



#### Street Impact Fee Briefing: *Study Results & Draft Policy Recommendation*

EQUITABLE. PREDICTABLE. TRANSPARENT.

COF ACT

**Urban Transportation Commission** 

June 12, 2020 Austin Transportation Department

#### **Overview**

- Work to Date & Prior Actions
- Maximum Impact Fee & Draft Policy Recommendation
- Revenue Projections
- Community Feedback
- Next Steps





#### What are Street Impact Fees?

One-time fee for new development

 Study determines the costs of street infrastructure to meet the needs of new development

 Governed by Chapter 395 of the Texas Local Government Code





# How do we calculate the costs of needed street infrastructure to serve new growth?

- Project new growth for the next 10 years
  - Establish Service Areas within which a maximum impact fee is determined
  - Develop Land Use Assumptions and corresponding growth projections within each Service Area
- Project corresponding roadway capacity needs (Roadway Capacity Plan) to accommodate that growth within each Service Area





#### Why Street Impact Fees?

- Determining a method for growth to pay for necessary infrastructure in a way that is:
  - Equitable the same type and intensity development pays equal fee within a Service Area
  - Predictable can determine the fee without doing an intensive study
  - **Transparent** a worksheet to calculate the fee would be publicly available

CITY OF AUSTIN

- Flexible fees collected can be spent within a Service Area on any projects identified in the study within 10 years of being collected
- Ultimate purpose is to develop a fair and reasonable fee development should pay for vehicle capacity improvements



### **Street Impact Fee Study**



CITY OF AUSTIN S



# **Prior Meetings & Actions**

#### **Council Actions:**

- June 9, 2016: ATD authorized to procure consultant to develop Street Impact Fees (SIF)
- October 19, 2017: City Council Public Hearing on Land Use Assumptions
- April 11, 2019: Austin Strategic Mobility Plan adopted, calling for implementation of SIF policy and program to fund roadway capacity improvements necessitated by growth
- August 8, 2019: City Council Public Hearing on SIF study assumptions
- August 22, 2019: City Council approval of SIF study assumptions (Land Use Assumptions & Roadway Capacity Plan)

#### **Council Committee, Boards & Commissions:**

- June 21, 2017: Council Mobility Committee
- July 25, 2017: Impact Fee Advisory Committee
  - Recommended approval of Land Use Assumptions for 10year growth & Service Areas
- October 10, 2017: Urban Transportation Commission
- August 16, 2018: Council Mobility Committee
- June 13, 2019: Council Mobility Committee
- June 13, 2019: Impact Fee Advisory Committee
  - Recommended approval of Roadway Capacity Plan
- August 21, 2019: Council Mobility Committee
- September 23, 2019: Design Commission
- March 4, 2020: Impact Fee Advisory Committee
  - Recommended approval of Street Impact Fee Study Report
- April 14, 2020: Impact Fee Advisory Committee
  - Recommended fee collection rates and policy
- April 30, 2020: Council Mobility Committee

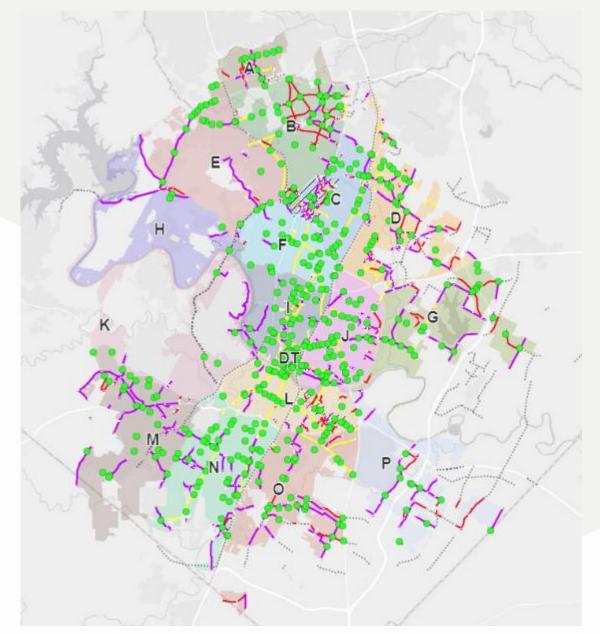




### Approved Study Assumptions

August 22, 2019

- 17 Service Areas (6-mi. diameter)
- Land Use Assumptions
  - Basis for residential and employment growth projections over 10-year period (2017-2027)
- Roadway Capacity Plan (defined by Austin Strategic Mobility Plan)
  - New roadways
  - Roadway expansions
  - Access management
  - Intersection improvements

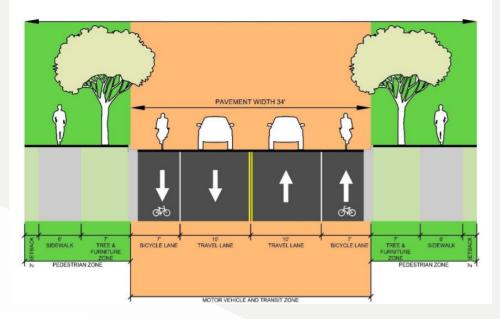


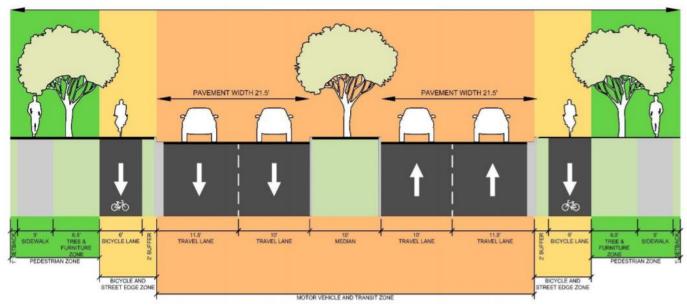




#### **Street Design based on**

- Street Network Table → ROW
- Transportation Criteria Manual → Cross-sections

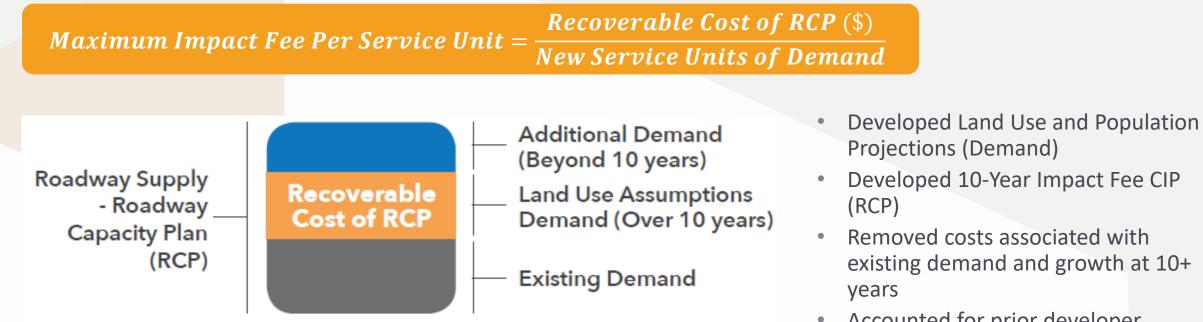








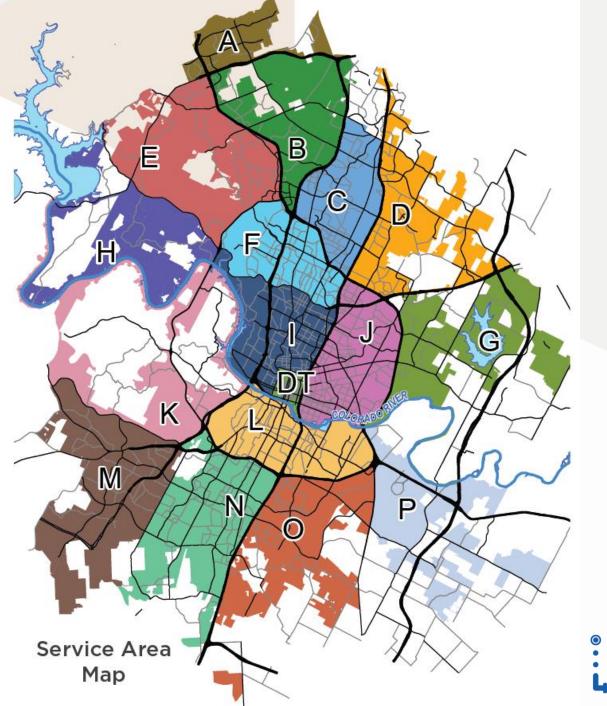
### **Impact Fee Calculation**



- Accounted for prior developer contributions
- Conducted Credit Calculation
  - = Maximum Impact Fee











### **Collected Fees – Considerations**

Council can consider the following factors in establishing policy/equity:

- Vary by Service Area: Use a different collection option by Service Area
- Vary by Land Use: Use a different rate or percentage for residential and nonresidential
- Phased-In Approach: Start with one option in year 1 and transition to another option in the future (e.g. Round Rock)
- Offsets: In all options, fees would be offset by system improvements that are built by development
- Reductions: Additional reductions for different development types that further other City objectives, such as affordable housing and transit-oriented development

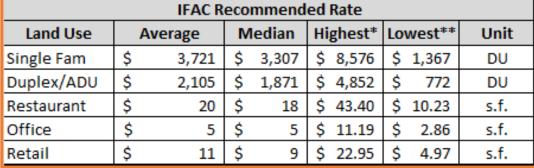




# Maximum Impact Fees & Draft Recommended Rates

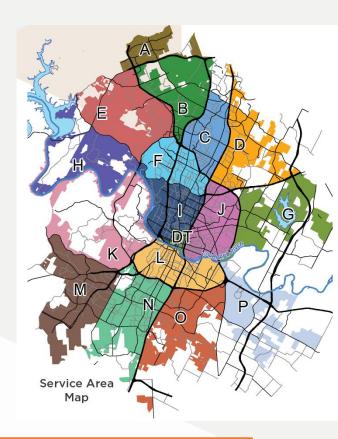
- IFAC process to recommend Collected Rate
- IFAC initially agreed on the following:
  - Flat percentage of maximum across City, not a flat rate
  - Different rates for residential and non-residential
- 50% of maximum for non-residential uses
- 35% of maximum for residential uses

|            |    | Maxii  | mun | n Fee So | enario    |    |        |      |
|------------|----|--------|-----|----------|-----------|----|--------|------|
| Land Use   | A  | verage | Μ   | ledian   | Highest*  | Lo | west** | Unit |
| Single Fam | \$ | 10,633 | \$  | 9,449    | \$ 24,504 | \$ | 3,906  | DU   |
| Duplex/ADU | \$ | 6,013  | \$  | 5,345    | \$13,862  | \$ | 2,205  | DU   |
| Restaurant | \$ | 41     | \$  | 36       | \$ 86.80  | \$ | 20.47  | s.f. |
| Office     | \$ | 11     | \$  | 9        | \$ 22.38  | \$ | 5.73   | s.f. |
| Retail     | \$ | 21     | \$  | 18       | \$ 45.90  | \$ | 9.94   | s.f. |

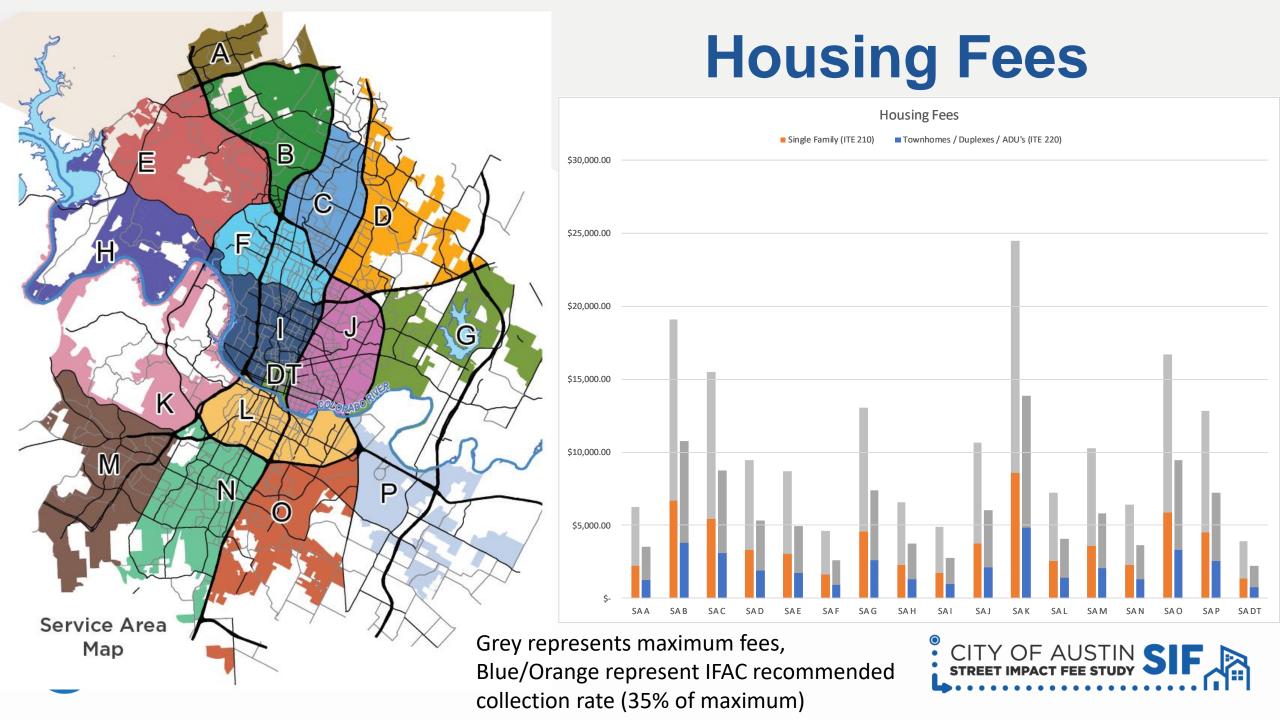




\*Highest rate in Service Area K \*\*Lowest rate in Service Area DT DU = Dwelling Unit s.f. = square foot

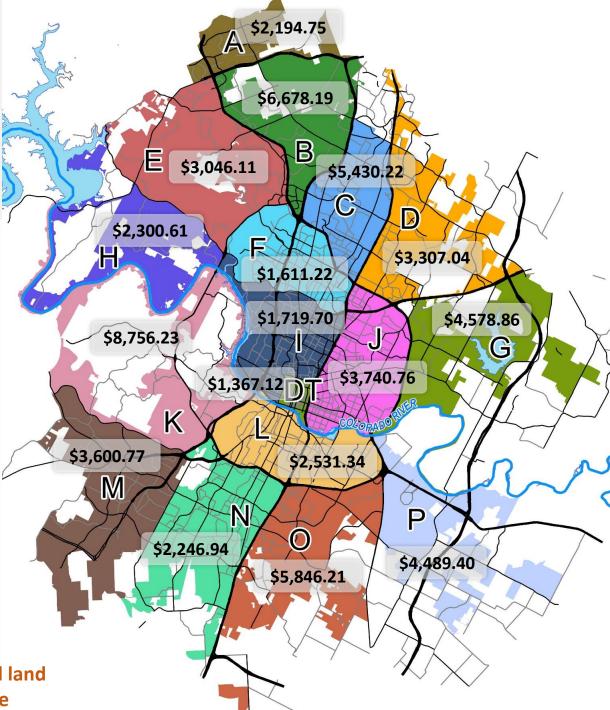


| CITY OF AUSTIN SIF      |
|-------------------------|
|                         |
| STREET IMPACT FEE STUDY |
|                         |



#### Single Family (ITE 210) Collection Rate

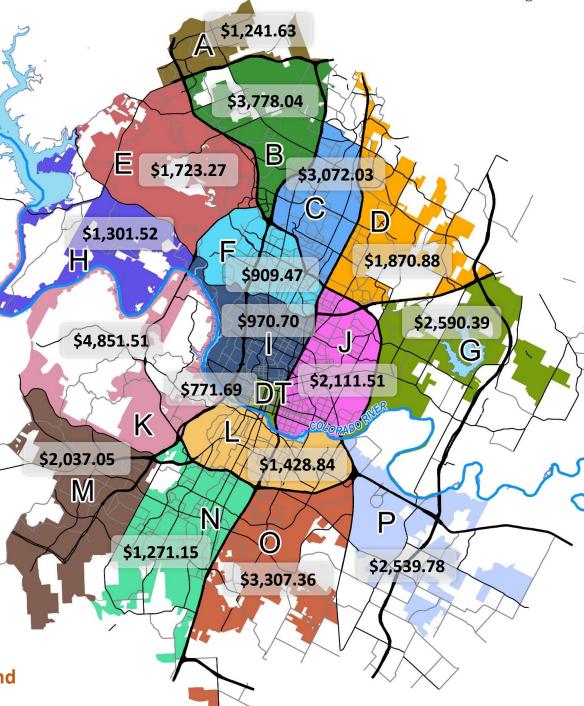
| Service<br>Area | Single Family<br>(ITE 210)<br>Collection Rate |
|-----------------|---|
| А               | \$2,194.75                                    |
| В               | \$6,678.19                                    |
| С               | \$5,430.22                                    |
| D               | \$3,307.04                                    |
| DT              | \$1,367.12                                    |
| Е               | \$3,046.11                                    |
| F               | \$1,611.22                                    |
| G               | \$4,578.86                                    |
| Н               | \$2,300.61                                    |
| I               | \$1,719.70                                    |
| J               | \$3,740.76                                    |
| К               | \$8,576.23                                    |
| L               | \$2,531.34                                    |
| Μ               | \$3,600.77                                    |
| Ν               | \$2,246.94                                    |
| 0               | \$5,846.21                                    |
| Р               | \$4,489.40                                    |
|                 |   |





**Duplex / ADU / 1-2 Story Multi-**Family (ITE 220) Collection Rate

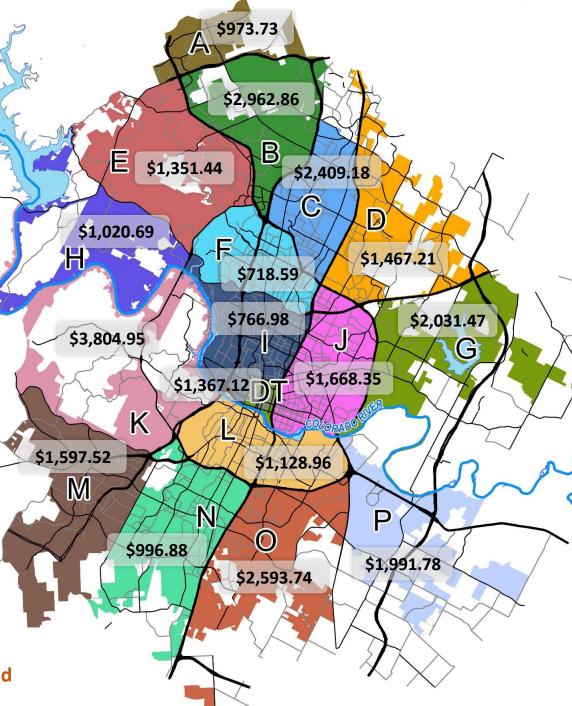
| Service<br>Area | Townhome / Duplex,<br>ADUs or 1-2 Story<br>Multi-Family (ITE 220)<br>Collection Rate |
|-----------------|--|
| А               | \$1,241.63   |
| В               | \$3,778.04   |
| С               | \$3,072.03   |
| D               | \$1,870.88   |
| DT              | \$771.69   |
| Е               | \$1,723.27   |
| F               | \$909.47   |
| G               | \$2,590.39   |
| Н               | \$1,301.52   |
| I               | \$970.70   |
| J               | \$2,111.51   |
| К               | \$4,851.81   |
| L               | \$1,428.84   |
| Μ               | \$2,037.05   |
| Ν               | \$1,271.15   |
| 0               | \$3,307.36   |
| Р               | \$2,539.78   |
|                 |  |





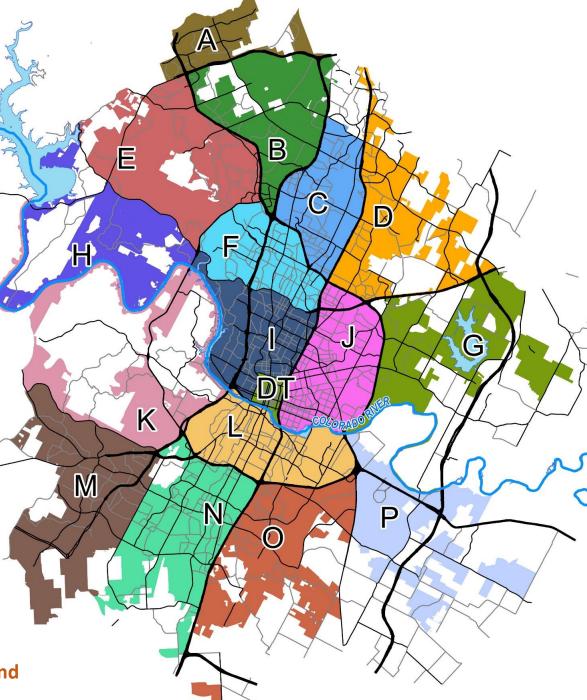
#### **Mid-Rise** Apartments & Condos **3-10 Stories** (ITE 221) Collection Rate

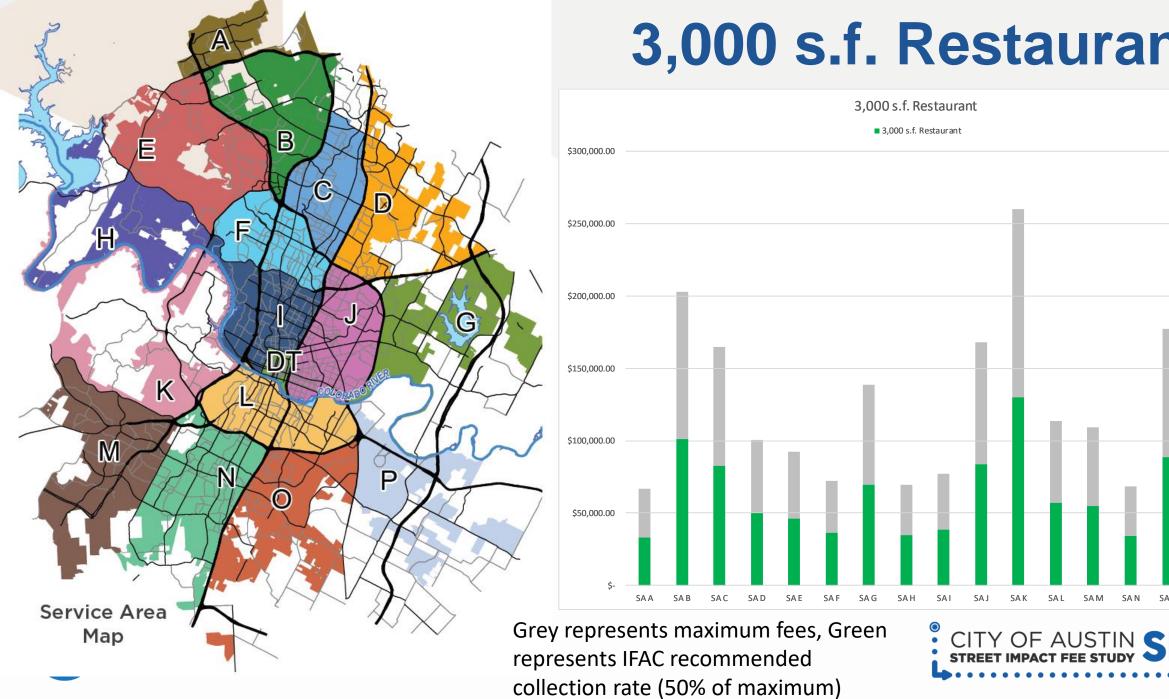
| Service<br>Area | Mid-Rise Apts &<br>Condominiums 3 –<br>10 Stories (ITE 221)<br>Collection Rate |
|-----------------|--|
| А               | \$973.73   |
| В               | \$2,962.86   |
| С               | \$2,409.18   |
| D               | \$1,467.21   |
| DT              | \$609.73   |
| E               | \$1,351.44   |
| F               | \$718.59   |
| G               | \$2,031.47   |
| Н               | \$1,020.69   |
| Ι               | \$766.98   |
| J               | \$1,668.35   |
| К               | \$3,804.95   |
| L               | \$1,128.96   |
| М               | \$1,597.52   |
| Ν               | \$996.88   |
| 0               | \$2,593.74   |
| Р               | \$1,991.78   |
|                 |  |





| Service<br>Area | Single Family<br>(ITE 210)<br>Collection Rate | Townhome / Duplex,<br>ADUs or 1-2 Story<br>Multi-Family (ITE 220)<br>Collection Rate | Mid-Rise Apts &<br>Condominiums 3 –<br>10 Stories (ITE 221)<br>Collection Rate |
|-----------------|---|--|--|
| А               | \$2,194.75                                    | \$1,241.63   | \$973.73   |
| В               | \$6,678.19                                    | \$3,778.04   | \$2,962.86   |
| С               | \$5,430.22                                    | \$3,072.03   | \$2,409.18   |
| D               | \$3,307.04                                    | \$1,870.88   | \$1,467.21   |
| DT              | \$1,367.12                                    | \$771.69   | \$609.73   |
| Е               | \$3,046.11                                    | \$1,723.27   | \$1,351.44   |
| F               | \$1,611.22                                    | \$909.47   | \$718.59   |
| G               | \$4,578.86                                    | \$2,590.39   | \$2,031.47   |
| Н               | \$2,300.61                                    | \$1,301.52   | \$1,020.69   |
| I               | \$1,719.70                                    | \$970.70   | \$766.98   |
| J               | \$3,740.76                                    | \$2,111.51   | \$1,668.35   |
| К               | \$8,576.23                                    | \$4,851.81   | \$3,804.95   |
| L               | \$2,531.34                                    | \$1,428.84   | \$1,128.96   |
| М               | \$3,600.77                                    | \$2,037.05   | \$1,597.52   |
| Ν               | \$2,246.94                                    | \$1,271.15   | \$996.88   |
| 0               | \$5,846.21                                    | \$3,307.36   | \$2,593.74   |
| Р               | \$4,489.40                                    | \$2,539.78   | \$1,991.78   |
| 18              | Note: \$ valu                                 | ues shown reflect 35%  | of maximum for resi  |





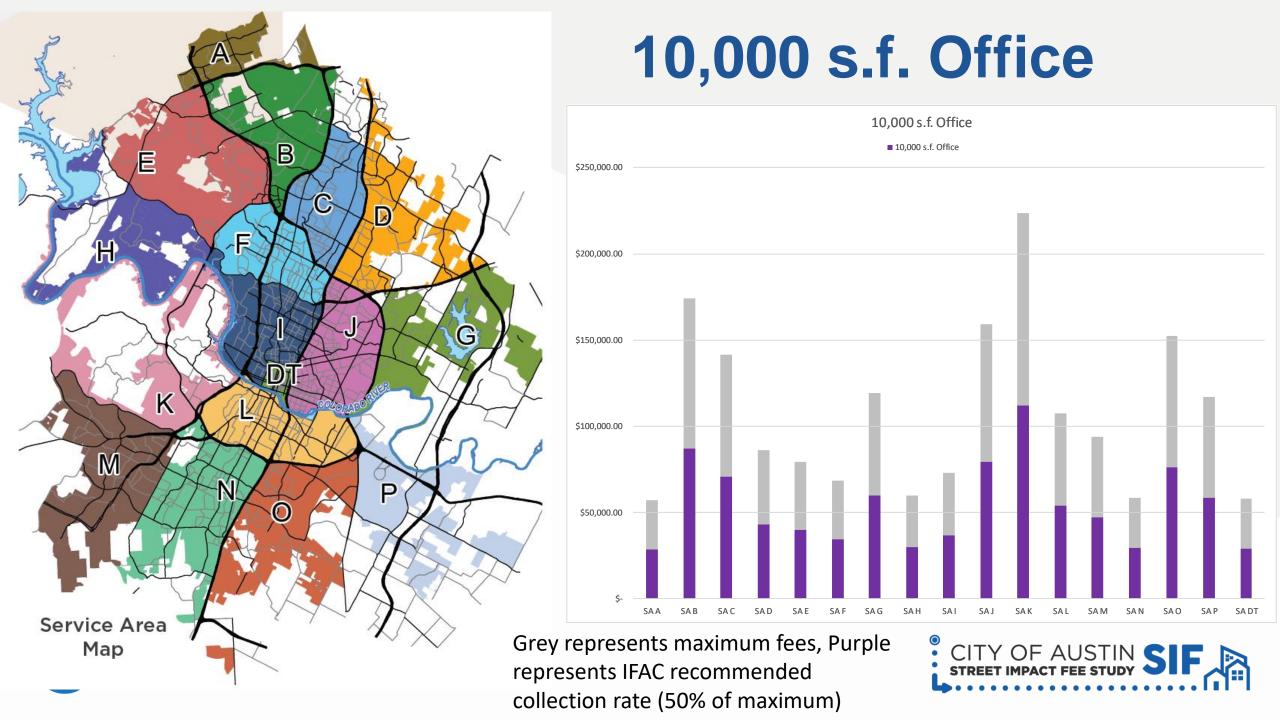
#### 3,000 s.f. Restaurant

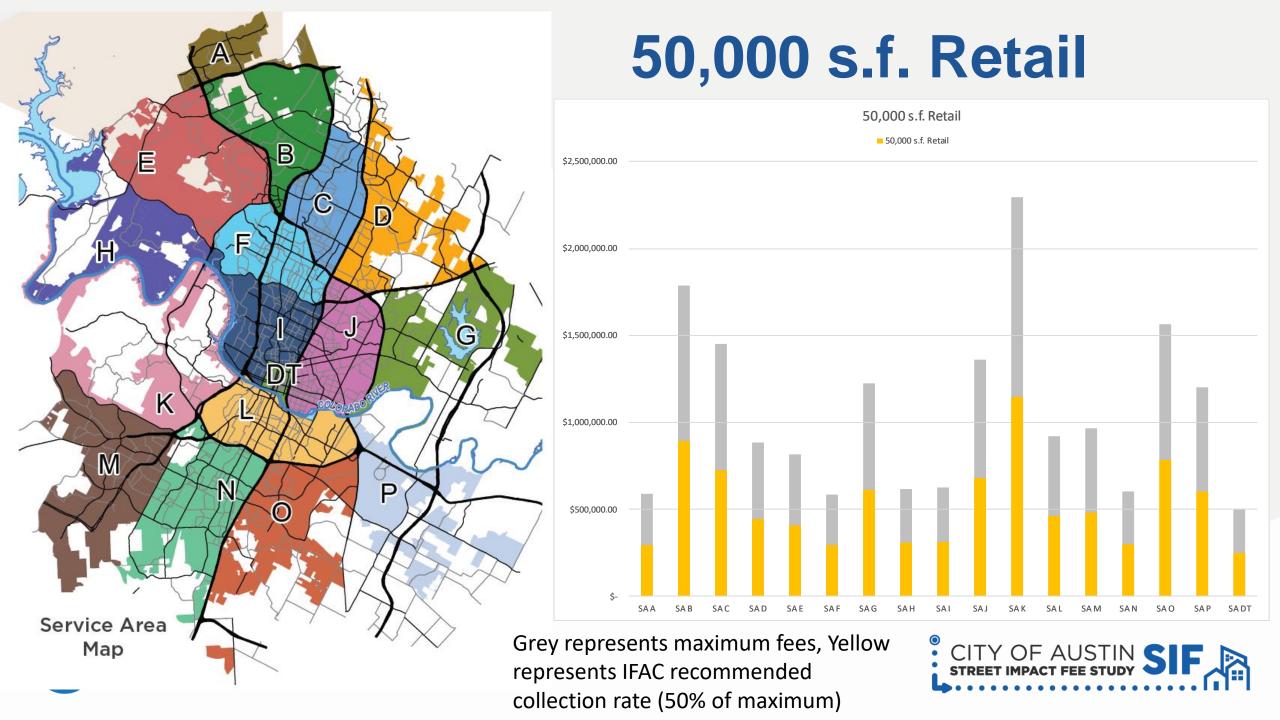
SA N

SAO

SAP

SADT





### **Fee Reductions**

- Technical reductions (applies to whole site)
  - Internal capture (cap of 20% reduction from effective rate)
  - Transportation Demand Management (cap of 40% reduction from effective rate)
- Policy reductions (applies to specific land uses / units)
  - Affordable housing
- Maximum cumulative reduction (60% of effective rate)





## **Collection Rate Comparisons – SA G**

| Austin<br>Development   | Austin<br>Mitigation/<br>TIA | Maximum                      | IFAC<br>Recommendation       | Round<br>Rock⁺ | Frisco+                      | Fort<br>Worth⁺ | Prosper <sup>+</sup>         |
|---|------------------------------|------------------------------|------------------------------|----------------|------------------------------|----------------|------------------------------|
| 298 Apartments  | \$86,288                     | \$1,729,648                  | \$605,778                    | \$424,104      | \$365,3488 -<br>\$803,408    | \$631,164      | \$1,059,688 -<br>\$1,397,620 |
| 55,000 ft <sup>2</sup> Office   | \$317,388                    | \$657,040                    | \$328,520                    | \$107,402      | \$216,315 -<br>\$475,915     | \$177,870      | \$214,005 -<br>\$282,260     |
| 397,000 ft <sup>2</sup> Office<br>46,700 ft <sup>2</sup><br>Restaurant<br>250 Apartment<br>100 Room Hotel | \$561,325                    | \$8,858,400<br>(\$8,415,480) | \$4,211,546<br>(\$4,000,968) | \$1,566,632    | \$2,395,819 -<br>\$5,270,671 | \$2,274,362    | \$2,785,632 -<br>\$3,674,050 |
| Single Family:<br>153 D.U.<br>Office: 7,700 ft <sup>2</sup><br>Retail: 7,700 ft <sup>2</sup>              | \$260,000                    | \$2,282,302                  | \$840,908                    | \$1,051,057    | \$375,130 -<br>\$785,925     | \$624,023      | \$761,045-<br>\$1,003,832    |

+ Note: Comparison cities are collection rate, whereas Service Area Drafts are maximum fee allowable from pre-credit report.

() 5% Internal Capture Reduction – NO OTHER REDUCTIONS APPLIED



Service Area G is outside the loop.



Service Area Map

## **Collection Rate Comparisons – SA I**

| Austin<br>Development   | Austin<br>Mitigation/<br>TIA | Maximum                      | IFAC<br>Recommendation       | Round<br>Rock⁺ | Frisco+                      | Fort<br>Worth⁺ | Prosper <sup>+</sup>         |
|---|------------------------------|------------------------------|------------------------------|----------------|------------------------------|----------------|------------------------------|
| 298 Apartments  | \$86,288                     | \$653,025                    | \$228,560                    | \$424,104      | \$365,3488 -<br>\$803,408    | \$631,164      | \$1,059,688 -<br>\$1,397,620 |
| 55,000 ft <sup>2</sup> Office   | \$317,388                    | \$402,063                    | \$201,031                    | \$107,402      | \$216,315 -<br>\$475,915     | \$177,870      | \$214,005 -<br>\$282,260     |
| 397,000 ft <sup>2</sup> Office<br>46,700 ft <sup>2</sup><br>Restaurant<br>250 Apartment<br>100 Room Hotel | \$561,325                    | \$4,929,803<br>(\$4,683,312) | \$2,382,726<br>(\$2,263,590) | \$1,566,632    | \$2,395,819 -<br>\$5,270,671 | \$2,274,362    | \$2,785,632 -<br>\$3,674,050 |
| Single Family:<br>153 D.U.<br>Office: 7,700 ft <sup>2</sup><br>Retail: 7,700 ft <sup>2</sup>              | \$260,000                    | \$904,276                    | \$339,374                    | \$1,051,057    | \$375,130 -<br>\$785,925     | \$624,023      | \$761,045-<br>\$1,003,832    |

+ Note: Comparison cities are collection rate, whereas Service Area Drafts are maximum fee allowable from pre-credit report.

() 5% Internal Capture Reduction – NO OTHER REDUCTIONS APPLIED





Service Area Map

## **Summary of Draft Recommendations**

| Policy Topic                                    | Recommendation   |
|---|--|
| Effective Rate                                  | 50% of Maximum for Non-Residential land uses, 35% of Maximum for Residential land uses |
| <b>Reduction – Internal Capture</b>             | Use ITE Methodology, capped at 20%   |
| Reduction – Transportation<br>Demand Management | Follow City procedures to determine, capped at 40%                                     |
| <b>Reduction – Affordable Housing</b>           | City to develop reduction to align with current LDC & programs                         |
| Reductions Cumulative                           | Maximum reduction is 60%, affordable housing up to 75%                                 |
| Effective Date                                  | Same as ordinance adoption, no collection of fees for 1 year                           |





#### Feedback

- Groups we've met with:
  - Austin Chamber of Commerce
  - Urban Land Institute
  - Austin Infill Coalition
  - Austin Neighborhoods Council
  - Austin Contractors & Engineers
    Association
  - American Institute of Architects Austin Chapter
  - Real Estate Council of Austin
  - Home Builders Association of Greater Austin
  - Evolve Austin
  - AURA

- What we've heard:
  - Smaller and infill development concerns
  - Encouraging ADUs
  - Not wanting to disincentivize housescale multifamily and missing middle
  - Considering equity (historic underinvestment) & affordability
  - Encouraging sustainable transportation and meeting ASMP goals
  - Current economic environment
  - Wanting growth to pay for growth





#### **Next Steps**

- Continue public meetings and information on draft ordinance and policy considerations
- Meetings with Codes & Ordinances (6/17), Planning Commission (6/23)
- Council briefings
- Public hearing July 30, 2020
- Ordinance approval
- Development of administrative procedures





### **More Information**

#### austintexas.gov/streetimpactfee

- Study Final Report
- "101" one-pagers on study elements
- Status Reports to Mayor and Council
- FAQs
- Upcoming meetings
- Sign-up for updates
- Request a presentation
- Impact Fee Advisory Committee meetings



new development.

In August 2016, the City hired a

anticipates presenting a proposed

policy to Council in 2020. Staff will

provide briefings and updates to

Council, hold public hearings and engage in stakeholder outreach

throughout the process.

#### **CALCULATING THE MAXIMUM IMPACT FEE**

The purpose of the City of Austin's Street Impact Fee Study is to determine the maximum assessable impact fee per unit of new development as allowed by Chapter 395 of the Texas Local Governmen Code. The maximum assessable fee is a technical calculation that includes a Service Area's 10-year anticipated growth and the identified planned roadway improvements within the Service Area, listed in the Roadway Capacity Plan (RCP) and Austin Strategic Mobility Plan (ASMP)

The Impact Fee Study report will provide the City Council with the maximum allowable roadway impact fee that could be assessed by the City of Austin. Following public review, discussion and a public hearing EQUITABLE. process, the City Council may establish PREDICTABLE an amount to be assessed (if any) up TRANSPARENT. to the maximum established within the report and adopt a street impact fee

ordinance accordingly. The ordinance The City of Austin is proposing to would determine the actual collected develop and implement a Street fee (effective rate) as well as policies mpact Fee Program. A Street that could allow a reduction in the Impact Fee would be a charge assessed or collected fee, referred to as assessed on new development Offsets and Discounts. to pay for the construction or expansion of roadway facilities that are necessitated by and benefit that

#### HOW IMPACT FEES ARE CALCULATED

Maximum Impact Fees per Service Unit (per vehicle-mile) calculated by determining the cost of the 10-year RCP attr consultant to assist with the technical to new growth. This is determined by looking at the supply analysis required by Chapter 395 of by the RCP and removing existing demand (current traffic the Texas Local Government Code to supply that won't be needed in the next 10 years, based o determine the maximum assessable Use Assumptions for growth. This proportion of the RCP of Street Impact Fee. Ultimately, City "recoverable cost of the RCP." The maximum impact fee ca Council would consider adoption of simply the Recoverable Cost of the RCP divided by the ne an ordinance establishing the Street units of demand from the growth projections. Impact Fee and the policies related to administering the program. The City

Roadway Supply - Roadway Capacity Plan RCP

Austin Transportation

Fees would be offset by system improvements that are built by development. The implementation of offsets will be outlined in the

What are Offsets?

What are Disco

Additional discou

different develop

types that further

objectives, such

housing and tran

development co

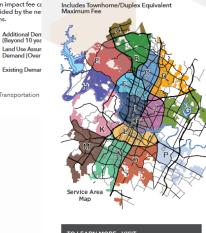
included in the ra



#### CREDITS AND FINANCING

The recoverable cost of the RCP is refined to account for credits to developer's past contributions to transportation and anticipated ad valorem taxes from new development. The cost is also refined to add costs for the debt incurred to finance the projects and reduced for the interest earnings expected on the debt.

#### IMPACT FEE RESULTS



|                       | Determine  | d by Study  | Determined<br>by Council |
|-----------------------|--|---|--------------------------|
| Service<br>Area       | Maximum Fee<br>Per Service Unit<br>(pervehicle mile) | Collection<br>Rate Per<br>Service Unit**<br>(pervehicle mile) |                          |
| <b>A</b> <sup>2</sup> | \$ 1,472   | \$ 3,548*   | \$ TBD**                 |
| B <sup>2</sup>        | \$ 4,479   | \$ 10,974*  | \$ TBD**                 |
|                       | \$ 3,642   | \$ 8,777*   | \$ TBD**                 |
| D 2                   | \$ 2,218   | \$ 5,345*   | \$ TBD**                 |
|                       | \$ 1,361   | \$ 2,205*   | \$ TBD**                 |
|                       | \$ 2,043   | \$ 4,923*   | \$ TBD**                 |
| F <sup>2</sup>        | \$ 1,604   | \$ 2,599*   | \$ TBD**                 |
|                       | \$ 3,071   | \$ 7,402*   | \$ TBD**                 |
| H <sup>2</sup>        | \$ 1,543   | \$ 3,719*   | \$ TBD**                 |
|                       | \$ 1,712   | \$ 2,773*   | \$ TBD**                 |
|                       | \$ 3,724   | \$ 6,033*   | \$ TBD**                 |
| K <sup>2</sup>        | \$ 5,752   | \$ 13,862*  | \$ TBD**                 |
| 11                    | \$ 2,520   | \$ 4,082*   | \$ TBD**                 |
| M <sup>2</sup>        | \$ 2,415   | \$ 5,820*   | \$ TBD**                 |
| N <sup>2</sup>        | \$ 1,507   | \$ 3,632*   | \$ TBD**                 |
|                       | \$ 3,921   | \$ 9,449*   | \$ TBD**                 |
| P 2                   | \$ 3,011   | \$ 7,258*   | \$ TBD**                 |

Maximum Impact Fee

Recoverable Cost of the RCP (\$)

New Service Units of Demand

TO LEARN MORE, VISIT austintexas.gov/stree

#### 1 - INSIDE "THE LOOP" 2 - OUTSIDE "THE LOOP Trip Length for Single Family Trip Length for Single Family House is 2.83 miles House is 4.30 mile

Contact: Public Information Office Austin Transportation Departmen Office: (512) 974-8000 ATDPIO@austintexas.gov

\* One or two levels (floors) per building such as duple townhomes, and single family houses <1,200 SF

\*\* Must be less than or equal to maximum impact fee as determined by the Study





#### Questions

Liane Miller, AICP Austin Transportation liane.miller@austintexas.gov 512.974.7922



austintexas.gov/streetimpactfee

