#### **ZONING CHANGE REVIEW SHEET**

<u>CASE</u>: C14-2023-0150 (Kramer NBG Rezoning) <u>DISTRICT</u>: 4

ADDRESS: 2111 & 2115 Kramer Lane; 2106 1/2 Donley Drive

ZONING FROM: NBG-NMU-NP TO: NBG-TOD(Gateway Zone)-NP

SITE AREA: 4.448 acres

PROPERTY OWNER: BW 2115 Kramer LLC

AGENT: Armbrust & Brown PLLC (Richard T. Suttle Jr.)

CASE MANAGER: Sherri Sirwaitis (512-974-3057, sherri.sirwaitis@austintexas.gov)

#### STAFF RECOMMENDATION:

Staff recommends NBG-TOD(Gateway)-NP, North Burnet/Gateway-Transit Oriented Development-Gateway Zone-Neighborhood Plan, district zoning.

### PLANNING COMMISSION ACTION / RECOMMENDATION:

February 13, 2024: Approved staff's recommendation of NBG-TOD(Gateway)-NP zoning by consent (12-0); A. Azhar-1st, F. Maxwell.

CITY COUNCIL ACTION:

**ORDINANCE NUMBER:** 

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ISSUES: N/A

#### CASE MANAGER COMMENTS:

The property in question consists of two lots making up 4.45 acres that are currently developed with a one-story office structure. The property is within the North Burnet Gateway Neighborhood Planning area and is zoned NBG-NMU-NP, North Burnet Gateway-Neighborhood Mixed Use-Neighborhood Plan Combining District. The site is located between Donely Drive, a level 2/collector roadway, and Kramer Lane, a level 3/arterial roadway, to the east of Missouri Pacific Railroad. There is NBG-WMU-NP zoning to the south across Donely Drive that is developed with an office/warehouse (Metric Center) use. To the north and east there are office/warehouse uses (The Offices at Braker) and a financial services use (GFCU) zoned NBG-NMU-NP. The lot to the west is developed with a one-story office building that is zoned NBG-TOD-NP.

The applicant is requesting to rezone the property from NBG-NP (NMU Subdistrict) to NBG-NP (TOD-Gateway Zone Subdistrict) to allow for the construction of approximately 375 multi-family units (*please see Applicant's Request Letter-Exhibit C*). The TOD subdistrict allows a FAR of 12:1 and a maximum building height of up to 491 feet, with development bonuses (*please see the revised North Burnet Gateway - TOD subdistrict General Site Development Standards-Exhibit D*).

With the development of the Q2 stadium on the former McKalla tract to the west, there has been a transition in the zoning of the properties in this area within the North Burnet Gateway Neighborhood Plan (*please see the Area Case Histories table below*). Gateway zones are connected to the designated Transit Corridors and allow for greater height and density in close proximity to rail stations, such as the proposed McKalla Rail Station. This new rail station is slated to open later this month on February 24, 2024 to coincide with the kick-off of the fourth season for Austin FC and will replace the Kramer Station, which is currently located at the southeast corner of Kramer Lane and Brockton Lane to the northwest.

Therefore, the staff is recommending North Burnet Gateway-Neighborhood Plan (TOD-Gateway Zone Subdistrict) zoning for this property because the proposed zoning will be compatible with the continued redevelopment patterns in this area around Q2 stadium. The NBG-NP (TOD Gateway) subdistrict zoning is appropriate at this location because it is consistent with the NBG-TOD-NP zoning directly to the west. This property will be within walking distance of the proposed Red-Line Trail to the east that will provide pedestrian and bike paths that will connect to the new regional rail station. McKalla Station will feature daily operations including special game day trips as well as a double track design, two passenger platforms and expanded walking and bike paths connecting to the stadium and surrounding neighborhood. Therefore, the staff's recommendation will permit more uses and intensive site development standards to the northeast of Q2 Stadium on Kramer Lane to allow for redevelopment of this property with new commercial and residential uses.

The City Council passed a resolution last May (*please see Resolution No. 20230504-020 - Exhibit F*). This resolution is a direction to the staff that the City Council wants community

benefits for the additional entitlements (i.e.- height and FAR) in the Gateway zones. The proposed modifications to the development bonus provisions and fees for the North Burnet/Gateway Regulating Plan will allow maximum height and FAR to be achieved administratively with sufficient community benefit, and the maximums exceeded with council approval, similar to the Downtown Density Bonus Program, achieving greater community benefits such as housing and transit- and mobility-related improvements. The Urban Design division is currently working on creating these Tier 2 conditions for the North Burnet/Gateway Regulating Plan and these changes/amendments to the NBG will be presented to the City Council this spring in March of 2024.

The applicant agrees with the staff's recommendation.

#### BASIS OF RECOMMENDATION:

1. The proposed zoning should be consistent with the purpose statement of the district sought.

North Burnet/Gateway district is the designation for an identified area of existing low density, auto oriented commercial, warehouse, and industrial uses that is the subject of an approved master plan for redevelopment of the area into a higher density urban mixed use neighborhood that is more pedestrian friendly and takes advantage of the links to commuter rail transit and the area's key position in the urban core.

Transit-Oriented Development (TOD) is the highest density subdistrict in the North Burnet/Gateway area with the greatest focus on providing active pedestrian oriented uses at the ground level of buildings. Density is enabled to the highest degree in the "TOD-Gateway area" closest to the rail station and to a lesser degree elsewhere.

Within the TOD Subdistrict certain areas are identified as active edges on the NBG Subdistrict Map. An active edge designation imposes additional specific land use and design requirements for development at visible intersections and along key streets that lead to the rail station.

Neighborhood Plan district denotes a tract located within the boundaries of an adopted Neighborhood Plan.

2. The proposed zoning should promote consistency and orderly planning.

The staff recommends the NBG-NP (TOD Gateway Zone) district because it is consistent with the NBG-NP (TOD) subdistrict zoning directly to the west. The subject property is located within the boundaries of a "Regional Center" as designated on the Growth Concept Map in the Imagine Austin Comprehensive Plan.

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#### 3. The proposed zoning should allow for a reasonable use of the property.

The NBG-TOD(Gateway Zone)-NP zoning district would allow for a fair and reasonable use of the site. The proposed TOD(Gateway Zone) subdistrict will allow for high-density residential and commercial uses, which will provide desirable housing opportunities and additional services for the people that work in the surrounding office, commercial and industrial areas. This site is located near major employment, commercial and residential developments such as The Domain, J.J. Pickle Research Campus, IBM-Broadmoor Campus, Charles Schwab complex, etc. and a large outdoor entertainment use (Q2 Stadium). It is within the vicinity of the new McKalla Station adjacent to Q2 Stadium, near Delta Drive, on the MetroRail Red Line approximately 850 feet south of Braker Lane.

This property has access to all modes of transportation within walking distance. The new McKalla Rail Station will be located to the southwest and the associated Redline trail will provide pedestrian and bicycle access north and south. The property under consideration is located within a half mile of the McKalla Station. In Austin, the walkshed for transitoriented development ranges from a quarter mile to a half mile radius.

#### EXISTING ZONING AND LAND USES:

	ZONING	LAND USES
Site	NBG-NP (North	1-Story Offices (Formerly Community Care Health Center,
	Burnet/Gateway-	Online Med Ed, etc.)
	Neighborhood Mixed	
	Use Subdistrict-	
	Neighborhood Plan)	
North	NBG-NP (North	1-Story Office/Warehouses (The Offices at Braker)
	Burnet/Gateway-	
	Neighborhood Mixed	
	Use Subdistrict-	
	Neighborhood Plan)	
South	NBG-NP (North	Office/Warehouse (Metric Center), Surface Parking Area, 3-
	Burnet/Gateway-	Story Office Building (Innovation Park)
	Warehouse-Mixed Use	
	Subdistrict-	
	Neighborhood Plan)	
East	NBG-NP (North	Financial Services (GFCU)
	Burnet/Gateway-	
	Neighborhood Mixed	
	Use Subdistrict-	
	Neighborhood Plan)	
West	NBG-NP (North	1-Story Offices
	Burnet/Gateway-	
	Transit Oriented	
	Development	
	Subdistrict-	
	Neighborhood Plan)	

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### NEIGHBORHOOD PLANNING AREA: North Burnet/Gateway Neighborhood Plan Area

WATERSHED: Little Walnut Creek

SCHOOLS: Austin I.S.D.

Katherine A. Cook Elementary School Padron Elementary School BASIS Austin Burnet Middle School Anderson High School

#### NEIGHBORHOOD ORGANIZATIONS:

Austin Independent School District,
Austin Lost and Found Pets,
Austin Neighborhoods Council,
Friends of Austin Neighborhoods,
Homeless Neighborhood Association,
Neighborhood Empowerment Foundation,
North Burnet/Gateway Neighborhood Plan Staff Liaison,
North Growth Corridor Alliance,
SELTexas,
Shoal Creek Conservancy,
Sierra Club, Austin Regional Group

#### AREA CASE HISTORIES:

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14-2023-0149 (Donely NBG Rezoning: 2101, 2105, 2111 and 2201 Donley	NBG-WMU-NP to NBG-TOD (Gateway Zone)- NP	2/13/24: Pending	
Drive) C14-2023-0040 (10317 - 10423 McKalla Place)	NBG-WMU-NP to NBG-TOD (Gateway Zone)- NP	12/12/23: Approved the staff's recommendation of NBG-TOD (Gateway)-NP zoning by consent (12-0, P. Howardabsent); F. Maxwell-1st, A. Azhar-2nd.	1/18/24: Approved staff's rec. of NBG-TOD (Gateway)-NP zoning by consent (11-0); Z. Qadri-1 <sup>st</sup> , P. Ellis-2 <sup>nd</sup> .
C14-2023-0045 (2404 Rutland Drive)	NBG-WMU-NP to NBG-CMU (Gateway Zone)- NP	9/12/23: Approved the applicant's request for NBG-CMU(Gateway Zone)-NP zoning (9-1-1, J. Mushtaler-No, G. Cox-abstain)	10/19/23: Postponed to November 2, 2023 at the applicant's request by

	1	T	
			consent (10-0, N. Harper-Madison-absent); P. Ellis-1st, L. Pool-2nd.
			11/02/2023: Postponed to November 30, 2023 at the applicant's request by consent (9-0, M. Kelly-off the dais, N. Harper-Madison- absent); Z. Qadri-1st, J. Velasquez-2nd.
			11/30/2023: Approved NBG-CMU(Gateway Zone)-NP zoning by consent on all 3 readings (10-0, R. Alter-off the dais); N. Harper-Madison-1st, P. Ellis-2nd.
C14-2022-0045	NBG-CMU-NP	5/10/22: Approved staff's	6/09/22: Approved NBG-CMU
(10321 and 10401 Burnet Road)	to NBG-CMU	recommendation of NBG-CMU	(Gateway Zone)-NP zoning by
Burnet Road)	(Gateway Zone)-	(Gateway Zone)-NP zoning by consent (13-0);	consent on all 3 readings (11-0); N. Harper-Madison-1st,
	NP	A. Azhar-1st, J. Mushtaler-2nd.	P. Renteria-2nd.
C14-2021-0101	NBG-CMU-NP	8/24/21: Approved staff's	9/30/21: The public hearing was
(Verde Square:	to NBG-CMU	recommendation for NBG-	conducted and a motion to close
10401 1/2, 10431,	(Gateway Zone)- NP	CMU(Gateway)-NP zoning by	the public hearing and approve
10435, 10505, and 10509 Burnet	INF	consent (11-0); C. Hempel-1st, R. Schneider - 2nd.	NBG-CMU-Gateway Zone-NP district zoning ( was approved
Road)		Ta Semicider Zild.	on Council Member Renteria's
,			motion, Council Member Ellis'
			second on an 11-0 vote.
C14-2020-0128	NBG-TOD-NP to	1/26/21: Approved staff's	February 4, 2021: The public
(NBG Austin	P	recommendation of P district zoning (12-0, A. Azhar-1 <sup>st</sup> , P.	hearing was conducted and a
Energy Substation		Seeger-2 <sup>nd</sup> .	motion to close the public hearing and approve
Rezoning: 2412			Ordinance No. 20210204-058
Kramer Lane)			for public (P) district zoning
			was approved on Council
			Member Pool's motion, Council
			Member Tovo's second on an 11-0 vote.
C14-2019-0055	LI-NP, NBG-NP to	5/14/19: To approve the staff's	6/06/19: The public hearing was
(Austin FC:	LI-PDA-NP	recommendation of LI-PDA	conducted and a motion to close
10414 McKalla		zoning, with added condition to	the public hearing and approve
Place and 10617		approve the Transportation	Ordinance 20190606-097 for
½ Burnet Road)		Impact Analysis (TIA) with the	limited industrial services-
		site plan process, if practical (Vote: 11-2, K. McGraw and P.	planned development area- neighborhood plan (LI-PDA-
		Seeger-No); G. Anderson-1 <sup>st</sup> , C.	NP) combining district zoning
		Kenny- 2 <sup>nd</sup> .	was approved on Council

C14-2016-0074 (Element Hotel: 10728 Burnet Road)	MI-PDA to MI-PDA	8/0916: Approved staff's recommendation of MI-PDA zoning on consent (8-0, K. McGraw, S. Oliver, P. Seeger, J. Thompson, T. White-absent); N. Zaragoza-1 <sup>st</sup> , J. Shieh-2 <sup>nd</sup> .	Member Pool's motion, Council Member Flannigan's second on a 10-0 vote. Council Member Harper-Madison was absent.  9/22/16: The public hearing was conducted and a motion to close the public hearing and approve Ordinance No. 20160922-071 for MI-PDA zoning, to change a condition of zoning was approved on consent on Council Member Houston's motion, Council Member Casar's second on a 10-0 vote. Council Member Troxclair was absent.
C14-2014-0062 (The Kenzie: 3201 Esperanza Crossing)	MI-PDA to MI-PDA	5/27/14: Approved staff's recommendation for MI-PDA zoning by consent (8-0, J. Nortey-absent); R. Hattfield-1 <sup>st</sup> , N. Zaragoza-2 <sup>nd</sup> .	6/26/14: Approved MI-PDA zoning, to change a condition of zoning, on consent on all 3 readings (6-0, M. Martinez- off the dais); B. Spelman-1 <sup>st</sup> , S. Cole-2 <sup>nd</sup> .
C14-2013-0130 (Domain Entertainment District: 11824 Burnet Road)	MI-PDA to MI-PDA	11/12/13: Approved staff's recommendation for MI-PDA zoning, with conditions for a limitation of 90,000 square feet of Cocktail Lounge use as permitted with no one user exceeding 13,000 sq. ft. within the designated 43.267acre area (outlined in Exhibit A) located within the Property., by consent (7-0-2, D. Chimenti and A. Hernandez-absent); J. Nortey-1 <sup>st</sup> , B. Roark-2 <sup>nd</sup> .	12/12/13: Approved MI-PDA zoning on consent on all 3 readings (7-0); B. Spelman-1 <sup>st</sup> , S. Cole-2 <sup>nd</sup> .
C14-2012-0002 (The Domain: 10728-11306 and 11500-11900 Burnet Road; 3300 West Braker Lane; 11105 and 11401-11925 Domain Drive, and 2900-3210 Esperanza Crossing)	MI-PDA to MI-PDA: To amend the PDA 1) To allow for a Cocktail Lounge use as a permitted use on a 2,198 sq. ft. parcel and 2) To relocate 1-acre of	5/08/12: Approved MI-PDA zoning by consent (9-0); D. Anderson-1 <sup>st</sup> , S. Kirk-2 <sup>nd</sup> .	6/28/12: Approved MI-PDA zoning to change a condition of zoning on all 3 readings (7-0); C. Riley-1 <sup>st</sup> , S. Cole-2 <sup>nd</sup> .

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im	npervious		
are	rea within a		
nin	ne acre		
pai	ark to a		
nev	ew location		
wit	ithin the		
sar	me park.		
C14-2010-0087 MI	II-PDA to	8/24/10: Approved staff's	8/26/10: The public hearing will
(The Domain MI	II-PDA: To	recommendation of MI-PDA	remain open and the first
Rezoning-Simon: am	nend the Domain	zoning with the condition that	reading of the case was
11701, 11733 zoi	oning ordinance	the applicant agree to a public	approved for MI-PDA zoning
North Mopac to 1	request a change	restrictive covenant to limit one	(7-0); Morrison-1 <sup>st</sup> , Spelman-
Expressway; to	the PDA overlay	acre of land on the Endeavor-	2 <sup>nd</sup> , with the following
	allow 83%	Domain site to zero percent	additional conditions: 1) The
	npervious cover	impervious cover to offset the	applicant is to provide bicycle
U	or the overall site.	increase in impervious cover on	access for a portion of Bicycle
Road; 3409		the Simon-Domain property	Route Segment #905.04 to
Esperanza		(8-1, Chimenti-No), with the	allow for continuity for bicycle
Crossing; 11600		following additional conditions:	traffic to and through the
Century		1) Require the applicant to	Domain development. 2) A
Oaks Terrace)		provide bicycle access for a	public restrictive covenant that
		portion Bicycle Route Segment	will limit one acre of land on
		#905.04 (Please see Public	the Endeavor- Domain site to
		Works Department	zero percent impervious cover
		Memorandum – "Attachment	will be signed and recorded
		B") to allow for continuity for	before the third reading of this
		bicycle traffic to and through the	zoning case.
		Domain development. 2)	10/14/10: Approved MI-PDA
		Require a public restrictive covenant that will limit one acre	zoning on2 <sup>nd</sup> /3 <sup>rd</sup> readings (7-0);
		of land on the Endeavor-	Spelman-1 <sup>st</sup> , Leffingwell-2 <sup>nd</sup> ,
			with the following
		Domain site to zero percent	amendments: 1) Part 3, C, 1 of the ordinance should read: "A
		impervious cover to be signed and recorded before the 3 <sup>rd</sup>	pedestrian/bicycle entrance
		reading of this zoning case at	shall be provided between the
		City Council.	existing pedestrian/bicycle trail
		City Council.	under Mopac Expressway and
			the Simon Project internal drive
			as shown on the attached
			Exhibit B. A minimum 12-foot
			wide paved path shall be
			constructed with an associated
			curb cut connecting to the
			internal drive prior to issuance
			of a certificate of occupancy for
			a building on Lot 5A, Block A,
			the Domain Shopping Center
			Section 3 Subdivision."; 2) Add
			a new paragraph to Part 3,

			Section D to read: "The two
			trees on the property numbered
			5068 and 5081 as shown on
			Exhibit D may not be removed,
			unless the City Arborist
			approved otherwise based on
			the health of the individual
			trees."; 3) The approved
			otherwise based on fourth
			WHERAS of the restrictive
			covenant should read:
			"WHEREAS, the requirements
			of the Land Development Code
			for both the Endeavor Tract and
			the Simon Tract allow for a
			combined maximum of eighty
			percent (80%) net site area
			impervious cover resulting in a
			total allowable impervious
			cover area of 135.36 acres for
			the Endeavor Tract and 40.54
			for the Simon Tract; and".
C14-2010-0015	To rezone the	8/24/10: Approved staff's	10/14/10: Approved MI-PDA
(The Domain	property from MI-	recommendation for MI-PDA	zoning on all 3 readings on
Rezoning-	PDA to MI-PDA to	zoning (8-1, Tovo-No), with an	consent (7-0); Spelman-1 <sup>st</sup> ,
Endeavor: 10712,	amend the Domain	amendment to the Public Works	Cole-2 <sup>nd</sup> , with the following
10728, 10800,	zoning ordinance	Department Memorandum –	conditions: 1) Part 3, C, 1 of the
11000, 11500,	to modify the	"Attachment A" to change the	ordinance should read: "The
11600 Burnet	following	wording in the first line of item	Domain-Endeavor Project shall
Road; 11601	conditions:	#2 from should to shall. The	provide internal bicycle routes
Domain Drive;	1)To provide	Commission also included	for access and continuity to
2900, 3001, 3101	updated bike lanes for the	findings for the justification for	existing or planned bicycle routes as well as multi-use hike
Esperanza Crossing)	development by	the approval of the proposed variance to the "Big Box"	and bike trails as more
Crossing)	routing sharrows	ordinance, LDC Sec. 25-2-813:	
	and hike and bike	l <u>-</u> i	particularly detailed in the attached Exhibit C.", 2) Part 3,
	paths throughout	1) This request is a special circumstance because	C, 4 of the ordinance should
	the site 2) To	the property is located	read: "The sharrows shall be
	request a variance	with a PDA overlay	installed within one year of the
	through the PDA to	district.	effective date of this ordinance
	LDC Sec. 25-2-813	2) This approval is in	for existing roadways and at the
	to allow an	accordance with the	time of construction for future
	administrative	North Burnett/Gateway	roadways."
	approval of one	Neighborhood Plan.	<b>_</b>
	large retail user	3) The approval for this	
	exceeding 100,000	case allows for the	
	square feet to be	inclusion of the	
	constructed on the	recommendations of the	
	portion of the	City of Austin Bicycle	
	Domain property	Program for the	
	that is located	property.	

	north of Esperanza Crossing. Thereby, removing the requirement to secure approval of a Conditional Use Permit for this sole large retail user at this location.		
C14-06-0121	MI-PDA to MI-PDA	2/13/10: Approved staff's rec. for MI-PDA zoning with additional conditions of:  • 2 star Green Building rating  • natural landscaping of all water quality ponds (existing and future);  • be in compliance with TIA conditions;  • the applicant's requested parkland dedication proposal;  • height base of 140-ft; plus an additional 12-stories based on electing to provide some of the public benefits as listed in the North Burnet/Gateway Neighborhood Plan.  • Maximum height of 308 feet.  Vote: (9-0); J.Reddy-1 <sup>st</sup> , G. Stegeman-2 <sup>nd</sup> .	3/01/07: Approved MI-PDA zoning with the addition of low albedo roofing materials, one star construction for the total site and two star construction for 50% of the office and residential construction (7-0); McCracken-1 <sup>st</sup> , Dunkerley-2 <sup>nd</sup> .
C14-06-0154	MI-PDA to MI-PDA	8/08/06: Approved staff rec. of MI-PDA by consent (8-0)	09/28/06: Approved MI-PDA (7-0); 1 <sup>st</sup> reading  10/05/06: Approved MI-PDA changes as a condition of zoning (6-0); 2 <sup>nd</sup> /3 <sup>rd</sup> readings
C14-04-0151	MI-PDA to MI-PDA	11/23/04: Approved staff recommendation of MI-PDA, with Environmental Board conditions (9-0).	12/16/04: Approved MI-PDA (7-0); all 3 readings
C14-04-0146	P to CH	11/9/04: Approved staff's recommendation of CH zoning with conditions (9-0)	12/2/04: Approved CH zoning (7-0); all 3 readings
C14-03-0017	MI-PDA to MI-PDA	6/11/03: Approved staff's recommendation of MI-PDA zoning, with inclusion of	7/31/03: Granted MI-PDA on all 3 readings (7-0)

		original PDA conditions (as read into the record) from Ordinance #000608-67 (8-0, R.	
C14-03-0016	MI to MI-PDA	Pratt-off dais) 6/11/03: Approved staff's recommendation of MI-PDA zoning (8-0, R. Pratt-off dais)	7/31/03: Granted MI-PDA on all 3 readings (7-0)
C14-03-0015	MI to CS	6/11/03: Approved staff's recommendation of CS-CO zoning (8-0, R. Pratt-off dais)	7/31/03: Granted CS-CO on all 3 readings
C14-02-0062	LI to CS-1	6/12/02: Approved CS-1 by consent (8-0)	7/11/02: Approved PC rec. of CS-1 (7-0); all 3 readings
C14H-00-2177	LI-PDA to LI-PDA	10/24/00: Approved staff rec. of LI-PDA (TR1), LI-PDA-H (TR2) by consent (9-0)	11/30/00: Approved LI-PDA (TR1) and LI-PDA-H (TR2); (7-0); all 3 readings
C14-00-2065	MI to MI-PDA	5/9/00: Approved staff rec. of MI-PDA by consent (8-0); with the following conditions:  1) That minimum lot size be 1 acre provided for any lots that directly abut Braker Lane and Burnet Road (but not both) and which are less than 3 acres in size.  2) The total number of additional curb cuts on Braker Lane & Burnet Road providing access to such lots shall not exceed 50 % of the total number of such lots.  3) The foregoing limitation shall not apply to any lot of more than 3 acres, which abut Braker Lane and Burnet Road.	6/8/00: Approved MI-PDA, with changes agreed to with neighborhood association (7-0); all 3 readings

### **RELATED CASES**:

C14-2018-0182 (North Burnet/Gateway NP Rezonings) C14-78-085, C14-2007-0157, C14-2008-0182 (Previous Zoning Cases) C8-91-0023.0A, C8-2011-0047.0A (Subdivision Cases)

#### OTHER STAFF COMMENTS:

#### Comprehensive Planning

The North Burnet Gateway Regulating Plan was adopted in 2009 to help implement a long-term vision for the area to redevelop the low density, auto-oriented commercial, warehouse and industrial uses into a higher density urban mixed-use neighborhood that supports active transportation and centers around major transit stations. The NBG Zoning Subdistricts, illustrated in *Figure 1-2* of the Plan, reflect the principles of transit-oriented development by allowing the highest density use around the commuter rail station and lowest density, most restrictive use along the eastern edge where the NBG area meets residential uses.

Wherein many significant changes have occurred in and around the NBG area since 2009, the most consequential to the purpose of the NBG Plan is the planned decommission of Kramer Station and addition of McKalla Station and Broadmoor Station. McKalla Station is expected to be operational by the beginning of 2024.

The applicant is requesting TOD-Gateway subdistrict zoning. According to the Plan:

**Transit-Oriented Development (TOD)** is the highest density subdistrict in the North Burnet/Gateway area with the greatest focus on providing active pedestrian oriented uses at the ground level of buildings. Density is enabled to the highest degree in the "**TOD-Gateway area**" closest to the rail station and to a lesser degree elsewhere.

Within the TOD Subdistrict certain areas are identified as active edges on the NBG Subdistrict Map. An active edge designation imposes additional specific land use and design requirements for development at visible intersections and along key streets that lead to the rail station.

The property located at 2111 Kramer Lane is within a half mile of the McKalla Station. In Austin, the walkshed for transit-oriented development ranges from a quarter mile to a half mile radius.

TOD is the densest, least restrictive zoning subdistrict within NBG and offers a maximum FAR of 12:1 and maximum height of 491 feet when using a development bonus.

This request follows the logic of the NBG Regulating Plan considering today's knowledge of and precise location of the existing and upcoming rail stations in this area. However, current land uses and scale may not be compatible with high rise residential uses or the potential 12:1 FAR and 491-foot height permitted by TOD-Gateway when using a development bonus. Additional considerations include:

• Step back on Donley Drive side. Consider requiring a step back to the development, typically required at the third, forth, fifth, or sixth story and above, to help maintain a relational scale to neighboring properties along Donley Drive.

• **Required connection.** According to Figure 3-12, there is a required connection on the western edge of the Property. The goal is to enhance mobility and connectivity as redevelopment occurs and this could be a good opportunity to start the connection that will eventually connect to Metropolitan Drive.

- Existing Active Transportation connections. There is limited sidewalk connectivity on Donley Drive. There is limited bicycle network connectivity around this property, however, the Red Line Trail is within a half mile.
- **Designate Active Edge.** If TOD-Gateway subdistrict is granted, consider designating Kramer Lane an Active Edge. According to the Regulating Plan, active edge designation enlivens pedestrian activity areas, which are located along major streets and at key intersections. The TOD Subdistrict requires active edges along specific street frontages as shown in *Figure 1-2: NBG Subdistricts Map*. Building placement near or adjacent to the street is an essential component along these active edges and the specific standards associated with them are detailed below in Subsection 4.3.3 Building Placement.

#### Environmental

The site is not located over the Edwards Aquifer Recharge Zone. The site is located in the Little Walnut Creek Watershed of the Colorado River Basin, which is classified as an Urban Watershed by Chapter 25-8 of the City's Land Development Code. It is in the Desired Development Zone.

Zoning district impervious cover limits apply in the Urban Watershed classification.

According to floodplain maps there is no floodplain within or adjacent to the project location.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

At this time, site specific information is unavailable regarding vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

This site is required to provide on-site water quality controls (or payment in lieu of) for all development and/or redevelopment when 8,000 sq. ft. cumulative is exceeded, and on-site control for the two-year storm.

At this time, no information has been provided as to whether this property has any preexisting approvals that preempt current water quality or Code requirements.

#### Fire

No comments.

#### Parks and Recreation

Parkland dedication will be required at the time of subdivision or site plan application for new residential units proposed by this rezoning, multifamily with NBG TOD Gateway, per City Code § 25-1-601, as amended. The intensity of the proposed development creates a need for over six acres of additional parkland, per requirements described in § 25-1-602 as of December 27, 2023. However, new requirements to be in effect January 1, 2024 may require less parkland than six acres. Whether the requirement shall be met with fees in-lieu or dedicated land will be determined using the criteria in City Code Title 25, Article 14, as amended. The site is currently in a park deficient area within a rapidly growing district.

Should there be any fees in-lieu, those fees shall be used toward park investments in the form of land acquisition and/or park amenities within the surrounding area, per the Parkland Dedication Operating Procedures § 14.3.11 and City Code § 25-1-607 (B)(1) & (2).

If the applicant wishes to discuss parkland dedication requirements in advance of site plan or subdivision applications, please contact this reviewer: <a href="mailto:thomas.rowlinson@austintexas.gov">thomas.rowlinson@austintexas.gov</a>. At the applicant's request, PARD can provide an early determination letter of the requirements.

#### Site Plan

No comments received.

#### **Transportation**

The Austin Strategic Mobility Plan (ASMP) calls for 84 feet of right-of-way for Donley Drive. It is recommended that 42 feet of right-of-way from the centerline should be dedicated according to the Transportation Plan with the first subdivision or site plan application. [LDC 25-6-51 and 25-6-55].

The Austin Strategic Mobility Plan (ASMP) calls for 84 feet of right-of-way for Metropolitan Drive. It is recommended that 42 feet of right-of-way from the future centerline should be dedicated according to the Transportation Plan with the first subdivision or site plan application. [LDC 25-6-51 and 25-6-55]. *Please note that Metropolitan Drive is a new planned roadway identified in the ASMP*.

The Austin Strategic Mobility Plan (ASMP) calls for 80 feet of right-of-way for Kramer Lane. It is recommended that 42 feet of right-of-way from the centerline should be dedicated according to the Transportation Plan with the first subdivision or site plan application. [LDC 25-6-51 and 25-6-55].

The adjacent street characteristics table is provided below:

Name	ASMP Classification	ASMP Required ROW	Existing ROW	Existing Pavement	Sidewalks	Bicycle Route	Cap Metro (within ¼ mile)
Donley Drive	Level 2	84 feet	72 feet	58 feet	None	None	Yes
Metropolitan Drive	Level 2	84 feet	0 feet	None	None	None	Yes
Kramer Lane	Level 3	80 feet	90 feet	50 feet	None on project side of street	Yes	Yes

#### Water Utility

No comments on zoning change.

FYI: The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. The water and wastewater utility plan must be reviewed and approved by Austin Water for compliance with City criteria and suitability for operation and maintenance.

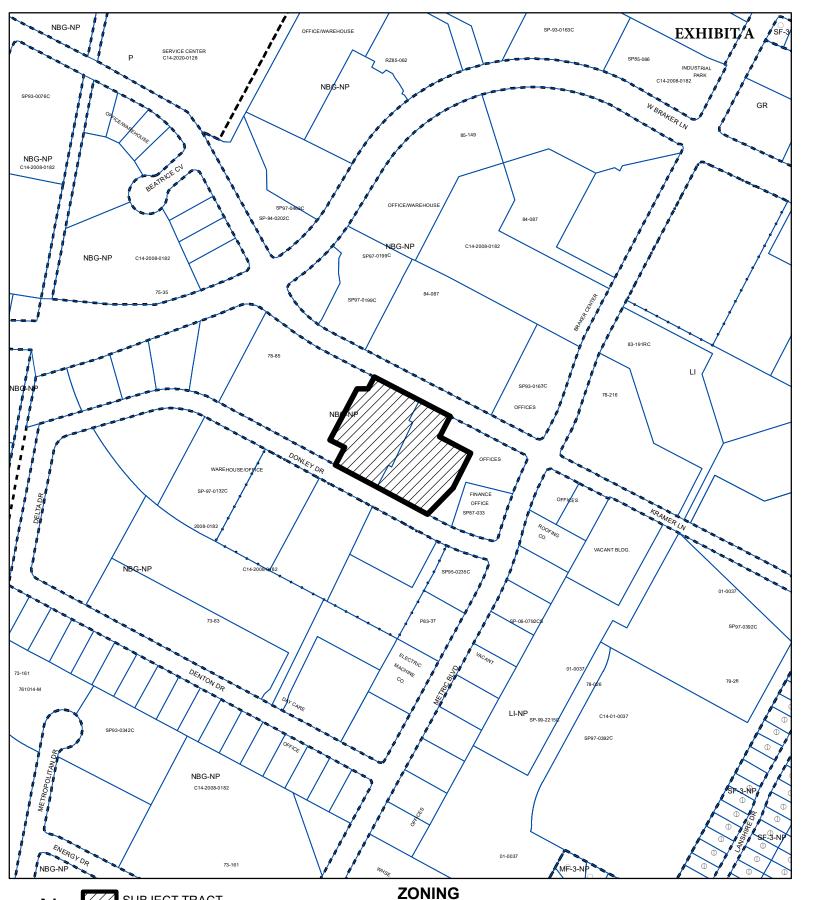
Depending on the development plans submitted, water and or wastewater service extension requests may be required.

All new development within the proposed project will be subject to City Code Chapter 25-9 and any future amendments relating to reclaimed water connections, water benchmarking, and mandatory onsite water reuse.

All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.

#### INDEX OF EXHIBITS TO FOLLOW

- A: Zoning Map
- B. Aerial Map
- C. Applicant's Request Letter
- D. North Burnet Gateway NMU Subdistrict and TOD Subdistrict General Site Development Standards
- E. Additional Exhibits from the North Burnet Gateway Regulating Plan
- F. Resolution No. 20230504-020
- G. McKalla Station Fact Sheet







PENDING CASE

ZONING CASE#: C14-2023-0150



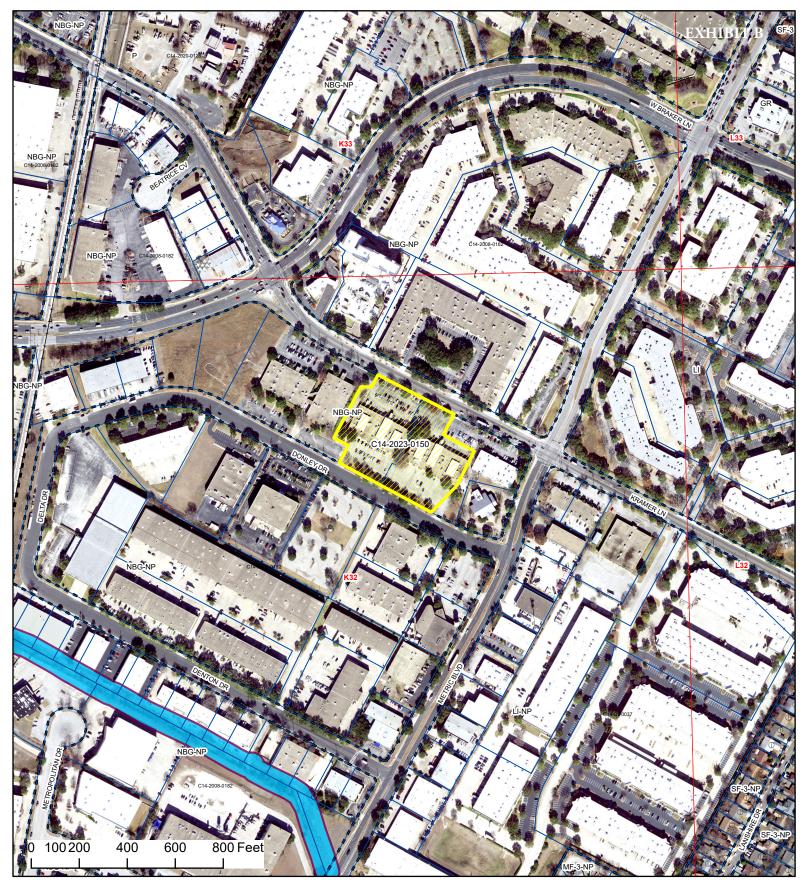
This product is for informational purposes and may not have been prepared for or be suitable for legal, engineering, or surveying purposes. It does not represent an on-the-ground survey and represents only the approximate relative location of property boundaries.



This product has been produced by the Planning Department for the sole purpose of geographic reference. No warranty is made by the City of Austin regarding specific accuracy or completeness.



Created: 12/5/2023







SUBJECT TRACT

ZONING BOUNDARY

PENDING CASE

CRI

**CREEK BUFFER** 

### **Kramer NBG Rezoning**

ZONING CASE#: C14-2023-0150 LOCATION: 2111, 2115 Kramer L

2111, 2115 Kramer Ln; 2106 1/2 Donley Dr

SUBJECT AREA: 4.448 Acres GRID: K32

MANAGER: Sherri Sirwaitis



Created: 1/3/2024

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### ARMBRUST & BROWN, PLLC

ATTORNEYS AND COUNSELORS

100 Congress Avenue, Suite 1300 Austin, Texas 78701-2744 512-435-2300

FACSIMILE 512-435-2360

Richard T. Suttle, Jr. (512) 435-2300 rsuttle@abaustin.com

November 13, 2023

Lauren Middleton-Pratt, Director City of Austin Planning Department 1000 E. 11<sup>th</sup> Street, Suite 200 Austin, Texas 78702

Re: Zoning Application for property located at 2111 and 2115 Kramer Lane and 2106 ½ Donley Drive, Austin, TX 78758 also known as TCAD Parcel No. 0250110321 and 0250110322 (the "Application")

Dear Mrs. Middleton-Pratt:

This letter, along with the Application, is submitted to rezone ±4.448 acres of land located at 2111 and 2115 Kramer Lane and 2106 ½ Donley Drive (the "Property"). The Property is zoned North Burnet/Gateway – Neighborhood Plan Combining district ("NBG-NP") and is located within the Neighborhood Mixed Use ("NMU") Subdistrict. The Property is located within the North Burnet/Gateway Combined Neighborhood Planning Area and was rezoned under Ordinance No. 20090312-036 which rezoned properties within the North Burnet/Gateway Planning Area to ("NBG-NP") and established the Regulating Plan for the North Burnet/Gateway Zoning District (the "Regulating Plan").

The Property is currently developed as an office use with surface parking and associated infrastructure. The proposed development is for the construction of approximately 375 multifamily units (the "Project"). This Application seeks to rezone the Property from NBG-NP (NMU Subdistrict) to NBG-NP (TOD-Gateway Subdistrict) in order to facilitate development of the Project.

Thank you in advance for your time and consideration of this Application. If you have any questions, comments, or need additional information, please do not hesitate to contact me at (512) 435-2300.

# ARMBRUST & BROWN, PLLC Page 2

Very truly yours,

ARMBRUST & BROWN, PLLC

Richard T. Suttle, Jr.

cc: Joi Harden, City of Austin

Amanda Morrow, Armbrust & Brown, PLLC Amanda Hendrix, Armbrust & Brown, PLLC

# FIGURE 4 - 1 NMU : NBG ZONING DISTRICT GENERAL SITE DEVELOPMENT STANDARDS NEIGHBORHOOD MIXED USE (NMU) SUBDISTRICT

#### **LOT SIZE**

Minimum Lot Size 1,600 SF

Minimum Lot Width 20 Feet

#### MINIMUM SETBACKS

#### Front Yard and Street Side Yard\*:

No ground-level front yard or street side yard setbacks are required. Instead, development must meet the building placement standards in Section 4.3.

# Front and Street Side Upper-Story Building Facade Stepbacks:

The building facade at the 6th story and above must be stepped back 30 feet from the ground-level building facade line.

**Interior Side Yard**: 0 Feet

**Rear Yard**: 5 Feet

\* If the street right-of-way is less than 60 feet in width, the minimum front yard setback for buildings three or more stories in height shall be 30 feet from the center line of the street to ensure fire access.

#### MAXIMUM IMPERVIOUS COVER

## If located in an urban watershed (Shoal or Little Walnut Creek):

Established on Figure 4-6 (Based on the maximum impervious cover allowed by the property's zoning prior to adoption of the this Document.)

## If located in a suburban watershed (Walnut Creek)\*: 80%

\* This requirement supersedes impervious cover requirements of Section 25-8-394(C) of the LDC.

#### FLOOR TO AREA RATIO

# Maximum Floor-to-Area Ratio (FAR) by Right:

Established on Figure 4-2 (Based on the maximum FAR allowed by the property's zoning prior to adoption of this Document)

# Maximum Floor-to-Area Ratio (FAR) with Development Bonus: 3:1

This FAR may be granted in exchange for the provision of public benefits. The development bonus criteria and standards are detailed in Article 6.

#### **BUILDING HEIGHT\***

#### Minimum Building Height:

Not applicable

#### Maximum Building Height by Right:

Established on Figure 4-4 (Based on the maximum height allowed by the property's zoning prior to adoption of this Document.)

# Maximum Building Height with Development Bonus: 120 Feet

This building height may be granted in exchange for the provision of public benefits. The development bonus criteria and standards are detailed in Article 6.

\* Properties may be required to comply with the building height restrictions in Subsection 4.2.10 Compatibility Standards, if triggered by a property outside of the NBG Planning Area.

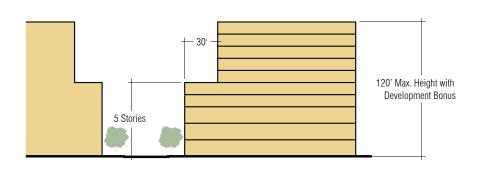








Typical examples of buildings in the Neighborhood Mixed Use Subdistrict.



#### Revised 10-25-23

#### **LOT SIZE**

Minimum Lot Size 2,500 SF

Minimum Lot Width 20 Feet

#### MINIMUM SETBACKS

#### Front Yard and Street Side Yard\*:

No ground-level front yard or street side yard setbacks are required. Instead, development must meet the building placement standards in Section 4.3.

**Interior Side Yard**: 0 Feet

**Rear Yard**: 0 Feet

\* If the street right-of-way is less than 60 feet in width, the minimum front yard and street side yard setbacks for buildings three or more stories in height shall be 30 feet from the center line of the street to ensure fire access.

#### MAXIMUM IMPERVIOUS COVER

### If located in an urban watershed (Shoal or Little Walnut Creek):

Established on Figure 4-6 (Based on the maximum impervious cover allowed by the property's zoning prior to adoption of the this Document.)

## If located in a suburban watershed (Walnut Creek)\*: 80%

\* This requirement supersedes impervious cover requirements of Section 25-8-394(C) of the LDC.

#### FLOOR TO AREA RATIO

# Maximum Floor-to-Area Ratio (FAR) by Right:

Established on Figure 4-2 (Based on the maximum FAR allowed by the property's zoning prior to adoption of this Document)

## Maximum Floor-to-Area Ratio (FAR) with Development Bonus:

TOD Gateway Zone 12:1

TOD Midway Zone 12:1

This FAR may be granted in exchange for the provision of public benefits. The development bonus criteria and standards are detailed in Article 6.



#### **BUILDING HEIGHT**

#### Minimum Building Height:

2 Stories

#### Maximum Building Height by Right:

Established on Figure 4-4 (Based on the maximum height allowed by the property's zoning prior to adoption of this Document.)

# Maximum Building Height with Development Bonus\*

TOD Gateway 491 Feet

TOD Midway 491 Feet

This building height may be granted in exchange for the provision of public benefits. The development bonus criteria and standards are detailed in Article 6.

#### Typical example of buildings in the Transit Oriented Development Subdistrict.



Figure 1 - 2: North Burnet / Gateway (NBG) Zoning District Subdistrict Map Revised 10-25-23 **LEGEND** NBG Subdistricts: **Transit - Oriented Development** (TOD / TOD Midway) TOD - Gateway Zone Commercial Mixed - Use (CMU) CMU - Midway Zone CMU - Gateway Zone DUVAL Neighborhood Mixed Use (NMU) Neighborhood Residential (NR) Warehouse Mixed Use (WMU) Commercial Industrial (CI) LOW **Active Edges NBG Planning Area Boundary Parcel Boundary** Railroads BRAKER DONLEY GRE ENERGY MCHALE RUTLAND LONGHORN INDUSTRIAL 10 ACRES

NORTH

1 MILE

### **RESOLUTION NO. 20230504-020**

WHEREAS, Austin is experiencing tremendous growth in the North Burnet/Gateway and Domain area, an Imagine Austin Regional Center identified as Austin's "second downtown"; and

WHEREAS, Council adopted the North Burnet/Gateway Vision Plan in 2006, and followed with adoption of the North Burnet/Gateway Regulating Plan in 2009; and

WHEREAS, Council has since adopted multiple amendments to the North Burnet/Gateway Regulating Plan, identified as Ordinance No. 20120322-088, Ordinance No. 20130425-104, Ordinance No. 20140828-159, Ordinance No. 20180412-051, Ordinance No. 20180628-088, Ordinance No. 20190620-112, Ordinance No. 20190808-101, Ordinance No. 20221027-044, Ordinance No. 20230209-046; and

WHEREAS, these amendments facilitated the redevelopment of the area's older industrial, office, and warehouse structures in favor of mixed use development with housing density, office spaces, and vibrant store fronts for small retail business; and

WHEREAS, Council supports a comprehensive update to meet the City's short- and long-term priorities for housing, employment, small business development, and transportation as outlined in Resolution 20220616-049; and

WHEREAS, the North Burnet/Gateway area needs to be positioned to help meet Austin's Strategic Housing Blueprint goals of locating 75% of new housing units within ½ mile of Imagine Austin's Centers & Corridors and of providing 25% of income-restricted affordable housing units in high opportunity areas; and

WHEREAS, the construction of two new Red Line commuter rail stations, one at the Uptown ATX campus and the other at McKalla to serve the Q2 Stadium,

will spur even more interest and development in the North Burnet/Gateway area; and

WHEREAS, the North Burnet/Gateway area is also well-served by Burnet Road as a major MetroRapid transit corridor intersecting with multiple Capital Metro high-frequency bus routes; and

WHEREAS, comprehensive amendments to the North Burnet/Gateway
Regulating Plan will provide cohesive alignment with the original Vision Plan,
Imagine Austin, and Austin's Strategic Housing Blueprint. NOW THEREFORE,
BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

The City Council initiates the following amendments to the North Burnet/Gateway Regulating Plan:

- (1) Keep the base entitlements the same and increase the allowable maximum height and FAR in all subdistricts through a development bonus; and
- (2) Apply a wider variety of subdistricts to parcels in the North Burnet/Gateway Regulating Plan west of Mopac; and
- (3) Amend sign regulations in the North Burnet/Gateway Regulating Plan to align with City Code Chapter 25-10 (Sign Regulations), including common area signage, directional signage, free standing and wall signage on buildings, wayfinding signage, park signage, and Capital Metro signage, and any other signage regulations; and
- (4) Adjust the Land Use Standards for General Retail Sales (Figure 2-1) to remove square footage limitations in cases where a single project or property owner may provide retail space to multiple small businesses that will enhance the pedestrian experience; and
- (5) Eliminate the current requirement for a 30-foot step-back for building facades at the 6th story and above, which limits potential housing developments, retails choices, or office development; and

- (6) Eliminate the 120-foot height limit in the Transit-Oriented
  Development (TOD), Corridor Mixed Use (CMU), and CMUGateway subdistricts when adjacent to and across the street from
  Neighborhood Residential (NR) subdistrict; and
- (7) Amend Section 4.2.4 Compatibility Standards so that City Code Chapter 2, Article 10, Division 2 shall not apply within the North Burnet/Gateway Regulating Plan boundaries and eliminate Subsections 4.2.4.A. and 4.2.4.B.; and
- (8) Align parking requirements with applicable Council actions associated with citywide parking requirement changes; and
- (9) Modify the development bonus provisions and fees for the North Burnet/Gateway Regulating Plan to allow maximum height and FAR to be achieved administratively with sufficient community benefit, and the maximums exceeded with council approval, similar to the Downtown Density Bonus Program, achieving greater community benefits such as housing and transit- and mobility-related improvements.

### BE IT FURTHER RESOLVED:

The City Manager is directed to process amendments necessary to accomplish the purposes set forth in this resolution and return with a draft ordinance for City Council consideration by October 19, 2023.

ADOPTED:	May 4	, 2023	ATTEST:	Stephany Hall for
				Myrna Rios
				City Clerk

# MCKALLA STATION

### >> THE PROJECT

McKalla Station is a new regional rail transit station being constructed as part of Project Connect and will provide increased mobility and transit options for the North Burnet area. The station will be located adjacent to the new Major League Soccer Stadium (Q2 Stadium), near Delta Drive, on the MetroRail Red Line between Braker Lane and Rutland Drive.

### >> PURPOSE AND NEED

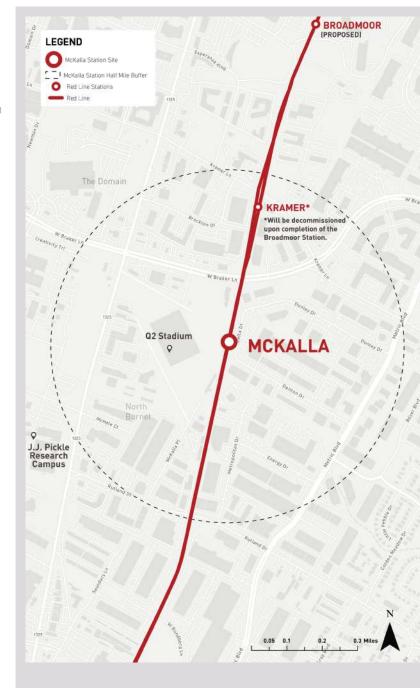
The need for McKalla Station is driven by robust development adjacent to the site, plus the increased ridership due to events at the Q2 Stadium. McKalla Station will allow the Red Line to serve a larger transit market location with sufficient platform capacity to accommodate the increasing need for mobility in the area.

The McKalla Station Project would provide:

- Direct, convenient, and safe public transportation to sporting events and other events at Q2 Stadium
- Improved connectivity to housing, employment, and activity in the North Burnet neighborhood
- Increased platform capacity for high ridership.

The McKalla Station Project would address the following needs:

- Support the growth and connectivity in the North Burnet neighborhood and beyond
- Provide increased Red Line Service
- Provide a better transit option linking affordable housing and jobs near McKalla Station
- Increase transit access to high-activity destinations such as the Domain, restaurants, breweries, and other businesses in the surrounding area



Proposed location for MCKALLA STATION







\*Image is an initial concept rendering only. Custom site-specific canopies and station designs are being evaluated for the new station.

