1	RESOLUTION NO.
2	WHEREAS, the use of opioids, such as hydrocodone, oxycodone, Fentanyl,
3	carfentanil, tramadol, methadone, and heroin can be fatal or cause severe side
4	effects; and
5	WHEREAS, from April 2020 to April 2021 the U.S. Centers for Disease
6	Control and Prevention reported 100,000 Americans have died from drug
7	overdoses, resulting in a 28 percent increase from the year before; and
8	WHEREAS, Travis County has experienced an upward trend of drug
9	overdose deaths, particularly those resulting from opioids and in March of this year
10	overdoses in Austin doubled from 60, the base average, to 120; and
11	WHEREAS, Travis County ranked fourth among Texas counties for
12	accidental opioid fatalities in 2019 and a report from the Texas Harm Reduction
13	Alliance revealed 262 people died of a drug overdose in Travis County the
14	following year, a 36 percent increase; and
15	WHEREAS, this year the Travis County Medical Examiner released the
16	"Travis County Medical Examiner Annual Report 2021," which shows that drug
17	toxicity is now the number one cause of accidental deaths in Travis County, ahead
18	of both falls and motor vehicle fatalities; and
19	WHEREAS, the 2021 Report shows that overdose deaths in which Fentanyl
20	was detected rose by 237 percent —from 35 in 2020 to 118 in 2021; and
21	WHEREAS, drugs, including but not limited to, heroin, cocaine, opioids,
22	and Xanax are being laced with Fentanyl, and while pharmaceutical Fentanyl is 50-
23	100 times more potent than morphine, illicitly manufactured Fentanyl can contain
24	even higher concentrations, increasing the danger of overdose, with two out of
25	every five pills laced with Fentanyl containing a potentially lethal dose; and

26 **WHEREAS**, since 2019, the increase of counterfeit pills containing Fentanyl seized by the DEA has increased by 430 percent; and 27 WHEREAS, in 2018, Texas paid \$20 billion for non-fatal overdose care in 28 29 emergency rooms and intensive care units; and **WHEREAS**, previous studies indicate that it is possible to effectively 30 31 reduce the impact of opioid use disorder through various approaches, including improved syndromic and disease surveillance, community-based outreach and 32 linguistically accessible public education, expanded access to medically assisted 33 treatment, prescription drug take-back and disposal, use of Fentanyl testing strips, 34 35 and the increased availability and training on the use of Naloxone; and WHEREAS, harm reduction is a proactive and evidence-based approach to 36 reduce overdoses and overdose deaths, and the harms associated with drug use at 37 38 both the individual and community levels; and WHEREAS, lack of access to safe stable housing for people experiencing 39 homelessness risks the health and safety of residents and makes it harder to access 40 41 life-saving services; and WHEREAS, Naloxone, a medication that reverses the effects of a drug 42 43 overdose, is not widely accessible for use by community members and social service agencies; and 44 45 WHEREAS, drug recovery programs often have long waitlists in our community; and 46 WHEREAS, in 2018, City Council adopted Resolution No. 20180534-038 47 that recognized the growing opioid epidemic as an emerging public health and 48 49 safety crisis; and

50	WHEREAS, in 2018, the Community Health Paramedic Team within
51	Austin-Travis County Emergency Medical Services (ATCEMS), created an Opioid
52	Use Disorder Support program which responds directly to 911 calls for apparent
53	opioid overdoes, and/or follows up with overdose patients and their support
54	networks to offer support services and treatment; and
55	WHEREAS, the ATCEMS Community Health Paramedic (CHP) team
56	identified a gap in the availability of Medication-Assisted Treatment (MAT) for
57	patients with opioid use disorder (OUD); and
58	WHEREAS, patients often experienced a seven-to-ten day delay between
59	choosing to seek treatment and being able to begin treatment in a MAT program;
60	and
61	WHEREAS, with the delay, comes the guarantee of withdrawal symptoms,
62	which can be a deterrent for those trying to get help and an increased risk of
63	overdose and death; and
64	WHEREAS, in 2020, ATCEMS and the Office of the Chief Medical Office
65	expanded the Opioid Emergency Response program to create a Buprenorphine
66	Bridge Program for short-term treatment that brings immediate relief to patients
67	who are seeking treatment for their OUD; and
68	WHEREAS, 92 percent of the patients treated through this program have
69	been successfully placed in treatment programs, and 86 percent were still active
70	and successful in their recovery seven days later; and
71	WHEREAS, in 2020, APD affirmed that it intends to utilize a portion of its
72	funding to supply Naloxone to all sworn officers and to provide training on its use
73	to treat opioid overdoses; and

74	WHEREAS, additionally, APD continues to work with other partners
75	including EMCOT, Austin Public Health, and the Office of Police Oversight
76	toward fulfilling the requirements of Resolution No. 20200611-096 which directs
77	the City Manager to include funding for the expansion of programs to reduce or
78	eliminate arrests for low-level, nonviolent offenses by substituting alternatives to
79	arrest and incarceration, including harm reduction strategies, when the underlying
30	issues can be better addressed with services and health care; and
31	WHEREAS, in 2021, City Council adopted Resolution No. 20210930-108
32	directing the City Manager to engage with Travis County on the creation of a joint
33	Austin/Travis County Public Health Commission and to return to Council with a
34	formal recommendation regarding implementation of the commission; and
35	WHEREAS, in 2021, City Council adopted Resolution No. 20211209-047
36	supporting the City's participation in both the Johnson & Johnson and Distributor
37	Settlements to allow the City to receive its allocation of settlement funds for use in
38	opioid mitigation measures and to participate in other opioid litigation settlements
39	and
90	WHEREAS, the City is set to receive the first settlement payment
91	allocations next month totaling approximately \$1.5 million amongst four
92	settlements; and
93	WHEREAS, the settlement with Johnson and Johnson, Teva, and the
94	Distributors will have recurring payments over a nine, fifteen, and eighteen years
95	timespan, respectively; and
96	WHEREAS, Travis County declared the opioid epidemic a public health
97	crisis in May 2022 and passed a resolution to dedicate \$350,000 to initiate
98	overdose prevention measures; and

99 **WHEREAS**, the Imagine Austin Comprehensive Plan established a priority 100 of creating a Healthy Austin Program that would increase healthy behaviors and 101 improve coordination between the Austin Public Health Department, other 102 departments within the City and counties, non-profit organizations, and the 103 community; and 104 **WHEREAS**, City Council adopted a strategic direction setting a key 105 outcome experienced by the Austin community of enjoying a sustainable environment and a healthy life, both physically and mentally; **NOW**, 106 THEREFORE, 107 BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF AUSTIN: 108 City Council supports the City Manager in current efforts to address the 109 escalating public health crisis caused by drug overdoses and encourages greater 110 interdepartmental coordination and regional coordination with public safety, 111 healthcare, and service providers to equitably implement harm reduction strategies 112 and promote community health and wellness. 113 BE IT FURTHER RESOLVED: 114 City Council declares a Public Health Crisis in Austin related to drug 115 overdoses. 116 117 **BE IT FURTHER RESOLVED:** 118 The City Manager is directed to invest in harm reduction strategies utilizing 119 the Opioid settlement payments to address the overdose crisis, including the following immediate harm reduction strategies: 120 121 • Ensure an adequate supply of Naloxone kits are available on all first 122 responder vehicles.

- Increased access to Naloxone and training through City channels other than
 EMS or Austin Police Department, including but not limited to, Austin
 Public Health, Austin Public Libraries, and Austin Parks and Recreation
 Department.
- Increase access to Medication-Assisted Treatment (MAT), Naloxone, and
 support services and operations for community partners focused on harm
 reduction strategies.
 - Expansion of interlocal agreements, including, but not limited to, the Sobering Center, Central Health, and Integral Care.
 - Enhance previously established partnerships between ATCEMS CHP and local resources, including Austin Public Health, Downtown Austin Community Court, and others, to facilitate rapid assessment, screening and referral to harm reduction services, medication-assisted therapy, and behavioral health providers.

BE IT FURTHER RESOLVED:

- The City Manager shall provide a directive to the Public Health Commission with the objective to develop a comprehensive local plan of action that develops and prioritizes strategies related to prevention, treatment, and support services for substance use disorders. The Public Health Commission should provide quarterly reports to the Council's Public Health Committee and to the Travis County Commissioners Court and include collaboration with harm reduction organizations to identify strategies and action around the following topics:
 - Increasing staff capacity at community and non-profit organizations, to provide, but not limited to, street intervention counselors, mobile drug treatment services, community health workers and peer support services.

- Identify and increase capacity for Housing First housing and harm reduction strategies in housing.
- Creation of Criminal Justice Pre-arrest Diversion Programs that exist outside of the criminal legal system that can address mental health and drug use using a public health response.
- Assess mental and behavioral health access to treatment gaps.
- Assess state and federal grant opportunities for additional funding.
 - Evaluate harm reduction strategies and research national best practices.

BE IT FURTHER RESOLVED:

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- The City Manager is directed to create a data dashboard to provide continuous sharing of relevant data with other City departments and community partners and to improve data collection, integration, and dissemination of information, and tracking inpatient and outpatient treatment availability to ensure clients are linked to necessary services. This should incorporate system-wide public health data, including, but not limited to, the database currently used to track overdoses by Austin-Travis County EMS, Travis County Medical Examiner's Office, hospital partners, APD, the Travis County Sheriff's Office and other relevant software data and provide additional internal or contracted staffing support to implement within one-year. Data metrics should include, but not limited to, the following:
- behavioral health treatment rate for patients with a primary diagnosis of opioid use disorder;
- doses of Naloxone distributed;
- doses of Naloxone administered by first responders;

- fatal overdoses; and
- nonfatal overdoses.

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174 **BE IT FURTHER RESOLVED:**

The City Manager is directed to create a public education campaign within the next year to warn about the dangers of Fentanyl, mental health stigma, and youth education, including:

- The development and implementation of a public awareness campaign including educational materials that focus on the prevention of drug use, risks of substance use, and community resources available in treatment, recovery, harm reduction, and safe disposal of unused prescription drugs and syringes.
- The development and implementation of an educational campaign for health care providers about up-to-date and safe prescribing practices for the treatment of pain and pain management and finding other non-opioid pain management options.
- The development and implementation of an initiative to encourage physicians to refer patients to MAT treatment when an opiate use disorder is suspected or identified.
 - Support expansion of street-level interventions, educational outreach, and linking clients to the appropriate prevention, treatment, harm reduction, or recovery programs.

BE IT FURTHER RESOLVED:

The City Manager is directed to collaborate with the current monthly workshops hosted by Travis County to provide input for the comprehensive local

plan of action and public education campaign. Additionally, the City Manager is directed to host a town hall within the next six months to hear from people's lived experiences and people most directly impacted by the overdose crisis.

BE IT FURTHER RESOLVED:

The City Manager is directed to amend the City's Legislative Program for the 88th Texas Legislative Session to support the legalization and access to Fentanyl test strips, and expansion of Good Samaritan laws and be in opposition to bills that increase arrest and severity of criminal punishment related to an individual experiencing an overdose and impact the likelihood of bystanders calling 911 related to overdoses.

ADOPTED:	, 2022 ATTEST	•
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Myrna Rios City Clerk