# ZONING CHANGE REVIEW SHEET

CASE: C14-2021-0189 (4833 Spicewood Springs) DISTRICT: 10

ADDRESS: 4833 Spicewood Springs Road

ZONING FROM: LO, SF-3

TO: LO-MU

<u>SITE AREA</u>: Tract 1: 0.588 acres <u>Tract 2: 0.558 acres</u> Total: 1.146 acres (49,924 sq. ft.)

PROPERTY OWNER: Spicewood Canyon, LP (Juan Creixell)

AGENT: Keepers Land Planning (Ricca Keepers)

CASE MANAGER: Sherri Sirwaitis (512-974-3057, sherri.sirwaitis@austintexas.gov)

**STAFF RECOMMENDATION: Staff recommends LO-MU, Limited Office-Mixed Use Combining District, zoning.** 

ZONING AND PLATTING COMMISSION ACTION / RECOMMENDATION: February 1, 2022: Postponed at the neighbor's request to February 15, 2022 by consent (10-0, T. Bray-off the dais); H. Smith-1st, B. Greenberg-2nd.

February 15, 2022

CITY COUNCIL ACTION:

**ORDINANCE NUMBER:** 

## ISSUES: N/A

## CASE MANAGER COMMENTS:

The property in question is consists of a 1.146 acre area fronting Spicewood Springs Road that contains undeveloped land and an office building. The applicant is requesting LO-MU zoning because they would like to maintain the existing office use on Tract 1 and to build a residential condominium with 20 units on Tract 2.

The staff recommends LO-MU zoning because the site under consideration meets the intent and purpose statement of the Limited Office-Mixed Use combining district. LO-MU zoning will promote consistency and orderly planning because there is existing office zoning (LO, LO-CO) located to the north and west and residential zoning (SF-6-CO, MF-3, SF-3, SF-6) located to the north, northwest and south of the site under consideration. The property fronts onto and is accessible from Spicewood Springs Road, a major arterial roadway. The proposed zoning will permit the applicant to develop a mixture of residential, civic and office uses adjacent to other office and residential uses.

The applicant agrees with the staff's recommendation.

## BASIS OF RECOMMENDATION:

1. The proposed zoning should be consistent with the purpose statement of the district sought.

Limited Office district is intended for offices predominately serving neighborhood or community needs, which may be located within or adjacent to residential neighborhoods.

Mixed Use combining district is intended for combination with selected base districts, in order to permit any combination of office, retail, commercial, and residential uses within a single development.

The property under consideration is accessible from Spicewood Springs Road, a major arterial roadway. The proposed zoning will permit the applicant to construct additional residential units in this area of the city adjacent to other office and residential developments.

2. The proposed zoning should promote consistency and orderly planning.

The proposed zoning will promote consistency and orderly planning because there is existing office zoning (LO, LO-CO) and residential zoning (SF-6-CO, MF-3, SF-3, SF-6) located along this portion of Spicewood Springs Road.

## *3. The proposed zoning should allow for a reasonable use of the property.*

The zoning district would allow for a fair and reasonable use of the site because it would allow the applicant to have additional permitted uses and to add new residential uses on a site that fronts onto a major arterial roadway.

	ZONING	LAND USES	
Site	SF-3, LO	Undeveloped Area, Office (Spicewood Canyon Office Condos)	
North	SF-3, LO	Office (Mueller & Associates Certified Public Accountants)	
South	SF-3	Single Family Residences	
East	SF-3	Undeveloped	
West	LO-CO	Undeveloped Tract, Office (Per Stirling Office Complex)	

#### EXISTING ZONING AND LAND USES:

#### NEIGHBORHOOD PLANNING AREA: N/A

#### TIA: Deferred to Site Plan

## WATERSHED: Bull Creek

#### NEIGHBORHOOD ORGANIZATIONS:

Austin Independent School District Austin Lost and Found Pets Austin Neighborhoods Council Bull Creek Foundation Bull Creek Homeowners Association Friends of Austin Neighborhoods Neighborhood Empowerment Foundation Northwest Austin Civic Association NW Austin Neighbors SELTEXAS Sierra Club, Austin Regional Group TNR BCP- Travis County Natural Resources 2222 Coalition of Neighborhood Associations, Inc.

#### AREA CASE HISTORIES:

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14-2012-0153	SF-3 to GO	1/15/13: Approved staff's	2/14/13: Approved GO-CO zoning
(Spicewood Springs		recommendation of GO-CO	on consent on all 3 readings (7-0);
Office Rezoning:		zoning, with a CO to limit the	S. Cole-1 <sup>st</sup> , B. Spelman-2 <sup>nd</sup> .
4714 Spicewood		development intensity to less than	-
Springs Road)		2,000 vehicle trips per day and	

		will limit medical office uses to a maximum of 4,000 sq ft, adding conditions to limit impervious	
		cover on the site to a maximum of	
		70% and to limit building	
		coverage on the site to a	
		maximum of 50% (5-1, B. Baker-	
		No, P. Seeger-absent); G. Rojas-	
		1 <sup>st</sup> , C. Banks-2 <sup>nd</sup> .	
C14-2008-0128	SF-2 to LO-MU	9/16/08: Denied staff rec. of	9/25/08: Approved SF-6 zoning
(5005 Spicewood Springs Road)		LO-MU (7-0)	(7-0); 1 <sup>st</sup> reading only
Springs Road)			10/16/08: Approved SF-6 zoning
			$(7-0); 2^{nd}$ reading
			(,,
			2/12/09: Approved SF-6-CO
			zoning (6-0); 3 <sup>rd</sup> reading
C14-05-0202	I-SF-3 to	1/17/06: Approved SF-6-CO,	3/23/06: Approved SF-6-CO (7-0);
(Crown Castle	SF-6-CO	with only permitted non-	all 3 readings
Spicewood Springs: 4919 Block of		residential uses a telecommunication tower and	
Spicewood Springs)		permitted SF uses (7-0)	
C14-05-0078	SF-3 to LO	8/02/05: Approved LO-CO, with	9/01/05: Approved LO-CO zoning
(Shelton Medical		50 vtpd limit (8-0)	(7-0); all 3 readings
Office: 4615			
Spicewood Springs			
Road)			
C14-04-0014	GO-CO to GO	3/02/04: Approved staff rec. of	4/01/04: Approved GO-CO on
(Peppard: 4601		GO-CO, limiting medical office	approximately 4,000 sq. ft. (7-0);
Spicewood Springs		to 3,485 sq. ft., by consent (8-0)	1 <sup>st</sup> reading only
Road)			$4/22/04$ : Approved GO-CO zoning (6-0); $2^{nd}/3^{rd}$ readings
C14-03-0164 (4810	SF-3 to LO	1/06/04: Approved staff rec. of	1/29/04: Approved LO (5-0); all 3
Spicewood B: 4810		LO by consent (9-0)	readings
Spicewood Springs			č
Road)			
C14-00-2049	SF-3 to LO	4/18/00: Approved staff rec. of	5/18/00: Approved PC rec. of LO-
(Spicewood Office:		LO-CO w/conditions to include	CO zoning on 1 <sup>st</sup> reading (6-0,
Spicewood Springs		list of neighborhood prohibited	Lewis-absent)
Road)		uses except for Family Home,	6/22/00: Approved I O CO zoning
		Group Home and Counseling Services (8-0)	6/22/00: Approved LO-CO zoning on 2 <sup>nd</sup> /3 <sup>rd</sup> readings (7-0)
	1	501 11003 (0-0)	011275 reduings (7-0)

# RELATED CASES:

C14-83-109: Previous Zoning Case

## EXISTING STREET CHARACTERISTICS:

The adjacent street characteristics table is provided below:

Name	ROW	Pavement	Classification	Sidewalks	Bicycle Route	Capital Metro (within ¼ mile)
Spicewood Springs Rd.	118' – 130'	29'	ASMP Level 3	No	Bicycle Lane - Climbing	No

#### **OTHER STAFF COMMENTS:**

#### Comprehensive Planning

This zoning case is situated on a 1.146-acre lot, which has an office and vacant land, which is located on the west side of Spicewood Springs Road, a heavily travelled corridor in this part of Austin. This case is not located within the boundaries of a neighborhood planning area. Surrounding land uses include office building to the north; single family housing to the south; heavily wood land to the west; and an office and vacant land to the east. Proposal per the agent: The owner wants to rezone Tract 1 from LO to LO-MU and Tract 2 from SF3 to LO-MU. The owner plans on building a residential condominium with 20 units on Tract 2. Tract 1 already has an office building on it, and the property owner does not plan on doing anything to what is currently there. The SF-3 zoning does not allow for the owner to build the condos on Tract 2.

**Connectivity:** There are no sidewalks located along this portion of Spicewood Springs Road, nor any CapMetro transit stops located within walking of this property. Mobility and connectivity options are below average in the area.

#### **Imagine Austin**

The property is not located along an Activity Corridor or near an Activity Center. The following Imagine Austin policies are appliable to this project:

- **HN P1.** Distribute a variety of housing types throughout the City to expand the choices able to meet the financial and lifestyle needs of Austin's diverse population.
- **HN P10.** Create complete neighborhoods across Austin that have a mix of housing types and land uses, affordable housing and transportation options, and access to schools, retail, employment, community services, and parks and recreation options.

Based on the project providing additional missing middle residential units but below average mobility and connectivity options in the area, this request appears to only partially support the policies of the Imagine Austin Comprehensive Plan.

# Environmental

The site is located over the Edwards Aquifer Recharge Zone. The site is in the Bull Creek Watershed of the Colorado River Basin, which is classified as a Water Supply Suburban Watershed by Chapter 25-8 of the City's Land Development Code. It is in the Drinking Water Protection Zone.

Under the current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

Development Classification	% of Net Site Area	% NSA with Transfers
One or Two Family Residential	30%	40%
Multifamily Residential	40%	55%
Commercial	40%	55%

Development within a Water Quality Transition Zone is limited to 18%.

According to floodplain maps there is a floodplain within or adjacent to the project location. Based upon the location of the floodplain, offsite drainage should be calculated to determine whether a Water Quality Transition Zone / Critical Water Quality Zone exist within the project location.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

At this time, site specific information is unavailable regarding vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

Under current watershed regulations, development or redevelopment requires water quality control with increased capture volume and control of the 2-year storm on site.

At this time, no existing information has been provided as to whether this property has any preexisting approvals that preempt current water quality or Code requirements.

\*On February 1, 2022, the Environmental review staff clarified that no portion of the lot is located in a Water Quality Transition Zone or Critical Water Quality Transition Zone. There is a Water Quality Transition Zone adjacent to the lot.

In addition, there are no critical environmental features on the site.

Fire

No comments.

# Parks and Recreation

Parkland dedication will be required for the new residential units proposed by this development, condominiums with LO-MU zoning, at the time of subdivision or site plan, per City Code § 25-1-601. Whether the requirement shall be met with fees in-lieu or dedicated land will be determined using the criteria in City Code Title 25, Article 14, as amended. Parkland dedication fees shall be used toward park investments in the form of land

acquisition and/or park amenities within the surrounding area, per the Parkland Dedication Operating Procedures § 14.3.11 and City Code § 25-1-607 (B)(1) & (2).

If the applicant wishes to discuss parkland dedication requirements in advance of site plan or subdivision applications, please contact this reviewer: thomas.rowlinson@austintexas.gov. At the applicant's request, PARD can provide an early determination of whether fees in-lieu of land will be allowed.

#### Site Plan

Site plans will be required for any new development other than single-family or duplex residential.

Any development which occurs in an SF-6 or less restrictive zoning district which is located 540-feet or less from property in an SF-5 or more restrictive zoning district will be subject to compatibility development regulations.

Any new development is subject to Subchapter E. Design Standards and Mixed Use. Additional comments will be made when the site plan is submitted.

#### **Compatibility Standards**

The site is subject to compatibility standards due to the SF-3 lots on three sides (north, south, and west property lines).

The applicant is responsible for requesting relocation and demolition permits once the site plan is approved. The City Historic Preservation Officer will review all proposed building demolitions and relocations prior to site plan approval. If a building meets city historic criteria, the Historic Landmark Commission may initiate a historic zoning case on the property.

#### Wildland Urban Interface

This site is located within 150 feet of a wildland area, in the Wildland Urban Interface (WUI). Please see this website for more information about construction in the WUI: <a href="http://www.austintexas.gov/department/wildland-urban-interface-code">http://www.austintexas.gov/department/wildland-urban-interface-code</a>

#### Scenic Roadwavs

This site is within the Scenic Roadway Sign District .All signs must comply with Scenic Roadway Sign District regulations. Contact Viktor Auzenne at 512-974-2941 for more information.

Additional design regulations will be enforced at the time a site plan is submitted.

# **Transportation**

Transportation Assessment:

Assessment of required transportation mitigation, including the potential dedication of right of way and easements and participation in roadway and other multi-modal improvements, will occur at the time of site plan application. A traffic impact analysis shall be required at the time of site plan if triggered per LDC 25-6-113.

Additional right-of-way or easement may be required at the time of subdivision and/or site plan. The Austin Strategic Mobility Plan (ASMP) calls for 120 feet of right-of-way for Spicewood Springs Rd.

There are currently no public transportation improvements proposed with this zoning request. Assessment of required transportation mitigation, including the potential dedication of right of way and easements and participation in roadway and other multi-modal improvements, will occur at the time of site plan application.

\*On February 1, 2022, the ATD staff stated that an Neighborhood Traffic Analysis (NTA) was not triggered for this site as the proposed land use does not generate 300 vehicle trips and Spicewood Springs Road is not a residential street as described in LDC 25-6-114C.

Construction of the Spicewood Springs Regional Mobility is anticipated to begin by early 2022.

# Water Utility

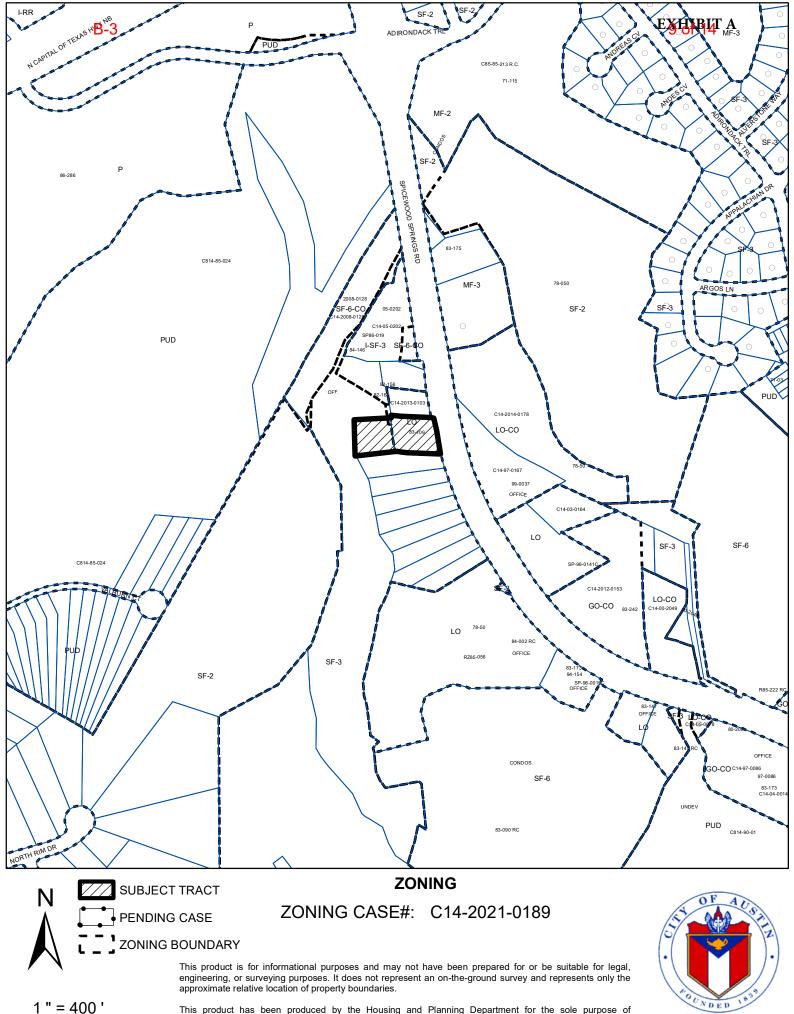
The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, off site main extensions, utility relocations and or abandonments required by the land use. The water and wastewater utility plan must be reviewed and approved by Austin Water for compliance with City criteria and suitability for operation and maintenance.

Depending on the development plans submitted, water and or wastewater service extension requests may be required. All water and wastewater construction must be inspected by the City of Austin.

The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.

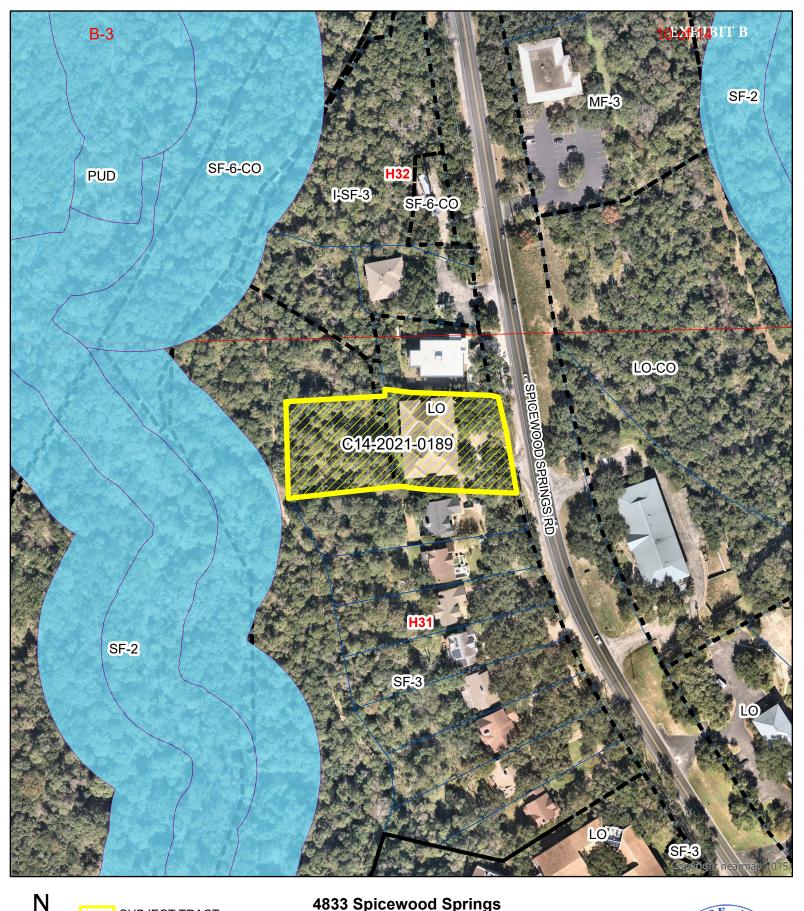
# INDEX OF EXHIBITS TO FOLLOW

- A: Zoning Map
- B. Aerial Map
- C. Topography Map
- D. Applicant's Request Letter
- E. Correspondence from Interested Parties



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Created: 12/15/2021



# SUBJECT TRACT ZONING BOUNDARY PENDING CASE CREEK BUFFER

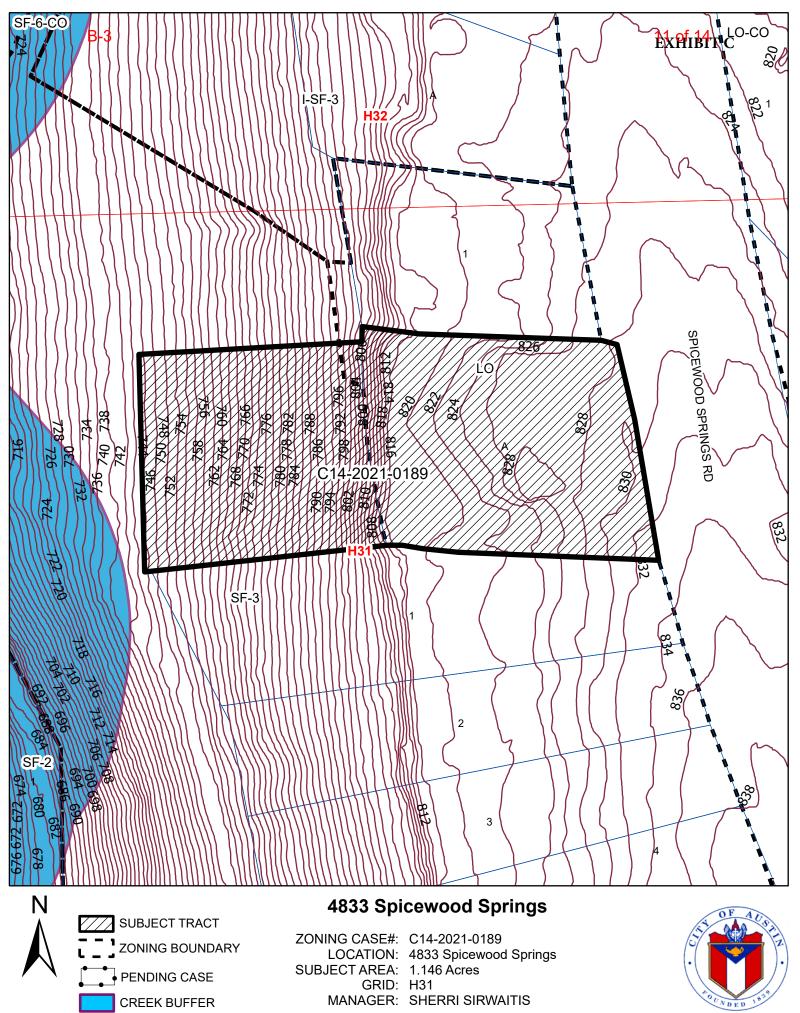
# 4833 Spicewood Springs

ZONING CASE#: C14-2021-0189 SUBJECT AREA: 1.146 Acres GRID: H32 MANAGER: Sherri Sirwaitis

LOCATION: 4833 Spicewood Springs Rd



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**EXHIBIT D** 

12 of 14

November 16, 2021

Letter of Intent Rezone

**B-3** 

4833 Spicewood Springs Rd., Tract 1&2, Austin, TX

Dear Land Management,

This letter is to provide you with the necessary information about this property for a rezone we are submitting for with the city.

We are requesting a rezone for the property with the above address. The owner is wanting to rezone tract 1 from LO to LO-MU and tract 2 from SF3 to LO-MU. The owner plans on building a residential condominium with 20 units on tract 2. Tract 1 already has an office building on it, and he does not plan on doing anything to what is currently there. The SF3 zoning does not allow for the owner to build the condos on tract 2, which is why we are wanting to rezone it.

Please, do not hesitate to reach out to us with any questions or concerns. Thank you in advance for your time.

Sincerely,

Ricca Keepers, MUP

Ricca Keepers, MUP

Keepers Land Planning Land Planner 512-550-6508 KeepersLandPlanning.com From: Ben Luckens <>
Sent: Tuesday, February 1, 2022 10:02:37 AM
To: Denkler, Ann - BC <bc-Ann.Denkler@austintexas.gov>
Subject: C14-2021-0189

\*\*\* External Email - Exercise Caution \*\*\*

Good morning Ann

As you know, I'm a strong advocate for mixed-use development. In this case, however, I believe there are significant issues that need to be addressed before the MU zoning is granted,

The case itself is significant; the rezoning of 4833 Spicewood Springs Rd to LO MU is for an initial 20 units of residential on a half acre of vacant land with the potential for 20 more on the remaining half acre currently the site of a small office building.

I have three major concerns regarding the case none of which were fully addressed in the staff report

<u>Water Quality/Environment</u>- multifamily housing use allows for 40% impervious cover. According to floodplain maps there is a floodplain adjacent to the condo portion of proposed rezoning. Development within a Water Quality Transition Zone is limited to 18%. A determination of whether the site is in a Water Quality Transition Zone should be made before the City grants additional entitlements.

The staff report notes that, "at this time, site specific information is unavailable regarding vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands". A determination of whether the site contains critical environmental features should be made before the City grants additional entitlements.

<u>Transportation</u>- The staff report notes that "mobility and connectivity options are below average in the area" and that no "CapMetro transit stops are located within walking distance". There don't seem to be any transportation-related benefits from granting mixed-use zoning to the site. Given the one way in/one way out nature of the site adding multiple-family units on the site will likely increase congestion. <u>Precedent</u>- Like sites are typically treated in a like manner by staff. Approving this zoning sets the stage for up-zoning the length of Spicewood Springs Road. Spicewood Springs Road is currently scheduled to be widened in the near term. This zoning case and those that will follow it seem poised to take advantage of the additional capacity provided from the widening project. That of course, will put us back where we started.

I really think it's time for the City to address environmental and transportation questions during the zoning phase of things rather than defer them until site plan phase. At that point, it's been determined that the development is appropriate for the site and all that's left is mitigation.

Ben Luckens 707-616-0608

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Ann Denkler Boards and Commissions

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