### ZONING CHANGE REVIEW SHEET

#### CASE NUMBER: TBD

#### HLC DATE: May 4, 2022; June 1, 2022

<u>APPLICANT</u>: Historic Landmark Commission (owner-opposed)

HISTORIC NAME: TBD

WATERSHED: Lady Bird Lake

ADDRESS OF PROPOSED ZONING CHANGE: 310-312 Colorado St.

ZONING CHANGE: CBD to CBD-H

COUNCIL DISTRICT: 9

<u>STAFF RECOMMENDATION</u>: Do not recommend the proposed zoning change from central business district (CBD) to central business district-historic landmark (CBD-H) combining district zoning.

QUALIFICATIONS FOR LANDMARK DESIGNATION: Architecture, community value, and historical associations

HISTORIC LANDMARK COMMISSION ACTION: May 4, 2022: Leave the public hearing open and initiate historic zoning (Koch, Little; 8-0)

PLANNING COMMISSION ACTION:

**<u>CITY COUNCIL ACTION</u>**:

<u>DEPARTMENT COMMENTS</u>: The *Historic Buildings in the Warehouse District Survey* (draft, ca. 2009) lists the property as medium priority for inclusion in a potential historic district and notes modifications.

CASE MANAGER: Kalan Contreras

<u>PHONE</u>: 512-974-2727

<u>NEIGHBORHOOD ORGANIZATIONS</u>: Austin Independent School District, Austin Lost and Found Pets, Austin Neighborhoods Council, City of Austin, City of Austin Downtown Commission, Downtown Austin Alliance, Friends of Austin Neighborhoods, Homeless Neighborhood Association, Neighborhood Empowerment Foundation, Preservation Austin, SELTexas, Sierra Club, Austin Regional Group

#### **BASIS FOR RECOMMENDATION:**

§ 25-2-352(3)(c)(i) Architecture. The property embodies the distinguishing characteristics of a recognized architectural style, type, or method of construction; exemplifies technological innovation in design or construction; displays high artistic value in representing ethnic or folk art, architecture, or construction; represents a rare example of an architectural style in the city; serves as an outstanding example of the work of an architect, builder, or artisan who significantly contributed to the development of the city, state, or nation; possesses cultural, historical, or architectural value as a particularly fine or unique example of a utilitarian or vernacular structure; or represents an architectural curiosity or one-of-a-kind building.

310-312 Colorado Street are modest examples of modified single-story brick warehouses with stepped parapets. Modifications include a central tiled section with a raised parapet that interrupts the historic design, changes to fenestration patterns, non-original awnings, and rooftop additions including railings, a shed-roofed pavilion, and a tent.

§ 25-2-352(3)(c)(ii) Historical Associations. The property has long-standing significant associations with persons, groups, institutions, businesses, or events of historic importance which contributed significantly to the history of the city, state, or nation; or represents a significant portrayal of the cultural practices or the way of life of a definable group of people in a historic time.

The Burkhalter Garage Building at 310-312 Colorado Street was built in stages between 1930 and 1933. The building at 310 Colorado St. was occupied throughout the historic period by Burkhalter Spring & Bumper Service, later named Burkhalter Spring & Alignment Service. The company was founded and owned by Earle E. Burkhalter, who also was a charter founder of the Texas Industrial Loan Company and a member of the Knights of Columbus, Austin Country Club,

and Austin Lions Club. Puryear and Caswell relocated their OK Garage from the 200 block of Colorado to 312 Colorado St. by 1935. Burkhalter's business occupied both buildings by 1937, where it remained until the 1970s when it became Capital Spring and Brake. By the mid-1980s, the building has been converted to restaurant use.<sup>1</sup>

The property does not appear to have individually significant associations; the historic use of the building for automotive service and repair is typical of buildings within the downtown Warehouse District. It is not linked with the area's earlier red-light district, with Harold Eichenbaum, or with Oilcan Harry's. While the property does possess a unique location and physical characteristic as part of the Warehouse District, this association in itself is not sufficient for the building to individually qualify for landmark designation.

§ 25-2-352(3)(c)(iv) Community Value. The property has a unique location, physical characteristic, or significant feature that contributes to the character, image, or cultural identity of the city, a neighborhood, or a particular group.

As a building within the Warehouse District—an area historically associated with Austin's LGBTQIA+ businesses, gathering spaces, and community nexus—that currently houses an LGBTQIA+-centric business, it is important to recognize and examine any possible connections within the historic period under the Community Value criterion. However, this property's documented association with Austin's LGBTQIA+ community does not appear within the historic period. The property possesses a unique location and physical characteristics as a warehouse in the Warehouse District which retains a use consistent with the area's historic LGBTQIA+ spaces, but this association in itself is not sufficient for the building to individually qualify for landmark designation.

PARCEL NO.: 0206011605

#### LEGAL DESCRIPTION: LOT 7 BLOCK 28 ORIGINAL CITY

ESTIMATED ANNUAL TAX ABATEMENT: \$47,828.32 total (non-homestead, no cap); city portion: \$16,790.81

APPRAISED VALUE: \$11,948,123

PRESENT USE: Cocktail lounge

DATE BUILT: ca. 1930-1933

<u>INTEGRITY</u>: The building retains a low to moderate degree of integrity. Modifications include changes in material and design of a section of the façade, changes to window and door patterns, and open-air rooftop additions.

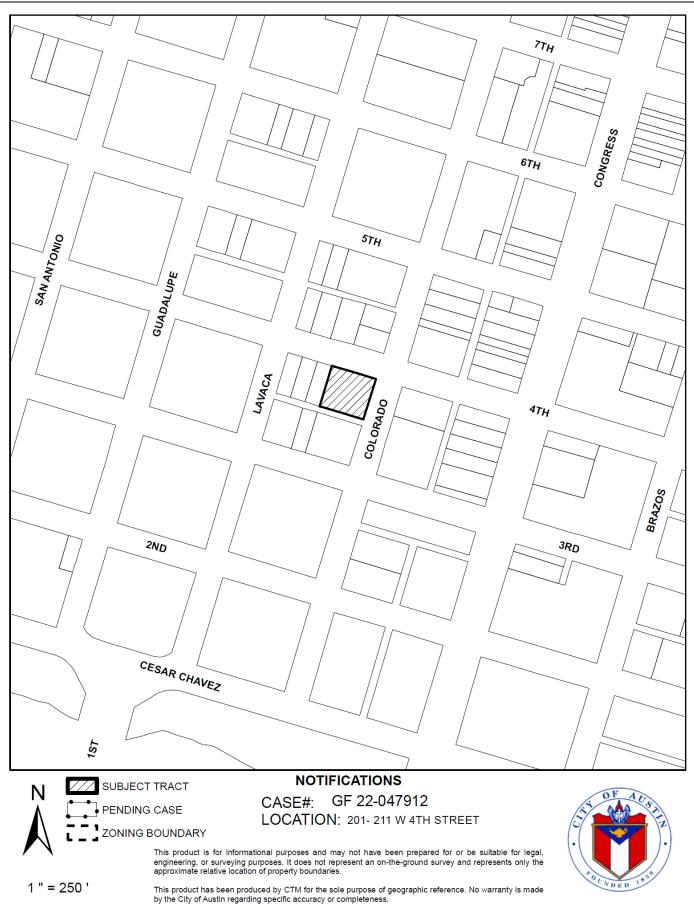
PRESENT OWNERS (TCAD): Richard Dorrell Rlt, 15853 Nesika Bay Rd NE, Poulsbo WA, 98370-8608

ORIGINAL OWNER(S): Earl E. Burkhalter, Burkhalter Spring & Bumper Service

#### OTHER HISTORICAL DESIGNATIONS: None

<sup>&</sup>lt;sup>1</sup> Adapted from Steve Sadowsky, *Narrative History of Buildings in Austin's Warehouse and Wholesale Districts*, undated draft (ca. 2009).

#### LOCATION MAP



#### **PROPERTY INFORMATION**



1979 photograph, source unknown. Note the difference in the height of the piers separating the two buildings; the building at 312 Colorado is believed to have been built around three years after the building at 310 Colorado.



310-312 Colorado Street, Google Street View, June 2009.





310-312 Colorado Street, Historic Preservation Office staff, April 2022.

*Occupancy History* City Directory Research, November 2008 and April 2022

1992	310 Colorado St.	Mezzaluna Restaurant Reed Clemons, proprietor	
1987	310 Colorado St.	Abuelita's Restaurant Jose Garcia, manager	
1981	310 Colorado St.	Capital Spring and Brake Service Lloyd Anthony, manager	
1975-77	310 Colorado St.	Capital Spring and Brake Company Greg Henderson and Lloyd Anthony, managers	
1969	310 Colorado St.	Burkhalter Spring and Alignment Service Duane Woodward, manager	
1967	310 Colorado St.	Burkhalter Spring and Alignment Service Wayne Woodward, manager	
1959	310 Colorado St.	Burkhalter Spring & Alignment Service	
1963	310 Colorado St.	Burkhalter Spring and Alignment Service Earle E. Burkhalter, proprietor	
1947-57	310-12 Colorado St.	Burkhalter Spring & Alignment Service Earle E. Burkhalter, proprietor	
1937-44	310-12 Colorado St.	Burkhalter Spring & Bumper Service Earle E. Burkhalter, proprietor	
1935	310 Colorado St.	Burkhalter Spring & Bumper Service Earle E. Burkhalter, proprietor	
	312 Colorado St.	O K Garage E. E. Puryear and J. W. Caswell, proprietors Note: The OK Garage had been located at 201-03 Colorado Street in the 1920s and had been run by J. M. Puryear.	
1930-32	310 Colorado St.	Burkhalter Spring & Bumper Service Earle E. Burkhalter, proprietor	
1929	310-12 Colorado St.	Addresses not listed Note: Earle E. Burkhalter had his spring and bumper service at 221-23 E. 5 <sup>th</sup> Street.	

Permits

Unless the Plumbing is done in strict accordance with City Ordinances, do not turn N⁰·A 3138 FOR WATER SERVICE PFRM Austin. Texas Address 310 M. ..... Plumber - 6 2 Size of Tap Date NIL Foroman's Report. Date of Connection. Size of Tap Made Size Service Made Size Main Tapped Size From Front Prop. Line to Curb ,, ,, Location of Meter. Type of Box Fittings Nipples. Union.. Valves CurbDepth of Main in St. Plug. " Service Line..... ,, From Curb Cock to Tap on Main ..... -2-Checked by Engr. Dopt..... INDEXED Foreman's Signature SCA Water service permit, 310 Colorado St., 1930. Unless the Plumbing is done in strict accordance with City Ordinances do not turn on the water; PERMIT FOR WATER SERVICE AUSTIN, TEXAS Address 312 M. .... 3-33 Date \_\_\_\_\_6---...Size of Tap Plumber 10 Z Foreman's Report Date of Connection ... Size of Tap Made Size Service Made..... Size Main Tapped..... From Front Prop. Line to Curb Cock. From 5, Prop. Line to Curb Cock Location of Mcter. Cock ElbowType of Box Con Bushing Nipples Elbotu -Reduce alves Fittings Depth of Main in St.  $L_{cad}$  $U_{nion}$ Curb Plug . 00 30.1 From Curb Cock to Tap on Main ..... 6 Checked by Engr. Dept. 7-1-33 34 Foreman's Signature INDEXED

Water service permit, 312 Colorado St., 1933.

Historical information

INSTALLS NEW WHEEL MACHINERY Who straightens and repairs wire wheels 7 Burkhalter Spring and Wheel Bervice has installed the very Intest wheel machine for straight ening and truoing wheels. The almost universal use of wire wheels as standard equipment on all auto- mobiles has made the service of repairing them very important, and requires the latest in equipment and skilled workmen. Springs for every make and	er bwiter hin inaliager. Aktes shout by- be, be straightened cold in a Hunt hy- draulic axle machine, he said. Each axle straightened by Burkhalter in the Hunt machine is set to specific factory specifications. Axles should be removed from under the a- car to be straightened. Burkhalter's workmen are recognized as special- ists in this kind of work. Broken humper brackets and bent humpers can be made like new. Any kind of humper bracket or back bar may be duplicated from of blacket. Drive by the Burk- halter Spring and Wheel Service,
--	--

continuously for 10 years.

"Installs New Wheel Machinery," Austin Statesman, June 10, 1933, 8.

EARLE E. BURKHALTER, Owner, Burkhalter Spring Company, Austin. Mr. Burkhalter established his concern in 1923. The Burkhalter Spring Company is the oldest and largest spring company in Central Texas and has the only exclusive spring and wheel alignment in this area. Located at 310 Colorado, the company has a building covering 11,250 square feet of floor space. Mr. Burkhalter's firm has the largest spring stock in Austin and the wheel aligning equipment is the most modern. The four employees working for him are all experts. Mr. Burkhalter is also vice president of the Texas Industrial Loan Co.

Mr. Burkhalter was born in Hillsboro, Texas, Feb. 3, 1898. His father, Mr. F. W. Burkhalter represented various Iron Companies as a salesman for 50 years. He received his early education in Waco and Dallas and then attended the University of Washington. His first association with a spring company was when he moved to Austin to go into his brother's business. A year later he established his own firm.

He was married Dec. 22, 1923 to Charlene Austin. The couple has three daughters: Joanne, Jean and Jane.

Mr. Burkhalter is a fourth degree Knights of Columbus and a past vice president of the Lions Club.

His hobbies include bowling and baseball.

"Earl E. Burkhalter," Central Texas Business and Professional Directory, 1952.

## Burkhalter Observes 25th Anniversary

Burkhalter Spring Service, owned and operated by Earle E. Burkhalter at 310 Colorado Street is observing its 25th anniversary this month.

Burkhalter, resident at 2325 Hartford Road, opened the business in 1923 at 223 East Fifth Street and moved to his present location at 310 Colorado Street in 1930.

The firm specializes in springs, frame straightening, wheel alignment and wheel balancing on all makes of automobiles. 30TH ANNIVERSARY—Earle E. Burkhalter (above) is owner of Burkhalter Spring and Axle Service, 310 Colorado, which will celebrate their 30th Anniversary Monday. The business, started on Labor Day, 1923, is the oldest continuous operated business of its type in Austin, and specializes in steering and allignment service on all makes of cars and trucks.

"Burkhalter Observes 25<sup>th</sup> Anniversary," Austin American, Sept. 5, 1948, 2; and "30<sup>th</sup> Anniversary," Austin American, Sept. 6, 1953, 12.



Advertisement, Austin American, Sept. 24, 1967, T20.

# Juneral Notices



#### EARLE E. BURKHALTER

Earle E. Burkhalter age 76, 2335 Hartford Road died Friday in a local hospital. He had been a resident of Austin for the past fifty-two years and was a member of St. Austin's Catholic Church.

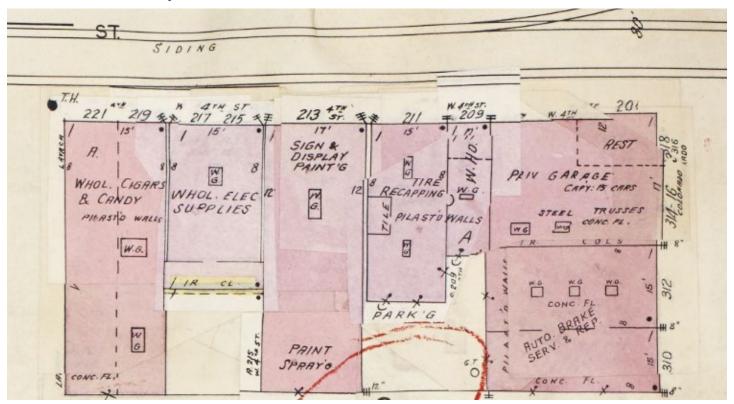
Mr. Burkhalter a Third Degree Member of the Knights of Columbus Council No. 1017, The Austin Country Club, and the Austin Lions Club where he had a perfect attendance for over fifty years. He was a graduate of Jesuit High School in Dallas and attended the University of Dallas. Mr. Burkhalter was a charter founder of the Texas Industrial Loan Company, and was the founder and owner of the Burkhalter Springs Company for over forty-two years. Survivors inclue: his wife. Charlene Austin Burkhalter of Austin; three daughters, Mrs. Craig Stephens of Paris, Texas, Mrs. David Cornell of Philadelphia, Pa., and

Mrs. Milton Kane of Albuquerque, N.M.; two sisters, Mrs. Gertrude Little of Dallas and Mrs. Veronica O'Rouke of Houston; and nine grandchildren.

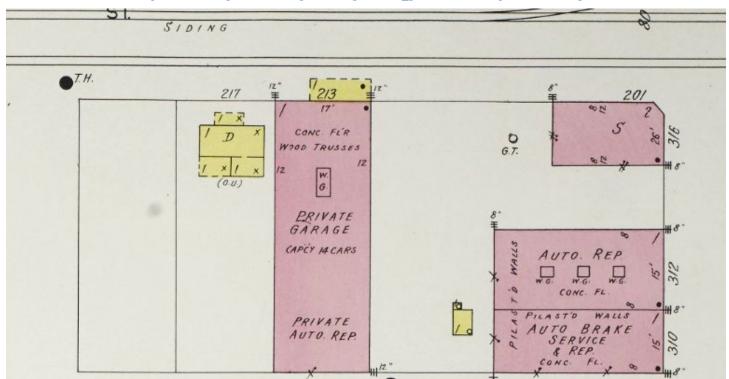
Christian Wake services were held Sunday Evening at 7:30 P.M. in the Colonial Chapel of the Cook-Walden Funeral Home. Mass will be celebrated Monday at 10:00 A.M. at St. Austin's Catholic Church. Rev. John Campbell C.S.P. will officiate and burial will be in Austin Memorial Park.

Pallbearers will be: Herman Becker, Carl Rettenmeyer, Walter Bohn, Les Crockett, Frank Del Curto, North Millican, Ralph Schneider, Darrell Jones, Carlton Card, Boyd Moody, Wroe Owens, and Emil Anderson.

"Funeral Notices: Earle E. Burkhalter," Austin American-Statesman, Dec. 2, 1974, 51.

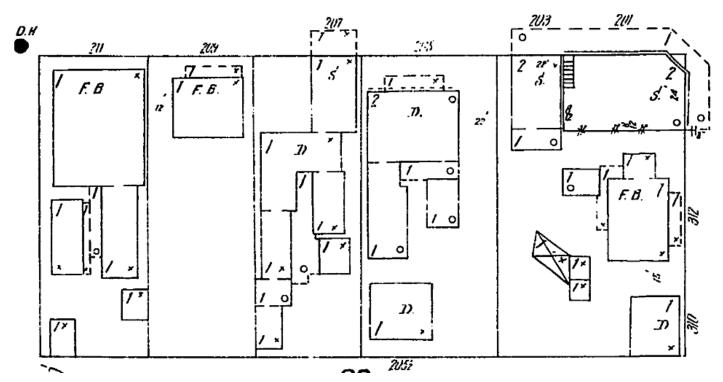


The 1961 map shows the building still with two addresses but with only one use, auto brake service and repair. Sanborn Fire Insurance Map, 1961, Vol. 1, Sheet 13, accessed via Library of Congress, <u>https://www.loc.gov/resource/g4034am.g4034am\_g08415196101?sp=18&st=image</u>.



The 1935 map shows the current building on the north side of the alley, divided into two automobile-related uses, brake service on the south end and auto repair on the north end. The 1935 city directory shows Earle E. Burkhalter's Spring and Bumper Service at 310 Colorado and Puryear and Caswell's OK Garage at 312 Colorado.

Sanborn Fire Insurance Map, 1935, Sheet 13, accessed via Library of Congress, https://www.loc.gov/resource/g4034am.g4034am\_g084151935/?sp=18&st=image.



The 1900 map shows a dwelling on the site of the current building at the north side of the alley. The building noted as 312 Colorado Street has "F.B.," meaning female boarding house, a euphemism for a house of prostitution. At the corner of 4<sup>th</sup> Street is a two-story commercial building, which housed the California Saloon, operated by Onorato del Curto, one of the several Italian immigrants who settled in this area and opened fruit stands, grocery stores, and saloons.

Sanborn Fire Insurance Map, 1900, Sheet 3, accessed via ProQuest Digital Sanborn Maps, <u>https://digitalsanbornmaps.proquest.com</u>.