ORDINANCE NO.

AN ORDINANCE AMENDING CITY CODE TITLE 2 AND TITLE 25 RELATING TO THE CITY AUDITOR.

BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

PART 1. City Code Section 2-1-8 (*Council Audit and Finance Committee*) is amended to read:

§ 2-1-8 - COUNCIL AUDIT AND FINANCE COMMITTEE.

[(A)] The $\underline{c}[C]$ ouncil $\underline{a}[A]$ udit and $\underline{f}[F]$ in ance $\underline{c}[C]$ ommittee shall:

- (1) [review each board's internal review report that is required by <u>Section</u> <u>2-1-46</u> (Annual Internal Review and Review Report);]
- [(2)] make recommendations to the council on the continued need for and role of each board;
- (2[3]) review and recommend that the full council approve or disapprove a board's requested amendment to the City's standard board bylaws;
- $(\underline{3}[4])$ receive notice of a board's failure to convene for a period of six months and make a recommendation to council on the continued existence or dissolution of the board;
- (4[5]) make recommendations to council on other issues related to Cityrelated boards; and
- (5[6]) <u>direct [receive annually from</u>]the city auditor <u>to consider</u> [an assessment of the] risks related to boards when developing the annual audit plan required by Section 2-3-7 [using available information about board actions and recommend to the full council boards for performance audits].
- [(B) The committee may review a board audited by the city auditor.]

PART 2. Subsection (C) of City Code Section 2-1-46 (*Annual Internal Review and Review Report*) is repealed.

PART 3. City Code Section 2-3-2 (*Selection Process; City Auditor Vacancy*) is amended to read:

§ 2-3-2 - SELECTION PROCESS; CITY AUDITOR VACANCY.

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31 32 33 34 35 36	(A)	The members of the council audit and finance committee shall serve as[The council shall appoint] a nominating committee to recommend candidates for city auditor. The chair and vice chair of the council audit and finance committee will hold the same positions on the nominating committee. The nominating committee may seek advice from individuals with audit expertise.[The committee shall consist of five members, including:
37		(1) three council members appointed by the council;
38		(2) the state auditor; and
39		(3) the city manager.]
40 41 42	[(B)	Not later than the 15th day after its members are appointed, the nominating committee shall hold its first meeting to consider applicants for city auditor. The committee shall select a chair and vice chair by majority vote.]
43 44 45	(<u>B</u> [C])Not later than the 90th day after the city auditor position is vacated, [its first meeting,] the nominating committee shall recommend to the council three candidates selected by a majority of the committee members.
46 47 48	(<u>C</u> [Ð	())Not later than the <u>30[15]</u> th day after the council receives the nominating committee's recommendation, the council shall select a city auditor from the recommended candidates.
49 50	(<u>D[</u> E])If the city auditor's position is vacated, the auditor's first assistant shall serve as acting city auditor during the vacancy.
51	PART 4.	City Code Section 2-3-5 (Powers and Duties) is amended to read:
52	§ 2-3-5 - PO	OWERS AND DUTIES.
53	(A)	In this section:
54 55 56 57		 ABUSE means the use of a City office, employment, contract, or other position with the City to obtain personal gain or favor <u>for the</u> <u>City official or employee or another person</u> from a citizen or other City employee or vendor.
58		(2) FRAUD includes, but is not limited to:
59 60		(a) the unauthorized use of a City resource for personal gain by deception, including by forgery or by altering a document;
61		(b) the misappropriation of funds, supplies, or other City resources,
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62 63				through methods including, but not limited to theft. embezzlement, or misrepresentation;
64 65			(c)	the intentional improper handling of or reporting of money or a financial transaction;
66 67			(d)	the intentional improper destruction or removal of records or other City resources; or
68			(e)	the use of official City information for personal benefit.
69		(3)	WAS	STE means:
70 71			(a)	the grossly inefficient or uneconomical use of a City asset or resource; or
72 73			(b)	the unnecessary incurring of costs to the City as a result of a grossly inefficient practice, system, or control.
74 75 76		(4)	econ	SONAL BENEFIT means anything reasonably regarded as omic gain or advantage, including benefit to another person in se welfare the beneficiary is interested.
77 78 79	(B)	reduc	ce cost	ditor shall examine City operations to identify an opportunity to s, increase efficiency, quality, and effectiveness, or otherwise anagement of a City function, program, service, or policy.
80 81 82	(C)	comr	nittee a	ditor shall communicate directly with the council audit and the council, attend council audit and finance committee nd regularly meet with council.
83 84 85	(D)	gove	rnment	ditor shall establish audit policies and procedures consistent with t auditing standards established by the Comptroller General of the es, and applicable law and regulation.
86 87	(E)		-	ditor may conduct a performance or financial-related audit, on, and other [audit] work to determine if:
88		(1)	a cur	rent City function, program, service, or policy:
89			(a)	is authorized by the council or other legal authority; and
90			(b)	is conducted to accomplish its intended objective;
91 92		(2)		ction, program, service, or policy is effective in achieving its d or intended result or benefit, including the level of Page 3 of 14

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93			effectiveness;
94 95 96		(3)	an audited function, program, service, or policy effectively, economically, and efficiently acquires, protects, and uses its resources, including personnel, property, and space;
97 98 99		(4)	a function, program, service, or policy complies with a mandate regarding efficiency, economy, effectiveness, or expenditure of public funds adopted by council or other legal authority;
100 101 102		(5)	management for a function, program, service, or policy has adopted an administrative and accounting control system to effectively, economically, and efficiently carry on the function or program; and
103 104 105		(6)	a function, program, service, or policy is providing financial and performance reports that accurately, fully, and fairly disclose all information required by law or other criteria necessary to:
106 107			(a) ascertain the nature and scope of the function, program, service, or policy; and
108 109			(b) establish a proper basis for evaluating the results of the function, program, service, or policy.
110 111 112	(F)	deter	n required or implied by audit objectives, the city auditor shall mine the cause of an inefficient, uneconomical, or ineffective function, ram, service, or policy.
113 114 115 116 117 118	(G)	<u>recor</u> may audit audit	<u>bity manager shall provide an update on the status of all audit</u> <u>nmendations to the city auditor at least twice a year.</u> The city auditor conduct <u>a</u> follow-up review [determined to be necessary by the city or]to verify a report or plan from the city manager in response to an recommendation. [The city auditor shall review a follow-up report or from the city manager in response to an audit recommendation.]
119 120 121	(H)	viola	city auditor determines that a city employee or official may have ted the law, or may be reasonably anticipated to commit a violation, the auditor shall:
122		(1)	consult with and obtain advice from the city attorney;
123 124		(2)	promptly report the suspected violation to the appropriate authority; and
125		(3)	if the suspected violation is criminal, notify the appropriate chief Page 4 of 14

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126		prosecuting authority.
127 128 129 130	(I)	The city auditor may hire a certified or registered public accountant, qualified management consultant, or other professional expert necessary to perform the city auditor's duties, in compliance with the City's procurement requirements.
131 132 133 134	(J)	The city auditor shall manage a reporting system through which a City employee or a member of the public may submit an allegation of wrongdoing. The person making an allegation is not required to provide the person's name. An allegation may include an allegation of:
135		(1) fraud, waste, or abuse;
136		(2) a violation of personnel policy; or
137 138		(3) a violation of law, including a violation of City Code Chapter 2- 7 (<i>Ethics and Financial Disclosure</i>).
139 140 141 142 143 144 145 146	(K)	In response to a subpoena or request for investigative materials from a City board, commission, task force, or similar body, the city auditor shall not disclose any information that qualifies as an audit working paper under the Public Information Act (Chapter 552, Texas Government Code), including information that identifies any informant or witness. [This subsection applies to an allegation of a violation of City Code Chapter 2-7, Article 4 (<i>Code of</i> <i>Ethics</i>) by a member of the city council, a member of a council member's direct staff, or the city manager.
147 148 149		(1) The city auditor shall hire an external party to investigate the allegation if the city auditor finds that an allegation merits an investigation.
150 151 152 153		(2) The city auditor shall submit the results of a substantiated external investigation to the Ethics Review Commission by filing a sworn complaint with the commission under City Code Section 2-7- <u>41</u> (Complaints).
154 155 156 157 158 159 160		(a) Not later than the fifth working day prior to filing the complaint with the Ethics Review Commission, the city auditor shall send a written notice to the person who is the subject of the investigation and to any person mentioned or referenced as being involved in the alleged inappropriate conduct informing the person that the city auditor intends to file a complaint with the commission. Page 5 of 14

161 162	(b) The Ethics Review Commission shall make the final determination on the allegation.]
163 164 165 166 167 168	 (L) [(1)]If the city auditor <u>receives[investigates]</u> an allegation of a violation of City Code Chapter 2-7, Article 4 (<i>Code of Ethics</i>) by a member of the city council or their direct staff; a person appointed by the city council pursuant to the City Charter; or a person appointed by the city council to a City board, task force, or similar body, <u>and finds that the allegation merits an investigation</u> the city auditor shall:
169 170 171	(1) hire an external party to investigate the allegation if the alleged violation is by a member of the city council or their direct staff or a person appointed by the city council pursuant to the City Charter; and
172 173 174	(2) submit the results of a substantiated investigation to the Ethics Review Commission by filing a sworn complaint with the commission under City Code Section 2-7-41 (<i>Complaints</i>).
175 176 177 178 179 180 181	 (a) Not later than the fifth working day prior to filing the complaint with the Ethics Review Commission, the city auditor shall send a written notice to the person who is the subject of the investigation and to any person mentioned or referenced as being involved in the alleged inappropriate conduct informing the person that the city auditor intends to file a complaint with the commission.
182 183	(b) The Ethics Review Commission shall make the final determination on the allegation.
184 185 186 187 188 189 190	(M)[(2)]If the city auditor investigates an allegation of a violation of City Code Chapter 2-7, Article 4 (<i>Code of Ethics</i>) by a City official or employee[,] not listed in Subsection (L[4])[-above], and who is neither a member of the City's classified municipal civil service system nor of a state civil service system, the city auditor shall prepare a draft investigative report of a substantiated investigation. The draft report shall include any information tending to negate guilt or mitigate the seriousness of the offense.
191 192 193 194 195 196 197	(1[a]) The city auditor shall deliver the draft investigative report to the person who is the subject of the investigation and any person mentioned or referenced as being involved in the alleged inappropriate conduct. The person who is the subject of the investigation or a person mentioned or referenced as being involved in the alleged inappropriate conduct may submit to the city auditor a written response to the draft report by the 20th working day after the Page 6 of 14

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198		perso	n receives the report.
199 200 201 202 203 204	(<u>2</u> [ə]	deliv provi any a inves	city auditor shall include any written responses received, and er the draft report to the city manager. The city manager shall de written comment on the draft investigative report, including ction that has occurred in response to findings in the draft tigation report by the 10th working day after the city manager wes the report.
205 206	(<u>3[</u> e])		city auditor shall include any written comment received from the nanager, and finalize the report.
207 208	(<u>4[</u> d]		city auditor shall, pursuant to standard reporting procedures, er the report to city council.
209 210 211	of lay	<i>v</i> or po	nditor may conduct an investigation of an allegation of a violation blicy by a City employee who is a member of the classified ivil service system or of a state civil service system.
212 213 214	(1)	cover	city auditor must conduct an investigation of an employee red by a civil service system in a manner that is consistent with oplicable law and with an applicable labor agreement.
215 216	(2)		following provisions apply to an investigation under this ection:
217 218 219 220		(a)	If the city auditor obtains sufficient evidence to indicate that a violation has occurred, the city auditor shall provide a copy of the results of an investigation under this section to the city manager or other appropriate authority.
221 222 223 224		(b)	The city manager or appropriate authority may conduct a separate investigation. The city manager or appropriate authority has the authority to determine that a violation has occurred and to take appropriate disciplinary actions.
225 226 227 228 229 230		(c)	For each investigation in which the city auditor obtains sufficient evidence that a violation has occurred, the city auditor shall prepare a draft investigative report and deliver the draft report to the person who is the subject of the investigation and a person mentioned or referenced as being involved in the alleged inappropriate conduct.
231		(d)	The person who is the subject of the investigation and a person
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232 233 234 235	mentioned or referenced as being involved in the alleged inappropriate conduct may submit a written response to the draft report by the 20th working day after the date the person receives the report.
236 237 238 239 240	 (e) The city auditor shall deliver a copy of the final report, including a response submitted, to the appropriate authority, the person who is the subject of the investigation, a person mentioned or referenced as being involved in the alleged inappropriate conduct, the council, and the city manager.
241 242 243	 (f) The city auditor shall retain a copy of the report in the city auditor's office for the applicable retention period under the City's records management program.
244 245 246	(O[N]) A person who is the subject of an investigation by the city auditor may bring a representative or advisor of the person's choice to an interview with the city auditor.
247 248 249 250	$(\underline{P}[\Theta])$ The city auditor shall refer an allegation enumerated in this subsection to the city manager. The city manager shall design a process to inform the city auditor of the disposition of the referred allegations for recordkeeping purposes. The allegations covered by this subsection are those related to:
251	(1) a personnel issue;
252	(2) an operational issue;
253	(3) a de minimis fraud, waste, or abuse violation;
254	(4) a public safety issue that is not related to fraud, waste, or abuse;
255 256	(5) an issue that the city auditor is not authorized to investigate and that is not within the jurisdiction of the Ethics Review Commission; and
257 258 259 260 261	 a secondary employment matter that the city auditor determines does not interfere with or impede the job performance or productivity of a City official or employee; does not interfere with or impede the City's conduct of official business; and is too small, minor, or insignificant to have an economic impact on City operations.
262 263	(Q[P])City officials and employees [and officials-]shall cooperate with city auditor audits, investigations, and any other work specified in this section.
264	(R) The city auditor shall distribute the results of an audit in accordance with Page 8 of 14

265		City Code Section 2-3-8 (Report Preparation and Release).
266 267 268 269	(<u>S</u> [Q]])The city manager shall produce a report on the status of investigations [regarding fraud, waste, and abuse]conducted by the city manager at least <u>once per</u> [twice a] year to the <u>c</u> [C]ouncil <u>a</u> [A]udit and <u>f</u> [F]inance <u>c</u> [C]ommittee.
270 271	PART 5. to read:	City Code Section 2-3-7 (Annual Audit Plan and Special Audits) is amended
272	§ 2-3-7 - Al	NNUAL AUDIT PLAN[AND SPECIAL AUDITS].
273 274 275	(A)	[Not later than the 30th day before the beginning of a calendar year, the] <u>The</u> city auditor shall submit an annual audit plan to the council for review and comment through the council audit and finance committee.
276 277	(B)	An annual audit plan under this section shall identify the scope of each audit the city auditor intends to conduct, including:
278 279		 the department, organization, service, program, function, <u>or[and]</u> policy to be audited; and
280		(2) each potential audit objective to be addressed.
281 282 283 284 285	(C)	If the city auditor notifies the council audit and finance committee and obtains comments from the committee, an annual audit plan may be amended by the city auditor. The city auditor may request an amendment independently, or at the request of the council audit and finance committee or the city manager.
286 287	(D)	The city auditor may initiate, conduct, or expand the scope of an audit or investigation if the city auditor determines that:
288 289		 fraud, waste, or abuse, as defined in Section 2-3-5 (Powers and Duties) may have occurred or is occurring; or
290		(2) illegality may have occurred or is occurring; or
291 292		(3) an audit finding requires expansion of the scope of an audit or investigation in progress.
293 294	(E)	The city auditor shall distribute the results of a special audit in accordance with Section 2-3-8 (<i>Report Preparation and Release</i>).

295 296	PART 6. read:	City Code Section 2-3-8 (Report Preparation and Release) is amended to
297	§ 2-3-8 - R	REPORT PREPARATION AND RELEASE.
298 299	(A)	The city auditor shall prepare a draft audit report for each audit and deliver the report to the city manager.
300 301 302 303	(B)	The city manager shall send the city auditor written comment on the reported audit findings and a written response to each recommendation on or before a date agreed to by the city manager and the city auditor. The city manager's response shall:
304 305		(1) state whether the city manager agrees or disagrees with each recommendation;
806		(2) include the reason for a disagreement; and
07 08		(3) describe the action <u>and timeframe</u> , if any, that will occur in response to a recommendation.
)9 10	(C)	If the city manager's response is timely delivered to the city auditor, the city auditor shall include a copy of the response in the city auditor's final report.
11 12 13	(D)	The city auditor shall <u>provide[file]</u> a <u>copy of the[final]</u> audit report <u>to the</u> <u>Austin History Center for retention[with the council and the city manager,</u> and retain a copy in the city auditor's office] as a permanent record.
14	<u>(E)</u>	The city auditor shall communicate the final audit report publicly by:
15		(1) posting on a website or via other electronic means;
6		(2) providing a hard copy upon request; and
7		(3) providing a summary to the council audit and finance committee.
8 9 20 21 22	(<u>F</u> [E]])An audit report prepared under this section shall adhere to the reporting standards for financial-related and performance audits prescribed by government audit standards[-] established by the Comptroller General of the United States. Any adjustments to a final report will follow the requirements in those government auditing standards.
23 24 25	(<u>G</u> [F	[])[If appropriate, the] <u>The</u> city auditor may issue other advisory reports to provide information to the city manager and council. Page 10 of 14

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326 327 328	(<u>H</u> [G])The city auditor shall prepare a summary of the reporting program's activities at least twice a year for presentation to the <u>c</u> [C]ouncil <u>a</u> [A]udit and <u>f</u> [F]inance <u>c</u> [C]ommittee.
329	PART 7. City Code Section 2-3-10 (<i>Peer Review</i>) is amended to read:
330	§ 2-3-10 - PEER REVIEW.
331 332 333 334 335 336	(A) The city auditor <u>must obtain an external peer review[is subject to peer review]</u> in accordance with [not less than once every three years]the government auditing standards established by the Comptroller General of the United States.[by a professional, non-partisan, objective person or group, including an auditor or other professional with appropriate government auditing expertise and experience.]
337 338 339	[(B) Peer review shall determine compliance by the city auditor with government auditing standards and the quality of the auditor's audit effort and reporting, including:
340 341	(1) general standards, including staff qualifications, due professional care, and quality assurance;
342 343	(2) fieldwork standards, including planning, supervision, and audit evidence; and
344 345	(3) reporting standards, including report content, presentation, and timeliness.]
346 347 348 349	(B[C]) <u>The city auditor[After the council audit and finance committee has</u> reviewed and approved the written peer review report, the committee] shall provide a copy of the <u>final[written]</u> peer review report to each member of the council <u>and make a copy of the final report publicly available</u> .
350 351	(<u>C[</u> D]) The city auditor shall pay the cost of the peer review[, including reasonable travel and living expenses,] from the city auditor's budget.
352 353	PART 8. City Code Section 2-3-11 (<i>Access to Records and Property</i>) is amended to read:
354	§ 2-3-11 - ACCESS TO RECORDS AND PROPERTY.
355 356 357 358	(A) Each City officer and employee shall provide the city auditor with free and open access to, and furnish copies of, <u>all</u> information in any medium.[, including a record, book, account, internal or external memorandum, tape, report, file, diskette, computer data, money, fund, or other information.] Page 11 of 14

359 **(B)** Each City officer and employee shall provide the city auditor with free and 360 open access to all property, equipment, facilities, and operations for inspection or observation.[by the auditor.] 361 362 PART 9. Subsection (C) of City Code Section 2-7-64 (Disclosure of Conflict of Interest) is amended to read: 363 364 § 2-7-64 - DISCLOSURE OF CONFLICT OF INTEREST. [To comply with this section, a]A City employee shall notify in writing his 365 (\mathbf{C}) 366 supervisor of any substantial interest he may have in a natural person, entity 367 or property which would be affected by an exercise of discretionary authority by the City employee or that he serves as a corporate officer or 368 369 member of the board of directors of a nonprofit entity for which a decision regarding funding by or through the City is being considered, and a 370 supervisor shall reassign the matter. 371 372 **PART 10.** City Code Section 2-7-65 (Substantial Interest of Relative) is amended to add a new Subsection (A), to renumber existing Subsection (A) as Subsection (B) and to 373 374 renumber the remaining subsections accordingly, to read: 375 § 2-7-65 - SUBSTANTIAL INTEREST OF RELATIVE. 376 For purposes of this section, SPOUSE of a City official or employee (A) 377 includes a domestic partner, which means an individual who lives in the 378 same household and shares common resources of life in a close, personal, 379 intimate relationship with the City official or employee if under Texas law 380 the individual would not be prevented from marrying the City official or 381 employee on account of age, consanguinity, or prior undissolved marriage to another. A domestic partner may be of the same, or opposite, gender as the 382 383 City official or employee. 384 (B[A])A substantial interest of a spouse of a City official or employee shall 385 be deemed to apply to that official or employee for the purposes of 386 Sections 2-7-63 (Prohibition on Conflict of Interest) and 2-7-64 (Disclosure of Conflict of Interest) concerning disclosure and recusal or reassignment. 387 388 (C[B])If the spouse of a City official or employee does business through a 389 partnership or other entity, the substantial interests of that partnership or 390 entity shall not be deemed under Section 2-7-61 (Conducting Business 391 Through Partnerships, Professional Corporations, and Other Entities) to 392 apply to the City official or employee. Page 12 of 14

393 394 395 396 397	(<u>D</u> [€	decis empl This	A City official or a City employee may not participate in a vote or sion affecting a substantial interest of a person to whom the official or oyee is related in the first or second degree of consanguinity or affinity. subsection does not apply to a substantial interest of a relative based on elative's employment by a governmental body.
398 399	(<u>E</u> [D]		For the purposes of Subsection ($\underline{D}[\mathbf{C}]$): A relative other than a spouse substantial interest if:
400 401 402		(1)	the person owns 10 percent or more of the voting stock or shares of the entity or owns either 10 percent or more or \$15,000 or more of the fair market value of the entity; or
403 404		(2)	funds received by the person from the entity exceed 10 percent of the person's gross income for the previous year; or
405 406 407		(3)	the person has a substantial interest in real property if the interest is an equitable or legal ownership in real property with a fair market value of \$2,500 or more.
408 409	PART 11. is amended	•	Code Section 25-9-286 (Auditor Review; Release of Official Statement) d:
410	§ 25-9-286	- AUI	DITOR REVIEW; RELEASE OF OFFICIAL STATEMENT.
411 412 413	(A)	preli	ndependent certified public[The city] auditor shall review the minary and final official statements of the water district that include the s financial statements and audited opinion.
414 415 416	(B)	revie	the <u>independent certified public</u> [city] auditor completes the required w, an official statement described in Subsection (A) may not be osed to a person, other than:
417		(1)	an employee of the City; or
418 419		(2)	a consultant who is assisting the water district to structure the issuance of a water district bond.
420	PART 12 .	This	Ordinance takes effect on, 2024.
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	APPROVED		
	, 2024	§ § 	
	,	0	Kirk Watson Mayor
APPROVED:		ATTEST:	
	Anne L. Morgan City Attorney		Myrna Rios City Clerk