1	<b>RESOLUTION NO.</b>
2	WHEREAS, our nation, and particularly Black communities, are reeling
3	from police violence, and jurisdictions across the country are considering
4	significant reallocation of police resources; and
5	WHEREAS, The Austin City Council has in the past tried to reform
6	policing and public safety in countless resolutions, ordinances, budget directions
7	and guidance; and
8	WHEREAS, Resolution No. 20191205-066, for example, directed the City
9	Manager to investigate and improve the very inner workings of the Austin Police
10	Department, including training protocols, practices, and officer behaviors; and
11	WHEREAS, the City of Austin has previously supported policies designed
12	to eliminate the unnecessary use of force by police, enhance implicit-bias and de-
13	escalation training, expand civilian oversight of the Austin Police Department, and
14	improve relations between police and those they serve; and
15	WHEREAS, recent police action showed that sworn officers of the Austin
16	Police Department fired rubber bullets, bean bag rounds and tear gas into crowds
17	and sent unarmed protesters to the hospital; and
18	WHEREAS, police violence continues in this community in the daily
15 16 17 18 19 20	interactions directed disproportionately against nonwhite people as they walk

Version 2

21	WHEREAS, the community of Austin is demanding massive
22	transformation to how communities are protected, as evidenced by the thousands
23	taking to the street and the demands presented to City Council from more than two
24	dozen community organizations calling for change to the leadership at the top of
25	our city's public safety system; and
26	WHEREAS, the measures that current Austin Police Department leadership
27	have been willing to implement are inadequate, and resemble the same flawed
28	police training and command expectations that have existed in the past; and
29	WHEREAS, Austin's 911 system, managed by the Austin Police
30	Department, continues to send armed police to address problems that would be
31	better met with an alternative response; and
32	WHEREAS, for Fiscal Year 2020 Council budgeted for the implementation
33	of a program of alternatives for first response to mental health crisis calls, and from
34	December 16, 2019 to June 4, 2020 of 23,333 calls for service with a mental health
35	component, 291 were transferred to a Crisis Center Counselor, indicating the need
36	for continued development of additional alternatives and the resources to do so;
37	and
38	WHEREAS, the COVID-19 global pandemic requires us to carefully
39	reconsider how the City allocates FY2021 funds in order to address the needs of
40	disparately impacted residents; and

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**WHEREAS**, the greater Austin area has lost 100,000 jobs during the 41 COVID-19 global pandemic and closures, and the Austin City Council actively 42 supports the need to edify budget spending priorities to address this regional 43 socioeconomic crisis; and 44

## WHEREAS, the FY 2020-2021 budget is scheduled to be adopted in 45 August 2020; and 46

WHEREAS, the budget for the Austin Police Department is the City's 47 single largest General Fund expenditure, comprising approximately 40% of the 48 City of Austin's General Fund budget, leaving fewer resources available for other 49 public safety strategies that could better serve our community's needs and long-50 term goals; and 51

WHEREAS, according to the U.S. Department of Justice's Bureau of 52 Justice Statistics, public expenditure on policing in the United States more than 53 quadrupled between 1982 and 2006, with no clear correlation between increased 54 spending and lower violent crime rates; and 55

WHEREAS, a Prison Policy Initiative 2017 report explicated that local 56 governments nationwide spend approximately \$13.6 billion on incarceration and 57 over-criminalization; and 58

WHEREAS, the budget is a reflection of the City of Austin's morals, 59 overarching vision, and strategic direction; and 60

WHEREAS, starting in FY16, the Council set a goal of increasing spending
on social service contracts to better align with community needs; and

63 WHEREAS, the City Charter grants Council final authority over budget
64 decisions; NOW, THEREFORE,

## 65 **BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF AUSTIN**:

The elected members of City Council have no confidence that current Austin
Police Department leadership intends to implement the policy and culture changes
required to end the disproportionate impact of police violence on Black Americans,
Latinx Americans, other nonwhite ethnic communities, and low-income residents;
and

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## **BE IT FURTHER RESOLVED:**

The Austin City Council affirms its commitment to reimagining public safety and law enforcement in our community.\_It is the Council's stated goal to divest the monetary allocation of resources from the Austin Police Department and invest in alternative forms of community support, emergency response, and violence prevention in regard to public safety. The City Manager is directed to bring forward a baseline budget that:

Eliminates the sworn positions that the Austin Police Department cannot
 reasonably fill in FY2020-2021;

- Does not include any additional funding for militarized equipment, including
  but not limited to:
- Tear gas

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- Rubber bullets
  - Bean bag rounds.
- Includes funding for a community-led, equity-focused participatory budget
   process for FY 2022 to decide what Austin's public safety systems should
   look like in the future and how funds should be allocated;
- Funds alternative public safety and public health strategies such as, but not 88 limited to, training and standards for trauma-informed responses, substance 89 abuse, mental health responses, victims services counselors, developing and 90 implementing a comprehensive and community-informed community 91 policing standard, COVID-19 relief, social services, education, workforce 92 development, housing stability programs, family violence prevention and 93 family violence sheltering strategies funded through the Austin Public 94 Health or Neighborhood Housing and Community Development 95 Departments, and other preventative actions and alternatives; 96 Explores options for reallocating positions and roles to new city units and 97
- 98

departments not currently reflected in our existing organizational structure

- 99 including but not limited to an Office of Violence Prevention as other major100 cities have created;
- Explores options for reallocating positions and roles currently assigned to
   the Austin Police Department that could be managed by other departments,
   including but not limited to Code Enforcement, Austin Transportation
   Department, Austin Public Health, Austin Fire Department, and Parks and
   Recreation Department;
- Explores options for reallocating positions and roles currently assigned to
   the Austin Police Department that could be managed by other outside
   partner entities, including but not limited to CAPCOG, constable precincts,
   or non-profit organizations;
- Includes funding for a process to rewrite the Austin Police Department's 110 General Orders, in collaboration with Offices that may provide policy 111 guidance that aligns with the equity and oversight policy direction from 112 Council, such as the Office of Police Oversight, using national best practices 113 and community input for the implementation of new use of force guidelines 114 (e.g., bans the use of chokeholds, requires de-escalation, restricts shooting at 115 moving vehicles, exhausts all other reasonable means before shooting either 116 lethal or less lethal munitions, etc.); as well as guidelines in the following 117 areas, including but not limited to, de-escalation, search and seizure, body 118

worn camera and dashboard camera, discipline matrix, comprehensive onduty reporting requirements, language and courtesy, bias, and mental health
response; that will eliminate unjustifiable and reckless police violence and
disproportionalities in policing;

123	•	Funds an independent audit of all disciplinary records held by the Austin
124		Police Department, along with providing recommendations on external
125		staffing needed to build data systems designed to measure and track the
126		implementation of new force guidelines and equity outcomes, and
127		recommendations to establish practices that use a scoring mechanism for
128		disproportional behavior to identify at-risk officers, assign appropriate
129		interventions, and use in the determination of promotions;
130	•	Sets aside reserve funds, in collaboration with Offices such as the Office of
131		Police Oversight and the Equity Office, to implement forthcoming
132		recommendations from APD-related audits, evaluations, memos and reports,
133		including but not limited to Council Resolutions 20190131-77 and
134		20191205-66, cadet training curriculum from the Office of Police Oversight,
135		and the Joint Report: Analysis of APD Racial Profiling Data;
136	•	Increases staffing for mental health first response, such as Community
137		Health Paramedics, to ensure the full implementation of an alternative
138		response to 911 calls related to mental health;

139	•	Provides funding required to implement at full scale the First Responder
140		Mental Health Calls for Service program outlined in the 2019 Meadows
141		Institute Report, to include funding for mental health clinicians, call center
142		training and support, equipment and technology, project management and
143		implementation support. Funding shall reflect at least the amount in the City
144		Manager's budget proposed for FY 2021 for this program in the FY 2020
145		budget documents;
146	•	Exempts victim services and sex crimes unit from cuts unless those FTEs are
147		transferred to another city department or to a newly created department;
148	•	Accepts donations for the distribution of Naloxone and provides training in
149		its use to ensure that officers save lives when confronted with drug overdose
150		situations;
151	•	Includes an investment of funds into community-based programs to reduce
152		or eliminate arrests for low-level, non-violent offenses by substituting
153		alternatives to arrest and incarceration, including harm reduction strategies,
154		when the underlying issues can be better addressed with services and health
155		care;
156	•	Includes additional funding for the Office of Police Oversight and the Equity
157		Office that enables the departments to sufficiently perform their missions
158		and fulfill Council directives, including funding for additional FTEs; and

- Establishes and funds an audit of the costs incurred by the City in
   expenditures related to suspected and/or confirmed officer misconduct,
   including but not limited to paid administrative leave, replacement
   compensation and overtime, back-pay and benefits for officers who
   successfully appeal indefinite suspensions, litigation and fees, and
   settlements and payouts.
- 165 **BE IT FURTHER RESOLVED:**

The City Manager is directed to explore and propose ways to structure the
 FY2021 Austin Police Department budget using outcomes-based budgeting and
 zero-based budgeting frameworks.

169 **BE IT FURTHER RESOLVED:** 

The City Manager is directed to review all grants received by the Austin
Police Department to determine if those funds and initiatives align with and
advance Council's affirmed vision for department policies and practices.

**BE IT FURTHER RESOLVED:** 

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The City Manager is directed to report back to Council and relevant Council
 Committees all changes made to the Austin Police Department General Orders.
 ADOPTED: \_\_\_\_\_\_, 2020 ATTEST: \_\_\_\_\_\_\_\_
 Jannette S. Goodall
 City Clerk

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