ORDINANCE NO.

AN ORDINANCE ORDERING A SPECIAL MUNICIPAL ELECTION TO 2 BE HELD IN THE CITY OF AUSTIN ON MAY 1, 2021, TO SUBMIT TO 3 4 A PROPOSED CITIZEN-INITIATED ORDINANCE **VOTERS** REGARDING A CRIMINAL OFFENSE AND A PENALTY FOR CAMPING 5 6 IN PUBLIC AREAS WITHOUT A PERMIT, CERTAIN TYPES OF 7 SOLICITATION, AND SITTING, LYING, OR SLEEPING OUTDOORS IN CERTAIN PUBLIC AREAS; PROVIDING FOR THE CONDUCT OF THE 8 SPECIAL ELECTION; AUTHORIZING THE CITY CLERK TO ENTER 9 10 INTO JOINT ELECTION AGREEMENTS WITH OTHER LOCAL POLITICAL SUBDIVISIONS AS MAY BE NECESSARY FOR THE 11 ORDERLY CONDUCT OF THE ELECTION; AND DECLARING AN 12

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BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

PART 1. A special municipal election shall be held in the City on May 1, 2021, to submit to the voters of the city a proposed citizen-initiated ordinance regarding a criminal offense and a penalty for camping in public areas without a permit, certain types of solicitation, and sitting, lying, or sleeping outdoors in certain public areas. The ballot shall be prepared to permit voting "Yes" or "No" on the Proposition:

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- 22 Proposition F: Ballot language TBD.
- PART 2. If the proposition provided in Part 1 is approved by a majority of voters voting at the election, the City Code is amended as indicated below, with the Purpose
- appearing before Section 9-4-11 of the City Code, and the Effectiveness and
- 26 Severability appearing after Section 9-4-14 of the City Code:

Part 1. Purpose

EMERGENCY.

- On June 20, 2019, the Austin City Council amended provisions of the Austin City
- 29 Code relating to camping and solicitation in public areas of Austin and to sitting
- or lying down on public sidewalks or sleeping outdoors in certain downtown areas
- of the city. These provisions had long been effective in maintaining safety and
- order throughout the city. Since and as a result of the adoption of the amended
- provisions, and the adoption of further amendments by the City Council, Austin
- has been plagued by threats to public health and safety, as camping and sleeping
- outdoors, sitting or lying down on public sidewalks, and solicitation during the
- evening and nighttime hours have expanded dramatically, notwithstanding the

fact that Austin has shelters and other facilities that do not reach maximum capacity and that are available to individuals as an alternative to such actions. The purpose of this ordinance is to restore generally the provisions of the Austin City Code that were in effect on June 19, 2019 prior to the City Council's action, expand the area in which solicitation is prohibited during the evening and nighttime hours, and modify the boundaries of the geographic area to which the ordinance applies to encompass the area that contains the campus of The University of Texas at Austin and areas where many students at the university and through which they must move to travel to and from the campus. This will return to the effective system of management and control of the city which these provisions promoted and secured.

Part 2. Subsection (B) of Section 9-4-11 of the Austin City Code is hereby repealed and replaced with the following:

§ 9-4-11 CAMPING IN PUBLIC AREA PROHIBITED

(B) Except as provided in Subsection (D), a person commits an offense if the person camps in a public area that is not designated as a camping area by the Parks and Recreation Department.

Part 3. Section 9-4-13 of the Austin City Code is hereby repealed and replaced with the following:

§ 9-4-13 SOLICITATION

(A) The council finds that:

- (1) Aggressive solicitation is disturbing and disruptive to residents and businesses and contributes to the loss of access to and enjoyment of public places and to a sense of fear, intimidation and disorder.
- (2) Aggressive solicitation includes approaching or following pedestrians, repetitive soliciting despite refusals, the use of abusive or profane language to cause fear and intimidation, unwanted physical contact, or the intentional blocking of pedestrian and vehicular traffic.
- (3) The presence of individuals who solicit money from persons at or near banks, automated teller machines, public transportation facilities, and crosswalks is especially troublesome because of the enhanced fear of crime in a place that is confined, difficult to

75	avoid, or where a person might find it necessary to wait.				
76	(4) This section is intended to protect citizens from the fear and				
77	intimidation accompanying certain kinds of solicitation, and not				
78	to limit a constitutionally protected activity.				
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80	(B) In this section:				
81	(1) AGGRESSIVE MANNER means:				
82	a. intentionally or recklessly making any physical contact				
83	with or touching another person in the course of the				
84	solicitation without the person's consent;				
85	b. following the person being solicited, if that conduct is:				
86	i. intended to or likely to cause a reasonable person to				
87	fear imminent bodily harm or the commission of a				
88	criminal act upon property in the person's				
89	possession; or				
90	ii. intended to or reasonably likely to intimidate the				
91	person being solicited into responding affirmatively				
92	to the solicitation;				
93	c. continuing to solicit a person within five feet of the person				
94	being solicited after the person has made a negative				
95	response;				
96	d. intentionally or recklessly blocking the safe or free passage				
97	of the person being solicited or requiring the person, or the				
98	driver of a vehicle, to take evasive action to avoid physical				
99	contact with the person making the solicitation;				
100	e. using obscene or abusive language or gestures toward the				
101 102	person being solicited; f. approaching the person being solicited in a manner that:				
102	i. is intended to or is likely to cause a reasonable				
103	person to fear imminent bodily harm or the				
104	commission of a criminal act upon property in the				
105	person's possession; or				
107	ii. is intended to or is reasonably likely to intimidate the				
107	person being solicited into responding affirmatively				
108	to the solicitation.				
1109	(2) AUTOMATED TELLER MACHINE means a device, linked to a				
110	bank's account records, which is able to carry out banking				
111	transactions.				
113	(3) AUTOMATED TELLER FACILITY means the area comprised				
114	of one or more automatic teller machines, and any adjacent space				
115	that is made available to banking customers.				

116	(4) BANK includes a bank, savings bank, savings and loan
117	association, credit union, trust company, or similar financial
118	institution.
119	(5) BUS means a vehicle operated by a transit authority for public
120	transportation.
121	(6) CHECK CASHING BUSINESS means a person in the business
122	of cashing checks, drafts, or money orders for consideration.
123	(7) PUBLIC AREA means an outdoor area to which the public has
124	access and includes, but is not limited to, a sidewalk, street,
125	highway, park, parking lot, alleyway, pedestrian way, or the
126	common area of a school, hospital, apartment house, office
127	building, transport facility, or shop.
128	(8) SOLICIT means to request, by the spoken, written, or printed
129	word, or by other means of communication an immediate
130	donation or transfer of money or another thing of value from
131	another person, regardless of the solicitor's purpose or intended
132	use of the money or other thing of value, and regardless of
133	whether consideration is offered.
134	(c) A person commits an offense if the person solicits:
135	(1) in an aggressive manner in a public area;
136 137	(2) in a bus, at a bus station or stop, or at a facility operated by a transportation authority for passengers;
137	(3) within 25 feet of
139	a. an automated teller facility;
140	b. the entrance or exit of a bank; or
141	c. the entrance or exit of a check cashing business;
142	(4) at a marked crosswalk;
143	(5) on either side of the street on a block where a school attended by
144	minors or a child care facility has an entrance or exit;
145	(6) at a sidewalk café authorized under Chapter 14-4 (Sidewalk
146 147	Cafes) or the patio area of a bar or restaurant; or within the boundaries of the City of Austin between 7:00 p.m. and
148	7:00 a.m.
149	(D) A culpable mental state is not required, and need not be proved, for an
150	offense under this Chapter Subsection (C)(2), (3), or (4).
151	(E) This section is not intended to proscribe a demand for payment for
152	services rendered or goods delivered.
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154	Part 4. Section 9-4-14 of the Austin City Code is hereby repealed and replaced
155	with the following:
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§ 9-4-14. SITTING OR LYING DOWN ON PUBLIC SIDEWALKS OR 156 SLEEPING OUTDOORS IN THE DOWNTOWN AUSTIN COMMUNITY 157 158 COURT AREA PROHIBITED

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- (A) DISABILITY means having a physical or mental impairment which substantially limits one of more major life activities.
 - (1) PHYSICAL OR MENTAL IMPAIRMENT means any physiological disorder or condition, cosmetic disfigurement, or anatomical loss affecting one or more of the following body systems: neurological; musculoskeletal; special sense organs; respiratory, including speech organs; cardiovascular; reproductive, digestive; genitourinary; hemic and lymphatic; skin; and endocrine; or any mental or psychological disorder, such as mental retardation, organic brain syndrome, emotional or mental illness, and specific learning disabilities.
 - (2) MAJOR LIFE ACTIVITIES means functions such as caring for one's self, performing manual tasks, walking, seeing, hearing, speaking, learning, breathing and working.

(B) The council finds that the City has a compelling interest in:

- (1) encouraging and preserving a vital, pedestrian-friendly urban core;
- (2) assuring that the urban core remains accessible to individuals with disabilities and compliant with the provisions of the Americans with Disabilities Act:
- (3) promoting tourism and business in the central business district;
- preserving the quality of urban life and in protecting its citizens from intimidating behavior; and
- (5) encouraging businesses and neighborhoods in the central city where walking is a realistic alternative to vehicles that use fossil fuels.
- (c) The council finds that in areas with high pedestrian traffic and a high incidence of petty crime related to public disorder, individuals sitting or lying in the pedestrian right-of-way:
 - (1) contribute to a sense of fear, intimidation, and disorder; (2) are disruptive to residents, businesses, and customers;

 - (3) discourage, block, or inhibit the free passage of pedestrians; and
 - (4) contribute to the loss of access to and enjoyment of public places.
- (D) This section applies in the following area, including the streets and pedestrian rights-of-way that bound the area, but does not apply on the campus of the University of Texas:
 - (1) beginning at the intersection of 30th Street (West) and Lamar Boulevard (North);
 - (2) south on Lamar Boulevard (North) to the north shore of Lady Bird

107		Lake;
197		,
198		(3) east along the north shore of Lady Bird Lake to the point
199		directly south of the curve at the intersection of Jesse E. Segovia
200		Street and Robert Martinez, Jr. Street;
201 202		(4) north to the curve at the intersection of Jesse E. Segovia Street and Robert Martinez, Jr. Street;
202		(5) west along Jesse E. Segovia Street to the intersection of Chicon
		Street:
204 205		(6) north on Chicon Street to the intersection of Seventh Street (East);
206		(7) west on Seventh Street (East) to the IH-35 East Frontage Road;
207		(8) north on the IH-35 East Frontage Road to the intersection of 14 th
208		Street (East);
209		(9) east on 14 th Street (East) to the boundary of Oakwood Cemetery;
210		(10) south and east along the boundary of Oakwood Cemetery to Leona
211 212		Street; (11) north on Leona Street to the intersection of Manor Road;
213		(12) east on Manor Road to the intersection of Dean Keeton Street (East);
213		(12) east on Wahor Road to the intersection of Dean Rector Street (East), (13) west on Dean Keaton Street (East) to the intersection of Red River
215		Street;
216		(14) north on Red River Street to the intersection of 38 th Street (East);
217		(15) west on 38 th Street (East and West) to the intersection of Guadalupe
218		Street;
219		(16) south on Guadalupe Street to the intersection of 30 th Street (West);
220		and
221		(17) west on 30 th Street (West) to the intersection of Lamar Boulevard
222		(North), the place of beginning.
223	(E)	A person commits an offense if, after having been notified by a law
224		enforcement officer that the conduct violates this section:
225		(1) the person is asleep outdoors; or
226		(2) the person sits or lies down in the right-of-way between the
227		roadway and the abutting property line or structure, or an object
228		placed in that area.
229	(F)	This section does not apply to a person who:
230		(1) sits or lies down because of a medical emergency;
231		(2) operates or patronizes a commercial establishment that conducts
232		business on the sidewalk under Title 14 (Use of Streets and
233		Public Property) of the Code;
234		(3) participates in or views a parade, festival, performance, rally,
235 236		demonstration, or similar event; (4) sits on a chair or bench that is supplied by a public agency or by the
237		abutting private property owner;
238		(5) sits within a bus stop zone while waiting for public or private
239		transportation; or
240		(6) is waiting in a line for goods, services, or a public event.
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- 241 (G) It is an affirmative defense to prosecution if a person sits or lies down as the result of a physical manifestation of a disability, not limited to visual observation.
 - (H) A culpable mental state is not required, and need not be proven, for an offense under this section.

Part 5. Effectiveness and Severability.

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- (A) The effective date of this ordinance shall be the earlier of (i) ten (10) days after the date of its final passage by the Austin City Council, as prescribed under Article IV, Section 4(a) of the Austin City Charter or (ii) the date upon which the results of an election required under Article IV, Section 4(b) are canvassed.
- (B) If any section, paragraph, clause, or provision of this ordinance is for any reason held to be invalid or unenforceable, the invalidity or unenforceability of that section, paragraph, clause, or provision shall not affect any of the remaining provisions of this ordinance, and to this end, the provisions of this ordinance are declared to be severable. This ordinance shall supersede the Austin City Code to the extent there are any conflicts.

PART 3. The election shall be conducted between the hours of 7:00 a.m. and 7:00 p.m. The location of the main early voting polling place, the dates and hours for early voting, and the early voting clerk's official mailing address are provided in Exhibit A, attached and incorporated as a part of this ordinance.

- PART 4. A direct electronic recording voting system, as the term is defined in Title 8 of the Texas Election Code, shall be used for early voting and for voting conducted on election day. The central counting station is established at the Travis County Elections Division, 5501 Airport Boulevard, Austin, Texas.
- PART 5. Notice of this election shall be posted and published in accordance with state law. The notice shall be posted, in both English and Spanish, in the office of the City Clerk and at the City Hall notice kiosk not later than the 21st day before election day. Notice of this election shall be published one time, in English and Spanish, not earlier than the 30th day before the date of the election or later than the 10th day before the date of the election in the City of Austin.
- PART 6. In accordance with Chapter 271 of the Texas Election Code, the May 1, 2021 special municipal election may be held jointly with the various political

278 279 280 281	subdivisions that share territory with the on that day. The City Clerk may enter a political subdivisions for this purpose, are hereby adopted.	nd sign joint ele	ection agreements with other
282 283 284 285	PART 7 . The Council finds that preparations for this election constitutes this ordinance takes effect immediately of the public peace, health, and safety.	an emergency.	
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291		8	Steve Adler
293			Mayor
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295	ADDDOVED		
296	APPROVED:	ATTEST:	T 0. 0. 1. 11
297	Anne L. Morgan		Jannette S. Goodall
298	City Attorney		City Clerk
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309 Exhibits A – D (to be updated) 310 Exhibit A: Election Day Polling Places 311 Exhibit B: Main Early Voting Location Information 312 Exhibit C: Early Voting Polling Places 313 Exhibit D: Election Services Contract 314

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