RESOLUTION NO.

2	WHEREAS, the National Environmental Policy Act (NEPA) was signed
3	into law on January 1, 1970, and requires federal agencies to assess the
4	environmental effects of their proposed actions prior to making decisions; and
5	WHEREAS, under NEPA, the Austin-Bergstrom International Airport
6	(ABIA) was required to complete an Environmental Assessment (EA) for the new
7	Jet-A fuel facility (ABIA Fuel Farm EA), with the possibility of issuing an
8	Environmental Impact Statement (EIS) or a Finding of No Significant Impact
9	(FONSI); and
LO	WHEREAS, a draft of the ABIA Fuel Farm EA was not posted for public
L1	notice and comment, nor did the preparers of the ABIA Fuel Farm EA seek out or
12	receive any public comments before finalizing and publishing; and
L3	WHEREAS, the ABIA Fuel Farm EA considered only the No Action
L4	alternative and the Proposed Action alternative; and
15	WHEREAS, the ABIA Fuel Farm EA's Proposed Action is in two phases:
L6	(1) an expansion within the footprint of the existing fuel farm involving an
L7	additional interim fuel delivery truck offload rack and a new ground service
L8	equipment fuel service station, consisting of two separate 10,000-gallon above
L9	ground tanks, one for diesel and one for gasoline (Phase I), and (2) development of
20	the fuel farm on the west side of the existing runway, consisting of two 1.5 million-
21	gallon Jet-A fuel storage tanks, new offload racks, and supporting infrastructure
22	and equipment (Phase II); and
23	WHEREAS, the ABIA Fuel Farm EA's Proposed Action specifically states
24	that "[t]he existing fuel tanks will remain in operation until airfield improvements
25	require them to be removed"; and

26	WHEREAS, on October 30, 2018, during a regular Council work session		
27	meeting, City Council was presented with an Airport Layout Plan graphic, but not		
28	a draft of the 2040 Master Plan guidebook, which includes a discussion of		
29	alternatives analyzed, among other topics; and		
30	WHEREAS, the Airport Master Plan was published in December 2018; and		
31	WHEREAS, the Airport Master Plan included an alternatives analysis that		
32	considered only one scenario to plan for aircraft fueling: expansion of the existing		
33	fuel farm area that will provide capacity for the next 20 years; beyond the 20-year		
34	time horizon, to relocate the fuel facility to the west side of the airport; and		
35	WHEREAS, the Airport Master Plan considered that the existing fuel farm		
36	will only need to be relocated when the third parallel Runway 17C-35C is		
37	constructed in the future, and the latest Airport projects underway do not yet		
38	include design or construction of the third runway; and		
39	WHEREAS, the Airport Master Plan states in the alternatives analysis that		
40	"this environmental evaluation is intended to support the master planning process		
41	and does not assess potential environmental impacts at the NEPA level;" and		
42	WHEREAS, neither the Airport Master Plan nor the ABIA Fuel Farm EA		
43	considered any other alternative locations to relocate the fuel facility other than the		
44	west side of the airport; and		
45	WHEREAS, the Airport Master Plan acknowledges that the community		
46	closest to the proposed fuel farm is considered an Environmental Justice (EJ)		
47	community and that future studies would be required to determine the potential		
48	impacts of airport development activities on EJ communities per Executive Order		
49	12898, which requires all federal agencies to consider whether their programs,		

50	policies, and activities would have disproportionately high and adverse human		
51	health or environmental effects on minority and low-income populations; and		
52	WHEREAS, the EA failed to conduct the EJ analysis required by Executive		
53	Order 12898, and instead summarily concluded that environmental justice impacts		
54	are not anticipated because the fuel farm relocation project will be contained		
55	primarily on airport property; and		
56	WHEREAS, EPA guidance documents recognize the need for meaningful		
57	engagement with the affected community, particularly where those communities		
58	are EJ communities, before decisions are made regarding a development that may		
59	affect those communities; and		
60	WHEREAS, "meaningful engagement" with the affected community		
61	generally includes early and consistent engagement with the affected community		
62	and ensures that: (1) the potentially affected populations have an appropriate		
63	opportunity to participate in decisions about a proposed activity that may affect		
64	their environment and/or health, (2) the population's contribution can influence the		
65	proposed decisions, and (3) the concerns of all participants involved will be		
66	considered in the decision-making process; and		
67	WHEREAS, the affected community was not meaningfully engaged before		
68	the EA was prepared for the proposed relocation of the fuel farm; and		
69	WHEREAS, the Airport is currently subject to ABIA Development		
70	Ordinance No. 20120628-014, which grants specific variances to City Code related		
71	to development within the Critical Water Quality Zone and Water Quality		
72	Transition Zones; and		
73	WHEREAS, in October 2013, City Council approved a new Watershed		

Protection Ordinance with the intention of improving creek and floodplain

protection and simplifying development regulations by minimizing the impact on 75 the ability to develop land within the City; and 76 77 **WHEREAS**, the current ABIA Development Ordinance took effect July 9, 2012, meaning the Airport is not subject to the 2013 Watershed Protection 78 Ordinance; and 79 **WHEREAS**, the ABIA Development Ordinance requires administrative 80 review and approval at least every ten years, and the Airport Master Plan 81 recommended that prior to significant construction of projects identified within the 82 first phase of implementing the Master Plan, ABIA modifies the current 83 development ordinance to take into account the latest Watershed Protection 84 Ordinance and other relevant provisions in City Code; and 85 **WHEREAS**, it is essential that we understand the legacy of environmental 86 87 injustice and racism associated with historical major oil company gasoline tank farm locations in East and Southeast Austin; and 88 **WHEREAS**, the City is desirous of providing information to the residents 89 of Southeast Austin related to the Jet-A fuel storage project, to support the City's 90 91 commitment to preserving environmental altruism; and WHEREAS, communities of color disproportionately experience the 92 impacts of environmental injustices leading to health risks; and 93 WHEREAS, the Strategic Direction 2023's Mobility Strategy supports the 94 need to "ensure our transportation network optimizes community safety, including 95 96 street safety, emergency response, flood risk, disaster resiliency, and public 97 health"; and

WHEREAS, the Strategic Direction 2023's Health & Environment Strategy 98 99 supports the need to "promote healthy living and well-being with a particular focus on areas and communities with high rates of chronic disease and high-risk 100 behaviors who lack access to services"; **NOW, THEREFORE**, 101 BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF AUSTIN: 102 The City Manager is directed to: 103 (1) Strike authorization from the 2020 ABIA Fuel Farm EA to relocate 104 the fuel facility to the west side of the Airport and until further 105 authorization, limit all expansion of fuel storage to the current 106 footprint only; 107 Identify at least three possible alternative locations to where the fuel 108 (2) facility could be relocated in Phase II of the proposed fuel farm 109 development, not including the west side location identified as the 110 Proposed Action in the 2020 ABIA Fuel Farm EA; 111 112 (3)Prepare a preliminary draft Environmental Assessment considering these possible alternative fuel facility locations for purposes of 113 receiving public input; 114 **(4)** Include in the EA a robust environmental justice analysis with the 115 contribution from the City's Equity Office and local Environmental 116 Justice experts; 117 (5)Provide for robust City-led public participation, including meaningful 118 engagement with the affected communities, on the preliminary draft 119

EA; and

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122	(6)	Bring back to this Council for approval, the Proposed Action
123		alternative, prior to publishing the EA for notice and comment
124		pursuant to NEPA.
125		
126	ADOPTED	, 2022 ATTEST:
127		Myrna Rios
128		City Clerk

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