ORDINANCE NO.

AN ORDINANCE AMENDING CITY CODE SECTIONS 9-4-11 RELATING TO PROHIBITING CAMPING IN PUBLIC AREAS, 9-4-13 RELATING TO PROHIBITING SOLICITATION, AND 9-4-14 RELATING TO PROHIBITING SITTING OR LYING DOWN ON PUBLIC SIDEWALKS OR SLEEPING OUTDOORS IN THE DOWNTOWN AUSTIN COMMUNITY COURT AREA; AND CREATING OFFENSES

BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

PART 1. Subsection (B) of City Code Section 9-4-11 (*Camping in Public Area Prohibited*) is amended, a new subsection (C) is added, and the remaining subsections are numbered accordingly, as follows:

§ 9-4-11 CAMPING IN PUBLIC AREA PROHIBITED

- (B) Except as provided in Subsection (<u>E</u>[D]), a person commits an offense if, after having been notified by a law enforcement officer that the conduct violates this section, the person camps in a public area that is not designated as a camping area by the <u>City of Austin</u> [Parks and Recreation Department] and the person is:
 - (1) materially endangering the health or safety of another person or of themselves; or
 - (2) intentionally, knowingly, or recklessly rendering impassable or impeding the reasonable use of a public area making usage of such area unreasonably inconvenient or hazardous.
- (C) A peace officer must provide written notice before taking enforcement action when a person's health or safety is not imminently endangered.
- **PART 2.** The Caption and City Code Section 9-4-13 (*Solicitation Prohibited*) are amended to read:

§ 9-4-13 <u>AGGRESSIVE CONFRONTATION</u> [SOLICITATION] PROHIBITED

- (A) The council finds that:
 - (1) Aggressive <u>confrontations in public areas are [solicitation is]</u> disturbing and disruptive to residents and businesses and

- contribute[s]to the loss of access to and enjoyment of public places and to a sense of fear, intimidation and disorder.
- (2) Aggressive <u>confrontation</u> [solicitation] includes <u>people</u> approaching or following pedestrians, repetitive <u>attempts to confront another person</u> [soliciting] despite refusals, the use of abusive or profane language <u>with the intent</u> to cause fear and intimidation, unwanted physical contact, or the intentional blocking of pedestrian and vehicular traffic.
- (3) [The presence of individuals who solicit money from persons at or near banks, automated teller machines, public transportation facilities, and crosswalks is especially troublesome because of the enhanced fear of crime in a place that is confined, difficult to avoid, or where a person might find it necessary to wait.
- (4)—]This section is intended to protect citizens from the fear and intimidation accompanying certain kinds of <u>aggressive</u> <u>confrontations</u> [solicitation], and not to limit a constitutionally protected activity.

(B) In this section:

- (1) AGGRESSIVE MANNER means <u>intending to cause a person to fear</u> <u>imminent bodily harm or the commission of a criminal act upon</u> <u>property in the person's possession by:</u>
 - (a) [intentionally or recklessly] making any physical contact with or touching another person in the course of the confrontation [solicitation] without the other person's consent when the person knows or should reasonably believe that the other person will regard the contact as offensive or provocative;
 - (b) following the person being <u>confronted</u> [solicited], if that conduct is:
 - (i) intended to [or likely to] cause a [reasonable] person to fear imminent bodily harm or the commission of a criminal act upon property in the person's possession; or
 - (ii) intended to [or reasonably likely to] intimidate the person being confronted [solicited] into engaging in acts or behaviors the person would not otherwise do or perform [responding affirmatively to the solicitation];

- (c) continuing to <u>confront</u> [solicit] a person within five feet of the person being <u>confronted</u> [solicited] after the person has <u>demanded that the confrontation cease</u> [made a negative response];
- (d) [intentionally or recklessly] blocking the safe or free passage of the person being confronted [solicited] or requiring the person, or the driver of a vehicle, to take evasive action to avoid physical contact with the person initiating or continuing the confrontation [making the solicitation]; or
- (e) using obscene or abusive language or gestures toward the person being <u>confronted</u> [solicited] in a manner that tends to incite an immediate breach of the peace.[;
- (f) approaching the person being solicited in a manner that:
 - (i) is intended to or is likely to cause a reasonable person to fear imminent bodily harm or the commission of a criminal act upon property in the person's possession; or
 - (ii) is intended to or is reasonably likely to intimidate the person being solicited into responding affirmatively to the solicitation.
- (2) AUTOMATED TELLER MACHINE means a device, linked to a bank's account records, which is able to carry out banking transactions.
- (3) AUTOMATED TELLER FACILITY means the area comprised of one or more automatic teller machines, and any adjacent space that is made available to banking customers.
- (4) BANK includes a bank, savings bank, savings and loan association, eredit union, trust company, or similar financial institution.
- (5) BUS means a vehicle operated by a transit authority for public transportation.
- (6) CHECK CASHING BUSINESS means a person in the business of eashing checks, drafts, or money orders for consideration.]
- (2) CONFRONT means to approach and threaten or intimidate another person by words or actions in a manner reasonably calculated to detain, hinder, or delay the person.

109 110 111 112 113		(3[7]) PUBLIC AREA means an outdoor area to which the public has access and includes, but is not limited to, a sidewalk, street, highway, park, parking lot, alleyway, pedestrian way, or the common area of a school, hospital, apartment house, office building, transport facility, or shop.
114 115 116 117 118 119		[(8) SOLICIT means to request, by the spoken, written, or printed word, or by other means of communication an immediate donation or transfer of money or another thing of value from another person, regardless of the solicitor's purpose or intended use of the money or other thing of value, and regardless of whether consideration is offered.]
120 121	(C)	A person commits an offense if the person <u>confronts another person in an aggressive manner in a public area.</u> [solicits:
122		(1) in an aggressive manner in a public area;
123 124		(2) in a bus, at a bus station or stop, or at a facility operated by a transportation authority for passengers;
125		(3) within 25 feet of:
126		(a) an automated teller facility;
127		(b) the entrance or exit of a bank; or
128		(c) the entrance or exit of a check cashing business; or
129		(4) at a marked crosswalk.
130 131		(5) on either side of the street on a block where a school attended by minors or a child-care facility has an entrance or exit;
132 133		(6) at a sidewalk café authorized under Chapter 14-4 (<i>Sidewalk Cafés</i>) or the patio area of a bar or restaurant; or
134 135 136		(7) in the downtown business area described in Section 9-4-14 (Sitting or Lying Down on Public Sidewalks in the Downtown Business Area Prohibited) between 7:00 p.m. and 7:00 a.m.]
137 138	(D)	[A culpable mental state is not required, and need not be proved, for an offense under this Chapter Subsection (C)(2), (3), or (4).]
139 140	(E)	This section is not intended to proscribe a demand for payment for services rendered or goods delivered.

- (E) This section does not apply to a person who participates in or views a parade, festival, performance, rally, demonstration, or similar event.
- (F) This section does not apply to a peace officer or other person making a lawful detention or arrest.

PART 3. The Caption and City Code Section 9-4-14 (*Sitting or Lying Down on Public Sidewalks or Sleeping Outdoors in the Downtown Austin Community Court Area Prohibited*) are amended to read:

§ 9-4-14 <u>OBSTRUCTION</u> [SITTING OR LYING DOWN ON PUBLIC <u>SIDEWALKS OR SLEEPING OUTDOORS</u>] IN THE DOWNTOWN AUSTIN COMMUNITY COURT AREA PROHIBITED

- (A) DISABILITY means having a physical or mental impairment which substantially limits one or more major life activities.
 - (1) PHYSICAL OR MENTAL IMPAIRMENT means any physiological disorder or condition, cosmetic disfigurement, or anatomical loss affecting one or more of the following body systems: neurological; musculoskeletal; special sense organs; respiratory, including speech organs; cardiovascular; reproductive, digestive; genitourinary; hemic and lymphatic; skin; and endocrine; or any mental or psychological disorder, such as mental retardation, organic brain syndrome, emotional or mental illness, and specific learning disabilities.
 - (2) MAJOR LIFE ACTIVITIES means functions such as caring for one's self, performing manual tasks, walking, seeing, hearing, speaking, learning, breathing, and working.
- (B) The council finds that the City has a compelling interest in:
 - (1) encouraging and preserving a vital, pedestrian-friendly urban core;
 - (2) promoting tourism and business in the central business district;
 - (3) preserving the quality of urban life [and in protecting its citizens from intimidating behavior]; and
 - (4) encouraging businesses and neighborhoods in the central city where walking is a realistic alternative to vehicles that use fossil fuels.

177	(C) Th	ne council finds that in areas with high pedestrian traffic and a high
178	ino	cidence of petty crime related to public disorder, individuals obstructing
179	[si	tting or lying in] the pedestrian right-of-way:
180	(1)) [contribute to a sense of fear, intimidation, and disorder;
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182	(2))—]are disruptive to residents, businesses, and customers;
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184	(2	[3]) discourage, block, or inhibit the free passage of pedestrians; and
185 186	(<u>3</u>	[4]) contribute to the loss of access to and enjoyment of public places.
187	(D) Th	nis section applies in the following area, including the streets and
188	_	destrian rights-of- way that bound the area, but does not apply on the
189	ca	mpus of the University of Texas:
190	(1)	beginning at the intersection of 29th Street (West) and Lamar
191		Boulevard (North);
192	(2)	south on Lamar Boulevard (North) to the north shore of Lady Bird
193		Lake;
194	(3)	east along the north shore of Lady Bird Lake to the point directly
195		south of the curve at the intersection of Jesse E. Segovia Street and
196		Robert Martinez, Jr. Street;
197	(4	north to the curve at the intersection of Jesse E. Segovia Street and
198		Robert Martinez, Jr. Street;
199	(5)	west along Jesse E. Segovia Street to the intersection of Chicon
200		Street;
201	(6)	north on Chicon Street to the intersection of Seventh Street (East);
202	(7)	west on Seventh Street (East) to the IH-35 East Frontage Road;
202	(8)	north on the IH 35 Fact Frontage Road to the intersection of Martin
203204	(0)	north on the IH-35 East Frontage Road to the intersection of Martin Luther King, Jr. Boulevard;
205	(9)	
206		Guadalupe Street;
207	(1)	0) north on Guadalupe Street to the intersection of 29th Street (West);
208		and
209	(1	1) northwest on 29th Street (West) to the intersection of Lamar
210		Boulevard (North), the place of beginning.
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211	1	·				
212	enforcement officer that the conduct violates this section:					
213		(1)	[the person is asleep outdoors; or			
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215		(2)	the person is obstructing [sits or lies down in] the right-of-way			
216		1	between the roadway and the abutting property line or structure, or			
217		6	an object placed in that area; and			
218						
219		(2[3]) t	the person is:			
220						
221		((i) materially endangering the health or safety of another person			
222			or of themselves; or			
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224		<u>(</u>	(ii) intentionally, knowingly, or recklessly rendering impassable			
225			or impeding the reasonable use of a public area making usage			
226			of such area unreasonably inconvenient or hazardous.			
227		_	e officer must provide written notice before taking enforcement			
228		action v	when a person's health or safety is not imminently endangered.			
229	(<u>G</u> [F])	$(\underline{G}[F])$ This section does not apply to a person who:				
230		(1) <u>i</u>	is obstructing the right-of-way [sits or lies down] because of a			
231		1	medical emergency;			
232						
233		(2)	operates or patronizes a commercial establishment that conducts			
234			business on the sidewalk under Title 14 (Streets and Use of Public			
235		i	Property) of the Code;			
236						
237		(3)	participates in or views a parade, festival, performance, rally,			
238			demonstration, or similar event;			
239						
240		(4)	sits on a chair or bench that is supplied by a public agency or by the			
241		6	abutting private property owner;			
242						
243		` '	sits within a bus stop zone while waiting for public or private			
244		t	transportation; or			
245						
246		(6) i	is waiting in a line for goods, services, or a public event.			
	ii .					

(<u>H</u> [G	(<u>H</u> [G]) It is an affirmative defense to prosecution if a person <u>is obstructing the right-of-way</u> [sits or lies down] as the result of a physical manifestation o disability, not limited to visual observation.						
[(H)	A culpable mental state is not required, and need not be proved, for an offense under this section.]						
PART 4.	This ordinance takes effect or	, 2019.					
PASSED A	ND APPROVED						
	, 2019	\$ \$ \$					
			Steve Adler Mayor				
APPROVE	D:	ATTEST: _					
	Anne L. Morgan City Attorney		Jannette S. Goodall City Clerk				