



City Council Briefing November 7, 2023



November 7 | Council Work Session



AGENDA:

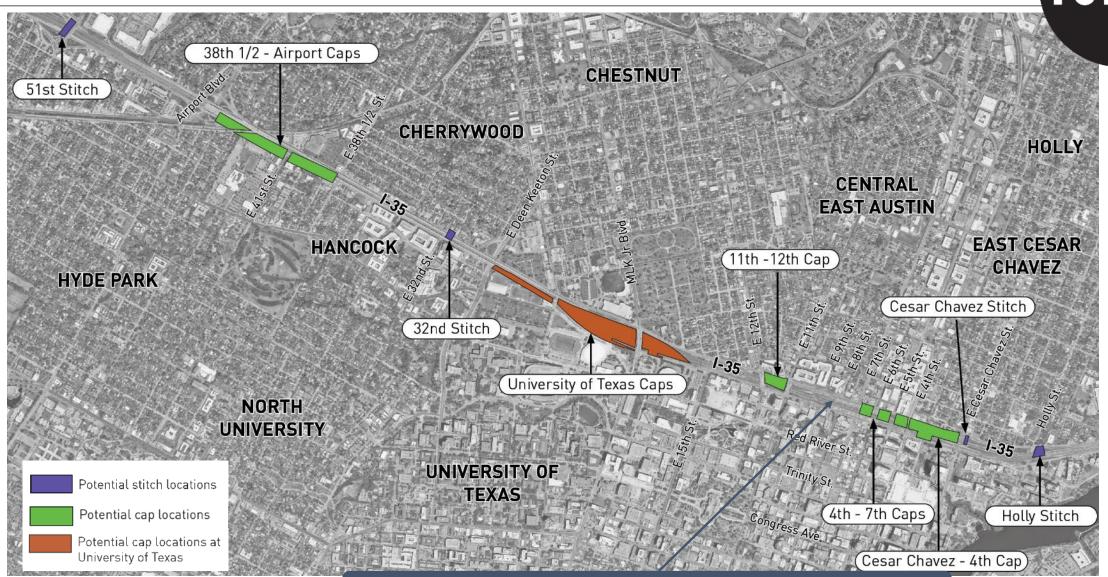
- I. Overview of Cap + Stitch Project
- II. Project Components and Options
- III. Project Costs
- IV. Funding Options
- V. Staff Recommendation

PRESENTATION PURPOSE:

 Consider commitment for design funding and prioritize Caps and Stitches for I-35

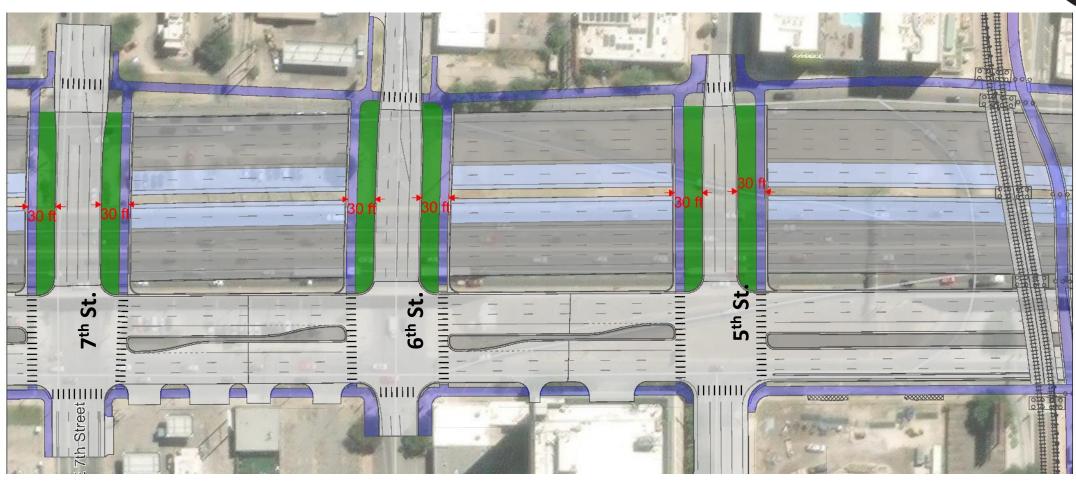
CAP AND STITCH OVERVIEW

Potential Cap and Stitch Locations



TxDOT Baseline Stitch





Includes 30 feet for separation with a shared use path on each side

TxDOT Baseline Stitch





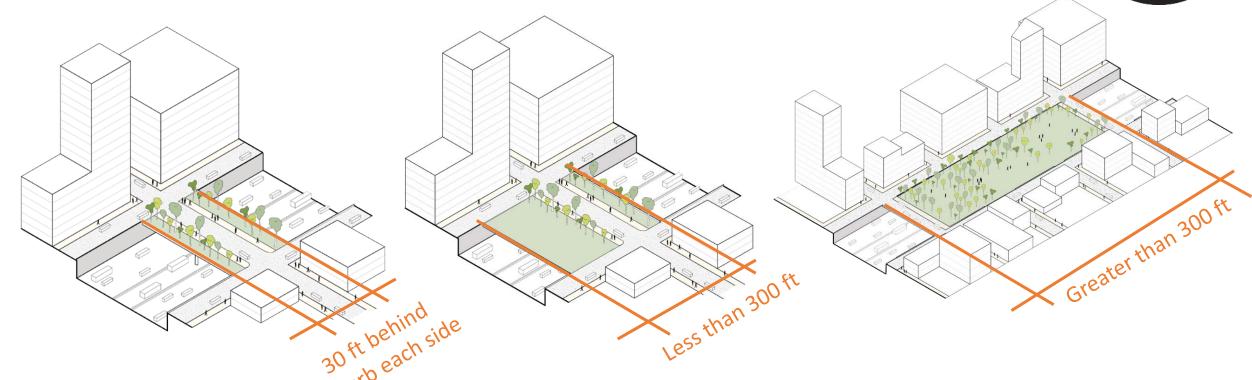




TxDOT-funded 30ft behind curb

Cap and Stitch Definitions





TX DOT BASELINE STITCH -

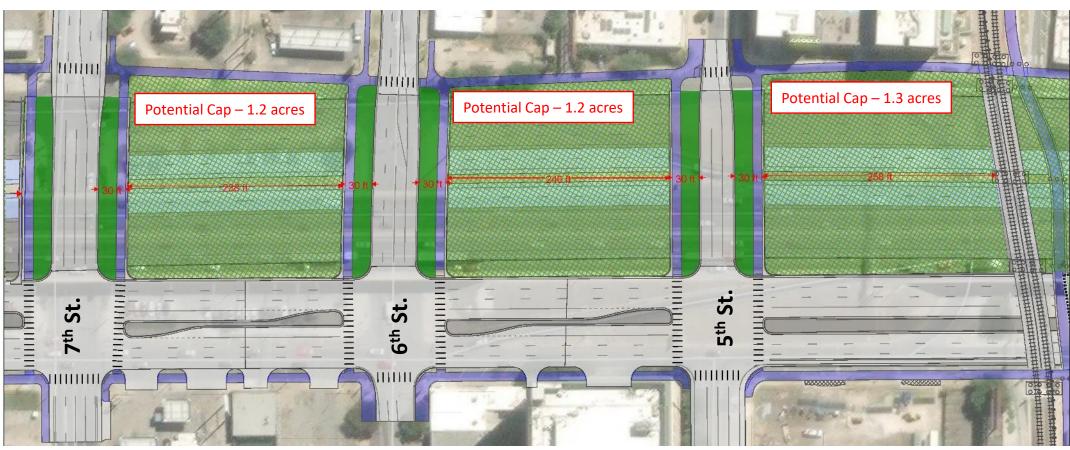
Enhanced freeway overcrossing providing 30 feet of bike/ped and landscaping behind the curb

COA STITCH – Freeway deck less than 300 feet long (no tunnel ventilation required)

CAP – Freeway deck greater than 300 feet long (effectively creates a "tunnel" and requires fire/life safety)

TxDOT Baseline Stitch + Potential COA Caps





TxDOT Baseline Stitch + Potential COA Caps





6th Street with Cap, night view (courtesy TxDOT CapEx website)

6th Street with Cap (courtesy TxDOT CapEx website)

Project Components



Project Components include:

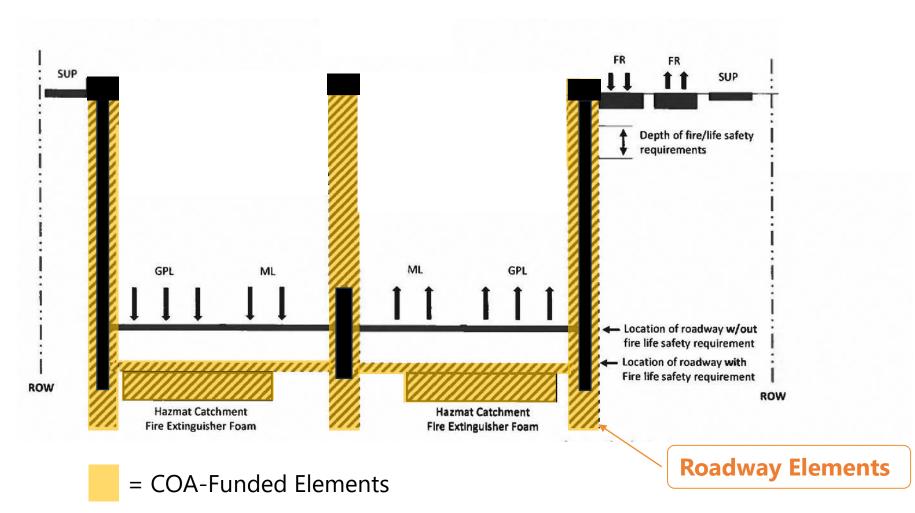
- <u>Roadway Elements</u> to accommodate caps: upgraded foundations, walls, lowered roadway, hazmat catchment, concrete slab to support deck cap
- <u>Tunnel Elements + Cap -</u> tunnel support building, deck cap, jet fans
- <u>Amenities</u> these are on top of Cap, such as park and open space features, restrooms, pavilions, trees, public art, cultural facilities.

These components can be phased in

CAP & STITCH COMPONENTS

Roadway Elements

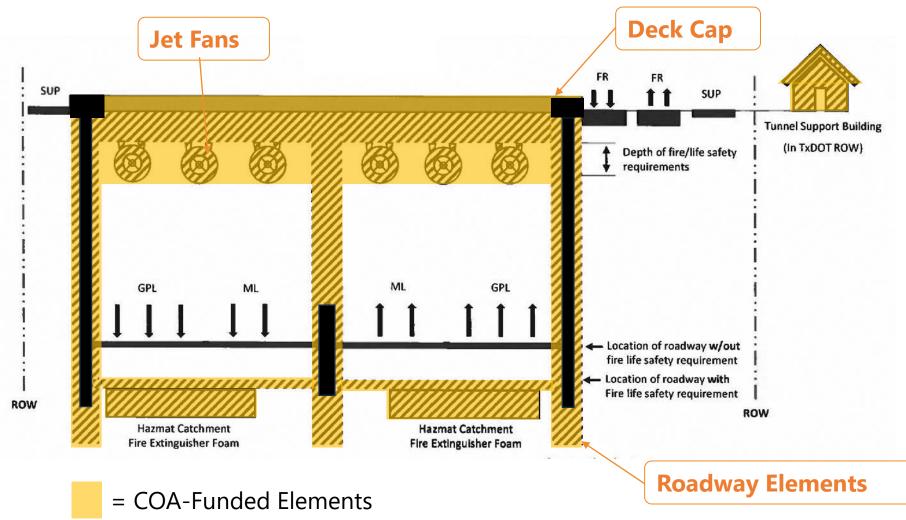




CAP & STITCH COMPONENTS

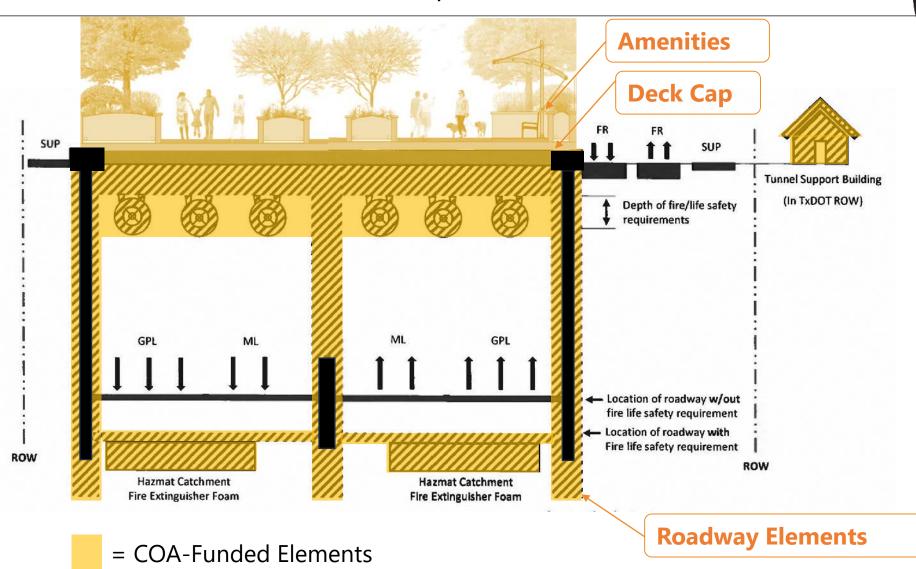
Roadway Elements + Tunnel Elements and Cap





CAP & STITCH COMPONENTS

Roadway Elements + Tunnel Elements and Cap + Amenities



CAP AMENITIES - EXAMPLES

Cesar Chavez- 4th and 11th/12th

11th/12th Amenities Example



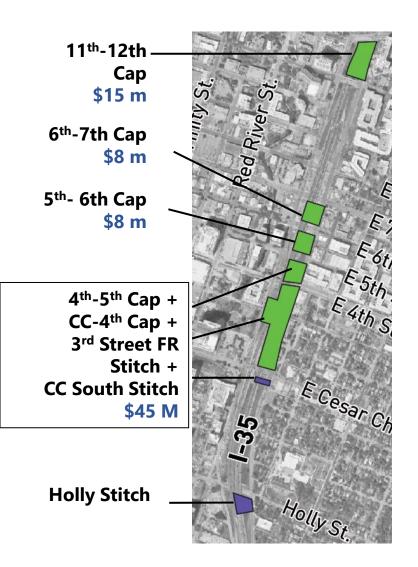
Cesar Chavez – 4th Amenities Example



Illustrations Only

CAP & STITCH OVERVIEW

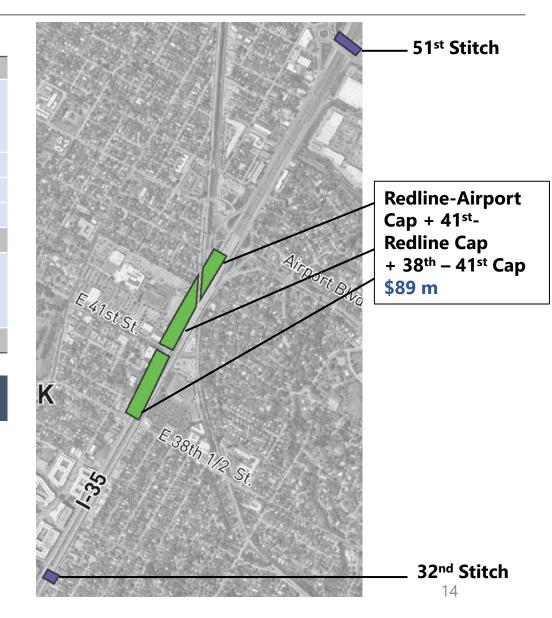
Roadway Elements Costs - \$165 M total corridor



	Acres	Cost
Holly Stitch	1.05	N/A*
CC South Stitch	0.23	
CC-4 th + 3 rd Stitch	5.28	\$45
4th-5th	1.33	
5th-6th	1.2	\$8
6th-7th	1.2	\$8
11-12th	2.1	\$15
32nd Stitch	0.65	N/A*
38th-41st	5.21	
41st-Red Line	4.76	\$89
Red Line-Airport	2.74	
51st Stitch	1.28	N/A*

TOTAL (CAPS ONLY) \$165 M

Caps Stitches *Stiches cannot be phased in therefore not included here.



Phasing Opportunities for Funding Caps



COA commitment is needed by December 2024 to fund structures

Note, additional \$19m due to complete design

Alternative Construction Funding timelines

Option 1: Fund requested caps and stitches in TxDOT's roadway construction contract	2026 (least expensive)
Option 2: Fund requested caps in TxDOT's roadway construction contract via a change order	<u>2027</u>
Option 3: Fund requested caps in a separate TxDOT contract that would start after roadway construction is substantially complete	<u>2032</u>
Option 4: Fund requested caps in a new contract after roadway is completed. TxDOT will not want construction to occur for 10 years after substantial completion	<u>until 2042</u>

(costs increase due to inflation in later phases)

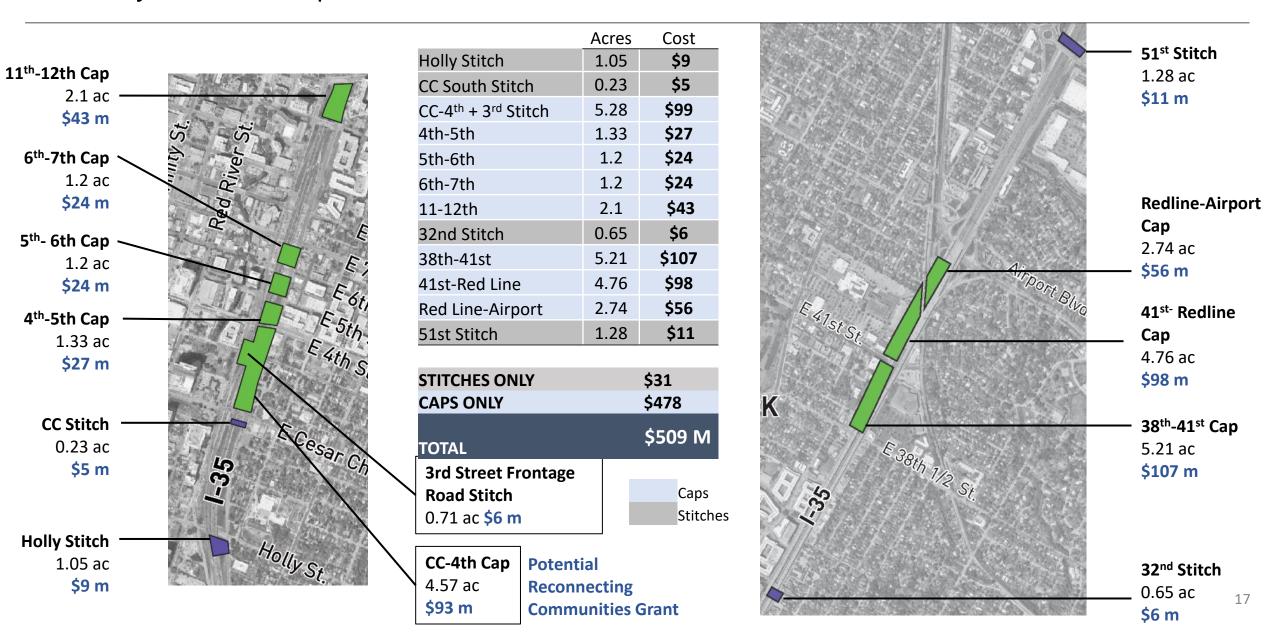
Timeline





CAP & STITCH OVERVIEW

Roadway + Tunnel/Cap Costs - **\$509 M Total Estimate**



CAP & STITCH OVERVIEW

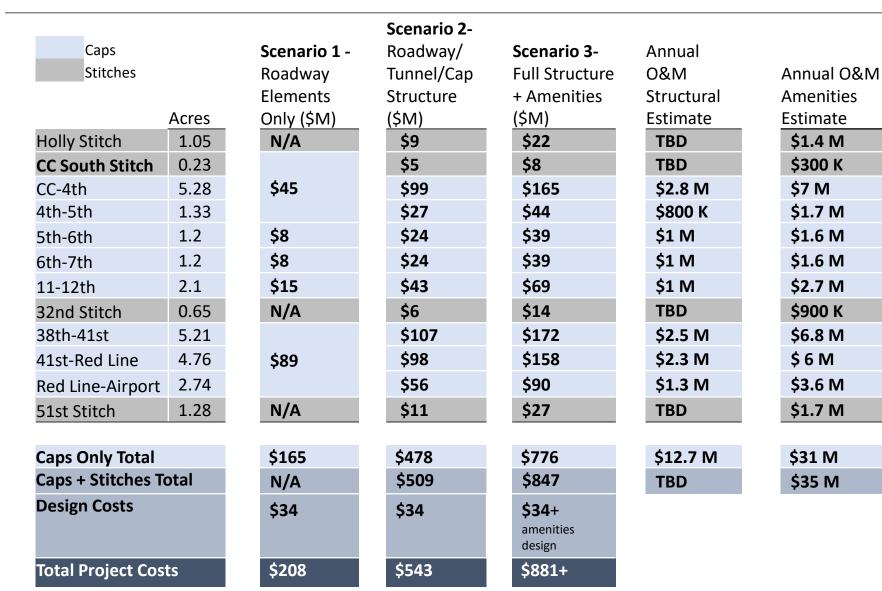
Amenity Costs - \$338M Total Estimate

Add how we got amenity



CAP & STITCH COST ESTIMATES

Comparison





NOTES:

- Funding for amenities construction not required until 2031 or later
- O&M funding to be developed, including evaluation of potential partnerships and revenue generation opportunities
- Pending \$105M grant application for Cesar Chavez –4th St. Cap

FUNDING OPTIONS



Funding Source	Infrastructure	Cap Amenities	Operating Expenses	Notes
Transportation Infrastructure Finance and Innovation Act Loan (City Debt)		×	×	 Federal loan program (TIFIA) Generally limited to 33% of project cost Repayment from City's debt service tax rate Financed as City GO Bonds or COs
Federal Grants			×	 \$105M Reconnecting Communities and Neighborhoods grant application submitted Other grant opportunities being monitored
Public Improvement Bonds (City Debt)			×	 Voter approval required Most common local funding source for park, open space, and transportation projects Repayment from City's debt service tax rate
Tax Increment Financing (City Debt and/or Pay-Go)				 Must be supported by "but-for" analysis Timing of value capture constrains use for infrastructure costs Repayment from taxes in "Tax Increment"







FUNDING OPTIONS (contd)



Funding Source	Infrastructure	Cap Amenities	Operating Expenses	Notes	
Certificates of Obligation (City Debt)			×	 Voter approval not required Not eligible for economic development Not aligned to City financial policies Repayment from City's debt service tax rate 	
Public Private Partnership or Ground Lease				 Sell development rights on caps Timing of development activity constrains use for infrastructure costs 	
Fees (Pay-Go)				 Transportation user fee Parkland dedication fees Lease fees for events conducted on caps 	
O&M Tax Revenue (Pay-Go)				 Primarily sales and property taxes Limits revenue available for other priorities Tax rate election is an option 	
Philanthropy				Naming rightsWaterloo Greenway Conservancy modelUncertainty regarding amount and timing	







HYPOTHETICAL FUNDING STACK*



Infrastructure \$543M			nenities 36M	Annual Operating Expenses \$50M	
Federal Grants	\$105M	Philanthropy	\$75M	Philanthropic Trust	\$5M
TIFIA Loan	\$181M - \$438M	Public Private Partnership	\$50M	Ground Lease	\$10M
Bond Election	\$0M - \$257M	Tax Increment Financing	\$170M	Fees	\$20M
		Bond Election	\$41M	Tax Revenue	\$15M

^{*} For illustrative purposes only. All amounts are estimates.

Upcoming Design Commitment Funding Decision



- Consider commitment for design funding (We are still finalizing numbers with TXDOT, these are estimates)
 - Fund through 30% Design \$15 Million December 2023
 - Fund to Final Design additional \$19 Million December 2024
- Or Prioritize Caps/Stitches and then reduce required design funding commitment, future construction costs, future costs for amenities/maintenance

CAP COST ESTIMATES

Staff Recommendation – Move Forward with Caps Only



		Scenario 1 -	Roadway/	Scenario 3-	Annual	
		Roadway	Tunnel/Cap	Full Structure	0&M	Annual O&M
		Elements	Structure	+ Amenities	Structural	Amenities
	Acres	Only (\$M)	(\$M)	(\$M)	Estimate	Estimate
CC-4th	5.28	\$45	\$99	\$165	\$2.8 M	\$7 M
4th-5th	1.33	545	\$27	\$44	\$800 K	\$1.7 M
5th-6th	1.2	\$8	\$24	\$39	\$1 M	\$1.6 M
6th-7th	1.2	\$8	\$24	\$39	\$1 M	\$1.6 M
11-12th	2.1	\$15	\$43	\$69	\$1 M	\$2.7 M
38th-41st	5.21		\$107	\$172	\$2.5 M	\$6.8 M
41st-Red Line	4.76	\$89	\$98	\$158	\$2.3 M	\$ 6 M
Red Line-Airport	2.74		\$56	\$90	\$1.3 M	\$3.6 M
Caps Only Total		\$165	\$478	\$776	\$13 M	\$31 M
Design Costs		\$30	\$30	\$30+		
				amenities		
				design		
Total Project Cost	ts	\$195	\$508	\$806+		

Scenario 2-

TURE STATES

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