Item C-14 1 of 14

# **ZONING CHANGE REVIEW SHEET**

<u>CASES:</u> C14-2018-0141 – 1907 Inverness Zoning Change <u>P.C. DATE:</u> January 22, 2019

ADDRESS: 1907 Inverness Boulevard

**DISTRICT AREA:** 5

OWNER/APPLICANT: Marquee Investments, LLC

(Alex Bahrami)

AGENT: Austex Building Consultants (Jonathan Perlstein)

**ZONING FROM:** SF-3-NP

TO: LO-MU-NP

**AREA:** 0.1846 acres

(8,041 square feet)

# **SUMMARY STAFF RECOMMENDATION:** .

The Staff recommendation is to grant limited office – mixed use – neighborhood plan (LO-MU-NP) combining district zoning.

# PLANNING COMMISSION RECOMMENDATION:

January 22, 2019:

# **ISSUES:**

None at this time.

# **DEPARTMENT COMMENTS:**

The subject lot contains a single family residence and parking area and is zoned family residence – neighborhood plan (SF-3-NP) district. The structure was used for commercial purposes (a psychic reader) for many years, and is across from and adjacent to single family residences to the north and east (SF-3-NP), a service station and apartments to the south (GR-V-NP; GR-NP), and a mix of commercial uses across Manchaca Road to the west (GR-NP, CS-1-NP).

The Applicant requests rezoning to the limited office – mixed use – neighborhood plan (LONP) district so that the property retains the existing residential unit, and can be occupied as an administrative and business office. As information, the LO base district allows for up to 40 feet in height (except where limited by compatibility standards of the adjacent SF-3 zonings or uses), 70% impervious cover and a 0.7:1 floor-to-area ratio.

This segment of Manchaca Road is located in a Neighborhood Transition character district which encourages small scale offices. Granting additional entitlements to develop an administrative and business office within the Neighborhood Transition district is seen as in accord with the SACNP (See Comprehensive Planning section beginning on page 7).

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Therefore, Staff supports the Applicant's request for LO-MU-NP zoning based on its location at the intersection of an arterial roadway, proximity to other commercially zoned properties, location within a Neighborhood Transition district, and the Applicant's intention to retain residential use of the property.

# **EXISTING ZONING AND LAND USES:**

	ZONING	LAND USES
Site	SF-3-NP	Single family residence
North	SF-3-NP	Single family residences
South	MF-3-NP; GR-V-NP;	Service station with food sales; Apartments
	GR-NP	
East	SF-3-NP	Single family residences
West	GR-NP; CS-1-NP;	Auto washing; Commercial center; Insurance office;
	MF-2-NP; P-NP	Restaurant (vacant); Pawn shop; Apartments; Library

NEIGHBORHOOD PLAN AREA: South Austin Combined (South Manchaca)

TIA: Is not required

WATERSHED: Williamson Creek - Suburban

**CAPITOL VIEW CORRIDOR:** No

**SCENIC ROADWAY:** No

### **NEIGHBORHOOD ORGANIZATIONS:**

511 – Austin Neighborhoods Council 627 – Onion Creek Homeowners Association

742 – Austin Independent School District 943 – Save Our Springs Alliance

950 – Southwood Neighborhood Association 1108 – Perry Grid 644

1228 – Sierra Club, Austin Regional Group

1315 - Southern Oaks Neighborhood Association

1363 – SEL Texas 1424 – Preservation Austin

1429 – Go! Austin/Vamos! Austin (GAVA) – 78745

1528 – Bike Austin 1530 – Friends of Austin Neighborhoods

1531 – South Austin Neighborhood Alliance 1550 – Homeless Neighborhood Association

1578 - South Park Neighbors

1590 - South Manchaca Neighborhood Plan Contact Team

1596 – TNR BCP – Travis County Natural Resources

1599 - Neighborhood Association of Beckett Ranch at Southern Oaks

1616 - Neighborhood Empowerment Foundation

# **SCHOOLS:**

Sunset Valley Elementary School Covington Middle School Crockett High School

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# **CASE HISTORIES**:

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14-2013-0069 -	SF-3 to SF-6, as	To Grant	Apvd (10-24-2013).
5107 and 5109	amended		_
Manchaca Rd			
C14-2007-0216 -	Apply -V to 20	To Grant VMU related	Apvd (12-13-2007).
South Manchaca	tracts on 65.64	standards to all Tracts	
Vertical Mixed Use	acres	except Tracts 10 and 12	
(VMU)		(dimensional standards	
Rezonings – W Ben		only), 60% MFI for	
White, S 1 <sup>st</sup> St,		VMU rental	11
Stassney Ln,		developments	
Manchaca Rd			2
(west)			

### **RELATED CASES:**

The property is platted as Lot 1 of Deer Park Section 3, recorded in October 1964 (C8-64-018). Please refer to Exhibit B.

The subject property is within the boundaries of the South Austin Combined (South Manchaca) Neighborhood Planning Area and is designated as a Neighborhood Transition District on the adopted Character District Map (NP-2014-0030). The –NP combining district was appended to the existing base districts on November 6, 2014 (C14-2014-0018 – Ordinance No. 20141106-087).

# **EXISTING STREET CHARACTERISTICS:**

Name	ROW	Pavement	Classification	Sidewalks	Bicycle Route	Capital Metro (within <sup>1</sup> / <sub>4</sub> mile)
Inverness Boulevard	50 feet	30 feet	Local	No	No	Yes, Route 3
Manchaca Road	74 feet	43 feet	Arterial	Yes	Yes, shared lane	Yes, Route

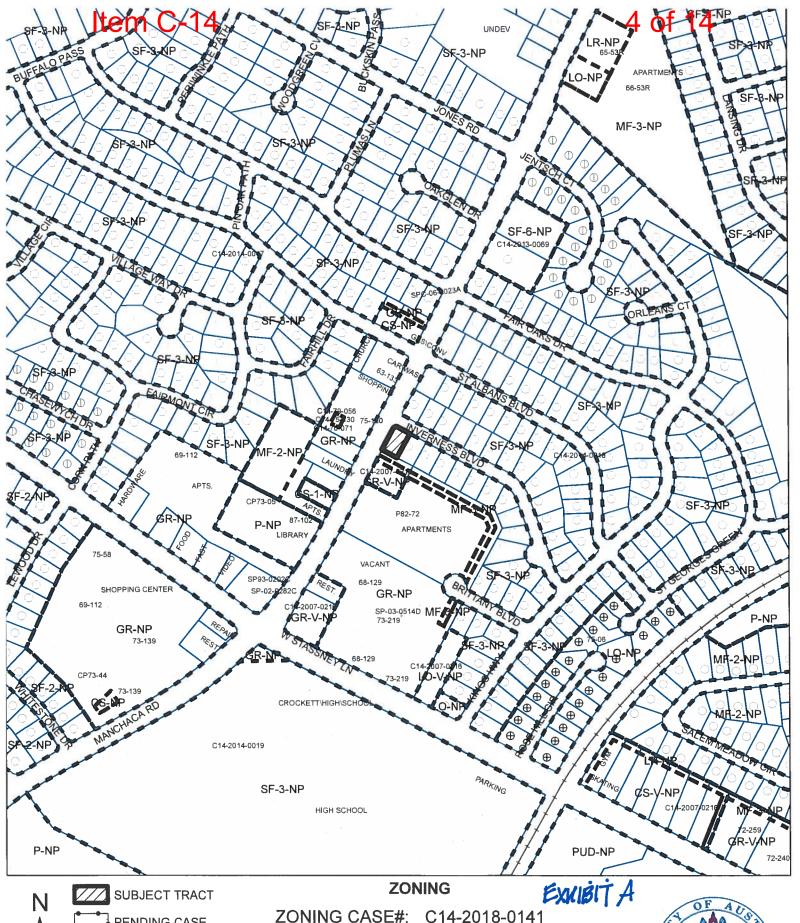
CITY COUNCIL DATE: February 21, 2019 ACTION:

ORDINANCE READINGS: 1<sup>st</sup> 2<sup>nd</sup> 3<sup>rd</sup>

**ORDINANCE NUMBER:** 

**CASE MANAGER:** Wendy Rhoades **PHONE:** 512-974-7719

 $e\hbox{-mail: }wendy.rhoades@austintexas.gov$ 



**ZONING BOUNDARY** 

This product is for informational purposes and may not have been prepared for or be suitable for legal, engineering, or surveying purposes. It does not represent an on-the-ground survey and represents only the approximate relative location of property boundaries.

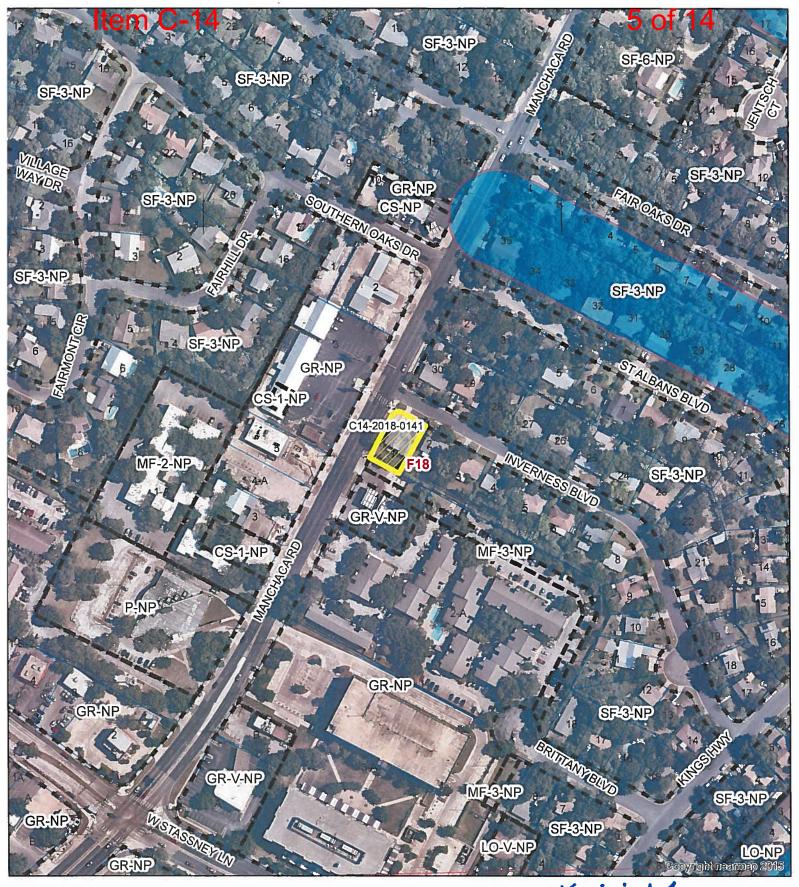


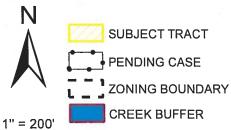
PENDING CASE

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Created: 11/13/2018





1907 INVERNESS ZONING CHANGE EXMISIT A-1

ZONING CASE#: C14-2018-0141

LOCATION: 1907 INVERNESS BLVD

SUBJECT AREA: 0.1846 ACRES

GRID: F18

MANAGER: WENDY RHOADES

This map has been produced by the Communications Technology Management Dept. on behalf of the Planning Development Review Dept. for the sole purpose of geographic reference. No warranty is made by the City of Austin regarding specific accuracy or completeness.

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# SUMMARY STAFF RECOMMENDATION:

The Staff recommendation is to grant limited office – mixed use – neighborhood plan (LO-MU-NP) combining district zoning.

# BASIS FOR LAND USE RECOMMENDATION (ZONING PRINCIPLES)

1. The proposed zoning should be consistent with the purpose statement of the district sought.

LO zoning is intended for office use predominantly serving the neighborhood or community needs, such as professional, semi-professional and medical offices, which may be located within or adjacent to residential neighborhoods. The proposal meets the purpose statement set forth in the <u>Land Development Code</u>. The subject lot is adjacent to a neighborhood that is largely single family. The proposed office use would potentially serve the surrounding neighborhoods and the mixed use component would allow for residential uses on the property, which should be encouraged in the City's Desired Development Zone. The mixed use (MU) district is intended to allow for office, retail, commercial and residential uses to be combined in a single development. The NP, neighborhood plan district denotes a tract located within the boundaries of an adopted Neighborhood Plan.

2. Zoning changes should promote compatibility with adjacent and nearby land uses.

This segment of Manchaca Road is located in a Neighborhood Transition character district which encourages small scale offices. Granting additional entitlements to develop an administrative and business office within the Neighborhood Transition district is seen as in accord with the SACNP (See Comprehensive Planning section beginning on page 7). Therefore, Staff supports the Applicant's request for LO-MU-NP zoning based on its location at the intersection of an arterial roadway, proximity to other commercially zoned properties, location within a Neighborhood Transition district, and the Applicant's intention to retain residential use of the property.

### **EXISTING CONDITIONS**

### **Site Characteristics**

The subject property contains a single story single family residence and a parking area adjacent to Inverness Boulevard.

### **Impervious Cover**

The maximum impervious cover allowed by LO-MU zoning district would be 70%, which is a consistent figure between the watershed regulations and the zoning regulations.

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# **Comprehensive Planning**

This rezoning case is located on the southeast corner of Manchaca Road and Inverness Blvd., on a 0.185 acre lot that contains a one-story single family house. The property is located within the boundaries of the South Austin Combined Neighborhood Planning Area, in the South Manchaca NP. Surrounding land uses around the subject property include: single family houses to the north and east; a gas station, two large apartment complexes, a public library, and a shopping center to the south; and a shopping center and single family houses to the west. The proposed use is to convert the existing single family house into an office.

### **Connectivity**

The Walkscore for this property is 72/100, Very Walkable, meaning most errands can be accomplished on foot. Public sidewalks are located along Manchaca Road but not along Inverness Blvd. A public transit stop is located across the street from the property. There are no bike lanes or urban trails in the area. The mobility and connectivity options available in the area are average.

# South Austin Combined (SACNP) Neighborhood Plan

The SACNP Character District Map of this plan designates this portion of Manchaca Road as a **Neighborhood Transition Character District**, which is intended primarily for residential uses, such as clusters of duplexes, fourplexes, and apartment buildings, along with small-scaled offices and neighborhood-serving businesses. Neighborhood Transition districts create a buffer between Residential Core districts and more intense character districts or busy roads. Many of these districts are located along Imagine Austin Activity Corridors. LO zoning is permitted in the Neighborhood Transition Character District. The following text and policies taken from the SACNP are applicable to this request:

Neighborhood Transition Character District (p 53 and 54)
Neighborhood Transition Vision: The Neighborhood Transition District blends seamlessly with the Residential Core. It contains an abundance of mature trees and landscaping and is walkable, bikeable, and supportive of transit.

Neighborhood Transition character districts, along with Neighborhood Nodes, border the Residential Core along arterial roadways. Primarily residential, these areas consist of clusters of duplexes, fourplexes, and apartment buildings, along with small-scaled offices and neighborhood-serving businesses. Neighborhood Transition districts create a buffer between Residential Core districts and more intense character districts or busy roads. Many of these districts are located along Imagine Austin Activity Corridors. Neighborhood Transition districts in particular present an opportunity to incorporate more missing middle housing types that are compatible with the neighborhood. The missing middle refers to duplexes and other housing types, such as row houses, bungalow courts and other housing types compatible with the existing neighborhood, that provide options between the scale of single-family houses and mid-rise apartments or condos. As Austin's population grows and its demographics change, these housing types provide the opportunity to accommodate growth in walkable neighborhoods while respecting neighborhood character. The variety of

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housing types in the missing middle promote multi-generational communities, providing options for young people and for older generations to age in place.

**NT P1:** This district should primarily consist of residential housing types, but at higher densities than in the Residential Core. The following building types should be encouraged the in the district to meet the needs of a wider range of households: (p 54)

- Duplexes
- Fourplexes
- Small- and medium-sized apartments
- Cottage clusters/bungalow courts
- Row houses or townhouses
- Single family houses adapted into offices or retail
- Live/work buildings

NT P2: Building scale, height and siting within the Neighborhood Transition district should be harmonious with the adjacent Residential Core district.

NT P3: Moving from the Neighborhood Transition to the Residential Core, setbacks, similar building footprints, landscaping (including green infrastructure), similar building heights or stepbacks in building height, and/or other means should be used to create compatible developments which fit within the fabric of the neighborhood. Buildings should be no more than 3 stories tall.

**NT P4:** New construction in the Neighborhood Transition district should front the street, with surface or structured parking located behind buildings. Where the Neighborhood Transition character district abuts the Residential Core either midblock or across a street, special care should be taken to create compatibility between the districts. (p. 57)

NT P5: Encourage missing middle housing types that are compatible with the neighborhood character. In the interim between the adoption of this neighborhood plan and the adoption of the revised Land Development Code, the following zoning districts should be generally considered appropriate to the Neighborhood Transition character district:

SF-2#: Standard lot single family

SF-3#: Family residence

SF-4A#: Small lot single family

SF-4B#: Single family condo

SF-5: Urban family residence

SF-6: Townhouse & condo residence

MF-1: Limited density multi-family

MF-2: Low density multi-family

MF-3: Medium density multi-family

NO: Neighborhood office

LO: Limited office

LR: Neighborhood Commercial

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<u>Note</u>: # Zone can be in a given FLUM category, but a zoning change to this district is not recommended.

**HA P2**: Encourage development of additional affordable housing integrated into the neighborhood (p. 93)

**HA A9:** Encourage affordable housing in all character districts to meet the needs of a diverse population at different income levels:

- Residential Core: secondary apartments
- Neighborhood Transition: duplexes, "missing middle" housing types, multifamily buildings.
- Neighborhood Node: multi-family buildings, vertical mixed use buildings
- Mixed Use Activity Hub: multi-family buildings, vertical mixed use buildings

Residential uses, along with small-scaled offices and neighborhood-serving businesses appear to be support the SACNP as long as massing, height, and the intensity of a proposed project is compatible and harmonious with the adjoining Residential Core land uses located to the north, east and south.

### **Imagine Austin**

This portion of Manchaca Road is not located along an Activity Corridor or by an Activity Center. Although this property is not located along an Activity Corridor or Center, The following IACP policies are applicable to this case:

- LUT P3. Promote development in compact centers, communities, or along corridors that are connected by roads and transit that are designed to encourage walking and bicycling, and reduce health care, housing and transportation costs.
- LUT P4. Protect neighborhood character by directing growth to areas of change that includes designated redevelopment areas, corridors and infill sites. Recognize that different neighborhoods have different characteristics and new and infill development should be sensitive to the predominant character of these communities.
- HN P11. Protect neighborhood character by directing growth to areas of change and ensuring context sensitive infill in such locations as designated redevelopment areas, corridors, and infill sites.

### **Conclusions:**

Based upon: (1) the comparative scale of the site relative to nearby commercial and office uses located along Manchaca Road; (2) the SACNP policies that supports small-scale office uses in the Neighborhood Transitional Character District; and (3) the above-referenced Imagine Austin policies that supports context sensitive infill along corridors, this case appears to support the Imagine Austin Comprehensive Plan.

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### **Drainage**

The developer is required to submit a pre and post development drainage analysis at the subdivision and site plan stage of the development process. The City's Land Development Code and Drainage Criteria Manual require that the Applicant demonstrate through engineering analysis that the proposed development will have no identifiable adverse impact on surrounding properties.

### **Environmental**

The site is not located over the Edwards Aquifer Recharge Zone. The site is in the Williamson Creek Watershed of the Colorado River Basin, which is classified as a Suburban Watershed by Chapter 25-8 of the City's Land Development Code. The site is in the Desired Development Zone.

Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

Development Classification	% of Gross Site Area	% of Gross Site Area with Transfers
Single-Family (minimum lot size 5750 sq. ft.)	50%	60%
Other Single-Family or Duplex	55%	60%
Multifamily	60%	70%
Commercial	80%	90%

According to floodplain maps there is no floodplain within or adjacent to the project location.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

No trees are located on this property. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

Under current watershed regulations, development or redevelopment requires water quality control with increased capture volume and control of the 2 year storm on site.

# Site Plan and Compatibility Standards

Site plans will be required for any new development other than single-family or duplex residential.

Any development which occurs in an SF-6 or less restrictive zoning district which is located 540 feet or less from property in an SF-5 or more restrictive zoning district will be subject to compatibility development regulations.

Any new development is subject to Subchapter E. Design Standards and Mixed Use. Additional comments will be made when the site plan is submitted.

The site is subject to compatibility standards. Along the northeast and east property line, the following standards apply:

- No structure may be built within 25 feet of the property line.
- No structure in excess of two stories or 30 feet in height may be constructed within 50 feet of the property line.
- No structure in excess of three stories or 40 feet in height may be constructed within 100 feet of the property line.
- A landscape area at least 25 feet wide is required along the property line. In addition, a fence, berm, or dense vegetation must be provided to screen adjoining properties from views of parking, mechanical equipment, storage, and refuse collection.
- For a structure more than 100 feet but not more than 300 feet from property zoned SF-5 or more restrictive, height limitation is 40 feet plus one foot for each 10 feet of distance in excess of 100 feet from the property line.
- An intensive recreational use, including a swimming pool, tennis court, ball court, or playground, may not be constructed 50 feet or less from adjoining SF-3 property.
- No parking or driveways are allowed within 25 feet of the property line.

# **Transportation**

A traffic impact analysis was not required for this case because the traffic generated by the proposed zoning does not exceed the threshold of 2,000 vehicle trips per day [LDC 25-6-113].

Per Ordinance No. 20170302-077, off-site transportation improvements and mitigations may be required at the time of site plan application.

This project is adjacent to a street that has been identified in Austin's Corridor Mobility Program (Manchaca Road). The sidewalk and bicycle facilities shall comply with the required cross-section for Manchaca Road at the time of the site plan application. At the time of this application, CPO does not have comments apart from a caveat that the Bicycle Program's required 8-foot shared use path located 13 feet from the back of curb may be demolished in the future for the future corridor improvements. Find additional information about the Corridor Mobility Program here: https://data.austintexas.gov/stories/s/Corridor-Mobility-Program/gukj-e8fh/.

Janae Spence, Urban Trails, Public Works Department, Mike Schofield, Bicycle Program, Austin Transportation Department may provide additional comments regarding bicycle and pedestrian connectivity per the Council Resolution No. 20130620-056.

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According to the Austin 2014 Bicycle Plan approved by Austin City Council in November, 2014, a protected bike lane for all ages and abilities is recommended for Manchaca Road. Per the Bicycle Program, an 8-foot shared use path should be constructed 13 feet from back of curb to accommodate the protected bike lane along Manchaca Road. Mike Schofield, Bicycle Program, Austin Transportation Department may provide additional comments and requirements for right-of-way dedication and bicycle facility construction in accordance with LDC 25-6-55 and LDC 25-6-101. Please review the Bicycle Master Plan for more information.

Additional right-of-way may be required at the time of subdivision and/or site plan.

FYI – The existing driveway accessing Inverness Boulevard shall be removed and reconstructed and sidewalks shall be constructed along Inverness Boulevard at the time of the site plan application in accordance with the Land Development Code and Transportation Criteria Manual.

FYI – the existing sidewalks and curb ramp along Manchaca Road do not appear to be ADA compliant based on Google Images. The existing sidewalks shall be reconstructed to City of Austin standards in accordance with the Land Development Code and Transportation Criteria Manual at the time of the site plan application.

FYI – Per LDC 25-6-381, direct access to Manchaca Road (major roadway) is prohibited at the time of the subdivision and site plan applications since alternative access to Inverness Boulevard is provided.

# Water and Wastewater

The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. The water and wastewater utility plan must be reviewed and approved by Austin Water for compliance with City criteria and suitability for operation and maintenance. Depending on the development plans submitted, water and or wastewater service extension requests may be required. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.

# PUBLIC HEARING INFORMATION

This zoning/rezoning request will be reviewed and acted upon at two public hearings: before the Land Use Commission and the City Council. Although applicants and/or their agent(s) are expected to attend a public hearing, you are not required to attend. However, if you do attend, you have the opportunity to speak FOR or AGAINST the proposed development or change. You may also contact a neighborhood or environmental organization that has expressed an interest in an application affecting your neighborhood.

During its public hearing, the board or commission may postpone or continue an application's hearing to a later date, or may evaluate the City staff's recommendation and public input forwarding its own recommendation to the City Council. If the board or commission announces a specific date and time for a postponement or continuation that is not later than 60 days from the announcement, no further notice is required.

During its public hearing, the City Council may grant or deny a zoning request, or rezone the land to a less intensive zoning than requested but in no case will it grant a more intensive zoning.

However, in order to allow for mixed use development, the Council may add the MIXED USE (MU) COMBINING DISTRICT to certain commercial districts. The MU Combining District simply allows residential uses in addition to those uses already allowed in the seven commercial zoning districts. As a result, the MU Combining District allows the combination of office, retail, commercial, and residential uses within a single development.

For additional information on the City of Austin's land development process, visit our website:

www.austintexas.gov/planning.

Austin, TX 78767-8810

Wendy Rhoades P. O. Box 1088

Item O. OF LIFE & SAFETY FOR OUR 2 CHILDREN LAGES 10 MOST PRYTHUS IS ALREADY AN ISSUE AT OUR HOUSE AND THERE ARE 500 PT ON INVERSIGNS ALTHE MADREY ABOUT THE CHIGHTY BARS) + THE WESSER INFORT ON OUR HOME VALUE STREET THIS IS A YOUNG FAMILY ADMINISTRE OF COMMERCIAL ACTS MITHAL YAM, THAT COULD SERVE THIS USED MITHOUT SACRIFICANS 18F-9 HAUSINAS IMPACTS MAY NOT BE IMMEDIATE BUT OWNERS, OCCUPANTS, 3 CHILDREN & 2 EXPERENT MEMS WILL 01.15.2019 ☐ I am in favor comments should include the board or commission's name, the scheduled Written comments must be submitted to the board or commission (or the Comments: CHANGING 2001ND 150 SUPPERY SLOPE; THE date of the public hearing, and the Case Number and the contact person contact person listed on the notice) before or at a public hearing. Your (X I object Date Public Hearings: January 22, 2019, Planning Commission February 21, 2019, City Council If you use this form to comment, it may be returned to: Your address(es) affected by this application 7878 1905 INYERLESS BLYD, AUSTA TR 6200 Contact: Wendy Rhoades, 512-974-7719 MODELS MILL CHANGE Daytime Telephone: 512.827 という GREGORY DAYTON Case Number: C14-2018-0141 Signature Planning & Zoning Department NEIGHBORHOOD (AT LEAST Your Name (please print) listed on the notice. City of Austin E BUSINESS