Writer's Direct Dial: (512) 494-3135

November 28, 2016

Mr. Geoff Weisbart Weisbart Springer Hayes 212 Lavaca Street, Suite 200 Austin, Texas 78701

via email: gweisbart@wshllp.com

Re:

Settlement negotiations between LifeAustin Church, the Hill Country Estates Home Owners Association and the Covered Bridge Property Owners Association

Dear Geoff:

At the November 14, 2016 Board of Adjustment meeting, I informed you that my clients intended to request a return to mediation to resolve the outstanding issues to achieve a final agreement pursuant to the mediated settlement agreement. On November 15, 2016, I sent you an email confirming my clients' request to return to mediation with Dean Kilgore. I also conveyed my clients' desire to hold the mediation before the December 12th meeting of the Board of Adjustment.

In my November 15, 2016 email I requested confirmation that your client is willing to return to mediation. So far I have not received any response to my request for such confirmation. I understand from your office that you were out of the country for a portion of the week of November 14th and that last week was a short week due to Thanksgiving, but it has been two weeks since I presented my clients' request to return to mediation. I again request written confirmation that your client is willing to return to mediation. If I do not receive the requested confirmation by November 30, 2016, my clients will have no alternative but to conclude that your client is not willing to return to mediation pursuant to the mediated settlement agreement.

I look forward to hearing from you by November 30, 2016.

Sincerely,

Robert J. Kleeman

RJK/dm

cc:

Covered Bridge POA Hill Country Estates HOA

AUSTIN

GEORGETOWN

Geoff Weisbart gweisbart@wshllp.com direct 512.652.5781

4142

November 23, 2015

VIA E-MAIL

City of Austin Board of Adjustment c/o Leanne Heldenfelds Board of Adjustment Liaison City of Austin One Texas Center, 5th Floor 505 Barton Springs Road Austin, Texas 78704

Re: Interpretation Appeal, 8901 State Highway 71 West (LifeAustin Church), case number c15-20150147

Dear Members of the Board of Adjustment:

This firm, together with the law firm of Metcalfe Wolff Stuart & Williams, LLP, represents LifeAustin Church ("the Church") in the above-referenced matter. By way of this letter, the Church intends to correct several of the misstatements contained in Appellants' filings, and bring to your attention several important matters of fact and law that are relevant to your review of Director Greg Guernsey's decision to allow the Church to build and use the LifeAustin Amphitheater ("the Amphitheater") for religious assembly purposes.

I. Factual Background

The arts, and music in particular, are an essential aspect of the Church's ministry. One of the Church's guiding principles is to think and act on the imaginative ideas of the Holy Spirit in all that it does, including the expression of art, dance, drama, and music. In addition to worshiping through songs, music is part of the way in which members of the Church prepare their hearts and minds to hear the word and to respond to that word. The Amphitheater exists to bring transformation to the community through the arts given by the Creator, in an outdoor setting that brings members closer to the Creator. For this reason, each event at the Amphitheater involving the arts is a praise and worship service. The Church also believes that the Amphitheater and the type of modern Christian events it holds helps the Church with its mission to bring people to the Church who likely would not come to a more traditional church. The Amphitheater is a key component in the Church's mission to spread its seeds of faith. See Exhibit A, Declaration of Pastor Randy Phillips.

¹ A property tax exemption is prima facie evidence of religious assembly use. AUSTIN, TEX. LAND DEV. CODE § 25-2-6(B)(41). The Church property carries the EX-XV exemption, which is the exemption code for public property, religious organizations, charitable organizations, and other property not reported elsewhere. *See* http://propaccess.traviscad.org/clientdb/PopupCodesDescription.aspx?CodeType=Exemptions. Proof of the Church (and Amphitheater's) property tax exemption status is attached as Exhibit B.





The Amphitheater is a project eight years in the making. The Church engaged leading engineers and employed top-of-the-line sound mitigation measures to minimize the impact of the Amphitheater on the surrounding neighborhoods. The finished Amphitheater has 1,000 covered seats and available space for 500 on the hillside. Since the first event at the Amphitheater in July 2015, at all times the Church has operated the Amphitheater in compliance with the directives it has received from the City of Austin ("the City"), as well as state and federal law, as described more fully in detail below.

A. City Directives

Appellants' allegations of "secret meetings" and "secret determinations" are factually inaccurate. The land use determinations made by City staff, and particularly the one made by Mr. Guernsey regarding the religious assembly nature of the Amphitheater, were conducted in the ordinary course of Mr. Guernsey's role as Director of the Planning and Development Review Department. While Appellants repeatedly assert that it was incumbent upon the Church to seek a rezoning or conditional use permits, the City did not require the Church to do so.²

At all times the Church has complied with the directives of the City as it developed the land at issue in this appeal. The Church entered into the Restrictive Covenant, attached as Exhibit C, because the City required them to do so as a condition precedent to approving the Church's site development plan. See Exhibit D, Hanrahan Letter, describing the restrictive covenant as a condition precedent to approval of a site development plan.

At the City's direction, the Church also went through the process of applying for an Outdoor Music Venue Permit ("OMV Permit"). Upon review of the OMV Permit application, however, the City indicated that the Amphitheater was not a commercial use and therefore should operate in accordance with Section 9-2-5 of the City Code. As such, the Church withdrew its OMV Permit application. Section 9-2-5 prohibits the Church from using sound equipment that produces sound in excess of 75 decibels at the property line, and allows for sound that is audible beyond the property line only between the hours of 10:00 a.m. and 10:00 p.m. See

Court of Appeals decision, p. 11. For the convenience of the BOA, the full decision of the Court of Appeals is attached as Exhibit E. It should also be noted that the Church was not a party to this lawsuit, so its voice was not heard by the trial court or the appellate court.

² The Court of Appeals specifically found that Mr. Guernsey had the authority to make the determinations he made, and take the actions he took. Specifically, the Court of Appeals' decision stated:

Section 25-2-2(A) of the land development code states that "the director of the Planning and Development Review Department shall determine the appropriate use classification for an existing or proposed use activity." AUSTIN, TEX., LAND DEV. CODE § 25-2-2(A). Here, with respect to each complained-of activity—Guernsey's email, the restrictive covenant, approval of the site application, or any other activity determined to be a use classification—Guernsey had the statutory discretion to make such determinations and/or take such actions. See id. Therefore, we hold that this claim is barred by immunity. See Saenz, 319 S.W.3d at 920.





Austin City Code § 9-2-5. Appellants do not allege that the Church has ever violated this ordinance. To be clear, any resident of the Appellant homeowners associations could operate amplified sound at this same level and during these same hours under the City Code. This is not a special privilege that has been granted to the Church.

As a part of the OMV Permit process, Don Pitts, the City Music Program Manager, conducted a sound test at the Amphitheater in June 2015. The Church maintains a state-of-theart sound monitoring system on its property, with sound monitors at the front of house position, the stage left property line, and the stage right property line. Although the OMV Permit application was withdrawn and no formal action was taken as to the application, Mr. Pitts and the Austin Police Department produced a sound report that concluded, "As far as the requirements of state law and city ordinance, the sound levels are significantly lower at the property line than what is allowed." The report further stated that the Church had gone above and beyond in its sound mitigation efforts. The report is attached as Exhibit F. The report also noted that there was no sound from the Amphitheater audible in the Covered Bridge neighborhood during the test, and that sound was below allowable levels in the Hill Country Estates neighborhood, the only Appellant found by the Court of Appeals to have the right to bring this appeal before this Board, assuming this Board is satisfied that Hill Country Estates has standing to do so.³

The Church strongly disagrees with Appellants' characterization that the Church has a "penchant for disregarding City Code," particularly when they mention only two alleged citations in the past eight years. The Church has endeavored, and continues to endeavor, to operate the Amphitheater pursuant to all directives that it receives from the City, including the restrictions contained in the Restrictive Covenant and the City Code noise ordinances.

Additionally, Appellants contend that the Church should have been required to obtain a Temporary Use Permit ("TUP"), pursuant to a potential 2013 code amendment to City Code Section 25-2-921(C) concerning outdoor uses in residential zoning districts. Not only did the City not pass such an amendment, but such an amendment would not have applied to the Church.

⁴ The Church acknowledges that it has received three notices of violations from the City related, respectively, to its septic system, its recycling plan, and its site plan. None of these notices involved the Amphitheater, and each was rectified promptly after it was brought to the Church's attention.

³ The Court of Appeals held that the trial court was correct in dismissing Covered Bridge's claims, as Covered Bridge did not file a separate appeal related to the Church's project. As a further, and elementary, matter, the Church asserts that Hill Country Estates is not in the City of Austin, and does not have standing for this appeal. AUSTIN CITY CODE § 25-1-2(A)(1). It is neither in the zoning jurisdiction nor within "500 feet" of the Church's property to assert rights under City Code. *Id.* § 25-2-2(c). It is neither "immediately adjoining" nor with "200 feet" of the Church to assert rights under Chapter 211, even if this was a zoning case, which it is not. Tex. Loc. Gov't Code § 211.006(d)(2), § 211.007(c). The issue of standing to even bring this particular appeal must be determined by the Board of Adjustment. *See* Court of Appeals decision, p. 14. The Church's position, based upon the full facts, is that Hill Country Estates lacks standing for this appeal. The City of Austin agrees with the Church's position, as it also raised these points in its Plea to the Jurisdiction in the trial court.





Because the Church's site development permit was issued in 2011, the Church likely would be grandfathered in from a 2013 amendment.

The neighbors also contend that the Church should be required to seek a Conditional Use Permit ("CUP"). However, the City resolution (20120412-024) and ordinance (20130228-074) were enacted after the Church's site development permit was issued, and therefore the Church is grandfathered from obtaining a CUP.

B. Operation of the Amphitheater

While Appellants make much of public statements made many years before the Amphitheater was built, let alone operational, the relevant evidence for this Board is how the Amphitheater is operated in practice today. The undisputed evidence is that the Church has continuously listened to and addressed the City's directions concerning the use and construction of the Amphitheater, to make sure it is in complete compliance with all City regulations. Each event held at the Amphitheater since it began its operations in July 2015 has been for the purpose of religious assembly. The Amphitheater is scheduled to hold approximately 20 events total in 2015, for an average of 3.33 events per month. All of these religious assembly events have been operated in compliance with City directives, City Code, and the Restrictive Covenant.

The Church does not use the Amphitheater for commercial, for-profit events and operates in full compliance with the Restrictive Covenant. See Exhibit G, Declaration of John Capezzuti. The Restrictive Covenant allows the Church to collect money from ticketed events only for the purpose of covering its own operating expenses. See Exhibit C, Restrictive Covenant, at I.D. ("Except for occasional charitable events . . . [t]icketed events may charge only nominal fees to cover utilities, maintenance, and other administrative and operational expenses."). The Church reads the Restrictive Covenant to prohibit use of the Amphitheater for commercial, for-profit events.

Many of the events at the Amphitheater are free to the public, with the Church paying the costs for artists to appear. When the Church has an event for which a ticket is necessary, ticket proceeds generally are to the benefit of the performing artist, the artist's booking agent, and/or the third-party ticket vendor. The nominal fees the Church receives as the result of ticket sales rarely cover even the Amphitheater's operating expenses. Again, the Church is allowed to recoup its utilities, maintenance, and other administrative and operational expenses pursuant to the Restrictive Covenant.

⁵ The Church questions Appellants' ability to contest the Restrictive Covenant, as that document is a contract between the City and the Church to which Appellants are not a party and are not beneficiaries. Additionally, the Restrictive Covenant makes clear that it can be "modified, amended, or terminated only by joint action of both (a) the Director of the Planning and Development Review Department of the City of Austin, and (b) all of the Owners of the Property at the time of the modification, amendment or termination." Exhibit C, Restrictive Covenant, at IV.D.





In sum, the Church operates the Amphitheater no differently than the Main Worship Center building itself. The Amphitheater holds the same types of events as would be held in the Main Worship Center, but in a different building on the Church's property. The Amphitheater is the Church. Mr. Guernsey has previously determined that this is an acceptable religious assembly use, and his determination is supported not only by City Code, but also by the applicable state and federal laws that govern the use of land for religious assembly purposes.

II. Applicable State and Federal Law Concerning Religious Land Use.

The Amphitheater presents a special case for this Board's review because it involves religious land use. State and federal law contemplate protections for religious assembly that are much broader than the City Code definition. To the extent City law conflicts with those state and federal provisions, the state and federal provisions control.

A. The Texas Religious Freedom Restoration Act

The Texas Religious Freedom Restoration Act ("TRFRA") provides that "a government agency may not substantially burden a person's free exercise of religion" unless the government agency can show that the application of the burden furthers "a compelling government interest" and is also "the least restrictive means of furthering that interest." Tex. Civ. Prac. & Rem Code § 110.003. "Free exercise of religion" is defined as "an act or refusal to act that is substantially motivated by sincere religious belief." Id. § 110.001(a)(1). "[I]t is not necessary to determine that the act or refusal to act is motivated by a central part or central requirement of the person's sincere religious belief." Id.

A municipality of the state of Texas, such as the City of Austin, and a board of municipality, such as the Board of Adjustment, each qualify as a "government agency," and therefore are prohibited from imposing substantial burdens on free exercise. *Id.* § 110.001(2). TRFRA applies to any ordinance, rule, order, decision, practice, or other exercise of governmental authority and to any act of a government agency in granting or refusing to grant a government benefit to an individual. *Id.* § 110.002.

The Texas Supreme Court interpreted TRFRA for the first time in *Barr v. City of Sinton*, 295 S.W.3d 287, 300 (Tex. 2009). The Court's analysis sets forth four questions for a court's consideration when a violation of TRFRA is alleged: (1) Does the ordinance or action in question burden the free exercise of religion? (2) Is the burden substantial? (3) Does the ordinance further a compelling government interest? and (4) Is the ordinance the least restrictive means of furthering that interest? *Id.* at 299. The *Barr* decision is attached as Exhibit H.





1. Free Exercise

At the outset, it is important to note that the City has already determined that the Amphitheater is for the purpose of religious assembly. Moreover, courts generally will not question the sincerity of particular religious beliefs, because, as the United States Supreme Court has repeatedly stated, "[i]t is not within the judicial ken to question the centrality of particular beliefs or practices to a faith, or the validity of particular litigants' interpretations of those creeds." Emp. Div., Dep't of Human Res. v. Smith, 494 U.S. 872, 887 (1990) (citation omitted). Only Appellants contend that religious freedom is not at issue here, and only with reference to the City Code's strict definition of what constitutes "religious assembly." TRFRA, however, contemplates protections for free exercise that are much broader than what City Code allows.

2. Substantial Burden

In the Barr case, Plaintiff Pastor Rick Barr offered housing and religious instruction to men recently released from prison in two homes he owned in the City of Sinton. Barr, 295 S.W.3d at 290. In response to this activity, the city passed an ordinance that effectively banned Barr's ministry from the city. Id. The city argued that Barr's free exercise was not involved because a halfway house need not be a religious operation, but the Court rejected that argument, noting that "the fact that a halfway house can be secular does not mean that it cannot be religious." Id. at 300 (emphasis in original). Here too, just because an amphitheater can be secular does not mean that the Church's Amphitheater cannot be religious.

The Court went on to define "substantial" as having two basic components: "real vs. merely perceived, and significant vs. trivial." *Id.* at 301. "[T]he focus is on the degree to which a person's religious conduct is curtailed and the resulting impact on his religious expression." *Id.* The burden is measured from the perspective of the person and not the government agency. *Id.* Because the ordinance at issue in the *Barr* case ended Barr's ministry as a practical matter, the Court concluded that the ordinance substantially burdened Barr's free exercise. *Id.*

The Court further noted that "a burden on a person's religious exercise is not insubstantial simply because he could always choose to do something else." *Id.* at 303. Additionally, nothing in TRFRA suggests that an individual must be cited or charged with a crime under a challenged law in order to establish that the burden on his free exercise imposed by that law is substantial. *Id.* Finally, "[a] restriction need not be completely prohibitive to be substantial; it is enough that alternatives for the religious exercise are severely restricted." *Id.* at 305.

Subsequent to the decision in *Barr*, the Fifth Circuit Court of Appeals decided the case of *Merced v. Klasson*, 577 F.3d 578 (5th Cir. 2009). A copy of this decision is attached as Exhibit I. In *Merced*, a combination of city ordinances forbid the keeping and slaughter of four-legged animals within its borders, a ban that resulted in preventing practitioners of the Santeria faith





from performing ceremonies essential to their religion. *Id.* at 581. Plaintiff Jose Merced was a Santeria priest who for sixteen years regularly preformed ritualistic animal sacrifices on his residential property in accordance with his faith, and challenged the ordinances as substantial burdens to his free exercise. *Id.* at 582.

The court in the *Merced* case noted that "at a minimum, the government's ban of conduct sincerely motivated by religious belief substantially burdens an adherent's free exercise of that religion." *Id.* at 590. "The relevant inquiry is . . . whether the regulations substantially burden a specific religious practice." *Id.* at 591. While Merced could still perform some Santeria ceremonies, the city's ordinances wholly prevented him from performing the particular ceremony necessary to initiate a Santeria priest. *Id.* Because the ordinances amounted to a complete ban of this specific religious practice, the court found that they substantially burdened Merced's free exercise rights. *Id.* As in *Merced*, any attempt to completely ban the religious activities that occur in the Amphitheater would amount to a substantial burden of the Church's free exercise of religion.

Appellants' interpretation of City Code would substantially burden on the Church's free exercise of religion. Reversal of the land use determination, the site plan approval, the Restrictive Covenant, or the building permit could have effect of ending the Church's use of the Amphitheater, a complete ban on religious assembly. Similarly, the arduous process of rezoning would work a severe restriction on the Church's right to free exercise and completely ban that exercise until the rezoning was obtained. Any requirement of seeking a temporary or conditional use permit for each event also would substantially burden Church's free exercise, and would unnecessarily burden City resources for a use the City has already approved. In short, each of Appellants' desired outcomes amounts to a substantial burden on the Church's free exercise rights.

3. Compelling Government Interest

The Church does not argue that because the Amphitheater is used for religious assembly the Church has carte blanche to use the Amphitheater however and whenever the Church sees fit. The City of Austin can regulate the Amphitheater, and indeed has done so. But under the law, the City's regulation must be in furtherance of a compelling government interest and must be the least restrictive means of furthering that interest.

The Texas Supreme Court made clear in *Barr* that because free exercise is a fundamental right, a "compelling interest" can only be found in "interests of the highest order," and only to "avoid the gravest abuses that endanger paramount interests." *Barr*, 295 S.W.3d at 306 (citation omitted). "[C]ourts must look beyond broadly formulated interests justifying the general applicability of government mandates and scrutinize the asserted harm of granting specific exemptions to particular religious claimants." *Id.* (citation and internal punctuation omitted).





For example, in the *Barr* case, the city argued that the ordinance in question served a compelling interest in advancing safety, preventing nuisance, and protecting children. *Id.* at 307. The Court, however, noted no evidence supported the city's assertion that the halfway houses presented a safety problem, nuisance, or threat to children, particularly in light of Barr's testimony that he only accepted nonviolent offenders. *Id.*

Assuming without conceding here that the City has a compelling interest in regulating the Amphitheater, the City is, in fact, regulating the Amphitheater. The City required the Church to enter into the Restrictive Covenant, which limits the types of events it may hold, and the City requires the Church to adhere to Section 9-2-5 of the City Code with respect to the allowed decibel levels and operating hours. The question then becomes whether these regulations are the least restrictive means of furthering these interests.

Additionally, the City has never asserted that it has a compelling interest in keeping religious assembly indoors, as Appellants contend. Appellants offer no support whatsoever for their assertion that "[a]llowing outdoor religious worship on any residential lot is likely to lead to situations where people with differing religious beliefs would interact and potentially conflict." For its part, the City has made no distinction between religious assembly that occurs indoors and religious assembly that occurs outdoors, and Appellants' strained interpretation of City Code should not be allowed to replace the judgment of City officials. It is hard to imagine that the City would ever create a precedent that would prohibit outdoor church services, such as Easter services, sunrisc prayer services, or tent revivals. It is also hard to imagine how or why the City would begin to regulate the kinds of religious assembly that would be allowed outdoors and the kinds of religious assembly that would be prohibited outdoors.

4. Least Restrictive Means

The last inquiry under the *Barr* test requires the City to show not only that its conduct is narrowly tailored to combat the compelling interest it has identified, but also that it is using the least restrictive means possible to do so. *See Merced*, 577 F.3d at 594 ("TRFRA requires the least restrictive means, not merely less than a complete ban."); *Barr*, 295 S.W.3d at 308 ("TRFRA requires that even when the government acts in furtherance of compelling interest, it must show that it used the least restrictive means of furthering that interest."). For example, in the *Merced* case, the court found that the city was not using the least restrictive means because Merced was able to propose "no fewer than three less restrictive alternatives." *Merced*, 577 F.3d at 595.

None of Appellants' proposals meet this least restrictive means test. Instead, as discussed above, Appellants' proposals amount to a complete ban of the Church's protected religious activity. Appellants are clearly aware of the TRFRA standards, as they mention TRFRA more than once in their briefing. But Appellants do not even attempt to argue that the outcomes Appellants suggest are the least restrictive means of allowing the Church to engage in protected





religious activity. While the current restrictions may not be the least restrictive means of allowing the Church to engage in protected activity, they certainly are somewhat tailored to addressing Appellants' concerns. The Board therefore should reject this appeal.

B. The Federal Religious Land Use and Institutionalized Persons Act

Two provisions of the Federal Religious Land Use and Institutionalized Persons Act ("RLUIPA") are relevant the Board's review. The first, entitled "substantial burdens," imposes the same standard of review on land use regulations that TRFRA imposes, as discussed above. Compare 42 U.S.C. § 2000cc(a)(1) with Tex. Civ. Prac. & Rem Code § 110.003. This portion of RLUIPA would apply with equal force here, but is not discussed further in light of the overlap.

The second section of RLUIPA, entitled "discrimination and exclusion," contains three subsections. The third subsection prohibits imposition or implementation of a land use regulation that "totally excludes religious assemblies from a jurisdiction" or "unreasonably limits religious assemblies, institutions, or structures within a jurisdiction." *Id.* § 2000cc(b)(3)(A)–(B).

Under RLUIPA, a "land use regulation" is "a zoning or landmarking law, or the application of such a law, that limits or restricts a claimant's use or development of land." *Id.* § 2000cc-5(5). "Religious exercise" is defined to include "any exercise of religion, whether or not compelled by, or central to, a system of religious belief." *Id.* § 2000cc-5(7)(A). RLUIPA further provides that it "shall be construed in favor of a broad protection of religious exercise, to the maximum extent permitted by the terms of this chapter and the Constitution." Here, RLUIPA would apply to any application of the City's zoning or land use laws to the extent they limit or restrict the Church's use of its land.

RLUIPA does not define "jurisdiction," but at least one federal court in Texas has concluded that "[a]s applied to a land use regulation like a zoning ordinance, 'jurisdiction' logically refers to the geographical area covered by [the] ordinance." Elijah Grp., Inc. v. City of Leon Valley, 2009 U.S. Dist. LEXIS 92249, at *28 (W.D. Tex. Oct. 2, 2009). Since a city's zoning ordinance applies to the entire city, in the context of a zoning ordinance, "jurisdiction" means "city." Id.

Appellants' interpretations of the applicable regulations would amount to an unreasonable limitation on the Church's religious assemblies. As discussed above, Appellants suggest only alternatives that would end religious assembly at the Amphitheater altogether or would substantially limit the Church's ability to engage in free exercise of religion at the Amphitheater. This unreasonable result cannot stand under RLUIPA. Appellants' appeal should be rejected for this additional reason.





III. Conclusion

The City allowed the Church to build the Amphitheater, correctly recognizing that the Amphitheater is for religious assembly purposes. The Church, pursuant to its legal and constitutional rights and in reliance upon the City's representations and contractual promises, built the Amphitheater at great expense. Since its opening, the Church has used the Amphitheater for religious assembly purposes. The Church has also gone above and beyond in its sound mitigation efforts to minimize the impact of its religious assembly events on Appellants. Moreover, the Church has followed each directive from the City regarding use of the Amphitheater, including entering in to the Restrictive Covenant and adhering to the applicable noise ordinance contained in the City Code.

Any further restrictions by the City on the Church's ability to use the Amphitheater, over and above the current restrictions and Restrictive Covenant, may cause the City to violate state and federal law, as well as the Texas and United States Constitutions. Freedom of religion, and the laws that protect this freedom, are in many respects some of the most important laws in our country. These laws were previously recognized by the City. Appellants' efforts, if sustained, could infringe on the laws that protect the fundamental rights that are essential to the fabric of our great nation. Attached to this letter as Exhibit J are several letters from supporters of the Amphitheater, attesting to its religious assembly purpose. Also attached as Exhibit K is a copy of a petition the Church circulated and approximately 450 signatures, as well as individual comments, gathered in support of the Amphitheater.

The Church asks that this Board reject Appellants' appeal and affirm each action of the City with respect to the Amphitheater. Please feel free to contact me, should you have any further questions.

Sincerely,

Geoffrey D. Weisbart

Enclosures

4 21

MEMORANDUM OF SETTLEMENT AGREEMENT

This is a memorandum of a mediated settlement agreement, intended by the parties to comply with §154.071 TCPRC, entered into between Covered Bridge POA and Hill Country Estates Homeowners Association (the "HOAs"), and LifeAustin Church ("LA"), respecting all current disputes.

1. Substantive provisions:

A. LA to construct and implement sound mitigation improvements and plan (the "Plan") as described in the Idibri report, attached, and with a front of house operational limit of 95 dba (99 dba backstop for accidental, unintended spikes; details as to dba tbd); to be designed and constructed using "best commercially available" design choices and materials to achieve best possible sound reduction.

The HOAs shall verify that the Plan is as described in the Idibri report and this agreement. Mechanism to share information and discuss Plan tbd. Mediate disputes regarding Plan.

Events at the amphitheater (as currently constructed - no agreements made or implied as to future expansion) shall have no more than 1800 persons (staff included) in attendance. No significant amplified outdoor events on premises except in amphitheater. Plan to be used for all amphitheater events.

Amphitheater hours/numbers: 10:00 p.m. event cutoff, except 9:00 p.m. on all Sundays and Mon-Wed school nights, per AISD calendar. LA has 4 "wildcards" annually to use Mon-Wed school nights to allow 9:30 cutoff. Limit of 52 "concert-type" musical or theatrical events per year. LA will post monthly on Next Door (or equivalent) a list or link to a list of amphitheater events - time and date- for the following month.

Enforcement mechanism: TBD Attorneys to meet with Brent Lloyd.

- B. Upon construction and implementation of the Plan (except for completion of the Chapel), all BOA appeals and suit against CoA to be dropped. Settlement binds HOA representatives (Kleeman, Kirk, Dabbert and Butler) personally (no commonlaw suit against LA; evidence of individual HOA reps' execution not to be used as evidence of reasonableness, but no restriction on HOA's execution as evidence).
- C. All attorneys' fees and costs will be borne by the parties as they were incurred.
- 2. On or before 8/31/2016, the parties will enter into a formal compromise and settlement agreement reflecting the terms hereof. Initial drafts of the settlement documents will be prepared by the attorney for LA, subject to the reasonable approval of attorneys for the other parties.
- 3. The parties agree to reconvene the mediation if a dispute arises regarding the further documentation, conclusion or performance of this settlement (but this provision does not imply that this agreement is not otherwise enforceable according to its terms).

Executed: July 28, 2016 [signatures on next page]

11/22

Parties:

Attorney Approval as to Form:

Hill Country Estates HOA

Covered Bridge POA MINE RIER

LifeAustin Church

F. 120136ATSUEPARD, JR

MERTHER SETTLEMENT COMMITTE

GOOFF WEISBALF
ATTERLY FOR IFEBUSTIA Church

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Note there are many factors that impact sound propagation from the venue to the Association properties such as:

- varied atmospheric and weather conditions.
- venue attendance. Greater seat fill will generally correspond to reduced sound leaving the venue.
- parking lot fill. Greater parking lot fill will generally diffuse sound escaping the venue which contributes to reductions at property line.

Measured dB(A) referrers to dB(A) Leq with a 15-minute interval. The time interval, weighting, and Leq measurement technique were selected to match The City of Austin Logged Data testing reports and is consistent with our understanding of their interval.

Rub.

Additional Sound Mitigation Improvements

The following Additional Improvements to the venue, which we understand have been offered by LifeAustin Church, have been assumed:

- o Re-aim and optimize exiting D&B "V" series line array speakers to minimize sound outside of the fixed seating areas. This is a change from the original design which included coverage into the grassy open seating area.
- Add west acoustically optimized" sound screen per Exhibit 2 and 3. The
 architecturally integrated sound screen would be a minimum of 1 foot above the
 stage right speaker array and 1 foot below the exiting west sound wall louver. The
 sound screen would be an adaptation of an MBI or equivalent product designed to
 absorb and deflect sound using materials suitable for all weather exposure.
- South exposure Replace car head light fence screen with MBI weather resistant exterior panels or similar for noise control
- South exposure Add more bushes and trees all along existing ornamental fence
- South exposure Add new Chapel per Exhibit 4
- East exposure Add single layer treated fabric sound screen per attached Exhibit 2. The sound screen would be 1 foot above the stage left speaker array and 1 foot below the top of the exiting stone wall. Sound screen would be a custom design-build utilizing MBI or similar technology.

Predicted Sound Levels following the Additional Improvements

Predicted sound levels at west and east property lines are shown per Exhibit 5 plot and are as follows:

Property line west of the amphitheater – 58 to 64dB(A). Under well-defined acoustic principles, this represents a 30-55% reduction from existing and a 70-85% reduction from levels allowed by the City of Austin.

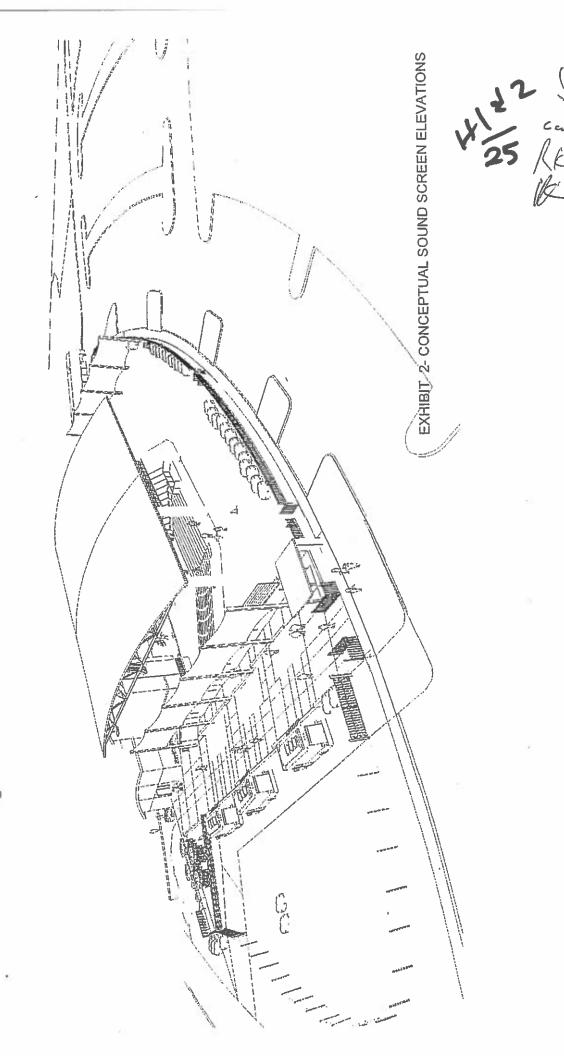
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LIFEAUSTIN | 07.25.2016
CONFIDENTIAL—FOR PURPOSES OF MEDIATION ONLY

RK Dis

July 25, 2016 N 90000000 Primery South accustical screen.
Accustical screen added to extraing ornamental lence. 0 0

Exhibit 3: Conceptualized Acoustical Screen Plan Locations Confidential—for purposes of mediation only



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CITY OF AUSTIN

BOARD OF ADJUSTMENT

SPECIAL CALLED MEETING - INTERPRETATION

DECEMBER 9, 2015

BE IT REMEMBERED that on this the 9th day of
December 2015, between 7:03 p.m. and 10:15 p.m., the
above-entitled matter came on for hearing at the City
of Austin Council Chambers, 301 West 2nd Street, Austin,
Texas before Mr. William Burkhardt, Chair, and the
following proceedings were reported by David Bateman,
Certified Shorthand Reporter.

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] 1	BOARD MEMBERS	1	CHAIR BURKHARDT: Thank you. Do we have a	
2		2	motion for executive session?	
3	· · · · · · · · · · · · · · · · · ·	3	MS. HAWTHORNE: I'd like to make a motion	l
4	The street of the street of the Chair)	4	that we go into executive session.	
5		5	CHAIR BURKHARDT: Do we have a second?	1
6		6	All right.	1
7		7	MS. NESLUND: Second.	
8		В	CHAIR BURKHARDT: Commissioner	1000
10	11201 111011000 1 10010110	9	Commissioner Hawthorne makes the motion for executive	I
11		10	session. Commissioner Neslund makes the second.	
12	MALINEON VOIL CHICH	11	MR. KLEEMAN: Mr. Chairman, I was not	100
13		12	aware this was posted for executive session. I didn't	Name of Street
14		13	sec it on the agenda.	4777
15		14	MS. HAWTHORNE: We are going to get advice	H
16		16	from our —	1
17	•	17	MR. KLEEMAN: Chair	9
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19		19	it.	j
20		20	MR. LLOYD: Brent Lloyd, assistant city	
21		21	attorney. Under the Open Meetings Act we - the board	
22		22	or a commission or the counsel has legal authority to go	1
23		23	into executive session regarding any item that is posted	į
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25		25	MR. KLEEMAN: Okay, Because there's	hitles
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1 MS. NESLUND: Yes. 2 MS. HELDENFELS: James Valadez? 3 MR. VALADEZ: Yes. 4 MS. HELDENFELS: Michael Von Ohlen? 5 MR. VON OHLEN: Yes. 6 CHAIR BURKHARDT: All right. All right. 7 The board - the Board of Adjustment will go into 8 executive session to receive advice from counsel 9 pursuant to Section 5507 -- point 071 of the Open 10 Meetings Act regard to the following item. That is Case 11

No. C15-2015-0147. Board will now go to executive session. (Executive session 7:06 p.m. to 7:50 p.m.) CHAIR BURKHARDT: All right, We'll

reconvene the public hearing. Time is 7:50.

I'd like to give you-all an idea of how we're going to proceed tonight. And what we will be -will be doing will be having a report from - from the city staff director, Greg Guernsey. That will be 10 minutes.

Then there will be a presentation from the -- by the appealing party and that will be lead representative Robert Kleeman. And that will be 20 minutes. We will then have testimony of persons in support of the appeal. And we will limit those to 10 Division 1 Appeals. These code sections contain

2 information regarding the standards for hearing and

deciding an appeal. Please note, however, that the

format set - set forth above supplements the general

provision in Section 25.1.191 regarding the conduct of a public hearing.

And then finally, tonight we're going to need a vote of seven to -- to overturn the appeal, overturn the finding on the case to uphold for the for the appellant. And that will be 75 percent of all appointed and qualified board members. Again, that will be a vote of seven to - to sustain the appeal.

Again, please don't - please, if you have questions after the hearing, contact the board liaison Leane Heldenfels, not the board members.

Okay. And with that let's get started.

MR. GUERNSEY: Good evening, chair and members of the Board of Adjustment. My name's Greg Guernsey. I'm the director of the Planning & Zoning Department. I was previously the director of the Planning & Development Review Department.

In response to the appeal this evening the director or I was authorized by the code to classify proposed land uses within the use classifications in the Land Development Code. These uses that are looked at

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minutes.

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Then we will have a presentation by the LifeAustin Church. And that - their lead representatives will be Geoff Weisbart or Steve Metcalfe and that will be again 20 minutes. Then we will have

Then we will have a rebuttal by the appealing party's lead representative. And that will be five minutes.

testimony by persons in opposition to the appeal.

Again, please address your comments to the board, not to other parties or to the staff. Please be respectful of the staff and the board.

13 Again, the board will -- the board may ask 14 questions of -- of any of the parties that -- that come 15 before us. Please be mindful of the time limits and the 16 decorum that we'd like to have.

17 There is a prohibition on ex parte 18 contacts. The board's rules as deference please --19 excuse me. And in deference to its quasi judicial role 20 please do not contact the board - members of the board

21 or address them regarding this outside the hearing 22 tonight.

23 There is a code provision on -- on 24 appeals. And the general provision on administrative

appeals may be found in City Code Chapter 25.1 Article 7

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- are looked at for the proposed use, similarities to other defined uses as they stand. Land use
- 3 classification is important because it would determine
- whether a use is permitted or prohibited or allowed as a
- 5 conditional use that may be approved by the Land Use
 - Commission.

I'm not going to talk tonight about sound amplification permits. That's done by a different department. They've deemed this to be a residential use subject to those restrictions. We're not going to talk about other appeals that might be coming before you perhaps later in the month or next month or possibly alleged code violations that may have occurred on this property.

Use determinations are usually requested by a property owner. They are done sometimes with an application. My authority is delegated to the other department, Development Service Department or to my staff. As an application comes in and somebody wants to build a house, they will get a permit for the house. If they've deemed it as a house, they'll approve that permit and apply the applicable codes.

23 There are - sometimes there are uses that 24 may be similar but the property owner before they make the investment of drawing up detailed site plans which

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may cause - cost several thousands of dollars and time : and effort and also draw up details such as building plans we'll ask a question whether or not - what a particular use is.

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5 These use determinations in the past --6 and I'm really speaking to the determinations that were 7 done previously under the codes that existed when this appeal was originally brought -- were done by correspondence either by e-mail, by written, by verbal. 10 They're done by my staff or they're done in this 11 particular case by me. 12

City council did amend the code in 2010 to provide a certain public notice requirement. It does not apply in this particular case. But they did act to change the code as it applies to certain use determinations. No public notice was required and the notice that was given was really only given to the applicant, which was standard course of procedure, the normal course of business and how the department, myself or anyone else in - in my department would act.

authority to hear appeals, produce determination, has upheld them, reversed them, modified them in the past. So this is not the first rodeo, although it might be the first rodeo for some of you that you're appealing.

The Board of Adjustment has the legal

a school or a church or day care to cite civic uses -that they would require a conditional use permit if they exceeded a limitation of 50 occupancy.

appeal. Staff disagrees that there's a reasonable doubt difference to the interpretation of the specific intent of the regulations dealing with a religious assembly use. Fundamentally what it boils down to a disagreement that the outdoor amphitheater is part of religious assembly use and that of an outdoor entertainment or recreational use.

So let me speak to the response to the

I did consider information that was submitted by them. I did converse with my staff. I even talked to staff that would be part of the site plan section and the zone section. The definition of a religious assembly use speaks to a regular organized religious worship or religious education in a permanent or temporary building. It excludes primary - primary, secondary education facilities, community recreation facilities, day care facilities, parking facilities and is a - tax exempt is prima facie evidence of religious assembly use.

The use is permitted, a religious assembly use, in RR rural residential district. I deemed this to be a permanent use, not a temporary use. The building

Page 11

Regarding the 2008 LifeAustin or PromiseLand appeal itself in twenty - on December 17, 2008, Mr. Carl Conley, the agent for PromiseLand West Church, came to me with a request for a use determination. The essence of that is that Mr. Conley described the property a 3,500 indoor multiuse facility, a chapel and associated amphitheater building with a smaller 1000-seat capacity amphitheater.

It was stated to me in the conversation by e-mail and by phone that it would be for the same uses that would take place within the 3500-seat multipurpose building, which is in essence the sanctuary building would be the exact same activities that would take place in the amphitheater.

I made a response back the day before the holiday, city holiday, and said that the use was a permitted use. I deemed it to be a part of a primary use, not an accessory in this case and considered it religious assembly based on the information I had, Permits were issued following that decision for both a site plan and related building permits.

The city council in 2013 did pass an amendment to the code to deal with amphitheater buildings to say, if they were associated with certain residential uses or civic uses -- which I guess could be Page 13

that the amphitheater is housed is a building, required a building permit, has enclosed spaces, not a temporary structure. The code makes a distinction talking not so much about enclosed but actually talking about a building.

There were some references to outdoor sound amplification that were brought to you brought about by the appellants. As I said, I'm not going to address those. This is really about a zoning use determination.

There's also some references to subcategories of building permits which really deals with Census Bureau determination of a type of a

Staff also disagrees there's a reasonable doubt or difference in interpretations of specific regulations relating to the procedures of filing of the appeal of administrative decision. The decision that I made was appealable for 20 days. Normally that is done by the applicant.

As I said, the ordinances changed. They don't necessarily apply in this particular case. But when the site plan and the building permits came forward they were basically in accordance with that original determination. Now it was done by common practice. As

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I said, it was allowed by ordinance and that's what I
 acted upon.

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This memorandum that I gave you that's in your backup does not address issues subsequent to litigation by the city and the applicants. The case is — it's my understanding that this did not address religious assembly land use issue or decide on the specific question whether or not the applicants had met the 20-day deadline.

Staff believes that the determination would clearly permit this use and character enumerated in other various zones and objectives. And in this zone, as I said, this is a permanent structure, the amphitheater structure. It's used for religious assembly use.

It takes place on a — on a very large tract of land, 53 acres. I don't think it — they included all the land that I think they own, which is 68. It occupies less than three percent building coverage on all this land area and less than 14 percent impervious cover. That's substantially less than what you'll find on some of the other developed residential tracts in the area.

The scale is not necessarily out of the norm for a tract of 53 acres given the buildings that

Page 16

- not uncommon for religious assembly uses to be outside.
 Weddings take place outside, sunrise services maybe
- 3 perhaps on Easter take place outside. Other religious
- 4 assembly take place outside, Easter egg hunts. Trick,
- 5 trunk or treat activities would also take place.

6 I just very quickly went through and just
 7 Googled other activities that take place on churches

- both in Oak Hill and outside. The -- some of these
- 9 include galleries for Austin Society of Pastels,
- Austin's Civic Women's Ensemble, Austin Symphony, Austin
 Chamber Music. There are church master meetings.

I guess I'll pause here. If you guys have any other questions, I've got an additional list and you can read my closing comments in my backup.

15 CHAIR BURKHARDT: All right. Thank you.
16 MR. GUERNSEY: Mine's only six and a half
17 pages as opposed to the other documents that are large

binders.

CHAIR BURKHARDT: We will have questions.

But what I'd like to ask of the board is that we go on

20 But what I'd like to ask of the board is that we go on
21 and listen to all the presentations. And then we'll
22 take questions about anybody that's come before us.

MR. GUERNSEY: Thank you.

CHAIR BURKHARDT: Okay. Thank you.
 MR. KLEEMAN: Good evening. My name's

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- are proposed on this property. If it was smaller in
 scale on a 5.3 acre site, you might have a church
- building of same proportion of 350 seats and an outdoor
 amphitheater of a hundred seats.

Staff does not have the luxury really to approve or deny a use determination or an application just merely on the size of a project. We have to comply with those codes. Staff believes that this -- the previous interpretation that I made does not grant special privilege that's inconsistent to other similarly

situated properties.
 As I said, this is a permanent building.
 It is deemed to be a religious assembly use. It was

proposed, shown on site plans. There was restrictive
 covenant offered that I accepted. It was part of that

process that -- actually, by nature restrictive covenant
 is in making further restrictions on their property in

18 this case to clarify the use although we did have

restrictions on parking and also had requirements on
 traffic impact analysis.

The definition of prima facie speaks to
evidence of being a religious assembly use. They are
tax exempt. They have been tax exempt all the way back
to the original use determination.

Finally, I just want to state that it's

- Robert Kleeman. I'm here on behalf of the appellants.
- 2 First of all, I want to thank you for holding this
- 3 special called meeting to hear this very important
- 4 appeals.

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And I do apologize for the breadth of the documentation. But about 80 percent of that was generated after the staff refused to forward our appeals to y'all in October 2011 as a result of three and a half

to y'all in October 2011 as a result of three and a hal
 years of litigation that we're here.
 At this time I do offer into evidence the

At this time I do offer into evidence the red binder that I gave you. It's the same information that's been online in addition to the written testimony that you've just been handed.

Just for clarification on the record, the permits for this property are actually held in the name of PromiseLand West, Inc. And we will refer to it as LifeAustin for simplicity sake. That's merely a rebranding of this church and its operations.

So the key questions for this appeals

are — first one is is there — does the zoning code

prohibit outdoor assembly in the RR zoning district. We
think the answer is clearly yes.

The next question is is there an exemption within the code that somehow religious assembly is not subject to the broad prohibition of outdoor assembly in

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1 RR zoning district.

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Next one is, if you decide that there is an exemption or some other ambiguity in the code that authorizes Mr. Guernsey's decision, then you get into the question of what activities constitute religious assembly.

And then the final question is can staff issue permits for use that's not permitted in a particular zoning district. I think the answer to that is no, they cannot.

So we're asking to reverse the land use determinations that outdoor religious assembly is a principal use under religious assembly in the RR zoning district, that an outdoor amphitheater is a principal use under religious assembly, and that musical and theatrical performances, benefits, festivals, community events and other similar ticket events are part of religious assembly.

18 19 We also ask that you reverse the site plan 20 SP-2011-185C as it pertains to the outdoor amphitheater 21 only. We also want you to reverse the approval of 22 Article I of the Restrictive Covenant -- this is the 23 language that expands the definition of activities 24 allowed under religious assembly -- and the initial 25 building permit that was issued.

would require a zoning change or conditional use permit. that there had been no previous outdoor amphitheater approved administratively and an outdoor amphitheater is not a recognized accessory use.

So let's get to the meat of the matter, 6 Section 25-2-921(C) which is in the zoning code, is very clear. An outdoor public, religious, patriotic, or 8 historic assembly or exhibit, including a festival, benefit, fundraising event or similar use that typically 10 attracts a mass audience may be permitted as a temporary use under this division if it's in a district of SF-4 or 12 less restrictive

This is important. The statement says the code says that in the RR through SF-3 zoning district the building official has no authority to even authorize these outdoor assembly activities period even on a temporary basis. What's - the other interesting point is the rest of this section is the zoning code is, if you want to have a gathering of more than 50 people and you get a permit for it, you have to be in a non-residential zoning district.

So as a matter of scale, even if you were to find some degree or some ambiguity, the code is very clear that the scale has to be limited to 50 people. We are discussing a 1500-seat outdoor amphitheater, totally

Page 19

1 The staff response is partly to our appeal 2 is code does not distinguish between indoor and outdoor 3 religious assembly. This is clearly incorrect. And 4 also the site plan and building permit were issued for

5 religious assembly use in a permanent building and not 6 for temporary use set forth in Section 25-2-921(C) of

7 the zoning code. 8

There are reasonable doubts as to the interpretation. We think it goes absolutely the other way. We think there is absolutely no latitude for the decisions that were made,

12 And so the approval - the land use 13 determinations and the approval of the site plan, 14 restrictive covenant and the building permit conflict 15 with zoning code interpretations both before 2011 and 16 afterwards by the Development Assistance Center, the 17 City Council, Greg's own department, PDRD that no longer exists, Code Compliance and City Legal Department. And 18 19 we will go through there.

The first one is staff interpretations made in 2007-2008 in response to e-mails sent by members of the - of the appellants. Staff - senior staff at that and you can find this. The references to the pages is in - in the backup material. The staff e-mails collectively say that the outdoor amphitheater project

Page 21

out of scale. Staff response is it's not applicable because it applies to temporary use. That's a 3 disingenuous response. We'll get into it.

4 In the -- it's very simple logic. If the 5 building official can issue a temporary use permit for an activity, then by definition that activity's prohibited as a principal accessory use in that zoning 8

base district. How do we know that? The City Council tells us that. In 2011

10 they added a definition of temporary use permit to the sound ordinance because there was concern about 11 12 permits - outdoor activities occurring that were not 13 legally permitted.

14 That definition's in Section 9-2-1(15). 15 It's very clear. A permit issued by the Planing and 16 Development Review Department then the reference of 17 Chapter 25-2 Article 6, temporary uses, is 25-2-921 18 authorizes a temporary -- and I emphasize activity not

19 otherwise allowed as a principal or accessory use in a

20 base zoning district.

21 It is very logical that, if it's already 22 permitted, you don't need a temporary use permit for it.

23 It's already allowed use. It is only for activities 24 that are not permitted in that zoning district. And as

we just talked about, outdoor activity is an assembly,

including religious assembly, is one of those identified
 uses that could be approved on a temporary basis but not
 in this RR zoning district. This is a 2011 ordinance

and it was passed by council eight months before the approval of the site plan and restrictive covenant.

Now the next part of this is staff -- PDR staff itself proposed an amendment to the very code provision we're discussing tonight. And that started in September of 2012. Now the rationale for this as explained by staff is that there was a church in East Austin that was holding outdoor benefits. Actually, they were holding musical amplified and that's what stimulated the dispute over there.

And staff itself says that in certain residential zoning districts it is prohibited or strictly conditioned as to whether or not you can have outdoor public assembly events. This is Greg's own staff -- excuse me -- Mr. Guernsey's own staff promoting and telling the Planning Commission of the City of Austin, public and the City Council that this code provision prohibits outdoor assembly in residential zoning -- in certain residential zoning districts.

Now you go on in there and you -- in the backup material Exhibit 12 you'll see a number of code amendment backup sheets and they all contain the same Page 24

months. It is - makes no mention of the land LifeAustin land use determinations. And he bases his
 new interpretation on non-enforcement of this code
 provision, which we'll get into community standards
 later on.

The next chapter in this, Dolores Catholic
Church May 2013 they hold a festival. They are issued a
citation for holding an outdoor event in an SF-3 zoning
district. They are then sued by the City Legal
Department in municipal court for violation and not
having a temporary use permit because they can't get one
in an SF-3 because the activity is prohibited.

Now in October of 2013 the legal department agrees to dismiss the action if council adopts the proposed amendment to 25-2-921(C), which is to authorize the issuance of temporary use permits, not to make outdoor religious services a permitted use. And ultimately the city did dismiss that lawsuit one week after Mr. Guernsey issued his November 18th memo.

There was a reasonable doubt. If the city as an institution recognized the LifeAustin land use determinations as legal and consistent with the plain language of the land — the zoning code, the code amendment, the last-minute insertion of the 25-2-92D1 (sie) language and the November 18, 2013 memo from

Page 23

language. And this is very important, This code
 provision would not have made outdoor religious assembly

3 a pennitted use in any zoning district. All it would

4 have done is authorize the building official to - to

issue a temporary use permit for that outdoor public

assembly or religious assembly. It still would be a

7 prohibited use.

Now we have a change. And in — in — in — in — in late October after all the public hearings are closed staff proposes a new sentence to this code which would have made outdoor religious services held on property developed or used for religious assembly to be — not require a temporary use permit. It would have made them legal.

It's — so going on now in response to that there were some public pushback. You'll see the A and C resolution in the backup material.

And after that in November 18 Mr. Guernsey writes a memo to staff and says he's taken another look at this code provision and he's decided that outdoor festivals and benefits are part of those principal uses and the code amendment is no longer necessary.

The significance of this memo is it's a reversal of its own department's position to the council and Planning Commission and the public for more than 13

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Mr. Guernsey would not have been necessary.

He'd already made the decision. Yet

there's no reference to it anywhere. And also, the

prosecution of the Dolores Catholic Church would have

been entirely inappropriate if that had been the state

of law in Austin,

Outdoor amphitheater as principal use, if the use is permitted (sic) in a zoning district, then the development permits for the prohibited use should not be approved. You cannot get approval of an office building or some other non-residential building in a residential district.

As to the definition of religious assembly, this is instructive. The December 17th — it's actually — I've got December 17th letter. Maybe it's December 7th. Mr. Conley, he writes and describes religious assembly activities, non-religious non-profit civic uses and some activities that include a fee for the benefit of a group, a family has an emergency and need — like their house burned down or for some charitable organization.

Mr. Guernsey's e-mail says I understand that the educational and musical presentations will be limited in scope — limited in scope — and will be subordinate to the primary religious assembly use.

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Clearly in his statement he is saying the educational 2 and musical presentations are not religious assembly. 3

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Now the restrictive covenant adds all these principal uses. The key one is all the sudden musical and theatrical performances are now a principal use. And we go on and then also the way the restrictive covenant's written these occasional charitable events are now a principal use under religious assembly.

9 The restrictive covenant appears to be 10 contract zoning, which is illegal in Texas. Mr. Guernsey has testified that so long as LifeAustin 11 12 maintains its tax-exempt status virtually any type of 13 event may be held at the outdoor amphitheater so long as 14 it is a fundraising event for a charitable organization. In effect there is no zoning limitation on the type of 15 outdoor benefit events that can be held on the property 16

17 that's zoned RR. 18 Then the last thing in our appeal is the 19 occasional limitation. We think that this term is so vague as to be completely non-enforceable. Now if you 20 21 look at Mr. Conley's letter, it should mean infrequent 22 or not regular. The Oak Hill fire doesn't happen every 23 year or every month. A home doesn't burn down every 24 month. It should be infrequently. That was how it was 25 represented, maybe once, maybe twice a year.

to your advocates, you can do that,

MR. KLEEMAN: Well, if I could peel off maybe three minutes -

CHAIR BURKHARDT: Sure.

MR. KLEEMAN: - to them and --

CHAIR BURKHARDT: That would be --

MR. KLEEMAN: - maybe three minutes to myself, I'd be grateful.

CHAIR BURKHARDT: Okay.

MR. KLEEMAN. Okay. And so, Mr. Chairman, what we're going to do is I've got six speakers.

12 They're all going to kind of line up here.

13 We got an extra three minutes. So yall 14 can take a breath.

But I've been pounding on them to be direct, to the point and be brief. And Paula Jones will be the first speaker.

MS. JONES: Good evening, Mr. Chairman, members of the board, staff. My name is Paula Jones. I'm president of the Hill Country Estates Homeowners Association. I - on behalf of the appellants I appreciate the opportunity to appear before you today.

My involvement with the amphitheater began on February 25th, 2007 when I read an article in the Austin American Statesman indicating Randy Phillips and

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1 LifeAustin in their response concedes 2 they're holding three to four events a month during the 3 first six months of operation. That's not infrequent. 4 That's regular. And we think that this provision 5 should - the restrictive covenant should be reversed 6 because the definition of occasional lacks the numerical 7

specificity that land use regulations require. I'm not sure where I am on my time but I've blown through this pretty quickly because I know we're all anxious to go home. I'll be happy to answer any questions. And if - chair, if I have time left over, I'd like to reserve it and transfer it to my

rebuttal time. 14 CHAIR BURKHARDT: All right, We'll 15 consider that. Thank you.

MR. KLEEMAN: How much time do I have? CHAIR BURKHARDT: How much time do we have? Six minutes.

MR. KLEEMAN: Wow, okay. Now I'm off the clock. We've got six speakers. I want to bring them all up so they can --

CHAIR BURKHARDT: It would be okay if you wanted - I'm inclined to give you six additional minutes including your five-minute rebuttal time. But if you'd like to transfer some of that time to your --

Page 29

- PromiseLand West Church were intending to build a DreamCity very close to my neighborhood. It went on to
- talk about the intent to have an outdoor amphitheater
- for concerts and other events and also to build
- facilities for racquetball courts, basketball courts and
- 6 soccer fields other matters that would be for community

The Statesman quoted Randy Phillips saying

7 resources.

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what I want to build is a community resource, what I 10 want to build is a community resource, I didn't want to 11 build a church. In 2007 and 2008 residents of my 12 neighborhood, Covered Bridge and other residents from

13 nearby neighborhoods requested meetings with Randy

14 Phillips and PromiseLand West now known as LifeAustin. 15 And we met with them on several occasions

16 and expressed a willingness to work with them. We 17 offered to accept an indoor music venue. But what we 18 couldn't agree to was what was then proposed as a 19 2500-seat outdoor amphitheater with amplified music that 20 was going to be a live music venue, 21

Randy Phillips personally said that he hoped to have eight events per month to be held at the outdoor amphitheater, which amounts to nearly 100 events per year. This is not religious assembly and it doesn't matter that they're calling it religious assembly. 'That

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can be done indoors.

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2 This is about the outdoor assembly of 3 people. And that is prohibited by the zoning code. Randy Phillips was also quoted in the Chronicle saying I know there's people who moved out there expecting it to 6 be a sleepy little place, I can see why they might be alarmed but we're going to work hand in hand with the neighborhoods, we're not here to impose our will on others. He also added the community will love it.

Well, for eight and a half years neighborhoods and those surrounding the LifeAustin parcel have - and hundreds of city - city residents have told them that we do not love it. So on behalf of the appellants in this community I respectfully request that you make this right and that you grant our appeals. MR. KIRK: Good evening. My name is Mike

17 Kirk. I'm the president of the Covered Bridge Property 18 Owners Association. I represent 340 homes, 340 families 19 in our neighborhood. While Hill Country Estates is 20 located to the west of the amphitheater we are located

21 to the east of the amphitheater.

My - our issues are similar to what Hill 23 Country has. The noise, the music, the lights, the 24 clapping and shouting now enters our homes whether we

25 like it or not. The most recent concert this past And that's how it's seen.

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It's a travesty that we've been fighting this for seven years and we're only now being heard. We are in no way opposed to religion, worship or religious assembly. But we are opposed to amplified sound invading and degrading our lives, our neighborhood and our home values.

I have here 350 signed petitions of neighbors, people immediately in our neighborhood surrounding LifeAustin amphitheater. I'd also like for those of you in support of the appeals to please quietly stand up or, if you're already standing up, please raise your hand. And you can see how many people are here from our community today, tonight.

Please correct this travesty. We -- we ask you for your help. Thank you,

MR. BUTLER: My name is Kim Butler. I live at 7100 Bright Star Lane and I'm a former officer of the Hill Country Estates Homeowners Association.

In an October 2008 meeting with residents of the area LifeAustin presented their vision for what was then known as DreamCity. It included components that were incompatible with the sites rural residential zoning such as lit sports fields, a six-story parking garage and an amphitheater.

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Sunday was heard inside many, many homes in Covered

2 Bridge and I received many complaints, reports that

3 sounds upset families, children, children trying to

sleep. 4

It's intrusive to whatever we do. We didn't ask for this. In fact, as Paula said, we begged -- literally begged LifeAustin not to build this in our neighborhood. We trusted the city officials would do the right thing and protect us. That's why we're here today.

11 We didn't ask for this. I'm sorry. In 12 addition to the lack of due process and unwanted 13 intrusion to our homes, I'd like to describe my 14 community's greatest fear, the fear that people will not 15 want to move to Covered Bridge and our housing values 16 plummet. Recent - recently several of us visited 17 another development. And when we shared with the real estate manager where we were from the comment came back 18 19 oh, you're the ones with the amphitheater meaning the 20 word is out and it's probably already affected our 21 property values. This is grave concern to us.

This is a travesty, a travesty the city would permit and allow this to happen and that the city would allow the amphitheater to run, run without sound permits and operate as any other residential dwelling.

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LifeAustin when asked why they bought a property whose zoning would not allow most of the components they were proposing replied because Christ was right. LifeAustin knew that their site plan was not appropriate for the property but they did not care.

I was also the primary contact person for the neighbors between the neighbors and the site plan case manager Sara Graham throughout the site plan review process. After the site plan was approved we received guidance from the city that a restrictive covenant agreement would be created to define the use of the amphitheater.

We were actually assured by city staff that our fears and concerns would be allayed. The neighbors asked to be allowed to participate in the creation of the agreement. I sent the e-mail myself. Our request was ignored and the agreement was crafted between city staff and representatives of the church. As a result the very parties needing

protection were excluded from the process. And the resulting agreement actually expanded LifeAustin's use rights for the amphitheater by revising the state and the city's definition of religious assembly to include all manner of entertainment, activities typically viewed as commercial or civic in nature,

Page 36 and

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Today when neighbors call 311 to complain about the noise from the amphitheater the city logs these complaints as loud commercial music. That makes sense. If I brought big name acts like the Gatlin Brothers to my backyard, charged people 40 bucks a ticket, charged that for anyone who wanted to attend and did this every weekend, well, the city would rightfully call my home a commercial venue.

Well, it's time to recognize LifeAustin's amphitheater as a commercial venue, too, especially since their house sents 1500. Please approve our appeals of LifeAustin's site plan, the restrictive covenant agreement and the building permit. Please make this right.

15 CHAIR BURKHARDT: Thank you.

16 MS. DANSON: Hi. My name is Kristin

17 Danson. I live at 6801 Bright Star Lane. I also own

18 the property next to me at 6805. I've been there for 16

19 years. I'm on two and a half acres. I — my house my

20 last appraisal was approximately 650,000.

At this point I'm assuming my property is
definitely going down. This past summer and fall I have
hardly been able to use my pool on the weekends, my
grill, my gazebo and my two and a half acres because all
it is is a bunch of noise coming into my backyard. Now

rural residential and I respect the privileges and responsibilities such a designation means. Hearing the noise from the amphitheater myself and the outcry from neighbors motivated me to create the website

lifeaustinnoise.org to help visualize and record the complaints created by the church's live concerts.

Using Google maps it allows people to pin their location and specify a level of disturbance they've experienced. And you'll see on the handout the screen shot and the map of what it's -- it's collected so far.

So it is my hope that this tool can give a voice to the neighbors not being heard here tonight. As you can see on the map, we can certainly hear LifeAustin outside of the two neighborhoods represented in the appeal. Thank you.

CHAIR BURKHARDT: Thank you.

MR. PRUETT: Mr. Chairman, board members, my name is Darryl Pruett. I'm the president of the Oak Hill Association of Neighborhoods or OHAN. That is a umbrella organization of different neighborhood associations and HOAs and POAs in Oak Hill. We have about 30 members. So we — we cover a lot of ground in Oak Hill.

OHAN's advocacy on behalf of its member

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where a lot of people - because I'm on the most eastern side of Hill Country Estates it is now in my home.

The sound has continued to go up. I have been woken from my master bedroom because of the sound. It sounded like my alarm clock was going off. My office -- which I primarily work from my house -- when they're doing sound checks in the afternoons is

And, you know, I have two Great Danes.

One of them will not even leave my porch to go outside because she's afraid that there's people in my backyard. That's how loud the sound is. So if this is a religious practice, my question is is why is the city enabling this religious practice to be forced into my home because that's what this is. This is my home and I've been there for 16 years. I'm asking you to please make this right.

extremely disruptive in my home.

CHAIR BURKHARDT: All right. Thank you.

MR. WATTS: Good evening chair and board
members. My name is Alan Watts. I live on Thomas
Springs Road a few thousand feet north of LifeAustin's
amphitheater and I've spent the past 16 years there
building my sanctuary on my wooded wildlife-filled 10
acres of land.

My property like LifeAustin's is zoned

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organizations includes adopting resolutions on matters of concern to our members. In this case we've adopted three different resolutions regarding the LifeAustin amphitheater going all the way back to 2008. All of these are in your backup material.

As you can see from the resolutions and the quantity of the correspondence that you've received from individuals who've had their lives dramatically impacted by this outdoor assembly and -- and amplified sound, this is not merely a local problem or one HOA problem. This is a regional problem that affects numerous neighborhoods and numerous individuals and not just the five individuals you've heard here tonight.

The problem with the amphitheater that's shown in your backup materials is also consistent with what we at OHAN have experienced. It's one -- a significant problem that has had a far greater impact than just a couple of people in a single neighborhood.

The people affected by this have made probably what's the — you know, the most significant investment of their entire lives in their home. And they are having that investment destroyed by having amplified sound and outdoor assembly in residentially zoned areas. They shouldn't be subject to these unwanted intrusions into their home and into their

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seclusion.
 This use is simply incompatible with
 residential use. And we at OHAN would urge the board to
 grant all of the appeals. Thank you.
 CHAIR BURKHARDT: Thank you. All right.

CHAIR BURKHARDT: Thank you. All right, Where are we on time?

A/V SUPPORT: Got like two minutes.

CHAIR BURKHARDT: That's all right. Is there any -- any additional comments you'd like to make real quickly from the -- from the appellant? You've still got your -- you've got your --

MR. KLEEMAN: I think you allowed me three
 minutes. I don't --

14 CHAIR BURKHARDT: I understand you've got 15 eight minutes total left for your rebuttal.

MR. KLEEMAN: That's sufficient -

CHAIR BURKHARDT: All right.

MR, KLEEMAN: -- Mr, Chairman.

18 MR, KLEEMAN: -- Mr, Chairman.
 19 CHAIR BURKHARDT: All right. Okay.

20 LifeAustin?

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21 MR. BROUGHTON: I think we have some

22 charts they're going to pull up.

CHAIR BURKHARDT: All right.

24 MR. BROUGHTON: If that's okny. Thank

25 you. Good evening. My name is Dennis Broughton and I'm

Christ. In order to do that we really need to pursue three major strategies.

The first is to enlighten people spiritually. The second is to connect people in authentic relationships. And the last strategy is to encourage our worshipers to serve each other, the lord, the church and the community and abroad.

The model of our church is to use the god given gifts of creativity that manifest itself in art, drama, dance and music to not only be the way that we worship our lord in gratitude for those created gifts but also to help to raise the relationship that our members have with — with the lord through recognizing the gifts that he has given to the artists that participate in those events.

Our desire is to reach people in Austin who may not have a personal relationship with Clarist. And specifically our desire in building an amplitheater was to create a worship venue where people who might be somewhat reluctant to enter the doors of a traditional church but would be willing to come to an amphitheater worship center and allow us to begin to engage them in a conversation that we hope would awaken them spiritually.

And this has proven to be the case. We currently have about 2,000 people who worship with us on

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a member along with my family of LifeAustin Church. And I thought -- we thought it might be helpful here to give

you a little bit of background about LifeAustin Church

since there have been many statements tonight that have

mischaracterized what we're about.

The church is a relatively new church. It was formed in 2005. Initially it met in the high school here in Austin, started with about 80 members. Over a period of seven or eight years the worshipers increased to about 600. It allowed the church to purchase some property on Highway 71 you've heard about to build

That center was completed in October of 2012 after the process that you've heard described where the church applied to the city for various pennits that the city told us were required and those permits were

the city told us were required and those permits we
 granted. We initially built our – what we call our

ourselves a permanent worship center.

main worship center. It seats a couple of thousand
 people in – in the main worship center. And we've held

worship there from October of 2012 until currently.

The initial vision for the church was to
also build an amphitheater worship center. And by the

year 2012 we were in a position to begin to make plans
to do that. The vision of LifeAustin Church is to

to do that. The vision of LifeAustin Church is to
 transform people's lives through the power of Jesus

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Sunday mornings. The amphitheater was completed in mid

2 2015. It's a 750 permanent seat amphitheater. We are

3 able to bring in portable chairs to seat another 200 or

4 so. And there's a nice grassy green knoll that, if

5 people want to sit on blankets, several hundred more

6 people could sit on blankets and observe the -- the

worship service that's held there.

8 Since we received the city approval of -9 and obtained our certificate of occupancy we also
10 underwent a sound test with the City of Austin Music
11 Department and received guidance from them about the
12 city codes that we would be required to operate under.

And so we began to have events in mid
2015. To date we've held about 16 worship and praise
services in the amphitheater. I think actually maybe
another one we held Sunday night. The number might have
changed but up to this point about 16 or so praise and
worship services in the amphitheater.

All of these services are characterized by prayer, by blessings, by testimonials, by various forms of creative arts that are faith-based, Christian -- contemporary Christian bands, the Gatlin Brothers.

23 Larry Gatlin was a member of our - he's a member of our

church, attends our church when he's in Austin, gave a
 awesome testimony about his growing up as a gospel

singer and later his becoming a Christian.

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So all of these events are part -- this is -- this is the way that we worship our lord. Other people may have different views of what they prefer for worship. This is the way that we worship. This is the way that we practice our religious assembly.

In scheduling our events they're -actually determine which events we'll have by the staff
of the church in terms of what they're attempting to
accomplish through the ministry, what kind of event do
they think would bring people to the church that might
not come otherwise, what kind of event would allow our
worshipers to grow closer in their relationship to the
lord.

And then events are designed. Sometimes in order to get the artist that we wish would be part of our religious assembly event we go through booking agents. We go through a promoter. The church is absolutely not in the business of commercial activity in spite of what you may have heard tonight.

These are religious ceremonies, religious events, worship and praise. We don't have the ability to ticket. But some of the performers are quite costly to bring in. And so promoters often times will help us control the number of people that are going to show up

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We've held one event this year that might be considered a charitable event. We actually believe it is a religious assembly event because it was to the benefit of a faith-based organization named the Salvation Army.

A third-party artist came to us, asked to lease our facility to have a fundmiser for the Salvation Army and some of his artist friends come and participate. And they raised 227,000 dollars in one night to help homeless women and children through the Salvation Army, a very strong faith-based organization. We believe that that is an expression of our religion and our desire to serve other people through our-faith.

The - I'd like to -- to end by summarizing. The purpose that LifeAustin had in mind in building that amphitheater was to build a permanent venue for religious assembly praise and worship events. And that is the use to which it has been put.

Our contemporary praise and worship style is the style that is preferred by our church members. At this time I would like to ask — I'm here representing a very large congregation of people who have given sacrificially of their money to build the amphitheater and some of them have joined me tonight. I'd like to ask those members that are here in support of the amphitheater to stand, please.

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to attend an event by having passes. Sometimes there's
 a charge for those passes to help us offset the cost of
 the event.

I believe you'll see in your — the material that we submitted to you in our pre-submission that the church is — through these events that we've had this year the church is — these events are costing us about 7,000 dollars an event, more than any amount of revenue that would come in.

So if you really look at the full cost of this ministry of our church, we're expecting to spend maybe 250,000 dollars a year to have worship services in the amphitheater. But we believe that that's what we're called to do because we believe it will bring people to our church and allow us to introduce them to a life of faith and transform their lives.

We are — all events have been carefully vetted to be in compliance with the restrictive covenant. I would like to correct one misunderstanding I believe that's occurred tonight. The occasional wording in that restrictive covenant modifies charitable events. It is not occasional worship services,

We — we are allowed through the

23 We -- we are allowed through the
 24 restrictive covenant to have worship services, praise
 25 and worship services without restriction on the number.

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This is a small portion of the 2,000

people who worship in our church and who are dedicated to using this amphitheater to transform the lives of the people in Austin. The services are designed to attract

those who might not come to a traditional church.

That's okay. Right? There's many
different church communities in this town. We believe
there's a great opportunity to invite some people to
come to our campus that would not come through the doors
even of our church, of our main church building.

have been fully compliant. The city has cooperated with us at every step along the way to beip us understand what the requirements are. We have been fully compliant with every request that the city has made of us in terms of the permits. We have built it in accordance with the city's guidance. We used the city music offices to help

And I would like to share with you that we

17 city's guidance. We used the city music offices to help
 18 us design a state-of-the-art sound system.
 19 We have never, never violated the city's

20 ordinances around sound. And so tonight we would ask
21 that you would uphold the city staff's decision to
22 permit our religious use facility known as the

23 LifeAustin Amphitheater. 24 At this time I wo

At this time I would like to ask some of
my other colleagues to come up and make comments. Thank

you very much. 1 MR. METCALFE: Steve Metcalfe on behalf 2 3 of -- of the church. We'd like to do with the first 20 minutes we may have two or three different people

about nine and a half minutes left.

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present you a couple different things. 5 CHAIR BURKHARDT: By my record there's 6

MR, METCALFE: Okay. I think -- I think Dennis did a really good job of explaining our -- the -primarily where we are, which is we've been working with the city on this for a long time to get this done. And every step of the way we've been following and getting the pennits that the city asked us to get.

You know, so we've gone through a site plan. Restrictive covenant came as part of the site plan to help further define what religious assembly is. We've gone through building permits. We were asked by the city to get an outdoor music venue pennit. But then it was decided that we didn't need that permit.

So all -- all along this hasn't been the church deciding what permits or what rules we have to follow. We're just following the city's rules. We're following the rules the city asked us to follow.

24 You know, the crux of what the -- the appellants are talking about is religious assembly, is 25

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It's - it's a provision that allows you 1 to get a temporary use permit for a temporary use that

occurs in a - in a location that doesn't have the

primary zoning or the primary use to allow whatever that

use is. And again, they focus on the new definition of temporary use permit. But it says it means a permit

issued by the Planning and Development Review Department

to authorize a temporary activity not otherwise allowed

as a principal or accessory use in the base zone

10 district.

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We don't need a TUP in -- the base zoning 11 district allows the religious assembly use, whether it's 12 indoors or outdoors. And there's nothing in that 13 section that prohibits, that -- that talks about prohibiting outdoor assembly use.

> Somehow we lost our - so we think it's clear that what we are doing is religious assembly use.

CHAIR BURKHARDT: We - if you want to 10 19 pause and get that back up, we can do that.

20 What happened? All right.

MR. METCALFE: So the - the appellants --

the appellants have been - have pointed out a number of 22 23 occasions where staff has made a decision or

determination and then adjusted that determination, 24

which is true. But that happens all the time.

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this religious assembly. And I think from the testimony and from what you've heard from Dennis and you'll hear from other members of the church clearly that's what they're doing there. I mean it's all about -- it's all about the way this church wants to worship.

Some of the things brought up by appellants regarding indoor versus outdoor, well, clearly the City of Austin has never made a - a distinction between indoor and outdoor. Religious assembly, it occurs indoors. It occurs outdoors. I think we'll give you some really good examples of outdoor worship that's going on at other facilities.

Through that process we also - we also came up with a restrictive covenant to further define what those uses are. And then what the appellants -- a big part of the appellants' argument is that Section 25-2-921 somehow is a prohibition of outdoor religious assembly.

19 Well, if you look at that section, it 20 doesn't -- it doesn't -- it doesn't talk about any kind 21 of prohibition. I mean it's -- alls it - what that 22 section says is it says that you may get a temporary use permit. So it says may be permitted. There's nothing 23 in this section that says it prohibits outdoor assembly 24 and -- or outdoor religious assembly.

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I mean they make determinations. Other 1 issues come up. They look at it. They adjust it. None of those things were actually passed. They came before 3 council or they -- or they were pulled back from 5

council. But those things didn't pass.

What the - what staff has consistently done and the -- and the pennits we have consistently followed say that religious assembly use is a permitted use in the RR district, whether that's outdoors or indoors.

And we have a couple other people coming up but I just thought I would point this out. Based on our research - I know that there's some concerns about property values. But nothing shows that property values have gone down in either area. Houses are not staying on the market too long. Everything -- there's nothing that this amphitheater yet has had a - an effect on on property value. So I thought that was worth pointing out to you-all.

MR. CAPEZZUTI: Good evening. My name is John Capezzuti and I have the honor of serving as the business pastor at LifeAustin Church. Today I had an opportunity to share some

of the steps that we have taken in order to monitor sound at our property line to ensure that we have never

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exceeded the 75-decibel limit prescribed by the City of Austin ordinances with any amplified sound coming from our amphitheater or anywhere on our property for that

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5 We incorporated significant design 6 features into the building, including orientation, 7 directional speakers, sound insulation on both the walls 8 and the roof as well as louvered sound reflection walls. We also made a significant investment in landscape and 10 managed to put in some very mature trees that also 11 helped mitigate some of the sound emanating from the amphitheater itself.

12 13 We are the first organization in the 14 United States to purchase the state-of-the-art sound 15 monitoring system designed by world-renowned company 16 Idibri, who is also responsible for all the audio, video 17 and lighting that you see in the amphitheater building. 18 The system allows us to deploy monitoring stations at 19 our property line as well as in the worship center 20 itself. And we have a monitor inside the amphitheater 21 at the front of the house position, which is actually 22 where the monitor engineer would be mixing the sound in 23 the -- in the space. 24 We also have two roving monitors that can 25

deploy on our property and then we also put one on the

Page 52

he did. And I wanted to point out to you that the Court of Appeals in a decision that they rendered stated with respect to each complained-of activity, Guernsey's 5 e-mail, the restrictive covenant, approval of the site 6 application or any other activity determined to be use 7 classification Guernsey had the statutory discretion to

that Mr. Guernsey did not have the authority to do what

So to suggest that he did not have the authority to do what he did is inconsistent and not consistent with what the Court of Appeals found.

make such determinations and take such actions.

I also wanted to state in the last few minutes that I have two other points, one of which is that there's a suggestion - actually, it's very overt that religious assembly under the Austin code cannot be outside, just can't is what they allege.

And, in fact, Mr. Guernsey knew what the law is about free expression of religion when he took the steps that he did. And this board actually under the law is required to make sure that you understand what the obligations are from the board as to regulating free expression of religion.

We didn't take -- it didn't take much time to actually go on Facebooks of churches around Austin to find pictures of outdoor activities. For instance, this

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1 east and west property lines at all times. By deploying 2 this system both at the property line and within the 3 worship center at every event that takes place at the 4 LifeAustin Amphitheater -- and I want to emphasize the 5 word every event -- that takes place at the amphitheater 6 we are also able to monitor both remotely and locally 7 the levels of the sound emanating from the speakers at our amphitheater.

8 9 During our praise and worship events these 10 levels are consistently monitored in real time by a 11 church staff member to ensure that we do not exceed any 12 appropriate levels at the property line. Based on my 13 personal observations, a review of all the data from 14 every event that we've had so far, we have never been in 15 violation of the 75-decibel limit at the property line. 16 I want to emphasize the word never. We have never 17 exceeded 75 decibels at the property line, which is the 18 level that was set forth by the city. 19 I thank you for your time.

20 CHAIR BURKHARDT: Thank you. 21 MR. WEISBART: Good evening. I'm Geoff 22 Weisbart on behalf of the church. I know I don't have much time left but I did want to address a couple of the 23 24 precise points in their appeal.

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One of the things that they've alleged is

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is First Baptist Church of Austin outside. This is one of their outdoor events, Red River Church, St. Louis of 3 France Catholic Church you might notice there. This is 4 the San Jose Catholic Church actually holding mass outside with amplified sound. 6 My time's up.

CHAIR BURKHARDT: Why don't you take another 30 seconds.

MR. WEISBART: And the point that I'm making is that Mr. Guernsey knew that within Austin religious assembly, freedom of religion occurs outside and many people -- there's another example -- feel that it's very appropriate to be outside.

There was a suggestion that the city filed a complaint against the Dolores Church because they attempted to do it. And the point that I want to make to you is that city staff and the City Legal Department finally realized that it was inappropriate to charge that church with doing anything wrong and they dismissed

that complaint. And if you look at the restrictive covenant and if you look at the signature page, what you

23 will find is not only did that get signed by 24 Mr. Guernsey, that document is fully approved by the 25 city legal staff right there. So this was not a

1 decision that was lightly made. It was done with 2 counsel and was correctly made.

Thank you.

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CHAIR BURKHARDT: Thank you. All right. Now we'll hear speakers for LifeAustin. You-all have 10

MR. HARRISON: My name's Allen Harrison. I'm a member at LifeAustin Church. I'd like to thank all of you for your service and for listening to the -and helping our community.

11 My faith in Christ is central to who I am. 12 Consequently, my church is central to how I live my 13 life. LifeAustin has been a blessing to me, to my wife, 14 and to my kids. We have invested our time as well as 15 our finances in - in the amphitheater because we 16 believe that it's an expression of who Christ has called 17 us to be as a congregation in this particular community, 10 a community that emphasizes music, that emphasizes the 19 outdoors, that emphasizes unconventional approaches to a 20 whole lot of different aspects of life, including 21 church.

22 I realize that it can seem a little bit 23 unconventional to have an amphitheater as part of a 24 church worship service and part of the church ministry

25 but it really shouldn't. Jesus did some of his best Page 56

directly. About five years ago when I had no relationship with this church other than very casual and

I was going to another church. And this church when I

went through a very difficult situation and I wound up

at M.D. Anderson and some lengthy surgeries and -- and a

12-hour surgery my pastor -- my current pastor sent

somebody from the church down there to be with me and my 8

He didn't really know, pastor didn't know 10 me. That's the love that my pastor has for me and the people that are in this church. And as you would look

12 into the -- the people that are in this place now, the

reason that we're here is because our pastor loves us and our pastor loves the people that are in our church 14

15 and are engaged in worship.

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16 For me he helped me understand that worship is a healing process. And in the time that I was at M.D. Anderson and the years that I've gone 18

through there the -- the doctors down there say

20 miraculous. And I know that it's come from expression 21 of worship.

22 This amphitheater is a tremendous part of 23 what our pastor's vision is for the transformation of

lives and it's transformed over 400 people. The finance

team, we keep track of the people who claim

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work outside. And we - you may know the most famous 2 sermon was the sermon on the mount. It wasn't the sermon in the temple. It wasn't the sermon in the 3 4 synagogue.

It was outdoors because that's where the people were. And we believe in this community we are

7 likely to be able to impact people's lives by offering 8 services in an amphitheater setting that does not feel

9 like a traditional church, that may be less

10 uncomfortable or less foreign to someone and that by offering our services in that venue we can reach people 11 12

who might not otherwise come to our church. Whether we meet indoors or outdoors, our

14 intent is the same, to exalt the name of Jesus Christ because we know what he knew, that it does not take walls to have church.

MR. WILLIAMS: Alan Williams, I'm the finance chair of LifeAustin and volunteer there and serve as n - on that committee.

My personal expression and interest in this is that what worship has done and my pastor's --Pastor Randy's vision for this church is as Dennis

23 Broughton explained is for transformation, is 24

transformation through worship and through the arts. And for me personally this fit me really

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transformation and restoration. And it's been over 400 people in six months.

This fits the vision of the church and so powerful, this major outreach for who we are. Thank you very much for your consideration.

CHAIR BURKHARDT: Thank you. Is there anyone else? There's about six and a half minutes left.

MR. BLACKMON: I'll go. CHAIR BURKHARDT: All right.

MR. BLACKMON: My name is Fred Blackmon,

10 Jr. I'm not a member of this church. I'm a member of a 11 12 different church but I'm here in support.

I bet you've never even been to the amphitheater. But I do know that it is the vision of any church or any religious organization, whether it be

16 Christian, Muslim, whatever is to find a way to reach out to others to show others that there - that there is 17

18 a - a better way. And I feel like that's just what

LifeAustin is attempting to do in this situation is to 20 show other people that there's a better way.

21 And when you do that, when you say to 22 someone else you don't have to do this, there's the

better way, you change not only their future but the future of the people around them because you might 24

change a criminal from a criminal. And, therefore, your

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1 house won't get broken into.

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2 And this is a small thing people overlook. 3 But the -- the reason the amphitheater is there, the 4 reason that all these churches are having events outside 5 is not to bother the neighbors. It's just to show other 6 people that there's a better way and that, when you walk 7 the better way, you walk the better line, then your 8 children will turn out better and keep their kids in q school, they go to college and have a better life. 10

just woke up, my parents told me go to college and that's what I did. But for others it's not that simple. If there's not someone helping them to see the better way, they won't ever see it.

15 And places like this church and other 16 churches that have these events, they are truly trying to change the face of Austin, Texas for the better. And I think it's something that should be applauded and not something that should be looked down upon. I can rest assured that had not someone from a church came and told me there's a better way you might be wondering about me breaking into your house or breaking into your car because I was not always a good guy.

For some people that may seem trivial. I

17 18 19 20 21 22 23 24 So I think that we - and I'm just being

honest. You know, but we need to look at something to

So I just wanted to say I'm very thankful of the fact that we do have an amphitheater there to

reach out to the community and just bring everybody back to their natural place. That's all. Thank you.

CHAIR BURKHARDT: Thank you. MR. JESSEE: Thank you for the time, board. My name is Dan Jessee. I'm a member of LifeAustin Church. I've been a member for about two and

a half years. 10 I was raised in a tradition very different than the tradition as - and worship as practiced at 12 LifeAustin. In the last two and a half years I've

13 become the lead of our Celebrate Recovery Program, which 14 is working hard to transform lives.

15 And I stand here tonight as a testimony 16 that what's happening at LifeAustin is powerful. The 17 worship and the transformation is real. And I believe

18 that the entire programmatic approach LifeAustin has to 19 dealing with people, especially the unchurched and those 20

that are coming to the lord for the first time, is 21 something that should be respected and something that

22 should be encouraged. 23 Thank you very much.

CHAIR BURKHARDT: Thank you. About a minute and a balf. Anyone want to say anything?

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this. Maybe there is something we can do to -- to 2 appease the neighbors. Maybe we drop the decibel level 3 from 75 to 65 or whatever the situation may be. But to shut down the amphitheater completely I think would be a 4 5 great mistake, a great mistake for city of Austin and 6 for the people in our community.

CHAIR BURKHARDT: All right, Thank you. About three and a half minutes.

MR. JACK: My name is Jack. I'm a member of LifeAustin Church. I've been there about three and a half years now and I came there because it was like going home. It was a tremendous community of people that are loving and caring and it just really touched my heart.

And when I heard that they were going to be building the amphitheater I was excited. I was a worship leader for over 10 years at a church in California. And I know that through the worship people were bought to love and they were just in love with the lord because they were able to hear the music that just softened their heart.

My grandmother used to sing one of the songs that they sang at our church. It just brought me back home to thinking about all the past that I had with my family and stuff.

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MR. LACQUEMENT: Good evening. My name is Mel Lacquement. I do not belong to the church. I'm an

expert witness in zoning law, comprehensive planning,

have served on many boards here in Austin as well as

other states. I've enabled legislation in Nevada, Las Vegas, Missouri, Lake Charles, Louisiana, Shreveport,

Texas, Dallas and Austin.

А I've handled over 300 zoning cases throughout the United States and have won every one. 9 10 I've never lost a zoning case. I've looked at -- at 11 what's going on here and I find no fault. I find no 12 evidence of fault. I find that what the church is doing

is proper and it's in order and should be respected.

Now I attended the church for a VA ceremony last month. And it was the first time I have felt honored to be a disabled veteran in the military forces. This church gave that to me. I'm a hundred percent disabled Ranger. It honored all the military forces that have deceased, that have survived, that are disabled and especially the young forces that are going overseas now to face the terrorism and the chaos in

harm's way that they are facing. This church allowed that to be presented. There's only one comment that I would have on - on the restrictive covenants.

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I know my time's up. Customary and incidental accessory uses are permitted by the 3 restrictive covenants. And I would consider most of those things that they've done or all of them fall under that category. Since July they have had 16 events, which amounts to three events a month.

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CHAIR BURKHARDT: Please wrap up. MR. LACQUEMENT: Thank you very much for

10 CHAIR BURKHARDT: Thank you. Okay. By my record you have eight minutes. 11

MR. KLEEMAN: Thank you. Thank you. 12 Robert Kleeman again for the appellants and I'll try to 13 go a little bit slower than I did the first time but try 14 and save the time. 15

16 There's a very powerful statement is that 17 actions speak louder than words. And so tonight you've heard testimony regarding making the amphitheater seem 18 smaller than we've claimed. All you have to do is look 19 at page 164 of the material to see where we get the 20

21 thousand plus 500 number. And, you know, the statement that this is 22 23 a worship center, I urge you to look at page 161 of the 24 material. These are both documents prepared by the

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hearing this in their homes and it's disrupting children on school nights. This is -- I can't even comprehend it. And the fact that they - that the government is allowing them to force their religious beliefs into the homes of people who don't agree to it is outrageous.

Now this argument that - remember the last picture I had up with all the outdoor activities. The City of Austin enforces its zoning code and its whole land development code on complaints. It enforces by complaints. And what this really is is a way for community standards to come into play. The -- the Martha Salinas, who made the

complaints regarding Dolores Catholic Church, she had not complained about the prior festivals they had. It's only when they plugged in the amplifiers and started having loud music. It is the nature of these activities that is changing.

There were no complaints regarding schoolchildren having the Spring Fling or the Fall Festival because the community accepts those. But Texas law is very clear. You cannot change the code by non-enforcement or by erroneous decisions by staff members. Only the City Council can change the land development code.

This prohibition that is in 9-2 --

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1 It's notable that in the response there's 2 really no counter-argument to the fact that when we laid out the lawsuit and the code amendment that somehow the 3 4 land use determinations that are so unchallengeable now were forgotten during an entire year of processing the code amendment and that the city would prosecute a 6 7 church for violating this very provision of the church 8

9 There was a statement that representation that the lawsuit was dismissed because 10 the city realized it had been a mistake. Please look at 11 12 page 327 of the material that we have in front of you. 13 And it is the court order that says the city has agreed to dismiss if the ordinance passes. All right? 14

15 And where - this is going to get into our appeal that has not been forwarded that we'll - I'll 16 17 talk about in a minute. But that lawsuit was dismissed one week after Mr. Guernsey's memorandum of November 18. 18

There's quite a bit of material in the 19 brief from the church regarding state and federal law. 20 They did not bring that up. The scope of your 21 22 jurisdiction is strictly limited to the zoning code

And it is disconcerting that there is no 24 sensitivity, no - no sense of concern that people are 25

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25-2-921, temporary use permits, specifically C, has been in the code for 30 years. This is not anything

new. And the code does not discriminate between

religious assembly and other things. It is in there and

is very clear and it is - I cannot - it is hard to

believe that anyone can read this -- this stretch of

data we -- and evidence we put before you and say oh, it

only applies to temporary use permits. If it's allowed,

you don't need a permit, period, if it's an allowed 9 10 activity.

Now let's talk about reliance. As they say in the letter that we're relying on city directors,

13 well, let me tell you the church has had very able counsel with Mr. Metcalfe from the beginning. Mr. Carl

15 Conley's a former city employee that helped them.

16 Now what is not in the brief but -- but is in your backup material is really the instigating event here. Now according to Mr. Guernsey's sworn testimony 18 he was summoned to a meeting in November of 2008 to his 19 immediate boss, Assistant City Manager Laura Huffman, 20 for a meeting with Randy Phillips, Carl Conley and other 21

representatives of the church to talk about religious 22

23 assembly. 24

The - the idea of achieving the outdoor amphitheater had already been discussed publicly for

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over a year. I've been doing land development law for over 30 years in this city. And there's only one reason

that you go see the assistant city manger over Greg

Guernsey. And that's because staff is not giving you 5 the answer you want. You're going over their heads.

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One month later Carl Conley sends the setup letter. And then a week later you get the e-mail back from Mr. Guernsey. They had been heavily involved in formulating and laying out the strategy from the get-go. So - and they were involved in preparing the first draft of the restrictive covenant.

And it's all laid out - this was all planned out many years ago. They are not innocent victims. They knew exactly what they were doing,

15 Also, in March 2004 the appellant sent a 16 letter to the church asking them to please not build the 17 amphitheater. We were in litigation with the city. We 18 said it would be - it would be a terrible thing to 19 build the amphitheater and then have our appeal heard by 20 this body and have those permits reversed. They went 21 ahead anyway. They assumed the risk. And that risk is 22 also embedded in the code,

23 So the 311 calls, I don't care it's 75 24 dBA. That has no applicable - we're not going to get 25 into the sound ordinance. That's not really applicable. Page 68

1 memo. Staff has refused to forward it to you. They say. there was no decision there, there was nothing to review, nothing to appeal. Well, since then the city staff relied upon it to dismiss the lawsuit. Then they

have ceased requiring temporary use permits in SF-3.

We are asking you to direct staff to forward that appeal to this body. We have a right to be heard because it's being implemented and it's being respected. And it's important because it applied city -- I'm wrapping up, Mr. Chairman -- and or some other decision made. It did not comply with 25-19 -197, which was a reform passed by the City Council after the travesty of this event.

And we ask you to reverse the decision I've talked about earlier. We think that they've been granted extreme special privileges. There's only four outdoor amphitheaters in the city of Austin. They've got one of them, no public hearings.

We think that it's not inline with a RR rural area. By definition RR is rural characteristics. A 1500-seat outdoor amphitheater is certainly not a residential rural use. And we think that the -- that there is no doubt that the code prohibits this activity. And I appreciate your consideration. We

do ask - I think I'm supposed to have a big finale

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But there have been almost 200 calls made to 311. You

2 have a sampling in your materials regarding people

complaining about hearing it in their homes.

I don't care what the dBA is. If people can hear it in their homes, it's too loud, period. Now -- and you can find that in Exhibit 9.

Now the other thing that, again, is not within the scope of your jurisdiction but you should be mindful of the change that staff has made under the sound ordinance. Look at Exhibit 20. It starts off with an e-mail to me from Mr. Lloyd regarding the - it

is now a residence. Even Mr. Guemsey admitted that,

Well, turn a couple pages and you'll see the December 2011 e-mail to me from Mr. Lloyd and - who has checked with everybody else and we were assured that they could not operate without a sound permit because they were not a residence. Talk about being thrown under the bus multiple times, that's what we're feeling with staff continuing to change.

There's a reason that outdoor entertainment is strictly limited under the zoning code to a few commercial districts and still requires conditional use permit because it has significant impacts that we are now experiencing.

So we appealed that November 18, 2013

Page 69 here - to make this right. I'll be happy to answer any

questions you may have.

CHAIR BURKHARDT: All right. Thank you.

We close the public hearing now,

So I've got a few questions both for LifeAustin and for the appellants. And I guess - you know, what - what's come up I think it's clearly a matter of scale. I guess I don't feel as though outdoor religious assembly would be objected on a -- on a compatible basis.

But there's a lot of - you know, there's an astonishing amount of homeowners in here that clearly are affected or they wouldn't be here.

14 How many - how many - how many events do 15 you have during the -- during the month? Can somebody tell me that?

17 MR. BROUGHTON: We don't have a set 18 number.

19 CHAIR BURKHARDT: Come up to the 20 microphone, please.

21 MR. BROUGHTON: Yes, sir. I'll be happy 22 to. I believe we've had 17 events since July. We don't 23 have a set number.

24 CHAIR BURKHARDT: Do you have an outdoor 25 service every Sunday?

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1 MR. BROUGHTON: I'm sorry? 2 CHAIR BURKHARDT: Do you have an outdoor 3 service every Sunday? 4 MR. BROUGHTON: We have not started those 5 yet. We anticipate doing so, yes, sir. 6 CHAIR BURKHARDT: And - and what times of 7 day do you have these events or the days during the week? When do -- when do - when do these occur the ones you've had and the ones you plan to have on your 10 schedule? 11 MR. BROUGHTON: Many of them -12 CHAIR BURKHARDT: Give us - give us an 13 idea. 14 MR. BROUGHTON: Okay, 1'll try to, Many 15 of them -16 CHAIR BURKHARDT: Having them on a - on a Sunday, you know, I guess is -- if you're not having 17 18 them on a Sunday, then I guess it's - it's important 19 that we have an understanding of that. MR. BROUGHTON: Some -- yes. Some of them 20 21 are on Sunday, yes, sir. Some of them are on other 22 days, Thursday, a Friday. You know, we have church 23 event - we have events at our church throughout the 24 week. We have regular Wednesday services.

We at times have events in the

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1 message. 2 MR. BROUGHTON: Well --CHAIR BURKHARDT: And I - and I guess that's how I would interpret it right now so -- if you'll allow me. So -- and I -- I guess I would also make the comment that a fundraiser that raises 227,000 dollars regardless of how sympathetic I might be to the particular, you know, recipient is - it speaks to a just a profoundly large event. 10 I mean - and there may be one or two 11 donors that contribute. But I mean I think when 12 you're -- when you're starting to make - make - you 13 know, may have a venue that can - that can create that 14 kind of profit to a -- to a -- to a charity of any kind 15 that's a fairly significant event. That's not -- that's 16 not a, you know, something that I would consider part of 17 religious assembly. 18 Okay. Questions for the applicants or 19 the - or the city? Ms. Hawthorne? 20 MS. HAWTHORNE: I actually see someone 21 from the sound office here and I would like to ask 22 questions regarding your visit out there. I - I = 123 am on the Board of Adjustment. But I also live behind

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1 amphitheater. There's - a lot of times it depends on 2 when we can get a particular artist to be part of our 3 worship service. You know, they're only available at 4 certain times. And so that controls which day of the 5 week we would have the event. 6 CHAIR BURKHARDT: The material that was 7 passed out last - during the rebuttal clearly shows 8 what I would consider a commercial venue. And then 9 obviously the shirts, you know, speak to the same. 10 It's - the shirts that you've got on say Austin 11 Amphitheater. They don't say LifeAustin Church. I 12 guess I -(Applause) 13 14 CHAIR BURKHARDT: I really would like to 15 ask you-all to please not -- not applaud. It's -- no matter who says what I'd appreciate it if we all 16 17 maintain silence. 18 MR. BROUGHTON: Okay. I mean if you'll --19 if you --20 CHAIR BURKHARDT: 1-1-1 understand. 21 But I -- I see what I see. It is -- in small print it 22 may say LifeAustin. But --23 MR. BROUGHTON: Yes, sir.

CHAIR BURKHARDT: - the message is - is

not a worship message. It's a -- it's a commercial

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Fun Fun Fun Fest when living all the way by Zilker Park
 and -- and hearing neighbor complaints almost all the
 way to 360 on the noise from Fun Fun Fun Fest, how does
 Fun Fun Fun Fest rate at a dB level at the property line
 of the venue?
 MR. MURRAY: I'm David Murray. City of

Zilker Park and I live on a canyon behind Zilker Park.

And I can tell you that my experience of

MR. MURRAY: I'm David Murray, City of
 Austin Music –
 MS. HAWTHORNE: Thank you.
 MR. MURRAY: As Mr. Guernsey stated

9 MR. MURRAY: As Mr. Guernsey stated 10 earlier, this is really more I think about the land use. 11 But I'll try and answer your question.

MS. HAWTHORNE: It's just a curiosity.
 MR. MURRAY: Fun Fun Fun is allowed 85
 decibels at the property line.

MS. HAWTHORNE: And it's pretty
interesting because in one day of Fun Fun Fun I actually
got more complaints than two weekends of ACL. It's
pretty interesting. And it's one thing to like Pearl
Jam. It's another thing for Pearl Jam to be in your
living room.

living room.

And it's — and Drake and I are not friends. Neither — the Mouse, whatever that was, we're not friends either. So while I can like something and

appreciate it, for it to be in my home is another thing
 when I have my doors and windows shut, whether or not I

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want to go outside or not, whether or not I have to have the TV on or the stereo on and I still can hear it.

That -- that's -- that's what happens to me with Blues on the Green. That's only every two weeks, you know, for a while. I mean it just -- you get -- you get tired. You just get tired. I mean -and I think that's -- that's part of the issue. And I

8 think that the code does talk about an enclosed 9 structure. And I would really like to see that -- that

10 perhaps that we close the public hearing and that 11 perhaps --

12 CHAIR BURKHARDT: We've closed it. 13 MS. HAWTHORNE: -- we -- we go ahead and 14 postpone this item and let the parties talk is really 15 what I would like to see.

16 CHAIR BURKHARDT: We have other 17 commissioners that would like to --

18 MS. HAWTHORNE: Oh, I know. But I'm --

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20 CHAIR BURKHARDT: We got to go --21 MS. HAWTHORNE: It's my turn. Right?

22 CHAIR BURKHARDT: I understand, I don't

23 know if that was a -

24 MS. HAWTHORNE: My turn.

25 CHAIR BURKHARDT: -- motion or not or

it. And so can you walk me through the due process? Like what mechanism following your -- you hit enter and sent the e-mail. What mechanism was there for an appeal had they made the request timely?

MR. GUERNSEY: As I said, most of these determinations are really brought by a property owner or an agent for a property owner asking or inquiring. Say a home - an Office Depot wants to move in a location, is this, you know, general retail sales limited use, can I operate there, do we need a letter from a bank so that when me and my staff would write that I might respond my guess is permanent use.

It's not common necessarily for the adjacent property owner that's next door that may have an interest in that particular issue. And it was our practice that there was no notice required until council changed the ordinances after all this took place.

MR. GOFF: Okay.

MR. GUERNSEY: So whether it was by e-mail, whether it was somebody walking into what we call our Development Assistance Center as a representative making inquiry, you know, homeowner, can I build this garage in my backyard, build a -

MR. GOFF: Right.

MR. GUERNSEY: - my backyard, you know,

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- 1 proceeding with making --
- 2 MS. HAWTHORNE: Huh-uh.
 - CHAIR BURKHARDT: a motion.

Commissioner Valadez?

MS. HAWTHORNE: 1 -- and now I'm done talking. Is that what you just said?

7 MR. GOFF: Unless she has more comments. I did interrupt.

9 MS. HAWTHORNE: Oh, please, Okay.

10 I'll - I will ston.

11 CHAIR BURKHARDT: Good. All right. 12 Mr. Goff?

MR. GOFF: So I have a - I wrote down a 14 number of questions. And so I'm happy to stop halfway 15 between and go to somebody else as well. But -- and

16 then I also have comments to my other board members so 17

we can deliberate in public on this one.

18 But the first one's for Mr. Guernsey. So 19 this is on the e-mail. 1 -- from my view I think -- I

20 believe that I agree with your assertion that you do

21 have the authority to determine land use and that's well

22 within your rights as the director of the department. 23 But I have trouble understanding how an

24 e-mail that wasn't made available to anyone could allow 25

for an appeal that - also the right of people to appeal

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- all the way through to commercial use of, you know, what
- is ancillary or what is part of the principal use, that

3 was a very common practice,

4 MR. GOFF: So I think that the answer then is there -- there wasn't a mechanism for them to know

because there's no requirement to notice. And so --MR. GUERNSEY: That's correct.

8 MR. GOFF: And so maybe that's why council 9 later amended the code in order to create that so it 10 would fill in that due process gap.

11 MR. GUERNSEY: Yes, I believe - I 12 believe that to be true because under certain use

13 determinations every day there are permits that are 14 issued by the city to allow restaurants, office

building, churches, homes.

And with every permit that's issued there is a use determination that's made. There are not notices sent to adjacent property owners of those things

19 because they are deemed to be similar code. And so it 20 was changed after this. But the issue before you

21 tonight is really about the facts that existed prior to

22 those ordinance changes.

23 MR. GOFF: Okay. So to my other board 24 members I kind of see two issues here. One is the

question of the right to an appeal and the due process

Page 78

question. The other is the land use issues.

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And I'd like to ask one more question about the land use issues and I have a few more questions. I defer to the chair for when I can ask

6 But on - on the land use one for Mr. Kleeman I didn't see in your filed testimony anything about the description of uses, 25-2-641 which describes religious assembly. And that's the one where it says a property tax exemption is prima facie evidence 10 11 of religious assembly use.

My understanding is this site has that tax exemption, which I wonder how you would respond to that and how you would recommend that the board consider that sentence in the code.

16 MR. KLEEMAN: Well, I don't think that's the controlling provision, this definition. And if you 17 look at the definition, it's limited to organized 18

religious education and worship, period. And it does 19 20 not include community recreation and other things.

What we're talking about is outdoor 21 22 activities which - and if you go to -23 MR. GOFF: Sure.

MR. KLEEMAN: -- swap the numbers here --24 25 25-2-491C, which says that land use chart of what you

all around the world. I've seen cathedrals everywhere.

I've been to the Sistine Chapel. Fve been to Rome.

I've seen some of these religious churches. So I don't want to use tax exempt status as a blanket to just --

MR. GOFF: Fair enough.

MR. VON OHLEN: That's my political

7 statement right there.

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CHAIR BURKHARDT: Commissioner Bailey had a question.

MR. VON OHLEN: Sure.

11 MS, BAILEY: I have a question for 12

Mr. Guernsey. I just want a clarification on a point

that you made and then something that was said by the 13

LifeAustin Church.

You were saying that - that the amphitheater is a building because it had a building permit. Yet they stated that they have at least 200 lawn seats where they do these passes that are outside of that building and outside of that amphitheater area although they look at the stage.

21 How would you classify that?

MR. GUERNSEY: That's still part of that 22

23 religious assembly activity.

24 MS. BAILEY: But -- because you were

saying the amphitheater is a building?

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can and cannot do is subject to all the more restrictive 1 2 provisions. And this is one of those. And it says 3 outdoor religious assembly, that you can't get a

temporary use permit for it in these zoning districts. 5

MR. GOFF: Okay. And so I -- I read the section about the temporary use. It seems without stating how I am weighing the whole matter the most problematic thing for your -- your case is there is a tax exemption for the whole site, including the

amphitheater.

MR. VON OFILEN: But I don't even want to 11 go there because personally myself I feel everybody 12 wants to have it - I'm going - I'm going to go there. 13 People want to have a separation of church and state, 14 church and politics. We have that mix-up going on so 15 much right now personally myself I feel churches should 16 be taxed because some of the most prime properties that 17 we have in the country has gone to churches and some of 18 19 the prime events, fundraising events.

I've seen that church. I've seen the -20 the church and I've been to the church PromiseLand on 21 22 Burnet Road. They're massive structures on prime land.

And I - and I don't mean to pick on them, you know, 23

being as I traveled all around the world. 24 As my Ranger brother over here I've been 25

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MR. GUERNSEY: The -- the point that I understand from the appellants was that this is purely

an outdoor activity, it's not enclosed. That 3

amphitheater building does have roof, does have walls, 4

5 does have enclosed spaces in it.

And so -MS, BAILEY: But not the --А MR. GUERNSEY: - my point -

q MS. BAILEY: - lawn.

10 MR. GUERNSEY: My --MS. BAILEY: The lawn is not. 11

12 MR. QUERNSEY: The lawn is not. They do 13 park outside.

MS. BAILEY: So they --

MR. GUERNSEY: You know, the walkway --

MS. BAILEY: -- sell --16

17 MR, GUERNSEY: - is outside. There --

MS. BAILEY: They sell seating outside on 18

> the lawn? He said that they had 200 lawn scating passes that they would self.

21 MR. GUERNSEY: So -- so my point is the

code does not speak to specifically an enclosed space with regards to the definition of religious assembly. I 23

was merely pointing out that the amphitheater is a 24

building. It could be used as a Backyard and be very

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much a commercial event.

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different things.

But the uses that were described to me and the way that my office permitted them it was for religious assembly use. You know, we've had churches in Oak Hill that have taken place in bars like the old Silver Dollar. There's churches that take place in movie theaters. There's churches that take place in -in - in all sorts of venue. I think there was a Catfish Parlor or something like this I was told that was even a church.

This happens to be an amphitheater. It's an amphitheater building. But the use is religious assembly and that's how I interpret it.

MR. VON OHLEN: If I may, Websters defines a building -- the definition -- and that's -- I mean really common sense would tell me that, if we're going to be questioning a building -- because I can -- I can tell you right now you got to build -- pull a building permit for a retaining wall. You got to bill - pull a building permit for a fence. You got to build a permit - pull a building permit for many, many

23 That doesn't make a retaining wall a 24 building. That doesn't make a fence a building. Hold 25 on. Hear me out, Greg. But when it - when it gets to Page 84

know, I agree with you to a certain extent. But where we're at now is the massive impact of this one.

Now one of the things that I caution everybody on is we have to take a look at this in the context of what was in place at the time. And I will concede that in place at the time you had the authority to make a judgment based upon your best experience. You're only human. You have a different opinion than me. Sometimes we agree. Sometimes we don't.

That's just the way it is. But at that point in time you did have the ability to make those decisions on whether it comes back or not. So -- but we're here today and we've got an amphitheater.

One of the things that concerned me and that bothered me a little bit was that a letter was sent out to the church telling the church look, we got problems, hold off on it. I've got a copy of the letter here in my packet. I just sat in my office today and read 186 pages not counting what I found up here when I got here.

Okay? So I know there's -- there's more than one letter and exchange - and I'm not getting on you now. But there was an exchange to the church saying hold off on this, we're in litigation, wait a little bit, you know, if you build, proceed, you proceed on

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a point to where people are starting to question the definition of it my common sense is, well, Webster said the definition of the building is a structure such as a home, hospital, school, etcetera with - with a roof and walls, usually roofed and walled structure built for permanent use or as a dwelling.

So I know what you can say. Where you're going to go is where the loophole says it doesn't say enclosed walls. And an amphitheater does have a roof and it does have walls. And that's where -- where we sort of got here.

MR. GUERNSEY: And - and board member, I'm - I'm really going back to the definition. It's in the land development code under zoning regulations and that the activities take place in the main building, the multipurpose building and sanctuary building are the same activities that take place outside,

And that is where I'm going with this being a religious assembly use. I've already stated I think there are numerous things that happen outside that are considered religious assembly, whether - whether it has to do with Easter sunrise services, weddings outside and numerous events which I wasn't --

MR. VON OHLEN: I agree with you, Greg. But I think where we're at now is we're -- we're -- you Page 85

1 your own at your own risk. 2

And the church basically responded back to the neighborhood association saying we're moving in a timely manner. That doesn't sound very brotherly to me. Okay? And so we're now - the attorney mentioned, you know, stuff - people being thrown under the bus.

This has already been to court and it's come back to us. And I feel like we're being thrown under the bus because we're going to have to make this -- in my 12 years of sitting on this dais this is the hardest case, the most convoluted case, the most confusing case I've ever seen.

And normally - you know, and - and I'm a former Ranger, sir. Normally it's, you know, let's make a command decision and go. And this one has really got me thrown. And I'm going to support and second Melissa's motion. But I think we still need to have -

CHAIR BURKHARDT: I --

19 MR. VON OHLEN: - some more discussion up

20 here.

21 CHAIR BURKHARDT: Yeah. I'm not --22 MR. VON OHLEN: You know --23

CHAIR BURKHARDT: I'm not -24 MR. VON OHLEN: - more guidance. 25

CHAIR BURKHARDT: I'm not ready to take a

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worship -

motion yet. We have other commissioners who have been 2 trying to speak as well.

MR. VON OHLEN: I understand.

CHAIR BURKHARDT: Mr. Leighton-Burwell?

MR, LEIGHTON-BURWELL: Mr. Guernsey, so so you make the determination that the facility as it

was presented to you was religious assembly. Is that correct?

9 MR. GUERNSEY: That's correct.

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10 MR. LEIGHTON-BURWELL: And as a part of 11

what we're tasked with is deciding whether or not that was a correct judgment on your part or not.

13 So much like buildings there are times that a building is an office building but it has an 14

auditorium as part of that. And so even though some of 15

it's office there's going to be parts of it that are 16

treated differently under building codes for egress and 17

18 fire walls and other things like that. You can - that

there are sometimes within one structure, within one 19

thing that there -- there's different aspects that need 20

to be treated differently because of the nature of it.

So - and of course what we're dealing with is a land use, not a building code issue but

24 it's - a site development code. So at - at no point

did you consider the amphitheater or some of the aspects

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MR. GUERNSEY: Which by its very nature in the definition of the Austin code of what a religious assembly is it's difficult for me to overcome knowing that there are churches all over the city which are doing related events that - that go beyond the strictly

MR. LEIGHTON-BURWELL: Okay.

MR. GUERNSEY: - and education.

MR. LEIGHTON-BURWELL: So relative to that the restrictive covenant typically takes a use and more narrowly defines it because of potential obnoxious or -

12 or - or uses that might be construed to not be as compatible. Is that - is that correct? 13

MR. GUERNSEY: Yeah. A restrictive 14

15 covenant by nature is placing additional conditions --16 MR, LEIGHTON-BURWELL: Okay.

MR. GUERNSEY: - on that land, in this case the extra parking requirements and I think that -amphithenter with - with the main sanctuary. There

20 were some restrictions on how we deal with traffic. 21 MR. LEIGHTON-BURWELL: But -

MR. GUERNSEY: And then there were some additional restrictions that were offered to me back in two thousand -- we're willing to do a covenant. It came

up in 2008. There were concerns that were raised by the

Page 87

of this to potentially be an outdoor entertainment? 1 2 MR. GUERNSEY: No. because it was very

clear from the discussions that I had with the church that the uses inside would be the same that are outside and the --

MR. LEIGHTON-BURWELL: Which would be worship based?

MR. GUERNSEY: Would be worship based and those activities may take place out. I guess I have -

I do have a concern that some of the issues brought by 10

11 the appellant that a church can only be used for

12 religious worship or education.

I think there are fundraising events.

There's sheltering of those that are homeless. I think 14

15 there are - whether it's benefits for -- for the Oak Hill Pinnacle fire through bake sales or garage sales, 16

whether they're fundraising events that help pay for the 17

18 facility itself, whether there's religious activities 19 that - that are related to the youth groups that are

20 there or, you know, Boy Scouts, Girl Scouts, giving -

21 MR. LEIGHTON-BURWELL: So you see a wider

22 blanket basically?

MR. GUERNSEY: I - I see a wider blanket.

24 And then I go back to that prima facie evidence.

MR. LEIGHTON-BURWELL: Okay.

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public. I think they were taken to heart by staff, my staff at the time. We consulted the church to try to I guess put those in to further narrow the restriction on

4 that property.

MR, LEIGHTON-BURWELL: Well, but it also

looked like it was including definitions of things like 7 the amphitheater and such as that because, if they

weren't defined within the restrictive covenant saying,

by the way, these are part of that too, that people of a

reasonable mind might say that's not part of -- you know, that's an outdoor recreation thing. 11

So was there - was there a reason that 12 13 those were -- it seems like that's more inclusive, not

more limiting. You know, it -- by the way, and everything else that they asked for is included. Is --15

16 you see where --

17 MR. GUERNSEY: I look - I looked at it 18 being more restrictive. The building pennits that were 19 issued, the site plans that were issued were for 20

religious assembly use. MR. LEIGHTON-BURWELL: Okay.

MR. GUERNSEY: And this -- you know, 22 covenants as they come along, if LifeAustin goes on to 23

24 become a different kind of church or another kind of

church comes in, those restrictions would put that

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notice on the owner as soon as they purchase the 2 property that there are some additional conditions that 3 run with this land.

MR. LEIGHTON-BURWELL: The final piece of 5 this for me right now at least is that one of their 6 worship models or one of their outreach models is to 7 reach people that might not come to church but would 8 come to a concert, an outdoor entertainment and -- and 9 through that they're able to then pull them into the fold and speak to them in a meaningful way.

10 11 If the -- the avenue for doing that was 12 motocross to reach the motocross crowd who, you know, 13 may or may not be church going - I don't know -- or a 14 NASCAR raceway with a band in the middle, would you 15 consider that to be part of a church regardless of the 16 17 MR, GUERNSEY: I - I'm not sure that I 10

could answer a question -

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MR. LEIGHTON-BURWELL: Owned by the clurch, used by the church as outreach.

MR. GUERNSEY: Just - just because a 21 22 facility is owned by a church does not mean that it 23 qualifies as a religious assembly. An example was in my 24 example I gave back to you with the Hyde Park Quarries 25 they have basically a large recreational site. It's

parishioners to their church. I was told that it was going to be used, this building, amphitheater building, would be used for a religious assembly use,

And that's what I relied in making my determination. And that's how the city approved the site plan and building pennits involved.

MR. LEIGHTON-BURWELL: And I would agree with my colleague that an amphitheater by definition is not a building. But...

MR. GUERNSEY: I'm speaking to the use.

11 Whether it's - it's a sermon outside on -- on Easter 12 morning, whether it's in an amphitheater, whether it's in their chapel or within the main building itself, I 14 was told and we issued permits for a religious assembly 15

MR. LEIGHTON-BURWELL: Okay. MR. GUERNSEY: Regardless of the structure it's in or if it took place out in the field.

MR. LEIGHTON-BURWELL: In this case. But there is a threshold. You could see that there would be a threshold of use that you would probably not consider part of religious assembly even though they might? MR. GUERNSEY: There might be a point

where I would have to take a look at that. MR. LEIGHTON-BURWELL: Okay.

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1 owned by the church. It's not a religious assembly use 2 MR. LEIGHTON-BURWELL: But I'm saying that 3 they're --4

MR. GUERNSEY: And --

MR. LEIGHTON-BURWELL: - claiming to use it as outreach.

MR. GUERNSEY: And -- and --

MR. LEIGHTON-BURWELL: Is that okay for you then to - would you consider that -

10 MR. GUERNSEY: I guess I would have to 11 consider it. I'm not sure if I would land there. To -

12 for me to just give you an answer just like that saying

13 NASCAR racing is maybe considered by some as a 14

15 MR, LEIGHTON-BURWELL: So there is a -16 MR. GUERNSEY: 1-1'm-

MR. LEIGHTON-BURWELL: -- threshold?

18 MR. GUERNSEY: - not sure I would be 19 able - be able to go there. But when you're telling me 20

that you're going to use a building for a religious use 21 for worship and - and what type of worship takes place,

22 that did not go to my determination in 2008,

23 They did not tell me how they were going 24 to recruit parishioners. During the site plan I was not

25 aware that -- you know, how they were going to recruit Page 93

MR. GUERNSEY: And that's not to say that they might be doing an activity tomorrow that I would

say that is not religious assembly. You know, if AC/DC

were to start playing one weekend and Aerosmith the next and they start basically turning a profit and that

purely be a music venue, then I would probably have a change of heart and say that that is not in accordance

with being a religious assembly use if it turned in to

9 be something other than a religious assembly use as -10 as basically told to the city.

MR. LEIGHTON-BURWELL: So it's kind of the - religious assembly use is the get out of jail free card for you?

MR. GUERNSEY: It's how it complies with

the code. MR. LEIGHTON-BURWELL: Okny.

CHAIR BURKHARDT: So Mr. Guernsey, real quick, this is in a residential area. I mean isn't

19 there a red flag that goes up? I mean, you know, it's

20 the city that -- the problem that people have with the 21 city is that the individual's rights seem to be

22 constantly abridged by -- by determinations like your

23 24 Whether - whether it was an honest

25 interpretation or not, it still seems to me that there

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1 should have been - should have been something that went 2 up and may - may have caused a little more 3 circumspection, little more introspection on this case

4 than it seems to have gotten. 5

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I mean I just -- I mean I -- I understand your rationale. I understand the - the rationale for the subsequent modifications to the code to fix it or to make it right. I -- I just -- I just think this is -this is one of those cases that -- one of the toughest cases.

I agree with Commissioner Von Ohlen. There's - you know, I mean it's - it's just bad from the get-go. I mean it just seems to be - seems to be profoundly abridging the -- you know, the bulk of the citizens' rights that - that are tax paying citizens around this facility.

17 MR. GUERNSEY: And I think a difficult 18 challenge for me, chair, is that religious assembly is 19 permitted. If -- if this was a public high school you 20 could -- theoretically you could build a stadium for a 21 charter school and that would be permitted, too. I 22 would have no choice but to grant a permit in a rural 23 residential district for that type of use.

24 CHAIR BURKHARDT: With that

25 interpretation -- building coverage is -- is around three.

2 It's difficult for -- for me to make a use 3 determination simply to say they used all of the lot

that they could under our codes and that would somehow

5 change the use. If that - I go back to the use again.

If that use is permitted, they're single-family homeowners that use all of their site and I can't say

that it's still not a single-family home.

9 If a church uses all of its site or a 10 portion of its site and it's still a religious assembly

use, I'm kind of stuck that it's a religious assembly 12 use because I'm looking at the use of the property,

13 whether that extends to that amphitheater building or

14 the main building or the chapel building.

15 MS. HAWTHORNE: I carry my religious 16 assembly use inside. So I'm good to go right here.

17 CHAIR BURKHARDT: Thank you. Commissioner 18

Von Ohlen, if you're going to make a motion, we've

19 got -

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20 MR. VON OHLEN: No. No. No, I'm not. We 21 already went down that road. I have a question. I have 22

CHAIR BURKHARDT: Okay.

24 MR. VON OHLEN: Okay? Because there's a

lot of caveats that are going to come with that motion,

Page 95

1 MR. GUERNSEY: But with -- by what the code says I think in this case this is a very large

church on a very large tract of land. And staff does

not have the discretion, whether making a use

5 determination for a small parcel or a large parcel, to б say that it would be different given the scale of a

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CHAIR BURKHARDT: All right. Thank you.

MR. VON OHLEN: Mr. Chairman? 10 CHAIR BURKHARDT: Commissioner Hawthorne,

11 veah.

12 MS. HAWTHORNE: So I -- I guess that I --

I just had questions. And - and so I look at the 13 14 definition of RR zoning and the size of lot you have to

15 have in RR zoning. So - so a site for a home is one

16 acre. So in proportion the church may be 55 or 63 or 17 whatever however components.

18 But RR zoning talks about mass and scale. 19

Did you ever consider the size of the amphitheater and 20 the accessory provisions in providing some kind of

21 balance or key in -- just in your thought just as a 22

curiosity?

23 MR. GUERNSEY: I did. I mean this tract 24 is subject to SOS. As I said, the imperious cover on

the property is less than 15 percent. I think the

Mr. Chair.

But I have a question for the -- for the

representative for the neighborhood association. There 3 was a comment that you made, sir, that I think -- matter

of fact, I think your exact words were to rescind the

amphitheater site plan only.

What did you mean by that?

8 MR. KLEEMAN: The -- the site plan has 9 three structures on it.

MR. VON OHLEN: Correct.

11 MR. KLEEMAN: There's the chapel. There's 12 the facility they have now and the amphitheater. We're 13 not wanting to affect the other two buildings. We have

14 no objection to that in the neighborhood. 15 It's just as to -- and that ties in with

16 some of the language in the restrictive covenant that

17 unless that gets reversed by y'all and then fall back on 18 Chapter 245 and say that they have a grandfather right

19 to have this outdoor amphitheater it is complicated.

20 They've created a lot of checks and balances, belts and 21 suspenders to protect.

22 And just as a point of clarification, the

23 restrictive covenant says 3500-seat amphitheater. And

24 finally, let me just make this point because I've

listened to all this. The interpretation of any code or

1 any statute requires you to give effect to every provision in there.

The only way you can concur with Mr. Guernsey's interpretation is to ignore 921C or to ignore it as if the word religious is not in there.

6 And -- and you cannot do that. You have to give effect to it. What does that mean? So you just can't say it's 7 8 religious assembly and there we go. You have to read

9 the whole code and you have to give it effect.

10 MR. VON OHLEN: I have another question 11 for you.

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MR. KLEEMAN: Yes, sir.

13 MR. VON OHLEN: As you're representing the 14 neighborhood here -- and I probably know the answer to 15 this but I'm going to ask anyhow.

Say hypothetically that that is rescinded but they've already got an amphitheater there. And they could go and get a temporary use permit or whatever they need to do for it and still have their gatherings and

20 you are still going to have a problem. And this is why 21 I was moving towards this other motion before I was 22

23 But my question is - no, that's all 24 right. It's all good. My question is from the

25 neighborhood what is it - I mean I understand the Page 100

1 as other possibly ways of mediating this problem? 2 MR, KLEEMAN: Yes, Yes, we have. And, in 3 fact, we've proposed those to the church before this hearing. And -- and we recognize the political reality

But there are still a number of legal

that it's highly unlikely that the building's going to б be taken down.

В issues. It's an open question whether they can even get a temporary use permit if our appeal is heard by y'all. 10

But I think that - and I've advocated this for some 11 time, for over a year.

12 I think what we need is a zoning case to 13 address these frequency issues because right now 14 Reverend Phillips indicated he wanted to do a hundred

15 events a year. And it's staggering, staggering. So 16 it's a matter of controlling the number of events, the 17

hours of operations and addressing the sound mitigation. 18 I think that has to be worked out. So far 19

all we've been told is asking not to be heard in our 20 homes is a high standard. That's the response we've

21 gotten so far. So we have reached out when the outdoor 22 music venue permit was underway. We asked for the

23 meeting. They said they weren't interested in talking

24 to us. 25

Before this hearing we asked for a

Page 99

- 1 predicament. But even if - if that was overturned and 2 then it came back and then it gets the illegal
- 3 non-conforming use possibility you still got an
- 4 amphitheater. You still got loud music.

5 So where we're at here today and - and

б I've always tried to reach a compromise. Nobody gets a 7 hundred percent of what they want. We split the baby.

8 But, you know, I want everybody to start thinking.

9 Let's not -- not be thinking about my and me and what I

10 want. Okay?

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We're going to have to start thinking about if true -- truly, in fact, the church is serious about community -- community, you know, and gathering,

14 bringing people around and, of course, the neighborhood

15 is -- is okay with the church being there, they just 16 didn't really like the - the amphitheater aspect of it,

17 there's going to need to be some sort of compromise here 10

because it can't really be undone.

19 I mean what's -- what's done is done. And 20 I'm pretty angry about it. Personally I felt the church probably should have waited until you went through

21 litigation. You know, and I am a pro-properties rights 22 23 guy. So I -- I sympathize with the residents. But I

24 also sympathize with them.

Have you - has your group given thought

Page 101

- 1 meeting. And we were told inside the house, that's a
- really high standard to meet. But we will continue
- because we know at some point it has to be. So we are
- very open to I don't want to do this the rest of my

5 life. I want a permanent peace treaty.

6 MR. VON OHLEN: I understand, 1

7 understand, I --8 MR. KLEEMAN: But yes, we are very open to 9

that. MR. VON OHLEN: Thank you.

11 CHAIR BURKHARDT: Commissioner Goff? You 12

wanted to follow up or not? 13 MR. GOFF: Yeah.

CHAIR BURKHARDT: Okay.

15 MR. GOFF: Few more questions. I'm sorry, 16 yeah. First one - one to you. You talked about the -

17 the text in the code that says that a temporary use in a

18 rural residential -- do you remember what that says 19 again, a temporary - a religious, patriotic, etcetera,

20 elcetera — 21

MR, KLEEMAN: Festival, benefit. 22 MR. GOFF: Yeah.

MR. KLEEMAN: All the -- anything similar

24 that attracts a mass gathering of people, yes. 25

MR. GOFF: And it says that's a temporary

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1 use. Right? 2

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MR. KLEEMAN: Correct.

MR. GOFF: So how does that apply to an amphitheater that they use every Sunday? That doesn't seem very temporary. A church meets every Sunday.

MR. KLEEMAN: That's correct.

7 MR. GOFF: It seems like it's part of the 0 nature again of being a church just whether or not the 9 church has walls.

MR. KLEEMAN: Well, I think -- let me answer that in -- in -- in two ways. What -- what the council tells us what this temporary use permit is is something you issue for an activity that's not allowed as a principal or accessory use.

MR. GOFF: Right.

MR. KLEEMAN; Right? Because if it was allowed, you don't need a temporary use permit. Council tells us this specifically before this was issued.

And I'm trying to think what the second point of your question was.

20 21 MR, GOFF: Yeah. So if it -- if it's just 22 a regular use that a church with or without walls

they're doing this every Sunday I don't understand why you think this section of the code applies since, as you

25 just stated, temporary use is something that's outside Page 104

other activities don't occur inside, the Boy Scouts or whatever and of course they do. And we all support

But again, that goes back to community standards. We've crossed a threshold here. This isn't Easter morning mass once a year. This isn't -- you remember the photo they had of the montage of all the -the little bands and all that. Those aren't permanent structures. Those are temporary and they're very small

This is something very different. And so what you have is the nose of the camel in the tent. You see the progression and the change in the definition. Mr. Guernsey said well, it's a religious assembly. But the religious assembly as defined at the starting point is very different than the restrictive covenant.

It has morphed to swallow up these entertainment activities. And so you have to separate the indoor and the outdoor. And the definition in the - in the temporary use permit language melds very closely and appropriately with the definition of being in a building.

Otherwise, you think about it. You have a vacant lot next door to you at your home then anybody claiming for it to be a religious assembly use can do

Page 103

of what the normal use is.

2 My reading -- and I'd be happy for you 3 correct me with what your reading is -- is that the 4 temporary use permit would be necessary if you were 5 meeting in a field that -- or somewhere that wasn't 6 always a religious assembly. You wanted to put up tents 7 and have a revival in a parking lot of the mall, that 8 would be the -- need to have a temporary use permit for a patriotic or religious assembly.

But here where the property is prima facie a religious assembly because it has the tax exemption it seems that if it's unnecessary to have a temporary use permit for the primary use that already exists that's my current reading of that.

15 And since you noted that we have to apply the whole code, I wanted to tell you my current reading 16 17 to --

18 MR, KLEEMAN: Yeah.

19 MR, GOFF: - give you a chance to correct 20 me if you think I've misinterpreted.

21 MR. KLEEMAN: Yeah. I think you're -there's two -- one is the uses and the activities. 22

MR. GOFF: Uh-huh.

24 MR. KLEEMAN: And I disagree with 25 Mr. Guernsey that our proposition is that -- that these Page 105

any sort of thing outdoors. I think that there's a good reason why this outdoor component is in there. And even

when it can be pennitted, it's still limited to 50

people, not 1500 or 3500. So those are different issues.

5 6 MR. GOFF: I've got one final question. I

know other people have questions. And this is for someone from the church both related to the nature of

the fundings or might be Mr. Capezzuti or might be Mr.

10 Weisbart because I'm skeptical of yalls citation of the 11 additional state and federal law because it seems like

12 we're being asked by the appellants to come up with a

way to define what worship is.

And that makes me extremely uncomfortable. And I'm sure that's why we're all - you know, would like to see them come to an agreement together, want to postpone this because that would be so much better than attempt to define what worship is.

CHAIR BURKHARDT: Commissioner, I didn't see that the appellants were asking for that.

21 MR. GOFF: Well, they were because -

CHAIR BURKHARDT: No. I actually felt 22

23 that the - actually, I -- I actually felt that was the 24 case made by -- by the applicant -- excuse me -- by

LifeAustin Church.

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MR. GOFF: Well, I understand that some things are entertainment and other things are worship and I'm uncomfortable drawing that distinction. CHAIR BURKHARDT: Yeah.

MR. VON OHLEN: Well, religious music is big business. My - my daughter listens to religious --MR, GOFF: 1-

8 MR. VON OHLEN: -- rock all --

9 MR. GOFF: Yeah.

10 MR. VON OHLEN: - the time. 11 MR. GOFF: I understand that. And -

12 CHAIR BURKHARDT: Do you want it -- do you

13 want it --

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14 MR. VON OHLEN: Do you want it next door? 15

CHAIR BURKHARDT: Do you want it next door 16 to you and --

17 MR. GOFF: Yeals.

CHAIR BURKHARDT: - your house?

MR. GOFF: No. I -- I understand that

20 it's - correct - a misance for the neighbors. You 21

know, I'm just trying to go by what the code says.

22 CHAIR BURKHARDT: Sure. 23

MR. GOFF: So on the Religious Freedom Restoration Act I do think that the city has every right

to regulate things like the decibel levels or the 25

Page 108

i whistle. So this ~ even though the decibel level --2 the point I'm trying to make is the reason the decibel level is being maybe measured and okay at the fence 3 doesn't take into account how it carries, how sound actually carries. 6

It doesn't - it doesn't have to be real loud to carry really far. So I think that's the problem we have with that.

CHAIR BURKHARDT: Commissioner Bailey? MS. DAILEY: I have a question for Mr. Guernsey, Chairman, and maybe for other people too. But it - it concerns the restrictive covenant because that seems to be a big issue.

And I've been a city planner. I've been on neighborhood boards. Twe been on this board and other boards. And a lot of times when it's something like this where it's a more contentious type issue the neighborhoods are very involved in the restrictive covenant. They don't usually let the applicant write it for themselves because unintentional consequences happen when that - when everyone's not involved.

And so I think that is something that while we have trouble with - with drawing these lines the restrictive covenant could be a tool. And I'm not even sure how we have to go about the modification of

Page 107

1 parking on site or whatever else. Like just because 2 it's a religious assembly doesn't mean that they have a 3 de facto right to do anything and claim that it's 4 worship. Right? 5 It - like it would be -- it would be 6

great if you had the no-car church and church say well. we -- we don't believe in cars. So we don't need parking. Well, you might sell it to the church who does have -- drive cars to church. You know? Clearly regulating decibel levels is

something that's within the scope - I think that the council later on following this issue regulated the you know, the amphitheater issue. But we have to deal with the code prior to that. And $I \sim I$ just don't see how right now what they're doing despite the nuisance doesn't meet the code that was in place at the time.

17 MR. VON OHLEN: Well, commissioner, also decibel level -- even though the decibel level is low -in Vietnam the Vietnamese, the Viet Cong used whistles to blow before they would on -- the whistle's not loud but you could hear it. You could hear it down through the valley.

23 Is that not right, sir? 24

MR. LACQUEMENT: That's right. 25

MR. VON OHLEN: You - and it's just a

Page 109

1 that of working with the neighborhood to get -occasional is not a definable word, you know, to get 3 something that's more concrete in the definitions and 4 that.

I'm just -- my question is: Why was the neighborhood not involved in the crafting of the restrictive covenant?

MR. GUERNSEY: I could not say whether my staff was influenced or not by what the neighborhood said as far as the language that went into the covenant. I know that I worked with our law department in emfting the language that's in that covenant and the -- I don't see the covenant as being something that allows something additional beyond what they could have done even without the covenant.

I know that there's a difference of opinion certainly between the appellants and myself. But it was more of kind of boot straps being placed on this to make sure that in perpetuity there would be an understanding on this property that there are some conditions that you would not normally find on another church that would be in place to this property owner. MS. BAILEY: I guess I still feel like the

neighborhood was left out of this discussion. MR. GUERNSEY: I don't - I don't believe

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that they were in a discussion where each word was 1 negotiated. I don't believe Mr. Kleeman was part of -2 of that discussion with him. Mr. Metcalfe I know on behalf of PromiseLand did work and talked with our law department. But I think in the end I don't think that it - it was negotiated word by word by -- with the 7 neighborhood. В

MS. BAILEY: Yeah. I don't necessarily mean word by word. But the people that were going to be most impacted by the conditions that were being put on this site were going to be the neighborhood. And usually when that's the case the restrictive covenant is something that's agreed to where at the end sometimes you split the baby as but -- but that it -- it comes to some sort of agreement on both sides.

Because there is a very large number of affected parties that live around this church that were going to be affected by this amphitheater. Even if the use is allowed, even if the decibels are right usually a restrictive covenant is the tool that you bring peace with everybody.

And I guess I -- I mean I'm used to seeing 22 the neighborhoods more involved in the restrictive 23 covenants than were involved in this. We usually don't 24 see the applicant writing their own restrictive 25

Page 112

to get it in gear. All right, 15 minutes.

another, you know, story.

Commissioner Neslund had a question. MS. NESLUND: Thank you. Mine's actually more a question jotting down, raising my hand for a while. But, you know, obviously it goes without saying that this is extremely challenging, troubling. I have young children. I can't imagine -- although I have neighbors with barking dogs that keep us up. But that's

But I'm sympathetic and sensitive to -- to what you-all are going through. But on - on the other hand, we had a code that's in place. We have a director who has the authority where - let's be frank - there are many gray areas in this code. Hence code next. Hence a lot of things that are going on, development review processes that are a mess.

And so I'm also trying to stay, you know, tunnel vision to some degree focused on the land use interpretation. Right? It's what we're here for. Now mind you of course there are many trickle down and many things that have happened since that decision was made. But as I understand it, our task is really to focus on the codes that were in place, how Mr. Guernsey made the determination.

And I too combed through all this. I am

Page 111

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MR. GUERNSEY: I don't believe the applicant wrote their, you know, own restrictive covenant per se but that it was something that was drafted by the law department. And it was one where this isn't a regular zoning case. There's not a zoning map change changing from one district to another,

This was something that was authored originally in 2008. We asked in 2011 with the site plan and to try to clarify the bounds where the church

11 stopped. 12

MS, BAILEY: Thank you.

CHAIR BURKHARDT: All right.

MS. HAWTHORNE: I'd like to make a motion to extend the public hearing or not extend the closed public hearing but to extend the public meeting after 10

17 for another 15 minutes.

MR, GOFF: Second.

CHAIR BURKHARDT: All right. Objection?

All right. We'll extend to 10:15, 10:16. 20

MS. HAWTHORNE: Well, it's 10:05 now.

CHAIR BURKHARDT: Is it 10:05? 22

MS. HAWTHORNE: So you might as well get 23

24 real thrifty and --

CHAIR BURKHARDT: Verizon - Verizon needs

Page 113

certainly not an attorney. I don't want to in any way come across that I am, although I have been working in land use for 15 years. So I have a little bit of

maybe -- I don't know -- experience.

But, you know, frankly when I look at it just from the religious assembly use and Mr. Guernsey using his I don't know how many years experience and good judgment I could see how from a use perspective you have your primary church, your sanctuary. Call it what you want, you have this accessory amphitheater.

And when you're looking at it strictly on

use I see how that -- that use could be explained where 12 I do, again, sympathize and see the concern of the neighbor is how it -- how it did reach a different mass, When you're looking at what is the use it's a use. It's not the size of the property. It's not the size of the 16 building. It's all these things Mr. Guernsey said.

regulated the 50 people and all of that which is in place now I guess 1 - I am extremely sympathetic. But I at this point even with the Section 9-2-1 I'm leaning more towards Eric's leaning in the vein that it doesn't

So when we didn't have a code that

23 apply here.

24 I - I don't see how it applies here 25

because Mr. Guernsey stated that this religious assembly



and the amphitheater was part of the principal use. So 2 the temporary use section in my opinion does not apply.

So again, I just - there's no easy answer here. And I too I think would side with my fellow board members that, if there was any way for you guys to, you

6 know, have a powwow and - and - and try to come to 7 some sort of agreement, be sympathetic to one another,

that would be the most ideal because, you know, frankly 9

from an interpretation and code standpoint I'm just 10 speaking for myself. I think I'd have a hard time 11 overtuning.

CHAIR BURKHARDT: Commissioner Benaglio? 12

13 MR. BENAGLIO: Thank you. Thank you, Mr. 14 Chair. I echo what has been said about the events that

15 have transpired since 2008. We want to stay focused on

16 the land use. We want to stay focused that we have a

17 particular time that we have to follow. 18

I also want to remember this is the live - live music capital in Austin, Texas. I don't want to impress any religion and I sure don't want to

21 impress anybody that believes this is a religious use.

22 I believe it's religious use. I believe it's an

23 accessory.

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24 I also think that one of the overriding, 25 in fact, number one commands is love one another and Page 116

specifically and would be very difficult to overturn

based on that alone. Thank you,

3 CHAIR BURKHARDT: Any final comments? All 4 right.

5 MR. LEIGHTON-BURWELL: Just one -- one question for the church. Would yall be willing to even consider enclosing the amphithenter and making it a theater, an enclosed building?

MR. VON OHLEN: It would only take one 10 \$250,000 fundraiser, maybe two.

MR. BROUGHTON: The church is willing to engage in good-faith conversations with our neighbors about what it would take to address their concerns. We

have been. The beginning point for all of those

discussions has been you cannot build it, we'll never --

16 we will never tolerate it being built. 17 And so we haven't gotten much - we

18 haven't gotten far. And so we -- we will continue to be

willing to engage in discussions. When you say enclose 20 it we already have a fully enclosed worship center

21 that -- that houses the exact same events that we house

22 in the amphitheater.

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23 The events that are in the amphitheater 24 are not entertainment and they're not the -- the

restrictive covenant that you asked about specifically

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- treat each other as you would treat yourself. And I
- would hope that we could do that in this context. This 3
- kind of thing divides and division has no place
- 4 amongst - amongst us.

5 We see that all over the world and we've had enough of that. I -- I applaud the I -- the concept

of the two factions getting together, if it can't be in

love, at least in some sort of neutral spot where we can

я hash out some details. This can be accomplished I am

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Sound is not our thing. It's - it's not anything that we're here to make any kind of decisions about. While that affects your life I appreciate that

14 completely. I -- I definitely would ask and implore you

15 to put our most humble hats on in forgiveness and our 16

most accommodating hats and see what we can come up with 17 that will work.

18 This is the 21st century and there's

19 amazing ways to solve these problems. Mostly it takes

20 money and it will take a little more sacrifice on the 21

part of the church. But it's worth it. One soul is

22 worth whatever you got to spend, period. 23 And so that's my belief. And I - I

24 applaud everything that the board has said thus for and

I agree. This is a 2008 issue. It is a land use issue

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- 1 prohibits us from having commercial events in this 2 amphitheater.
- 3 MR. VON OHLEN: But - but we're not

talking about that. We're already all past that now So where - where he's at now is to have everybody come

together and work together.

And - and I hear even from their emotional response that maybe and - and I'm going to say something that's a little - little out there, okay,

a little bit. But we cannot go back to what happened

11 back then. That's - that time is gone. 12

And the time that you guys give each other to work this out is going to be the most precious, most expensive gift that you can give each other because you're going to give each other time to work this out. Once you've given that time, once you give time to

16 17 anything you cannot take it back. 18 We have to deal with where we are at in

19 the now. The now is right here today. And right here 20 today we've got a situation where we need to have this

group or we need to have this group work together 22

because, if it does come back to us, it -- nobody's 23 going to be happy.

And maybe one group may - the way I'm feeling the dais it could go anywhere. And so it would

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Page 118

- be better if the community was to work this out rather than to have it come back over here. So let's - let's just stay right here where we are right now.
- 4 I hear from that response that -- I'm not
- 5 going to interpret it -- that hey, you know, maybe 6 before that may have been the way it is but they're
- willing to work with you now. I can see -- I mean I know the church in the goodness of your heart that you
- 9 guys are willing to work -- work with them. So let's --
- 10 MR. BROUGHTON: We're certainly willing to work with them. It's always been our heart to be good 1.1 12 neighbors. And we would like them to come to our 13 church.
- 14 MR. VON OHLEN: Well, that's - well, then 15 what I would like to do - what I would like to do then.
- 16 Mr. Chair, is I would like to see if we could entertain
- a motion that's -- give them an opportunity to go and --17 and find some common - common ground somewhere. 18
- 19 Nobody's going to be a hundred percent 20 happy -- because I'm ready to make a motion. And I know 21 a lot of people will be upset.
- 22 CHAIR BURKHARDT: Commissioner Von Ohlen? 23
- MR. VON OHLEN: And so I'd like to call a 24 question on my list of motions --
- 25 CHAIR BURKHARDT: I hado't heard a motion

now.

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2 You'll have an opportunity to present yourself and then, if it doesn't work out, then we have to make a decision for you just so that everybody understands. Is that correct, Brent? Thank you. I'm not a lawyer either. So I had to ask him.

CHAIR BURKHARDT: All right. Commissioner 8 Hawthorne has moved to postpone until February 8 --

MR. VON OHLEN: Second.

MS. HAWTHORNE: I'm sorry. Go ahead. 10 11 CHAIR BURKHARDT: February 8th. Mr. Von

12 Ohlen seconds. Is there any discussion on the motion? 13 MS. BAILEY: I just would hope that maybe

14 you take a look at the restrictive covenant and the -

15 and the language that could be changed in that because 16

that -- that's not overturning -- and legal may not be

happy with me on this,

10 But that's not overturning the site plan. 19 It's not overturning the building pennit, which I'm sure

20 that would make you happier and you sadder. But it 21 might be a way to come to a middle ground on some

22 clearer language on what is expected from both of you.

23 So I would hope that that is something 24 that - that might be looked at. I'm sure there's other

avenues. But maybe that is one that could be looked at

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earlier. 1

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2 MS. HAWTHORNE: I - I spit out a motion. 3 I -- I would like to postpone the case for action. And

4 my -- and I'm sure everybody's going to make that

5 horrible noise that everybody was making a minute ago. 6

So I would like to postpone to February 8th, which would be the meeting in February. I don't think that to postpone until January will be enough time

9 with the holidays for everyone to actually make a 10 concerted effort.

1.1 And that is my motion. And if I get a 12 second, I -

13 MR. VON OHLEN: I'm going to second the 14 motion. But I do want to say this so that the - so that the audience knows. When we come back to revisit 15

16 this motion we're not going to be going opening up to a 17 whole new case and listening to a bunch of folks talk

18 again. You -- you will probably have -- and correct me

19 if I'm wrong, legal. 20

But what has happened historically is a 21 representative from one side will come and 22 representative from the other. You're going to tell us pretty much what you've come to or may -- hopefully 23 maybe we don't need to see you, you work it out. But it's not going to be a full-blown hearing like it has

as you talk to each other.

2 CHAIR BURKHARDT: Other comments? I'd 3 like to second Commissioner Von Ohlen's comments. I

4 think you guys need to get together. I'd like to see a 5 little more accommodation on the part of the church,

6 frankly.

1

7

8

9

If you'll call the roll?

MS. HELDENFELS: Brooke -- Brooke Bailey?

Brooke Bailey?

10 MS. BAILEY: Yes. MS. HELDENFELS: Michael Benaglio? 11

12 MIL BENAGLIO: Yes.

13 MS. HELDENFELS: William Burkhardt? 14 CHAIR BURKHARDT: Yes.

15 MS. HELDENFELS: Eric Goff? 16 MR. GOFF: Yes.

17 MS. HELDENFELS: Melissa Hawthorne? 18

MS. HAWTHORNE: Yes. 19 MS. HELDENFELS: Don Leighton-Burwell?

20 MR. LEIGHTON-BURWELL: Yes. 21 MS. HELDENFELS: Melissa Neslund?

22 MS. NESLUND: Yes.

23 MS, HELDENFELS: James Valadez?

24 MR. VALADEZ: Yes.

25 MS. HELDENFELS: Michael Von Ohlen?

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1	MR. VON OHLEN: Yes.	
2	CHAIR BURKHARDT: All right. Hopefully	
3	we'll have an agreement on the 7th excuse me the	P (2
ه ا	2nd.	
5	MS, HAWTHORNE: The 8th.	
6	CHAIR BURKHARDT: Well, the 8th.	1
7	MS. HELDENFELS: I can validate packing.	
.	CHAIR BURKHARDT: The meeting's adjourned.	
9	Thank you.	
10	(Proceedings concluded at 10:15 p.m.)	l l
11	(s roughly administration)	
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	CERTIFICATE	
3 4	CERTIFICATE STATE OF TEXAS) COUNTY OF TRAVIS) L David Bateman, CSR in and for the State of Texas,	
2 3 4 5	CERTIFICATE STATE OF TEXAS) COUNTY OF TRAVIS) I, David Bateman, CSR in and for the State of Texas, do hereby certify that the above-captioned matter came on for learing before the Board of Adjustment of the	
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