#### ZONING CHANGE REVIEW SHEET

CASE: C14-2023-0129 (Pinnacle Plaza) DISTRICT: 1

ADDRESS: 1617 and 1617 1/2 North IH-35 Service Road Northbound and 1002 East 16th

Street

ZONING FROM: CH-V-CO-NP TO: CH-PDA-NP

SITE AREA: approximately 3.27 acres (approximately 142,441 square feet)

PROPERTY OWNER: Pinnacle UT, LP (Barry Lall)

AGENT: Alice Glasco Consulting (Alice Glasco)

CASE MANAGER: Jonathan Tomko (512) 974-1057, jonathan.tomko@austintexas.gov

# STAFF RECOMMEDATION:

Staff recommends granting commercial highway-planned development area combining district-neighborhood plan (CH-PDA-NP) combining district zoning. See the *basis of recommendation* section below for more information. The development standards and amendments to the conditional overlay can be found in the *case manager comments* section below.

# PLANNING COMMISSION ACTION / RECOMMENDATION:

February 27, 2024: Neighborhood postponement requested to March 12, 2024. March 12, 2024: Case is scheduled to be heard by Planning Commission.

# CITY COUNCIL ACTION:

TBD

ORDINANCE NUMBER: N/A

ISSUES: N/A

## CASE MANAGER COMMENTS:

The subject tract is located at the southeast corner of the intersection of North IH-35 Service Road Northbound and East Martin Luther King Jr. Boulevard. It currently is home to a six-story Doubletree hotel with 149 rooms, a 3,000 square foot building used as meeting space, all built around 1997, and approximately 65,000 square feet of paved parking. To the east, is Oakwood Cemetery, approximately 40 acres dating back to the mid-1850s. To the south, is a small warehouse/manufacturing shed built in approximately 1915 for headstone manufacture/storage, a small apartment with approximately seven units built in approximately 1980, and a single-family home built in approximately 1905. To the west, is the Frank C. Erwin Special Events Center, the Arno Nowotny Building (constructed in 1857, it is one of the earliest buildings on the University of Texas campus), and surface parking. To the north, approximately 1,400 to 1,600 feet (across I-35) is the Moody Center, a multi-purpose area on the University of Texas campus that seats approximately 15,000 people, and other mechanical facilities servicing the University of Texas.

Remove the following conditions from Ordinance # 951214-F 1:

- General Retail Services (convenience) remove from CO.
- Cocktail lounge remove from CO (will remain as a conditional use per code).
- No structure of any kind shall be built to a height greater than 60 feet remove from CO.
- Development of Tract 1 shall be restricted to a maximum building coverage of 75% remove from CO.
- Development of Tract I shall be restricted to a maximum floor to area ratio of 1 to 1– remove from CO.
- As to Tract 1, except for improvements relating to the construction of the emergency driveway approach as set forth in this ordinance, owner shall construct and maintain an undisturbed vegetative buffer 5 feet wide along the southern property line of the Property, being adjacent to East 16th Street remove from CO.
- Residential development of the Property shall not exceed a density of 170 units per acreremove from CO.

The proposed PDA standards for the subject property would be as follows:

a. Except as provided below, all permitted and conditional uses under CH zoning are permitted and conditional uses for the subject property.

The following uses shall be prohibited on the Property:

- Agricultural sales and services
- Automotive rentals
- Automotive repair services
- Automotive sales
- Automotive washing (of any type)
- Bail bonds
- Campground
- Commercial blood plasma center
- Commercial off-street parking
- Communication services
- Construction sales and services
- Convenience storage
- Custom manufacturing
- Drop-off recycling collection facility
- Electronic prototype assembly
- Equipment repair services
- Equipment sales
- Exterminating services
- Funeral services

- Hospital services (general)
- Kennels
- Laundry services
- Limited warehousing and distribution
- Liquor sales
- Local utility services
- Maintenance and service facilities
- Off-site accessory parking
- Pawn shop
- Pedicab storage and dispatch
- Pet services
- Restaurant (drive-in, fast food)
- Restaurant (limited)
- Safety services
- Scrap and salvage
- Scrap and sarvag
- Service station
- Transportation terminal
- Vehicle storage

The following site development standards shall apply to the property:

- The maximum floor-to-area ratio is 8 to 1
- The maximum height is 280 feet
- The minimum front yard setback is 0 feet
- The minimum street side yard setback is 0 feet
- The minimum interior side yard setback is 0 feet
- The minimum rear yard setback is 0 feet
- The maximum building coverage is 95%
- The maximum impervious cover is 95

### BASIS OF RECOMMENDATION:

# Zoning should not constitute a grant of special privilege to an individual owner; Granting of the request should result in an equal treatment of similarly situated properties.

The subject tract is at the intersection of an ASMP level 4 (North IH-35 Service Road Northbound) and level 3 roadway, which is also an Imagine Austin Corridor (East Martin Luther King Jr. Boulevard) and adjacent to a level 5 roadway (IH-35). The subject tract is also adjacent to the Downtown Imagine Austin Activity Center. Many other properties along the I-35 corridor have been granted and developed to much greater entitlements. Granting the subject tract, this rezoning would result in equal treatment of similarly situated properties.

# The rezoning should be consistent with the policies and principles adopted by the City Council or Planning Commission.

The Austin City Council adopted the Austin Strategic Housing Blueprint in 2017. It contains a goal to, "create at least 75% of new housing units [over the next 10 years] within ½ mile of Imagine Austin Centers and Corridors." Granting this rezoning request would provide the ability to construct additional housing supply adjacent to both an Imagine Austin Center (Downtown) and an Imagine Austin Corridor (East Martin Luther King, Jr. Boulevard). Thus, this rezoning is consistent with this adopted goal.

# The proposed zoning should be consistent with the purpose statement of the district sought.

Per Code, "Commercial highway services (CH) district is the designation for a use that has operating and traffic generation characteristics that require that the use be located at the intersection of state-maintained highways other than scenic arterial roadways. A CH district designation may be applied to a single major mixed-use development of a service nature that includes any combination of office, retail, commercial, and residential uses. A CH district may include a high-density residential use. Site development regulations and performance standards applicable to a CH district are designed to ensure adequate access to and from all uses."

### EXISTING ZONING AND LAND USES:

	ZONING	LAND USES		
Site	CH-V-CO-NP	The Doubletree hotel with 149 rooms, a 3,000 square foot building used as meeting space, all but		
		around 1997, and approximately 65,000 square feet of paved parking.		
North	MF-3 and M-4 (approximately 1,400 to 1,600 ft north of the subject tract due to IH-35)	The Moody Center, a multi-purpose area on the University of Texas campus that seats approximately 15,000 people, other mechanical facilities servicing the University of Texas.		
South	SF-3-NP; LR-H-MU-NP; LR-MU-NP	A small warehouse/manufacturing shed built in approximately 1915 for headstone manufacture/storage, a small apartment with approximately seven units built in approximately 1980, and a single-family home built in approximately 1905.		

East	P-H-NP	Oakwood Cemetery, approximately 40 acres dating		
		back to the mid-1850s.		
West	MF-4 and UNZ	Frank C. Erwin Special Events Center, the Arno		
		Nowotny Building (constructed in 1857, it is one of		
		the earliest buildings on the University of Texas		
		campus), and surface parking.		

<u>NEIGHBORHOOD PLANNING AREA</u>: Central East Austin (OCEAN) Neighborhood Planning Area

WATERSHED: Waller Creek Watershed

SCHOOLS: A.I.S.D.

Campbell Elementary School Kealing Middle School McCallum High School

# **COMMUNITY REGISTRY LIST:**

Austin Independent School District, Austin Lost and Found Pets, Austin Neighborhoods Council, Del Valle Community Coalition, East Austin Conservancy, Friends of Austin Neighborhoods, Homeless Neighborhood Association, Neighborhood Empowerment Foundation, Neighbors United for Progress, Organization of Central East Austin Neighborhoods, Preservation Austin, SELTexas, Sierra Club, Austin Regional Group, Swede Hill Neighborhood Association

# AREA CASE HISTORIES:

Number	Request	Commission	City Council	
C14-2022-0205	The Applicant is	03.14.2023: Motion	06.08.2023: Motion	
(Denny's Condos)	proposing to rezone	by Commissioner	for CH-PDA-NP	
	approximately 1.28	Azhar, seconded	combining district	
	acres from CH-CO-	Commissioner	zoning, as amended	
	NP to CH-PDA-NP,	Hempel LI-PDA-	was approved with	
	as amended.	NP, with conditions.	amendment on a 9-0	
		Cox nay. Schneider	vote. Council	
		abstained. Vote: 7-1.	Member Ryan Alter	
			recused. Council	
			Member Pool was	
			absent.	
C14-2008-0166	The applicant is	08.26.2008: Motion	11.06.2008: Motion	
(Petty Zoning)	requesting to rezone	to deny the	to deny was	
	the property from	applicant's request	approved on Council	
	SF-3 to GR-MU-	for mixed use land	Member	
	CO-NP.	use and GR-MU-	Leffingwell's	
		CO-NP zoning	motion, Council	
		approved by	Member Morrison's	
		Commissioner	second (6-0),	

		Mandy Dealey's motion,	Council Member Martinez was off the dais.
		Commissioner Jay Reddy second (7-0).	uais.
C814-2020-0132 (Central Health PUD)	At the direction of City Council, City staff has initiated PUD zoning for approximately 14.343 acres.	05.11.2021: Approved PUD zoning as staff recommended with additional conditions. Commissioner Shieh, seconded by Commissioner Mushtaler (10-0); Commissioner Azhar and Commissioner Connolly abstained, Commissioner Shaw absent.	06.10.2021: PUD district zoning was approved, with an amendment to the environmental section, on Council Member Ellis' motion, Mayor Pro Tem Harper-Madison's second on an 11-0 vote.

# **RELATED CASES**:

None

# ADDITIONAL STAFF COMMENTS: Comprehensive Planning

**Project Name and Proposed Use:** 1617 N IH 35 SERVICE RD NB. C14-2023-0129. Project: Pinnacle Plaza. 3.269 acres from CH-V-CO-NP to CH-PDA-NP. FLUM: Mixed Use. Central East Austin NP. Existing: 149 room hotel and 3,000 sq ft. meeting center. Proposed: 149 room hotel and 300 unit apartment building. Revise conditional overlays on property. Oct 27, 2023

Yes	Imagine Austin Decision Guidelines					
	Complete Community Measures *					
Y	Imagine Austin Growth Concept Map: Located within or adjacent to an Imagine Austin Activity Center,					
	Imagine Austin Activity Corridor, or Imagine Austin Job Center as identified the Growth Concept Map.					
	Names of Activity Centers/Activity Corridors/Job Centers *: Along Martin Luther King Jr Activity					
	Corridor; Across IH-35 from Downtown Regional Center					
Y	Mobility and Public Transit *: Located within 0.25 miles of public transit stop and/or light rail station.					
Y	Mobility and Bike/Ped Access *: Adjoins a public sidewalk, shared path, and/or bike lane.					
Y	Connectivity, Good and Services, Employment *: Provides or is located within 0.50 miles to goods and					
	services, and/or employment center.					
	Connectivity and Food Access *: Provides or is located within 0.50 miles of a grocery store/farmers market.					
Y	Connectivity and Education *: Located within 0.50 miles from a public school or university.					
Y	Connectivity and Healthy Living *: Provides or is located within 0.50 miles from a recreation area, park or					
	walking trail.					
Y	Connectivity and Health *: Provides or is located within 0.50 miles of health facility (ex: hospital, urgent					
	care, doctor's office, drugstore clinic, and/or specialized outpatient care.)					
Y	Housing Choice *: Expands the number of units and housing choice that suits a variety of household sizes,					
	incomes, and lifestyle needs of a diverse population (ex: apartments, triplex, granny flat, live/work units,					
	cottage homes, and townhomes) in support of Imagine Austin and the Strategic Housing Blueprint.					
	Housing Affordability *: Provides a minimum of 10% of units for workforce housing (80% MFI or less)					
	and/or fee in lieu for affordable housing.					
Y	Mixed use *: Provides a mix of residential and non-industrial uses.					
Y	Culture and Creative Economy *: Provides or is located within 0.50 miles of a cultural resource (ex: library,					
_	theater, museum, cultural center).					
	Culture and Historic Preservation: Preserves or enhances a historically and/or culturally significant site.					
	Creative Economy: Expands Austin's creative economy (ex: live music venue, art studio, film, digital,					
	theater.)					
	Workforce Development, the Economy and Education: Expands the economic base by creating permanent					
	jobs, especially in industries that are currently not represented in a particular area or that promotes a new					
	technology, and/or promotes educational opportunities and workforce development training.  Industrial Land: Preserves or enhances industrial land.					
Y	Not located over Edwards Aquifer Contributing Zone or Edwards Aquifer Recharge Zone					
11	Number of "Yes's"					

# Environmental

- 1. The site is not located over the Edwards Aquifer Recharge Zone. The site is located in the Waller Creek Watershed of the Colorado River Basin, which is classified as an Urban Watershed by Chapter 25-8 of the City's Land Development Code. It is in the Desired Development Zone.
- 2. Zoning district impervious cover limits apply in the Urban Watershed classification.
- 3. According to floodplain maps there is no floodplain within or adjacent to the project location.
- 4. Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.
- 5. At this time, site specific information is unavailable regarding vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

- 6. This site is required to provide on-site water quality controls (or payment in lieu of) for all development and/or redevelopment when 8,000 s.f. cumulative is exceeded, and on site control for the two-year storm.
- 7. At this time, no information has been provided as to whether this property has any preexisting approvals that preempt current water quality or Code requirements.

#### Fire

No comments on rezoning.

# PARD – Planning & Design Review

PR1: Parkland dedication will be required for the new applicable uses proposed by this development, multifamily with CH-PDA zoning, at the time of subdivision or site plan, per City Code § 25-1-601. Whether the requirement shall be met with fees in-lieu or dedicated land will be determined using the criteria in City Code Title 25, Article 14, as amended. Should fees in-lieu be required, those fees shall be used toward park investments in the form of land acquisition and/or park amenities within the surrounding area, per the Parkland Dedication Operating Procedures § 14.3.11 and City Code § 25-1-607 (B)(1) & (2).

If the applicant wishes to discuss parkland dedication requirements in advance of site plan or subdivision applications, please contact this reviewer: thomas.rowlinson@austintexas.gov. At the applicant's request, PARD can provide an early determination of whether fees in-lieu of land will be allowed.

### Site Plan

- SP 1. Site plans will be required for any new development other than single-family, two-family or duplex residential.
- SP 2. Any new development is subject to Subchapter E. Design Standards and Mixed Use. Additional comments will be made when the site plan is submitted.
- SP 3. Generally, any development which occurs in an SF-6 or less restrictive zoning district which is located 540 ft. or less from property in an SF-5 or more restrictive zoning district will be subject to compatibility development regulations, per § 25-2-1051. However, this site is along IH 35, which is considered a "Larger Corridor" per Ordinance No. 20221201-056, and thus, is subject to less restrictive compatibility standards for residential or mixed-use properties. See https://publicinput.com/CompatibilityCorridorsFAQ for more information.
- SP 4. This tract is already devdeveloped,d the proposed zoning change is a footprint within the existing development. The applicant is responsible for requesting relocation and demolition permits once the site plan is approved. The City Historic Preservation Officer will review all proposed building demolitions and relocations prior to site plan approval. If a building meets city historic criteria, the Historic Landmark Commission may initiate a historic zoning case on the property.
- SP 5. A portion of the Oakwood Cemetery Capitol View Corridor crosses the subject tract. An application for a Capitol View Corridor Height Determination may be required.

# <u>Transportation and Public Works Department – Engineering Review</u>

ATD 1. Assessment of required transportation mitigation, including the potential dedication of right of way and easements and participation in roadway and other multi-modal improvements, will occur at the time of site plan application. The traffic impact analysis for this site is not required, the traffic generated by the proposal does not exceed the thresholds established in the City of Austin Land Development Code. [LDC 25-6-113].

ATD 2. E 16TH ST has sufficient right of way to comply with the Austin Strategic Mobility Plan (ASMP). [LDC 25-6-51 and 25-6-55].

ATD 3. Coordinate with TxDOT if additional right of way is required for N IH 35 SVRD NB.

ATD 4. ATD has no recommendation regarding the proposed driveway access restriction at this time (proposed ORDINANCE NO. 95 1214-F PART II section 6 amendment). Site access will be considered during the Site Plan review.

# **EXISTING STREET CHARACTERISTICS:**

Name	ASMP Classification	ASMP Required ROW	Existing ROW	Existing Pavement	Sidewalks	Bicycle Routes	Capital Metro (within 1/4 mile)
E. 16 <sup>th</sup>	Local	58 feet	60 feet	33 feet	Existing	No	Yes
Street	Mobility –				5 feet		
	Level 1				sidewalks		
N IH-35	Regional	TxDOT	TxDOT	45 feet	Existing	Shared	Yes
Service	Mobility –				5 feet	lane	
Road NB	Level 4				sidewalks	(on-	
(TxDOT)						street)	

<u>TIA</u>: A traffic impact analysis is NOT required. The traffic generated by the proposal does not exceed the threshold established in the City of Austin Land Development Code.

# **Austin Water Utility**

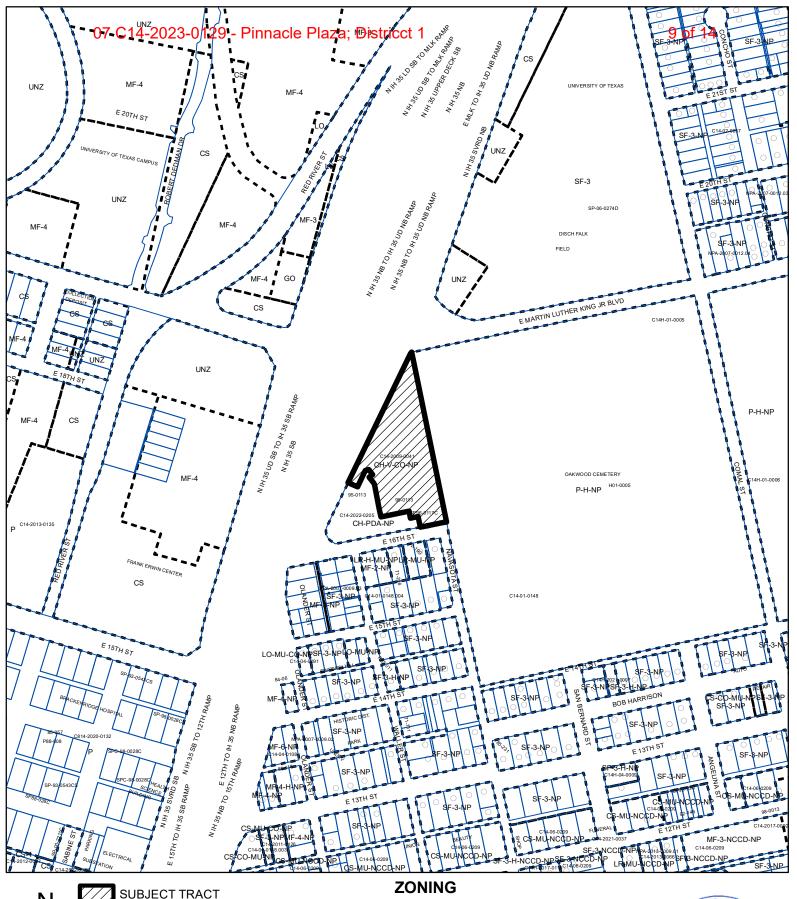
AW1. No comments on zoning change.

FYI: The landowner intends to serve the site with existing City of Austin water utilities.

Based on current public infrastructure configurations, it appears that service extension requests (SER) will be required to provide service to this lot. For more information pertaining to the Service Extension Request process and submittal requirements contact the Austin Water SER team at ser@austintexas.gov.

### INDEX OF EXHIBITS AND ATTACHMENTS TO FOLLOW:

- A. Zoning Map
- B. Aerial Map
- C. Applicant's Summary Letter
- D. Correspondence from Interested Parties







PENDING CASE

ZONING CASE#: C14-2023-0129



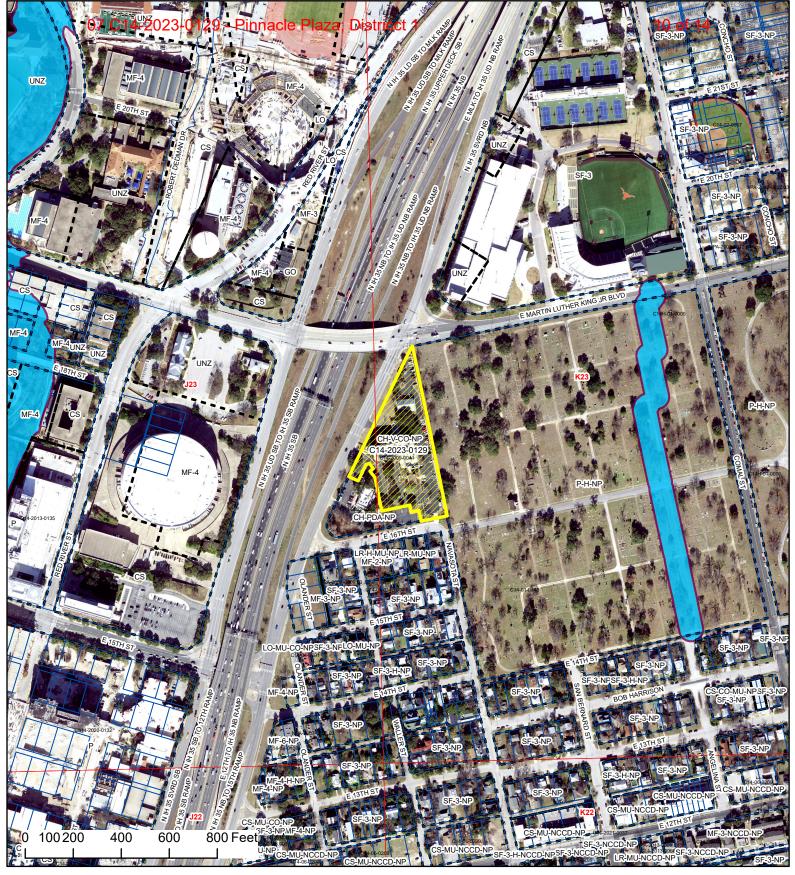
This product is for informational purposes and may not have been prepared for or be suitable for legal, engineering, or surveying purposes. It does not represent an on-the-ground survey and represents only the approximate relative location of property boundaries.



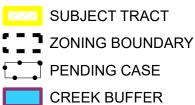
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Created: 10/31/2023







# Pinnacle Plaza

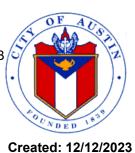
ZONING CASE#: C14-2023-0129

LOCATION: 1617, 1617 1/2 N IH 35 Svrd NB

SUBJECT AREA: 3.269 Acres

GRID: K23

MANAGER: Jonathan Tomko



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# ALICE GLASCO CONSULTING

October 23, 2023

Lauren Middleton-Pratt, Director Planning Department 1000 E. 11<sup>th</sup> Street, Suite 200 Austin, Texas 78702

RE: Pinnacle Plaza 269 - 1617 N. IH 35 SVRD NB

Dear Ms. Middleton-Pratt:

As the agent representing the property owner, I am submitting a zoning application to change the zoning from CH-V-CO-NP to CH-PDA-NP.

# **Background:**

The subject site is currently developed with two structures - a hotel with 149 rooms and a 3,000 square foot building used as meeting space. The vision for the site is to have a phased development that includes leaving the current hotel in place for several years and building multifamily housing on the northern portion of the site in the first phase of the development.

In 1995, the property - (Tract 1) - was rezoned to CH-CO, under case number C14-95-0113 (Ordinance # 951214-F). Additionally, in 2009, the property was rezoned to CH-V-CO-NP under ordinance number: 20090924-092 – to add vertical mixed use combining district.

# Remove the following conditions from Ordinance # 951214-F

- 1. General Retail Services (convenience) remove from CO
- 2. Cocktail lounge remove from CO (will remain as a conditional use per code)
- 3. No structure of any kind shall be built to a height greater than 60 feet **remove** from CO.
- **4.** Development of Tract 1 shall be restricted to a maximum building coverage of 75%— **remove from CO.**

- 5. Development of Tract I shall be restricted to a maximum floor to area ratio of 1 to 1- remove from CO.
- **6.** As to Tract 1, except for improvements relating to the construction of the emergency driveway approach as set forth in this ordinance, owner shall construct and maintain an undisturbed vegetative buffer 5 feet wide along the southern property line of the Property, being adjacent to the East 16th Street – **remove** from CO
- 7. Residential development of the Property shall not exceed a density of 170 units per acre - remove from CO.

# The proposed PDA standards for the subject property would be as follows

a. Except as provided below, all permitted and conditional uses under CH zoning are permitted and conditional uses for the subject property.

# The following uses shall be prohibited on the Property:

- 1. Agricultural sales and services
- 2. Automotive rentals
- 3. Automotive repair services
- 4. Automotive sales
- 5. Automotive washing (of any type)
- 6. Bail bonds
- 7. Campground
- 8. Commercial blood plasma center9. Commercial off-street parking
- 10. Communication services
- 11. Construction sales and services
- 12. Convenience storage
- 13. Custom manufacturing
- 14. Drop-off recycling collection facility
- 15. Electronic prototype assembly
- 16. Equipment repair services
- 17. Equipment sales
- 18. Exterminating services
- 19. Funeral services
- 20. Hospital services (general)
- 21. Kennels
- 22. Laundry services
- 23. Limited warehousing and distribution
- 24. Liquor sales
- 25. Local utility services
- 26. Maintenance and service facilities
- 27. Off-site accessory parking
- 28. Pawn shop

- 29. Pedicab storage and dispatch
- 30. Pet services
- 31. Restaurant (drive-in, fast food)
- 32. Restaurant (limited)
- 33. Safety services
- 34. Scrap and salvage
- 35. Service station
- 36. Transportation terminal
- 37. Vehicle storage

# The following site development standards shall apply to the property:

- 1. The maximum floor-to-area ratio is 8 to1
- 2. The maximum height is 280 feet
- 3. The minimum front yard setback is 0 feet
- 4. The minimum street side yard setback is 0 feet
- 5. The minimum interior side yard setback is 0 feet
- 6. The minimum rear yard setback is 0 feet
- 7. The maximum building coverage is 95%
- 8. The maximum impervious cover is 95%

Sincerely,

Alice Glasco

Alice Glasco, President AG Consulting

Cc: Barry Lall, Pinnacle Holdings Inc.

#### PUBLIC HEARING INFORMATION

This zoning/rezoning request will be reviewed and acted upon at two public hearings: before the Land Use Commission and the City Council. Although applicants and/or their agent(s) are expected to participate in a public hearing, you are not required to participate. This meeting will be conducted both online and in-person at which you will have the opportunity to speak FOR or AGAINST the proposed development or change. Contact the case manager for further information on how to participate in the public hearings. You may also contact a neighborhood or environmental organization that has expressed an interest in an application affecting your neighborhood.

Staff is conducting a pilot program to receive case-related comments online which can be accessed through this link or QR code: https://bit.ly/ATXZoningComment.



During its public hearing, the board or commission may postpone or continue an application's hearing to a later date or may evaluate the City staff's recommendation and public input forwarding its own recommendation to the City Council. If the board or commission announces a specific date and time for a postponement or continuation that is not later than 60 days from the announcement, no further notice is required.

During its public hearing, the City Council may grant or deny a zoning request or rezone the land to a less intensive zoning than requested but in no case will it grant a more intensive zoning.

However, in order to allow for mixed use development, the Council may add the MIXED USE (MU) COMBINING DISTRICT to certain commercial districts. The MU Combining District simply allows residential uses in addition to those uses already allowed in the seven commercial zoning districts. As a result, the MU Combining District allows the combination of office, retail, commercial, and residential uses within a single development.

'or additional information on the City of Austin's land development rocess, visit our website: <a href="https://www.austintexas.gov/planning">www.austintexas.gov/planning</a>.

Written comments must be submitted to the board or commission (or the contact person listed on the notice) before the public hearing. Your comments should include the board or commission's name, the scheduled date of the public hearing, and the Case Number and the contact person listed on the notice. Correspondence and information submitted to the City of Austin are subject to the Texas Public Information Act (Chapter 552) and will be published online.

Case Number: C14-2023-0129

Contact: Jonathan Tomko, 512-974-1057

Public Hearing: February 27, 2024, Planning Commission

PHILIP STERZING

Your Name (please print)

Mam in favor
☐ I object

1009 E. 164 ST. Apr. house

Your address(es) affected by this application

2-18-24

Dat

Daytime Telephone: 512-934-7911

Comments: 1 arm strongly in favor of

These changes, I worked in city planning in Austin and in Houston for over 7 years. I believe in a

with the current zoning in Austin

If you use this form to comment, it may be returned to:

City of Austin - Planning Department

Jonathan Tomko

P. O. Box 1088

Austin, TX 78767-8810

Or email to:

jonathan.tomko@austintexas.gov