# I-35 Capital Express Central Project

Austin Transportation Department Staff Recommendations to Council

August 31, 2021



### I-35 Capital Express Central

### **Prior Direction from Council**

- City staff to engage with TxDOT in developing recommendation(s) to Council
- Assist TxDOT in amplifying public engagement efforts
- Engage with Downtown Austin Alliance (DAA) & other stakeholders to explore lidding opportunities



I-35 Information – Carver Library Source: ATD I-35 Public Engagement

### A Limited Access Freeway is Critical to Local/Regional Economy

- Existing I-35 Corridor is Strategically Important to Central Texas (ATX)
  - City of Austin has been an early investor in the in the My-35 Corridor Planning effort
  - Existing Corridor is vital to the economic stability of ATX Region
  - Maintaining a limited access freeway within corridor is critical for connectivity to raw materials, international ports and gateways, employment based up and down the corridor
- Eliminating I-35 as a freeway is not viable



I-35 Serves as a Major Freight Route for all of Central Texas Source: NearMap

### Existing Design is No Longer Sustainable



Crashes Close I-35 on Regular Basis Source: KXAN May 30, 2021 / 06:52 AM CDT

• Existing I-35 Design is Obsolete

- Safety 40 pedestrians and cyclists killed in past 5-year period trying to cross main lanes or frontage roads of I-35 (additional 20 serious injured)
- Mobility I-35 remains one of the most congested freeways in Texas, largely due to substandard design
- Barrier I-35 creates a barrier to east/west connectivity
- A No-Build option is not sustainable

### Considering Build Alternatives



w/lowered freeway above

frontage roads outside of cut

- Under Woodland/Airport Blvd.
- Over Woodland/Airport Blvd.

- Current build alternatives represent one operational concept with three design variations
- Deep tunnels are determined to not be feasible, remaining build options result in similar impacts
- Impacts are significant 142 to 147 displacements estimated just in central Austin
- City Staff and community are seeking design modifications that better meet City of Austin policies and needs

### Staff Recommendation to Council:



Managed lanes in deep tunnel w/ lowered freeway above

Managed lanes & freeway at same lower level, frontage roads outside of cut

- Under Woodland/Airport Blvd.
- Over Woodland/Airport Blvd.

Managed lanes & freeway at same lower level, frontage roads cantilevered over freeway with possible operational efficiencies

- Under Woodland/Airport Blvd.
- Over Woodland/Airport Blvd.

### National Standards and Technology

- Future I-35 Designs Should Include:
  - Latest national geometric design standards, focused on safety (AASHTO/NACTO)
    - Separation by lane purpose
    - Minimize impacts to adjacent land uses
  - Operationally informed design solutions
    - HOV
    - HOV/Toll or HOT Lane design
    - Transit
    - Circulation and Distribution (CD) lanes and ramping
  - Technology that allows for real-time facility management
    - Vehicle demand
    - Ability to adjust speeds
    - Incentivize use of higher occupancy vehicles and transit



Interchange Design, I-35 Frontage Rd at 51<sup>st</sup> St. Austin, TX Source: NearMap

### Separation by Lane Purpose & Minimize Footprint

#### Separation by purpose

- Through travel (main lanes)
- Access to central employment centers (Circulation and Distribution – CD lanes)
- Access to local land use (surface boulevard)
  - Design surface lanes as urban arterial
  - Signalization
  - Pedestrian activity
  - Streetscape
  - On-street parking
- Minimize impacts on adjacent land uses by narrowing design
  - Cantilever frontage roads over freeway below
  - Consider portal ramps and single-point intersections



Cantilevered Freeway, I-5 WA State Source: NearMap

## Separation by Lane Purpose & Minimize Footprint

#### • Separation by purpose

- Through travel (main lanes)
- Access to central employment centers (Circulation and Distribution – CD lanes)
- Access to local land use (surface boulevard)
  - Design surface lanes as urban arterial
  - Signalization
  - Pedestrian activity
  - Streetscape
  - On-street parking
- Minimize impacts on adjacent land uses by narrowing design
  - Cantilever frontage roads over freeway below
  - Consider portal ramps and single-point intersections



Express Lane Portal Design, Seattle, WA Source: NearMap

### **Operationally Informed Design**



HOV 2+ Toll Management, Dallas, TX Source: NearMap

• HOV

- Occupancy restriction
- 2-lanes or 4-lanes
- Preferential transit access
- HOV/Toll (HOT)
  - 4-lanes
  - Combined transit access
- Circulation & Distribution (CD)
- Transit Incentives
  - Ramping
  - Parking facilities
- Surface arterial design
  - Boulevard characteristics
  - Signalization controls speed
  - Pedestrian infrastructure
  - Possible on-street parking

### Incorporate Management Technologies, Plan for New Modes

- Technology that allows for real-time management of facility
  - Vehicle demand management
  - Variable Speeds
  - Active congestion management
  - Incentivize use of higher occupancy vehicles and transit
- Emerging technology incentives
  - Low emission vehicles
  - Automation
  - Rubber tired high-capacity transit



Real-time Speed Management, I-5 WA State. Source: NearMap

### Incorporate Ability to Support Community Driven Urban Design Goals

- Crossing structures to promote E/W connectivity
  - Wide bridges/lids as part of base design
  - Enhanced Pedestrian/bicycle crossings
- Acknowledge role of freeway in creating division
- Corridor aesthetics program
  - Corridor theme
  - Community engaged design opportunities
    - Art as functional element of design
    - Art in public places



Example Freeway Lid with Pedestrian Crossing, SR 520 WA State. Source: NearMap

### Incorporate Ability to Support Community Driven Urban Design Goals

- Crossing structures to promote E/W connectivity
  - Wide bridges/lids as part of base design
  - Enhanced Pedestrian/bicycle crossings
- Acknowledge role of freeway in creating division
- Corridor aesthetics program
  - Corridor theme
  - Community engaged design opportunities
    - Art as functional element of design
    - Art in public places



Community Art Program, I-35 San Antonio, Tx. . Source: Perceptivetravel.com

### Staff Recommendation

- City Staff have been early participants in shaping I-35:
  - 2012 Bond for I-35 Corridor Development Funds
  - 51<sup>st</sup> Street Interchange
  - Regional STPMM Funding (\$1B in local funds)
  - Downtown "Rib" lighting installation
  - On-going participation as local agency
- Staff believe freeway replacement is needed
- Staff are working with TxDOT to make sure build alternatives reflect City goals & policies
- Request to Council:
  - Request further modification of alternatives being carried forward based on staff & community recommendations
  - Remain engaged as a partner through design process, advocate for design modifications based on operations and advanced design considerations
  - Politically engage at regional and state levels to preserve preferred outcomes



Source: GoogleMaps.com