# CITY COUNCIL DOWNTOWN DENSITY BONUS REQUEST SITE PLAN REVIEW SHEET

CASE NUMBER: SP-2023-0437C CITY COUNCIL

**HEARING DATE:** April 18, 2024

**PROJECT NAME:** 506 West

**ADDRESS:** 506, 508, and 508 ½ West Avenue

**APPLICANT:** Richard T. Suttle Jr., Armburst & Brown, PLLC

100 Congress Ave. Ste. 1300

Austin, TX 78701

**URBAN DESIGN STAFF:** Jorge E. Rousselin, CNU-A Phone: (512) 974-2975

Jorge.Rousselin@austintexas.gov

**SITE PLAN** 

CASE MANAGER: Clarissa Davis Phone: (512) 974-1423

clarissa.davis@austintexas.gov

**NEIGHBORHOOD PLAN:** Downtown

### PROPOSED DEVELOPMENT:

The applicant is requesting administrative approval for the construction of a 47-story mixed-use building comprised of retail and 359 residential units, garage parking, and streetscape improvements in accordance with the Downtown Density Bonus Program (DDBP).

### **PROJECT REQUEST:**

In accordance with <u>LDC Section 25-2-586(B)(6)</u>, the applicant is requesting, from City Council, additional floor to area ratio (FAR) from 15:1 to 20:1 for a proposed mixed-use building. The project is participating in the Downtown Density Bonus Program for bonus area up to 15:1 FAR to be granted administratively.

### PRIOR BOARD AND COMMISSION ACTION:

### Design Commission: May 22, 2023:

The motion that the project 506 West Residential, located at 506 and 508 West Avenue, complies with the Urban Design Guidelines for the City of Austin in accordance with the Land Development Code § 25-2-586 (C)(1)(a)(ii) with the following inclusions:

- Separate visual and/or auditory indications at the approach of path crossing for both pedestrians and vehicles for pedestrian safety examples: paver change for pedestrians and traffic arm or speed door for vehicles. (PS 10 provide protection from cars)
- Great Streets standard benches (per Great Streets as a gatekeeper requirement)
- Lighting in compliance with Great Streets minimum standards was approved on Chair Weaver's motion, Commissioner Rollason's second on an 8-0 vote. Commissioner Howard and Commissioner Ladner were absent.

### Planning Commission: March 12, 2024

Motion by Commissioner Anderson, seconded by Commissioner Maxwell to grant staff's recommendation on a request to exceed administrative allowance of 15:1 FAR to 20:1 FAR through the Downtown Density Bonus Program was approved on a vote of 8-2. Commissioners Phillips and Cox voted nay. Commissioner Barrera-Ramirez abstained. Chair Hempel and Commissioner Mushtaler absent.

**Set Council Public Hearing:** March 21, 2024

Conduct Council Public Hearing: April 18, 2024

### **SUMMARY STAFF RECOMMENDATION:**

### **Gatekeeper Requirements:**

To participate in the Downtown Density Bonus Program, projects must first satisfy the gatekeeper requirements as described in LDC 25-2-586(C)(1), which are:

- 1. To substantially comply with the Urban Design Guidelines
- 2. Execute a restrictive covenant committing to provide streetscape improvements along all public street frontages, consistent with the Great Streets Standards, and
- 3. Execute a restrictive covenant committing to achieve a minimum two-star rating under the Austin Energy Green Building program using the ratings in effect at the time the application is submitted.

For this project, the applicant has provided sufficient documentation to meet the gatekeeper requirements, as outlined below:

- The project will implement streetscape improvements consistent with Great Streets standards along West 14<sup>th</sup> Street and Lavaca Street with a pedestrian-oriented design featuring wide sidewalks, street trees, benches, bike racks, trash receptacles, and streetlights.
- The applicant has committed to achieving a minimum **two-star** rating under the Austin Energy Green Building Program.
- The applicant has provided documentation indicating they will comply with the Urban Design Guidelines.

### **Bonus Area Analysis:**

The applicant seeks a total "Bonus Area" – defined by <u>Section 25-2-586(A)(1)</u> as "the gross floor area that exceeds the maximum floor-to-area ratio allowed with the site's primary entitlement" – as the bonus area approved administratively between 8:1 and 15:1 FAR (as permitted by <u>Section 25-2-586(B)(3)</u>), and the bonus area above the administrative allowance of 5:1 FAR (as permitted by <u>Section 25-2-586(B)(6)</u>), up to a maximum 20:1 FAR.

The applicant has proposed to achieve the bonus area allowances through the following means:

- 1. Bonus area from 8:1 to 15:1 FAR: Pay \$1,040,088 of fees-in-lieu for affordable housing (to satisfy Section 25-2-586(E)(1)(b)(i).
- 2. Bonus area from 8:1 to 15:1 FAR: Pay \$1,040,088 of fees-in-lieu to the Shoal Creek Conservancy to be allocated towards the Third Street Bike-Pedestrian Bridge & Trestle Improvement to satisfy Sections 25-2-586(E)(1)(b)(ii) and Section 25-2-586(E)(12).
- 3. Bonus area from 15:1 to 20:1 FAR: Pay \$742,920 of fees-in-lieu for affordable housing (to satisfy Section 25-2-586(E)(1)(b)(i).

4. Bonus area from 15:1 to 20:1 FAR: Pay \$742,920 of fees-in-lieu of fees-in-lieu to the Shoal Creek Conservancy to be allocated towards the Third Street Bike-Pedestrian Bridge & Trestle Improvement to satisfy Sections 25-2-586(E)(1)(b)(ii) and Section 25-2-586(E)(12).

All fees-in-lieu above, totaling:

- \$1,783,008.00 will be paid into the Affordable Housing Trust Fund
- \$1,783,008.00 will be paid to the Shoal Creek Conservancy to be allocated towards the Third Street Bike-Pedestrian Bridge & Trestle Improvement

### Total of \$3,566,016.00 contributions in community benefits

With this, the applicant has met the Code requirement to go above and beyond what's required to achieve the administrative FAR allowance for community benefits Section 25-2-586(B)(6)(d)(1).

Staff recommends **APPROVAL** of the request for bonus area above what is allowed administratively by Section 25-2-586(B)(3), up to a maximum 20:1 FAR, due to the additional community benefits that will be realized in exchange for the additional bonus area.

### PROJECT INFORMATION

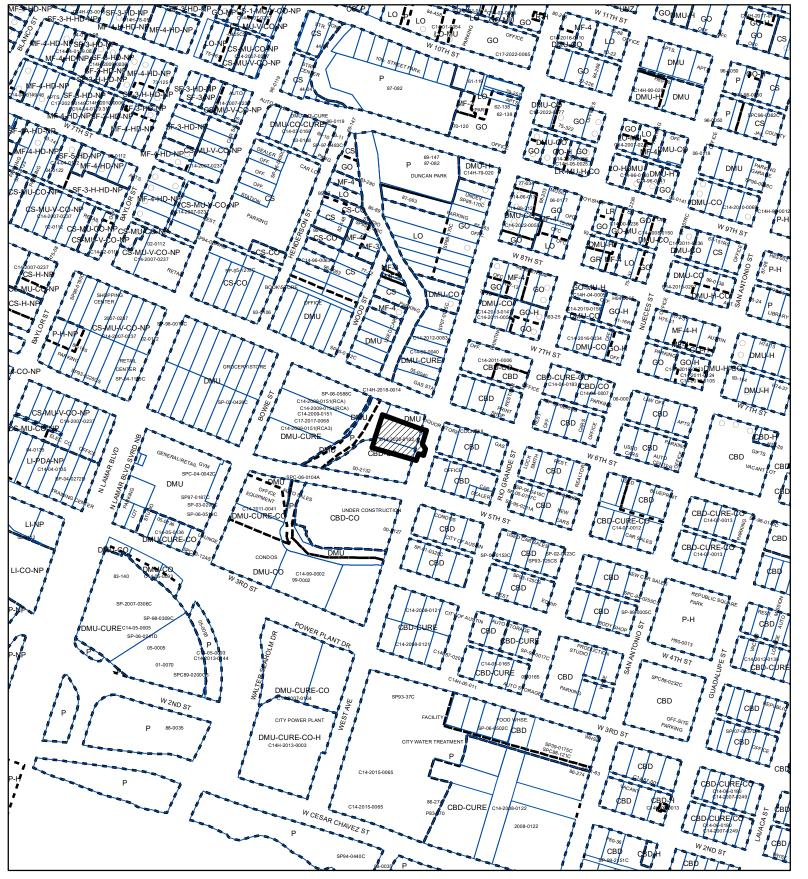
SITE AREA	24,764 square feet	0.57 acres	S
EXISTING ZONING	CBD		
TRAFFIC IMPACT ANALYSIS	N/A		
CAPITOL VIEW CORRIDOR	No		
PROPOSED ACCESS	West Ave.		
	Allowed/Required	Existing	Proposed
FLOOR-AREA RATIO	8:1	N/A	20:1
BUILDING COVERAGE	100%	100%	100%

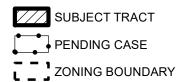
### **EXISTING ZONING AND LAND USES**

	ZONING	LAND USES
Site	CBD-CO	Restaurants (limited) and parking
North	DMU	Restaurant
South	CBD-CO	Mixed use residential building (Austin City Lofts)
East	MF-4	Cocktail lounges; Office; Condominiums (Fifth & West)
West	DMU; P; DMU- CURE	Shoal Creek Greenbelt Trail; Offices / Retail / Parking garage (Sixth + Lamar East Block)

### **ABUTTING STREETS**

Street	ASMP Required ROW / Existing ROW	Pavement Width	ASMP Classification
West Ave	80'/84'	34'	Corridor Mobility – Level 3





1 " = 400 '

### **Downtown Density Bonus**

Site Plan Case#: SP-2023-0437C

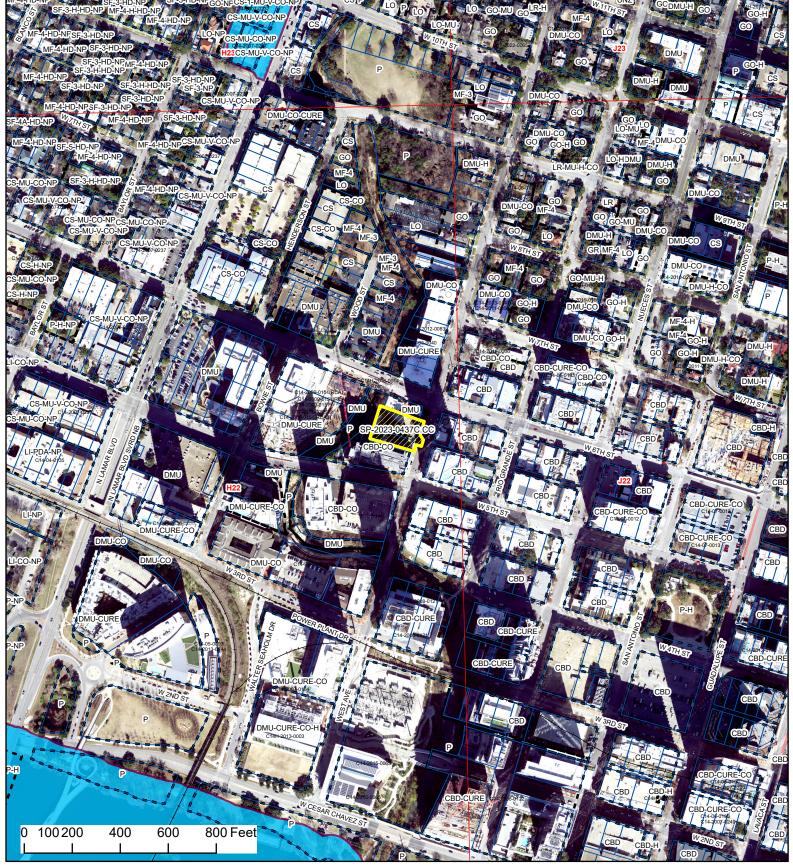
Address: 506, 508, and 508 ½ West Avenue

This product is for informational purposes and may not have been prepared for or be suitable for legal, engineering, or surveying purposes. It does not represent an on-the-ground survey and represents only the approximate relative location of property boundaries.



Created: 2/27/2024

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## 506 West Residential W/R(SP-2022-0092C)



SUBJECT TRACT

CASE#: SP-2023-0437C

ZONING BOUNDARY

LOCATION: 506 WEST AVE

SUBJECT AREA: 0.57 Acres

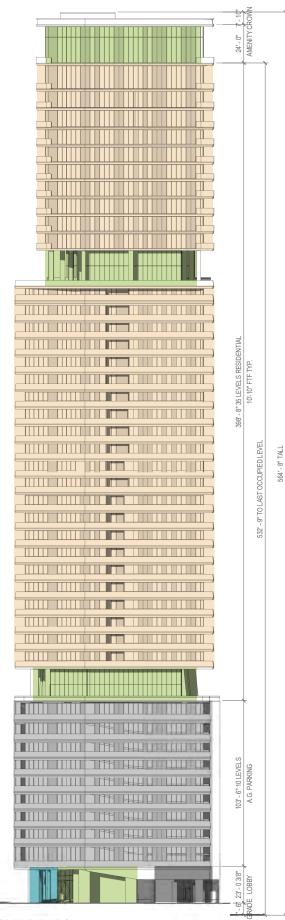
GRID: H22

MANAGER: Clarissa Davis, Jorge Rousselin



Created: 3/13/2024

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# **PROGRAM SUMMARY**

Retail: 127 SF

Residential Apartment: 460, 129 SF

Total Units: 359 Common Areas:32,451 SF

Total FAR GSF: 492, 707SF

# **SITE AREA**

Site Area: 24,764SF

Current FAR Limitation (by-right - Based on CBD zoning approval): 198,112 SF\* (8:1 FAR)

Maximum FAR Limitation (w/Density Bonus) = 371,460 SF (15:1 FAR)

Bonus Area (Administrative Approval) = 173,348 SF

Total Proposed Square Footage (FAR): 492,707 SF (19.9:1 FAR)

Bonus Area (City Council Approval) = 123,820 SF

FAR Requested = 20:1

Total Bonus Area (Admin and City Council Approval) = 297,168 SF

\*The calculations above are contingent upon City Council approval of zoning case No. C14-2022-0102 which proposes rezoning the property from DMU to CBD.



### AUSTIN CITY LOFTS OWNERS ASSOCIATION

### 800 West 5<sup>TH</sup> Street Austin, TX 78703

Dear Planning Commissioners,

The Austin City Lofts (ACL) Owners Association objects to the FAR increase (from 15:1 to 20:1) application filed for 506, 508 and 508 ½ West Avenue (Case No. SP-2023-0437C) and respectfully requests that you deny this application.

While density and height are naturally encouraged in the downtown area, the proposed development is wholly within Austin's 25-year floodplain and is located mid-block with access only to West Avenue. To our knowledge, there is no tower as dense and as tall as the one being proposed for 506 and 508 West Avenue located mid-block on a two-lane two-way short block (275') with stop lights on either end (W 5<sup>th</sup> & W 6<sup>th</sup>) anywhere downtown, much less within the 25-year floodplain.

There are two existing parking garage access points on this short block of West Avenue for Austin City Lofts and 5<sup>th</sup> & West Residences. Particularly during drive times, it is daunting to dangerous when exiting and/or entering these existing parking garages. Vehicles going north/south on West Avenue will back up and block garage access and the east/west traffic on W 5<sup>th</sup> and W 6<sup>th</sup> Streets. An additional 430 cars on this short block will only exacerbate an already perilous situation.

We understand that a traffic study will not be required based on the developer's calculations for trips per day but that does not take into consideration the changes in traffic flow as West Avenue has become an alternate corridor for north/south traffic from Caesar Chavez to 19<sup>th</sup> Street (The Independent, Seaholm District [Trader Joe's and others] and the Central Library.)

To be clear, ACL is not opposed to development of 506 and 508 West Avenue in a manner that is appropriate for land that is located wholly within Austin's 25-year floodplain and is mid-block with access to only a two-lane two-way street (West Avenue). However, the FAR variance from 15:1 to 20:1 dramatically increases the permissible height for any project constructed on these properties.

It is our understanding that the proposed 11-story above ground parking garage is not included in the calculation of the allowable FAR of 15:1 or the requested increase in FAR of 20:1.

The current site plans call for a luxury apartment tower with:

- Building height of 564'
- 50 stories
- 430 parking spaces
- An 11-story above ground parking garage

At a time when City Council is focused on regulations that reduce the overall number of new parking spaces built within downtown Austin to meet parking needs more efficiently and creating a more walkable, pedestrian-oriented built environment with fewer large above-ground parking structures, this would seem to be incongruous.

If this FAR increase to 20:1 is granted, the ACL building, its residents, and the residents in the surrounding area will be detrimentally impacted.

Accordingly, ACL requests that you deny the developer's application for a FAR increase from 15:1 to 20:1.

Thank you for your consideration of this request,

lan Inglis Board President Austin City Lofts Owners Association

This request will be reviewed and acted upon after public hearings before the Land Use Commission and the City Council. Although applicants and/or their agent(s) are expected to participate in a public hearing, you are not required to participate. This meeting will be conducted both online and in-person at which you will have the opportunity to speak FOR or AGAINST the proposed development or change. Contact the case manager for further information on how to participate in the public hearings. You may also contact a neighborhood or environmental organization that has expressed an interest in an application affecting your neighborhood.

Staff is conducting a pilot program to receive case-related comments online which can be accessed through this link or QR code: https://bit.ly/ATXZoningComment.



During its public hearing, the Planning Commission may grant or deny this request.

For additional information on the City of Austin's land development process, visit our website: <a href="https://www.austintexas.gov/planning">www.austintexas.gov/planning</a>.

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Case Number: SP-2023-0437C Contact: Jorge E. Rousselin, 512-974-2975 Public Hearing: March 12, 2024, Planning Commis	ssion
Connie Temple	O Lamin favor
Your Name (please print)	☐ I am in favor ☒ I object
800 W 5th St. #802	
Your address(es) affected by this application (optional)	
Connie Temph	3/5/24
Signature	Date
Daytime Telephone (Optional): (512) 592-8039	
Comments: Please see comments on attached pag	e.
f you use this form to comment, it may be returned to:	
City of Austin, Planning Department	
Jorge E. Rousselin P. O. Box 1088, Austin, TX 78767	
Or email to: jorge.rousselin@austintexas.gov	

Subject:

Comments Page | Case No. SP-2023-0437C

- Case Number: SP-2023-0437C
- Contact: Jorge E. Rousselin, 512-974-2975 jorge.rousselin@austintexas.gov
- Public Hearing: March 12, 2024, Planning Commission

I object to the increase in FAR from 15:1 to 20:1 for the project location: 506, 508 & 508 ½ West Avenue.

To be clear, I am not opposed to development of these properties in a manner that is appropriate for this location.

The current site plans call for:

- Building height of 564' and 50 stories.
- 430 parking spaces
- An 11-story above ground parking garage

All of the above properties are located wholly within Austin's 25-year floodplain, the only street access is a two-lane two-way street (West Avenue). Our block of West Avenue is a short block (275') with stop lights at both ends on W 5<sup>th</sup> and W 6<sup>th</sup> streets.

Traffic frequently backs up across both streets blocking the north/south traffic. Another 430 cars competing for parking garage ingress and egress on our short block will be hazardous.

At a time when City Council is focused on reducing downtown parking and large above ground parking structures, this variance request would seem to be incongruous. Council Member's Qadri approved amendment to Project Connect calls for modifications to downtown parking requirements like:

- Consideration of the above-ground structured parking to be included as part of the development's FAR calculation
- Implementing parking soft caps and requiring a fee for parking built above soft caps
- Reducing the maximum motor vehicle parking allowed for a development downtown from the existing maximums.

The requested FAR variance from 15:1 to 20:1 dramatically increases the permissible height for any project constructed on these properties.

If this FAR variance of 20:1 is approved, the ACL building, its residents and the residents in the surrounding area will likely be detrimentally impacted.

Sincerely,

Connie Temple Board Director Austin City Lofts Owners Association 800 W 5<sup>th</sup> St, Austin TX 78703

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Case Number: SP-2023-0437C Contact: Jorge E. Rousselin, 512-974-2975	
Public Hearing: March 12, 2024, Planning Commission	
David Forstrom	I am in favor
Yatar Name (please print)	t object
800 West 5 # 909 Austin Tx 78703	
Your address(es) affected by this application (aptional)	9 - 7 - 2
David Lostron	3/8/24
Daytime Telephone (Optional):	
Comments:	
If you use this form to comment, it may be returned to:  City of Austin, Planning Department	
Jorge E. Rousselin	
P. O. Box 1088, Austin, TX 78767	
Or email to: jorge rousseling austintevas gov	

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Case Number: SP-2023-0437C

Or email to: jorge rousseling austintexas gov

Public Hearing: March 12, 2024, Planning Commission
Rebecca Gowen  Four Name (please print)
800 W. 5th St. # 909 Austin Tx 18703
Rebens 3-8-24
Daytime Telephone (Optional):
Comments: Getting in out of our garage during comments times is already a major
problem. I regularly have to want
of the general Traffic is often backed
bldg w/ so much traffic on an already
right have.
If you use this form to comment, it may be returned to:
City of Austin, Planning Department
Jorge E. Rousselin
P. O. Box 1088, Austin, TX 78767

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Casa Numbers SD 2022 0427C

Case Number: 31-2023-0437C	
Contact: Jorge E. Rousselin, 512-974-2975	
Public Hearing: March 12, 2024, Planning Commiss	ion
Merriman Smith  Your Name (please print)	☐ I am in favor
Tom Traine (Presse Press)	I object
800 W. 5th St Austin, TX 78703	
Your address(es) affected by this application (optional)	March 6, 2024
Signature	Date
Daytime Telephone (Optional): (512) 592-8038	
Comments:	
See ettaches Comments	
If you use this form to comment, it may be returned to: City of Austin, Planning Department Jorge E. Rousselin	
P. O. Box 1088, Austin, TX 78767	
Or email to: jorge.rousselin@austintexas.gov	

### Subject:

### Comments Page | Case No. SP-2023-0437C

- Case Number: SP-2023-0437C
- Contact: Jorge E. Rousselin, 512-974-2975 jorge.rousselin@austintexas.gov
- Public Hearing: March 12, 2024, Planning Commission

I strongly object to the increase in FAR from 15:1 to 20:1 for this project: 506, 508 & 508 ½ West Avenue.

The existing site plans call for a height of 564', 50 stories, and 430 parking spaces with an 11-story above ground parking garage all within Austin's 25-year floodplain.

Adding as many as 430 parking spaces seems to fly in the face of the Austin's City Council's announced intention to reduce the overall number of new parking spaces built within downtown Austin.

We do not need more parking spaces. We need more efficient parking and a greater focus on providing a more pedestrian friendly environment. A monolithic, 11 story garage is the antithesis of that ideal.

As well, the short block of West is far too short and already far too congested to handle the significantly increased volume of traffic activity from a project of this scope.

I do not oppose development, but believe that this is far too large a structure to be developed on this specific property.

If this FAR increase to 20:1 is granted, the ACL building, its residents, and the residents in the surrounding area will be detrimentally impacted.

I strongly request that the developer's application for a FAR increase from 15:1 to 20:1 is denied.

Thank you so much

Regards, Merriman Smith