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## ZONING CHANGE REVIEW SHEET

**CASE:** C14-2017-0057 – Lot 973 Retail **Z.A.P. DATE:** June 20, 2017

**ADDRESS:** 3424 South FM 973 Road

**OWNER:** Market Place Real Estate Group **AGENT:** Metcalfe Wolff Stuart &

(Karl Koebel) Williams, LLP (Michele R. Lynch)

**ZONING FROM:** I-RR **TO:** CS-CO **AREA:** 1.86 acres

# **SUMMARY STAFF RECOMMENDATION:**

The Staff's recommendation is to grant general commercial services – conditional overlay (CS-CO) combining district zoning. The Conditional Overlay prohibits the following uses: adult-oriented businesses, automotive rentals, automotive repair services, automotive sales, automotive washing (of any type), bail bond services, commercial blood plasma center, pawn shop services, and service station.

# **ZONING AND PLATTING COMMISSION RECOMMENDATION:**

June 20, 2017:

## **ISSUES:**

None at this time.

## **DEPARTMENT COMMENTS:**

The subject portion of a lot is undeveloped and zoned interim – rural residence (I-RR). Access to the site is taken from South FM 973 Road, and is closely situated to the intersection of SH 71 and FM 973. The intersection of SH 71 and SH 130 is located less than one mile to the east. To the north there is a transitional housing facility (P-CO), to the east is undeveloped but planned for residential, office, commercial and warehouse use (LI-PDA), to the south is a community recreation center and sports complex (County), and to the west are residential treatment, transitional housing and detention facilities operated by the County (P, P-CO). Please refer to Exhibits A (Zoning Map) and A-1 (Aerial View).

The Applicant proposes general commercial services – conditional overlay (CS-CO) zoning for a 7,500 square foot urgent care facility and 9,000 square feet of retail uses. The Conditional Overlay consists of a list of prohibited uses which has been incorporated into the Staff recommendation. Staff recommends the Applicant's request given that CS-CO zoning is appropriate in proximity to the intersection of SH 71 / FM 973 which has been improved to accommodate additional turning movements, and is compatible with the surrounding land uses and commercial nature of the area.

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# **EXISTING ZONING AND LAND USES:**

	ZONING	LAND USES		
Site	I-RR	Undeveloped		
North	P-CO; I-RR	Transitional housing; FM 973/SH 71 r-o-w		
	County	Community recreation center; Sports complex;		
South		Correctional facility		
East	LI-PDA (across FM	FM 973 right-of-way; Undeveloped (planned for multi-		
	973)	family residences; offices; retail and restaurants; food		
		sales; movie theater; hotel; and warehouses)		
West	P; P-CO	Residential treatment; Transitional housing; Detention		
		facility		

**AREA STUDY:** N/A

**TIA:** Is not required

**WATERSHED:** Colorado River

**DESIRED DEVELOPMENT ZONE:** Yes

**CAPITOL VIEW CORRIDOR:** No

**SCENIC ROADWAY:** No

# **NEIGHBORHOOD ORGANIZATIONS:**

511 – Austin Neighborhoods Council 627 –	Onion Creek Homeowners Association
774 – Del Valle Independent School District	1005 - Elroy Neighborhood Association
1138 – Far Southeast Improvement Association	
1195 - Imperial Valley Neighborhood Association	1
1228 - Sierra Club, Austin Regional Group	1258 – Del Valle Community Coalition
1340 - Austin Heritage Tree Foundation	1363 – SEL Texas
1528 – Bike Austin	1530 - Friends of Austin Neighborhoods
1550 - Homeless Neighborhood Association	_

# **SCHOOLS:**

This site is served by the Del Valle Independent School District.

# **CASE HISTORIES:**

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14-02-0013 -	I-RR; DR to LI	To Grant LI-CO w/CO	Apvd LI-CO w/a
Interport South –		for list of prohibited	Street Deed for add'l
3801-4231 S FM		uses, screening buffer	r-o-w as Commission
973 Rd		for parking, loading	recommended (3-20-
		and outside storage on	2003).
		FM 973, limit	'
nii.		improvements w/i 100-	
		year floodplain to	
		stormwater detention,	¢:

		101	
		water quality facilities & utility crossings, IP dev's stds except bldg. coverage which is limited to 60% for lots <4 acres, and conds for r-o-w on FM 973 and post fiscal surety for transportation improvements in the TIA	SE 38
C14-03-0047A – Speedy Stop 202 – 3208B SH 71 at FM 973 Rd	I-RR to GR	To Grant GR	Apvd GR (6-05-2003).
C14-03-0047B – Speedy Stop 202 – 3208 SH 71 at FM 973 Rd	I-RR to GR	To Grant GR-CO w/CO for 2,000 trips/day	Apvd GR-CO as Commission recommended (6-05- 2003).
C14-05-0070 – T. Warren Investments – 3320-3404 S FM 973 Rd	I-RR to P	To Grant P-CO w/CO for 2,000 trips and subject to Staff rec for r-o-w reservation and dedication on FM 973	Apvd P-CO (9-01- 2005).
C14-06-0208 – Eastbourne Crossing – 3400- 3517 Blk of S FM 973 Rd	DR to CS-CO	To Grant CS-CO w/CO for list of prohibited uses and a Restrictive Covenant for the conds of the TIA memo	Apvd CS-CO w/RC as Commission rec, and a Road Construction Agreement for FM 973 (6-21-2007).
C14-2009-0061 – Smart Facility – 3404 S FM 973 Rd	I-RR to P	To Grant P w/r-o-w dedication on S FM 973	Apvd P (8-06-2009).
C14-2011-0048 - 973 Retail – 3311 S FM 973 Rd	DR to CS-CO	To Grant CS-CO w/CO for list of prohibited uses and 2,000 trips/day	Apvd CS-CO as Commission rec (7-28- 2011).
C14-2015-0117 – Velocity Crossing – 3311 S FM 973 Rd and 3326 E SH 71 EB	I-RR, DR, CS- CO to LI-PDA	To Grant LI-PDA w/PDA for all LI uses, add'l permitted and cond. uses, prohibit certain LI uses, LI dev't stds w/certain modifications, allow for vertical mixed use buildings and affordability	Apvd LI-PDA w/RC as Commission rec w/exception of affordability parameters (4-14-2016).

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	parameters, establish	
	procedure for	
	amending the land use	
9	exhibit, and a RC for	
	conds of the TIA	

## **RELATED CASES:**

This property was annexed into the Full-Purpose Jurisdiction on September 6, 2001.

As shown in Exhibit B, the rezoning area represents a portion of Lot 1, Browning-Ferris Corner II, recorded on October 30, 1987 (C8s-87-065). An approved "D" Site Plan known as Browning Ferris Industries included several portable buildings was released on July 7, 1993 (SP-93-0218D). In June 2001, a zoning case on Lot 1 was filed in response to Code compliance issues, but was withdrawn by the Applicant before it was scheduled for Commission (C14-01-0103 – 3424 FM 973 S).

# **ABUTTING STREETS:**

Name	ROW	Pavement	Classification	Sidewalks	Bike Route	Capital Metro (within ¼ mile)
FM 973 Road	136 feet (based on City maps)	36 feet (divided)	Arterial	Yes (under construction)	Yes, shared lane	Yes

According to the Austin 2014 Bicycle Plan approved by Austin City Council in November, 2014, a wide shoulder is recommended for FM 973. TXDOT is currently reconstructing the road. There does not appear to be proposed curbline changes for bicycle improvements.

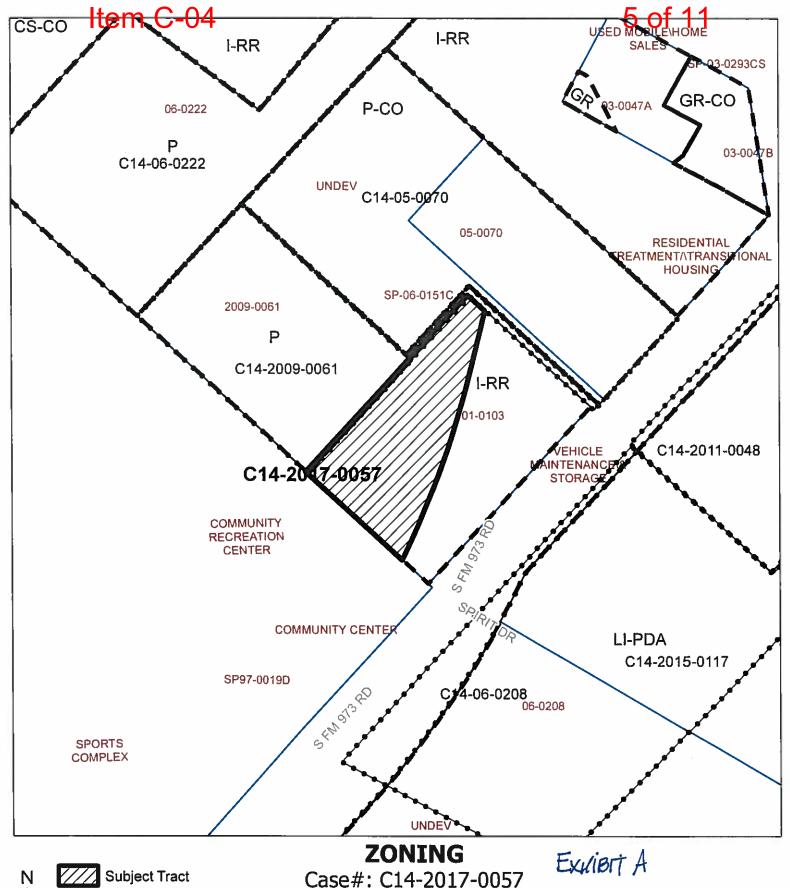
CITY COUNCIL DATE: August 3, 2017 ACTION:

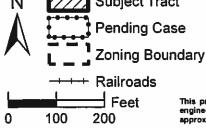
ORDINANCE READINGS: 1<sup>st</sup> 2<sup>nd</sup> 3<sup>rd</sup>

**ORDINANCE NUMBER:** 

CASE MANAGER: Wendy Rhoades PHONE: 512-974-7719

e-mail: wendy.rhoades@austintexas.gov



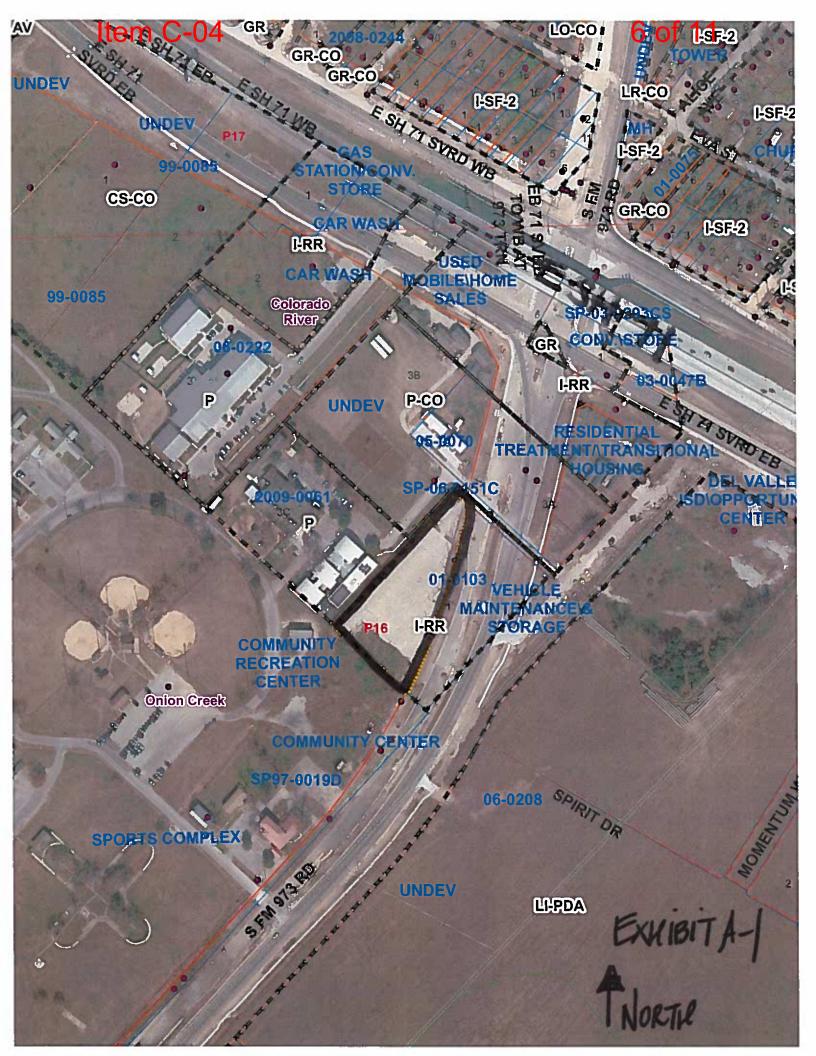


1 " = 200 '

This product is for informational purposes and may not have been prepared for or be suitable for legal, engineering, or surveying purposes. It does not represent an on-the-ground survey and represents only the approximate relative location of property boundaries.

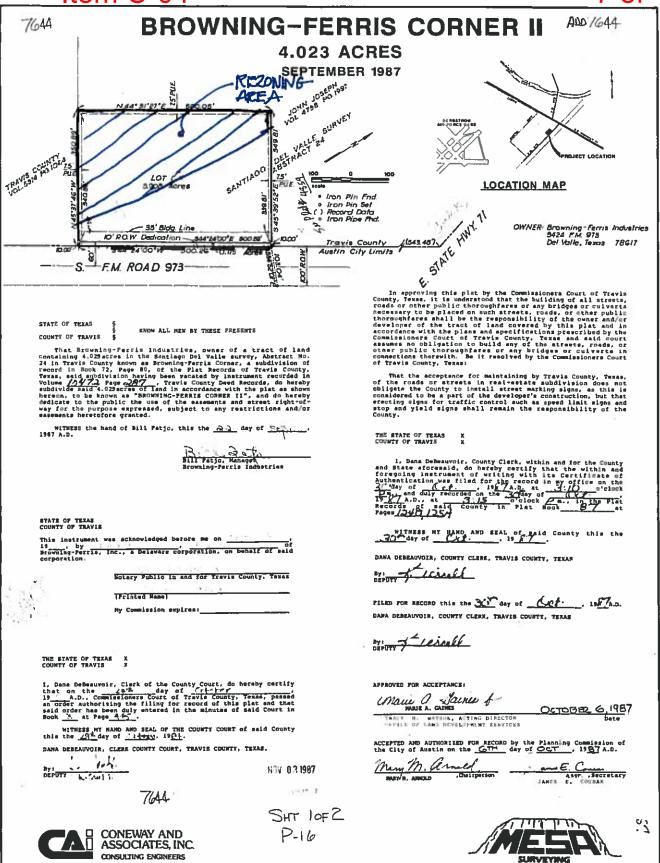


Created: 5/4/2017



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## **SUMMARY STAFF RECOMMENDATION:**

The Staff's recommendation is to grant general commercial services – conditional overlay (CS-CO) combining district zoning. The Conditional Overlay prohibits the following uses: adult-oriented businesses, automotive rentals, automotive repair services, automotive sales, automotive washing (of any type), bail bond services, commercial blood plasma center, pawn shop services, and service station.

# BASIS FOR LAND USE RECOMMENDATION (ZONING PRINCIPLES)

1. The proposed zoning should be consistent with the purpose statement of the district sought.

The general commercial services (CS) district is intended predominantly for commercial and industrial activities of a service nature having operating characteristics or traffic service requirements generally incompatible with residential environments. The CS district is best suited for uses located at intersections of arterial roadways or arterials with collector status. The intention is to promote safe and efficient use of transportation facilities.

2. Zoning changes should allow for reasonable use of the property.

Staff recommends the Applicant's request given that CS-CO zoning is appropriate in proximity to the intersection of SH 71 / FM 973 which has been improved to accommodate additional turning movements, and is compatible with the surrounding land uses and commercial nature of the area.

#### **EXISTING CONDITIONS**

## **Site Characteristics**

The subject property is undeveloped and relatively flat, and there appear to be no significant topographical constraints on the site.

# **Impervious Cover**

The maximum impervious cover allowed by the CS zoning district would be 80% which is a consistent figure between the watershed and zoning regulations.

## **Comprehensive Planning**

This zoning case is located on the west side of FM 973, on an undeveloped property that is approximately 1.86 acres in size. The property is not located within the boundaries of a neighborhood planning area and is located east of the airport. Surrounding land uses includes a Travis County probation/transitional center to the north and west, a softball field and undeveloped land to the south and east. The proposed use is a retail/medical office.

Connectivity: There are intermittent public sidewalks located along FM 973. The Walkscore for this property 7/100, meaning almost all errands require a car.

# **Imagine Austin**

One of the goals of the Imagine Austin Comprehensive Plan (IACP) is to achieve 'complete communities.' Page 88 pf the IACP states that complete communities are areas that provide amenities, transportation, services, and opportunities that fulfill all residents' material, social, and economic needs. Page 107 of the IACP also states, "While most new development will be absorbed by centers and corridors, development will happen in other areas within the city limits to serve neighborhood needs and create complete communities. Infill development can occur as redevelopment of obsolete office, retail, or residential sites or as new development on vacant land within largely developed areas. New commercial, office, larger apartments, and institutional uses such as schools and churches, may also be located in areas outside of centers and corridors. The design of new development should be sensitive to and complement its context. It should also be connected by sidewalks, bicycle lanes, and transit to the surrounding area and the rest of the city."

The following IACP policies are applicable to this project:

- LUT P5. Create <u>healthy and family-friendly communities through development that includes a mix of land uses and housing types</u> and affords realistic opportunities for transit, bicycle, and pedestrian travel and provides both community gathering spaces, parks and safe outdoor play areas for children.
- LUT P7. Encourage infill and redevelopment opportunities that place residential, work, and retail land uses in proximity to each other to maximize walking, bicycling, and transit opportunities.
- HN P10. <u>Create complete neighborhoods across Austin that have a mix of housing types and land uses, affordable housing and transportation options, and access to healthy food, schools, retail, employment, community services, and parks and recreation options.</u>

#### Conclusion:

Based on the Imagine Austin text and polices above, this proposed retail/medical office use will further contribute to making this area a complete community and therefore appears to be supported by the Imagine Austin Comprehensive Plan.

## Drainage

The developer is required to submit a pre and post development drainage analysis at the subdivision and site plan stage of the development process. The City's Land Development Code and Drainage Criteria Manual require that the Applicant demonstrate through engineering analysis that the proposed development will have no identifiable adverse impact on surrounding properties.

## **Environmental**

The site is not located over the Edwards Aquifer Recharge Zone. The site is in the Colorado River Watershed of the Colorado River Basin, which is classified as a Suburban Watershed by Chapter 25-8 of the City's Land Development Code. The site is in the Desired Development Zone.

Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

Development Classification	% of Gross Site Area	% of Gross Site Area with Transfers
Single-Family	50%	60%
(minimum lot size 5750 sq. ft.)		
Other Single-Family or Duplex	55%	60%
Multifamily	60%	70%
Commercial	80%	90%

According to floodplain maps there is no floodplain within or adjacent to the project location.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

Trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 512-974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

Under current watershed regulations, development or redevelopment requires water quality control with increased capture volume and control of the 2 year storm on site.

## Site Plan and Compatibility Standards

Site plans will be required for any new development other than single-family or duplex residential.

Any new development is subject to Subchapter E. Design Standards and Mixed Use. Additional comments will be made when the site plan is submitted.

#### **Airport Overlay**

FYI – This site is located within the Austin-Bergstrom Airport Controlled Compatible Land Usè Area Overlay. No use will be allowed that can create electrical interference with navigational signals or radio communications between airport and aircraft, make it difficult

for pilots to distinguish between the airport lights and others, result in glare in the eyes of pilots using the airport, impair visibility in the vicinity of the airport, create bird strike hazards or otherwise in any way endanger or interfere with the landing, taking off, or maneuvering of aircraft intending to use the Austin-Bergstrom Airport. Height limitations and incompatible uses with each Airport Overlay zone are established in the Airport Overlay Ordinance. For site plan applications, review by the Airport Hazard Zoning Committee review may be required prior to a Zoning and Platting Commission hearing. Additional comments may be generated during the site plan review process.

## **Transportation**

It appears that improvements for FM 973 have been completed; however, our maps indicate that right-of-way has not been dedicated for FM 973. Additional right-of-way may be required at the time of subdivision and/or site plan.

Per Ordinance No. 20170302-077, off-site transportation improvements and mitigations may be required at the time of site plan application.

A Traffic Impact Analysis shall be required at the time of site plan if triggered per LDC 25-6-113.

# Water and Wastewater

FYI: The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, water or wastewater easements, utility relocations and or abandonments required by the proposed land use. Depending on the development plans submitted, water and or wastewater service extension requests may be required. Water and wastewater utility plans must be reviewed and approved by Austin Water for compliance with City criteria and suitability for operation and maintenance. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fees once the landowner makes an application for Austin Water utility tap permits.