Downtown Density Bonus Program

Options to modify 25-2-586 (B)(6)











Council Direction

Resolution No. 20210422-039

- City Council initiates an amendment to City Code section 25-2-586 (Downtown Density Bonus Program) to amend subsection (B) (6).
- 2. The City Manager is directed to present a report on Floor to Area Ratio best practices.

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

City Council initiates an amendment to City Code section 25-2-586 (*Downtown Density Bonus Program*) to amend subsection (B) (6). Before deliberation on the code changes by the Planning Commission or City Council, the City Manager is directed to present a report on Floor to Area Ratio best practices.

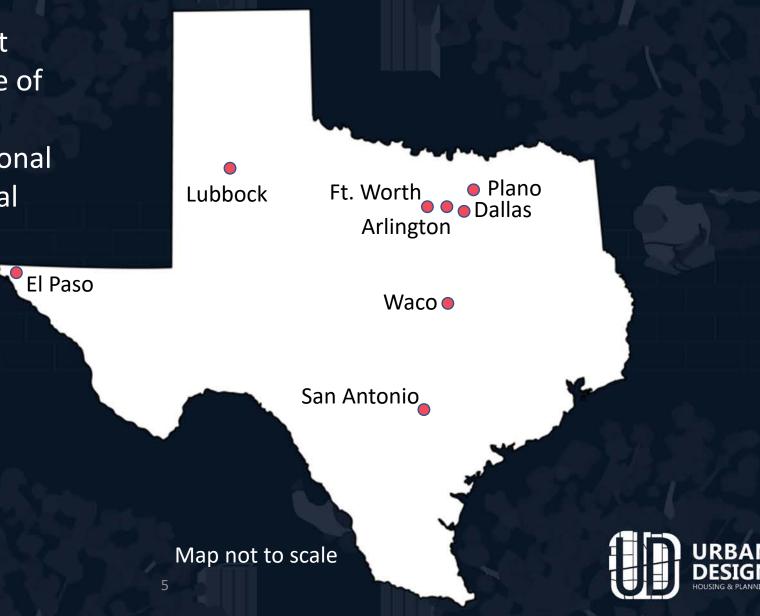




Texas cities researched

Staff conducted research on eight major Texas cities for the purpose of comparing existing Programs or Zoning, which incentivized additional building density within the Central Business District or Downtown.

Research concluded that
Austin is the only Texas City
that has a Downtown Density
Bonus Program and specifically,
a pathway to achieve greater
density beyond specified limits
of FAR and height.



Texas cities researched

The City of Dallas has an Incentive Zoning Program that is the closest resemblance to Austin's DDBP.

Through this program additional density is granted in exchange for mixed income housing. These are specific to areas outside of downtown and main incentives offered are the removal of the FAR requirement and additional maximum unit density.



Options to address 25-2-586 (B)(6)

Option 1

Leave existing language (no changes)

Option 2

Eliminate Section (B)(6)

Option 3

Modify Section (B)(6)



Options to address 25-2-586 (B)(6)

Option 1

No modifications to Section 25-2-586 (B)(6) based on new calibration

Based on revised development bonus fees as adopted under Ordinance No. 20210520-009, Staff could recommend no changes to Sub-section (B)(6). The amount of in-lieu fees expected under the revised in Exhibit A of the Ordinance include development types under Residential and Commercial properties zoned CBD will increase the amount of funds per square feet of bonused areas.

(Continued)



Options to address 25-2-586 (B)(6) - (Continued)

Option 1

No modifications to Section 25-2-586 (B)(6) based on new calibration

Exhibit A

Downtown Density Bonus Affordable Housing In-Lieu Fee Table

Development Type	Downtown District	Development Bonus Fee (\$/Sq. Ft. Bonus Area)
Residential	Rainey Street District	\$5/ Sq. Ft.
		Bonus Area
Residential properties with CBD	All Districts other than	\$12/ Sq. Ft.
zoning	Rainey Street District	Bonus Area
Residential properties with	All Districts other than	\$10/ Sq. Ft.
zoning other than CBD	Rainey Street District	Bonus Area
Commercial properties with CBD	All Districts	\$18/ Sq. Ft.
zoning		Bonus Area
Commercial properties with	All Districts	\$12/ Sq. Ft.
zoning other than CBD		Bonus Area

Interim development bonus fees as adopted under Ordinance No. 20210520-009



Options to address 25-2-586 (B)(6)

Option 2

Complete removal of Section 25-2-586 (B)(6)

Removal of this section would eliminate the ability for an applicant to request additional FAR beyond the administrative provisions of the Program. In certain areas of downtown, development potential would be limited to the base entitlements plus the voluntary participation in the administrative DDBP up to the entitlement limits of the DDBP Maps.

Removal will limit the potential for additional on-site affordable housing or contributions to in-lieu fees for permanent supportive housing currently available through the provisions of this section.



Options to address 25-2-586 (B)(6)

Option 3

Modifications to Section 25-2-586 (B)(6)

Modification to subsection (B)(6) to include additional requirements to be met as a metric to determine additional provision of community benefits as follows:

- 1. Meet all administrative program requirements under 25-2-586 (C) [Gatekeeper Requirements];
- 2. Impose an increase of in-lieu fees beyond those listed in Exhibit A of Ordinance No. 20210520-009.
- 3. Impose additional community benefits to be achieved using those listed under 25-2-586 (E).

(Continued)



Options to address 25-2-586 (B)(6) - (Continued)

Option 3

Modifications to Section 25-2-586 (B)(6)

- 4. Revise the "formulas" listed under Part 4-14 under Ordinance No. 20140227-054 to increase the amount of square footage necessary to gain bonus area beyond the program limits in Figure 2 of 25-2-586 (B);
- 5. Consider adding other specific community benefits with specified metrics as listed in Part 4-14 under Ordinance No. 20140227-054 and Remove 25-2-586 (E)(12) as an option for providing other community benefits.



Staff Recommendation on 25-2-586 (B)(6)

Option 1

No modifications to Section 25-2-586 (B)(6) based on new calibration

Staff recommends no changes to Sub-section (B)(6). The amount of in-lieu fees expected under the revised in Exhibit A of the Ordinance include development types under Residential and Commercial properties zoned CBD will increase the amount of funds per square feet of bonused areas.





Resolution No 20210422-039

Adopt Interim Fees

- Implement interim revisions to the in-lieu affordable housing fees for residential and non-residential development for the Downtown Density Bonus Program and Rainey Density Bonus Program
- Move revised fees to the City Fee Schedule so they can be updated more effectively

Calibrate Fees

 Update the fee-in-lieu analysis provided by EcoNorthwest to reflect current market conditions and existing zones of the Downtown Density Bonus Program area

Resolution No 20210422-039

- The City Council directs the City Manager to post an item for action on May 20, 2021 that accomplishes the following:
- Implements interim revisions to the in-lieu affordable housing fees for residential development for the Downtown Density Bonus Program;
- Implements interim revisions to the in-lieu affordable housing fees for non-residential development for the Downtown Density Bonus Program and Rainey Density Bonus Programs; and
- Moves revised fees described above to the City Fee Schedule so they can be updated more effectively.

Ordinance No. 20210520-009

Effective May 31, 2021, the FY20-21 Housing and Planning Department fee schedule is amended to include the following Downtown Density Bonus Program in-lieu fees:

2021 Interim Fees (based on EcoNW calibration per LDC Revision)					
Development Type	Downtown District	Base Zoning	Development Bonus Fee (\$/sq ft bonus area)		
Residential	Rainey Street District	all zones	\$5		
	All Districts other than Rainey	CBD	\$12		
	All Districts other than Rainey	all zones other than CBD	\$10		
Commercial	All Districts	CBD	\$18		
	All Districts	all zones other than CBD	\$12		

Density bonus applications apply the fee in-lieu rate in effect at the time a site plan is submitted.Site plans submitted before May 31, 2021 pay the fee rate applicable at the time of site plan submission.

Interim Fees

Based on LDC Revision calibrated fees for the Downtown Density Bonus Program:

- Calibrated using late 2019 market dynamics
- Based on new zones of the LDC Revision
- Calibrated to a site's base zoning not the downtown sub-district
- Tuned to specific requirements of proposed LDC Revision

LDC Revision Calibrated DDBP fees

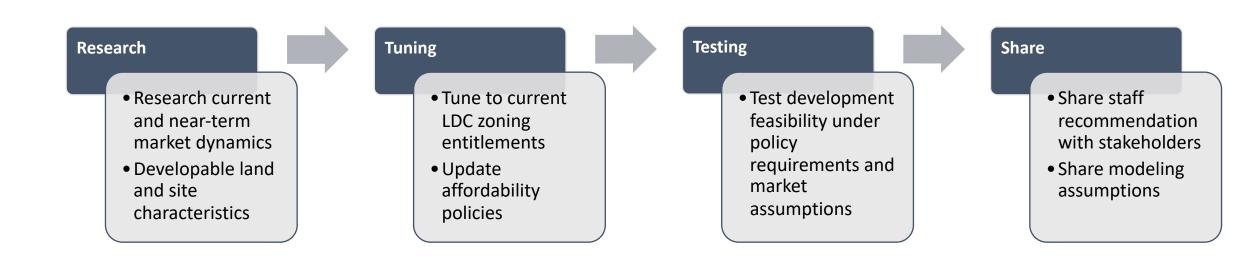
Zone or Subdistrict	Residential In-Lieu Fee per Square Foot of Bonus	Commercial In-Lieu Fee per Square Foot of Bonus
CC Zones	\$10	\$12
DC Zone	\$12	\$18
Rainey	\$5*	\$12 for CC Zones
Subdistrict*		\$18 for DC Zones

^{*}This district requires that a developer provide both on-site affordable units and pay a fee. These fees are calibrated such that they account for the additional set-aside requirement for affordable units.

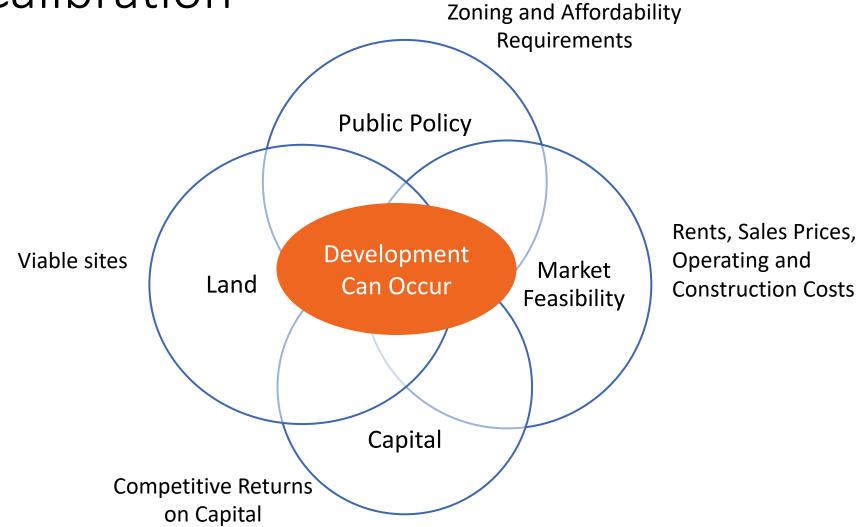
from January 28, 2020 memo from economic consultants, EcoNorthwest

Fee Calibration

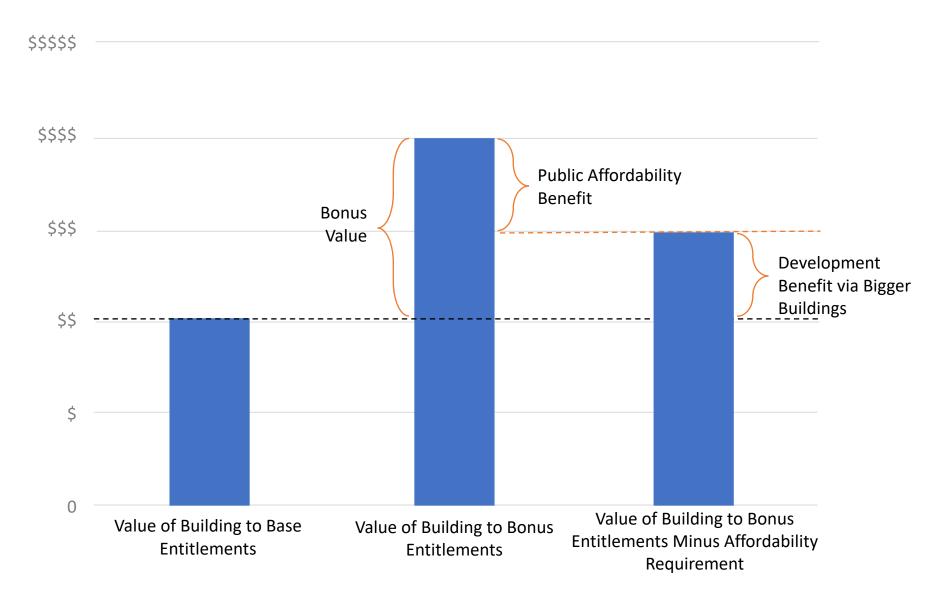
In Progress: Update the fee-in-lieu analysis provided by EcoNorthwest to reflect current market conditions and existing zones of the Downtown Density Bonus Program area.



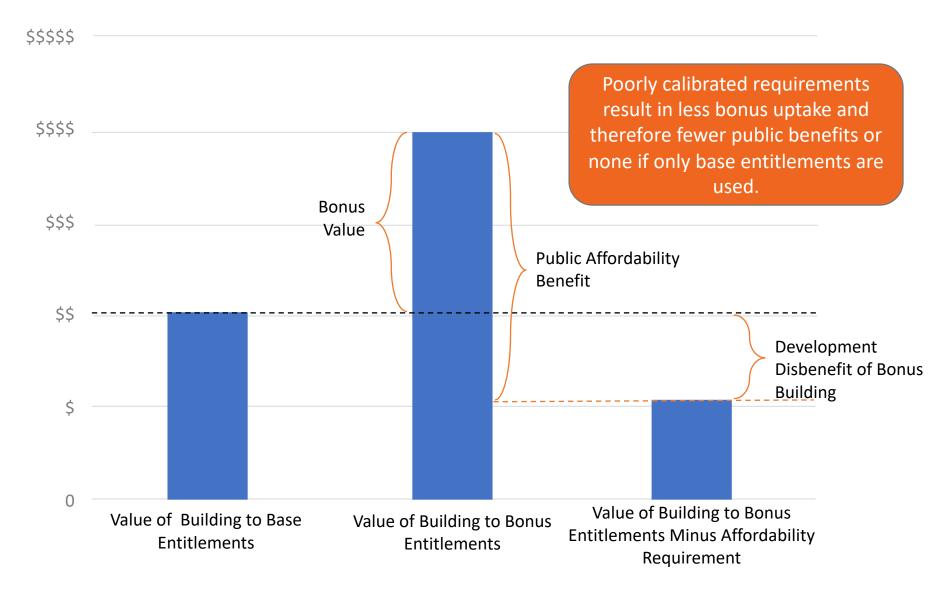
Fee Calibration



Fee Calibration – Density Bonus Basics

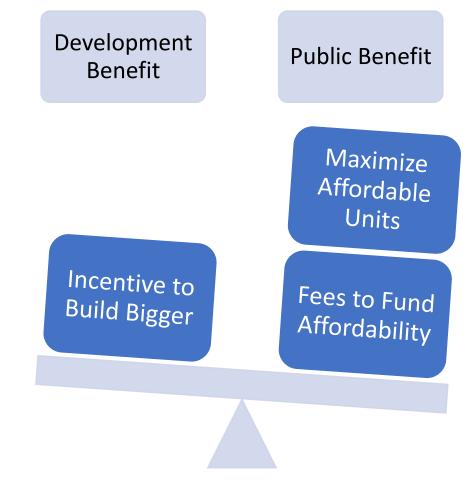


Fee Calibration – Density Bonus Basics



Fee Calibration

- Careful calibration to weigh development benefit and public benefit
- Without participation in the bonus, no bonus units – market-rate or affordable – will be constructed
- Careful calibration needed to maximize public benefit and achieve policy goals



Next Steps

Late July or August

- Staff will develop recommendation and share market and policy assumptions with stakeholders
- Staff will brief appropriate Boards and Commissions and other stakeholders about proposed fees

Late August or September

 Council will consider update to fee schedule to reflect calibrated Downtown Density Bonus Program in-lieu fees