

#### NEIGHBORHOOD PLAN AMENDMENT REVIEW SHEET

**NEIGHORHOOD PLAN:** Govalle/Johnston Terrace Combined

**CASE#:** NPA-2017-0016.05

**DATE FILED**: July 31, 2017 (In-cycle)

**PROJECT NAME:** Tillery MF

PC DATE: April 24, 2018 April 10, 2018 March 27, 2018 February 27, 2018 January 23, 2018 December 12, 2017 November 28, 2017

ADDRESS: 507 Tillery Street

DISTRICT AREA: 3

**<u>SITE AREA</u>**: 0.30 acres (13,150 sq. ft.)

**OWNER/APPLICANT:** 507 Tillery House, LLC

**AGENT:** Rize Planning, Development and Construction (Ross Frie)

#### TYPE OF AMENDMENT:

#### **Change in Future Land Use Designation**

**From:** Single Family **To:** Multifamily

**Base District Zoning Change** 

Related Zoning Case: C14-2017-0106 From: SF-3-NP To: MF-2-NP (as amended)

#### NEIGHBORHOOD PLAN ADOPTION DATE: March 27, 2003

#### PLANNING COMMISSION RECOMMENDATION:

April 24, 2018 -

*April 10, 2018* – Postponed on the consent agenda to April 24, 2018 at the request of staff. [P. Seeger –  $1^{st}$ ; J. Thompson –  $2^{nd}$ ] Vote: 11-0 [T. White absent].



*March 27, 2018* – Postponed on the consent agenda to April 10, 2018 at the request of the Planning Commission. [G. Anderson –  $1^{st}$ ; J. Thompson –  $2^{nd}$ ] Vote: 12-0 [P. Seeger absent. J. Schissler recused from Items C-23 and C-24. F. Kazi abstained from Item C-23].

*February 27, 2018* – Postponed on the consent agenda to March 27, 2018 at the request of staff. [J. Schissler –  $1^{st}$ ; J. Shieh –  $2^{nd}$ ] Vote: 11-0 [J. Thompson absent].

*January 23, 2018* – Postponed on the consent agenda to February 27, 2018 at the request of the applicant. [P. Seeger – 1<sup>st</sup>; G. Anderson -2<sup>nd</sup>] Vote: 10-0 [K. McGraw, A. De Hoyos Hart, and J. Schissler absent].

**December 12, 2017** – Postponed on the consent agenda at the request of the applicant to January 23, 2018. [J. Shieh –  $1^{st}$ ; P. Seeger –  $2^{nd}$ ] Vote: 12-0 [A. De Hoyos Hart absent. F. Kazi and J. Schisser recused from Items C-22 and C-25].

*November 28, 2017-* Postponed on the consent agenda at the request of staff to the December 12, 2017 hearing. [P. Seeger- 1<sup>st</sup>; N. Zaragoza – 2<sup>nd</sup>] Vote: 11-0 [K. McGraw and J. Vela absent. J. Schissler and F. Kazi recused from Item C-7].

**<u>STAFF RECOMMENDATION</u>**: Staff supports the applicant's request for Multifamily land use.

**BASIS FOR STAFF'S RECOMMENDATION:** Staff supports the applicant's request for Multifamily land use because there is multifamily land use to the south and the east. The applicant proposes six cottages, which will contribute to the housing options in the planning area and the City.

The Govalle/Johnston Terrace Neighborhood plan supports a diverse range of housing options for all stages of life. Staff believes the applicant's proposed development supports this goal and fits the scale of the area.

## Land Use Goals

**Goal 1:** Adjacent land uses should be compatible. (Sector Plan)<sup>2</sup>

Goal 2:	Preserve and protect current and future single-family neighborhoods. (Gov/JT)
Key Principles:	Initiate appropriate rezoning to preserve and protect established and planned single-family neighborhoods. (Gov/JT)
	Encourage higher density residential developments to locate near major intersections, and in locations that minimize conflicts with lower density single-family neighborhoods. (Sector Plan)
	Encourage higher density non-residential land uses to locate near major intersections and in industrial districts/business parks. (Sector Plan)
Goal 3:	Develop a balanced and varied pattern of land use. (Sector Plan)
Key Principles:	Provide a balance of land use and zoning for people to both live and work in the area. (Gov/JT)
Goal 4:	Create and preserve a sense of "human scale" to the built environment of the neighborhood. (Gov/JT)
Key Principles:	Ensure that new development and redevelopment respects the existing scale and character of the planning area. (Gov/JT)

## Housing

Goal 5:	<b>Maintain an affordable and stable housing stock.</b> (Sector Pl <i>a</i> n)	
Key Principles:	Provide a diverse range of housing opportunities for all stages of life and income levels. (Sector Plan and modified by Gov/JT)	
	Increase home ownership opportunities. (Sector Plan)	
	Encourage the development of affordable single-family and multi- family units on vacant tracts in established neighborhoods. (Sector Plan)	
Goal 8:	Increase opportunities for people to live in close proximity to daily needs such as shopping and transportation. (Gov/JT)	

#### LAND USE DESCRIPTIONS

**EXISTING LAND USE ON THE PROPERTY** 



**Single family** - Detached or two family residential uses at typical urban and/or suburban densities

#### Purpose

1. Preserve the land use pattern and future viability of existing neighborhoods;

2. Encourage new infill development that continues existing neighborhood patterns of development; and

3. Protect residential neighborhoods from incompatible business or industry and the loss of existing housing.

#### Application

1. Existing single-family areas should generally be designated as single family to preserve established neighborhoods; and

2. May include small lot options (Cottage, Urban Home, Small Lot Single Family) and two-family residential options (Duplex, Secondary Apartment, Single Family Attached, Two-Family Residential) in areas considered appropriate for this type of infill development.

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#### **PROPOSED LAND USE ON THE PROPERTY**



Multifamily Residential - Higher-density housing with 3 or more units on one lot

#### Purpose

- 1. Preserve existing multifamily and affordable housing;
- 2. Maintain and create affordable, safe, and well-managed rental housing; and
- 3. Make it possible for existing residents, both homeowners and renters, to continue to live in their neighborhoods.
- 4. Applied to existing or proposed mobile home parks.

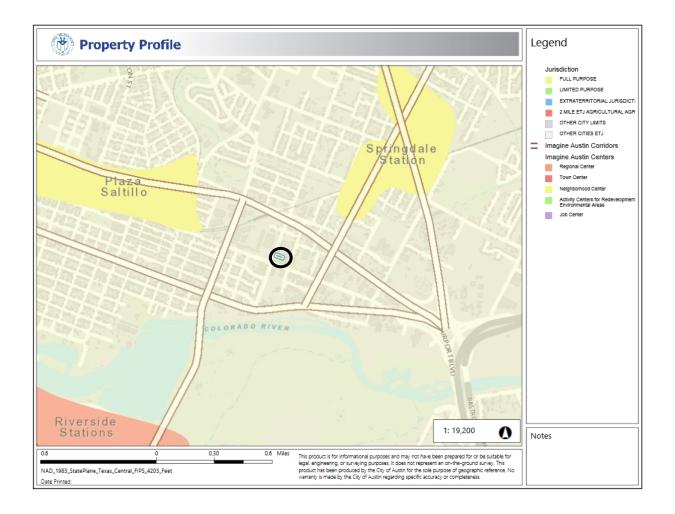
#### Application

- 1. Existing apartments should be designated as multifamily unless designated as mixed use;
- 2. Existing multifamily-zoned land should not be recommended for a less intense land use category, unless based on sound planning principles; and
- 3. Changing other land uses to multifamily should be encouraged on a case-by-case basis.

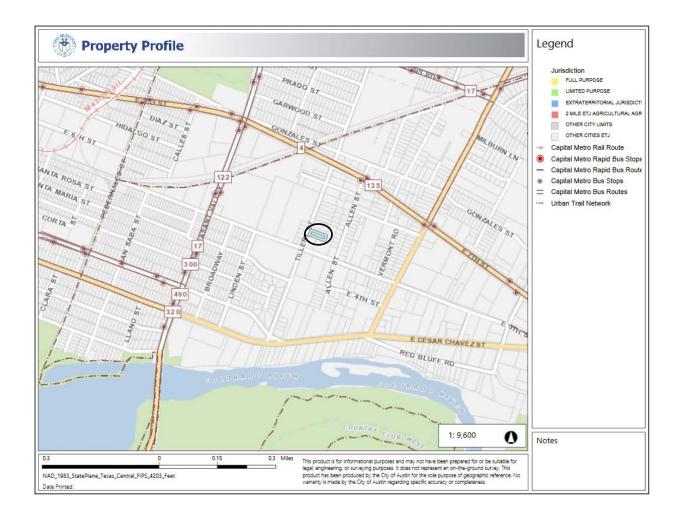
#### IMAGINE AUSTIN PLANNING PRINCIPLES

- 1. Create complete neighborhoods across Austin that provide a mix of housing types to suit a variety of household needs and incomes, offer a variety of transportation options, and have easy access to daily needs such as schools, retail, employment, community services, and parks and other recreation options.
  - The proposed development of six urban cottages will provide a mix of housing types and is located near seven bus routes. In addition, the property is near Brooke Elementary School and Cepeda Public Library and other community services and businesses.
- 2. Support the development of compact and connected activity centers and corridors that are well-served by public transit and designed to promote walking and bicycling as a way of reducing household expenditures for housing and transportation.
  - The property is not on an activity corridor or within an activity center, but it is located within 1,500 feet of four activity corridors: E. 7<sup>th</sup> Street to the north; Springdale Road to the east; E. Cesar Chavez to the south, and N. Pleasant Valley Road to the west.
- 3. Protect neighborhood character by ensuring context-sensitive development and directing more intensive development to activity centers and corridors, redevelopment, and infill sites.

- The property is not on an activity corridor or within an activity center, but it is located within 1,500 feet of four activity corridors: E. 7<sup>th</sup> Street to the north; Springdale Road to the east; E. Cesar Chavez to the south, and N. Pleasant Valley Road to the west.
- 4. Expand the number and variety of housing choices throughout Austin to meet the financial and lifestyle needs of our diverse population.
  - The applicant proposes urban cottages which will provide housing choices for the area and the City.
- 5. Ensure harmonious transitions between adjacent land uses and development intensities.
  - Staff believes the applicant's request for Multifamily land use is harmonious with the adjacent properties because there is multifamily land use to the east and south.
- 6. Protect Austin's natural resources and environmental systems by limiting land use and transportation development over environmentally sensitive areas and preserve open space and protect the function of the resource.
  - The subject property is not located in an environmentally sensitive area.
- 7. Integrate and expand green infrastructure—preserves and parks, community gardens, trails, stream corridors, green streets, greenways, and the trails system—into the urban environment and transportation network.
  - *Not applicable.*
- 8. Protect, preserve and promote historically and culturally significant areas.
  - To the best of our knowledge, the existing home is not of historical or cultural significance.
- 9. Encourage active and healthy lifestyles by promoting walking and biking, healthy food choices, access to affordable healthcare, and to recreational opportunities.
  - Not applicable.
- 10. Expand the economic base, create job opportunities, and promote education to support a strong and adaptable workforce.
  - *Not applicable.*
- 11. Sustain and grow Austin's live music, festivals, theater, film, digital media, and new creative art forms.
  - *Not applicable.*
- 12. Provide public facilities and services that reduce greenhouse gas emissions, decrease water and energy usage, increase waste diversion, ensure the health and safety of the public, and support compact, connected, and complete communities.
  - *Not applicable.*







#### IMAGINE AUSTIN GROWTH CONCEPT MAP

#### **Definitions**

**Neighborhood Centers -** The smallest and least intense of the three mixed-use centers are neighborhood centers. As with the regional and town centers, neighborhood centers are walkable, bikable, and supported by transit. The greatest density of people and activities in neighborhood centers will likely be concentrated on several blocks or around one or two intersections. However, depending on localized conditions, different neighborhood centers can be very different places. If a neighborhood center is designated on an existing commercial area, such as a shopping center or mall, it could represent redevelopment or the addition of housing. A new neighborhood center may be focused on a dense, mixed-use core surrounded by a mix of housing. In other instances, new or redevelopment may occur incrementally and concentrate people and activities along several blocks or around one or two intersections. Neighborhood centers will be more locally focused than either a regional or a town center. Businesses and services—grocery and department stores, doctors and dentists, shops, branch libraries, dry cleaners, hair salons, schools, restaurants, and other small and local businesses—will generally serve the center and surrounding neighborhoods.

**Town Centers -** Although less intense than regional centers, town centers are also where many people will live and work. Town centers will have large and small employers, although fewer than in regional centers. These employers will have regional customer and employee bases, and provide goods and services for the center as well as the surrounding areas. The buildings found in a town center will range in size from one-to three-story houses, duplexes, townhouses, and rowhouses, to low-to midrise apartments, mixed use buildings, and office buildings. These centers will also be important hubs in the transit system.

**Job Centers -** Job centers accommodate those businesses not well-suited for residential or environmentally- sensitive areas. These centers take advantage of existing transportation infrastructure such as arterial roadways, freeways, or the Austin-Bergstrom International airport. Job centers will mostly contain office parks, manufacturing, warehouses, logistics, and other businesses with similar demands and operating characteristics. They should nevertheless become more pedestrian and bicycle friendly, in part by better accommodating services for the people who work in those centers. While many of these centers are currently best served by car, the growth Concept map offers transportation choices such as light rail and bus rapid transit to increase commuter options.

**Corridors** - Activity corridors have a dual nature. They are the connections that link activity centers and other key destinations to one another and allow people to travel throughout the city and region by bicycle, transit, or automobile. Corridors are also characterized by a variety of activities and types of buildings located along the roadway — shopping, restaurants and cafés, parks, schools, single-family houses, apartments, public buildings, houses of worship, mixed-use buildings, and offices. Along many corridors, there will be both large and small redevelopment sites. These redevelopment opportunities may be continuous along stretches of the corridor. There may also be a series of small neighborhood centers, connected by the roadway. Other corridors may have fewer redevelopment opportunities, but already have a mixture of uses, and could provide critical transportation connections. As a corridor evolves, sites that do not redevelop may transition from one use to another, such as a service station becoming a restaurant or a large retail space being divided into several storefronts. To improve mobility along an activity corridor, new and redevelopment should reduce per capita car use and increase walking, bicycling, and transit use. Intensity of land use should correspond to the availability of quality transit, public space, and walkable destinations. Site design should use building arrangement and open space to reduce walking distance to transit and destinations, achieve safety and comfort, and draw people outdoors.

**BACKGROUND:** The applicant was filed on July 31, 2017, which is in-cycle for neighborhood planning area located on the east side of I.H.-35.

The applicant proposes a change in the future land use map from Single Family to Multifamily for the construction of six urban cottages.

The applicant also proposes a zoning change from SF-3-NP to MF-3-NP. For more information on the zoning case, please see case report C14-2017-0106.



**PUBLIC MEETINGS:** The ordinance required community meeting was held on September 14, 2017. Approximately 182 meeting notices were mailed to people who live or own property within 500 feet of the subject property, in addition to neighborhood organizations and environmental groups who registered on the community registry and requested notification for this area. Seven people attended the meeting, which included one city staff member, Ross Frie and the applicant's agent.

After city staff gave a brief presentation about the planning process in general and the applicant's request, Ross Frie, the applicant's agent, gave the following presentation.

Ross Frie said the property was purchased one year ago by residential investors. Currently there is a home on the property built in 1940's. It's a small lot, 0.30 acres. It has 60 foot frontage and 200 foot in length. It's a deep lot. There is a multifamily development directly to the south of the property, but we want to do something different, something that blends into the neighborhood. We are proposing a condo project, six Urban Cottages.

After his presentation, the following questions were asked:

Q. How many parking spaces will you provide?

A. Each unit will have a two-car garage, 20 feet wide.

Q. Is there really space for 12 cars?

A. Yes. Each unit is proposed for three bedroom and 2 baths, approximately 1,600 sq. feet each, to be priced in the \$320,000 price range.

Q. That price seems low for this area.

A. We will see what the market will bear.

Q. If you get the zoning approved, how long would it take before the units are built? A. It would be about 1-1.5 years after the zoning before we could start construction, with permitting review, etc.

Q. What will happen to the tress on lot?

A. We will keep all the trees on the lot.

Q. Is the neighborhood association opposed to the zoning?

A. They weren't opposed to multifamily, so we reduced to MF-2.

Q. Was the neighborhood association concerned about parking?

A. No, because all the cars will be in the garage.

No letter has been received from the Govalle/Johnston Terrace Combined Neighborhood Plan Contact Team.



### **<u>CITY COUNCIL DATE</u>**:

December 14, 2017	<u>ACTION</u> : Postponed on the consent agenda to February 1, 2018 at the request of staff. [D. Garza – $1^{st}$ ; E. Troxclair – $2^{nd}$ ] Vote:11-0.		
February 1, 2018	<u>ACTION</u> : Postponed on the consent agenda to March 22, 2018 at the request of staff. [O. Houston $-1^{st}$ ; P. Renteria $-2^{nd}$ . Vote: 11-0].		
March 22, 2018	<b><u>ACTION</u></b> : Postponed on the consent agenda to April 26, 2018 at the request of staff.		
April 26, 2018	ACTION:		
<b>CASE MANAGER:</b> Maureen Meredith	<b><u>PHONE</u></b> : (512) 974-2695		
EMAIL: maureen.meredith@austintexas.gov			



### 13 of 29 Planning Commission hearing: April 24, 2018

#### Summary Letter Submitted by the Applicant

#### Neighborhood Plan Amendment

#### SUMMARY LETTER

I've been meeting with Austin Neighborhood Senior Planner Maureen Meredith over the past few months regarding converting 507 Tillery St which has an 882 sf single-family home built in 1947 on a .3 acre (13,150 sf) lot into a small 5 – 7 unit 2-story multifamily condominium project. The property is adjacent to the recently completed East 5th Condos to south, older and somewhat dilapidated self-storage/warehouse buildings partially built in 1950, 1972, 1973 and 1998) to the east/south, an 1,100 sf single family home to north (I've heard was also recently purchased by an investor/developer but haven't confirmed if true) and the massive 76,000 sf former Bradco Supply/Capitol Car Credit office/warehouse complex being redeveloped across the street. So, I'm sure all are well aware of this rapid redevelopment/gentrification trend that's been occurring in the Govalle-Johnson Terrace Neighborhood Planning Area with these diverse mixture of higher density commercial and multifamily land use projects. We are planning to add one more small project to that mixture although more sensitive to the advers effects this has on the existing area and residents as I am a former City Planning and Development Director. Plus, T've lived in Austin for the past 35 yrs and I'm still in awe at the overabundance of redevelopment occurring east of 135 in such a short period of time.

I've presented our 6 smaller 1,650 sf two story traditional architecture urban cottage conceptua plans to the Neighborhood Contact Team (NCT) on July 22. No formal position was taken by NCT but they neutral to favorable, in my opinion, for the NPA change from SF to MF. Maureen Meredith will be doing the City's formal facilitated community meeting that gets posted in area during August. I iniated this additional step and presented our project while it's still in the costdemand feasibility and conceptual multifamily site-building design phase. Once I shared our potential design scenario, the NCT's reaction was favorable and we discussed some concerns, they had, and how I would address them during this early stage of our development prior to submitting our city application packets for a single family to multifamily NPA and a SF-3-NP to MF-3-NP rezoning.

But they liked idea of our option with the condo regime smaller 1-story single family houses. So I took that concept further and found attached the attached Caraleigh Commons Urban Cottage project being built on outskirts of downtown Raleigh and loved the thin 16' – 22' wide homes buil they were 50' deep and added a 2nd fir and thought perfect for our project since our entire lot is small rectangular, we can get more density and more sf in the homes and they are traditional rather than contemporary architect style which also serves as a well-planned buffered transition zone from the large 2-story modern condo "big box" to our south and the older existing smaller built in 40's existing SF homes to our north.

### 14 of 29 Planning Commission hearing: April 24, 2018

#### Letter of Recommendation from the Govalle/Johnston Terrace Neighborhood Plan Contact Team

#### GOVALLE/JOHNSTON TERRACE NEIGHBORHOOD PLAN CONTACT TEAM "Strength through Unity"

December 7, 2017

Dear Planning Commissioners and City Council members,

On behalf of the **Govalle/Johnston Terrace Neighborhood Plan Contact Team**, I am writing to inform you that after meeting with the applicant on two occasions to discuss their proposed zoning change, the Contact Team had decided to

Oppose the proposed zoning change at

#### 501 Tillery St., case # NPA-2017-0016.05

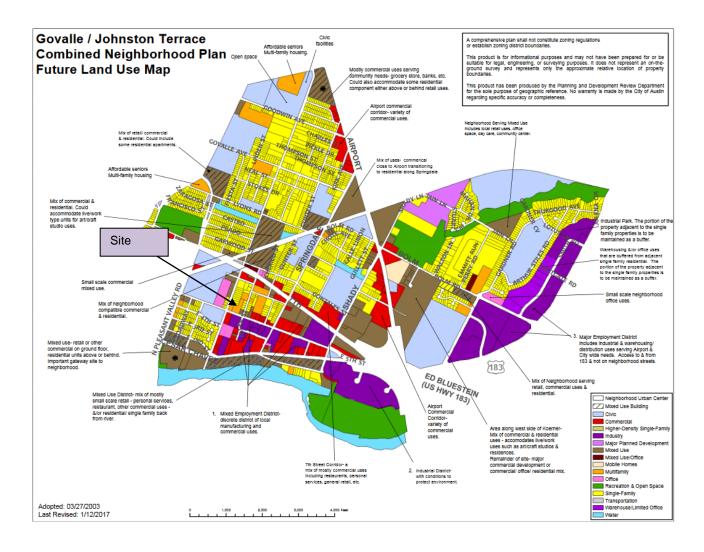
We determined that the applicant can expand and increase the density on this parcel within the current zoning category, which will remain compatible with the existing character of the Neighborhood. Further, the project as proposed contributes to increasing housing prices rather than helping to remedy the housing crisis we are experiencing in Austin.

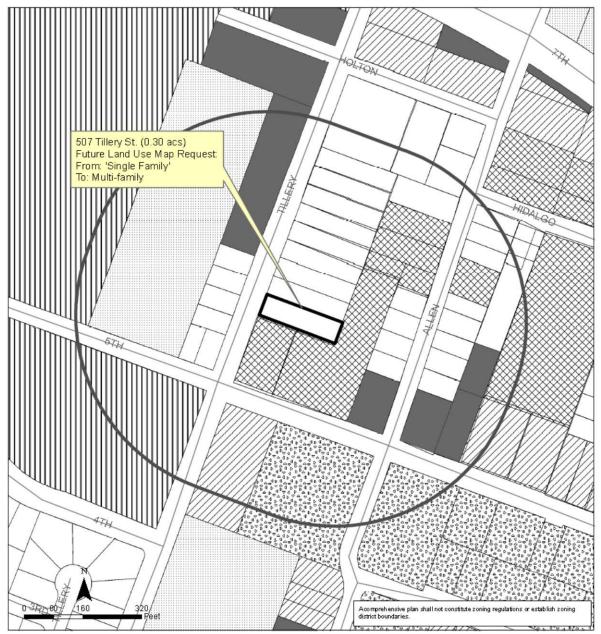
Please feel free to reach out to me if you have any further questions of comments regarding this issue.

Thank you,

Daniel Llanes, Chair G/JTNP Contact Team 512-431-9665







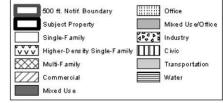
#### Govalle/Johnston Terrace Combined Neighborhood Planning Area NPA-2017-0016.05

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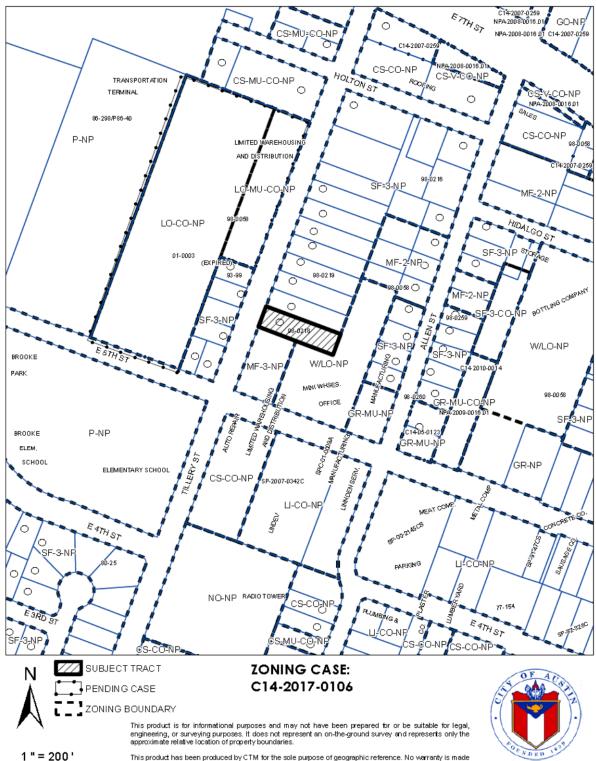
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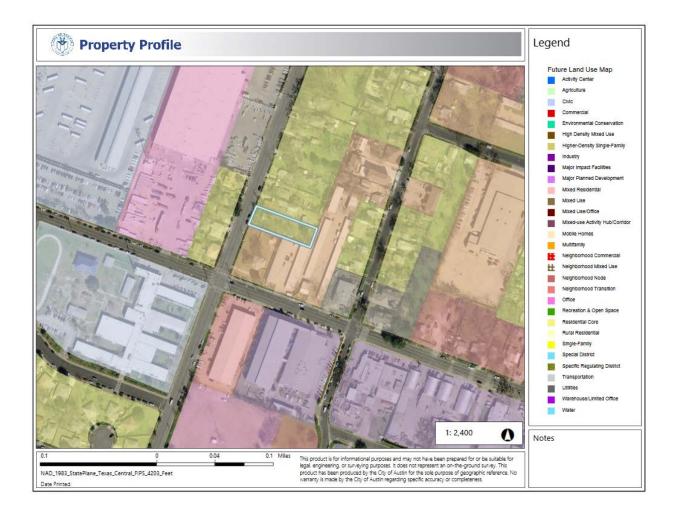
#### **Future Land Use**



## 17 of 29 Planning Commission hearing: April 24, 2018



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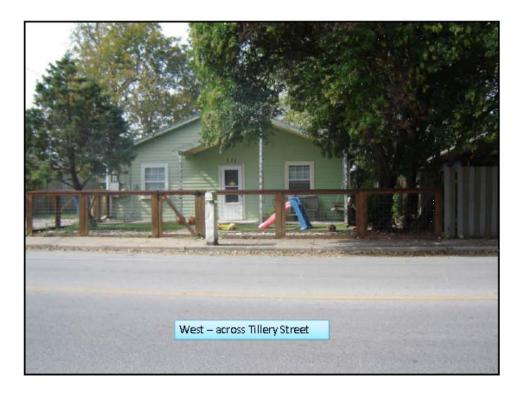


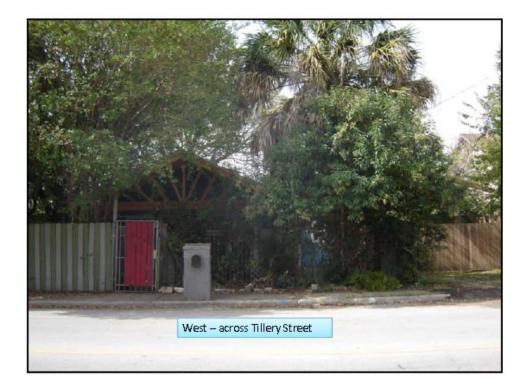


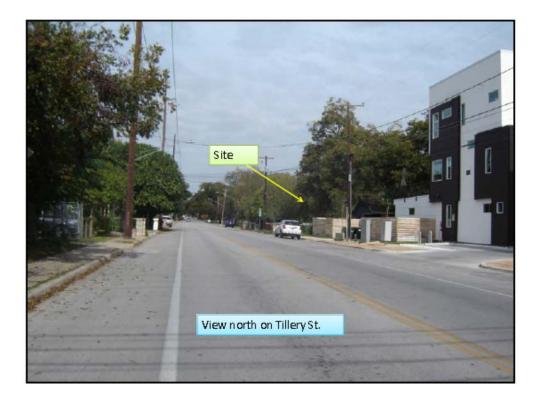














Planning Commission hearing: April 24, 2018

#### Material Agent Distributed at NPA Community Meeting



